#### HOUSE BILL 1642

State	of	Washington	59th Le	egislature	2005	Regular	Session
D 0 0 0 0	-	Mabinigeon		og = D = a c a = c	= • • • •		

By Representatives Murray, Woods, Campbell and Simpson

Read first time 02/01/2005. Referred to Committee on Transportation.

Relating to restructuring of certain transportation 1 AN ACT 2 agencies; amending RCW 47.01.041, 47.01.071, 44.75.020, 44.75.030, 44.75.040, 44.75.050, 44.75.080, 44.75.090, 44.75.100, 44.75.110, 3 44.75.120, 35.58.2796, 36.78.070, 41.40.037, 43.10.101, 43.79.270, 4 43.79.280, 43.88.020, 43.88.030, 43.88.230, 43.105.160, 43.105.190, 5 44.04.260, 44.28.088, 44.40.025, 44.40.070, 44.40.100, 46.01.320, 6 7 46.01.325, 46.16.705, 46.16.715, 46.16.725, 46.23.040, 46.73.010, 47.01.145, 47.01.280, 47.04.210, 47.04.220, 47.06.110, 47.06A.020, 8 9 47.12.360, 47.17.850, 47.26.167, 47.26.170, 47.46.030, 47.46.040, 47.74.020, 47.76.340, 79A.05.125, 81.80.395, 81.104.110, 82.33.020, 10 82.70.060, and 82.80.070; reenacting and amending RCW 47.01.101 and 11 12 90.03.525; reenacting RCW 43.59.150; adding a new section to chapter 47.01 RCW; creating new sections; repealing RCW 44.28.161, 44.40.010, 13 44.40.013, 44.40.015, 44.40.030, 44.40.040, 44.40.090, 44.40.140, 14 15 44.40.150, 44.40.161, and 53.08.350; providing an effective date; and 16 providing an expiration date.

17 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

18 <u>NEW SECTION.</u> Sec. 1. The legislature finds that it is in the 19 interest of the state to restructure the roles and responsibilities of

the state's transportation agencies in order to improve efficiency and 1 2 accountability. The legislature also finds that continued citizen oversight of the state's transportation system remains an important 3 priority. To achieve these purposes, the legislature intends to 4 provide direct accountability of the department of transportation to 5 the governor, in his or her role as chief executive officer of state 6 7 government, by making the secretary of transportation a cabinet-level official. Additionally, it is essential to clearly delineate between 8 distinct roles 9 the separate and and responsibilities of the 10 transportation commission and the department of transportation. Finally, consolidating the research and audit functions of the state's 11 12 transportation agencies under a single citizen-governed entity, the 13 transportation commission, will better serve the state.

14

#### Departmental Governance

15 Sec. 2. RCW 47.01.041 and 1983 1st ex.s. c 53 s 28 are each 16 amended to read as follows:

The executive head of the department of transportation shall be the 17 18 secretary of transportation, who shall be appointed by the 19 ((transportation commission)) governor with the consent of the senate, 20 and shall be paid a salary to be fixed by the governor in accordance with the provisions of RCW 43.03.040. The secretary shall be an ex 21 22 officio member of the transportation commission without a vote. ((The secretary shall be the chief executive officer of the commission and be 23 24 responsible to it, and shall be guided by policies established by it.)) 25 The secretary shall serve ((until removed by the commission, but only 26 for incapacity, incompetence, neglect of duty, malfeasance in office, or failure to carry out the commission's policies. Before a motion for 27 dismissal shall be acted on by the commission, the secretary shall be 28 29 granted a hearing on formal written charges before the full commission. 30 An action by the commission to remove the secretary shall be final)) at the pleasure of the governor. 31

32 **Sec. 3.** RCW 47.01.071 and 1981 c 59 s 2 are each amended to read 33 as follows:

34 The transportation commission shall have the following functions, 35 powers, and duties:

(1) To propose policies to be adopted by the legislature designed 1 2 to assure the development and maintenance of a comprehensive and balanced statewide transportation system which will meet the needs of 3 the people of this state for safe and efficient transportation 4 5 services. Wherever appropriate the policies shall provide for the use of integrated, intermodal transportation systems to implement the 6 7 social, economic, and environmental policies, goals, and objectives of the people of the state, and especially to conserve nonrenewable 8 natural resources including land and energy. To this end the 9 10 commission shall:

11 (a) Develop transportation policies which are based on the 12 policies, goals, and objectives expressed and inherent in existing 13 state laws;

(b) Inventory the adopted policies, goals, and objectives of the local and area-wide governmental bodies of the state and define the role of the state, regional, and local governments in determining transportation policies, in transportation planning, and in implementing the state transportation plan;

19 (c) Propose a transportation policy for the state((, and after 20 notice and public hearings, submit the proposal to the legislative 21 transportation committee and the senate and house transportation 22 committees by January 1, 1978, for consideration in the next 23 legislative session));

(d) Establish a procedure for review and revision of the state transportation policy and for submission of proposed changes to the legislature;

(e) To integrate the statewide transportation plan with the needs
of the elderly and handicapped, and to coordinate federal and state
programs directed at assisting local governments to answer such needs;

30 (2) To establish the policy of the department to be followed by the 31 secretary on each of the following items:

32 (a) To provide for the effective coordination of state 33 transportation planning with national transportation policy, state and 34 local land use policies, and local and regional transportation plans 35 and programs;

(b) To provide for public involvement in transportation designed toelicit the public's views both with respect to adequate transportation

services and appropriate means of minimizing adverse social, economic,
 environmental, and energy impact of transportation programs;

3 (c) To provide for the administration of grants in aid and other 4 financial assistance to counties and municipal corporations for 5 transportation purposes;

6 (d) To provide for the management, sale, and lease of property or 7 property rights owned by the department which are not required for 8 transportation purposes;

(3) To direct the secretary to prepare and submit to the commission 9 10 a comprehensive and balanced statewide transportation plan which shall be based on the transportation policy adopted by the legislature and 11 12 applicable state and federal laws. ((After public notice and hearings, 13 the commission shall adopt the plan and submit it to the legislative 14 transportation committee and to the house and senate standing committees on transportation before January 1, 1980, for consideration 15 in the 1980 regular legislative session.)) The plan shall be reviewed 16 17 and revised prior to each regular session of the legislature during an even-numbered year thereafter. ((A preliminary plan shall be submitted 18 to such committees by January 1, 1979.)) 19

20 The plan shall take into account federal law and regulations 21 relating to the planning, construction, and operation of transportation 22 facilities;

(4) To propose to the governor and the legislature prior to the convening of each regular session held in an odd-numbered year a recommended budget for the operations of the commission as required by RCW 47.01.061;

27 (5) ((To approve and propose to the governor and to the legislature prior to the convening of each regular session during an odd-numbered 28 year a recommended budget for the operation of the department and for 29 carrying out the program of the department for the ensuing biennium. 30 31 The proposed budget shall separately state the appropriations to be 32 made from the motor vehicle fund for highway purposes in accordance with constitutional limitations and appropriations and expenditures to 33 be made from the general fund, or accounts thereof, and other available 34 35 sources for other operations and programs of the department;

36 (6) To review and authorize all departmental requests for 37 legislation;

1 (7)) To approve the issuance and sale of all bonds authorized by 2 the legislature for capital construction of state highways, toll 3 facilities, Columbia Basin county roads (for which reimbursement to the 4 motor vehicle fund has been provided), urban arterial projects, and 5 aviation facilities;

6 (((8))) (6) To adopt such rules, regulations, and policy directives
7 as may be necessary to carry out reasonably and properly those
8 functions expressly vested in the commission by statute;

9 ((<del>(9)</del>)) <u>(7)</u> To delegate any of its powers to the secretary of 10 transportation whenever it deems it desirable for the efficient 11 administration of the department and consistent with the purposes of 12 this title;

13 ((<del>(10)</del>)) <u>(8) To contract with the office of financial management or</u> 14 <u>other appropriate state agencies for administrative support, accounting</u> 15 <u>services, computer services, and other support services necessary to</u> 16 <u>carry out its other statutory duties;</u>

17 (9) To exercise such other specific powers and duties as may be 18 vested in the transportation commission by this or any other provision 19 of law.

20 **Sec. 4.** RCW 47.01.101 and 1987 c 505 s 48 and 1987 c 179 s 1 are 21 each reenacted and amended to read as follows:

The secretary shall have the authority and it shall be his or her duty((, subject to policy guidance from the commission)):

(1) To serve as chief executive officer of the department with fulladministrative authority to direct all its activities;

(2) To organize the department as he or she may deem necessary to
 carry out the work and responsibilities of the department effectively;

(3) To designate and establish such transportation district or branch offices as may be necessary or convenient, and to appoint assistants and delegate any powers, duties, and functions to them or any officer or employee of the department as deemed necessary to administer the department efficiently;

33 (4) To direct and coordinate the programs of the various divisions 34 of the department to assure that they achieve the greatest possible 35 mutual benefit, produce a balanced overall effort, and eliminate 36 unnecessary duplication of activity; 1 (5) To adopt all department rules that are subject to the adoption 2 procedures contained in the state administrative procedure act, except 3 rules subject to adoption by the commission pursuant to statute;

4 (6) To maintain and safeguard the official records of the 5 department, including the commission's recorded resolutions and orders;

6 (7) To provide full staff support to the commission to assist it in 7 carrying out its functions, powers, and duties and to execute the 8 policy established by the commission pursuant to its legislative 9 authority;

10 (8) To execute and implement the biennial operating budget for the operation of the department in accordance with chapter 43.88 RCW and 11 12 with legislative appropriation and, in such manner as prescribed 13 therein, to make and report to the commission and the chairs of the 14 transportation committees of the senate and house of representatives, including one copy to the staff of each of the committees, deviations 15 16 from the planned biennial category A and H highway construction 17 programs necessary to adjust to unexpected delays or other unanticipated circumstances((-)); 18

19 (9) <u>To advise the governor and the legislature with respect to</u> 20 <u>matters under the jurisdiction of the department; and</u>

21 (10) To exercise all other powers and perform all other duties as 22 are now or hereafter provided by law.

23

# Transportation Policy Institute

24 <u>NEW SECTION.</u> Sec. 5. A new section is added to chapter 47.01 RCW 25 to read as follows:

(1) The transportation policy institute is established within the
 transportation commission. The institute shall conduct research,
 prepare studies, and periodically submit recommendations to the
 legislature regarding transportation policy issues of statewide
 significance.

(2) The institute is governed by a board of directors composed of (a) the chairs and ranking minority members of the transportation committees of the legislature, (b) the chair and vicechair of the transportation commission, and (c) the secretary of transportation. The executive director of the Washington state transportation center shall serve on the board as an ex officio nonvoting member. The board of directors shall establish the research priorities of the institute. The board shall meet periodically and may schedule regular meetings during the legislative interim. To the extent funds are appropriated, the transportation commission shall provide staff support to the institute, and the transportation commission administrator shall also serve as administrator for the institute.

7 (3) The institute may establish working groups to conduct specific 8 research in order to report back to the institute regarding 9 recommendations as appropriate. The institute may appoint to a working 10 group any member of the transportation committees of the legislature, 11 who shall receive allowances while attending meetings of the working 12 group as provided in RCW 44.04.120.

13 (4) Legislative members of the institute shall receive allowances 14 while attending meetings of the institute, including working group 15 meetings, and while engaged in other authorized business of the 16 institute, as provided in RCW 44.04.120. Nonlegislative members of the 17 institute shall receive allowances as provided in RCW 43.03.050 and 18 43.03.060.

19

### Transportation Performance Audit Board

20 Sec. 6. RCW 44.75.020 and 2003 c 362 s 2 are each amended to read 21 as follows:

22 The definitions in this section apply throughout this chapter.

(1) "Economy and efficiency audit" has the meaning contained inchapter 44.28 RCW.

25 (2) (("Joint legislative audit and review committee" means the 26 agency created in chapter 44.28 RCW, or its statutory successor.

27 (3) "Legislative auditor" has the meaning contained in chapter
28 44.28 RCW.

29 (4) "Legislative transportation committee" means the agency created 30 in chapter 44.40 RCW, or its statutory successor.

31 (5))) "Performance audit" has the meaning contained in chapter
32 44.28 RCW.

33 ((<del>(6)</del>)) <u>(3)</u> "Performance review" means an outside evaluation of how 34 a state agency uses its performance measures to assess the outcomes of 35 its legislatively authorized activities. 1 (((-7))) (4) "Program audit" has the meaning contained in chapter 2 44.28 RCW.

3 (((+8))) (5) "Transportation performance audit board" or "board"
4 means the board created in RCW 44.75.030.

(((<del>(9)</del>))) (<u>(6)</u> "Transportation-related agencies" or "agency" means any 5 state or local agency, board, or commission that receives or generates 6 7 funding primarily for transportation-related purposes. At a minimum, the department of transportation, the Washington state patrol, the 8 department of licensing, the transportation improvement board or its 9 10 successor entity, the county road administration board or its successor and the traffic safety commission are considered 11 entity, 12 transportation-related agencies.

13 Sec. 7. RCW 44.75.030 and 2003 c 362 s 3 are each amended to read 14 as follows:

15

(1) The transportation performance audit board is created.

16 (2) The board will consist of four legislative members, five 17 citizen members with transportation-related expertise, one ex officio <u>nonvoting</u> member, and one at large member. The ((<del>legislative auditor</del>)) 18 transportation commission administrator is the ex officio nonvoting 19 member. The majority and minority leaders of the house and senate 20 21 transportation committees are the legislative members. The governor shall appoint the at large member to serve for a term of four years. 22 23 The citizen members must be nominated by professional associations 24 chosen by the board's legislative members and appointed by the governor for terms of four years, except that at least half the initial 25 26 appointments will be for terms of two years. The citizen members may 27 not be currently, or within one year, employed by the Washington state department of transportation. The citizen members will consist of: 28

(a) One member with expertise in construction project planning,
 including permitting and assuring regulatory compliance;

31 (b) One member with expertise in construction means and methods and 32 construction management, crafting and implementing environmental 33 mitigation plans, and administration;

34 (c) One member with expertise in construction engineering services, 35 including construction management, materials testing, materials 36 documentation, contractor payments, inspection, surveying, and project 37 oversight;

(d) One member with expertise in project management, including
 design estimating, contract packaging, and procurement; and

3 (e) One member with expertise in transportation planning and 4 congestion management.

5 (3) The governor may not remove members from the board before the 6 expiration of their terms unless for cause based upon a determination 7 of incapacity, incompetence, neglect of duty, of malfeasance in office 8 by the Thurston county superior court, upon petition and show cause 9 proceedings brought for that purpose in that court and directed to the 10 board member in question.

