# FINAL BILL REPORT SHB 1408

# C 402 L 05

#### Synopsis as Enacted

Brief Description: Creating an individual development account program.

**Sponsors:** By House Committee on Appropriations (originally sponsored by Representatives Pettigrew, Hinkle, Morrell, Jarrett, Darneille, McDonald, B. Sullivan, Kagi, Skinner, Schual-Berke, Chase, McIntire, McCoy, Hasegawa, Upthegrove, Ormsby, Woods, Miloscia, P. Sullivan, Santos and Simpson).

## House Committee on Economic Development, Agriculture & Trade House Committee on Appropriations Senate Committee on International Trade & Economic Development Senate Committee on Ways & Means

#### **Background:**

Individual Development Accounts (IDAs) are dedicated savings accounts that help lowincome families save money to pay for job training or education, buy a home or start their own business. Saving is encouraged through a match by government or nonprofit organizations. These savings plans are similar to the 401(k) savings plans offered by many employers. Under federal welfare reform in 1996 and the reform of the state welfare program in 1997, IDAs were encouraged for Temporary Assistance for Needy Families (TANF) recipients. Washington has a TANF IDA program; however, it is set to expire in June 2005.

#### **Summary:**

The Savings, Earning and Enabling Dreams (SEED) Act authorizes the Department of Community, Trade and Economic Development (DCTED) to create an IDA program to facilitate the creation of IDA accounts by sponsoring organizations for low-income individuals.

#### Low-Income Individuals and Foster Youth

The IDA program is created for low-income individuals and foster youth. A low income individual is defined as a person whose household income is equal or less than either: 80 percent of the median family income, adjusted for household size, for the county or metropolitan statistical area where the person resides; or 200 percent of the federal poverty guidelines.

A foster youth is a person who is 15 years of age or older who is a dependent of the Department of Social and Health Services (DSHS); or a person who is at least 15 years of age, but not more than 23 years of age, who was a dependent of the DSHS for at least 24 months after his or her 13th birthday.

### Sponsoring Organizations

A sponsoring organization is a 501(c)(3) organization, a housing authority, or a federally recognized Indian tribe. In selecting a sponsoring organization to establish and monitor IDAs for low-income individuals and families, the DCTED must consider: the ability of the organization to implement and administer the program; the capacity of the organization to provide or raise matching funds; the capacity of the organization has to other activities and programs that relate to the purposes of the IDA program. The selection of a sponsoring organization to establish and monitor IDAs for foster youth must be from those entities that have contracts with the DSHS to provide independent living services to youths who have been dependents of DSHS.

#### Use of IDA Funds

An IDA may be established by or on behalf of a low-income individual to accumulate funds for: post-secondary education or job training; the purchase of a primary residence; the capitalization of a small business; the purchase of a computer, automobile or home improvements; or assistive technologies that would allow a person with a disability to participate in work-related activities. In addition, the sponsoring organization may authorize emergency withdrawals from an IDA for: necessary medical expenses; to avoid eviction from a residence; necessary living expenses following the loss of employment; and any other emergency circumstances as determined by the sponsoring organization. The amount withdrawn must be reimbursed by the individual within 12 months or the IDA shall be closed.

An IDA may be established by or on behalf of a foster youth to accumulate funds for: postsecondary education or job-training; housing needs; the purchase of a computer if necessary for post-secondary education or job-training; the purchase of a car if necessary for employment; and the payment of a health insurance premium.

## **Contributions**

A low-income individual or foster youth must contribute to his or her IDA. A low-income person may contribute to his or her IDA any amount derived from earned income or other income, including child support payments, supplemental security income and disability benefits. A foster youth may contribute to his or her IDA earned income and other income, including financial incentives provided by organizations providing independent living services for foster youths.

IDA funds may not be used to determine eligibility for, or the amount of, assistance in any state or federal means-tested program.

#### Matching Funds

Nothing in this Act shall be construed to create an entitlement to the matching moneys.

The DCTED shall set the match amount of up to \$4 for every \$1 of an individual's contribution to an IDA. The maximum match provided to an IDA shall be \$4,000.

Sponsoring organizations may seek additional funds to increase the match rate and the maximum annual match amount.

# Individual Development Account Program Account

The IDA Program Account is created in the custody of the state treasurer. The IDA Program Account shall be composed of all moneys appropriated by the Legislature and any other federal, state, or private funds, appropriated or nonappropriated, that the DCTED receives for the purpose of matching low-income individuals' contributions to their IDAs. Expenditures may be used only for: grants to sponsoring organizations to assist in financial counseling and other related services to low income individuals or for program administration purposes; a match of up to \$4 for every \$1 deposited by the individual into his or her IDA; and the DCTED's administrative costs in carrying out the program.

Only the Director of the DCTED or his or her designee may authorize expenditures from the account. The account is subject to allotment; however, an appropriation is not required for expenditures.

The IDA Program Account shall retain its interest earnings.

#### Report

The DCTED shall provide an annual report to the governor and the Legislature on the IDA program.

#### Votes on Final Passage:

House	93	0	
Senate	44	0	(Senate amended)
House	95	0	(House concurred)

Effective: July 24, 2005