

CERTIFICATION OF ENROLLMENT  
**SUBSTITUTE SENATE BILL 5520**

Chapter 352, Laws of 2003

58th Legislature  
2003 Regular Session

FERRY SYSTEM--PUBLIC WORKS CONTRACTING

EFFECTIVE DATE: 7/27/03

Passed by the Senate March 16, 2003  
YEAS 47 NAYS 0

BRAD OWEN

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**President of the Senate**

Passed by the House April 26, 2003  
YEAS 96 NAYS 1

FRANK CHOPP

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**Speaker of the House of Representatives**

Approved May 16, 2003.

GARY LOCKE

\_\_\_\_\_  
**Governor of the State of Washington**

CERTIFICATE

I, Milton H. Doumit, Jr.,  
Secretary of the Senate of the  
State of Washington, do hereby  
certify that the attached is  
**SUBSTITUTE SENATE BILL 5520** as  
passed by the Senate and the House  
of Representatives on the dates  
hereon set forth.

MILTON H. DOUMIT JR.

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**Secretary**

FILED

May 16, 2003 - 4:40 p.m.

**Secretary of State  
State of Washington**

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**SUBSTITUTE SENATE BILL 5520**

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Passed Legislature - 2003 Regular Session

**State of Washington                      58th Legislature                      2003 Regular Session**

**By** Senate Committee on Highways & Transportation (originally sponsored by Senators Haugen, Horn and Oke; by request of Department of Transportation)

READ FIRST TIME 02/13/03.

1            AN ACT Relating to authorizing the ferry system to use alternative  
2 public works contracting procedures; and amending RCW 39.10.020,  
3 39.10.051, and 39.10.061.

4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

5            **Sec. 1.** RCW 39.10.020 and 2001 c 328 s 1 are each amended to read  
6 as follows:

7            Unless the context clearly requires otherwise, the definitions in  
8 this section apply throughout this chapter.

9            (1) "Alternative public works contracting procedure" means the  
10 design-build and the general contractor/construction manager  
11 contracting procedures authorized in RCW 39.10.051 and 39.10.061,  
12 respectively.

13            (2) "Public body" means the state department of general  
14 administration; the University of Washington; Washington State  
15 University; every city with a population greater than seventy thousand  
16 and any public authority chartered by such city under RCW 35.21.730  
17 through 35.21.755 and specifically authorized as provided in RCW  
18 39.10.120(4); every county with a population greater than four hundred  
19 fifty thousand; every port district with total revenues greater than

1 fifteen million dollars per year; every public utility district with  
2 revenues from energy sales greater than twenty-three million dollars  
3 per year; (~~and~~) those school districts proposing projects that are  
4 considered and approved by the school district project review board  
5 under RCW 39.10.115; and the state ferry system.

6 (3) "Public works project" means any work for a public body within  
7 the definition of the term public work in RCW 39.04.010.

8 **Sec. 2.** RCW 39.10.051 and 2002 c 46 s 1 are each amended to read  
9 as follows:

10 (1) Notwithstanding any other provision of law, and after complying  
11 with RCW 39.10.030, the following public bodies may utilize the design-  
12 build procedure of public works contracting for public works projects  
13 authorized under this section: The state department of general  
14 administration; the state ferry system; the University of Washington;  
15 Washington State University; every city with a population greater than  
16 seventy thousand and any public authority chartered by such city under  
17 RCW 35.21.730 through 35.21.755 and specifically authorized as provided  
18 in RCW 39.10.120(4); every county with a population greater than four  
19 hundred fifty thousand; every public utility district with revenues  
20 from energy sales greater than twenty-three million dollars per year;  
21 and every port district with total revenues greater than fifteen  
22 million dollars per year. The authority granted to port districts in  
23 this section is in addition to and does not affect existing contracting  
24 authority under RCW 53.08.120 and 53.08.130. For the purposes of this  
25 section, "design-build procedure" means a contract between a public  
26 body and another party in which the party agrees to both design and  
27 build the facility, portion of the facility, or other item specified in  
28 the contract.

