ENGROSSED SUBSTITUTE HOUSE BILL 2400

State of Washington 58th Legislature 2004 Regular Session

By House Committee on Appropriations (originally sponsored by Representatives McMahan, Carrell, Mielke, Talcott, Crouse, Bush, Ahern, Newhouse, G. Simpson, Woods and Orcutt)

READ FIRST TIME 03/02/04.

AN ACT Relating to sentence enhancement for sex crimes against minors; amending RCW 9.94A.670, 9.92.151, and 9.94A.728; reenacting and amending RCW 9.94A.515; adding a new section to chapter 9.94A RCW; creating new sections; prescribing penalties; making appropriations; and providing an effective date.

6 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

7 Sec. 1. (1) The legislature finds that sex offenses NEW SECTION. 8 against children are among the most heinous of crimes and that the legislature has a paramount duty to protect children from victimization 9 10 by sex offenders. Sentencing policy in Washington state should ensure that punishment of sex offenders is pursued to the extent that such 11 12 punishment does not jeopardize the safety of children or hinder the successful prosecution of sex offenses against children. 13 The special sex offender sentencing alternative was enacted in 1984 to protect 14 victims of sexual assault. A 1991 evaluation of the effectiveness of 15 the sentencing alternative concluded that it accurately selected sex 16 offenders who, with supervision and treatment, reoffend at lower rates 17 and that the use of the sentencing alternative does not increase risk 18 19 to the community. Today, strong support for the special sex offender

sentencing alternative continues among advocates for children who are
 victims of sexual assault and prosecutors who prosecute sex offenses
 against children.

(2) The legislature further finds that several weaknesses in the 4 structure and administration of the special sex offender sentencing 5 alternative have been identified and should be addressed. In addition, б 7 a comprehensive analysis and evaluation of the special sex offender sentencing alternative is needed to ensure that efforts to reform the 8 9 sentencing alternative do not result in jeopardizing the safety of 10 children or hindering the successful prosecution of sex offenses against children. 11

12 (3) The legislature intends to protect children from victimization 13 by sex offenders by taking immediate action to increase punishment for 14 the most serious sex offenses against children, making immediate changes in the special sex offender sentencing alternative to address 15 16 known weaknesses in the program, and thoroughly evaluating the 17 effectiveness of the special sex offender sentencing alternative to determine whether additional changes are needed to further increase the 18 protection of children from victimization by sex offenders. 19

Sec. 2. RCW 9.94A.515 and 2003 c 335 s 5, 2003 c 283 s 33, 2003 c 21 267 s 3, 2003 c 250 s 14, 2003 c 119 s 8, 2003 c 53 s 56, and 2003 c 52 22 s 4 are each reenacted and amended to read as follows:

TABLE 2
CRIMES INCLUDED WITHIN
EACH SERIOUSNESS LEVEL
Aggravated Murder 1 (RCW
10.95.020)
Homicide by abuse (RCW 9A.32.055)
Malicious explosion 1 (RCW
70.74.280(1))
Murder 1 (RCW 9A.32.030)
Murder 2 (RCW 9A.32.050)
Trafficking 1 (RCW 9A.40.100(1))
Malicious explosion 2 (RCW
70.74.280(2))

1	Malicious placement of an explosive 1	
2	(RCW 70.74.270(1))	
3	Rape of a Child 1 when offender is at	
4	least eighteen years of age when	
5	charged (RCW 9A.44.073)	
б	Rape of a Child 2 when offender is at	
7	least eighteen years of age when	
8	charged (RCW 9A.44.076)	
9	XII Assault 1 (RCW 9A.36.011)	
10	Assault of a Child 1 (RCW 9A.36.120))
11	Malicious placement of an imitation	
12	device 1 (RCW 70.74.272(1)(a))	
13	Rape 1 (RCW 9A.44.040)	
14	Rape of a Child 1 when offender is	
15	under eighteen years of age when	
16	charged, but subject to adult	
17	felony prosecution because the	
18	juvenile court lacks jurisdiction	
19	under RCW 13.04.030, or has	
20	declined jurisdiction under RCW	
21	<u>13.40.110</u> (RCW 9A.44.073)	
22	Trafficking 2 (RCW 9A.40.100(2))	
23	XI Manslaughter 1 (RCW 9A.32.060)	
24	Rape 2 (RCW 9A.44.050)	
25	Rape of a Child 2 when offender is	
26	under eighteen years of age when	
27	charged, but subject to adult	
28	felony prosecution because the	
29	juvenile court lacks jurisdiction	
30	under RCW 13.04.030, or has	
31	declined jurisdiction under RCW	
32	<u>13.40.110</u> (RCW 9A.44.076)	
33	X Child Molestation 1 (RCW 9A.44.083))
34	Indecent Liberties (with forcible	
35	compulsion) (RCW	
36	9A.44.100(1)(a))	
37	Kidnapping 1 (RCW 9A.40.020)	

1		Leading Organized Crime (RCW
2		9A.82.060(1)(a))
3		Malicious explosion 3 (RCW
4		70.74.280(3))
5		Sexually Violent Predator Escape
б		(RCW 9A.76.115)
7	IX	Assault of a Child 2 (RCW 9A.36.130)
8		Explosive devices prohibited (RCW
9		70.74.180)
10		Hit and RunDeath (RCW
11		46.52.020(4)(a))
12		Homicide by Watercraft, by being
13		under the influence of intoxicating
14		liquor or any drug (RCW
15		79A.60.050)
16		Inciting Criminal Profiteering (RCW
17		9A.82.060(1)(b))
18		Malicious placement of an explosive 2
19		(RCW 70.74.270(2))
20		Robbery 1 (RCW 9A.56.200)
21		Sexual Exploitation (RCW 9.68A.040)
22		Vehicular Homicide, by being under
23		the influence of intoxicating
24		liquor or any drug (RCW
25		46.61.520)
26	VIII	Arson 1 (RCW 9A.48.020)
27		Homicide by Watercraft, by the
28		operation of any vessel in a
29		reckless manner (RCW
30		79A.60.050)
31		Manslaughter 2 (RCW 9A.32.070)
32		Promoting Prostitution 1 (RCW
33		9A.88.070)
34		Theft of Ammonia (RCW 69.55.010)
35		Vehicular Homicide, by the operation
36		of any vehicle in a reckless
37		manner (RCW 46.61.520)

