CERTIFICATION OF ENROLLMENT

SUBSTITUTE SENATE BILL 5190

58th Legislature 2003 Regular Session

Passed by the Senate March 16, 2003 YEAS 45 NAYS 0

President of the Senate

Passed by the House April 26, 2003 YEAS 53 NAYS 44

Governor of the State of Washington

Speaker of the House of Representatives

Approved

Secretary

FILED

Secretary of State State of Washington

CERTIFICATE

I, Milton H. Doumit, Jr., Secretary of the Senate of the State of Washington, do hereby certify that the attached is **SUBSTITUTE SENATE BILL 5190** as passed by the Senate and the House of Representatives on the dates hereon set forth.

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SUBSTITUTE SENATE BILL 5190

Passed Legislature - 2003 Regular Session

State of Washington 58th Legislature 2003 Regular Session

By Senate Committee on Highways & Transportation (originally sponsored by Senators Jacobsen, Horn, Haugen and Franklin)

READ FIRST TIME 02/27/03.

AN ACT Relating to fuel tax evasion; amending RCW 82.36.380 and 82.38.270; adding new sections to chapter 82.36 RCW; adding new sections to chapter 82.38 RCW; creating a new section; repealing RCW 82.36.306 and 82.38.182; and prescribing penalties.

5 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

6 <u>NEW SECTION.</u> Sec. 1. A new section is added to chapter 82.36 RCW 7 to read as follows:

8 SEIZURE AND FORFEITURE. (1) The following are subject to seizure 9 and forfeiture:

(a) Motor vehicle fuel imported into this state by a person notlicensed in this state in accordance with this chapter to import fuel;

(b) Motor vehicle fuel that is blended or manufactured by a person not licensed in this state in accordance with this chapter to blend or manufacture fuel;

(c) All conveyances that are used, or intended for use, to transport, or in any manner to facilitate the transportation, for the purpose of sale or receipt of property described in (a) and (b) of this subsection, except where the owner of the conveyance neither had knowledge of nor consented to the transportation of the fuel by an
 unlicensed importer, blender, or manufacturer of fuel.

(2) Before seizing a common carrier conveyance, contract carrier 3 conveyance, or a conveyance secured by a bona fide security interest 4 5 where the secured party neither had knowledge of or consented to the unlawful act or omission, the state patrol or the department of 6 7 licensing shall give the common carrier, contract carrier, or secured party, or their representatives within twenty-four hours, a notice in 8 9 writing served by mail or other means to cease transporting fuel for any person not licensed to import, blend, or manufacture fuel in this 10 11 state.

12 (3) Property subject to forfeiture under this chapter may be seized 13 by the state patrol upon process issued by a superior court or district 14 court having jurisdiction over the property. Seizure without process 15 may be made if:

16 (a) The seizure is incident to an arrest or a search under a search 17 warrant; or

(b) The state patrol has probable cause to believe that the property was used or is intended to be used in violation of this chapter and exigent circumstances exist making procurement of a search warrant impracticable.

22 <u>NEW SECTION.</u> Sec. 2. A new section is added to chapter 82.36 RCW 23 to read as follows:

FORFEITURE PROCEDURE. In all cases of seizure of property made subject to forfeiture under this chapter, the state patrol shall proceed as follows:

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(1) Forfeiture is deemed to have commenced by the seizure.

(2) The state patrol shall list and particularly describe in
 duplicate the conveyance seized. After the appropriate appeal period
 has expired, a seized conveyance must be sold at a public auction in
 accordance with chapter 43.19 RCW.

32 (3) The state patrol shall list and particularly describe in 33 duplicate the fuel seized. The selling price of the fuel seized will 34 be the average terminal rack price for similar fuel, at the closest 35 terminal rack on the day of sale, unless circumstance warrants that a 36 different selling price is appropriate. The method used to value the 37 fuel must be documented. The fuel will be sold at the earliest point 1 in time, and the total price must include all appropriate state and 2 federal taxes. The state patrol or the department may enter into 3 contracts for the transportation, handling, storage, and sale of fuel 4 subject to forfeiture. The money received must be deposited in the 5 motor vehicle account, after deduction for expenses provided for in 6 this section.

7 (4) The state patrol shall, within five days after the seizure of a conveyance or fuel, cause notice to be served on the owner of the 8 9 property seized, if known, on the person in charge of the property, and on any other person having any known right or interest in the property, 10 of the seizure and intended forfeiture. The notice may be served by 11 any method authorized by law or court rule including but not limited to 12 service by mail. If service is by mail it must be by both certified 13 mail with return receipt requested and regular mail. Service by mail 14 is deemed complete upon mailing within the five-day period after the 15 16 date of seizure.