11 (4) No member may be appointed for more than three consecutive 12 terms.

13 Sec. 8. RCW 44.75.040 and 2003 c 362 s 4 are each amended to read 14 as follows:

(1) The board shall meet periodically. It may adopt its own rules and may establish its own procedures. It shall act collectively in harmony with recorded resolutions or motions adopted by a majority vote of the members.

19 (2) Each member of the transportation performance audit board will 20 be compensated from the general appropriation for the ((legislative)) 21 transportation ((committee)) commission in accordance with RCW 22 43.03.250 and reimbursed for actual necessary traveling and other expenses in going to, attending, and returning from meetings of the 23 24 board or that are incurred in the discharge of duties requested by the chair. However, in no event may a board member be compensated in any 25 26 year for more than one hundred twenty days, except the chair may be compensated for not more than one hundred fifty days. Service on the 27 28 board does not qualify as a service credit for the purposes of a public 29 retirement system.

30 (3) The transportation performance audit board shall keep proper 31 records and is subject to audit by the state auditor or other auditing 32 entities.

(4) Staff support to the transportation performance audit board must be provided by the ((legislative)) transportation ((committee)) commission, which shall provide professional support for the duties, functions, responsibilities, and activities of the board, including but not limited to information technology systems; data collection, processing, analysis, and reporting; project management; and office space, equipment, and secretarial support. The legislative evaluation and accountability program will provide data and information technology support consistent with the support currently supplied to existing legislative committees.

6 **Sec. 9.** RCW 44.75.050 and 2003 c 362 s 5 are each amended to read 7 as follows:

(1) The transportation performance audit board may review the 8 performance and outcome measures of transportation-related agencies. 9 The purpose of these reviews is to ensure that the legislature has the 10 11 means to adequately and accurately assess the performance and outcomes of those agencies and departments. Where two or more agencies have 12 shared responsibility for functions or priorities of government, these 13 reviews can also determine whether effective interagency cooperation 14 15 and collaboration occurs in areas such as program coordination, 16 administrative structures, information systems, and administration of 17 grants and loans.

18 (2) In conducting these reviews, the transportation performance 19 audit board may work in consultation with the ((<del>legislative</del> 20 transportation committee, the)) joint legislative audit and review 21 committee, the office of financial management, and other state 22 agencies.

23 **Sec. 10.** RCW 44.75.080 and 2003 c 362 s 8 are each amended to read 24 as follows:

25 After reviewing the performance or outcome measures and benchmarks of an agency or department, or at any time it so determines, the 26 transportation performance audit board shall recommend to the 27 ((executive committee of the legislative)) transportation ((committee)) 28 29 commission whether a full performance or functional audit of the agency 30 or department, or a specific program within the agency or department, is appropriate. Upon the request of the ((legislative)) transportation 31 ((committee or its executive committee)) performance audit board, the 32 ((joint legislative audit and review committee)) transportation 33 34 commission shall add the full performance or functional audit to its 35 biennial performance audit work plan. If the request duplicates or 36 overlaps audits already in the work plan, or was performed under the

1 previous biennial work plan, the ((executive committees of the 2 legislative)) transportation ((committee)) performance audit board and 3 the ((joint legislative audit and review committee)) transportation 4 commission shall meet to discuss and resolve the duplication or 5 overlap.

6 **Sec. 11.** RCW 44.75.090 and 2003 c 362 s 9 are each amended to read 7 as follows:

8 (((1))) To the greatest extent possible, ((or when requested by the9 executive committee of the legislative transportation committee)) and 10 to the extent funds are appropriated, the ((legislative auditor)) 11 transportation commission administrator shall contract with and consult 12 with private independent professional and technical experts to optimize 13 the independence of the reviews and performance audits. In determining the need to contract with private experts, the ((legislative auditor)) 14 transportation commission administrator shall consider the degree of 15 16 difficulty of the review or audit, the relative cost of contracting for 17 expertise, and the need to maintain auditor independence from the 18 subject agency or program.

19 (((2) After consultation with the executive committee of the 20 legislative transportation committee on the appropriateness of costs, 21 the legislative transportation committee shall reimburse the joint 22 legislative audit and review committee or the legislative auditor for 23 the costs of carrying out any requested performance audits, including 24 the cost of contracts and consultant services.

25 (3) The executive committee of the legislative transportation 26 committee must review and approve the methodology for performance 27 audits recommended by the transportation performance audit board.))

28 **Sec. 12.** RCW 44.75.100 and 2003 c 362 s 10 are each amended to 29 read as follows:

30 Completed performance audits must be presented to the 31 transportation performance audit board ((and the legislative transportation committee)). Published performance audits must be made 32 33 available to the public through the ((legislative transportation 34 committee and the joint legislative audit and review committee's)) 35 transportation commission's web site and through customary public

communications. Final reports must also be transmitted to the
 appropriate policy and fiscal standing committees of the legislature.

3 Sec. 13. RCW 44.75.110 and 2003 c 362 s 11 are each amended to 4 read as follows:

The ((legislative auditor)) transportation commission administrator 5 6 shall determine in writing the scope of any performance audit requested 7 by the ((legislative transportation committee or its executive committee)) transportation performance audit board, subject to the 8 9 review and approval of the final scope of the audit by the transportation performance audit board((, and the legislative 10 11 transportation committee or its executive committee)). In doing so, 12 the ((legislative auditor,)) transportation commission administrator and the transportation performance audit board((, and the legislative 13 transportation committee or its executive committee)) shall consider 14 15 inclusion of the following elements in the scope of the audit:

16 (1) Identification of potential cost savings in the agency, its 17 programs, and its services;

18 (2) Identification and recognition of best practices;

(3) Identification of funding to the agency, to programs, and toservices that can be eliminated or reduced;

(4) Identification of programs and services that can be eliminated,
 reduced, or transferred to the private sector;

(5) Analysis of gaps and overlaps in programs and services and
 recommendations for improving, dropping, blending, or separating
 functions to correct gaps or overlaps;

26 (6) Analysis and recommendations for pooling information technology 27 systems;

(7) Analysis of the roles and functions of the agency, its programs, and its services and their compliance with statutory authority and recommendations for eliminating or changing those roles and functions and ensuring compliance with statutory authority;

32 (8) Recommendations for eliminating or changing statutes, rules, 33 and policy directives as may be necessary to ensure that the agency 34 carry out reasonably and properly those functions expressly vested in 35 the department by statute; and

36 (9) Verification of the reliability and validity of department

performance data, self-assessments, and performance measurement systems
 as required under RCW 43.88.090.

3 **Sec. 14.** RCW 44.75.120 and 2003 c 362 s 12 are each amended to 4 read as follows:

When conducting a full performance audit of an agency 5 or department, or a specific program within an agency or department, or 6 7 multiple agencies, in accordance with RCW 44.75.110, the ((legislative auditor)) transportation commission administrator shall solicit input 8 from appropriate industry representatives or experts. The audit report 9 must make recommendations regarding the continuation, abolition, 10 11 consolidation, or reorganization of each affected agency, department, or program. The audit report must identify opportunities to develop 12 government partnerships, and eliminate program redundancies that will 13 result in increased quality, effectiveness, and efficiency of state 14 15 agencies.

16

## Transfer

17 <u>NEW SECTION.</u> Sec. 15. (1)(a) All reports, documents, surveys, books, records, files, papers, or written material in the possession of 18 19 the legislative transportation committee shall be delivered to the custody of the transportation commission for the exclusive support of 20 21 the transportation policy institute. All cabinets, furniture, office 22 equipment, motor vehicles, and other tangible property employed by the legislative transportation committee shall be made available to the 23 of 24 transportation commission for the exclusive support the transportation policy institute. All funds, credits, or other assets 25 held by the legislative transportation committee shall be assigned to 26 27 the transportation commission for the exclusive support of the 28 transportation policy institute.

(b) Any appropriations made to the legislative transportation committee shall, on the effective date of this section, be transferred and credited to the transportation commission for the exclusive support of the transportation policy institute.

33 (c) If any question arises as to the transfer of any personnel, 34 funds, books, documents, records, papers, files, equipment, or other 35 tangible property used or held in the exercise of the powers and the

1 performance of the duties and functions transferred, the director of 2 financial management shall make a determination as to the proper 3 allocation and certify the same to the state agencies concerned.

4 (2) All employees of the legislative transportation committee are 5 transferred to the jurisdiction of the transportation commission for the exclusive support of the transportation policy institute. 6 All 7 employees classified under chapter 41.06 RCW, the state civil service law, are assigned to the transportation commission to perform their 8 usual duties upon the same terms as formerly, without any loss of 9 rights, subject to any action that may be appropriate thereafter in 10 accordance with the laws and rules governing state civil service. 11

12 (3) All rules and all pending business before the legislative 13 transportation committee shall be continued and acted upon by the 14 transportation commission. All existing contracts and obligations 15 shall remain in full force and shall be performed by the transportation 16 commission.

17 (4) The transfer of the powers, duties, functions, and personnel of 18 the legislative transportation committee shall not affect the validity 19 of any act performed before the effective date of this section.

(5) If apportionments of budgeted funds are required because of the transfers directed by this section, the director of financial management shall certify the apportionments to the agencies affected, the state auditor, and the state treasurer. Each of these shall make the appropriate transfer and adjustments in funds and appropriation accounts and equipment records in accordance with the certification.

(6) Nothing contained in this section may be construed to alter any existing collective bargaining unit or the provisions of any existing collective bargaining agreement until the agreement has expired or until the bargaining unit has been modified by action of the personnel resources board as provided by law.

31

#### References to LTC

32 **Sec. 101.** RCW 35.58.2796 and 1989 c 396 s 2 are each amended to 33 read as follows:

The department of transportation shall develop an annual report summarizing the status of public transportation systems in the state. By September 1st of each year, copies of the report shall be submitted

to the ((legislative transportation committee)) transportation performance audit board and to each municipality, as defined in RCW 35.58.272, and to individual members of the municipality's legislative authority. ((The department shall prepare and submit a preliminary report by December 1, 1989.))

To assist the department with preparation of the report, each 6 7 municipality shall file a system report by April 1st of each year with state department of transportation identifying its public 8 the transportation services for the previous calendar year and its 9 objectives for improving the efficiency and effectiveness of those 10 The system report shall address those items required for 11 services. 12 each public transportation system in the department's report.

13 The department report shall describe individual public 14 transportation systems, including contracted transportation services and dial-a-ride services, and include a statewide summary of public 15 16 transportation issues and data. The descriptions shall include the 17 following elements and such other elements as the department deems appropriate after consultation with the municipalities and the 18 ((legislative transportation committee)) transportation performance 19 audit board: 20

(1) Equipment and facilities, including vehicle replacementstandards;

23

24

(3) Revenues, expenses, and ending balances, by fund source;

(4) Policy issues and system improvement objectives, including
 community participation in development of those objectives and how
 those objectives address statewide transportation priorities;

(5) Operating indicators applied to public transportation services, revenues, and expenses. Operating indicators shall include operating cost per passenger trip, operating cost per revenue vehicle service hour, passenger trips per revenue service hour, passenger trips per vehicle service mile, vehicle service hours per employee, and farebox revenue as a percent of operating costs.

34 **Sec. 102.** RCW 36.78.070 and 1999 c 269 s 1 are each amended to 35 read as follows:

36 The county road administration board shall:

(2) Services and service standards;

(1) Establish by rule, standards of good practice for the
 administration of county roads and the efficient movement of people and
 goods over county roads;

4 (2) Establish reporting requirements for counties with respect to
5 the standards of good practice adopted by the board;

6 (3) Receive and review reports from counties and reports from its
7 executive director to determine compliance with legislative directives
8 and the standards of good practice adopted by the board;

9 (4) Advise counties on issues relating to county roads and the safe 10 and efficient movement of people and goods over county roads and assist 11 counties in developing uniform and efficient transportation-related 12 information technology resources;

(5) Report annually before the fifteenth day of January, and 13 throughout the year as appropriate, to the state department of 14 transportation and to the chairs of the ((legislative transportation 15 16 committee and the)) house and senate transportation committees, and to 17 other entities as appropriate on the status of county road administration in each county, including one copy to the staff of each 18 of the committees. The annual report shall contain recommendations for 19 20 improving administration of the county road programs;

(6) Administer the rural arterial program established by chapter 36.79 RCW and the program funded by the county arterial preservation account established by RCW 46.68.090, as well as any other programs provided for in law.

25 **Sec. 103.** RCW 41.40.037 and 2004 c 242 s 63 are each amended to 26 read as follows:

(1)(a) If a retiree enters employment with an employer sooner than one calendar month after his or her accrual date, the retiree's monthly retirement allowance will be reduced by five and one-half percent for every eight hours worked during that month. This reduction will be applied each month until the retiree remains absent from employment with an employer for one full calendar month.

33 (b) The benefit reduction provided in (a) of this subsection will 34 accrue for a maximum of one hundred sixty hours per month. Any benefit 35 reduction over one hundred percent will be applied to the benefit the 36 retiree is eligible to receive in subsequent months. 1 (2)(a) Except as provided in (b) of this subsection, a retiree from 2 plan 1 who enters employment with an employer at least one calendar 3 month after his or her accrual date may continue to receive pension 4 payments while engaged in such service for up to eight hundred sixty-5 seven hours of service in a calendar year without a reduction of 6 pension.

7 (b) A retiree from plan 1 who enters employment with an employer at 8 least three calendar months after his or her accrual date and:

9 (i) Is hired into a position for which the employer has documented 10 a justifiable need to hire a retiree into the position;

(ii) Is hired through the established process for the position with 11 the approval of: A school board for a school district; the chief 12 13 executive officer of a state agency employer; the secretary of the 14 senate for the senate; the chief clerk of the house of representatives for the house of representatives; the secretary of the senate and the 15 16 chief clerk of the house of representatives jointly for the joint 17 legislative audit and review committee, ((the legislative transportation committee,)) the joint committee on pension policy, the 18 legislative evaluation and accountability program, the legislative 19 systems committee, and the statute law committee; or according to rules 20 21 adopted for the rehiring of retired plan 1 members for a local 22 government employer;

(iii) The employer retains records of the procedures followed and decisions made in hiring the retiree, and provides those records in the event of an audit; and

(iv) The employee has not already rendered a cumulative total of more than one thousand nine hundred hours of service while in receipt of pension payments beyond an annual threshold of eight hundred sixtyseven hours;

30 shall cease to receive pension payments while engaged in that service 31 after the retiree has rendered service for more than one thousand five 32 hundred hours in a calendar year. The one thousand nine hundred hour 33 cumulative total under this subsection applies prospectively to those 34 retiring after July 27, 2003, and retroactively to those who retired 35 prior to July 27, 2003, and shall be calculated from the date of 36 retirement.