1	VII	Burglary 1 (RCW 9A.52.020)
2		Child Molestation 2 (RCW 9A.44.086)
3		Civil Disorder Training (RCW
4		9A.48.120)
5]	Dealing in depictions of minor
б		engaged in sexually explicit
7		conduct (RCW 9.68A.050)
8]	Drive-by Shooting (RCW 9A.36.045)
9]	Homicide by Watercraft, by disregard
10		for the safety of others (RCW
11		79A.60.050)
12	1	Indecent Liberties (without forcible
13		compulsion) (RCW 9A.44.100(1)
14		(b) and (c))
15	1	Introducing Contraband 1 (RCW
16		9A.76.140)
17	1	Malicious placement of an explosive 3
18		(RCW 70.74.270(3))
19	:	Sending, bringing into state depictions
20		of minor engaged in sexually
21		explicit conduct (RCW
22		9.68A.060)
23	1	Unlawful Possession of a Firearm in
24		the first degree (RCW
25		9.41.040(1))
26	1	Use of a Machine Gun in Commission
27		of a Felony (RCW 9.41.225)
28		Vehicular Homicide, by disregard for
29		the safety of others (RCW
30		46.61.520)
31	VI	Bail Jumping with Murder 1 (RCW
32		9A.76.170(3)(a))
33	1	Bribery (RCW 9A.68.010)
34	1	Incest 1 (RCW 9A.64.020(1))
35	1	Intimidating a Judge (RCW
36		9A.72.160)

1		Intimidating a Juror/Witness (RCW
2		9A.72.110, 9A.72.130)
3		Malicious placement of an imitation
4		device 2 (RCW 70.74.272(1)(b))
5		Rape of a Child 3 (RCW 9A.44.079)
б		Theft of a Firearm (RCW 9A.56.300)
7		Unlawful Storage of Ammonia (RCW
8		69.55.020)
9	V	Abandonment of dependent person 1
10		(RCW 9A.42.060)
11		Advancing money or property for
12		extortionate extension of credit
13		(RCW 9A.82.030)
14		Bail Jumping with class A Felony
15		(RCW 9A.76.170(3)(b))
16		Child Molestation 3 (RCW 9A.44.089)
17		Criminal Mistreatment 1 (RCW
18		9A.42.020)
19		Custodial Sexual Misconduct 1 (RCW
20		9A.44.160)
21		Domestic Violence Court Order
22		Violation (RCW 10.99.040,
23		10.99.050, 26.09.300, 26.10.220,
24		26.26.138, 26.50.110, 26.52.070,
25		or 74.34.145)
26		Extortion 1 (RCW 9A.56.120)
27		Extortionate Extension of Credit
28		(RCW 9A.82.020)
29		Extortionate Means to Collect
30		Extensions of Credit (RCW
31		9A.82.040)
32		Incest 2 (RCW 9A.64.020(2))
33		Kidnapping 2 (RCW 9A.40.030)
34		Perjury 1 (RCW 9A.72.020)
35		Persistent prison misbehavior (RCW
36		9.94.070)

1	Possession of a Stolen Firearm (RCW
2	9A.56.310)
3	Rape 3 (RCW 9A.44.060)
4	Rendering Criminal Assistance 1
5	(RCW 9A.76.070)
6	Sexual Misconduct with a Minor 1
7	(RCW 9A.44.093)
8	Sexually Violating Human Remains
9	(RCW 9A.44.105)
10	Stalking (RCW 9A.46.110)
11	Taking Motor Vehicle Without
12	Permission 1 (RCW 9A.56.070)
13	IV Arson 2 (RCW 9A.48.030)
14	Assault 2 (RCW 9A.36.021)
15	Assault by Watercraft (RCW
16	79A.60.060)
17	Bribing a Witness/Bribe Received by
18	Witness (RCW 9A.72.090,
19	9A.72.100)
20	Cheating 1 (RCW 9.46.1961)
21	Commercial Bribery (RCW
22	9A.68.060)
23	Counterfeiting (RCW 9.16.035(4))
24	Endangerment with a Controlled
25	Substance (RCW 9A.42.100)
26	Escape 1 (RCW 9A.76.110)
27	Hit and RunInjury (RCW
28	46.52.020(4)(b))
29	Hit and Run with VesselInjury
30	Accident (RCW 79A.60.200(3))
31	Identity Theft 1 (RCW 9.35.020(2))
32	Indecent Exposure to Person Under
33	Age Fourteen (subsequent sex
34	offense) (RCW 9A.88.010)
35	Influencing Outcome of Sporting
36	Event (RCW 9A.82.070)

1	Malicious Harassment (RCW
2	9A.36.080)
3	Residential Burglary (RCW
4	9A.52.025)
5	Robbery 2 (RCW 9A.56.210)
6	Theft of Livestock 1 (RCW 9A.56.080)
7	Threats to Bomb (RCW 9.61.160)
8	Trafficking in Stolen Property 1 (RCW
9	9A.82.050)
10	Unlawful factoring of a credit card or
11	payment card transaction (RCW
12	9A.56.290(4)(b))
13	Unlawful transaction of health
14	coverage as a health care service
15	contractor (RCW 48.44.016(3))
16	Unlawful transaction of health
17	coverage as a health maintenance
18	organization (RCW 48.46.033(3))
19	Unlawful transaction of insurance
20	business (RCW 48.15.023(3))
21	Unlicensed practice as an insurance
22	professional (RCW 48.17.063(3))
23	Use of Proceeds of Criminal
24	Profiteering (RCW 9A.82.080 (1)
25	and (2))
26	Vehicular Assault, by being under the
27	influence of intoxicating liquor or
28	any drug, or by the operation or
29	driving of a vehicle in a reckless
30	manner (RCW 46.61.522)
31	Willful Failure to Return from
32	Furlough (RCW 72.66.060)
33	III Abandonment of dependent person 2
34	(RCW 9A.42.070)
35	Assault 3 (RCW 9A.36.031)
36	Assault of a Child 3 (RCW 9A.36.140)

