HOUSE BILL 3095

State of Washington 58th Legislature 2004 Regular Session

By Representatives Ormsby, Veloria, Eickmeyer, McCoy, Priest, G. Simpson, Chase, Morrell and O'Brien

Read first time 01/27/2004. Referred to Committee on State Government.

AN ACT Relating to payment and performance bond requirements on state limited public works projects; amending RCW 39.04.155; and adding a new section to chapter 39.04 RCW.

4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

5 <u>NEW SECTION.</u> Sec. 1. A new section is added to chapter 39.04 RCW 6 to read as follows:

7 (1) This section provides uniform small works roster provisions to 8 award contracts for construction, building, renovation, remodeling, alteration, repair, or improvement of real property that may be used by 9 10 state agencies. These provisions may be used in lieu of other procedures to award contracts for work with an estimated cost of two 11 12 hundred thousand dollars or less. The small works roster process may award contracts using the limited public works process under subsection 13 (3) of this section. 14

(2)(a) A state agency may create a single general small works roster, or may create a small works roster for different specialties or categories of anticipated work. Where applicable, small works rosters may make distinctions between contractors based upon different geographic areas served by the contractor. The small works roster or

rosters shall consist of all responsible contractors who have requested 1 2 to be on the list, and where required by law are properly licensed and registered to perform the work in this state. A state agency 3 establishing a small works roster or rosters may require eligible 4 contractors desiring to be placed on a roster or rosters to keep 5 records of any applicable licenses, certifications, 6 current 7 registrations, bonding, insurance, or other appropriate matters on file with the state agency as a condition of being placed on a roster or 8 rosters. 9 At least once a year, the state agency shall publish in a 10 newspaper of general circulation within the jurisdiction a notice of the existence of the roster or rosters and solicit the names of 11 12 contractors for the roster or rosters. In addition, responsible 13 contractors shall be added to an appropriate roster or rosters at any 14 time they submit a written request and necessary records. Master contracts may be required to be signed that become effective when a 15 specific award is made using a small works roster. 16

17 (b) A state agency establishing a small works roster or rosters shall adopt rules implementing this subsection. Procedures included in 18 rules adopted by the department of general 19 administration in implementing this subsection must be included in any rules providing 20 21 for a small works roster or rosters that is adopted by another state 22 agency, if the authority for that state agency to engage in these activities has been delegated to it by the department of general 23 24 administration under chapter 43.19 RCW. An interlocal contract or 25 agreement between two or more state agencies establishing a small works 26 roster or rosters to be used by the parties to the agreement or 27 contract must clearly identify the lead entity that is responsible for implementing the provisions of this subsection. 28

(c) Procedures shall be established for securing telephone, 29 written, or electronic quotations from contractors on the appropriate 30 small works roster to assure that a competitive price is established 31 32 and to award contracts to the lowest responsible bidder, as defined in RCW 43.19.1911. Invitations for quotations shall include an estimate 33 of the scope and nature of the work to be performed as well as 34 35 materials and equipment to be furnished. However, detailed plans and 36 specifications need not be included in the invitation. This subsection 37 does not eliminate other requirements for architectural or engineering 38 approvals as to quality and compliance with building codes. Quotations

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may be invited from all appropriate contractors on the appropriate 1 2 small works roster. As an alternative, quotations may be invited from at least five contractors on the appropriate small works roster who 3 have indicated the capability of performing the kind of work being 4 5 contracted, in a manner that will equitably distribute the opportunity among the contractors on the appropriate roster. However, if the 6 7 estimated cost of the work is from one hundred thousand dollars to two hundred thousand dollars, a state agency that chooses to solicit bids 8 9 from less than all the appropriate contractors on the appropriate small works roster must also notify the remaining contractors on the 10 appropriate small works roster that quotations on the work are being 11 sought. The government has the sole option of determining whether this 12 notice to the remaining contractors is made by: (i) Publishing notice 13 in a legal newspaper in general circulation in the area where the work 14 is to be done; (ii) mailing a notice to these contractors; or (iii) 15 16 sending a notice to these contractors by facsimile or other electronic 17 means. For purposes of this subsection (2)(c), "equitably distribute" means that a state agency soliciting bids may not favor certain 18 19 contractors on the appropriate small works roster over other 20 contractors on the appropriate small works roster who perform similar 21 services.

(d) A contract awarded from a small works roster under this sectionneed not be advertised.

(e) Immediately after an award is made, the bid quotations obtained
shall be recorded, open to public inspection, and available by
telephone inquiry.

