SUBSTITUTE HOUSE BILL 1211

State of Washington 58th Legislature 2003 Regular Session

By House Committee on Commerce & Labor (originally sponsored by Representatives Conway, Chandler, Kenney, Wood, Hudgins, Cooper, Veloria, Schual-Berke, Lovick, Kirby, Dickerson, Upthegrove, McDermott, Rockefeller, Morrell, Murray, Simpson, Darneille, Chase, Cody and Ruderman)

READ FIRST TIME 02/28/03.

1 AN ACT Relating to accountability requirements under the public 2 accountancy act; amending RCW 18.04.195, 18.04.215, 18.04.295, 3 18.04.390, 18.04.370, and 18.04.065; creating a new section; prescribing penalties; and providing an expiration date. 4

5 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

6 Sec. 1. RCW 18.04.195 and 2001 c 294 s 11 are each amended to read 7 as follows:

8 (1) A sole proprietorship engaged in business in this state and 9 offering to issue or issuing reports on financial statements or using 10 the title CPA or certified public accountant shall license, as a firm, 11 every three years with the board.

12 (a) The sole proprietor shall hold a license to practice under RCW13 18.04.215;

(b) Each resident person in charge of an office located in thisstate shall hold a license to practice under RCW 18.04.215; and

16 (c) The licensed firm must meet competency requirements established 17 by rule by the board.

18 (2) A partnership engaged in business in this state and offering to

issue or issuing reports on financial statements or using the title CPA 1 2 or certified public accountant shall license as a firm every three years with the board, and shall meet the following requirements: 3

(a) At least one general partner of the partnership shall hold a 4 5 license to practice under RCW 18.04.215;

(b) Each resident person in charge of an office in this state shall б 7 hold a license to practice under RCW 18.04.215;

(c) A simple majority of the ownership of the licensed firm in 8 terms of financial interests and voting rights of all partners or 9 owners shall be held by natural persons who are licensees or holders of 10 a valid license issued under this chapter or by another state that 11 entitles the holder to practice public accounting in this state. 12 The principal partner of the partnership and any partner having authority 13 over issuing reports on financial statements shall hold a license under 14 this chapter or issued by another state that entitles the holder to 15 16 practice public accounting in this state; and

17 (d) The licensed firm must meet competency requirements established 18 by rule by the board.

(3) A corporation engaged in business in this state and offering to 19 20 issue or issuing reports on financial statements or using the title CPA or certified public accountant shall license as a firm every three 21 22 years with the board and shall meet the following requirements:

(a) A simple majority of the ownership of the licensed firm in 23 terms of financial interests and voting rights of all shareholders or 24 25 owners shall be held by natural persons who are licensees or holders of a valid license issued under this chapter or by another state that 26 27 entitles the holder to practice public accounting in this state and is principally employed by the corporation or actively engaged in its 28 business. The principal officer of the corporation and any officer or 29 30 director having authority over issuing reports on financial statements 31 shall hold a license under this chapter or issued by another state that 32 entitles the holder to practice public accounting in this state;

(b) At least one shareholder of the corporation shall hold a 33 license under RCW 18.04.215; 34

(c) Each resident person in charge of an office located in this 35 state shall hold a license under RCW 18.04.215; 36

37 (d) A written agreement shall bind the corporation or its 38 shareholders to purchase any shares offered for sale by, or not under the ownership or effective control of, a qualified shareholder, and bind any holder not a qualified shareholder to sell the shares to the corporation or its qualified shareholders. The agreement shall be noted on each certificate of corporate stock. The corporation may purchase any amount of its stock for this purpose, notwithstanding any impairment of capital, as long as one share remains outstanding;

7 (e) The corporation shall comply with any other rules pertaining to
8 corporations practicing public accounting in this state as the board
9 may prescribe; and

10 (f) The licensed firm must meet competency requirements established 11 by rule by the board.