17 (5) If no person notifies the state patrol in writing of the 18 person's claim of ownership or right to possession of the items seized 19 within fifteen days of the date of the notice of seizure, the items 20 seized are considered forfeited.

21 (6) If any person notifies the state patrol, in writing, of the 22 person's claim of ownership or right to possession of the items seized within fifteen days of the date of the notice of seizure, the person or 23 persons must be given a reasonable opportunity to be heard as to the 24 25 claim or right. The hearing must be before the director of licensing, or the director's designee. A hearing and any appeals must be in 26 27 accordance with chapter 34.05 RCW. The burden of proof by a preponderance of the evidence is upon the person claiming to be the 28 lawful owner or the person claiming to have the lawful right to 29 possession of the items seized. The state patrol and the department 30 31 shall promptly return the conveyance seized, and money from the sale of 32 fuel seized, to the claimant upon a determination that the claimant is the present lawful owner and is lawfully entitled to possession of the 33 items seized. 34

35 <u>NEW SECTION.</u> Sec. 3. A new section is added to chapter 82.36 RCW
 36 to read as follows:
 37 FORFEITED PROPERTY--RETENTION, SALE, OR DESTRUCTION--USE OF SALE

p. 3

PROCEEDS. When property is forfeited under this chapter, the state 1 2 patrol or the department may use the proceeds of the sale and all moneys forfeited for the payment of all proper expenses of any 3 investigation leading to the seizure and of the proceedings for 4 forfeiture and sale, including expenses of seizure, maintenance of 5 custody, advertising, and court costs. 6 Proper expenses of 7 investigation include costs incurred by a law enforcement agency or a federal, state, or local agency. The balance of the proceeds must be 8 9 deposited in the motor vehicle account.

10 <u>NEW SECTION.</u> Sec. 4. A new section is added to chapter 82.36 RCW 11 to read as follows:

12 RETURN OF SEIZED PROPERTY--PENALTY, INTEREST. (1) The state patrol 13 and the department may return property seized and proceeds from the 14 sale of fuel under this chapter when it is shown that there was no 15 intention to violate this chapter.

16 (2) When property is returned under this section, the state patrol 17 and the department may return the goods to the parties from whom they 18 were seized if and when the parties pay all applicable taxes and 19 interest.

20 <u>NEW SECTION.</u> Sec. 5. A new section is added to chapter 82.36 RCW 21 to read as follows:

22 SEARCH AND SEIZURE. When the state patrol has good reason to 23 believe that motor vehicle fuel is being unlawfully imported, kept, sold, offered for sale, blended, or manufactured in violation of this 24 25 chapter or rules adopted under it, the state patrol may make an affidavit of that fact, describing the place or thing to be searched, 26 before a judge of any court in this state, and the judge shall issue a 27 search warrant directed to the state patrol commanding the officer 28 29 diligently to search any place or vehicle designated in the affidavit 30 and search warrant, and to seize the fuel and conveyance so possessed and to hold them until disposed of by law, and to arrest the person in 31 32 possession or control of them.

33 <u>NEW SECTION.</u> **Sec. 6.** A new section is added to chapter 82.36 RCW 34 to read as follows:

p. 4

RULES. The department and the state patrol shall adopt rules
 necessary to implement sections 1 through 5 of this act.

3 <u>NEW SECTION.</u> Sec. 7. A new section is added to chapter 82.38 RCW
4 to read as follows:

5 SEIZURE AND FORFEITURE. (1) The following are subject to seizure 6 and forfeiture:

7 (a) Special fuel imported into this state by a person not licensed
8 in this state in accordance with this chapter to import fuel;

9 (b) Special fuel that is blended or manufactured by a person not 10 licensed in this state in accordance with this chapter to blend or 11 manufacture fuel;

12 (c) All conveyances that are used, or intended for use, to 13 transport, or in any manner to facilitate the transportation, for the 14 purpose of sale or receipt of property described in (a) and (b) of this 15 subsection, except where the owner of the conveyance neither had 16 knowledge of nor consented to the transportation of the special fuel by 17 an unlicensed importer, blender, or manufacturer of fuel.

(2) Before seizing a common carrier conveyance, contract carrier 18 conveyance, or a conveyance secured by a bona fide security interest 19 20 where the secured party neither had knowledge of or consented to the 21 unlawful act or omission, the state patrol or the department of licensing shall give the common carrier, contract carrier, or secured 22 party, or their representatives within twenty-four hours, a notice in 23 24 writing served by mail or other means to cease transporting fuel for any person not licensed to import, blend, or manufacture fuel in this 25 26 state.