37 (c) When a plan 1 member renders service beyond eight hundred

sixty-seven hours, the department shall collect from the employer the applicable employer retirement contributions for the entire duration of the member's employment during that calendar year.

4 (d) A retiree from plan 2 or plan 3 who has satisfied the break in 5 employment requirement of subsection (1) of this section may work up to 6 eight hundred sixty-seven hours in a calendar year in an eligible 7 position, as defined in RCW 41.32.010, 41.35.010, 41.37.010, or 8 41.40.010, or as a fire fighter or law enforcement officer, as defined 9 in RCW 41.26.030, without suspension of his or her benefit.

(3) If the retiree opts to reestablish membership under RCW 10 41.40.023(12), he or she terminates his or her retirement status and 11 12 becomes a member. Retirement benefits shall not accrue during the 13 period of membership and the individual shall make contributions and 14 receive membership credit. Such a member shall have the right to again retire if eligible in accordance with RCW 41.40.180. However, if the 15 right to retire is exercised to become effective before the member has 16 17 rendered two uninterrupted years of service, the retirement formula and survivor options the member had at the time of the member's previous 18 retirement shall be reinstated. 19

20 (4) The department shall collect and provide the state actuary with 21 information relevant to the use of this section for the select 22 committee on pension policy.

(5) The legislature reserves the right to amend or repeal this section in the future and no member or beneficiary has a contractual right to be employed for more than five months in a calendar year without a reduction of his or her pension.

27 **Sec. 104.** RCW 43.10.101 and 1995 2nd sp.s. c 14 s 527 are each 28 amended to read as follows:

The attorney general shall prepare annually a report to the ((legislative transportation committee)) transportation performance audit board comprising a comprehensive summary of all cases involving tort claims against the department of transportation involving highways which were concluded and closed in the previous calendar year. The report shall include for each case closed:

35 (1) A summary of the factual background of the case;

36 (2) Identification of the attorneys representing the state and the37 opposing parties;

(3) A synopsis of the legal theories asserted and the defenses
 presented;

3 (4) Whether the case was tried, settled, or dismissed, and in whose 4 favor;

5 (5) The approximate number of attorney hours expended by the state 6 on the case, together with the corresponding dollar amount billed 7 therefore; and

8 (6) Such other matters relating to the case as the attorney general 9 deems relevant or appropriate, especially including any comments or 10 recommendations for changes in statute law or agency practice that 11 might effectively reduce the exposure of the state to such tort claims.

Sec. 105. RCW 43.59.150 and 1999 c 372 s 9 and 1999 c 351 s 1 are each reenacted to read as follows:

(1) The Washington state traffic safety commission shall establish
a program for improving bicycle and pedestrian safety, and shall
cooperate with the stakeholders and independent representatives to form
an advisory committee to develop programs and create public private
partnerships which promote bicycle and pedestrian safety.

19 (2) The bicycle and pedestrian safety account is created in the 20 state treasury to support bicycle and pedestrian education or safety 21 programs.

22 Sec. 106. RCW 43.79.270 and 1998 c 177 s 1 are each amended to 23 read as follows:

(1) Whenever any money, from the federal government, or from other 24 25 sources, which was not anticipated in the budget approved by the legislature has actually been received and is designated to be spent 26 for a specific purpose, the head of any department, agency, board, or 27 commission through which such expenditure shall be made is to submit to 28 29 the governor a statement which may be in the form of a request for an 30 allotment amendment setting forth the facts constituting the need for such expenditure and the estimated amount to be expended: PROVIDED, 31 That no expenditure shall be made in excess of the actual amount 32 received, and no money shall be expended for any purpose except the 33 34 specific purpose for which it was received. A copy of any proposal 35 submitted to the governor to expend money from an appropriated fund or 36 account in excess of appropriations provided by law which is based on the receipt of unanticipated revenues shall be submitted to the joint legislative audit and review committee and also to the standing committees on ways and means of the house and senate if the legislature is in session at the same time as it is transmitted to the governor.

(2) Notwithstanding subsection (1) of this section, whenever money 5 from any source that was not anticipated in the transportation budget 6 7 approved by the legislature has actually been received and is designated to be spent for a specific purpose, the head of a 8 department, agency, board, or commission through which the expenditure 9 10 must be made shall submit to the governor a statement, which may be in the form of a request for an allotment amendment, setting forth the 11 12 facts constituting the need for the expenditure and the estimated 13 amount to be expended. However, no expenditure may be made in excess 14 of the actual amount received, and no money may be expended for any purpose except the specific purpose for which it was received. A copy 15 of any proposal submitted to the governor to expend money from an 16 17 appropriated transportation fund or account in excess of appropriations 18 provided by law that is based on the receipt of unanticipated revenues must be submitted, at a minimum, to the standing committees on 19 transportation of the house and senate, if the legislature is in 20 21 session, at the same time as it is transmitted to the governor. 22 ((During the legislative interim, any such proposal must be submitted 23 to the legislative transportation committee.))

24 **Sec. 107.** RCW 43.79.280 and 1998 c 177 s 2 are each amended to 25 read as follows:

26 (1) If the governor approves such estimate in whole or part, he 27 shall endorse on each copy of the statement his approval, together with a statement of the amount approved in the form of an allotment 28 29 amendment, and transmit one copy to the head of the department, agency, board, or commission authorizing the expenditure. An identical copy of 30 31 the governor's statement of approval and a statement of the amount 32 approved for expenditure shall be transmitted simultaneously to the joint legislative audit and review committee and also to the standing 33 committee on ways and means of the house and senate of all executive 34 35 approvals of proposals to expend money in excess of appropriations 36 provided by law.

(2) If the governor approves an estimate with transportation 1 2 funding implications, in whole or part, he shall endorse on each copy of the statement his approval, together with a statement of the amount 3 approved in the form of an allotment amendment, and transmit one copy 4 5 to the head of the department, agency, board, or commission authorizing the expenditure. An identical copy of the governor's statement of б 7 approval of a proposal to expend transportation money in excess of appropriations provided by law and a statement of the amount approved 8 for expenditure must be transmitted simultaneously to the standing 9 10 committees on transportation of the house and senate. ((During the legislative interim, all estimate approvals endorsed by the governor 11 12 along with a statement of the amount approved in the form of an allotment amendment must be transmitted simultaneously to the 13 14 legislative transportation committee.))

15 Sec. 108. RCW 43.88.020 and 2000 2nd sp.s. c 4 s 11 are each 16 amended to read as follows:

(1) "Budget" means a proposed plan of expenditures for a given period or purpose and the proposed means for financing these expenditures.

(2) "Budget document" means a formal statement, either written or
provided on any electronic media or both, offered by the governor to
the legislature, as provided in RCW 43.88.030.

(3) "Director of financial management" means the official appointed by the governor to serve at the governor's pleasure and to whom the governor may delegate necessary authority to carry out the governor's duties as provided in this chapter. The director of financial management shall be head of the office of financial management which shall be in the office of the governor.

(4) "Agency" means and includes every state office, officer, each institution, whether educational, correctional, or other, and every department, division, board, and commission, except as otherwise provided in this chapter.

(5) "Public funds", for purposes of this chapter, means all moneys,
including cash, checks, bills, notes, drafts, stocks, and bonds,
whether held in trust, for operating purposes, or for capital purposes,
and collected or disbursed under law, whether or not such funds are

otherwise subject to legislative appropriation, including funds
 maintained outside the state treasury.

3 (6) "Regulations" means the policies, standards, and requirements, 4 stated in writing, designed to carry out the purposes of this chapter, 5 as issued by the governor or the governor's designated agent, and which 6 shall have the force and effect of law.

7 (7) "Ensuing biennium" means the fiscal biennium beginning on July 8 1st of the same year in which a regular session of the legislature is 9 held during an odd-numbered year pursuant to Article II, section 12 of 10 the Constitution and which biennium next succeeds the current biennium.

(8) "Dedicated fund" means a fund in the state treasury, or a separate account or fund in the general fund in the state treasury, that by law is dedicated, appropriated, or set aside for a limited object or purpose; but "dedicated fund" does not include a revolving fund or a trust fund.

16 (9) "Revolving fund" means a fund in the state treasury, 17 established by law, from which is paid the cost of goods or services 18 furnished to or by a state agency, and which is replenished through 19 charges made for such goods or services or through transfers from other 20 accounts or funds.

(10) "Trust fund" means a fund in the state treasury in which designated persons or classes of persons have a vested beneficial interest or equitable ownership, or which was created or established by a gift, grant, contribution, devise, or bequest that limits the use of the fund to designated objects or purposes.

(11) "Administrative expenses" means expenditures for: (a)
Salaries, wages, and related costs of personnel and (b) operations and
maintenance including but not limited to costs of supplies, materials,
services, and equipment.

30 (12) "Fiscal year" means the year beginning July 1st and ending the31 following June 30th.

32 (13) "Lapse" means the termination of authority to expend an 33 appropriation.

(14) "Legislative fiscal committees" means the joint legislative audit and review committee, the legislative evaluation and accountability program committee, <u>and</u> the ways and means and transportation committees of the senate and house of representatives((and, where appropriate, the legislative transportation committee)).

(15) "Fiscal period" means the period for which an appropriation is
 made as specified within the act making the appropriation.

3 (16) "Primary budget driver" means the primary determinant of a 4 budget level, other than a price variable, which causes or is 5 associated with the major expenditure of an agency or budget unit 6 within an agency, such as a caseload, enrollment, workload, or 7 population statistic.

8 (17) "State tax revenue limit" means the limitation created by 9 chapter 43.135 RCW.

(18) "General state revenues" means the revenues defined by ArticleVIII, section 1(c) of the state Constitution.

12 (19) "Annual growth rate in real personal income" means the 13 estimated percentage growth in personal income for the state during the 14 current fiscal year, expressed in constant value dollars, as published 15 by the office of financial management or its successor agency.

(20) "Estimated revenues" means estimates of revenue in the most 16 17 recent official economic and revenue forecast prepared under RCW 82.33.020, and prepared by the office of financial management for those 18 funds, accounts, and sources for which the office of the economic and 19 revenue forecast council does not prepare an official forecast 20 21 including estimates of revenues to support financial plans under RCW 44.40.070, that are prepared by the office of financial management in 22 consultation with the transportation revenue forecast council. 23

(21) "Estimated receipts" means the estimated receipt of cash in
the most recent official economic and revenue forecast prepared under
RCW 82.33.020, and prepared by the office of financial management for
those funds, accounts, and sources for which the office of the economic
and revenue forecast council does not prepare an official forecast.

(22) "State budgeting, accounting, and reporting system" means a system that gathers, maintains, and communicates fiscal information. The system links fiscal information beginning with development of agency budget requests through adoption of legislative appropriations to tracking actual receipts and expenditures against approved plans.

34 (23) "Allotment of appropriation" means the agency's statement of 35 proposed expenditures, the director of financial management's review of 36 that statement, and the placement of the approved statement into the 37 state budgeting, accounting, and reporting system. 1 (24) "Statement of proposed expenditures" means a plan prepared by 2 each agency that breaks each appropriation out into monthly detail 3 representing the best estimate of how the appropriation will be 4 expended.

5 (25) "Undesignated fund balance (or deficit)" means unreserved and 6 undesignated current assets or other resources available for 7 expenditure over and above any current liabilities which are expected 8 to be incurred by the close of the fiscal period.

9 (26) "Internal audit" means an independent appraisal activity 10 within an agency for the review of operations as a service to 11 management, including a systematic examination of accounting and fiscal 12 controls to assure that human and material resources are guarded 13 against waste, loss, or misuse; and that reliable data are gathered, 14 maintained, and fairly disclosed in a written report of the audit 15 findings.

16 (27) "Performance verification" means an analysis that (a) verifies 17 the accuracy of data used by state agencies in quantifying intended 18 results and measuring performance toward those results, and (b) 19 verifies whether or not the reported results were achieved.

20 (28) "Performance audit" has the same meaning as it is defined in 21 RCW 44.28.005.

22 **Sec. 109.** RCW 43.88.030 and 2004 c 276 s 908 are each amended to 23 read as follows:

24 (1) The director of financial management shall provide all agencies with a complete set of instructions for submitting biennial budget 25 26 requests to the director at least three months before agency budget documents are due into the office of financial management. 27 The director shall provide agencies and committees that are required under 28 RCW 44.40.070 to develop comprehensive six-year program and financial 29 plans with a complete set of instructions for submitting these program 30 31 and financial plans at the same time that instructions for submitting other budget requests are provided. The budget document or documents 32 shall consist of the governor's budget message which shall be 33 explanatory of the budget and shall contain an outline of the proposed 34 financial policies of the state for the ensuing fiscal period, as well 35 36 as an outline of the proposed six-year financial policies where 37 applicable, and shall describe in connection therewith the important

features of the budget. The message shall set forth the reasons for 1 2 salient changes from the previous fiscal period in expenditure and revenue items and shall explain any major changes in financial policy. 3 Attached to the budget message shall be such supporting schedules, 4 5 exhibits and other explanatory material in respect to both current operations and capital improvements as the governor shall deem to be 6 7 useful to the legislature. The budget document or documents shall set forth a proposal for expenditures in the ensuing fiscal period, or six-8 9 year period where applicable, based upon the estimated revenues and 10 caseloads as approved by the economic and revenue forecast council and caseload forecast council or upon the estimated revenues and caseloads 11 12 of the office of financial management for those funds, accounts, 13 sources, and programs for which the forecast councils do not prepare an 14 official forecast, including those revenues anticipated to support the six-year programs and financial plans under RCW 44.40.070. 15 Tn estimating revenues to support financial plans under RCW 44.40.070, the 16 17 office of financial management shall rely on information and advice from the transportation revenue forecast council. Revenues shall be 18 estimated for such fiscal period from the source and at the rates 19 existing by law at the time of submission of the budget document, 20 21 including the supplemental budgets submitted in the even-numbered years 22 of a biennium. However, the estimated revenues and caseloads for use in the governor's budget document may be adjusted to reflect budgetary 23 24 revenue transfers and revenue and caseload estimates dependent upon budgetary assumptions of enrollments, workloads, and caseloads. 25 All 26 adjustments to the approved estimated revenues and caseloads must be 27 set forth in the budget document. The governor may additionally submit, as an appendix to each supplemental, biennial, or six-year 28 agency budget or to the budget document or documents, a proposal for 29 expenditures in the ensuing fiscal period from revenue sources derived 30 31 from proposed changes in existing statutes.

