## SUBSTITUTE HOUSE BILL 3055

State of Washington 58th Legislature 2004 Regular Session

**By** House Committee on Judiciary (originally sponsored by Representatives Holmquist, Carrell and O'Brien)

READ FIRST TIME 02/06/04.

AN ACT Relating to admissibility of DUI tests; amending RCW 46.61.506; reenacting and amending RCW 46.20.308 and 46.20.3101; and creating a new section.

4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

5 <u>NEW SECTION.</u> Sec. 1. The legislature finds that previous attempts 6 to curtail the incidence of driving while intoxicated have been 7 inadequate. The legislature further finds that property loss, injury, 8 and death caused by drinking drivers continue at unacceptable levels. 9 This act is intended to convey the seriousness with which the 10 legislature views this problem. To that end the legislature seeks to 11 ensure swift and certain consequences for those who drink and drive.

To accomplish this goal, the legislature adopts standards governing 12 13 the admissibility of tests of a person's blood or breath. These standards will provide a degree of uniformity that is currently 14 15 lacking, and will reduce the delays caused by challenges to various 16 breath test instrument components and maintenance procedures. Such challenges, while allowed, will no longer go to admissibility of test 17 results. Instead, such challenges are to be considered by the finder 18

of fact in deciding what weight to place upon an admitted blood or
 breath test result.

The legislature's authority to adopt standards governing the admissibility of evidence involving alcohol is well established by the Washington Supreme Court. See generally *State v. Long*, 113 Wn.2d 266, 778 P.2d 1027 (1989); *State v. Sears*, 4 Wn.2d 200, 215, 103 P.2d 337 (1940) (the legislature has the power to enact laws which create rules of evidence); *State v. Pavelich*, 153 Wash. 379, 279 P. 1102 (1929) ("rules of evidence are substantive law").

10 Sec. 2. RCW 46.20.308 and 1999 c 331 s 2 and 1999 c 274 s 2 are 11 each reenacted and amended to read as follows:

(1) Any person who operates a motor vehicle within this state is 12 deemed to have given consent, subject to the provisions of RCW 13 46.61.506, to a test or tests of his or her breath or blood for the 14 purpose of determining the alcohol concentration or presence of any 15 16 drug in his or her breath or blood if arrested for any offense where, 17 at the time of the arrest, the arresting officer has reasonable grounds to believe the person had been driving or was in actual physical 18 control of a motor vehicle while under the influence of intoxicating 19 20 liquor or any drug or was in violation of RCW 46.61.503. Neither 21 consent nor this section precludes a police officer from obtaining a search warrant for a person's breath or blood. 22

23 (2) The test or tests of breath shall be administered at the 24 direction of a law enforcement officer having reasonable grounds to believe the person to have been driving or in actual physical control 25 26 of a motor vehicle within this state while under the influence of intoxicating liquor or any drug or the person to have been driving or 27 in actual physical control of a motor vehicle while having alcohol in 28 a concentration in violation of RCW 46.61.503 in his or her system and 29 30 being under the age of twenty-one. However, in those instances where 31 the person is incapable due to physical injury, physical incapacity, or other physical limitation, of providing a breath sample or where the 32 33 person is being treated in a hospital, clinic, doctor's office, emergency medical vehicle, ambulance, or other similar facility ((in 34 which a breath testing instrument is not present)) or where the officer 35 36 has reasonable grounds to believe that the person is under the 37 influence of a drug, a blood test shall be administered by a qualified person as provided in RCW 46.61.506(((4))) (5). The officer shall inform the person of his or her right to refuse the breath or blood test, and of his or her right to have additional tests administered by any qualified person of his or her choosing as provided in RCW 46.61.506. ((The officer shall warn the driver that:

6 (a) His or her license, permit, or privilege to drive will be
7 revoked or denied if he or she refuses to submit to the test;