1	Bail Jumping with class B or C Felony
2	(RCW 9A.76.170(3)(c))
3	Burglary 2 (RCW 9A.52.030)
4	Communication with a Minor for
5	Immoral Purposes (RCW
6	9.68A.090)
7	Criminal Gang Intimidation (RCW
8	9A.46.120)
9	Criminal Mistreatment 2 (RCW
10	9A.42.030)
11	Custodial Assault (RCW 9A.36.100)
12	Escape 2 (RCW 9A.76.120)
13	Extortion 2 (RCW 9A.56.130)
14	Harassment (RCW 9A.46.020)
15	Intimidating a Public Servant (RCW
16	9A.76.180)
17	Introducing Contraband 2 (RCW
18	9A.76.150)
19	Malicious Injury to Railroad Property
20	(RCW 81.60.070)
21	Patronizing a Juvenile Prostitute
22	(RCW 9.68A.100)
23	Perjury 2 (RCW 9A.72.030)
24	Possession of Incendiary Device (RCW
25	9.40.120)
26	Possession of Machine Gun or Short-
27	Barreled Shotgun or Rifle (RCW
28	9.41.190)
29	Promoting Prostitution 2 (RCW
30	9A.88.080)
31	Securities Act violation (RCW
32	21.20.400)
33	Tampering with a Witness (RCW
34	9A.72.120)
35	Telephone Harassment (subsequent
36	conviction or threat of death)
37	(RCW 9.61.230(2))

1		Theft of Livestock 2 (RCW 9A.56.083)
2		Trafficking in Stolen Property 2 (RCW
3		9A.82.055)
4		Unlawful Imprisonment (RCW
5		9A.40.040)
б		Unlawful possession of firearm in the
7		second degree (RCW 9.41.040(2))
8		Vehicular Assault, by the operation or
9		driving of a vehicle with disregard
10		for the safety of others (RCW
11		46.61.522)
12		Willful Failure to Return from Work
13		Release (RCW 72.65.070)
14	Π	Computer Trespass 1 (RCW
15		9A.52.110)
16		Counterfeiting (RCW 9.16.035(3))
17		Escape from Community Custody
18		(RCW 72.09.310)
19		Health Care False Claims (RCW
20		48.80.030)
21		Identity Theft 2 (RCW 9.35.020(3))
22		Improperly Obtaining Financial
23		Information (RCW 9.35.010)
24		Malicious Mischief 1 (RCW
25		9A.48.070)
26		Possession of Stolen Property 1 (RCW
27		9A.56.150)
28		Theft 1 (RCW 9A.56.030)
29		Theft of Rental, Leased, or Lease-
30		purchased Property (valued at one
31		thousand five hundred dollars or
32		more) (RCW 9A.56.096(5)(a))
33		Trafficking in Insurance Claims (RCW
34		48.30A.015)
35		Unlawful factoring of a credit card or
36		payment card transaction (RCW
37		9A.56.290(4)(a))

1	Unlawful Practice of Law (RCW
2	2.48.180)
3	Unlicensed Practice of a Profession or
4	Business (RCW 18.130.190(7))
5 I	Attempting to Elude a Pursuing Police
6	Vehicle (RCW 46.61.024)
7	False Verification for Welfare (RCW
8	74.08.055)
9	Forgery (RCW 9A.60.020)
10	Fraudulent Creation or Revocation of a
11	Mental Health Advance Directive
12	(RCW 9A.60.060)
13	Malicious Mischief 2 (RCW
14	9A.48.080)
15	Mineral Trespass (RCW 78.44.330)
16	Possession of Stolen Property 2 (RCW
17	9A.56.160)
18	Reckless Burning 1 (RCW 9A.48.040)
19	Taking Motor Vehicle Without
20	Permission 2 (RCW 9A.56.075)
21	Theft 2 (RCW 9A.56.040)
22	Theft of Rental, Leased, or Lease-
23	purchased Property (valued at two
24	hundred fifty dollars or more but
25	less than one thousand five
26	hundred dollars) (RCW
27	9A.56.096(5)(b))
28	Transaction of insurance business
29	beyond the scope of licensure
30	(RCW 48.17.063(4))
31	Unlawful Issuance of Checks or Drafts
32	(RCW 9A.56.060)
33	Unlawful Possession of Fictitious
34	Identification (RCW 9A.56.320)
35	Unlawful Possession of Instruments of
36	Financial Fraud (RCW
37	9A.56.320)

1	Unlawful Possession of Payment
2	Instruments (RCW 9A.56.320)
3	Unlawful Possession of a Personal
4	Identification Device (RCW
5	9A.56.320)
6	Unlawful Production of Payment
7	Instruments (RCW 9A.56.320)
8	Unlawful Trafficking in Food Stamps
9	(RCW 9.91.142)
10	Unlawful Use of Food Stamps (RCW
11	9.91.144)
12	Vehicle Prowl 1 (RCW 9A.52.095)
13	Sec. 3. RCW 9.94A.670 and 2002 c 175 s 11 are each amended to read
14	as follows:
15	(1) This section applies exclusively to:
16	(a) Offenders who are at least eighteen years old when they are
17	charged with crimes committed prior to the effective date of this act;
18	and
19	(b) Offenders who are less than eighteen years old when they are
20	charged, but are subject to adult felony prosecution because the
21	juvenile court lacks jurisdiction under RCW 13.04.030, or has declined
22	jurisdiction under RCW 13.40.110, prior to, on, or after the effective
23	date of this act.
24	(2) Unless the context clearly requires otherwise, the definitions
25	in this subsection apply to this section only.
26	(a) "Sex offender treatment provider" or "treatment provider" means
27	a certified sex offender treatment provider as defined in RCW
28	18.155.020.
29	(b) "Victim" means any person who has sustained emotional,
30	psychological, physical, or financial injury to person or property as
31	a result of the crime charged. "Victim" also means a parent or
32	guardian of a victim who is a minor child unless the parent or guardian
33	is the perpetrator of the offense.
34	$((\frac{2}{2}))$ <u>(3)</u> An offender is eligible for the special sex offender
35	sentencing alternative if:
36	(a) The offender has been convicted of a sex offense other than a

violation of RCW 9A.44.050 or a sex offense that is also a serious violent offense;

3 (b) The offender has no prior convictions for a sex offense as 4 defined in RCW 9.94A.030 or any other felony sex offenses in this or 5 any other state; and

6 (c) The offender's standard sentence range for the offense includes 7 the possibility of confinement for less than eleven years.

