

SSB 5610 - H COMM AMD
By Committee on Appropriations

ADOPTED AS AMENDED 04/22/2005

1 Strike everything after the enacting clause and insert the
2 following:

3 "Sec. 1. RCW 77.85.005 and 1999 sp.s. c 13 s 1 are each amended to
4 read as follows:

5 The legislature finds that repeated attempts to improve salmonid
6 fish runs throughout the state of Washington have failed to avert
7 listings of salmon and steelhead runs as threatened or endangered under
8 the federal endangered species act (16 U.S.C. Sec. 1531 et seq.).
9 These listings threaten the sport, commercial, and tribal fishing
10 industries as well as the economic well-being and vitality of vast
11 areas of the state. It is the intent of the legislature to begin
12 activities required for the recovery of salmon stocks as soon as
13 possible, although the legislature understands that successful recovery
14 efforts may not be realized for many years because of the life cycle of
15 salmon and the complex array of natural and human-caused problems they
16 face.

17 The legislature finds that it is in the interest of the citizens of
18 the state of Washington for the state to retain primary responsibility
19 for managing the natural resources of the state, rather than abdicate
20 those responsibilities to the federal government, and that the state
21 may best accomplish this objective by integrating local and regional
22 recovery activities into a statewide ((~~plan~~)) strategy that can make
23 the most effective use of provisions of federal laws allowing for a
24 state lead in salmon recovery, delivered through implementation
25 activities consistent with regional and watershed recovery plans. The
26 legislature also finds that a statewide salmon recovery ((~~plan~~))
27 strategy must be developed and implemented through an active public
28 involvement process in order to ensure public participation in, and
29 support for, salmon recovery. The legislature also finds that there is
30 a substantial link between the provisions of the federal endangered

1 species act and the federal clean water act (33 U.S.C. Sec. 1251 et
2 seq.). The legislature further finds that habitat restoration is a
3 vital component of salmon recovery efforts. Therefore, it is the
4 intent of the legislature to specifically address salmon habitat
5 restoration in a coordinated manner and to develop a structure that
6 allows for the coordinated delivery of federal, state, and local
7 assistance to communities for habitat projects that will assist in the
8 recovery and enhancement of salmon stocks. A strong watershed-based
9 locally implemented plan is essential for local, regional, and
10 statewide salmon recovery.

11 The legislature also finds that credible scientific review and
12 oversight is essential for any salmon recovery effort to be successful.

13 The legislature further finds that it is important to monitor the
14 overall health of the salmon resource to determine if recovery efforts
15 are providing expected returns. It is important to monitor salmon
16 habitat projects and salmon recovery activities to determine their
17 effectiveness in order to secure federal acceptance of the state's
18 approach to salmon recovery. Adaptive management cannot exist without
19 monitoring. For these reasons, the legislature believes that a
20 coordinated and integrated monitoring (~~process~~) system should be
21 developed and implemented.

22 The legislature therefore finds that a coordinated framework for
23 responding to the salmon crisis is needed immediately. To that end,
24 the salmon recovery office should be created within the governor's
25 office to provide overall coordination of the state's response; an
26 independent science panel is needed to provide scientific review and
27 oversight; a coordinated state funding process should be established
28 through a salmon recovery funding board; the appropriate local or
29 tribal government should provide local leadership in identifying and
30 sequencing habitat projects to be funded by state agencies; habitat
31 projects should be implemented without delay; and a strong locally
32 based effort to restore salmon habitat should be established by
33 providing a framework to allow citizen volunteers to work effectively.

34 **Sec. 2.** RCW 77.85.010 and 2002 c 210 s 1 are each amended to read
35 as follows:

36 The definitions in this section apply throughout this chapter
37 unless the context clearly requires otherwise.

1 (1) "Adaptive management" means reliance on scientific methods to
2 test the results of actions taken so that the management and related
3 policy can be changed promptly and appropriately.

4 (2) "Critical pathways methodology" means a project scheduling and
5 management process for examining interactions between habitat projects
6 and salmonid species, prioritizing habitat projects, and assuring
7 positive benefits from habitat projects.