27 (3) In lieu of awarding contracts under subsection (2) of this section, a state agency may award a contract for work, construction, 28 alteration, repair, or improvement projects estimated to cost less than 29 two hundred thousand dollars using the limited public works process 30 31 provided under this subsection. Public works projects awarded under 32 this subsection are exempt from the other requirements of the small works roster process provided under subsection (2) of this section and 33 are exempt from the requirement that contracts be awarded after 34 advertisement as provided under RCW 39.04.010. 35

For limited public works projects, a state agency shall solicit electronic or written quotations from a minimum of three contractors from the appropriate small works roster and shall award the contract to

the lowest responsible bidder as defined under RCW 43.19.1911. After 1 2 an award is made, the quotations shall be open to public inspection and available by electronic request. A state agency shall attempt to 3 distribute opportunities for limited public works projects equitably 4 5 among contractors willing to perform in the geographic area of the work. A state agency shall maintain a list of the contractors 6 7 contacted and the contracts awarded during the previous twenty-four months under the limited public works process, including the name of 8 9 the contractor, the contractor's registration number, the amount of the 10 contract, a brief description of the type of work performed, and the date the contract was awarded. For limited public works projects, a 11 12 state agency may waive the payment and performance bond requirements of 13 chapter 39.08 RCW and the retainage requirements of chapter 60.28 RCW, 14 thereby assuming the liability for the contractor's nonpayment of laborers, mechanics, subcontractors, materialmen, suppliers, and taxes 15 16 imposed under Title 82 RCW that may be due from the contractor for the 17 limited public works project, however the state agency shall have the right of recovery against the contractor for any payments made on the 18 contractor's behalf. 19

(4) The breaking of any project into units or accomplishing any projects by phases is prohibited if it is done for the purpose of avoiding the maximum dollar amount of a contract that may be let using the small works roster process or limited public works process.

24 (5) As used in this section, "state agency" means the department of 25 general administration, the state parks and recreation commission, the department of natural resources, the department of fish and wildlife, 26 27 the department of transportation, any institution of higher education as defined under RCW 28B.10.016, and any other state agency delegated 28 authority by the department of general administration to engage in 29 30 construction, building, renovation, remodeling, alteration, 31 improvement, or repair activities.

32 **Sec. 2.** RCW 39.04.155 and 2001 c 284 s 1 are each amended to read 33 as follows:

(1) This section provides uniform small works roster provisions to
award contracts for construction, building, renovation, remodeling,
alteration, repair, or improvement of real property that may be used
((by state agencies and)) by any local government that is expressly

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authorized to use these provisions. These provisions may be used in 1 lieu of other procedures to award contracts for such work with an 2 estimated cost of two hundred thousand dollars or less. 3 The small works roster process includes the limited public works process 4 authorized under subsection (3) of this section and any 5 local government authorized to award contracts using the small works roster 6 7 process under this section may award contracts using the limited public works process under subsection (3) of this section. 8

(2)(a) ((A state agency or)) An authorized local government may 9 10 create a single general small works roster, or may create a small works roster for different specialties or categories of anticipated work. 11 Where applicable, small works rosters may make distinctions between 12 13 contractors based upon different geographic areas served by the 14 contractor. The small works roster or rosters shall consist of all responsible contractors who have requested to be on the list, and where 15 16 required by law are properly licensed or registered to perform such 17 work in this state. A ((state agency or)) local government establishing a small works roster or rosters may require eligible 18 contractors desiring to be placed on a roster or rosters to keep 19 of any applicable licenses, certifications, 20 current records 21 registrations, bonding, insurance, or other appropriate matters on file 22 with the ((state agency or)) local government as a condition of being placed on a roster or rosters. At least once a year, the ((state 23 24 agency or)) local government shall publish in a newspaper of general 25 circulation within the jurisdiction a notice of the existence of the 26 roster or rosters and solicit the names of contractors for such roster 27 or rosters. In addition, responsible contractors shall be added to an appropriate roster or rosters at any time they submit a written request 28 and necessary records. Master contracts may be required to be signed 29 30 that become effective when a specific award is made using a small works 31 roster.

32 (b) ((A state agency establishing a small works roster or rosters 33 shall adopt rules implementing this subsection.)) A local government 34 establishing a small works roster or rosters shall adopt an ordinance 35 or resolution implementing this subsection. ((Procedures included in 36 rules adopted by the department of general administration in 37 implementing this subsection must be included in any rules providing 38 for a small works roster or rosters that is adopted by another state agency, if the authority for that state agency to engage in these activities has been delegated to it by the department of general administration under chapter 43.19 RCW.)) An interlocal contract or agreement between two or more ((state agencies or)) local governments establishing a small works roster or rosters to be used by the parties to the agreement or contract must clearly identify the lead entity that is responsible for implementing the provisions of this subsection.