8 (((3))) <u>(4)</u> If the court finds the offender is eligible for this 9 alternative, the court, on its own motion or the motion of the state or 10 the offender, may order an examination to determine whether the 11 offender is amenable to treatment.

12 (a) The report of the examination shall include at a minimum the 13 following:

14 (i) The offender's version of the facts and the official version of 15 the facts;

16 (ii) The offender's offense history;

17 (iii) An assessment of problems in addition to alleged deviant 18 behaviors;

19

(iv) The offender's social and employment situation; and

20 (v) Other evaluation measures used.

21 The report shall set forth the sources of the examiner's information.

(b) The examiner shall assess and report regarding the offender's amenability to treatment and relative risk to the community. A proposed treatment plan shall be provided and shall include, at a minimum:

26 (i) Frequency and type of contact between offender and therapist;

(ii) Specific issues to be addressed in the treatment anddescription of planned treatment modalities;

(iii) Monitoring plans, including any requirements regarding living conditions, lifestyle requirements, and monitoring by family members and others;

32

(iv) Anticipated length of treatment; and

33

(v) Recommended crime-related prohibitions.

34 (c) The court on its own motion may order, or on a motion by the 35 state shall order, a second examination regarding the offender's 36 amenability to treatment. The examiner shall be selected by the party 37 making the motion. The offender shall pay the cost of any second examination ordered unless the court finds the defendant to be indigent
 in which case the state shall pay the cost.

(((4))) (5) After receipt of the reports, the court shall consider 3 whether the offender and the community will benefit from use of this 4 alternative and consider the victim's opinion whether the offender 5 should receive a treatment disposition under this section. If the 6 7 court determines that this alternative is appropriate, the court shall then impose a sentence or, pursuant to RCW 9.94A.712, a minimum term of 8 sentence, within the standard sentence range. If the sentence imposed 9 is less than eleven years of confinement, the court may suspend the 10 execution of the sentence and impose the following conditions of 11 12 suspension:

(a) The court shall place the offender on community custody for the
length of the suspended sentence, the length of the maximum term
imposed pursuant to RCW 9.94A.712, or three years, whichever is
greater, and require the offender to comply with any conditions imposed
by the department under RCW 9.94A.720.

(b) The court shall order treatment for any period up to three 18 years in duration. The court, in its discretion, shall order 19 outpatient sex offender treatment or inpatient sex offender treatment, 20 21 if available. A community mental health center may not be used for 22 such treatment unless it has an appropriate program designed for sex The offender shall not change sex offender 23 offender treatment. 24 treatment providers or treatment conditions without first notifying the 25 prosecutor, the community corrections officer, and the court. If any party or the court objects to a proposed change, the offender shall not 26 27 change providers or conditions without court approval after a hearing.

28 (((5))) <u>(6)</u> As conditions of the suspended sentence, the court may 29 impose one or more of the following:

30 (a) Up to six months of confinement, not to exceed the sentence31 range of confinement for that offense;

32 (b) Crime-related prohibitions;

33 (c) Require the offender to devote time to a specific employment or 34 occupation;

35 (d) Remain within prescribed geographical boundaries and notify the 36 court or the community corrections officer prior to any change in the 37 offender's address or employment;

(e) Report as directed to the court and a community corrections
 officer;

3 (f) Pay all court-ordered legal financial obligations as provided 4 in RCW 9.94A.030;

5

(g) Perform community restitution work; or

6 (h) Reimburse the victim for the cost of any counseling required as 7 a result of the offender's crime.

8 (((6))) <u>(7)</u> At the time of sentencing, the court shall set a 9 treatment termination hearing for three months prior to the anticipated 10 date for completion of treatment.

11 (((7))) (8) The sex offender treatment provider shall submit 12 quarterly reports on the offender's progress in treatment to the court 13 and the parties. The report shall reference the treatment plan and 14 include at a minimum the following: Dates of attendance, offender's 15 compliance with requirements, treatment activities, the offender's 16 relative progress in treatment, and any other material specified by the 17 court at sentencing.

(((+8))) (9) Prior to the treatment termination hearing, 18 the treatment provider and community corrections officer shall submit 19 20 written reports to the court and parties regarding the offender's 21 with treatment and monitoring requirements, compliance and 22 recommendations regarding termination from treatment, including proposed community custody conditions. Either party may request, and 23 24 the court may order, another evaluation regarding the advisability of 25 termination from treatment. The offender shall pay the cost of any additional evaluation ordered unless the court finds the offender to be 26 27 indigent in which case the state shall pay the cost. At the treatment termination hearing the court may: (a) Modify conditions of community 28 29 custody, and either (b) terminate treatment, or (c) extend treatment 30 for up to the remaining period of community custody.

31 (((9))) (10) If a violation of conditions occurs during community 32 custody, the department shall either impose sanctions as provided for 33 in RCW 9.94A.737(2)(a) or refer the violation to the court and 34 recommend revocation of the suspended sentence as provided for in 35 subsections (((6))) (7) and (((8))) (9) of this section.

36 (((10))) <u>(11)</u> The court may revoke the suspended sentence at any 37 time during the period of community custody and order execution of the 38 sentence if: (a) The offender violates the conditions of the suspended 1 sentence, or (b) the court finds that the offender is failing to make 2 satisfactory progress in treatment. All confinement time served during 3 the period of community custody shall be credited to the offender if 4 the suspended sentence is revoked.

((((11))) (12) The offender's sex offender treatment provider may 5 not be the same person who examined the offender under subsection (4) 6 7 of this section or any person who employs, is employed by, or shares profits with the person who examined the offender under subsection (4) 8 of this section, unless the court has entered written findings that 9 such treatment is in the best interests of the victim and that 10 successful treatment of the offender would otherwise be impractical. 11 12 Examinations and treatment ordered pursuant to this subsection shall 13 only be conducted by sex offender treatment providers certified by the 14 department of health pursuant to chapter 18.155 RCW unless the court finds that: 15

16 (a) The offender has already moved to another state or plans to 17 move to another state for reasons other than circumventing the 18 certification requirements; or

(b)(i) No certified providers are available for treatment within a reasonable geographical distance of the offender's home; and

(ii) The evaluation and treatment plan comply with this section and the rules adopted by the department of health.