8 (b) His or her license, permit, or privilege to drive will be 9 suspended, revoked, or denied if the test is administered and the test 10 indicates the alcohol concentration of the person's breath or blood is 11 0.08 or more, in the case of a person age twenty-one or over, or in 12 violation of RCW 46.61.502, 46.61.503, or 46.61.504 in the case of a 13 person under age twenty-one; and

14 (c) His or her refusal to take the test may be used in a criminal 15 trial.)) The officer shall warn the driver, in substantially the 16 following language, that:

17 (a) If the driver refuses to take the test, the driver's license, 18 permit, or privilege to drive will be revoked or denied for at least 19 one year; and

20 (b) If the driver refuses to take the test, the driver will not be 21 eligible for an occupational permit; and

(c) If the driver refuses to take the test, the driver's refusal to
 take the test may be used in a criminal trial; and

(d) If the driver submits to the test and the test is administered, 24 the driver's license, permit, or privilege to drive will be suspended, 25 revoked, or denied for at least ninety days if the driver is age 26 27 twenty-one or over and the test indicates the alcohol concentration of the driver's breath or blood is 0.08 or more, or if the driver is under 28 age twenty-one and the test indicates the alcohol concentration of the 29 driver's breath or blood is 0.02 or more, or if the driver is under age 30 twenty-one and the driver is in violation of RCW 46.61.502 or 31 32 46.61.504.

(3) Except as provided in this section, the test administered shall be of the breath only. If an individual is unconscious or is under arrest for the crime of vehicular homicide as provided in RCW 46.61.520 or vehicular assault as provided in RCW 46.61.522, or if an individual is under arrest for the crime of driving while under the influence of intoxicating liquor or drugs as provided in RCW 46.61.502, which arrest 1 results from an accident in which there has been serious bodily injury 2 to another person, a breath or blood test may be administered without 3 the consent of the individual so arrested.

4 (4) Any person who is dead, unconscious, or who is otherwise in a 5 condition rendering him or her incapable of refusal, shall be deemed 6 not to have withdrawn the consent provided by subsection (1) of this 7 section and the test or tests may be administered, subject to the 8 provisions of RCW 46.61.506, and the person shall be deemed to have 9 received the warnings required under subsection (2) of this section.

10 (5) If, following his or her arrest and receipt of warnings under 11 subsection (2) of this section, the person arrested refuses upon the 12 request of a law enforcement officer to submit to a test or tests of 13 his or her breath or blood, no test shall be given except as authorized 14 under subsection (3) or (4) of this section.

(6) If, after arrest and after the other applicable conditions and 15 16 requirements of this section have been satisfied, a test or tests of 17 the person's blood or breath is administered and the test results indicate that the alcohol concentration of the person's breath or blood 18 19 is 0.08 or more if the person is age twenty-one or over, or  $((\frac{1}{1})^{2})^{2}$ 20 violation of RCW 46.61.502, 46.61.503, or 46.61.504)) 0.02 or more if the person is under the age of twenty-one, or the person refuses to 21 submit to a test, the arresting officer or other law enforcement 22 23 officer at whose direction any test has been given, or the department, 24 where applicable, if the arrest results in a test of the person's 25 blood, shall:

26 (a) Serve notice in writing on the person on behalf of the 27 department of its intention to suspend, revoke, or deny the person's 28 license, permit, or privilege to drive as required by subsection (7) of 29 this section;

30 (b) Serve notice in writing on the person on behalf of the 31 department of his or her right to a hearing, specifying the steps he or 32 she must take to obtain a hearing as provided by subsection (8) of this 33 section;

34 (c) Mark the person's Washington state driver's license or permit 35 to drive, if any, in a manner authorized by the department;

36 (d) Serve notice in writing that the marked license or permit, if 37 any, is a temporary license that is valid for sixty days from the date 38 of arrest or from the date notice has been given in the event notice is