8 (3) "Habitat project list" is the list of projects resulting from
9 the critical pathways methodology under RCW 77.85.060(2). Each project
10 on the list must have a written agreement from the landowner on whose
11 land the project will be implemented. Projects include habitat
12 restoration projects, habitat protection projects, habitat projects
13 that improve water quality, habitat projects that protect water
14 quality, habitat-related mitigation projects, and habitat project
15 maintenance and monitoring activities.

16 (4) "Habitat work schedule" means those projects from the habitat
17 project list that will be implemented during the current funding cycle.
18 The schedule shall also include a list of the entities and individuals
19 implementing projects, the start date, duration, estimated date of
20 completion, estimated cost, and funding sources for the projects.

21 (5) "Limiting factors" means conditions that limit the ability of
22 habitat to fully sustain populations of salmon. These factors are
23 primarily fish passage barriers and degraded estuarine areas, riparian
24 corridors, stream channels, and wetlands.

25 (6) "Project sponsor" is a county, city, special district, tribal
26 government, state agency, a combination of such governments through
27 interlocal or interagency agreements, a nonprofit organization,
28 regional fisheries enhancement group, or one or more private citizens.
29 A project sponsored by a state agency may be funded by the board only
30 if it is included on the habitat project list submitted by the lead
31 entity for that area and the state agency has a local partner that
32 would otherwise qualify as a project sponsor.

33 (7) "Regional recovery organization" or "regional salmon recovery
34 organization" means an entity formed under RCW 77.85.090 for the
35 purpose of recovering salmon, which is recognized in statute or by the
36 salmon recovery office.

37 (8) "Salmon" includes all species of the family Salmonidae which
38 are capable of self-sustaining, natural production.

1 ~~((8))~~ (9) "Salmon recovery plan" means a state or regional plan
2 developed in response to a proposed or actual listing under the federal
3 endangered species act that addresses limiting factors including, but
4 not limited to harvest, hatchery, hydropower, habitat, and other
5 factors of decline.

6 ~~((9))~~ (10) "Salmon recovery region" means geographic areas of the
7 state identified or formed under RCW 77.85.090 that encompass groups of
8 watersheds in the state with common stocks of salmon identified for
9 recovery activities, and that generally are consistent with the
10 geographic areas within the state identified by the national oceanic
11 and atmospheric administration or the United States fish and wildlife
12 service for activities under the federal endangered species act.

13 (11) "Salmon recovery strategy" means the strategy adopted under
14 RCW 77.85.150 and includes the compilation of all subbasin and regional
15 salmon recovery plans developed in response to a proposed or actual
16 listing under the federal endangered species act with state hatchery,
17 harvest, and hydropower plans compiled in accordance with RCW
18 77.85.150.

19 (12) "Tribe" or "tribes" means federally recognized Indian tribes.

20 ~~((10))~~ (13) "WRIA" means a water resource inventory area
21 established in chapter 173-500 WAC as it existed on January 1, 1997.

22 ~~((11))~~ (14) "Owner" means the person holding title to the land or
23 the person under contract with the owner to lease or manage the legal
24 owner's property.

25 **Sec. 3.** RCW 77.85.020 and 1998 c 246 s 4 are each amended to read
26 as follows:

27 ~~((Beginning in))~~ (1) By December ~~((2000))~~ 1, 2006, the governor
28 shall submit a ~~((biennial state of the salmon))~~ report to the
29 legislature ~~((during the first week of December))~~ regarding the
30 implementation of the state's salmon recovery strategy. The report may
31 include the following:

32 ~~((1))~~ (a) A description of the amount of in-kind and financial
33 contributions, including volunteer, private, and state, federal, tribal
34 as available, and local government money directly spent on salmon
35 recovery in response to actual, proposed, or expected endangered
36 species act listings;

1 ~~((2))~~ (b) A summary of habitat projects including but not limited
2 to:

3 ~~((a))~~ (i) A summary of accomplishments in removing barriers to
4 salmon passage and an identification of existing barriers;

5 ~~((b))~~ (ii) A summary of salmon restoration efforts undertaken in
6 the past two years;

7 ~~((c))~~ (iii) A summary of the role which private volunteer
8 initiatives contribute in salmon habitat restoration efforts; and

9 ~~((d))~~ (iv) A summary of efforts taken to protect salmon habitat;

10 ~~((3))~~ (c) A summary of collaborative efforts undertaken with
11 adjoining states or Canada;

12 ~~((4))~~ (d) A summary of harvest and hatchery management activities
13 affecting salmon recovery;