32 Supplemental and biennial documents shall reflect a six-year 33 expenditure plan consistent with estimated revenues from existing 34 sources and at existing rates for those agencies required to submit 35 six-year program and financial plans under RCW 44.40.070. Any 36 additional revenue resulting from proposed changes to existing statutes 37 shall be separately identified within the document as well as related 38 expenditures for the six-year period. 1

The budget document or documents shall also contain:

(a) Revenues classified by fund and source for the immediately past
fiscal period, those received or anticipated for the current fiscal
period, those anticipated for the ensuing biennium, and those
anticipated for the ensuing six-year period to support the six-year
programs and financial plans required under RCW 44.40.070;

7

(b) The undesignated fund balance or deficit, by fund;

8 (c) Such additional information dealing with expenditures, 9 revenues, workload, performance, and personnel as the legislature may 10 direct by law or concurrent resolution;

(d) Such additional information dealing with revenues and expenditures as the governor shall deem pertinent and useful to the legislature;

(e) Tabulations showing expenditures classified by fund, function,
activity, and agency. However, documents submitted for the 2005-07
biennial budget request need not show expenditures by activity;

(f) A delineation of each agency's activities, including those activities funded from nonbudgeted, nonappropriated sources, including funds maintained outside the state treasury;

20 (g) Identification of all proposed direct expenditures to implement 21 the Puget Sound water quality plan under chapter 90.71 RCW, shown by 22 agency and in total; and

(h) Tabulations showing each postretirement adjustment by retirement system established after fiscal year 1991, to include, but not be limited to, estimated total payments made to the end of the previous biennial period, estimated payments for the present biennium, and estimated payments for the ensuing biennium.

(2) The budget document or documents shall include detailed estimates of all anticipated revenues applicable to proposed operating or capital expenditures and shall also include all proposed operating or capital expenditures. The total of beginning undesignated fund balance and estimated revenues less working capital and other reserves shall equal or exceed the total of proposed applicable expenditures. The budget document or documents shall further include:

35 (a) Interest, amortization and redemption charges on the state 36 debt;

37 (b) Payments of all reliefs, judgments, and claims;

38 (c) Other statutory expenditures;

(d) Expenditures incident to the operation for each agency;

1 2

(e) Revenues derived from agency operations;

3 (f) Expenditures and revenues shall be given in comparative form 4 showing those incurred or received for the immediately past fiscal 5 period and those anticipated for the current biennium and next ensuing 6 biennium, as well as those required to support the six-year programs 7 and financial plans required under RCW 44.40.070;

8 (g) A showing and explanation of amounts of general fund and other 9 funds obligations for debt service and any transfers of moneys that 10 otherwise would have been available for appropriation;

11

(h) Common school expenditures on a fiscal-year basis;

(i) A showing, by agency, of the value and purpose of financing contracts for the lease/purchase or acquisition of personal or real property for the current and ensuing fiscal periods; and

(j) A showing and explanation of anticipated amounts of general fund and other funds required to amortize the unfunded actuarial accrued liability of the retirement system specified under chapter 41.45 RCW, and the contributions to meet such amortization, stated in total dollars and as a level percentage of total compensation.

20 (3) A separate capital budget document or schedule shall be21 submitted that will contain the following:

(a) A statement setting forth a long-range facilities plan for the
 state that identifies and includes the highest priority needs within
 affordable spending levels;

25 (b) A capital program consisting of proposed capital projects for the next biennium and the two biennia succeeding the next biennium 26 27 consistent with the long-range facilities plan. Insomuch as is practical, and recognizing emergent needs, the capital program shall 28 reflect the priorities, projects, and spending levels proposed in 29 previously submitted capital budget documents in order to provide a 30 31 reliable long-range planning tool for the legislature and state 32 agencies;

33 (c) A capital plan consisting of proposed capital spending for at34 least four biennia succeeding the next biennium;

35 (d) A strategic plan for reducing backlogs of maintenance and 36 repair projects. The plan shall include a prioritized list of specific 37 facility deficiencies and capital projects to address the deficiencies 38 for each agency, cost estimates for each project, a schedule for 1 completing projects over a reasonable period of time, and 2 identification of normal maintenance activities to reduce future 3 backlogs;

4

(e) A statement of the reason or purpose for a project;

5 (f) Verification that a project is consistent with the provisions
6 set forth in chapter 36.70A RCW;

7 (g) A statement about the proposed site, size, and estimated life
8 of the project, if applicable;

9

(h) Estimated total project cost;

10 (i) For major projects valued over five million dollars, estimated 11 costs for the following project components: Acquisition, consultant 12 services, construction, equipment, project management, and other costs 13 included as part of the project. Project component costs shall be 14 displayed in a standard format defined by the office of financial 15 management to allow comparisons between projects;

16 (j) Estimated total project cost for each phase of the project as 17 defined by the office of financial management;

18 (k) Estimated ensuing biennium costs;

19 (1) Estimated costs beyond the ensuing biennium;

20 (m) Estimated construction start and completion dates;

21 (n) Source and type of funds proposed;

(o) Estimated ongoing operating budget costs or savings resulting
 from the project, including staffing and maintenance costs;

24 (p) For any capital appropriation requested for a state agency for 25 the acquisition of land or the capital improvement of land in which the primary purpose of the acquisition or improvement is recreation or 26 27 wildlife habitat conservation, the capital budget document, or an omnibus list of recreation and habitat acquisitions provided with the 28 governor's budget document, shall identify the projected costs of 29 operation and maintenance for at least the two biennia succeeding the 30 Omnibus lists of habitat and recreation land 31 next biennium. 32 acquisitions shall include individual project cost estimates for operation and maintenance as well as a total for all state projects 33 included in the list. The document shall identify the source of funds 34 from which the operation and maintenance costs are proposed to be 35 funded; 36

37 (q) Such other information bearing upon capital projects as the 38 governor deems to be useful; (r) Standard terms, including a standard and uniform definition of
 normal maintenance, for all capital projects;

3 (s) Such other information as the legislature may direct by law or4 concurrent resolution.

For purposes of this subsection (3), the term "capital project" 5 be defined subsequent to the analysis, 6 shall findings, and 7 recommendations of a joint committee comprised of representatives from the house capital appropriations committee, senate ways and means 8 committee, ((<del>legislative transportation committee,</del>)) 9 legislative evaluation and accountability program committee, and office of 10 11 financial management.

(4) No change affecting the comparability of agency or program 12 13 information relating to expenditures, revenues, workload, performance 14 and personnel shall be made in the format of any budget document or report presented to the legislature under this section or RCW 15 16 43.88.160(1) relative to the format of the budget document or report 17 which was presented to the previous regular session of the legislature during an odd-numbered year without prior legislative concurrence. 18 Prior legislative concurrence shall consist of (a) a favorable majority 19 20 vote on the proposal by the standing committees on ways and means of both houses if the legislature is in session or (b) a favorable 21 22 majority vote on the proposal by members of the legislative evaluation and accountability program committee if the legislature is not in 23 24 session.

25 **Sec. 110.** RCW 43.88.230 and 1996 c 288 s 40 are each amended to 26 read as follows:

For the purposes of this chapter, the statute law committee, the joint legislative audit and review committee, ((the legislative transportation committee,)) the legislative evaluation and accountability program committee, the office of state actuary, and all legislative standing committees of both houses shall be deemed a part of the legislative branch of state government.

33 **Sec. 111.** RCW 43.105.160 and 1999 c 80 s 9 are each amended to 34 read as follows:

(1) The department shall prepare a state strategic informationtechnology plan which shall establish a statewide mission, goals, and

objectives for the use of information technology, including goals for electronic access to government records, information, and services. The plan shall be developed in accordance with the standards and policies established by the board and shall be submitted to the board for review, modification as necessary, and approval. The department shall seek the advice of the board in the development of this plan.

7 The plan approved under this section shall be updated as necessary and submitted to the governor, the chairs and ranking minority members 8 of the appropriations committees of the senate and the house of 9 representatives, and, during the legislative session, to the chairs and 10 11 ranking minority members of the transportation committees of the senate and the house of representatives. ((During the legislative interim, 12 13 the approved plan must be submitted to the legislative transportation 14 committee, instead of the standing transportation committees.))

15 (2) The department shall prepare a biennial state performance 16 report on information technology based on agency performance reports 17 required under RCW 43.105.170 and other information deemed appropriate 18 by the department. The report shall include, but not be limited to:

(a) An analysis, based upon agency portfolios, of the state's
 information technology infrastructure, including its value, condition,
 and capacity;

22 (b) An evaluation of performance relating to information 23 technology;

(c) An assessment of progress made toward implementing the state
 strategic information technology plan, including progress toward
 electronic access to public information and enabling citizens to have
 two-way access to public records, information, and services;

(d) An analysis of the success or failure, feasibility, progress,
 costs, and timeliness of implementation of major information technology
 projects under RCW 43.105.190;

31 (e) Identification of benefits, cost avoidance, and cost savings 32 generated by major information technology projects developed under RCW 33 43.105.190; and

34 (f) An inventory of state information services, equipment, and 35 proprietary software.

Copies of the report shall be distributed biennially to the governor, the chairs and ranking minority members of the appropriations committees of the senate and the house of representatives, and, during

the legislative session, the chairs and ranking minority members of the 1 2 transportation committees of the senate and the house of representatives. ((During the legislative interim, the report must be 3 submitted to the legislative transportation committee, instead of the 4 5 standing transportation committees.))

6 **Sec. 112.** RCW 43.105.190 and 1999 c 80 s 12 are each amended to 7 read as follows:

8 (1) The department, with the approval of the board, shall establish 9 standards and policies governing the planning, implementation, and 10 evaluation of major information technology projects, including those 11 proposed by the superintendent of public instruction, in conjunction 12 with educational service districts, or statewide or regional providers 13 of K-12 education information technology services. The standards and 14 policies shall:

(a) Establish criteria to identify projects which are subject to this section. Such criteria shall include, but not be limited to, significant anticipated cost, complexity, or statewide significance of the project; and

19 (b) Establish a model process and procedures which agencies shall 20 follow in developing and implementing projects within their information 21 technology portfolios. Agencies may propose, for approval by the 22 department, a process and procedures unique to the agency. The 23 department may accept or require modification of such agency proposals 24 or the department may reject such agency proposals and require use of the model process and procedures established under this subsection. 25 26 Any process and procedures developed under this subsection shall require (i) distinct and identifiable phases upon which funding may be 27 based, (ii) user validation of products through system demonstrations 28 and testing of prototypes and deliverables, and (iii) other elements 29 30 identified by the board.

31 The director may terminate a major project if the director 32 determines that the project is not meeting or is not expected to meet 33 anticipated performance standards.

34 (2) The office of financial management shall establish policies and
 35 standards consistent with portfolio-based information technology
 36 management to govern the funding of projects developed under this
 37 section. The policies and standards shall provide for:

(a) Funding of a project under terms and conditions mutually agreed 1 2 to by the director, the director of financial management, and the head of the agency proposing the project. However, the office of financial 3 management may require incremental funding of a project on a phase-by-4 5 phase basis whereby funds for a given phase of a project may be released only when the office of financial management determines, with 6 7 the advice of the department, that the previous phase is satisfactorily 8 completed;

9 (b) Acceptance testing of products to assure that products perform 10 satisfactorily before they are accepted and final payment is made; and

11 (c) Other elements deemed necessary by the office of financial 12 management.

evaluate projects 13 (3) The department shall based on the demonstrated business needs and benefits; cost; technology scope and 14 feasibility; impact on the agency's information technology portfolio 15 16 and on the statewide infrastructure; and final project implementation 17 plan based upon available funding.

Copies of project evaluations conducted under this subsection shall be submitted to the office of financial management and the chairs, ranking minority members, and staff coordinators of the appropriations committees of the senate and house of representatives.

22 If there are projects that receive funding from a transportation fund or account, copies of those projects' evaluations conducted under 23 this subsection must be submitted, during the legislative session, to 24 25 chairs and ranking minority members of the transportation the committees of the senate and the house of representatives. 26 ((<del>During</del> 27 the legislative interim, the project evaluations must be submitted to 28 the legislative transportation committee.))

29 **Sec. 113.** RCW 44.04.260 and 2003 c 295 s 12 are each amended to 30 read as follows:

The joint legislative audit and review committee, ((the legislative transportation committee,)) the select committee on pension policy, the legislative evaluation and accountability program committee, and the joint legislative systems committee are subject to such operational policies, procedures, and oversight as are deemed necessary by the facilities and operations committee of the senate and the executive rules committee of the house of representatives to ensure operational

adequacy of the agencies of the legislative branch. As used in this 1 2 section, "operational policies, procedures, and oversight" includes the development process of biennial budgets, contracting procedures, 3 personnel policies, and compensation plans, selection of a chief 4 5 administrator, facilities, and expenditures. This section does not grant oversight authority to the facilities and operations committee of 6 7 the senate over any standing committee of the house of representatives or oversight authority to the executive rules committee of the house of 8 9 representatives over any standing committee of the senate.

10 **Sec. 114.** RCW 44.28.088 and 2003 c 362 s 14 are each amended to 11 read as follows:

12 (1) When the legislative auditor has completed a performance audit authorized in the performance audit work plan, the legislative auditor 13 shall transmit the preliminary performance audit report to the affected 14 state agency or local government and the office of financial management 15 16 for comment. The agency or local government and the office of 17 financial management shall provide any response to the legislative auditor within thirty days after receipt of the preliminary performance 18 audit report unless a different time period is approved by the joint 19 20 committee. The legislative auditor shall incorporate the response of 21 the agency or local government and the office of financial management 22 into the final performance audit report.

23 (2) ((Except as provided in subsection (3) of this section,)) 24 Before releasing the results of a performance audit to the legislature or the public, the legislative auditor shall submit the preliminary 25 26 performance audit report to the joint committee for its review, 27 comments, and final recommendations. Any comments by the joint committee must be included as a separate addendum to the final 28 performance audit report. Upon consideration and incorporation of the 29 30 review, comments, and recommendations of the joint committee, the 31 legislative auditor shall transmit the final performance audit report to the affected agency or local government, the director of financial 32 33 management, the leadership of the senate and the house of 34 representatives, and the appropriate standing committees of the house of representatives and the senate and shall publish the results and 35 36 make the report available to the public. For purposes of this section, 37 "leadership of the senate and the house of representatives" means the

speaker of the house, the majority leaders of the senate and the house of representatives, the minority leaders of the senate and the house of representatives, the caucus chairs of both major political parties of the senate and the house of representatives, and the floor leaders of both major political parties of the senate and the house of representatives.

