4-2328.4

SUBSTITUTE HOUSE BILL 2033

State of Washington 58th Legislature 2003 Regular Session

By House Committee on Transportation (originally sponsored by Representatives Shabro, Conway, Priest, McDonald, Tom, Darneille, McMahan, Flannigan, Carrell, Campbell, Lantz, Talcott, Roach, Bailey, Kirby and Kristiansen)

READ FIRST TIME 03/10/03.

- 1 AN ACT Relating to requiring regional transportation investment
- 2 district tax revenue to be allocated proportionally among member
- 3 counties; and amending RCW 36.120.040 and 36.120.140.
- 4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 5 **Sec. 1.** RCW 36.120.040 and 2002 c 56 s 104 are each amended to 6 read as follows:
 - (1) A regional transportation investment district planning committee shall adopt a regional transportation investment plan providing for the development, construction, and financing of transportation projects. The planning committee may consider the following factors in formulating its plan:
 - (a) Land use planning criteria;
- 13 (b) The input of cities located within a participating county; and
- 14 (c) The input of regional transportation planning organizations in 15 which a participating county is located. A regional transportation
- 16 planning organization in which a participating county is located shall
- 17 review its adopted regional transportation plan and submit, for the
- 18 planning committee's consideration, its list of transportation
- 19 improvement priorities.

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- (2) The planning committee may coordinate its activities with the department, which shall provide services, data, and personnel to assist in this planning as desired by the planning committee. In addition, the planning committee may coordinate with affected cities, towns, and other local governments that engage in transportation planning.
 - (3) The planning committee shall:

- (a) Conduct public meetings that are needed to assure active public participation in the development of the plan;
 - (b) Adopt a plan proposing the:
- (i) Creation of a regional transportation investment district; and ((recommending the))
 - (ii) Construction of transportation projects to improve mobility within each county. Operations, maintenance, and preservation of facilities or systems may not be part of the plan; ((and))
 - (c) Recommend sources of revenue authorized by RCW 36.120.050 and a financing plan to fund selected transportation projects. The overall plan of the district must leverage the district's financial contributions so that the federal, state, local, and other revenue sources continue to fund major congestion relief and transportation capacity improvement projects in <u>each county and</u> the district. A combination of local, state, and federal revenues may be necessary to pay for transportation projects, and the planning committee shall consider all of these revenue sources in developing a plan.
- (4) The plan must use tax revenues and related debt for projects that generally benefit a participating county in proportion to the general level of tax revenues generated within that participating county. This equity principle applies to all modifications to the plan, appropriation of contingency funds not identified within the project estimate, and future phases of the plan. During implementation of the plan, the board shall retain the flexibility to manage distribution of revenues, debt, and project schedules so that the district may effectively implement the plan. Nothing in this section should be interpreted to prevent the district from pledging district—wide tax revenues for payment of any contract or debt entered into under RCW 36.120.130.
- 36 <u>(5)</u> Before adopting the plan, the planning committee, with 37 assistance from the department, shall work with the lead agency to 38 develop accurate cost forecasts for transportation projects. This

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project costing methodology must be integrated with revenue forecasts in developing the plan and must at a minimum include estimated project costs in constant dollars as well as year of expenditure dollars, the range of project costs reflected by the level of project design, project contingencies, identification of mitigation costs, the range of revenue forecasts, and project and plan cash flow and bond analysis. The plan submitted to the voters must provide cost estimates for each project, including reasonable contingency costs. Plans submitted to the voters must provide that the maximum amount possible of the funds raised will be used to fund projects in the plan, environmental improvements and mitigation, and that administrative costs be minimized. If actual revenue exceeds actual plan costs, the excess revenues must be used to retire any outstanding debt associated with the plan.