12 (4) A limited liability company engaged in business in this state 13 and offering to issue or issuing reports on financial statements or 14 using the title CPA or certified public accountant shall license as a 15 firm every three years with the board, and shall meet the following 16 requirements:

17 (a) At least one member of the limited liability company shall hold18 a license under RCW 18.04.215;

(b) Each resident manager or member in charge of an office locatedin this state shall hold a license under RCW 18.04.215;

21 (c) A simple majority of the ownership of the licensed firm in 22 terms of financial interests and voting rights of all owners shall be held by natural persons who are licensees or holders of a valid license 23 24 issued under this chapter or by another state that entitles the holder 25 to practice public accounting in this state. The principal member or manager of the limited liability company and any member having 26 27 authority over issuing reports on financial statements shall hold a license under this chapter or issued by another state that entitles the 28 holder to practice public accounting in this state; and 29

30 (d) The licensed firm must meet competency requirements established31 by rule by the board.

32 (5) Application for a license as a firm shall be made upon the 33 affidavit of the proprietor or person designated as managing partner, 34 member, or shareholder for Washington. This person shall hold a 35 license under RCW 18.04.215. The board shall determine in each case 36 whether the applicant is eligible for a license. A partnership, 37 corporation, or limited liability company which is licensed to practice 38 under RCW 18.04.215 may use the designation "certified public

accountants" or "CPAs" in connection with its partnership, limited liability company, or corporate name. The board shall be given notification within ninety days after the admission or withdrawal of a partner, shareholder, or member engaged in this state in the practice of public accounting from any partnership, corporation, or limited liability company so licensed.

7 (6) Licensed firms which fall out of compliance with the provisions of this section due to changes in firm ownership or personnel, after 8 receiving or renewing a license, shall notify the board in writing 9 within ((thirty)) ninety days of its falling out of compliance and 10 propose a time period in which they will come back into compliance. 11 The board may grant a reasonable period of time for a firm to be in 12 compliance with the provisions of this section. Failure to bring the 13 firm into compliance within a reasonable period of time, as determined 14 by the board, may result in suspension, revocation, or imposition of 15 16 conditions on the firm's license.

(7) Fees for the license as a firm and for notification of the board of the admission or withdrawal of a partner, shareholder, or member shall be determined by the board. Fees shall be paid by the firm at the time the license application form or notice of admission or withdrawal of a partner, shareholder, or member is filed with the board.

23 (8) Nonlicensee owners of licensed firms are:

24 (a) Required to fully comply with the provisions of this chapter25 and board rules;

26 (b) Required to be a natural person;

(c) Required to be an active individual participant in the licensed
 firm or affiliated entities as these terms are defined by board rule;
 and

30 (d) Subject to discipline by the board for violation of this 31 chapter.

32 (9) Resident nonlicensee owners of licensed firms are required to 33 meet:

34 (a) The ethics examination, registration, and fee requirements as35 established by the board rules; and

36 (b) The ethics CPE requirements established by the board rules.

37 <u>(10)(a) A licensed firm must notify the board within thirty days</u>
38 <u>after:</u>

1 (i) The licensed firm's professional license or practice rights or 2 privilege is suspended, revoked, or modified by the federal securities 3 and exchange commission, the federal public company accounting 4 oversight board, or successor agency, or another state board of 5 accountancy; or

6 (ii) The licensed firm is notified by the federal securities and 7 exchange commission or the federal public company accounting oversight 8 board, or successor agency, of an investigation relating to the firm's 9 professional license, practice rights or privilege, practice of public 10 accounting, or violation of ethical or technical standards established 11 by board rule.

12 (b) The board must adopt rules to implement this subsection. The 13 board may also adopt rules, as needed to protect the public interest, 14 that specify requirements for licensed firms to report to the board notices of investigations or sanctions not specified in (a) of this 15 subsection against a licensed firm or nonlicensee owner relating to the 16 17 licensee's or nonlicensee owner's professional license, practice rights or privilege, practice of public accounting, or violation of ethical or 18 technical standards established by board rule. 19

20 **Sec. 2.** RCW 18.04.215 and 2001 c 294 s 13 are each amended to read 21 as follows:

22 (1) Three-year licenses shall be issued by the board:

(a) To persons meeting the requirements of RCW 18.04.105(1),
18.04.180, or 18.04.183.