14 ~~((5))~~ (e) A summary of information regarding impediments to
15 successful salmon recovery efforts;

16 ~~((6))~~ (f) A summary of the number and types of violations of
17 existing laws pertaining to: ~~((a))~~ (i) Water quality; and ~~((b))~~
18 (ii) salmon. The summary shall include information about the types of
19 sanctions imposed for these violations;

20 ~~((7))~~ (g) Information on the estimated carrying capacity of new
21 habitat created pursuant to chapter 246, Laws of 1998; and

22 ~~((8))~~ (h) Recommendations to the legislature that would further
23 the success of salmon recovery. The recommendations may include:

24 ~~((a))~~ (i) The need to expand or improve nonregulatory programs
25 and activities; ~~and~~

26 ~~((b))~~ (ii) The need to expand or improve state and local laws and
27 regulations; and

28 (iii) Recommendations for state funding assistance to recovery
29 activities and projects.

30 (2) The report shall summarize the monitoring data coordinated by
31 the monitoring forum. The summary must include but is not limited to
32 data and analysis related to:

33 (a) Measures of progress in fish recovery;

34 (b) Measures of factors limiting recovery as well as trends in such
35 factors; and

36 (c) The status of implementation of projects and activities.

1 **Sec. 4.** RCW 77.85.030 and 2000 c 107 s 93 are each amended to read
2 as follows:

3 (1) The salmon recovery office is created within the office of the
4 governor to coordinate state strategy to allow for salmon recovery to
5 healthy sustainable population levels with productive commercial and
6 recreational fisheries. The primary purpose of the office is to
7 coordinate and assist in the development of regional salmon recovery
8 plans (~~((for evolutionarily significant units, and submit those plans to~~
9 ~~the appropriate tribal governments and federal agencies))~~) as an
10 integral part of a statewide strategy developed consistent with the
11 guiding principles and procedures under RCW 77.85.150. The governor's
12 salmon recovery office (~~may also:~~

13 ~~(a))~~ shall gather regional recovery plans from regional recovery
14 organizations and submit the plans to the federal fish services for
15 adoption as federal recovery plans. The governor's salmon recovery
16 office may also:

17 (a) Assist state agencies, local governments, landowners, and other
18 interested parties in obtaining federal assurances that plans,
19 programs, or activities are consistent with fish recovery under the
20 federal endangered species act;

21 (b) Act as liaison to local governments, the state congressional
22 delegation, the United States congress, federally recognized tribes,
23 and the federal executive branch agencies for issues related to the
24 state's ((endangered species act)) salmon recovery plans; and

25 ~~((b))~~ (c) Provide ((the biennial state of the salmon report to
26 the legislature)) periodic reports pursuant to RCW 77.85.020.

27 (2) This section expires June 30, ~~((2006))~~ 2007.

28 **Sec. 5.** RCW 77.85.040 and 2000 c 107 s 94 are each amended to read
29 as follows:

30 (1) The governor shall request the national academy of sciences,
31 the American fisheries society, or a comparable institution to screen
32 candidates to serve as members on the independent science panel. The
33 institution that conducts the screening of the candidates shall submit
34 a list of the nine most qualified candidates to the governor, the
35 speaker of the house of representatives, and the majority leader of the
36 senate. The candidates shall reflect expertise in habitat requirements

1 of salmon, protection and restoration of salmon populations, artificial
2 propagation of salmon, hydrology, or geomorphology.

3 (2) The speaker of the house of representatives and the majority
4 leader in the senate may each remove one name from the nomination list.
5 The governor shall consult with tribal representatives and the governor
6 shall appoint five scientists from the remaining names on the
7 nomination list.

8 (3) The members of the independent science panel shall serve four-
9 year terms. Vacant positions on the panel shall be filled in the same
10 manner as the original appointments. Members shall serve no more than
11 two full terms. The independent science panel members shall elect the
12 chair of the panel among themselves every two years. Based upon
13 available funding, the governor's salmon recovery office may contract
14 for services with members of the independent science panel for
15 compensation under chapter 39.29 RCW.