29 (2) Public bodies authorized under this section may utilize the  
30 design-build procedure for public works projects valued over ten  
31 million dollars where:

32 (a) The construction activities or technologies to be used are  
33 highly specialized and a design-build approach is critical in  
34 developing the construction methodology or implementing the proposed  
35 technology; or

36 (b) The project design is repetitive in nature and is an incidental  
37 part of the installation or construction; or

1 (c) Regular interaction with and feedback from facilities users and  
2 operators during design is not critical to an effective facility  
3 design.

4 (3) Public bodies authorized under this section may also use the  
5 design-build procedure for the following projects that meet the  
6 criteria in subsection (2)(b) and (c) of this section:

7 (a) The construction or erection of preengineered metal buildings  
8 or prefabricated modular buildings, regardless of cost; or

9 (b) The construction of new student housing projects valued over  
10 five million dollars.

11 (4) Contracts for design-build services shall be awarded through a  
12 competitive process utilizing public solicitation of proposals for  
13 design-build services. The public body shall publish at least once in  
14 a legal newspaper of general circulation published in or as near as  
15 possible to that part of the county in which the public work will be  
16 done, a notice of its request for proposals for design-build services  
17 and the availability and location of the request for proposal  
18 documents. The request for proposal documents shall include:

19 (a) A detailed description of the project including programmatic,  
20 performance, and technical requirements and specifications, functional  
21 and operational elements, minimum and maximum net and gross areas of  
22 any building, and, at the discretion of the public body, preliminary  
23 engineering and architectural drawings;

24 (b) The reasons for using the design-build procedure;

25 (c) A description of the qualifications to be required of the  
26 proposer including, but not limited to, submission of the proposer's  
27 accident prevention program;

28 (d) A description of the process the public body will use to  
29 evaluate qualifications and proposals, including evaluation factors and  
30 the relative weight of factors. Evaluation factors shall include, but  
31 not be limited to: Proposal price; ability of professional personnel;  
32 past performance on similar projects; ability to meet time and budget  
33 requirements; ability to provide a performance and payment bond for the  
34 project; recent, current, and projected work loads of the firm;  
35 location; and the concept of the proposal;

36 (e) The form of the contract to be awarded;

37 (f) The amount to be paid to finalists submitting best and final  
38 proposals who are not awarded a design-build contract; and

1 (g) Other information relevant to the project.

2 (5) The public body shall establish a committee to evaluate the  
3 proposals based on the factors, weighting, and process identified in  
4 the request for proposals. Based on its evaluation, the public body  
5 shall select not fewer than three nor more than five finalists to  
6 submit best and final proposals. The public body may, in its sole  
7 discretion, reject all proposals. Design-build contracts shall be  
8 awarded using the procedures in (a) or (b) of this subsection.

9 (a) Best and final proposals shall be evaluated and scored based on  
10 the factors, weighting, and process identified in the initial request  
11 for proposals. The public body may score the proposals using a system  
12 that measures the quality and technical merits of the proposal on a  
13 unit price basis. Final proposals may not be considered if the  
14 proposal cost is greater than the maximum allowable construction cost  
15 identified in the initial request for proposals. The public body shall  
16 initiate negotiations with the firm submitting the highest scored best  
17 and final proposal. If the public body is unable to execute a contract  
18 with the firm submitting the highest scored best and final proposal,  
19 negotiations with that firm may be suspended or terminated and the  
20 public body may proceed to negotiate with the next highest scored firm.  
21 Public bodies shall continue in accordance with this procedure until a  
22 contract agreement is reached or the selection process is terminated.

23 (b) If the public body determines that all finalists are capable of  
24 producing plans and specifications that adequately meet project  
25 requirements, the public body may award the contract to the firm that  
26 submits the responsive best and final proposal with the lowest price.

27 (6) The firm awarded the contract shall provide a performance and  
28 payment bond for the contracted amount. The public body shall provide  
29 appropriate honorarium payments to finalists submitting best and final  
30 proposals who are not awarded a design-build contract. Honorarium  
31 payments shall be sufficient to generate meaningful competition among  
32 potential proposers on design-build projects.

33 (7) The authority provided to the state ferry system in this  
34 section is limited to projects concerning construction, renovation,  
35 preservation, demolition, and reconstruction of ferry terminals and  
36 associated land-based facilities.