7 (((<del>3) Before releasing the results of a performance audit</del> originally requested by the executive committee of the legislative 8 transportation committee to the legislature or the public, the 9 10 legislative auditor shall submit the preliminary performance audit report to the executive committee of the joint committee and the 11 12 executive committee of the legislative transportation committee for 13 review and comments solely on the management of the audit. Any comments by the executive committee of the joint committee and 14 15 executive committee of the legislative transportation committee must be included as a separate addendum to the final performance audit report. 16 17 Upon consideration and incorporation of the review and comments of the 18 executive committee of the joint committee and executive committee of the legislative transportation committee, the legislative auditor shall 19 transmit the final performance audit report to the affected agency or 20 21 local government, the director of financial management, the leadership 22 of the senate and the house of representatives, and the appropriate 23 standing committees of the house of representatives and the senate and 24 shall publish the results and make the report available to the 25 public.))

26 **Sec. 115.** RCW 44.40.025 and 1996 c 288 s 49 are each amended to 27 read as follows:

((In addition to the powers and duties authorized in RCW 44.40.020, 28 29 the committee and)) The standing committees on transportation of the house and senate shall, in coordination with the joint legislative 30 31 audit and review committee, the legislative evaluation and accountability program committee, and the ways and means committees of 32 the senate and house of representatives, ascertain, study, ((and/or)) 33 34 and analyze all available facts and matters relating or pertaining to 35 sources of revenue, appropriations, expenditures, and financial 36 condition of the motor vehicle fund and accounts thereof, the highway

safety fund, and all other funds or accounts related to transportation
 programs of the state.

3 ((The joint legislative audit and review committee, the legislative 4 evaluation and accountability program committee, and the ways and means 5 committees of the senate and house of representatives shall coordinate 6 their activities with the legislative transportation committee in 7 carrying out the committees' powers and duties under chapter 43.88 RCW 8 in matters relating to the transportation programs of the state.))

9 Sec. 116. RCW 44.40.070 and 1998 c 245 s 87 are each amended to 10 read as follows:

11 ((Prior to)) Before October 1st of each even-numbered year all 12 state agencies whose major programs consist of transportation 13 including the department activities, of transportation, the transportation improvement board, the Washington state patrol, the 14 department of licensing, the traffic safety commission, the county road 15 16 administration board, and the board of pilotage commissioners, shall 17 adopt or revise, after consultation with the ((legislative)) senate and house transportation committees, a comprehensive six-year program and 18 19 financial plan for all transportation activities under each agency's 20 jurisdiction.

The comprehensive six-year program and financial plan shall state the general objectives and needs of each agency's major transportation programs, including workload and performance estimates.

24 **Sec. 117.** RCW 44.40.100 and 2001 c 259 s 9 are each amended to 25 read as follows:

Subject to RCW 44.04.260, ((the legislative transportation 26 committee and)) the senate and house transportation committees may 27 enter into contracts on behalf of the state to carry out the purposes 28 29 of this chapter; and ((it or)) they may act for the state in the 30 initiation of or participation in any multigovernmental program relative to transportation planning or programming; and ((it or)) they 31 may enter into contracts to receive federal or other funds, grants, or 32 gifts to carry out said purposes and to be used in preference to or in 33 34 combination with state funds. When federal or other funds are 35 received, they shall be deposited with the state treasurer and

1 thereafter expended only upon approval by the ((committee or))
2 committees.

3 **Sec. 118.** RCW 46.01.320 and 1996 c 315 s 2 are each amended to 4 read as follows:

5 The title and registration advisory committee is created within the 6 department. The committee consists of the director or a designee, who 7 shall serve as chair, the assistant director for vehicle services, the administrator of title and registration services, two members from each 8 9 of the house and senate transportation committees, two county auditors 10 nominated by the Washington association of county officials, and two 11 representatives of subagents nominated by an association of vehicle 12 subagents. The committee shall meet at least twice a year, and may 13 meet as often as is necessary.

The committee's purpose is to foster communication between the legislature, the department, county auditors, and subagents. The committee shall make recommendations when requested by <u>either</u> the ((<del>legislative</del>)) <u>senate or house</u> transportation committee, or on its own initiative, about revisions to fee structures, implications of fee revisions on cost sharing, and the development of standard contracts provided for in RCW 46.01.140(3).

21 **Sec. 119.** RCW 46.01.325 and 1996 c 315 s 3 are each amended to 22 read as follows:

23 (1) The director shall prepare, with the advice of the title and registration advisory committee, an annual comprehensive analysis and 24 evaluation of agent and subagent fees. The director shall make 25 recommendations for agent and subagent fee revisions approved by the 26 title and registration advisory committee to the ((<del>legislative</del>)) senate 27 and house transportation committees by January 1st of every third year 28 starting with 1996. Fee revision recommendations may be made more 29 30 frequently when justified by the annual analysis and evaluation, and requested by the title and registration advisory committee. 31

32 (2) The annual comprehensive analysis and evaluation must consider,33 but is not limited to:

34 (a) Unique and significant financial, legislative, or other35 relevant developments that may impact fees;

1 (b) Current funding for ongoing operating and maintenance 2 automation project costs affecting revenue collection and service 3 delivery;

4 (c) Future system requirements including an appropriate sharing of 5 costs between the department, agents, and subagents;

6 (d) Beneficial mix of customer service delivery options based on a
7 fee structure commensurate with quality performance standards;

8 (e) Appropriate indices projecting state and national growth in 9 business and economic conditions prepared by the United States 10 department of commerce, the department of revenue, and the revenue 11 forecast council for the state of Washington.

12 Sec. 120. RCW 46.16.705 and 2003 c 196 s 101 are each amended to 13 read as follows:

14 (1) The special license plate review board is created.

15 (2) The board will consist of seven members: One member appointed 16 by the governor and who will serve as chair of the board; four members 17 legislature, one from each caucus of the of the house of 18 representatives the senate; a department of licensing and representative appointed by the director; and a Washington state patrol 19 20 representative appointed by the chief.

(3) Members shall serve terms of four years, except that four of the members initially appointed will be appointed for terms of two years. No member may be appointed for more than three consecutive terms.

((legislative transportation committee)) respective 25 (4) The 26 appointing authority may remove members from the board before the expiration of their terms only for cause based upon a determination of 27 incapacity, incompetence, neglect of duty, or malfeasance in office as 28 29 ordered by the Thurston county superior court, upon petition and show 30 cause proceedings brought for that purpose in that court and directed 31 to the board member in question.

32 **Sec. 121.** RCW 46.16.715 and 2003 c 196 s 102 are each amended to 33 read as follows:

(1) The board shall meet periodically at the call of the chair, but
 must meet at least one time each year within ninety days before an
 upcoming regular session of the legislature. The board may adopt its

own rules and may establish its own procedures. It shall act collectively in harmony with recorded resolutions or motions adopted by a majority vote of the members, and it must have a quorum present to take a vote on a special license plate application.

5 (2) The board will be compensated from the general appropriation for the ((legislative transportation committee)) senate and house б 7 committees on transportation in accordance with RCW 43.03.250. Each board member will be compensated in accordance with RCW 43.03.250 and 8 9 reimbursed for actual necessary traveling and other expenses in going to, attending, and returning from meetings of the board or that are 10 incurred in the discharge of duties requested by the chair. However, 11 in no event may a board member be compensated in any year for more than 12 one hundred twenty days, except the chair may be compensated for not 13 more than one hundred fifty days. Service on the board does not 14 qualify as a service credit for the purposes of a public retirement 15 16 system.

17 (3) The board shall keep proper records and is subject to audit by18 the state auditor or other auditing entities.

19 (4) The department of licensing shall provide administrative20 support to the board, which must include at least the following:

(a) Provide general staffing to meet the administrative needs ofthe board;

(b) Report to the board on the reimbursement status of any new special license plate series for which the state had to pay the startup costs;

(c) Process special license plate applications and confirm that the sponsoring organization has submitted all required documentation. If an incomplete application is received, the department must return it to the sponsoring organization;

30 (d) Compile the annual financial reports submitted by sponsoring 31 organizations with active special license plate series and present 32 those reports to the board for review and approval.

33 (5) The ((legislative)) chairs of the senate and house 34 transportation committees shall provide general oversight of the board, 35 which must include at least the following:

36 (a) Process and approve board member compensation requests;

37 (b) Review the annual financial reports submitted to the board by38 sponsoring organizations;

(c) Review annually the list of the board's approved and rejected
 special license plate proposals submitted by sponsoring organizations.

3 sec. 122. RCW 46.16.725 and 2003 c 196 s 103 are each amended to 4 read as follows:

5 (1) The creation of the board does not in any way preclude the 6 authority of the legislature to independently propose and enact special 7 license plate legislation.

8 (2) The board must review and either approve or reject special 9 license plate applications submitted by sponsoring organizations.

10 (3) Duties of the board include but are not limited to the 11 following:

12 (a) Review and approve the annual financial reports submitted by 13 sponsoring organizations with active special license plate series and 14 present those annual financial reports to the ((<del>legislative</del>)) <u>senate</u> 15 <u>and house</u> transportation committee<u>s</u>;

16 (b) Report annually to the ((legislative)) senate and house 17 transportation committees on the special license plate applications 18 that were considered by the board;

(c) Issue approval and rejection notification letters to sponsoring organizations, the department, the chairs of the senate and house of representatives transportation committees, and the legislative sponsors identified in each application. The letters must be issued within seven days of making a determination on the status of an application;

(d) Review annually the number of plates sold for each special
license plate series created after January 1, 2003. The board may
submit a recommendation to discontinue a special plate series to the
chairs of the senate and house of representatives transportation
committees.

29 **Sec. 123.** RCW 46.23.040 and 1982 c 212 s 4 are each amended to 30 read as follows:

Before any agreement made pursuant to RCW 46.23.010 or 46.23.020 may be formally executed and become effective, it shall first be submitted for review by the ((legislative)) senate and house transportation committees.

1 **Sec. 124.** RCW 46.73.010 and 1985 c 333 s 1 are each amended to 2 read as follows:

The Washington state patrol may adopt rules establishing standards 3 for qualifications and hours of service of drivers for private carriers 4 5 as defined by RCW 81.80.010(6). Such standards shall correlate with and, as far as reasonable, conform to the regulations contained in б 7 Title 49 C.F.R., Chapter 3, Subchapter B, Parts 391 and 395, on July 8 28, 1985. At least thirty days before filing notice of the proposed 9 rules with the code reviser, the state patrol shall submit them to the ((legislative)) senate and house transportation committees for review. 10

11 **Sec. 125.** RCW 47.01.145 and 1984 c 7 s 76 are each amended to read 12 as follows:

13 Whenever a study report prepared by the department for the 14 ((<del>legislative</del>)) <u>senate and house</u> transportation committee<u>s</u> is made 15 available to the committee<u>s</u> or ((<del>its</del>)) <u>their</u> members, the report shall, 16 upon request, be made available to any member of the Washington state 17 legislature.

18 Sec. 126. RCW 47.01.280 and 1999 c 94 s 10 are each amended to 19 read as follows:

(1) Upon receiving an application for improvements to an existing state highway or highways pursuant to RCW 43.160.074 from the community economic revitalization board, the transportation commission shall, in a timely manner, determine whether or not the proposed state highway improvements:

25 (a) Meet the safety and design criteria of the department of 26 transportation;

(b) Will impair the operational integrity of the existing highwaysystem;

29 (c) Will affect any other improvements planned by the department; 30 and

31 (d) Will be consistent with its policies developed pursuant to RCW 32 47.01.071.

33 (2) Upon completion of its determination of the factors contained 34 in subsection (1) of this section and any other factors it deems 35 pertinent, the transportation commission shall forward its approval, as 36 submitted or amended or disapproval of the proposed improvements to the board, along with any recommendation it may wish to make concerning the desirability and feasibility of the proposed development. If the transportation commission disapproves any proposed improvements, it shall specify its reasons for disapproval.

5 (3) Upon notification from the board of an application's approval 6 pursuant to RCW 43.160.074, the transportation commission shall direct 7 the department of transportation to carry out the improvements in 8 coordination with the applicant.

9 (4) The transportation commission shall notify the ((<del>legislative</del>)) 10 <u>senate and house</u> transportation committee<u>s</u> of all state highway 11 improvements to be carried out pursuant to RCW 43.160.074 and this 12 section.

13 Sec. 127. RCW 47.04.210 and 2001 2nd sp.s. c 14 s 601 are each 14 amended to read as follows:

Federal funds that are administered by the 15 department of 16 transportation and are passed through to municipal corporations or 17 political subdivisions of the state and moneys that are received as total reimbursement for goods, services, or projects constructed by the 18 department of transportation are removed from the transportation 19 20 budget. To process and account for these expenditures a new treasury 21 trust account is created to be used for all department of transportation one hundred percent federal and local reimbursable 22 23 transportation expenditures. This new account is nonbudgeted and 24 At the same time, federal and private local nonappropriated. 25 appropriations and full-time equivalents in subprograms R2, R3, T6, Y6, 26 and Z2 processed through this new account are removed from the department of transportation's 1997-99 budget. 27

The department of transportation may make expenditures from the 28 account before receiving federal and local reimbursements. However, at 29 30 the end of each biennium, the account must maintain a zero or positive 31 cash balance. In the twenty-fourth month of each biennium the department of transportation shall calculate and transfer sufficient 32 from either the motor vehicle fund or 33 cash the multimodal 34 transportation account to cover any negative cash balances. The amount 35 transferred is calculated based on expenditures from each fund. In 36 addition, any interest charges accruing to the new account must be

distributed to the motor vehicle fund and the multimodal transportation
 account.

The department of transportation shall provide an annual report to the ((<del>legislative</del>)) <u>senate and house</u> transportation committees and the office of financial management on expenditures and full-time equivalents processed through the new account. The report must also include recommendations for process changes, if needed.

8 **Sec. 128.** RCW 47.04.220 and 2001 2nd sp.s. c 14 s 602 are each 9 amended to read as follows:

10 (1) The miscellaneous transportation programs account is created in 11 the custody of the state treasurer.