16 (4) The independent science panel shall be governed by generally
17 accepted guidelines and practices governing the activities of
18 independent science boards such as the national academy of sciences.
19 The purpose of the independent science panel is to help ensure that
20 sound science is used in salmon recovery efforts. The governor's
21 salmon recovery office (~~shall~~) may request review of regional salmon
22 recovery plans by the science review panel. The science panel does not
23 have the authority to review individual projects or habitat project
24 lists developed under RCW 77.85.050(~~(7)~~) or 77.85.060(~~(7) and~~
25 ~~75.46.080~~) or to make policy decisions. The panel shall periodically
26 submit its findings and recommendations under this subsection to the
27 legislature and the governor.

28 (~~(5) The independent science panel, in conjunction with the~~
29 ~~technical review team, shall recommend standardized monitoring~~
30 ~~indicators and data quality guidelines for use by entities involved in~~
31 ~~habitat projects and salmon recovery activities across the state.~~

32 (~~(6) The independent science panel, in conjunction with the~~
33 ~~technical review team, shall also recommend criteria for the systematic~~
34 ~~and periodic evaluation of monitoring data in order for the state to be~~
35 ~~able to answer critical questions about the effectiveness of the~~
36 ~~state's salmon recovery efforts.~~

37 (~~(7) The recommendations on monitoring as required in this section~~
38 ~~shall be provided in a report to the governor and to the legislature by~~

1 ~~the independent science panel, in conjunction with the salmon recovery~~
2 ~~office, no later than December 31, 2000. The report shall also include~~
3 ~~recommendations on the level of effort needed to sustain monitoring of~~
4 ~~salmon projects and other recovery efforts, and any other~~
5 ~~recommendations on monitoring deemed important by the independent~~
6 ~~science panel and the technical review team. The report may be~~
7 ~~included in the biennial state of the salmon report required under RCW~~
8 ~~77.85.020.))~~

9 **Sec. 6.** RCW 77.85.050 and 1999 sp.s. c 13 s 11 are each amended to
10 read as follows:

11 (1)(a) Counties, cities, and tribal governments must jointly
12 designate, by resolution or by letters of support, the area for which
13 a habitat project list is to be developed and the lead entity that is
14 to be responsible for submitting the habitat project list. No project
15 included on a habitat project list shall be considered mandatory in
16 nature and no private landowner may be forced or coerced into
17 participation in any respect. The lead entity may be a county, city,
18 conservation district, special district, tribal government, regional
19 recovery organization, or other entity.

20 (b) The lead entity shall establish a committee that consists of
21 representative interests of counties, cities, conservation districts,
22 tribes, environmental groups, business interests, landowners, citizens,
23 volunteer groups, regional fish enhancement groups, and other habitat
24 interests. The purpose of the committee is to provide a citizen-based
25 evaluation of the projects proposed to promote salmon habitat. (~~The~~
26 ~~technical review team may provide the lead entity with organizational~~
27 ~~models that may be used in establishing the committees.))~~

28 (c) The committee shall compile a list of habitat projects,
29 establish priorities for individual projects, define the sequence for
30 project implementation, and submit these activities as the habitat
31 project list. The committee shall also identify potential federal,
32 state, local, and private funding sources.

33 (2) The area covered by the habitat project list must be based, at
34 a minimum, on a WRIA, combination of WRIs, or any other area as agreed
35 to by the counties, cities, and tribes in resolutions or in letters of
36 support meeting the requirements of this subsection. Preference will

1 be given to projects in an area that contain a salmon species that is
2 listed or proposed for listing under the federal endangered species
3 act.

4 (3) The lead entity shall submit the habitat project list to the
5 (~~technical review team~~) board in accordance with procedures adopted
6 by the board.

7 **Sec. 7.** RCW 77.85.090 and 2000 c 107 s 99 are each amended to read
8 as follows:

9 (1) The southwest Washington salmon recovery region, whose
10 boundaries are provided in chapter 60, Laws of 1998, is created.

11 (2) Lead entities within a salmon recovery region that agree to
12 form a regional salmon recovery organization may be recognized by the
13 salmon recovery office as a regional recovery organization. The
14 regional recovery organization may plan, coordinate, and monitor the
15 implementation of a regional recovery plan in accordance with RCW
16 77.85.150. Regional recovery organizations existing as of the
17 effective date of this act that have developed draft recovery plans
18 approved by the governor's salmon recovery office by July 1, 2005, may
19 continue to plan, coordinate, and monitor the implementation of
20 regional recovery plans.