25 (b) To certificate holders meeting the requirements of RCW 26 18.04.105(4).

(c) To firms under RCW 18.04.195, meeting the requirements of RCW18.04.205.

(2) The board shall, by rule, provide for a system of certificate and license renewal and reinstatement. Applicants for renewal or reinstatement shall, at the time of filing their applications, list with the board all states and foreign jurisdictions in which they hold or have applied for certificates, permits or licenses to practice.

34 (3) An inactive certificate is renewed every three years with 35 renewal subject to the requirements of ethics CPE and the payment of 36 fees, prescribed by the board. Failure to renew the inactive 37 certificate shall cause the inactive certificate to lapse and be subject to reinstatement. The board shall adopt rules providing for
 fees and procedures for renewal and reinstatement of inactive
 certificates.

(4) A license is issued every three years with renewal subject to 4 requirements of CPE and payment of fees, prescribed by the board. 5 Failure to renew the license shall cause the license to lapse and 6 7 become subject to reinstatement. Persons holding a lapsed license are prohibited from using the title "CPA" or "certified public accountant." 8 9 Persons holding a lapsed license are prohibited from practicing public 10 accountancy. The board shall adopt rules providing for fees and procedures for issuance, renewal, and reinstatement of licenses. 11

(5) The board shall adopt rules providing for CPE for licensees andcertificate holders. The rules shall:

(a) Provide that a licensee shall verify to the board that he or
she has completed at least an accumulation of one hundred twenty hours
of CPE during the last three-year period to maintain the license;

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(b) Establish CPE requirements; and

18 (c) Establish when new licensees shall verify that they have 19 completed the required CPE.

(6) A certified public accountant who holds a license issued by 20 21 another state, and applies for a license in this state, may practice in 22 this state from the date of filing a completed application with the board, until the board has acted upon the application provided the 23 24 application is made prior to holding out as a certified public 25 accountant in this state and no sanctions or investigations, deemed by the board to be pertinent to public accountancy, by other jurisdictions 26 27 or agencies are in process.

(7) A licensee shall submit to the board satisfactory proof of having completed an accumulation of one hundred twenty hours of CPE recognized and approved by the board during the preceding three years. Failure to furnish this evidence as required shall make the license lapse and subject to reinstatement procedures, unless the board determines the failure to have been due to retirement or reasonable cause.

The board in its discretion may renew a certificate or license despite failure to furnish evidence of compliance with requirements of CPE upon condition that the applicant follow a particular program of Ref. In issuing rules and individual orders with respect to CPE 1 requirements, the board, among other considerations, may rely upon 2 guidelines and pronouncements of recognized educational and 3 professional associations, may prescribe course content, duration, and 4 organization, and may take into account the accessibility of CPE to 5 licensees and certificate holders and instances of individual hardship.

6 (8) Fees for renewal or reinstatement of certificates and licenses 7 in this state shall be determined by the board under this chapter. 8 Fees shall be paid by the applicant at the time the application form is 9 filed with the board. The board, by rule, may provide for proration of 10 fees for licenses or certificates issued between normal renewal dates.

11 (9)(a) A licensee, a certificate holder, and a nonlicensee owner 12 must notify the board within thirty days after:

13 (i) The licensee's, certificate holder's, or nonlicensee owner's 14 professional license or practice rights or privilege is suspended, 15 revoked, or modified by the federal securities and exchange commission, 16 the federal public company accounting oversight board, or successor 17 agency, or another state board of accountancy; or

18 (ii) The licensee, certificate holder, or nonlicensee owner is 19 notified by the federal securities and exchange commission or the 20 federal public company accounting oversight board, or successor agency, 21 of an investigation relating to the licensee's, certificate holder's, 22 or nonlicensee owner's professional license, practice rights or 23 privilege, practice of public accounting, or violation of ethical or 24 technical standards established by board rule.