1 given by the department following a blood test, or until the 2 suspension, revocation, or denial of the person's license, permit, or 3 privilege to drive is sustained at a hearing pursuant to subsection (8) 4 of this section, whichever occurs first. No temporary license is valid 5 to any greater degree than the license or permit that it replaces; and

6 (e) Immediately notify the department of the arrest and transmit to 7 the department within seventy-two hours, except as delayed as the 8 result of a blood test, a sworn report or report under a declaration 9 authorized by RCW 9A.72.085 that states:

(i) That the officer had reasonable grounds to believe the arrested person had been driving or was in actual physical control of a motor vehicle within this state while under the influence of intoxicating liquor or drugs, or both, or was under the age of twenty-one years and had been driving or was in actual physical control of a motor vehicle while having an alcohol concentration in violation of RCW 46.61.503;

(ii) That after receipt of the warnings required by subsection (2) of this section the person refused to submit to a test of his or her blood or breath, or a test was administered and the results indicated that the alcohol concentration of the person's breath or blood was 0.08 or more if the person is age twenty-one or over, or was ((in violation of RCW 46.61.502, 46.61.503, or 46.61.504)) 0.02 or more if the person is under the age of twenty-one; and

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(iii) Any other information that the director may require by rule.

24 (7) The department of licensing, upon the receipt of a sworn report 25 or report under a declaration authorized by RCW 9A.72.085 under subsection (6)(e) of this section, shall suspend, revoke, or deny the 26 27 person's license, permit, or privilege to drive or any nonresident operating privilege, as provided in RCW 46.20.3101, such suspension, 28 revocation, or denial to be effective beginning sixty days from the 29 date of arrest or from the date notice has been given in the event 30 31 notice is given by the department following a blood test, or when 32 sustained at a hearing pursuant to subsection (8) of this section, whichever occurs first. 33

34 (8) A person receiving notification under subsection (6)(b) of this 35 section may, within thirty days after the notice has been given, 36 request in writing a formal hearing before the department. The person 37 shall pay a fee of one hundred dollars as part of the request. If the 38 request is mailed, it must be postmarked within thirty days after

receipt of the notification. Upon timely receipt of such a request for 1 2 a formal hearing, including receipt of the required one hundred dollar fee, the department shall afford the person an opportunity for a 3 hearing. The department may waive the required one hundred dollar fee 4 if the person is an indigent as defined in RCW 10.101.010. 5 Except as otherwise provided in this section, the hearing is subject to and shall 6 7 be scheduled and conducted in accordance with RCW 46.20.329 and 46.20.332. The hearing shall be conducted in the county of the arrest, 8 except that all or part of the hearing may, at the discretion of the 9 10 department, be conducted by telephone or other electronic means. The hearing shall be held within sixty days following the arrest or 11 12 following the date notice has been given in the event notice is given 13 by the department following a blood test, unless otherwise agreed to by 14 the department and the person, in which case the action by the department shall be stayed, and any valid temporary license marked 15 under subsection (6)(c) of this section extended, if the person is 16 17 otherwise eligible for licensing. For the purposes of this section, the scope of the hearing shall cover the issues of whether a law 18 enforcement officer had reasonable grounds to believe the person had 19 been driving or was in actual physical control of a motor vehicle 20 21 within this state while under the influence of intoxicating liquor or 22 any drug or had been driving or was in actual physical control of a motor vehicle within this state while having alcohol in his or her 23 24 system in a concentration ((in violation of RCW 46.61.503 and)) of 0.02 25 or more if the person was under the age of twenty-one, whether the person was placed under arrest, and (a) whether the person refused to 26 27 submit to the test or tests upon request of the officer after having been informed that such refusal would result in the revocation of the 28 person's license, permit, or privilege to drive, or (b) if a test or 29 tests were administered, whether the applicable requirements of this 30 31 section were satisfied before the administration of the test or tests, 32 whether the person submitted to the test or tests, or whether a test was administered without express consent as permitted under this 33 section, and whether the test or tests indicated that the alcohol 34 35 concentration of the person's breath or blood was 0.08 or more if the person was age twenty-one or over at the time of the arrest, or ((was 36 37 in violation of RCW 46.61.502, 46.61.503, or 46.61.504)) 0.02 or more 38 if the person was under the age of twenty-one at the time of the