1       **Sec. 3.** RCW 39.10.061 and 2002 c 46 s 2 are each amended to read  
2 as follows:

3       (1) Notwithstanding any other provision of law, and after complying  
4 with RCW 39.10.030, a public body may utilize the general  
5 contractor/construction manager procedure of public works contracting  
6 for public works projects authorized under subsection (2) of this  
7 section. For the purposes of this section, "general  
8 contractor/construction manager" means a firm with which a public body  
9 has selected and negotiated a maximum allowable construction cost to be  
10 guaranteed by the firm, after competitive selection through formal  
11 advertisement and competitive bids, to provide services during the  
12 design phase that may include life-cycle cost design considerations,  
13 value engineering, scheduling, cost estimating, constructability,  
14 alternative construction options for cost savings, and sequencing of  
15 work, and to act as the construction manager and general contractor  
16 during the construction phase.

17       (2) Except those school districts proposing projects that are  
18 considered and approved by the school district project review board,  
19 public bodies authorized under this section may utilize the general  
20 contractor/construction manager procedure for public works projects  
21 valued over ten million dollars where:

22       (a) Implementation of the project involves complex scheduling  
23 requirements; or

24       (b) The project involves construction at an existing facility which  
25 must continue to operate during construction; or

26       (c) The involvement of the general contractor/construction manager  
27 during the design stage is critical to the success of the project.

28       (3) Public bodies should select general contractor/construction  
29 managers early in the life of public works projects, and in most  
30 situations no later than the completion of schematic design.

31       (4) Contracts for the services of a general contractor/construction  
32 manager under this section shall be awarded through a competitive  
33 process requiring the public solicitation of proposals for general  
34 contractor/construction manager services. The public solicitation of  
35 proposals shall include: A description of the project, including  
36 programmatic, performance, and technical requirements and  
37 specifications when available; the reasons for using the general  
38 contractor/construction manager procedure; a description of the

1 qualifications to be required of the proposer, including submission of  
2 the proposer's accident prevention program; a description of the  
3 process the public body will use to evaluate qualifications and  
4 proposals, including evaluation factors and the relative weight of  
5 factors; the form of the contract to be awarded; the estimated maximum  
6 allowable construction cost; and the bid instructions to be used by the  
7 general contractor/construction manager finalists. Evaluation factors  
8 shall include, but not be limited to: Ability of professional  
9 personnel, past performance in negotiated and complex projects, and  
10 ability to meet time and budget requirements; the scope of work the  
11 general contractor/construction manager proposes to self-perform and  
12 its ability to perform it; location; recent, current, and projected  
13 work loads of the firm; and the concept of their proposal. A public  
14 body shall establish a committee to evaluate the proposals. After the  
15 committee has selected the most qualified finalists, these finalists  
16 shall submit final proposals, including sealed bids for the percent  
17 fee, which is the percentage amount to be earned by the general  
18 contractor/construction manager as overhead and profit, on the  
19 estimated maximum allowable construction cost and the fixed amount for  
20 the detailed specified general conditions work. The public body shall  
21 select the firm submitting the highest scored final proposal using the  
22 evaluation factors and the relative weight of factors published in the  
23 public solicitation of proposals.

24 (5) The maximum allowable construction cost may be negotiated  
25 between the public body and the selected firm after the scope of the  
26 project is adequately determined to establish a guaranteed contract  
27 cost for which the general contractor/construction manager will provide  
28 a performance and payment bond. The guaranteed contract cost includes  
29 the fixed amount for the detailed specified general conditions work,  
30 the negotiated maximum allowable construction cost, the percent fee on  
31 the negotiated maximum allowable construction cost, and sales tax. If  
32 the public body is unable to negotiate a satisfactory maximum allowable  
33 construction cost with the firm selected that the public body  
34 determines to be fair, reasonable, and within the available funds,  
35 negotiations with that firm shall be formally terminated and the public  
36 body shall negotiate with the next highest scored firm and continue  
37 until an agreement is reached or the process is terminated. If the  
38 maximum allowable construction cost varies more than fifteen percent

1 from the bid estimated maximum allowable construction cost due to  
2 requested and approved changes in the scope by the public body, the  
3 percent fee shall be renegotiated.