(c) Procedures shall be established for securing telephone, 8 written, or electronic quotations from contractors on the appropriate 9 10 small works roster to assure that a competitive price is established and to award contracts to the lowest responsible bidder, as defined in 11 12 RCW 43.19.1911. Invitations for quotations shall include an estimate 13 of the scope and nature of the work to be performed as well as 14 materials and equipment to be furnished. However, detailed plans and specifications need not be included in the invitation. This subsection 15 does not eliminate other requirements for architectural or engineering 16 17 approvals as to quality and compliance with building codes. Quotations may be invited from all appropriate contractors on the appropriate 18 small works roster. As an alternative, quotations may be invited from 19 at least five contractors on the appropriate small works roster who 20 21 have indicated the capability of performing the kind of work being 22 contracted, in a manner that will equitably distribute the opportunity 23 among the contractors on the appropriate roster. However, if the 24 estimated cost of the work is from one hundred thousand dollars to two 25 hundred thousand dollars, a ((state agency or)) local government, other than a port district, that chooses to solicit bids from less than all 26 27 the appropriate contractors on the appropriate small works roster must also notify the remaining contractors on the appropriate small works 28 roster that quotations on the work are being sought. 29 The government has the sole option of determining whether this notice to the remaining 30 contractors is made by: (i) Publishing notice in a legal newspaper in 31 32 general circulation in the area where the work is to be done; (ii) mailing a notice to these contractors; or (iii) sending a notice to 33 these contractors by facsimile or other electronic means. For purposes 34 of this subsection (2)(c), "equitably distribute" means that a ((state 35 36 agency or)) local government soliciting bids may not favor certain 37 contractors on the appropriate small works roster over other

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contractors on the appropriate small works roster who perform similar
services.

3 (d) A contract awarded from a small works roster under this section4 need not be advertised.

5 (e) Immediately after an award is made, the bid quotations obtained 6 shall be recorded, open to public inspection, and available by 7 telephone inquiry.

(3) In lieu of awarding contracts under subsection (2) of this 8 section, ((a state agency or)) an authorized local government may award 9 a contract for work, construction, alteration, repair, or improvement 10 projects (([projects])) estimated to cost less than thirty-five 11 12 thousand dollars using the limited public works process provided under 13 this subsection. Public works projects awarded under this subsection 14 are exempt from the other requirements of the small works roster process provided under subsection (2) of this section and are exempt 15 from the requirement that contracts be awarded after advertisement as 16 17 provided under RCW 39.04.010.

For limited public works projects, ((a state agency or)) an 18 authorized local government shall solicit electronic or written 19 quotations from a minimum of three contractors from the appropriate 20 21 small works roster and shall award the contract to the lowest 22 responsible bidder as defined under RCW 43.19.1911. After an award is made, the quotations shall be open to public inspection and available 23 24 by electronic request. ((A state agency or)) An authorized local 25 government shall attempt to distribute opportunities for limited public works projects equitably among contractors willing to perform in the 26 27 geographic area of the work. ((A state agency or)) An authorized local government shall maintain a list of the contractors contacted and the 28 contracts awarded during the previous twenty-four months under the 29 limited public works process, including the name of the contractor, the 30 31 contractor's registration number, the amount of the contract, a brief 32 description of the type of work performed, and the date the contract was awarded. For limited public works projects, ((a state agency or)) 33 an authorized local government may waive the payment and performance 34 bond requirements of chapter 39.08 RCW and the retainage requirements 35 chapter 60.28 RCW, thereby assuming the liability for the 36 of 37 contractor's nonpayment of laborers, mechanics, subcontractors, 38 materialmen, suppliers, and taxes imposed under Title 82 RCW that may

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be due from the contractor for the limited public works project, however the ((state agency or)) authorized local government shall have the right of recovery against the contractor for any payments made on the contractor's behalf.

5 (4) The breaking of any project into units or accomplishing any 6 projects by phases is prohibited if it is done for the purpose of 7 avoiding the maximum dollar amount of a contract that may be let using 8 the small works roster process or limited public works process.

(((5) As used in this section, "state agency" means the department 9 of general administration, the state parks and recreation commission, 10 the department of natural resources, the department of fish and 11 12 wildlife, the department of transportation, any institution of higher 13 education as defined under RCW 28B.10.016, and any other state agency 14 delegated authority by the department of general administration to 15 engage in construction, building, renovation, remodeling, alteration, 16 improvement, or repair activities.))

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