arrest. The sworn report or report under a declaration authorized by 1 2 RCW 9A.72.085 submitted by a law enforcement officer is prima facie evidence that the officer had reasonable grounds to believe the person 3 had been driving or was in actual physical control of a motor vehicle 4 within this state while under the influence of intoxicating liquor or 5 drugs, or both, or the person had been driving or was in actual б physical control of a motor vehicle within this state while having 7 alcohol in his or her system in a concentration ((in violation of RCW 8 46.61.503)) of 0.02 or more and was under the age of twenty-one and 9 that the officer complied with the requirements of this section. 10

A hearing officer shall conduct the hearing, may issue subpoenas 11 for the attendance of witnesses and the production of documents, and 12 13 shall administer oaths to witnesses. The hearing officer shall not 14 issue a subpoena for the attendance of a witness at the request of the person unless the request is accompanied by the fee required by RCW 15 5.56.010 for a witness in district court. The sworn report or report 16 17 under a declaration authorized by RCW 9A.72.085 of the law enforcement officer and any other evidence accompanying the report shall be 18 admissible further evidentiary foundation 19 without and the certifications authorized by the criminal rules for courts of limited 20 21 jurisdiction shall be admissible without further evidentiary The person may be represented by counsel, may question 22 foundation. witnesses, may present evidence, and may testify. The department shall 23 24 order that the suspension, revocation, or denial either be rescinded or 25 sustained.

(9) If the suspension, revocation, or denial is sustained after 26 27 such a hearing, the person whose license, privilege, or permit is suspended, revoked, or denied has the right to file a petition in the 28 superior court of the county of arrest to review the final order of 29 revocation by the department in the same manner as an appeal from a 30 31 decision of a court of limited jurisdiction. Notice of appeal must be 32 filed within thirty days after the date the final order is served or the right to appeal is waived. Notwithstanding RCW 46.20.334, RALJ 33 1.1, or other statutes or rules referencing de novo review, the appeal 34 shall be limited to a review of the record of the administrative 35 hearing. The appellant must pay the costs associated with obtaining 36 37 the record of the hearing before the hearing officer. The filing of 38 the appeal does not stay the effective date of the suspension,

revocation, or denial. A petition filed under this subsection must 1 include the petitioner's grounds for requesting review. Upon granting 2 petitioner's request for review, the court shall review the 3 department's final order of suspension, revocation, or denial as 4 5 expeditiously as possible. The review must be limited to a determination of whether the department has committed any errors of 6 7 law. The superior court shall accept those factual determinations supported by substantial evidence in the record: (a) That were 8 expressly made by the department; or (b) that may reasonably be 9 10 inferred from the final order of the department. The superior court may reverse, affirm, or modify the decision of the department or remand 11 12 the case back to the department for further proceedings. The decision 13 of the superior court must be in writing and filed in the clerk's 14 office with the other papers in the case. The court shall state the reasons for the decision. If judicial relief is sought for a stay or 15 other temporary remedy from the department's action, the court shall 16 17 not grant such relief unless the court finds that the appellant is likely to prevail in the appeal and that without a stay the appellant 18 will suffer irreparable injury. If the court stays the suspension, 19 revocation, or denial it may impose conditions on such stay. 20