(3) Property subject to forfeiture under this chapter may be seized by the state patrol upon process issued by a superior court or district court having jurisdiction over the property. Seizure without process may be made if:

(a) The seizure is incident to an arrest or a search under a searchwarrant or an administrative inspection; or

(b) The state patrol has probable cause to believe that the property was used or is intended to be used in violation of this chapter and exigent circumstances exist making procurement of a search warrant impracticable.

p. 5

<u>NEW SECTION.</u> Sec. 8. A new section is added to chapter 82.38 RCW
 to read as follows:

3 FORFEITURE PROCEDURE. In all cases of seizure of property made 4 subject to forfeiture under this chapter, the state patrol shall 5 proceed as follows:

6

(1) Forfeiture is deemed to have commenced by the seizure.

7 (2) The state patrol shall list and particularly describe in 8 duplicate the conveyance seized. After the appropriate appeal period 9 has expired, a seized conveyance must be sold at a public auction in 10 accordance with chapter 43.19 RCW.

(3) The state patrol shall list and particularly describe in 11 duplicate the special fuel seized. The selling price of the fuel 12 seized will be the average terminal rack price for similar fuel, at the 13 closest terminal rack on the day of sale, unless circumstance warrants 14 that a different selling price is appropriate. 15 The method used to value the fuel must be documented. The fuel will be sold at the 16 17 earliest point in time, and the total price must include all appropriate state and federal taxes. The state patrol or the 18 department may enter into contracts for the transportation, handling, 19 storage, and sale of fuel subject to forfeiture. The money received 20 21 must be deposited in the motor vehicle account, after deduction for 22 expenses provided for in this section.

(4) The state patrol shall, within five days after the seizure of 23 24 a conveyance or fuel, cause notice to be served on the owner of the 25 property seized, if known, on the person in charge of the property, and on any other person having any known right or interest in the property, 26 27 of the seizure and intended forfeiture. The notice may be served by any method authorized by law or court rule including but not limited to 28 service by mail. If service is by mail it must be by both certified 29 30 mail with return receipt requested and regular mail. Service by mail 31 is deemed complete upon mailing within the five-day period after the 32 date of seizure.

33 (5) If no person notifies the state patrol in writing of the 34 person's claim of ownership or right to possession of the items seized 35 within fifteen days of the date of the notice of seizure, the items 36 seized are considered forfeited.

(6) If any person notifies the state patrol, in writing, of theperson's claim of ownership or right to possession of the items seized

within fifteen days of the date of the notice of seizure, the person or 1 2 persons must be given a reasonable opportunity to be heard as to the claim or right. The hearing must be before the director of licensing, 3 or the director's designee. A hearing and any appeals must be in 4 5 accordance with chapter 34.05 RCW. The burden of proof by a preponderance of the evidence is upon the person claiming to be the 6 7 lawful owner or the person claiming to have the lawful right to possession of the items seized. The state patrol and the department 8 9 shall promptly return the conveyance seized, and money from the sale of 10 fuel seized, to the claimant upon a determination that the claimant is the present lawful owner and is lawfully entitled to possession of the 11 12 items seized.

13 <u>NEW SECTION.</u> Sec. 9. A new section is added to chapter 82.38 RCW 14 to read as follows:

FORFEITED PROPERTY--RETENTION, SALE, OR DESTRUCTION--USE OF SALE 15 16 PROCEEDS. When property is forfeited under this chapter, the state 17 patrol or the department may use the proceeds of the sale and all 18 moneys forfeited for the payment of all proper expenses of any investigation leading to the seizure and of the proceedings for 19 20 forfeiture and sale, including expenses of seizure, maintenance of 21 custody, advertising, and court costs. Proper expenses of investigation include costs incurred by a law enforcement agency or a 22 23 federal, state, or local agency. The balance of the proceeds must be 24 deposited in the motor vehicle fund.

25 <u>NEW SECTION.</u> Sec. 10. A new section is added to chapter 82.38 RCW 26 to read as follows:

27 RETURN OF SEIZED PROPERTY--PENALTY, INTEREST. (1) The state patrol 28 and the department may return property seized and proceeds from the 29 sale of fuel under this chapter when it is shown that there was no 30 intention to violate this chapter.

31 (2) When property is returned under this section, the state patrol 32 and the department may return the goods to the parties from whom they 33 were seized if and when the parties pay all applicable taxes and 34 interest. <u>NEW SECTION.</u> sec. 11. A new section is added to chapter 82.38 RCW
 to read as follows:

SEARCH AND SEIZURE. When the state patrol has good reason to 3 believe that special fuel is being unlawfully imported, kept, sold, 4 5 offered for sale, blended, or manufactured in violation of this chapter or rules adopted under it, the state patrol may make an affidavit of 6 7 that fact, describing the place or thing to be searched, before a judge of any court in this state, and the judge shall issue a search warrant 8 9 directed to the state patrol commanding the officer diligently to search any place or vehicle designated in the affidavit and search 10 warrant, and to seize the fuel and conveyance so possessed and to hold 11 them until disposed of by law, and to arrest the person in possession 12 13 or control of them.