21 **Sec. 8.** RCW 77.85.130 and 2000 c 107 s 102 and 2000 c 15 s 1 are
22 each reenacted and amended to read as follows:

23 (1) The salmon recovery funding board shall develop procedures and
24 criteria for allocation of funds for salmon habitat projects and salmon
25 recovery activities on a statewide basis to address the highest
26 priorities for salmon habitat protection and restoration. To the
27 extent practicable the board shall adopt an annual allocation of
28 funding. The allocation should address both protection and restoration
29 of habitat, and should recognize the varying needs in each area of the
30 state on an equitable basis. The board has the discretion to partially
31 fund, or to fund in phases, salmon habitat projects. The board may
32 annually establish a maximum amount of funding available for any
33 individual project, subject to available funding. No projects required
34 solely as a mitigation or a condition of permitting are eligible for
35 funding.

1 (2)(a) In evaluating, ranking, and awarding funds for projects and
2 activities the board shall give preference to projects that:

3 (i) Are based upon the limiting factors analysis identified under
4 RCW 77.85.060;

5 (ii) Provide a greater benefit to salmon recovery based upon the
6 stock status information contained in the department of fish and
7 wildlife salmonid stock inventory (SASSI), the salmon and steelhead
8 habitat inventory and assessment project (SSHIAP), and any comparable
9 science-based assessment when available;

10 (iii) Will benefit listed species and other fish species; ((and))

11 (iv) Will preserve high quality salmonid habitat; and

12 (v) Are included in a regional or watershed-based salmon recovery
13 plan that accords the project, action, or area a high priority for
14 funding.

15 (b) In evaluating, ranking, and awarding funds for projects and
16 activities the board shall also give consideration to projects that:

17 (i) Are the most cost-effective;

18 (ii) Have the greatest matched or in-kind funding; ((and))

19 (iii) Will be implemented by a sponsor with a successful record of
20 project implementation; and

21 (iv) Are part of a regionwide list developed by lead entities.

22 (3) The board may reject, but not add, projects from a habitat
23 project list submitted by a lead entity for funding.

24 ~~(4) ((For fiscal year 2000, the board may authorize the interagency~~
25 ~~review team to evaluate, rank, and make funding decisions for~~
26 ~~categories of projects or activities or from funding sources provided~~
27 ~~for categories of projects or activities. In delegating such authority~~
28 ~~the board shall consider the review team's staff resources, procedures,~~
29 ~~and technical capacity to meet the purposes and objectives of this~~
30 ~~chapter. The board shall maintain general oversight of the team's~~
31 ~~exercise of such authority.~~

32 ~~(5) The board shall seek the guidance of the technical review team~~
33 ~~to ensure that scientific principles and information are incorporated~~
34 ~~into the allocation standards and into proposed projects and~~
35 ~~activities. If the technical review team determines that a habitat~~
36 ~~project list complies with the critical pathways methodology under RCW~~
37 ~~77.85.060, it shall provide substantial weight to the list's project~~

1 ~~priorities when making determinations among applications for funding of~~
2 ~~projects within the area covered by the list.~~

3 ~~(6))~~ The board shall establish criteria for determining when block
4 grants may be made to a lead entity (~~(or other recognized regional~~
5 ~~recovery entity consistent with one or more habitat project lists~~
6 ~~developed for that region. Where a lead entity has been established~~
7 ~~pursuant to RCW 77.85.050,))~~. The board may provide block grants to
8 the lead entity to (~~(assist in carrying out lead entity functions under~~
9 ~~this chapter,))~~ implement habitat project lists developed under RCW
10 77.85.050, subject to available funding. The board shall determine an
11 equitable minimum amount of project funds for each recovery region, and
12 shall distribute the remainder of funds on a competitive basis. The
13 board may also provide block grants to the lead entity or regional
14 recovery organization to assist in carrying out functions described
15 under this chapter. Block grants must be expended consistent with the
16 priorities established for the board in subsection (2) of this section.
17 Lead entities or regional recovery organizations receiving block grants
18 under this subsection shall provide an annual report to the board
19 summarizing how funds were expended for activities consistent with this
20 chapter, including the types of projects funded, project outcomes,
21 monitoring results, and administrative costs.