21 (10) If a person whose driver's license, permit, or privilege to 22 drive has been or will be suspended, revoked, or denied under subsection (7) of this section, other than as a result of a breath or 23 24 blood test refusal, and who has not committed an offense for which he 25 or she was granted a deferred prosecution under chapter 10.05 RCW, petitions a court for a deferred prosecution on criminal charges 26 27 arising out of the arrest for which action has been or will be taken under subsection (7) of this section, the court may direct the 28 department to stay any actual or proposed suspension, revocation, or 29 denial for at least forty-five days but not more than ninety days. 30 Ιf 31 the court stays the suspension, revocation, or denial, it may impose 32 conditions on such stay. If the person is otherwise eligible for licensing, the department shall issue a temporary license, or extend 33 34 any valid temporary license marked under subsection (6) of this 35 section, for the period of the stay. If a deferred prosecution 36 treatment plan is not recommended in the report made under RCW 37 10.05.050, or if treatment is rejected by the court, or if the person 38 declines to accept an offered treatment plan, or if the person violates any condition imposed by the court, then the court shall immediately direct the department to cancel the stay and any temporary marked license or extension of a temporary license issued under this subsection.

A suspension, revocation, or denial imposed under this section, 5 other than as a result of a breath or blood test refusal, shall be 6 7 stayed if the person is accepted for deferred prosecution as provided in chapter 10.05 RCW for the incident upon which the suspension, 8 9 revocation, or denial is based. If the deferred prosecution is terminated, the stay shall be lifted and the suspension, revocation, or 10 denial reinstated. If the deferred prosecution is completed, the stay 11 shall be lifted and the suspension, revocation, or denial canceled. 12

(11) When it has been finally determined under the procedures of this section that a nonresident's privilege to operate a motor vehicle in this state has been suspended, revoked, or denied, the department shall give information in writing of the action taken to the motor vehicle administrator of the state of the person's residence and of any state in which he or she has a license.

19 Sec. 3. RCW 46.20.3101 and 1998 c 213 s 2, 1998 c 209 s 2, and 20 1998 c 207 s 8 are each reenacted and amended to read as follows:

Pursuant to RCW 46.20.308, the department shall suspend, revoke, or deny the arrested person's license, permit, or privilege to drive as follows:

24 (1) In the case of a person who has refused a test or tests:

(a) For a first refusal within seven years, where there has not been a previous incident within seven years that resulted in administrative action under this section, revocation or denial for one year;

(b) For a second or subsequent refusal within seven years, or for 29 30 a first refusal where there has been one or more previous incidents 31 within seven years that have resulted in administrative action under this section, revocation or denial for two years or until the person 32 reaches age twenty-one, whichever is longer. A revocation imposed 33 under this subsection (1)(b) shall run consecutively to the period of 34 any suspension, revocation, or denial imposed pursuant to a criminal 35 36 conviction arising out of the same incident.

1 (2) In the case of an incident where a person has submitted to or 2 been administered a test or tests indicating that the alcohol 3 concentration of the person's breath or blood was 0.08 or more:

4 (a) For a first incident within seven years, where there has not
5 been a previous incident within seven years that resulted in
6 administrative action under this section, suspension for ninety days;

7 (b) For a second or subsequent incident within seven years,8 revocation or denial for two years.

9 (3) In the case of an incident where a person under age twenty-one 10 has submitted to or been administered a test or tests indicating that 11 the alcohol concentration of the person's breath or blood was ((in 12 violation of RCW 46.61.502, 46.61.503, or 46.61.504)) <u>0.02 or more</u>:

(a) For a first incident within seven years, suspension or denialfor ninety days;

(b) For a second or subsequent incident within seven years, revocation or denial for one year or until the person reaches age twenty-one, whichever is longer.

18 Sec. 4. RCW 46.61.506 and 1998 c 213 s 6 are each amended to read 19 as follows:

(1) Upon the trial of any civil or criminal action or proceeding arising out of acts alleged to have been committed by any person while driving or in actual physical control of a vehicle while under the influence of intoxicating liquor or any drug, if the person's alcohol concentration is less than 0.08, it is evidence that may be considered with other competent evidence in determining whether the person was under the influence of intoxicating liquor or any drug.

(2) The breath analysis shall be based upon grams of alcohol per two hundred ten liters of breath. The foregoing provisions of this section shall not be construed as limiting the introduction of any other competent evidence bearing upon the question whether the person was under the influence of intoxicating liquor or any drug.