12 (2) Moneys from the account may be used only for the costs of:

(a) Miscellaneous transportation services provided by the
 department that are reimbursed by other public and private entities;

(b) Local transportation projects for which the department is a conduit for federal reimbursement to a municipal corporation or political subdivision; or

18 (c) Other reimbursable activities as recommended by the 19 ((legislative)) senate and house transportation committees and approved 20 by the office of financial management.

(3) Moneys received as reimbursement for expenditures undersubsection (2) of this section must be deposited into the account.

(4) No appropriation is required for expenditures from this
 account. This fund is not subject to allotment procedures provided
 under chapter 43.88 RCW.

26 (5) Only the secretary of transportation or the secretary's 27 designee may authorize expenditures from the account.

(6) It is the intent of the legislature that this account maintain 28 a zero or positive cash balance at the end of each biennium. 29 Toward 30 this purpose the department may make expenditures from the account 31 before receiving reimbursements under subsection (2) of this section. Before the end of the biennium, the department shall transfer 32 sufficient cash to cover any negative cash balances from the motor 33 vehicle fund and the multimodal transportation account to the 34 miscellaneous transportation programs for 35 account unrecovered 36 reimbursements. The department shall calculate the distribution of 37 this transfer based on expenditures. In the ensuing biennium the

shall transfer the reimbursements received in the 1 department 2 miscellaneous transportation programs account back to the motor vehicle fund and the multimodal transportation account to the extent of the 3 cash transferred at biennium end. The department shall also distribute 4 5 any interest charges accruing to the miscellaneous transportation programs account to the motor vehicle fund and the multimodal б 7 transportation account. Adjustments for any indirect cost recoveries 8 may also be made at this time.

9 (7) The department shall provide an annual report to the 10 ((legislative)) senate and house transportation committees and the 11 office of financial management on the expenditures and full-time 12 equivalents processed through the miscellaneous transportation programs 13 account. The report must also include recommendations for changes to 14 the process, if needed.

15 Sec. 129. RCW 47.06.110 and 1996 c 186 s 512 are each amended to 16 read as follows:

17 The state-interest component of the statewide multimodal 18 transportation plan shall include a state public transportation plan 19 that:

(1) Articulates the state vision of an interest in public
 transportation and provides quantifiable objectives, including benefits
 indicators;

(2) Identifies the goals for public transit and the roles of
 federal, state, regional, and local entities in achieving those goals;
 (3) Recommends mechanisms for coordinating state, regional, and
 local planning for public transportation;

(4) Recommends mechanisms for coordinating public transportation
 with other transportation services and modes;

(5) Recommends criteria, consistent with the goals identified in subsection (2) of this section and with RCW 82.44.180 (2) and (3), for existing federal authorizations administered by the department to transit agencies; and

33 (6) Recommends a statewide public transportation facilities and34 equipment management system as required by federal law.

In developing the state public transportation plan, the department shall involve local jurisdictions, public and private providers of transportation services, nonmotorized interests, and state agencies with an interest in public transportation, including but not limited to the departments of community, trade, and economic development, social and health services, and ecology, the office of the superintendent of public instruction, the office of the governor, and the office of financial management.

6 The department shall submit ((an initial report)) to the 7 ((legislative)) senate and house transportation committees by December 8 ((1, 1993, and shall provide annual)) 1st of each year, reports 9 summarizing the plan's progress ((each year thereafter)).

10 **Sec. 130.** RCW 47.06A.020 and 1999 c 216 s 1 are each amended to 11 read as follows:

12 (1) The board shall:

(a) Adopt rules and procedures necessary to implement the freightmobility strategic investment program;

(b) Solicit from public entities proposed projects that meet eligibility criteria established in accordance with subsection (4) of this section; and

(c) Review and evaluate project applications based on criteria 18 established under this section, and prioritize and select projects 19 20 comprising a portfolio to be funded in part with grants from state 21 funds appropriated for the freight mobility strategic investment 22 program. In determining the appropriate level of state funding for a 23 project, the board shall ensure that state funds are allocated to 24 leverage the greatest amount of partnership funding possible. After selecting projects comprising the portfolio, the board shall submit 25 26 them as part of its budget request to the office of financial 27 management and the legislature. The board shall ensure that projects submitted as part of the portfolio are not more appropriately funded 28 with other federal, state, or local government funding mechanisms or 29 30 programs. The board shall reject those projects that appear to improve 31 overall general mobility with limited enhancement for freight mobility.

The board shall provide periodic progress reports on its activities to the office of financial management and the ((<del>legislative</del>)) <u>senate</u> and house transportation committees.

35 (2) The board may:

36

(a) Accept from any state or federal agency, loans or grants for

1 the financing of any transportation project and enter into agreements
2 with any such agency concerning the loans or grants;

3

(b) Provide technical assistance to project applicants;

4 (c) Accept any gifts, grants, or loans of funds, property, or
5 financial, or other aid in any form from any other source on any terms
6 and conditions which are not in conflict with this chapter;

7 (d) Adopt rules under chapter 34.05 RCW as necessary to carry out
8 the purposes of this chapter; and

9 (e) Do all things necessary or convenient to carry out the powers 10 expressly granted or implied under this chapter.

(3) The board shall designate strategic freight corridors within the state. The board shall update the list of designated strategic corridors not less than every two years, and shall establish a method of collecting and verifying data, including information on city and county-owned roadways.

16 (4) ((From June 11, 1998, through the biennium ending June 30, 17 2001, the board shall utilize threshold project eligibility criteria 18 that, at a minimum, includes the following:

19

(a) The project must be on a strategic freight corridor;

20 (b) The project must meet one of the following conditions:

21 (i) It is primarily aimed at reducing identified barriers to 22 freight movement with only incidental benefits to general or personal 23 mobility; or

24 (ii) It is primarily aimed at increasing capacity for the movement 25 of freight with only incidental benefits to general or personal 26 mobility; or

27 (iii) It is primarily aimed at mitigating the impact on communities
28 of increasing freight movement, including roadway/railway conflicts;
29 and

30 (c) The project must have a total public benefit/total public cost 31 ratio of equal to or greater than one.

32 (5)) From June 11, 1998, through the biennium ending June 30, 33 2001, the board shall use the multicriteria analysis and scoring 34 framework for evaluating and ranking eligible freight mobility and 35 freight mitigation projects developed by the freight mobility project 36 prioritization committee and contained in the January 16, 1998, report 37 entitled "Project Eligibility, Priority and Selection Process for a 38 Strategic Freight Investment Program." The prioritization process

shall measure the degree to which projects address important program 1 2 objectives and shall generate a project score that reflects a project's priority compared to other projects. The board shall assign scoring 3 points to each criterion that indicate the relative importance of the 4 criterion in the overall determination of project priority. After June 5 30, 2001, the board may supplement and refine the initial project б 7 priority criteria and scoring framework developed by the freight mobility project prioritization committee as expertise and experience 8 9 is gained in administering the freight mobility program.

10 (((-6))) (5) It is the intent of the legislature that each freight mobility project contained in the project portfolio submitted by the 11 12 board utilize the greatest amount of nonstate funding possible. The 13 board shall adopt rules that give preference to projects that contain 14 the greatest levels of financial participation from nonprogram fund The board shall consider twenty percent as the minimum 15 sources. partnership contribution, but shall also ensure that there are 16 17 provisions allowing exceptions for projects that are located in areas where minimal local funding capacity exists or where the magnitude of 18 the project makes the adopted partnership contribution financially 19 unfeasible. 20

21  $((\langle 7 \rangle))$  (6) The board shall develop and recommend policies that 22 address operational improvements that primarily benefit and enhance 23 freight movement, including, but not limited to, policies that reduce 24 congestion in truck lanes at border crossings and weigh stations and 25 provide for access to ports during nonpeak hours.

26 **Sec. 131.** RCW 47.12.360 and 1997 c 140 s 5 are each amended to 27 read as follows:

By January 1st of each odd-numbered year, the department shall report to the ((<del>legislative</del>)) <u>senate and house</u> transportation committees and the office of financial management:

- 31 (1) Which properties were purchased and why;
- 32 (2) Expenditures for the acquired parcels; and

33 (3) Estimated savings from these actions.

34 **Sec. 132.** RCW 47.17.850 and 1984 c 7 s 139 are each amended to 35 read as follows:

HB 1642

A state highway to be known as state route number 906 is
 established as follows:

Beginning at a junction with state route number 90 at the West Summit interchange of Snoqualmie Pass, thence along the alignment of the state route number 90 as it existed on May 11, 1967, in a southeasterly direction to a junction with state route number 90 at the Hyak interchange.

8 The ((legislative transportation committee, the)) house and senate 9 transportation committees((,)) and the department shall undertake 10 appropriate studies to evaluate state route number 906 to determine 11 whether or not it should permanently remain on the state system.

12 **Sec. 133.** RCW 47.26.167 and 1991 c 342 s 62 are each amended to 13 read as follows:

The legislature recognizes the need for a multijurisdictional body 14 15 to review future requests for jurisdictional transfers. The board is 16 hereby directed, beginning September 1, 1991, to receive petitions from 17 cities, counties, or the state requesting any addition or deletion from The board is required to utilize the 18 the state highway system. criteria established in RCW 47.17.001 in evaluating petitions and to 19 20 adopt rules for implementation of this process. The board shall 21 forward to the ((legislative)) senate and house transportation committees by November 15 each year any recommended jurisdictional 22 23 transfers.

24 **Sec. 134.** RCW 47.26.170 and 1994 c 179 s 16 are each amended to 25 read as follows:

Each county having within its boundaries an urban area and cities 26 27 and towns shall prepare and submit to the transportation improvement board arterial inventory data required to determine the long-range 28 29 arterial construction needs. The counties, cities, and towns shall 30 revise the arterial inventory data every four years to show the current arterial construction needs through the advanced planning period, and 31 32 as revised shall submit them to the transportation improvement board during the first week of January every four years beginning in 1996. 33 34 The inventory data shall be prepared pursuant to guidelines established 35 by the transportation improvement board. As information is updated, it

shall be made available to the commission and the ((legislative))
 <u>senate and house</u> transportation committees.

3 **Sec. 135.** RCW 47.46.030 and 2002 c 114 s 3 are each amended to 4 read as follows:

5 (1) The secretary or a designee shall solicit proposals from, and 6 negotiate and enter into agreements with, private entities to undertake 7 as appropriate, together with the department and other public entities, 8 all or a portion of the study, planning, design, construction, 9 operation, and maintenance of transportation systems and facilities, 10 using in whole or in part public or private sources of financing.

11 The public-private initiatives program may develop up to six 12 demonstration projects. Each proposal shall be weighed on its own 13 merits, and each of the six agreements shall be negotiated 14 individually, and as a stand-alone project.

15 (2) If project proposals selected prior to September 1, 1994, are 16 terminated by the public or private sectors, the department shall not 17 select any new projects, including project proposals submitted to the 18 department prior to September 1, 1994, and designated by the 19 transportation commission as placeholder projects, after June 16, 1995, 20 until June 30, 1997.

The department, in consultation with the legislative transportation committee, shall conduct a program and fiscal audit of the publicprivate initiatives program for the biennium ending June 30, 1997. The department shall submit a progress report to the legislative transportation committee on the program and fiscal audit by June 30, 1996, with preliminary and final audit reports due December 1, 1996, and June 30, 1997, respectively.

The department shall develop and submit a proposed public 28 involvement plan to the 1997 legislature to identify the process for 29 30 selecting new potential projects and the associated costs of 31 implementing the plan. The legislature must adopt the public involvement plan before the department may proceed with any activity 32 related to project identification and selection. Following legislative 33 adoption of the public involvement plan, the department is authorized 34 to implement the plan and to identify potential new projects. 35

The public involvement plan for projects selected after June 30, 1997, shall, at a minimum, identify projects that: (a) Have the potential of achieving overall public support among users of the projects, residents of communities in the vicinity of the projects, and residents of communities impacted by the projects; (b) meet a state transportation need; (c) provide a significant state benefit; and (d) provide competition among proposers and maximum cost benefits to users. Prospective projects may include projects identified by the department or submitted by the private sector.

Projects that meet the minimum criteria established under this 8 section and the requirements of the public involvement plan developed 9 by the department and approved by the legislature shall be submitted to 10 the Washington state transportation commission for its review. 11 The 12 commission, in turn, shall submit a list of eligible projects to the 13 ((legislative)) senate and house transportation committees for ((its)) 14 consideration. Forty-five days after the submission to the 15 ((legislative transportation)) committees of the list of eligible projects, the secretary is authorized to solicit proposals for the 16 17 eligible project.

(3) Prior to entering into agreements with private entities under the requirements of RCW 47.46.040 for any project proposal selected before September 1, 1994, or after June 30, 1997, except as provided for in subsections (12) and (13) of this section, the department shall require an advisory vote as provided under subsections (5) through (10) of this section.

(4) The advisory vote shall apply to project proposals selected 24 25 prior to September 1, 1994, or after June 30, 1997, that receive public 26 opposition as demonstrated by the submission to the department of 27 original petitions bearing at least five thousand signatures of individuals opposing the project collected and submitted in accordance 28 with the dates established in subsections (12) and (13) of this 29 The advisory vote shall be on the preferred alternative 30 section. identified under the requirements of chapter 43.21C RCW and, 31 if 32 applicable, the national environmental policy act, 42 U.S.C. 4321 et The execution by the department of the advisory vote process 33 sea. established in this section is subject to the prior appropriation of 34 funds by the legislature for the purpose of conducting environmental 35 impact studies, a public involvement program, 36 local involvement 37 committee activities, traffic and economic impact analyses, engineering 38 and technical studies, and the advisory vote.

(5) In preparing for the advisory vote, the department shall 1 2 conduct a comprehensive analysis of traffic patterns and economic impact to define the geographical boundary of the project area that is 3 affected by the imposition of tolls or user fees authorized under this 4 The area so defined is referred to in this section as the 5 chapter. affected project area. In defining the affected project area, the 6 7 department shall, at a minimum, undertake: (a) A comparison of the estimated percentage of residents of communities in the vicinity of the 8 project and in other communities impacted by the project who could be 9 subject to tolls or user fees and the estimated percentage of other 10 users and transient traffic that could be subject to tolls or user 11 12 fees; (b) an analysis of the anticipated traffic diversion patterns; 13 (c) an analysis of the potential economic impact resulting from 14 proposed toll rates or user fee rates imposed on residents, commercial traffic, and commercial entities in communities in the vicinity of and 15 impacted by the project; (d) an analysis of the economic impact of 16 17 tolls or user fees on the price of goods and services generally; and an analysis of the relationship of the project 18 (e) to state transportation needs and benefits. 19

(6)(a) After determining the definition of the affected project area, the department shall establish a committee comprised of individuals who represent cities and counties in the affected project area; organizations formed to support or oppose the project; and users of the project. The committee shall be named the public-private local involvement committee, and be known as the local involvement committee.