(b) The board must adopt rules to implement this subsection. The 25 26 board may also adopt rules, as needed to protect the public interest, 27 that specify requirements for licensees, certificate holders, and nonlicensee owners to report to the board notices of investigations or 28 sanctions not specified in (a) of this subsection against a licensee, 29 certificate holder, or nonlicensee owner relating to the licensee's, 30 certificate holder's, or nonlicensee owner's professional license, 31 practice rights or privilege, practice of public accounting, or 32 violation of ethical or technical standards established by board rule. 33

34 **Sec. 3.** RCW 18.04.295 and 2001 c 294 s 14 are each amended to read 35 as follows:

The board shall have the power to: Revoke, suspend, refuse to renew, or reinstate a license or certificate; impose a fine in an

amount not to exceed ((ten)) thirty thousand dollars plus the board's 1 2 investigative and legal costs in bringing charges against a certified public accountant, a certificate holder, a licensee, a licensed firm, 3 or a nonlicensee holding an ownership interest in a licensed firm; may 4 impose full restitution to injured parties; may impose conditions 5 precedent to renewal of a certificate or a license; or may prohibit a 6 7 nonlicensee from holding an ownership interest in a licensed firm, for 8 any of the following causes:

9 (1) Fraud or deceit in obtaining a license, or in any filings with 10 the board;

(2) Dishonesty, fraud, or negligence while representing oneself as a nonlicensee owner holding an ownership interest in a licensed firm, a licensee, or a certificate holder;

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(3) A violation of any provision of this chapter;

(4) A violation of a rule of professional conduct promulgated bythe board under the authority granted by this chapter;

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(5) Conviction of a crime or an act constituting a crime under:

18 (a) The laws of this state;

(b) The laws of another state, and which, if committed within this state, would have constituted a crime under the laws of this state; or (c) Federal law;

(6) Cancellation, revocation, suspension, or refusal to renew the authority to practice as a certified public accountant by any other state for any cause other than failure to pay a fee or to meet the requirements of CPE in the other state;

(7) Suspension or revocation of the right to practice mattersrelating to public accounting before any state or federal agency;

For purposes of subsections (6) and (7) of this section, a certified copy of such revocation, suspension, or refusal to renew shall be prima facie evidence;

31 (8) Failure to maintain compliance with the requirements for 32 issuance, renewal, or reinstatement of a certificate or license, or to 33 report changes to the board;

34 (9) Failure to cooperate with the board by:

35 (a) Failure to furnish any papers or documents requested or ordered36 by the board;

37 (b) Failure to furnish in writing a full and complete explanation

1 covering the matter contained in the complaint filed with the board or 2 the inquiry of the board;

3 (c) Failure to respond to subpoenas issued by the board, whether or
4 not the recipient of the subpoena is the accused in the proceeding;
5 (10) Failure by a nonlicensee owner of a licensed firm to comply

6 with the requirements of this chapter or board rule; and

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(11) Failure to comply with an order of the board.

8 **Sec. 4.** RCW 18.04.390 and 2001 c 294 s 21 are each amended to read 9 as follows:

(1) In the absence of an express agreement between the licensee or licensed firm and the client to the contrary, all statements, records, schedules, working papers, and memoranda made by a licensee or licensed firm incident to or in the course of professional service to clients, except reports submitted by a licensee or licensed firm, are the property of the licensee or licensed firm.

16 (2) No statement, record, schedule, working paper, or memorandum 17 may be sold, transferred, or bequeathed without the consent of the client or his or her personal representative or assignee, to anyone 18 19 other than one or more surviving partners, shareholders, or new 20 partners or new shareholders of the licensee, partnership, limited liability company, or corporation, or any combined or merged 21 partnership, limited liability company, or corporation, or successor in 22 23 interest.

