HOUSE BILL 3015

State of Washington 58th Legislature 2004 Regular Session

By Representatives Orcutt, Sump, Hunt, Kristiansen, Schoesler and Boldt

Read first time 01/26/2004. Referred to Committee on Agriculture & Natural Resources.

1 AN ACT Relating to establishing timelines for the forest riparian 2 easement program; amending RCW 76.13.120; and creating a new section.

3 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

4 Sec. 1. RCW 76.13.120 and 2002 c 120 s 2 are each amended to read 5 as follows:

6 (1) The legislature finds that the state should acquire easements 7 along riparian and other sensitive aquatic areas from small forest 8 landowners willing to sell or donate such easements to the state 9 provided that the state will not be required to acquire such easements 10 if they are subject to unacceptable liabilities. The legislature 11 therefore establishes a forestry riparian easement program.

12 (2) The definitions in this subsection apply throughout this 13 section and RCW 76.13.100 and 76.13.110 unless the context clearly 14 requires otherwise.

(a) "Forestry riparian easement" means an easement covering qualifying timber granted voluntarily to the state by a small forest landowner.

18 (b) "Qualifying timber" means those trees covered by a forest 19 practices application that the small forest landowner is required to

leave unharvested under the rules adopted under RCW 76.09.055 and 1 2 76.09.370 or that is made uneconomic to harvest by those rules, and for which the small landowner is willing to grant the state a forestry 3 riparian easement. "Qualifying timber" is timber within or bordering 4 a commercially reasonable harvest unit as determined under rules 5 adopted by the forest practices board, or timber for which an approved 6 7 forest practices application for timber harvest cannot be obtained because of restrictions under the forest practices rules. 8

(c) "Small forest landowner" means a landowner meeting all of the 9 10 following characteristics: (i) A forest landowner as defined in RCW 76.09.020 whose interest in the land and timber is in fee or who has 11 12 rights to the timber to be included in the forestry riparian easement 13 that extend at least fifty years from the date the forest practices 14 application associated with the easement is submitted; (ii) an entity that has harvested from its own lands in this state during the three 15 years prior to the year of application an average timber volume that 16 17 would qualify the owner as a small harvester under RCW 84.33.035; and (iii) an entity that certifies at the time of application that it does 18 not expect to harvest from its own lands more than the volume allowed 19 by RCW 84.33.035 during the ten years following application. 20 If a 21 landowner's prior three-year average harvest exceeds the limit of RCW 22 84.33.035, or the landowner expects to exceed this limit during the ten years following application, and that landowner establishes to the 23 24 department<u>'s</u> ((of natural resources')) reasonable satisfaction that the 25 harvest limits were or will be exceeded to raise funds to pay estate taxes or equally compelling and unexpected obligations such as court-26 27 ordered judgments or extraordinary medical expenses, the landowner shall be deemed to be a small forest landowner. 28

For purposes of determining whether a person qualifies as a small 29 forest landowner, the small forest landowner office, created in RCW 30 76.13.110, shall evaluate the landowner under this definition as of the 31 32 date that the forest practices application is submitted or the date the landowner notifies the department that the harvest is to begin with 33 which the forestry riparian easement is associated. A small forest 34 35 landowner can include an individual, partnership, corporate, or other nongovernmental legal entity. If a landowner grants timber rights to 36 37 another entity for less than five years, the landowner may still qualify as a small forest landowner under this section. If a landowner 38

is unable to obtain an approved forest practices application for timber harvest for any of his or her land because of restrictions under the forest practices rules, the landowner may still qualify as a small forest landowner under this section.

5 (d) "Completion of harvest" means that the trees have been 6 harvested from an area and that further entry into that area by 7 mechanized logging or slash treating equipment is not expected.

8 (3) The department ((of natural resources)) is authorized and 9 directed to accept and hold in the name of the state of Washington 10 forestry riparian easements granted by small forest landowners covering 11 qualifying timber and to pay compensation to such landowners in 12 accordance with subsections (6) and (7) of this section. The 13 department ((of natural resources)) may not transfer the easements to 14 any entity other than another state agency.

(4) Forestry riparian easements shall be effective for fifty years 15 from the date the forest practices application associated with the 16 17 qualifying timber is submitted to the department ((of natural resources)), unless the easement is terminated earlier by the 18 department ((of natural resources)) voluntarily, 19 based on а determination that termination is in the best interest of the state, or 20 21 under the terms of a termination clause in the easement.

22 (5) Forestry riparian easements shall be restrictive only, and shall preserve all lawful uses of the easement premises by the 23 24 landowner that are consistent with the terms of the easement and the 25 requirement to protect riparian functions during the term of the easement, subject to the restriction that the leave trees required by 26 27 the rules to be left on the easement premises may not be cut during the term of the easement. No right of public access to or across, or any 28 public use of the easement premises is created by this statute or by 29 the easement. Forestry riparian easements shall not be deemed to 30 31 trigger the compensating tax of or otherwise disqualify land from being 32 taxed under chapter 84.33 or 84.34 RCW.