26 (b) The members of the local involvement committee shall be: (i) 27 An elected official from each city within the affected project area; (ii) an elected official from each county within the affected project 28 area; (iii) two persons from each county within the affected project 29 area who represent an organization formed in support of the project, if 30 31 the organization exists; (iv) two persons from each county within the 32 affected project area who represent an organization formed to oppose the project, if the organization exists; and (v) four public members 33 active in a statewide transportation organization. If the committee 34 35 makeup results in an even number of committee members, there shall be 36 an additional appointment of an elected official from the county in 37 which all, or the greatest portion of the project is located.

(c) City and county elected officials shall be appointed by a 1 2 majority of the members of the city or county legislative authorities of each city or county within the affected project area, respectively. 3 The county legislative authority of each county within the affected 4 project area shall identify and validate organizations officially 5 formed in support of or in opposition to the project and shall make the б 7 appointments required under this section from a list submitted by the chair of the organizations. Public members shall be appointed by the 8 governor. All appointments to the local involvement committee shall be 9 10 made and submitted to the department of transportation no later than January 1, 1996, for projects selected prior to September 1, 1994, and 11 12 no later than thirty days after the affected project area is defined for projects selected after June 30, 1997. Vacancies in the membership 13 14 of the local involvement committee shall be filled by the appointing authority under (b)(i) through (v) of this subsection for each position 15 16 on the committee.

17 (d) The local involvement committee shall serve in an advisory 18 capacity to the department on all matters related to the execution of 19 the advisory vote.

20 (e) Members of the local involvement committee serve without 21 compensation and may not receive subsistence, lodging expenses, or 22 travel expenses.

(7) The department shall conduct a minimum thirty-day public 23 24 comment period on the definition of the geographical boundary of the 25 The department, in consultation with the local project area. involvement committee, shall make adjustments, if required, to the 26 27 definition of the geographical boundary of the affected project area, based on comments received from the public. Within fourteen calendar 28 days after the public comment period, the department shall set the 29 boundaries of the affected project area in units no smaller than a 30 31 precinct as defined in RCW ((29.01.120)) 29A.04.121.

32 (8) The department, in consultation with the local involvement 33 committee, shall develop a description for selected project proposals. 34 After developing the description of the project proposal, the 35 department shall publish the project proposal description in newspapers 36 of general circulation for seven calendar days in the affected project 37 area. Within fourteen calendar days after the last day of the 38 publication of the project proposal description, the department shall 1 transmit a copy of the map depicting the affected project area and the 2 description of the project proposal to the county auditor of the county 3 in which any portion of the affected project area is located.

(9) The department shall provide the ((legislative)) senate and
house transportation committees with progress reports on the status of
the definition of the affected project area and the description of the
project proposal.

(10) Upon receipt of the map and the description of the project 8 proposal, the county auditor shall, within thirty days, verify the 9 precincts that are located within the affected project area. 10 The county auditor shall prepare the text identifying and describing the 11 affected project area and the project proposal using the definition of 12 13 the geographical boundary of the affected project area and the project 14 description submitted by the department and shall set an election date for the submission of a ballot proposition authorizing the imposition 15 16 of tolls or user fees to implement the proposed project within the 17 affected project area, which date may be the next succeeding general election to be held in the state, or at a special election, 18 if requested by the department. The text of the project proposal must 19 appear in a voter's pamphlet for the affected project area. 20 The 21 department shall pay the costs of publication and distribution. The 22 special election date must be the next date for a special election provided under RCW ((29.13.020)) 29A.04.330 that is at least sixty days 23 24 but, if authorized under RCW ((29.13.020)) 29A.04.330, no more than 25 ninety days after the receipt of the final map and project description 26 by the auditor. The department shall pay the cost of an election held 27 under this section.

(11) Notwithstanding any other provision of law, the department may contract with a private developer of a selected project proposal to conduct environmental impact studies, a public involvement program, and engineering and technical studies funded by the legislature. For projects subject to this subsection, the department shall not enter into an agreement under RCW 47.46.040 prior to the advisory vote on the preferred alternative.

35 (12) Subsections (5) through (10) of this section shall not apply 36 to project proposals selected prior to September 1, 1994, that have no 37 organized public opposition as demonstrated by the submission to the 38 department of original petitions bearing at least five thousand

signatures of individuals opposing the project, collected and submitted
 after September 1, 1994, and by thirty calendar days after June 16,
 1995.

4 (13) Subsections (5) through (10) of this section shall not apply 5 to project proposals selected after June 30, 1997, that have no 6 organized public opposition as demonstrated by the submission to the 7 department of original petitions bearing at least five thousand 8 signatures of individuals opposing the project, collected and submitted 9 by ninety calendar days after project selection.

10 **Sec. 136.** RCW 47.46.040 and 2002 c 114 s 16 are each amended to 11 read as follows:

(1) The secretary or a designee shall consult with legal,
financial, and other experts within and outside state government in the
negotiation and development of the agreements.

15 (2) Agreements may provide for private ownership of the projects 16 during the construction period. After completion and final acceptance 17 of each project or discrete segment thereof, the agreement may provide 18 for state ownership of the transportation systems and facilities and 19 lease to the private entity unless the state elects to provide for 20 ownership of the facility by the private entity during the term of the 21 agreement.

The state may lease each of the demonstration projects, or applicable project segments, to the private entities for operating purposes for up to fifty years.

(3) The department may exercise any power possessed by it to 25 26 facilitate the development, construction, financing operation, and 27 maintenance of transportation projects under this section. Agreements for maintenance services entered into under this section shall provide 28 for full reimbursement for services rendered by the department or other 29 state agencies. Agreements for police services for projects, involving 30 31 state highway routes, developed under agreements shall be entered into with the Washington state patrol. The agreement for police services 32 shall provide that the state patrol will be reimbursed for costs on a 33 34 comparable basis with the costs incurred for comparable service on 35 other state highway routes. The department may provide services for 36 which it is reimbursed, including but not limited to preliminary

planning, environmental certification, and preliminary design of the
 demonstration projects.

(4) The plans and specifications for each project constructed under 3 this section shall comply with the department's standards for state 4 projects. A facility constructed by and leased to a private entity is 5 deemed to be a part of the state highway system for purposes of 6 identification, maintenance, and enforcement of traffic laws and for 7 the purposes of applicable sections of this title. Upon reversion of 8 the facility to the state, the project must meet all applicable state 9 10 standards. Agreements shall address responsibility for reconstruction or renovations that are required in order for a facility to meet all 11 12 applicable state standards upon reversion of the facility to the state.

13 (5) For the purpose of facilitating these projects and to assist 14 the private entity in the financing, development, construction, and operation of the transportation systems and facilities, the agreements 15 may include provisions for the department to exercise its authority, 16 17 including the lease of facilities, rights of way, and airspace, exercise of the power of eminent domain, granting of development rights 18 and opportunities, granting of necessary easements and rights of 19 access, issuance of permits and other authorizations, protection from 20 21 competition, remedies in the event of default of either of the parties, 22 granting of contractual and real property rights, liability during construction and the term of the lease, authority to negotiate 23 24 acquisition of rights of way in excess of appraised value, and any 25 other provision deemed necessary by the secretary.

(6) The agreements entered into under this section may include 26 27 provisions authorizing the state to grant necessary easements and lease to a private entity existing rights of way or rights of way 28 subsequently acquired with public or private financing. The agreements 29 may also include provisions to lease to the entity airspace above or 30 below the right of way associated or to be associated with the private 31 entity's transportation facility. In consideration for the reversion 32 rights in these privately constructed facilities, the department may 33 negotiate a charge for the lease of airspace rights during the term of 34 35 the agreement for a period not to exceed fifty years. If, after the 36 expiration of this period, the department continues to lease these 37 airspace rights to the private entity, it shall do so only at fair

1 market value. The agreement may also provide the private entity the 2 right of first refusal to undertake projects utilizing airspace owned 3 by the state in the vicinity of the public-private project.

(7) Agreements under this section may include any contractual 4 5 provision that is necessary to protect the project revenues required to repay the costs incurred to study, plan, design, finance, acquire, 6 7 build, install, operate, enforce laws, and maintain toll highways, bridges, and tunnels and which will not unreasonably inhibit or 8 prohibit the development of additional public transportation systems 9 10 and facilities. Agreements under this section must secure and maintain liability insurance coverage in amounts appropriate to protect the 11 12 project's viability and may address state indemnification of the 13 private entity for design and construction liability where the state 14 has approved relevant design and construction plans.

15 (8) Agreements entered into under this section shall include a 16 process that provides for public involvement in decision making with 17 respect to the development of the projects.

(9)(a) In carrying out the public involvement process required in subsection (8) of this section, the private entity shall proactively seek public participation through a process appropriate to the characteristics of the project that assesses and demonstrates public support among: Users of the project, residents of communities in the vicinity of the project, and residents of communities impacted by the project.

(b) The private entity shall conduct a comprehensive public 25 process that provides, periodically throughout the 26 involvement 27 development and implementation of the project, users and residents of communities in the affected project area an opportunity to comment upon 28 key issues regarding the project including, but not limited to: (i) 29 Alternative sizes and scopes; (ii) design; (iii) environmental 30 assessment; (iv) right of way and access plans; (v) traffic impacts; 31 32 (vi) tolling or user fee strategies and tolling or user fee ranges; (vii) project cost; (viii) construction impacts; (ix) facility 33 operation; and (x) any other salient characteristics. 34

35 (c) If the affected project area has not been defined, the private 36 entity shall define the affected project area by conducting, at a 37 minimum: (i) A comparison of the estimated percentage of residents of 38 communities in the vicinity of the project and in other communities

impacted by the project who could be subject to tolls or user fees and 1 2 the estimated percentage of other users and transient traffic that could be subject to tolls or user fees; (ii) an analysis of the 3 anticipated traffic diversion patterns; (iii) an analysis of the 4 5 potential economic impact resulting from proposed toll rates or user fee rates imposed on residents, commercial traffic, and commercial б 7 entities in communities in the vicinity of and impacted by the project; (iv) an analysis of the economic impact of tolls or user fees on the 8 9 price of goods and services generally; and (v) an analysis of the relationship of the project to state transportation needs and benefits. 10

11 The agreement may require an advisory vote by users of and 12 residents in the affected project area.

(d) In seeking public participation, the private entity shall 13 establish a local involvement committee or committees comprised of 14 residents of the affected project area, individuals who represent 15 16 cities and counties in the affected project area, organizations formed 17 to support or oppose the project, if such organizations exist, and users of the project. The private entity shall, at a minimum, 18 19 establish a committee as required under the specifications of RCW 20 47.46.030(6)(b) (ii) and (iii) and appointments to such committee shall be made no later than thirty days after the project area is defined. 21

(e) Local involvement committees shall act in an advisory capacity to the department and the private entity on all issues related to the development and implementation of the public involvement process established under this section.

(f) The department and the private entity shall provide the ((legislative)) senate and house transportation committees and local involvement committees with progress reports on the status of the public involvement process including the results of an advisory vote, if any occurs.

(10) Nothing in this chapter limits the right of the secretary and his or her agents to render such advice and to make such recommendations as they deem to be in the best interests of the state and the public.

35 **Sec. 137.** RCW 47.74.020 and 1983 c 82 s 2 are each amended to read 36 as follows:

37 The ((chairman)) chairs of the ((legislative)) senate and house

1 transportation committees shall jointly appoint a delegate and such 2 alternates as may be appropriate to represent the state on the 3 cooperating committee established by the Multistate Highway 4 Transportation Agreement.

5 **Sec. 138.** RCW 47.76.340 and 1993 c 224 s 13 are each amended to 6 read as follows:

7 The department shall evaluate the state freight rail program 8 performance at the end of six years (in 1996) with respect to past and 9 current conditions and future needs. The results of this evaluation 10 shall be presented to the ((<del>legislative</del>)) <u>senate and house</u> 11 transportation committee<u>s</u>.

12 **Sec. 139.** RCW 79A.05.125 and 1999 c 301 s 3 are each amended to 13 read as follows:

(1) The department of transportation shall negotiate a franchise with a rail carrier to establish and maintain a rail line over portions of the Milwaukee Road corridor owned by the state between Ellensburg and Lind. The department of transportation may negotiate such a franchise with any qualified rail carrier. Criteria for negotiating the franchise and establishing the right of way include:

(a) Assurances that resources from the franchise will be sufficient
to compensate the state for use of the property, including completion
of a cross-state trail between Easton and the Idaho border;

(b) Types of payment for use of the franchise, including payment for the use of federally granted trust lands in the transportation corridor;

26

(c) Standards for maintenance of the line;

(d) Provisions ensuring that both the conventional and intermodal rail service needs of local shippers are met. Such accommodations may comprise agreements with the franchisee to offer or maintain adequate service or to provide service by other carriers at commercially reasonable rates;

(e) Provisions requiring the franchisee, upon reasonable request of
 any other rail operator, to provide rail service and interchange
 freight over what is commonly known as the Stampede Pass rail line from
 Cle Elum to Auburn at commercially reasonable rates;

1 (f) If any part of the franchise agreement is invalidated by 2 actions or rulings of the federal surface transportation board or a 3 court of competent jurisdiction, the remaining portions of the 4 franchise agreement are not affected;

5

(g) Compliance with environmental standards; and

6

(h) Provisions for insurance and the coverage of liability.

7 (2) The franchise may provide for periodic review of financial8 arrangements under the franchise.

9 (3) The department of transportation, in consultation with the 10 parks and recreation commission and the ((legislative)) senate and 11 <u>house</u> transportation committees, shall negotiate the terms of the 12 franchise, and shall present the agreement to the parks and recreation 13 commission for approval of as to terms and provisions affecting the 14 cross-state trail or affecting the commission.

(4) This section expires July 1, 2006, if the department of
 transportation does not enter into a franchise agreement for a rail
 line over portions of the Milwaukee Road corridor by July 1, 2006.