<u>NEW SECTION.</u> Sec. 12. A new section is added to chapter 82.38 RCW
 to read as follows:
 RULES. The department and the state patrol shall adopt rules
 necessary to implement sections 7 through 11 of this act.

18 **Sec. 13.** RCW 82.36.380 and 2000 2nd sp.s. c 4 s 9 are each amended 19 to read as follows:

20 (1) It is unlawful for a person or corporation to:

21 (a) Evade a tax or fee imposed under this chapter:

22 (b) File a false statement of a material fact on a motor fuel
23 license application or motor fuel refund application;

24 (c) Act as a motor fuel importer, motor fuel blender, or motor fuel
25 supplier unless the person holds an uncanceled motor fuel license
26 issued by the department authorizing the person to engage in that
27 business;

28 (d) Knowingly assist another person to evade a tax or fee imposed
29 by this chapter;

30 (e) Knowingly operate a conveyance for the purpose of hauling, 31 transporting, or delivering motor vehicle fuel in bulk and not possess 32 an invoice, bill of sale, or other statement showing the name, address, 33 and tax license number of the seller or consignor, the destination, the 34 name, address, and tax license number of the purchaser or consignee, 35 and the number of gallons. (2) ((Evasion of taxes or fees under this chapter)) <u>A violation of</u>
 <u>subsection (1) of this section</u> is a class C felony under chapter 9A.20
 RCW. In addition to other penalties and remedies provided by law, the
 court shall order a person or corporation found guilty of violating
 subsection (1) of this section to:

6 (a) Pay the tax or fee evaded plus interest, commencing at the date 7 the tax or fee was first due, at the rate of twelve percent per year, 8 compounded monthly; and

9 (b) Pay a penalty of one hundred percent of the tax evaded, to the 10 multimodal transportation account of the state.

11 **Sec. 14.** RCW 82.38.270 and 2000 2nd sp.s. c 4 s 10 are each 12 amended to read as follows:

13 (1) It is unlawful for a person or corporation to:

14 (a) Have dyed diesel in the fuel supply tank of a vehicle that is 15 licensed or required to be licensed for highway use or maintain dyed 16 diesel in bulk storage for highway use, unless the person or 17 corporation maintains an uncanceled dyed diesel user license or is 18 otherwise exempted by this chapter;

- 19 (b) Evade a tax or fee imposed under this chapter:
- 20 (c) File a false statement of a material fact on a special fuel
 21 license application or special fuel refund application;

(d) Act as a special fuel importer, special fuel blender, or special fuel supplier unless the person holds an uncanceled special fuel license issued by the department authorizing the person to engage in that business;

26 (e) Knowingly assist another person to evade a tax or fee imposed
27 by this chapter;

(f) Knowingly operate a conveyance for the purpose of hauling, transporting, or delivering special fuel in bulk and not possess an invoice, bill of sale, or other statement showing the name, address, and tax license number of the seller or consignor, the destination, the name, address, and tax license number of the purchaser or consignee, and the number of gallons.

34 (2) ((Evasion of taxes or fees under this chapter is)) (a) A single 35 violation of subsection (1)(a) of this section is a gross misdemeanor 36 under chapter 9A.20 RCW. (b) Multiple violations of subsection (1)(a) of this section and
 violations of subsections (1)(b) through (f) of this section are a
 class C felony under chapter 9A.20 RCW.

4 (3) In addition to other penalties and remedies provided by law,
5 the court shall order a person or corporation found guilty of violating
6 subsection (1)(b) through (f) of this section to:

7 (a) Pay the tax or fee evaded plus interest, commencing at the date
8 the tax or fee was first due, at the rate of twelve percent per year,
9 compounded monthly; and

10 (b) Pay a penalty of one hundred percent of the tax evaded, to the 11 multimodal transportation account of the state.

12 <u>NEW SECTION.</u> Sec. 15. The following acts or parts of acts are 13 each repealed:

(1) RCW 82.36.306 (Remedies for violation of RCW 82.36.305--Rules-Coloring of fuel exclusively for marine use, samples may be taken) and
1973 c 96 s 4 & 1961 c 15 s 82.36.306; and

17 (2) RCW 82.38.182 (Exemption--Special authorization to farmers,
 18 logging companies, construction companies for purchases--Application- 19 Card lock facility use--Refund--Forms--Termination of election- 20 Renewal--Records) and 1998 c 176 s 72.

21 <u>NEW SECTION.</u> Sec. 16. Captions used in this act are not part of 22 the law.

23 <u>NEW SECTION.</u> Sec. 17. If any provision of this act or its 24 application to any person or circumstance is held invalid, the 25 remainder of the act or the application of the provision to other 26 persons or circumstances is not affected.

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