(6) Upon application of a small forest landowner for a riparian easement that is associated with a forest practices application and the landowner's marking of the qualifying timber on the qualifying lands, the small forest landowner office shall determine the compensation to be offered to the small forest landowner as provided for in this section. The small forest landowner office shall also determine the

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compensation to be offered to a small forest landowner for qualifying 1 2 timber for which an approved forest practices application for timber harvest cannot be obtained because of restrictions under the forest 3 practices rules. The legislature recognizes that there is not readily 4 available market transaction evidence of value for easements of this 5 nature, and thus establishes the following methodology to ascertain the б 7 value for forestry riparian easements. Values so determined shall not be considered competent evidence of value for any other purpose. 8

The small forest landowner office shall establish the volume of the 9 qualifying timber. Based on that volume and using data obtained or 10 maintained by the department of revenue under RCW 84.33.074 and 11 84.33.091, the small forest landowner office shall attempt to determine 12 13 the fair market value of the qualifying timber as of the date the forest practices application associated with the qualifying timber was 14 submitted or the date the landowner notifies the department that the 15 Removal of any qualifying timber before the 16 harvest is to begin. 17 expiration of the easement must be in accordance with the forest practices rules and the terms of the easement. There shall be no 18 reduction in compensation for reentry. 19

20 (7)(a) Except as provided in subsection (8) of this section, the 21 small forest landowner office shall, subject to available funding, 22 offer compensation to the small forest landowner in the amount of fifty 23 percent of the value determined in subsection (6) of this section, plus 24 the compliance and reimbursement costs as determined in accordance with 25 RCW 76.13.140.

26 (b) If the landowner accepts the offer for qualifying timber that 27 will be harvested pursuant to an approved forest practices application, 28 the department ((of natural resources)) shall pay the compensation 29 ((promptly upon (a))) within thirty days of:

30 <u>(i) Completion of harvest in the area covered by the forestry</u> 31 riparian easement; (((b)))

32 (ii) Verification that there has been compliance with the rules 33 requiring leave trees in the easement area; and (((-)))

34 <u>(iii) Execution and delivery of the easement to the department ((of natural resources)).</u>

36 (c) If the landowner accepts the offer for qualifying timber for 37 which an approved forest practices application for timber harvest

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1 cannot be obtained because of restrictions under the forest practices 2 rules, the department ((of natural resources)) shall pay the 3 compensation ((promptly upon)) within thirty days of:

4 (i) <u>V</u>erification that there has been compliance with the rules
5 requiring leave trees in the easement area; and

6 (ii) Execution and delivery of the easement to the department ((of 7 natural resources)).

8 (d) If the department fails to pay the agreed to compensation 9 within the thirty days required by this section, the department is 10 responsible for reimbursing the landowner all interest that accrues on 11 the amount owed each day after the thirtieth day until final payment is 12 delivered. Interest must be calculated according to the rules adopted 13 by the department of revenue under RCW 84.69.100.

14 (e) Upon donation or payment of compensation, the department of 15 natural resources may record the easement.

16 (8) For approved forest practices applications where the regulatory 17 impact is greater than the average percentage impact for all small landowners as determined by the department ((of natural resources)) 18 analysis under the regulatory fairness act, chapter 19.85 RCW, the 19 compensation offered will be increased to one hundred percent for that 20 21 portion of the regulatory impact that is in excess of the average. 22 Regulatory impact includes trees left in buffers, special management zones, and those rendered uneconomic to harvest by these rules. 23 Α 24 separate average or high impact regulatory threshold shall be 25 established for western and eastern Washington. Criteria for these measurements and payments shall be established by the small forest 26 27 landowner office.

(9) The forest practices board shall adopt rules under the administrative procedure act, chapter 34.05 RCW, to implement the forestry riparian easement program, including the following:

31 (a) A standard version or versions of all documents necessary or 32 advisable to create the forestry riparian easements as provided for in 33 this section;

34 (b) Standards for descriptions of the easement premises with a 35 degree of precision that is reasonable in relation to the values 36 involved;

37 (c) Methods and standards for cruises and valuation of forestry38 riparian easements for purposes of establishing the compensation. The

department ((of natural resources)) shall perform the timber cruises of forestry riparian easements required under this chapter and chapter 76.09 RCW. Any rules concerning the methods and standards for valuations of forestry riparian easements shall apply only to the department ((of natural resources)), small forest landowners, and the small forest landowner office;

7 (d) A method to determine that a forest practices application 8 involves a commercially reasonable harvest, and adopt criteria for 9 entering into a forest riparian easement where a commercially 10 reasonable harvest is not possible or a forest practices application 11 that has been submitted cannot be approved because of restrictions 12 under the forest practices rules;

13 (e) A method to address blowdown of qualified timber falling 14 outside the easement premises;

15 (f) A formula for sharing of proceeds in relation to the 16 acquisition of qualified timber covered by an easement through the 17 exercise or threats of eminent domain by a federal or state agency with 18 eminent domain authority, based on the present value of the 19 department<u>'s ((of natural resources'))</u> and the landowner's relative 20 interests in the qualified timber;

21 (g) High impact regulatory thresholds;

(h) A method to determine timber that is qualifying timber because it is rendered uneconomic to harvest by the rules adopted under RCW 76.09.055 and 76.09.370; and

(i) A method for internal department ((of natural resources))
review of small forest landowner office compensation decisions under
subsection (7) of this section.

NEW SECTION. Sec. 2. The department of natural resources must 28 provide payment, no more than thirty days after the effective date of 29 30 this section, to any applicant to the forest riparian easement program 31 who has satisfied, by the effective date of this section, the requirements for payment in RCW 76.13.120. If the department of 32 natural resources fails to provide payment to the applicant within the 33 34 required timelines, then interest will be payable to the applicant as 35 specified in RCW 76.13.120.

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