23 (((12))) (13) If the offender is less than eighteen years of age 24 when the charge is filed, the state shall pay for the cost of initial 25 evaluation and treatment.

26 <u>NEW SECTION.</u> **Sec. 4.** A new section is added to chapter 9.94A RCW 27 to read as follows:

(1) This section applies exclusively to offenders who are at least
 eighteen years old when they are charged with crimes committed on or
 after the effective date of this act.

(2) Unless the context clearly requires otherwise, the definitionsin this subsection apply to this section only.

(a) "Sex offender treatment provider" or "treatment provider" means
 a certified sex offender treatment provider as defined in RCW
 18.155.020.

36 (b) "Substantial bodily harm" means bodily injury that involves a

temporary but substantial disfigurement, or that causes a temporary but substantial loss or impairment of the function of any body part or organ, or that causes a fracture of any body part or organ.

4 (c) "Victim" means any person who has sustained emotional, 5 psychological, physical, or financial injury to person or property as 6 a result of the crime charged. "Victim" also means a parent or 7 guardian of a victim who is a minor child unless the parent or guardian 8 is the perpetrator of the offense.

9 (3) An offender is eligible for the special sex offender sentencing 10 alternative if:

(a) The offender has been convicted of a sex offense other than a violation of RCW 9A.44.050 or a sex offense that is also a serious violent offense;

(b) The offender has no prior convictions for a sex offense as defined in RCW 9.94A.030 or any other felony sex offenses in this or any other state;

17 (c) The offender has no prior adult convictions for a violent 18 offense that was committed within five years of the date the current 19 offense was committed;

20 (d) The offense did not result in substantial bodily harm to the 21 victim;

(e) The offender had an established relationship with, or
 connection to, the victim such that the sole connection with the victim
 was not the commission of the crime; and

(f) The offender's standard sentence range for the offense includesthe possibility of confinement for less than eleven years.

(4) If the court finds the offender is eligible for this alternative, the court, on its own motion or the motion of the state or the offender, may order an examination to determine whether the offender is amenable to treatment.

31 (a) The report of the examination shall include at a minimum the 32 following:

33 (i) The offender's version of the facts and the official version of 34 the facts;

35 (ii) The offender's offense history;

36 (iii) An assessment of problems in addition to alleged deviant 37 behaviors;

38 (iv) The offender's social and employment situation; and

1

8

(v) Other evaluation measures used.

2 The report shall set forth the sources of the examiner's 3 information.

4 (b) The examiner shall assess and report regarding the offender's
5 amenability to treatment and relative risk to the community. A
6 proposed treatment plan shall be provided and shall include, at a
7 minimum:

(i) Frequency and type of contact between offender and therapist;

9 (ii) Specific issues to be addressed in the treatment and 10 description of planned treatment modalities;

(iii) Monitoring plans, including any requirements regarding living conditions, lifestyle requirements, and monitoring by family members and others;

14 (iv) Anticipated length of treatment; and

(v) Recommended crime-related prohibitions, which must include an identification of specific activities or behaviors that are precursors to the offender's offense cycle, including, but not limited to, activities or behaviors such as viewing or listening to pornography or use of alcohol or controlled substances.

(c) The court on its own motion may order, or on a motion by the state shall order, a second examination regarding the offender's amenability to treatment. The examiner shall be selected by the party making the motion. The offender shall pay the cost of any second examination ordered unless the court finds the defendant to be indigent in which case the state shall pay the cost.

(5) After receipt of the reports, if the offender's conviction is 26 27 for a violation of RCW 9A.44.073, 9A.44.076, or 9A.44.083, the prosecutor shall recommend to the court whether the offender should or 28 should not receive a sentencing alternative under this section. 29 When making his or her recommendation, the prosecutor shall consider whether 30 31 the victim's testimony is essential for successful prosecution, whether 32 the victim is willing to provide credible testimony at trial and sentencing, and whether there are additional chargeable cases against 33 the offender based upon the existence of multiple victims. The court 34 may not impose a sentencing alternative under this section if the 35 prosecutor has recommended that the offender should not receive such a 36 37 sentencing alternative.

(6) After receipt of the reports, unless the imposition of a 1 2 sentencing alternative under this section is prohibited under subsection (5) of this section, the court shall consider whether the 3 offender and the community will benefit from use of this alternative, 4 consider whether the alternative is too lenient in light of the extent 5 and circumstances of the offense, consider whether the offender has б victims in addition to the victim of the offense, consider whether the 7 offender is amenable to treatment, consider the risk the offender would 8 present to the community, to the victim, or to persons of similar age 9 10 and circumstances as the victim, and consider the victim's opinion whether the offender should receive a treatment disposition under this 11 The court shall give great weight to the victim's opinion 12 section. 13 whether the offender should receive a treatment disposition under this 14 section. If the sentence imposed is contrary to the victim's opinion, the court shall enter written findings stating its reasons for imposing 15 the treatment disposition. The fact that the offender admits to his or 16 17 her offense does not, by itself, constitute amenability to treatment. If the court determines that this alternative is appropriate, the court 18 shall then impose a sentence or, pursuant to RCW 9.94A.712, a minimum 19 term of sentence, within the standard sentence range. If the sentence 20 21 imposed is less than eleven years of confinement, the court may suspend 22 the execution of the sentence and impose the following conditions of 23 suspension:

24 (a) The court shall order the offender to serve a term of confinement of twelve months or the maximum term within the standard 25 range, whichever is less. The court may order the offender to serve a 26 27 term of confinement greater than twelve months or the maximum term within the standard range based on the presence of an aggravating 28 circumstance listed in RCW 9.94A.535(2). In no case shall the term of 29 confinement exceed the statutory maximum sentence for the offense. The 30 court may order the offender to serve all or part of his or her term of 31 confinement in partial confinement. An offender sentenced to a term of 32 confinement under this subsection is not eligible for earned release 33 under RCW 9.92.151 or 9.94A.728. 34

35 (b) The court shall place the offender on community custody for the 36 length of the suspended sentence, the length of the maximum term 37 imposed pursuant to RCW 9.94A.712, or three years, whichever is

greater, and require the offender to comply with any conditions imposed
 by the department under RCW 9.94A.720.