4 (6) All subcontract work shall be competitively bid with public bid  
5 openings. When critical to the successful completion of a  
6 subcontractor bid package and after publication of notice of intent to  
7 determine bidder eligibility in a legal newspaper of general  
8 circulation published in or as near as possible to that part of the  
9 county in which the public work will be done at least twenty days  
10 before requesting qualifications from interested subcontract bidders,  
11 the owner and general contractor/construction manager may determine  
12 subcontractor bidding eligibility using the following evaluation  
13 criteria:

14 (a) Adequate financial resources or the ability to secure such  
15 resources;

16 (b) History of successful completion of a contract of similar type  
17 and scope;

18 (c) Project management and project supervision personnel with  
19 experience on similar projects and the availability of such personnel  
20 for the project;

21 (d) Current and projected workload and the impact the project will  
22 have on the subcontractor's current and projected workload;

23 (e) Ability to accurately estimate the subcontract bid package  
24 scope of work;

25 (f) Ability to meet subcontract bid package shop drawing and other  
26 coordination procedures;

27 (g) Eligibility to receive an award under applicable laws and  
28 regulations; and

29 (h) Ability to meet subcontract bid package scheduling  
30 requirements.

31 The owner and general contractor/construction manager shall weigh  
32 the evaluation criteria and determine a minimum acceptable score to be  
33 considered an eligible subcontract bidder.

34 After publication of notice of intent to determine bidder  
35 eligibility, subcontractors requesting eligibility shall be provided  
36 the evaluation criteria and weighting to be used by the owner and  
37 general contractor/construction manager to determine eligible  
38 subcontract bidders. After the owner and general



1 contractor/construction manager determine eligible subcontract bidders,  
2 subcontractors requesting eligibility shall be provided the results and  
3 scoring of the subcontract bidder eligibility determination.

4 Subcontract bid packages shall be awarded to the responsible bidder  
5 submitting the low responsive bid. The requirements of RCW 39.30.060  
6 apply to each subcontract bid package. All subcontractors who bid work  
7 over three hundred thousand dollars shall post a bid bond and all  
8 subcontractors who are awarded a contract over three hundred thousand  
9 dollars shall provide a performance and payment bond for their contract  
10 amount. All other subcontractors shall provide a performance and  
11 payment bond if required by the general contractor/construction  
12 manager. A low bidder who claims error and fails to enter into a  
13 contract is prohibited from bidding on the same project if a second or  
14 subsequent call for bids is made for the project. Except as provided  
15 for under subsection (7) of this section, bidding on subcontract work  
16 by the general contractor/construction manager or its subsidiaries is  
17 prohibited. The general contractor/construction manager may negotiate  
18 with the low-responsive bidder in accordance with RCW 39.10.080 or, if  
19 unsuccessful in such negotiations, rebid.

20 (7) The general contractor/construction manager, or its  
21 subsidiaries, may bid on subcontract work if:

22 (a) The work within the subcontract bid package is customarily  
23 performed by the general contractor/construction manager;

24 (b) The bid opening is managed by the public body; and

25 (c) Notification of the general contractor/construction manager's  
26 intention to bid is included in the public solicitation of bids for the  
27 bid package.

28 In no event may the value of subcontract work performed by the  
29 general contractor/construction manager exceed thirty percent of the  
30 negotiated maximum allowable construction cost.

31 (8) A public body may include an incentive clause in any contract  
32 awarded under this section for savings of either time or cost or both  
33 from that originally negotiated. No incentives granted may exceed five  
34 percent of the maximum allowable construction cost. If the project is  
35 completed for less than the agreed upon maximum allowable construction  
36 cost, any savings not otherwise negotiated as part of an incentive  
37 clause shall accrue to the public body. If the project is completed  
38 for more than the agreed upon maximum allowable construction cost,

1    excepting increases due to any contract change orders approved by the  
2    public body, the additional cost shall be the responsibility of the  
3    general contractor/construction manager.

4       (9) The authority provided to the state ferry system in this  
5    section is limited to projects concerning construction, renovation,  
6    preservation, demolition, and reconstruction of ferry terminals and  
7    associated land-based facilities.

    Passed by the Senate March 16, 2003.

    Passed by the House April 26, 2003.

    Approved by the Governor May 16, 2003.

    Filed in Office of Secretary of State May 16, 2003.