(3) A licensee shall furnish to the board or to his or her clientor former client, upon request and reasonable notice:

(a) A copy of the licensee's working papers or electronic
documents, to the extent that such working papers or electronic
documents include records that would ordinarily constitute part of the
client's records and are not otherwise available to the client; and

30 (b) Any accounting or other records belonging to, or obtained from 31 or on behalf of, the client that the licensee removed from the client's 32 premises or received for the client's account; the licensee may make 33 and retain copies of such documents of the client when they form the 34 basis for work done by him or her.

35 (4) ((Nothing in this section shall require a licensee to keep any 36 work paper or electronic document beyond the period prescribed in any 37 other applicable statute)) (a) For a period of seven years after the 1 end of the fiscal period in which a licensed firm concludes an audit or
2 review of a client's financial statements, the licensed firm must
3 retain records relevant to the audit or review, as determined by board
4 rule.

5 (b) The board must adopt rules to implement this subsection,
6 including rules relating to working papers and document retention.

7 (5) Nothing in this section should be construed as prohibiting any 8 temporary transfer of workpapers or other material necessary in the 9 course of carrying out peer reviews or as otherwise interfering with 10 the disclosure of information pursuant to RCW 18.04.405.

11 **Sec. 5.** RCW 18.04.370 and 2001 c 294 s 19 are each amended to read 12 as follows:

13 (1) Any person who violates any provision of this chapter, shall be 14 guilty of a crime, as follows:

(a) Any person who violates any provision of this chapter is guilty of a misdemeanor, and upon conviction thereof, shall be subject to a fine of not more than ((ten)) thirty thousand dollars, or to imprisonment for not more than six months, or to both such fine and imprisonment.

(b) Notwithstanding (a) of this subsection, any person who uses a professional title intended to deceive the public, in violation of RCW 18.04.345, having previously entered into a stipulated agreement and order of assurance with the board, is guilty of a felony, and upon conviction thereof, is subject to a fine of not more than ((ten)) <u>thirty</u> thousand dollars, or to imprisonment for not more than two years, or to both such fine and imprisonment.

(2) With the exception of first time violations of RCW 18.04.345, subject to subsection (3) of this section whenever the board has reason to believe that any person is violating the provisions of this chapter it shall certify the facts to the prosecuting attorney of the county in which such person resides or may be apprehended and the prosecuting attorney shall cause appropriate proceedings to be brought against such person.

34 (3) The board may elect to enter into a stipulated agreement and 35 orders of assurance with persons in violation of RCW 18.04.345 who have 36 not previously been found to have violated the provisions of this

chapter. The board may order full restitution to injured parties as a
 condition of a stipulated agreement and order of assurance.

3 (4) Nothing herein contained shall be held to in any way affect the
4 power of the courts to grant injunctive or other relief as above
5 provided.

6 **Sec. 6.** RCW 18.04.065 and 2001 c 294 s 6 are each amended to read 7 as follows:

8 (1) The board shall set its fees at a level adequate to pay the 9 costs of administering this chapter. For the fiscal year ending June 10 <u>30, 2004, the board may increase fees in excess of the fiscal growth</u> 11 <u>factor as provided in RCW 43.135.055, if the increases are necessary to</u> 12 <u>fully fund the cost of administering this act.</u>

(2) All fees for licenses, registrations of nonlicensee partners, 13 shareholders, and managers of licensed firms, renewals of licenses, 14 renewals of registrations of nonlicensee partners, shareholders, and 15 16 managers of licensed firms, renewals of certificates, reinstatements of 17 lapsed licenses, reinstatements of lapsed certificates, reinstatements of lapsed registrations of nonlicensee partners, shareholders, and 18 managers of licensed firms, practice privileges under RCW 18.04.350, 19 20 and delinquent filings received under the authority of this chapter 21 shall be deposited in the certified public accountants' account created 22 by RCW 18.04.105. Appropriation from such account shall be made only 23 for the cost of administering the provisions of this chapter.

NEW SECTION. Sec. 7. (1) By December 1, 2003, the board of accountancy shall report to the senate committee on commerce and trade and the house committee on commerce and labor, or successor committees, on the issue of auditor independence.

28 (2) This section expires January 1, 2004.

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