(c) The court shall order treatment for any period up to five years 3 in duration. A community mental health center may not be used for such 4 5 treatment unless it has an appropriate program designed for sex offender treatment. The offender shall not change sex offender 6 7 treatment providers or treatment conditions without first notifying the prosecutor, the community corrections officer, and the court. 8 If any party or the court objects to a proposed change, the offender shall not 9 10 change providers or conditions without court approval after a hearing.

(d) As conditions of the suspended sentence, the court shall impose specific prohibitions relating to the precursor activities or behaviors identified in the proposed treatment plan under subsection (4)(b)(v) of this section.

15 (7) As conditions of the suspended sentence, the court may impose 16 one or more of the following:

17 (a) Crim

(a) Crime-related prohibitions;

18 (b) Require the offender to devote time to a specific employment or 19 occupation;

(c) Require the offender to remain within prescribed geographical boundaries and notify the court or the community corrections officer prior to any change in the offender's address or employment;

23 (d) Require the offender to report as directed to the court and a 24 community corrections officer;

(e) Require the offender to pay all court-ordered legal financial
obligations as provided in RCW 9.94A.030;

27

(f) Require the offender to perform community restitution work; or

(g) Require the offender to reimburse the victim for the cost ofany counseling required as a result of the offender's crime.

30 (8) At the time of sentencing, the court shall set a treatment 31 termination hearing for three months prior to the anticipated date for 32 completion of treatment.

(9)(a) The sex offender treatment provider shall submit quarterly reports on the offender's progress in treatment to the court and the parties. The report shall reference the treatment plan and include at a minimum the following: Dates of attendance, offender's compliance with requirements, treatment activities, the offender's relative progress in treatment, and any other material specified by the court at sentencing.

3 (b) The court shall conduct a hearing on the offender's progress in 4 treatment at least once a year. At least fourteen days prior to the 5 hearing, notice of the hearing shall be given to the victim. The 6 victim shall be given the opportunity to make statements to the court 7 regarding the offender's supervision and treatment. At the hearing, 8 the court may modify conditions of community custody or revoke the 9 suspended sentence.

10 (10) At least fourteen days prior to the treatment termination hearing, notice of the hearing shall be given to the victim. 11 The 12 victim shall be given the opportunity to make statements to the court 13 regarding the offender's supervision and treatment. Prior to the 14 treatment termination hearing, the treatment provider and community corrections officer shall submit written reports to the court and 15 parties regarding the offender's compliance with treatment and 16 17 monitoring requirements, and recommendations regarding termination from treatment, including proposed community custody conditions. 18 The court shall order an evaluation regarding the advisability of termination 19 from treatment by a sex offender treatment provider who may not be the 20 21 same person who treated the offender under subsection (6) of this 22 section or any person who employs, is employed by, or shares profits with the person who treated the offender under subsection (6) of this 23 24 The offender shall pay the cost of the evaluation. section. At the 25 treatment termination hearing the court may: (a) Modify conditions of community custody, and either (b) terminate treatment, or (c) extend 26 27 treatment in two-year increments for up to the remaining period of community custody. 28

(11)(a) If a violation of conditions other than a second violation of the prohibitions relating to precursor behaviors or activities imposed under subsection (6)(d) of this section occurs during community custody, the department shall either impose sanctions as provided for in RCW 9.94A.737(2)(a) or refer the violation to the court and recommend revocation of the suspended sentence as provided for in subsections (8) and (10) of this section.

(b) If a second violation of the prohibitions relating to precursor
 behaviors or activities imposed under subsection (6)(d) of this section

occurs during community custody, the department shall refer the
 violation to the court and recommend revocation of the suspended
 sentence as provided in subsection (12) of this section.

4 (12) The court may revoke the suspended sentence at any time during 5 the period of community custody and order execution of the sentence if: 6 (a) The offender violates the conditions of the suspended sentence, or 7 (b) the court finds that the offender is failing to make satisfactory 8 progress in treatment. All confinement time served during the period 9 of community custody shall be credited to the offender if the suspended 10 sentence is revoked.

(13) The offender's sex offender treatment provider may not be the 11 same person who examined the offender under subsection (4) of this 12 section or any person who employs, is employed by, or shares profits 13 with the person who examined the offender under subsection (4) of this 14 section, unless the court has entered written findings that such 15 treatment is in the best interests of the victim and that successful 16 17 treatment of the offender would otherwise be impractical. Examinations and treatment ordered pursuant to this subsection shall only be 18 19 conducted by sex offender treatment providers certified by the 20 department of health pursuant to chapter 18.155 RCW unless the court 21 finds that:

(a) The offender has already moved to another state or plans to
 move to another state for reasons other than circumventing the
 certification requirements; or

(b)(i) No certified providers are available for treatment within a reasonable geographical distance of the offender's home; and

(ii) The evaluation and treatment plan comply with this section andthe rules adopted by the department of health.

29 **Sec. 5.** RCW 9.92.151 and 1990 c 3 s 201 are each amended to read 30 as follows:

31 (1) Except as provided in subsection (2) of this section, the sentence of a prisoner confined in a county jail facility for a felony, 32 gross misdemeanor, or misdemeanor conviction may be reduced by earned 33 release credits in accordance with procedures that shall be developed 34 and promulgated by the correctional agency having jurisdiction. 35 The 36 earned early release time shall be for good behavior and good 37 performance as determined by the correctional agency having

jurisdiction. Any program established pursuant to this section shall 1 2 allow an offender to earn early release credits for presentence The correctional agency shall not credit the offender 3 incarceration. with earned early release credits in advance of the offender actually 4 5 earning the credits. In the case of an offender convicted of a serious violent offense or a sex offense that is a class A felony committed on б or after July 1, 1990, the aggregate earned early release time may not 7 8 exceed fifteen percent of the sentence. In no other case may the 9 aggregate earned early release time exceed one-third of the total 10 sentence.