(3) Analysis of the person's blood or breath to be considered valid under the provisions of this section or RCW 46.61.502 or 46.61.504 shall have been performed according to methods approved by the state toxicologist and by an individual possessing a valid permit issued by the state toxicologist for this purpose. The state toxicologist is directed to approve satisfactory techniques or methods, to supervise

the examination of individuals to ascertain their qualifications and 1 2 competence to conduct such analyses, and to issue permits which shall be subject to termination or revocation at the discretion of the state 3 4 toxicologist. (4)(a) A breath test performed by any instrument approved by the 5 state toxicologist shall be admissible at trial or in an administrative 6 7 proceeding if the prosecution or department produces prima facie 8 evidence of the following: 9 (i) The person who performed the test was authorized to perform 10 such test by the state toxicologist; (ii) The person being tested did not vomit or have anything to eat, 11 12 drink, or smoke for at least fifteen minutes prior to administration of 13 the test; 14 (iii) The person being tested did not have any foreign substances, not to include dental work, fixed or removable, in his or her mouth at 15 the beginning of the fifteen-minute observation period; 16 17 (iv) Prior to the start of the test, the temperature of the simulator solution as measured by a thermometer approved of by the 18 state toxicologist was thirty-four degrees centigrade plus or minus 0.3 19 degrees centigrade; 20 21 (v) The internal standard test resulted in the message "verified"; 22 (vi) The two breath samples agree to within plus or minus ten percent of their mean to be determined by the method approved by the 23 24 state toxicologist; 25 (vii) The simulator external standard result did lie between .072 to .088 inclusive; and 26 (viii) All blank tests gave results of .000. 27 (b) For purposes of this section, "prima facie evidence" is 28 evidence of sufficient circumstances that would support a logical and 29 reasonable inference of the facts sought to be proved. In assessing 30 whether there is sufficient evidence of the foundational facts, the 31 court or administrative tribunal is to assume the truth of the 32 prosecution's or department's evidence and all reasonable inferences 33 from it in a light most favorable to the prosecution or department. 34 35 (c) Nothing in this section shall be deemed to prevent the subject of the test from challenging the reliability or accuracy of the test, 36 37 the reliability or functioning of the instrument, or any maintenance procedures. Such challenges, however, shall not preclude the 38

1 admissibility of the test once the prosecution or department has made 2 a prima facie showing of the requirements contained in (a) of this 3 subsection. Instead, such challenges may be considered by the trier of 4 fact in determining what weight to give to the test result.

(5) When a blood test is administered under the provisions of RCW 5 46.20.308, the withdrawal of blood for the purpose of determining its 6 7 alcoholic or drug content may be performed only by a physician, a registered nurse, ((or a qualified technician)) a licensed practical 8 nurse, a nursing assistant as defined in chapter 18.88A RCW, a 9 physician assistant as defined in chapter 18.71A RCW, a first responder 10 as defined in chapter 18.73 RCW, an emergency medical technician as 11 defined in chapter 18.73 RCW, a health care assistant as defined in 12 13 chapter 18.135 RCW, or any technician trained in withdrawing blood. This limitation shall not apply to the taking of breath specimens. 14

(((5))) (6) The person tested may have a physician, or a qualified 15 technician, chemist, registered nurse, or other qualified person of his 16 17 or her own choosing administer one or more tests in addition to any administered at the direction of a law enforcement officer. The test 18 will be admissible if the person establishes the general acceptability 19 of the testing technique or method. The failure or inability to obtain 20 21 an additional test by a person shall not preclude the admission of 22 evidence relating to the test or tests taken at the direction of a law enforcement officer. 23

(((+6+))) (7) Upon the request of the person who shall submit to a test or tests at the request of a law enforcement officer, full information concerning the test or tests shall be made available to him or her or his or her attorney.

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