22 ~~((7))~~ (5) The board may waive or modify portions of the
23 allocation procedures and standards adopted under this section in the
24 award of grants or loans to conform to legislative appropriations
25 directing an alternative award procedure or when the funds to be
26 awarded are from federal or other sources requiring other allocation
27 procedures or standards as a condition of the board's receipt of the
28 funds. The board shall develop an integrated process to manage the
29 allocation of funding from federal and state sources to minimize delays
30 in the award of funding while recognizing the differences in state and
31 legislative appropriation timing.

32 ~~((8))~~ (6) The board may award a grant or loan for a salmon
33 recovery project on private or public land when the landowner has a
34 legal obligation under local, state, or federal law to perform the
35 project, when expedited action provides a clear benefit to salmon
36 recovery, and there will be harm to salmon recovery if the project is
37 delayed. For purposes of this subsection, a legal obligation does not

1 include a project required solely as a mitigation or a condition of
2 permitting.

3 ((+9)) (7) The board may condition a grant or loan to include the
4 requirement that property may only be transferred to a federal agency
5 if the agency that will acquire the property agrees to comply with all
6 terms of the grant or loan to which the project sponsor was obligated.
7 Property acquired or improved by a project sponsor may be conveyed to
8 a federal agency, but only if the agency agrees to comply with all
9 terms of the grant or loan to which the project sponsor was obligated.

10 **Sec. 9.** RCW 77.85.150 and 1999 sp.s. c 13 s 9 are each amended to
11 read as follows:

12 (1) ((By September 1, 1999,)) The governor, with the assistance of
13 the salmon recovery office, shall ((submit a statewide salmon recovery
14 strategy to the appropriate federal agencies administering the federal
15 endangered species act)) maintain and revise a statewide salmon
16 recovery strategy.

17 (2) The governor and the salmon recovery office shall be guided by
18 the following considerations in ((developing)) maintaining and revising
19 the strategy:

20 (a) The strategy should identify statewide initiatives and
21 responsibilities with regional recovery plans and local watershed
22 initiatives as the principal ((mechanism)) means for implementing the
23 strategy;

24 (b) The strategy should emphasize collaborative, incentive-based
25 approaches;

26 (c) The strategy should address all factors limiting the recovery
27 of Washington's listed salmon stocks, including habitat and water
28 quality degradation, harvest and hatchery management, inadequate
29 streamflows, and other barriers to fish passage. Where other limiting
30 factors are beyond the state's jurisdictional authorities to respond
31 to, such as some natural predators and high seas fishing, the strategy
32 shall include the state's requests for federal action to effectively
33 address these factors;

34 (d) The strategy should identify immediate actions necessary to
35 prevent extinction of a listed salmon stock, establish performance
36 measures to determine if restoration efforts are working, recommend

1 effective monitoring and data management, and recommend to the
2 legislature clear and certain measures to be implemented if performance
3 goals are not met;

4 (e) The strategy shall rely on the best scientific information
5 available and provide for incorporation of new information as it is
6 obtained;

7 (f) The strategy should seek a fair allocation of the burdens and
8 costs upon economic and social sectors of the state whose activities
9 may contribute to limiting the recovery of salmon; and

10 (g) The strategy should seek clear measures and procedures from the
11 appropriate federal agencies for removing Washington's salmon stocks
12 from listing under the federal act.

13 (3) Beginning on September 1, 2000, the strategy shall be updated
14 through an active public involvement process, including early and
15 meaningful opportunity for public comment. In obtaining public
16 comment, the salmon recovery office shall hold public meetings
17 throughout the state and shall encourage regional and local recovery
18 planning efforts to similarly ensure an active public involvement
19 process.

20 (4) This section shall apply prospectively only and not
21 retroactively. Nothing in this section shall be construed to
22 invalidate actions taken in recovery planning at the local, regional,
23 or state level prior to July 1, 1999.

24 NEW SECTION. **Sec. 10.** The following acts or parts of acts are
25 each repealed:

26 (1) RCW 77.85.070 (Technical advisory groups) and 2000 c 107 s 97
27 & 1998 c 246 s 10; and

28 (2) RCW 77.85.210 (Monitoring activities--Monitoring oversight
29 committee--Legislative steering committee--Report to the legislature--
30 Monitoring strategy and action plan) and 2001 c 298 s 3."

31 Correct the title.

--- END ---