(((5))) (6) If a county opts not to adopt the plan or participate in the regional transportation investment district, but two or more contiguous counties do choose to continue to participate, then the planning committee may, within ninety days, redefine the regional transportation investment plan and the ballot measure to be submitted to the people to reflect elimination of the county, and submit the redefined plan to the legislative authorities of the remaining counties for their decision as to whether to continue to adopt the redefined plan and participate. This action must be completed within sixty days after receipt of the redefined plan.

 $((\frac{(6)}{(6)}))$ (7) Once adopted, the plan must be forwarded to the participating county legislative authorities to initiate the election process under RCW 36.120.070. The planning committee shall at the same time provide notice to each city and town within the district, the governor, the chairs of the transportation committees of the legislature, the secretary of transportation, and each legislator whose legislative district is partially or wholly within the boundaries of the district.

((+7)) (8) If the ballot measure is not approved, the planning committee may redefine the selected transportation projects, financing plan, and the ballot measure. The county legislative authorities may approve the new plan and ballot measure, and may then submit the revised proposition to the voters at the next election or a special

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- election. If no ballot measure is approved by the voters by the third vote, the planning committee is dissolved.
- 3 **Sec. 2.** RCW 36.120.140 and 2002 c 56 s 114 are each amended to 4 read as follows:
 - (1) ((A plan may be modified)) The board may modify the plan to change transportation projects or revenue sources if:
 - (a) Two or more participating counties adopt a resolution to modify the plan; and
 - (b) The counties submit to the voters in the district a ballot measure that redefines the scope of the plan, its projects, its schedule, its costs, or the revenue sources. If the voters fail to approve the redefined plan, the district shall continue to work on and complete the plan, and the projects in it, that was originally approved by the voters. If the voters approve the redefined plan, the district shall work on and complete the projects under the redefined plan.
 - (2) The board may modify the plan to change transportation projects within a participating county if:
 - (a) A majority of the board approves the change;
 - (b) The modifications are limited to projects within the county;
- 20 <u>(c) The county submits to the voters in the county a ballot measure</u> 21 <u>that redefines:</u>
- 22 <u>(i) Projects;</u>

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- 23 (ii) Scopes of projects; or
- 24 (iii) Costs; and
- 25 (iv) The financial plan for the county;
- 26 (d) The proposed modifications maintain the equity of the plan and 27 does not increase the total level of plan expenditure for the county.
 - If the voters fail to approve the modified plan, the district shall continue to work on and complete the plan, and the projects in it, that was originally approved by the voters. If the voters approve the redefined plan, the district shall work on and complete the projects under the redefined plan.
 - (3) If a transportation project cost exceeds its original cost by more than twenty percent as identified in the plan:
- 35 (a) The board shall, in coordination with the county legislative 36 authorities, submit to the voters in the district <u>or county</u> a ballot 37 measure that redefines the scope of the transportation project, its

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schedule, or its costs. If the voters fail to approve the redefined transportation project, the district shall terminate work on that transportation project, except that the district may take reasonable steps to use, preserve, or connect any improvement already constructed. The remainder of any funds that would otherwise have been expended on the terminated transportation project must first be used to retire any outstanding debt attributable to the plan and then may be used to implement the remainder of the plan.

(b) Alternatively, upon adoption of a resolution by two or more participating counties:

- (i) The counties shall submit to the voters in the district a ballot measure that redefines the scope of the plan, its transportation projects, its schedule, or its costs. If the voters fail to approve the redefined plan, the district shall terminate work on that plan, except that the district may take reasonable steps to use, preserve, or connect any improvement already constructed. The remainder of any funds must be used to retire any outstanding debt attributable to the plan; or
- (ii) The counties may elect to have the district continue the transportation project without submitting an additional ballot proposal to the voters.
- (((3))) (4) To assure accountability to the public for the timely construction of the transportation improvement project or projects within cost projections, the district shall issue a report, at least annually, to the public and copies of the report to newspapers of record in the district. In the report, the district shall indicate the status of transportation project costs, transportation project expenditures, revenues, and construction schedules. The report may also include progress towards meeting the performance criteria provided under this chapter.

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