11 (2) An offender serving a term of confinement imposed under section 12 <u>4(6)(a) of this act is not eligible for earned release credits under</u> 13 <u>this section.</u>

14 Sec. 6. RCW 9.94A.728 and 2003 c 379 s 1 are each amended to read 15 as follows:

No person serving a sentence imposed pursuant to this chapter and committed to the custody of the department shall leave the confines of the correctional facility or be released prior to the expiration of the sentence except as follows:

20 (1) Except as otherwise provided for in subsection (2) of this 21 section, the term of the sentence of an offender committed to a correctional facility operated by the department may be reduced by 22 23 earned release time in accordance with procedures that shall be 24 developed and promulgated by the correctional agency having jurisdiction in which the offender is confined. The earned release 25 26 time shall be for good behavior and good performance, as determined by the correctional agency having jurisdiction. 27 The correctional agency shall not credit the offender with earned release credits in advance of 28 the offender actually earning the credits. Any program established 29 30 pursuant to this section shall allow an offender to earn early release 31 credits for presentence incarceration. If an offender is transferred from a county jail to the department, the administrator of a county 32 jail facility shall certify to the department the amount of time spent 33 in custody at the facility and the amount of earned release time. 34 An offender who has been convicted of a felony committed after July 23, 35 36 1995, that involves any applicable deadly weapon enhancements under RCW 9.94A.533 (3) or (4), or both, shall not receive any good time credits
 or earned release time for that portion of his or her sentence that
 results from any deadly weapon enhancements.

(a) In the case of an offender convicted of a serious violent 4 5 offense, or a sex offense that is a class A felony, committed on or after July 1, 1990, and before July 1, 2003, the aggregate earned 6 7 release time may not exceed fifteen percent of the sentence. In the case of an offender convicted of a serious violent offense, or a sex 8 9 offense that is a class A felony, committed on or after July 1, 2003, the aggregate earned release time may not exceed ten percent of the 10 11 sentence.

(b)(i) In the case of an offender who qualifies under (b)(ii) of this subsection, the aggregate earned release time may not exceed fifty percent of the sentence.

(ii) An offender is qualified to earn up to fifty percent of aggregate earned release time under this subsection (1)(b) if he or she:

(A) Is classified in one of the two lowest risk categories under(b)(iii) of this subsection;

20 (B) Is not confined pursuant to a sentence for:

21 (I) A sex offense;

- 22 (II) A violent offense;
- 23 (III) A crime against persons as defined in RCW 9.94A.411;

24 (IV) A felony that is domestic violence as defined in RCW 25 10.99.020;

26 (V) A violation of RCW 9A.52.025 (residential burglary);

(VI) A violation of, or an attempt, solicitation, or conspiracy to violate, RCW 69.50.401 by manufacture or delivery or possession with intent to deliver methamphetamine; or

30 (VII) A violation of, or an attempt, solicitation, or conspiracy to 31 violate, RCW 69.50.406 (delivery of a controlled substance to a minor); 32 and

- 33 (C) Has no prior conviction for:
- 34 (I) A sex offense;
- 35 (II) A violent offense;
- 36 (III) A crime against persons as defined in RCW 9.94A.411;

37 (IV) A felony that is domestic violence as defined in RCW 38 10.99.020; 1

(V) A violation of RCW 9A.52.025 (residential burglary);

(VI) A violation of, or an attempt, solicitation, or conspiracy to
violate, RCW 69.50.401 by manufacture or delivery or possession with
intent to deliver methamphetamine; or

5 (VII) A violation of, or an attempt, solicitation, or conspiracy to 6 violate, RCW 69.50.406 (delivery of a controlled substance to a minor).

7 (iii) For purposes of determining an offender's eligibility under this subsection (1)(b), the department shall perform a risk assessment 8 9 of every offender committed to a correctional facility operated by the department who has no current or prior conviction for a sex offense, a 10 violent offense, a crime against persons as defined in RCW 9.94A.411, 11 a felony that is domestic violence as defined in RCW 10.99.020, a 12 13 violation of RCW 9A.52.025 (residential burglary), a violation of, or 14 an attempt, solicitation, or conspiracy to violate, RCW 69.50.401 by manufacture or delivery or possession with intent to deliver 15 16 methamphetamine, or a violation of, or an attempt, solicitation, or conspiracy to violate, RCW 69.50.406 (delivery of a controlled 17 substance to a minor). The department must classify each assessed 18 offender in one of four risk categories between highest and lowest 19 risk. 20

(iv) The department shall recalculate the earned release time and reschedule the expected release dates for each qualified offender under this subsection (1)(b).

(v) This subsection (1)(b) applies retroactively to eligible
offenders serving terms of total confinement in a state correctional
facility as of July 1, 2003.

(vi) This subsection (1)(b) does not apply to offenders convictedafter July 1, 2010.

(c) In no other case shall the aggregate earned release time exceed one-third of the total sentence;

(2)(a) A person convicted of a sex offense or an offense categorized as a serious violent offense, assault in the second degree, vehicular homicide, vehicular assault, assault of a child in the second degree, any crime against persons where it is determined in accordance with RCW 9.94A.602 that the offender or an accomplice was armed with a deadly weapon at the time of commission, or any felony offense under chapter 69.50 or 69.52 RCW, committed before July 1, 2000, may become eligible, in accordance with a program developed by the department, for transfer to community custody status in lieu of earned release time pursuant to subsection (1) of this section;

(b) A person convicted of a sex offense, a violent offense, any
crime against persons under RCW 9.94A.411(2), or a felony offense under
chapter 69.50 or 69.52 RCW, committed on or after July 1, 2000, may
become eligible, in accordance with a program developed by the
department, for transfer to community custody status in lieu of earned
release time pursuant to subsection (1) of this section;

10 (c) The department shall, as a part of its program for release to 11 the community in lieu of earned release, require the offender to 12 propose a release plan that includes an approved residence and living 13 arrangement. All offenders with community placement or community 14 custody terms eligible for release to community custody status in lieu 15 of earned release shall provide an approved residence and living 16 arrangement prior to release to the community;

17 (d) The department may deny transfer to community custody status in lieu of earned release time pursuant to subsection (1) of this section 18 if the department determines an offender's release plan, including 19 proposed residence location and living arrangements, may violate the 20 21 conditions of the sentence or conditions of supervision, place the 22 offender at risk to violate the conditions of the sentence, place the offender at risk to reoffend, or present a risk to victim safety or 23 24 community safety. The department's authority under this section is independent of any court-ordered condition of sentence or statutory 25 provision regarding conditions for community custody or community 26 27 placement;

28 (e) An offender serving a term of confinement imposed under section 29 <u>4(6)(a) of this act is not eligible for earned release credits under</u> 30 <u>this section;</u>

31 (3) An offender may leave a correctional facility pursuant to an 32 authorized furlough or leave of absence. In addition, offenders may 33 leave a correctional facility when in the custody of a corrections 34 officer or officers;

35 (4)(a) The secretary may authorize an extraordinary medical 36 placement for an offender when all of the following conditions exist: 37 (i) The offender has a medical condition that is serious enough to 38 require costly care or treatment;

(ii) The offender poses a low risk to the community because he or
 she is physically incapacitated due to age or the medical condition;
 and

4 (iii) Granting the extraordinary medical placement will result in 5 a cost savings to the state.

6 (b) An offender sentenced to death or to life imprisonment without 7 the possibility of release or parole is not eligible for an 8 extraordinary medical placement.

9 (c) The secretary shall require electronic monitoring for all 10 offenders in extraordinary medical placement unless the electronic 11 monitoring equipment interferes with the function of the offender's 12 medical equipment or results in the loss of funding for the offender's 13 medical care. The secretary shall specify who shall provide the 14 monitoring services and the terms under which the monitoring shall be 15 performed.

16 (d) The secretary may revoke an extraordinary medical placement 17 under this subsection at any time;

18 (5) The governor, upon recommendation from the clemency and pardons 19 board, may grant an extraordinary release for reasons of serious health 20 problems, senility, advanced age, extraordinary meritorious acts, or 21 other extraordinary circumstances;

(6) No more than the final six months of the sentence may be served in partial confinement designed to aid the offender in finding work and reestablishing himself or herself in the community;

25

(7) The governor may pardon any offender;

26 (8) The department may release an offender from confinement any 27 time within ten days before a release date calculated under this 28 section; and

(9) An offender may leave a correctional facility prior to completion of his or her sentence if the sentence has been reduced as provided in RCW 9.94A.870.

Notwithstanding any other provisions of this section, an offender sentenced for a felony crime listed in RCW 9.94A.540 as subject to a mandatory minimum sentence of total confinement shall not be released from total confinement before the completion of the listed mandatory minimum sentence for that felony crime of conviction unless allowed under RCW 9.94A.540, however persistent offenders are not eligible for extraordinary medical placement.

<u>NEW SECTION.</u> Sec. 7. (1) The Washington state institute for 1 2 public policy shall conduct a comprehensive analysis and evaluation of the impact and effectiveness of current sex offender sentencing 3 policies. The institute shall analyze and evaluate the effectiveness 4 5 of sex offender policies and programs, including the special sex offender sentencing alternative, the department of corrections' 6 7 treatment program for offenders in prison, and the validity of the risk assessment conducted by the end of sentence review committee prior to 8 release from prison. Using detailed information from offender files 9 10 and court records, and research conducted in Washington state and other states and nations, the analysis shall examine whether changes to 11 12 sentencing policies and sex offender programming can increase public 13 safety.

14 (2) The analysis of the special sex offender sentencing alternative shall specifically evaluate the impact of the sentencing alternative on 15 protection of children from sexual victimization, reporting of sex 16 17 offenses against children, prosecution of sex offenses against children, appropriate punishment of perpetrators of sex offenses 18 against children, and child sex offense recidivism rates. 19 At a minimum, the institute shall review the following issues to determine 20 21 whether modifications in the sentencing alternative will increase its 22 effectiveness with respect to protecting children from sexual victimization, successfully prosecuting sex offenses against children, 23 24 and appropriately punishing perpetrators of sex offenses against children: 25

(a) Eligibility for the sentencing alternative, including whether
the commission of certain types of offenses should render an offender
ineligible, whether the disclosure of multiple victims in the course of
evaluating an offender should render an offender ineligible, and
whether the sentencing alternative should be limited to offenses within
families;

32 (b) Minimum terms of incarceration, including imprisonment at a33 state facility;

34 (c) Appropriate conditions or restrictions that should be placed on35 offenders who receive a sentence alternative; and

36 (d) Standards for revocation of a sentencing alternative suspended 37 sentence. (3) The institute shall report its results and recommendations to
 the appropriate standing committees of the legislature no later than
 December 31, 2004.

4 <u>NEW SECTION.</u> Sec. 8. The sum of one million two hundred forty 5 thousand dollars, or as much thereof as may be necessary, is 6 appropriated for the fiscal year ending June 30, 2005, from the general 7 fund--state to the department of corrections solely for the purposes 8 of:

9 (1) Providing specialized training to community corrections 10 officers regarding the supervision of sex offenders in the community; 11 and

12 (2) Reducing the caseloads of community corrections officers who13 supervise sex offenders in the community.

14 <u>NEW SECTION.</u> Sec. 9. The sum of three hundred fifty thousand 15 dollars, or as much thereof as may be necessary, is appropriated for 16 the fiscal year ending June 30, 2005, from the general fund--state to 17 the department of community, trade, and economic development solely for 18 the purposes of distribution to sexual assault victims programs.

19 <u>NEW SECTION.</u> Sec. 10. The sum of two hundred sixty thousand 20 dollars, or as much thereof as may be necessary, is appropriated for 21 the fiscal year ending June 30, 2005, from the general fund--state to 22 the department of community, trade, and economic development solely to 23 reimburse counties for costs associated with the implementation of this 24 act and shall be distributed in accordance with RCW 82.14.310.

25 <u>NEW SECTION.</u> Sec. 11. If specific funding for the purposes of 26 this act, referencing this act by bill or chapter number, is not 27 provided by June 30, 2004, in the omnibus appropriations act, this act 28 is null and void.

29 <u>NEW SECTION.</u> **Sec. 12.** If any provision of this act or its 30 application to any person or circumstance is held invalid, the 31 remainder of the act or the application of the provision to other

- 1 persons or circumstances is not affected.
- 2 <u>NEW SECTION.</u> Sec. 13. This act takes effect July 1, 2004.

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