18 Sec. 140. RCW 81.80.395 and 1988 c 138 s 1 are each amended to 19 read as follows:

20 The Washington utilities and transportation commission may enter 21 into an agreement or arrangement with a duly authorized representative of the state of Idaho, for the purpose of granting to operators of 22 23 commercial vehicles that are properly registered in the state of Idaho, 24 the privilege of operating their vehicles in this state within a designated area near the border of their state without the need for 25 26 registration as required by chapter 81.80 RCW if the state of Idaho grants a similar privilege to operators of commercial vehicles from 27 The initial designated area shall be limited to state 28 this state. route 195 from the Idaho border to Lewiston, and SR 12 from Lewiston to 29 30 Clarkston. The utilities and transportation commission shall submit 31 other proposed reciprocal agreements in designated border areas to the ((legislative)) senate and house transportation committees 32 for approval. 33

34 **Sec. 141.** RCW 81.104.110 and 1998 c 245 s 165 are each amended to 35 read as follows:

36

The legislature recognizes that the planning processes described in

RCW 81.104.100 provide a recognized framework for guiding high capacity
 transportation studies. However, the process cannot guarantee
 appropriate decisions unless key study assumptions are reasonable.

To assure appropriate system plan assumptions and to provide for review of system plan results, an expert review panel shall be appointed to provide independent technical review for development of any system plan which is to be funded in whole or in part by the imposition of any voter-approved local option funding sources enumerated in RCW 81.104.140.

10 (1) The expert review panel shall consist of five to ten members 11 who are recognized experts in relevant fields, such as transit 12 operations, planning, emerging transportation technologies, 13 engineering, finance, law, the environment, geography, economics, and 14 political science.

15 (2) The expert review panel shall be selected cooperatively by the 16 chairs of the ((<del>legislative</del>)) <u>senate and house</u> transportation 17 committees, the secretary of the department of transportation, and the 18 governor to assure a balance of disciplines. In the case of counties 19 adjoining another state or Canadian province the expert review panel 20 membership shall be selected cooperatively with representatives of the 21 adjoining state or Canadian province.

(3) The chair of the expert review panel shall be designated by theappointing authorities.

(4) The expert review panel shall serve without compensation butshall be reimbursed for expenses according to chapter 43.03 RCW.

(5) The panel shall carry out the duties set forth in subsections
(6) and (7) of this section until the date on which an election is held
to consider the high capacity transportation system and financing
plans. Funds appropriated for expenses of the expert panel shall be
administered by the department of transportation.

31 (6) The expert panel shall review all reports required in RCW
32 81.104.100(2) and shall concentrate on service modes and concepts,
33 costs, patronage and financing evaluations.

34 (7) The expert panel shall provide timely reviews and comments on 35 individual reports and study conclusions to the department of 36 transportation, the regional transportation planning organization, the 37 joint regional policy committee, and the submitting lead transit 38 agency. In the case of counties adjoining another state or Canadian province, the expert review panel shall provide its reviews, comments,
 and conclusions to the representatives of the adjoining state or
 Canadian province.

(8) The ((legislative)) transportation ((committee)) policy
institute shall contract for consulting services for expert review
panels. The amount of consultant support shall be negotiated with each
expert review panel by the ((legislative)) transportation ((committee))
policy institute and shall be paid from appropriations for that purpose
from the high capacity transportation account.

10 **Sec. 142.** RCW 82.33.020 and 1992 c 231 s 34 are each amended to 11 read as follows:

12 (1) Four times each year the supervisor shall prepare, subject to 13 the approval of the economic and revenue forecast council under RCW 14 82.33.010:

15 (a) An official state economic and revenue forecast;

16 (b) An unofficial state economic and revenue forecast based on 17 optimistic economic and revenue projections; and

18 (c) An unofficial state economic and revenue forecast based on 19 pessimistic economic and revenue projections.

20 (2) The supervisor shall submit forecasts prepared under this 21 section, along with any unofficial forecasts provided under RCW 82.33.010, to the governor and the members of the committees on ways 22 23 and means and the chairs of the committees on transportation of the 24 senate and house of representatives ((and the chair of the legislative transportation committee)), including one copy to the staff of each of 25 26 the committees, on or before November 20th, February 20th in the even-27 numbered years, March 20th in the odd-numbered years, June 20th, and September 20th. All forecasts shall include both estimated receipts 28 estimated revenues in conformance with generally accepted 29 and accounting principles as provided by RCW 43.88.037. 30

31 (3) All agencies of state government shall provide to the 32 supervisor immediate access to all information relating to economic and 33 revenue forecasts. Revenue collection information shall be available 34 to the supervisor the first business day following the conclusion of 35 each collection period.

36

(4) The economic and revenue forecast supervisor and staff shall

1 co-locate and share information, data, and files with the tax research 2 section of the department of revenue but shall not duplicate the duties 3 and functions of one another.

4 (5) As part of its forecasts under subsection (1) of this section,
5 the supervisor shall provide estimated revenue from tuition fees as
6 defined in RCW 28B.15.020.

7 **Sec. 143.** RCW 82.70.060 and 2003 c 364 s 6 are each amended to 8 read as follows:

9 The commute trip reduction task force shall determine the effectiveness of the tax credit under RCW 82.70.020, the grant program 10 11 in RCW 70.94.996, and the relative effectiveness of the tax credit and 12 the grant program as part of its ongoing evaluation of the commute trip reduction law and report to the ((legislative)) senate and house 13 transportation committees and to the fiscal committees of the house of 14 15 representatives and the senate. The report must include information on 16 the amount of tax credits claimed to date and recommendations on future 17 funding between the tax credit program and the grant program. The 18 report must be incorporated into the recommendations required in RCW 19 70.94.537(5).

20 **Sec. 144.** RCW 82.80.070 and 2002 c 56 s 413 are each amended to 21 read as follows:

22 (1) The proceeds collected pursuant to the exercise of the local 23 option authority of RCW 82.80.010, ((82.80.020,)) 82.80.030, and 82.80.050 (hereafter called "local option transportation revenues") 24 25 shall be used for transportation purposes only, including but not limited to the following: The operation and preservation of roads, 26 27 streets, and other transportation improvements; new construction, reconstruction, and expansion of city streets, county roads, and state 28 29 highways and other transportation improvements; development and 30 implementation of public transportation and high-capacity transit improvements and programs; and planning, design, and acquisition of 31 32 right of way and sites for such transportation purposes. The proceeds collected from excise taxes on the sale, distribution, or use of motor 33 34 vehicle fuel and special fuel under RCW 82.80.010 shall be used 35 exclusively for "highway purposes" as that term is construed in Article 36 II, section 40 of the state Constitution.

1 (2) The local option transportation revenues shall be expended for 2 transportation uses consistent with the adopted transportation and land 3 use plans of the jurisdiction expending the funds and consistent with 4 any applicable and adopted regional transportation plan for 5 metropolitan planning areas.

6 (3) Each local government with a population greater than eight 7 thousand that levies or expends local option transportation funds, is 8 also required to develop and adopt a specific transportation program 9 that contains the following elements:

10 (a) The program shall identify the geographic boundaries of the 11 entire area or areas within which local option transportation revenues 12 will be levied and expended.

(b) The program shall be based on an adopted transportation plan for the geographic areas covered and shall identify the proposed operation and construction of transportation improvements and services in the designated plan area intended to be funded in whole or in part by local option transportation revenues and shall identify the annual costs applicable to the program.

(c) The program shall indicate how the local transportation plan is coordinated with applicable transportation plans for the region and for adjacent jurisdictions.

22 (d) The program shall include at least a six-year funding plan, 23 updated annually, identifying the specific public and private sources and amounts of revenue necessary to fund the program. 24 The program 25 shall include a proposed schedule for construction of projects and expenditure of revenues. The funding plan shall consider the 26 27 additional local tax revenue estimated to be generated by new development within the plan area if all or a portion of the additional 28 29 revenue is proposed to be earmarked as future appropriations for 30 transportation improvements in the program.

(4) Local governments with a population greater than eight thousand exercising the authority for local option transportation funds shall periodically review and update their transportation program to ensure that it is consistent with applicable local and regional transportation and land use plans and within the means of estimated public and private revenue available.

(5) In the case of expenditure for new or expanded transportationfacilities, improvements, and services, priorities in the use of local

option transportation revenues shall be identified in the transportation program and expenditures shall be made based upon the following criteria, which are stated in descending order of weight to be attributed:

5

(a) First, the project serves a multijurisdictional function;

6 (b) Second, it is necessitated by existing or reasonably 7 foreseeable congestion;

8

(c) Third, it has the greatest person-carrying capacity;

9 (d) Fourth, it is partially funded by other government funds, such 10 as from the state transportation improvement board, or by private 11 sector contributions, such as those from the local transportation act, 12 chapter 39.92 RCW; and

13 (e) Fifth, it meets such other criteria as the local government 14 determines is appropriate.

(6) It is the intent of the legislature that as a condition of 15 16 levying, receiving, and expending local option transportation revenues, 17 no local government agency use the revenues to replace, divert, or loan any revenues currently being used for transportation purposes to 18 nontransportation purposes. ((The association of Washington cities and 19 the Washington state association of counties, in consultation with the 20 21 legislative transportation committee, shall study the issue of 22 nondiversion and make recommendations to the legislative transportation committee for language implementing the intent of this section by 23 24 December 1, 1990.))

(7) Local governments are encouraged to enter into interlocal agreements to jointly develop and adopt with other local governments the transportation programs required by this section for the purpose of accomplishing regional transportation planning and development.

(8) Local governments may use all or a part of the local option transportation revenues for the amortization of local government general obligation and revenue bonds issued for transportation purposes consistent with the requirements of this section.

(9) Subsections (1) through (8) of this section do not apply to a regional transportation investment district imposing a tax or fee under the local option authority of this chapter. Proceeds collected under the exercise of local option authority under this chapter by a district must be used in accordance with chapter 36.120 RCW. 1

2

**sec. 145.** RCW 90.03.525 and 1996 c 285 s 1 and 1996 c 230 s 1617 are each reenacted and amended to read as follows:

3 The rate charged by a local government utility to the (1) department of transportation with respect to state highway right of way 4 or any section of state highway right of way for the construction, 5 operation, and maintenance of storm water control facilities under б chapters 35.67, 35.92, 36.89, 36.94, 57.08, and 86.15 RCW, shall be 7 thirty percent of the rate for comparable real property, except as 8 otherwise provided in this section. The rate charged to the department 9 10 with respect to state highway right of way or any section of state highway right of way within a local government utility's jurisdiction 11 12 shall not, however, exceed the rate charged for comparable city street 13 or county road right of way within the same jurisdiction. The 14 legislature finds that the aforesaid rates are presumptively fair and equitable because of the traditional and continuing expenditures of the 15 department of transportation for the construction, operation, and 16 17 maintenance of storm water control facilities designed to control 18 surface water or storm water runoff from state highway rights of way.

(2) Charges paid under subsection (1) of this section by the 19 department of transportation must be used solely for storm water 20 21 control facilities that directly reduce state highway runoff impacts or 22 implementation of best management practices that will reduce the need By January 1st of each year, beginning with 23 for such facilities. 24 calendar year 1997, the local government utility, in coordination with 25 the department, shall develop a plan for the expenditure of the charges 26 for that calendar year. The plan must be consistent with the 27 objectives identified in RCW 90.78.010. In addition, beginning with the submittal for 1998, the utility shall provide a progress report on 28 the use of charges assessed for the prior year. No charges may be paid 29 until the plan and report have been submitted to the department. 30

31 (3) The utility imposing the charge and the department of 32 transportation may, however, agree to either higher or lower rates with respect to the construction, operation, or maintenance of any specific 33 34 storm water control facilities based upon the annual plan prescribed in subsection (2) of this section. If a different rate is agreed to, a 35 report so stating shall be submitted to the ((legislative)) senate and 36 37 house transportation committees. If, after mediation, the local 38 government utility and the department of transportation cannot agree

upon the proper rate, and after a report has been submitted to the 1 2 ((legislative)) senate and house transportation committees and after ninety days from submission of such report, either may commence an 3 action in the superior court for the county in which the state highway 4 5 right of way is located to establish the proper rate. The court in establishing the proper rate shall take into account the extent and 6 7 adequacy of storm water control facilities constructed by the department and the actual benefits to the sections of state highway 8 rights of way from storm water control facilities constructed, 9 10 operated, and maintained by the local government utility. Control of surface water runoff and storm water runoff from state highway rights 11 12 of way shall be deemed an actual benefit to the state highway rights of 13 way. The rate for sections of state highway right of way as determined 14 by the court shall be set forth in terms of the percentage of the rate for comparable real property, but shall in no event exceed the rate 15 16 charged for comparable city street or county road right of way within 17 the same jurisdiction.

(4) The legislature finds that the federal clean water act 18 (national ((pollution [pollutant])) pollutant discharge elimination 19 system, 40 C.F.R. parts 122-124), the state water pollution control 20 21 act, chapter 90.48 RCW, and the highway runoff program under chapter 22 ((90.70)) 90.71 RCW, mandate the treatment and control of storm water runoff from state highway rights of way owned by the department of 23 24 transportation. Appropriations made by the legislature to the 25 department of transportation for the construction, operation, and 26 maintenance of storm water control facilities are intended to address 27 applicable federal and state mandates related to storm water control and treatment. This section is not intended to limit opportunities for 28 sharing the costs of storm water improvements between cities, counties, 29 30 and the state.

31 <u>NEW SECTION.</u> Sec. 146. The following acts or parts of acts are 32 each repealed: 33 (1) RCW 44.28.161 (Legislative transportation committee-directed 34 audits) and 2003 c 362 s 13; 35 (2) RCW 44.40.010 (Creation--Composition--Appointments--36 Vacancies--Rules) and 1999 sp.s. c 1 s 616, 1980 c 87 s 39, 1971 ex.s.

c 195 s 1, 1967 ex.s. c 145 s 68, 1965 ex.s. c 170 s 64, & 1963 ex.s. 1 2 c 3 s 35; (3) RCW 44.40.013 (Administration) and 2001 c 259 s 5; 3 (4) RCW 44.40.015 (Executive committee--Selection--Duties) and 2001 4 5 c 259 s 6 & 1999 sp.s. c 1 s 617; RCW 44.40.030 (Participation in activities of other 6 (5) 7 organizations) and 1982 c 227 s 17, 1977 ex.s. c 235 s 7, 1971 ex.s. c 195 s 3, & 1963 ex.s. c 3 s 38; 8 9 (6) RCW 44.40.040 (Members' allowances--Procedure for payment of committee's expenses) and 2001 c 259 s 7, 1979 c 151 s 157, 1977 ex.s. 10 c 235 s 8, 1975 1st ex.s. c 268 s 3, 1971 ex.s. c 195 s 4, & 1963 ex.s. 11 12 c 3 s 39; 13 (7) RCW 44.40.090 (Delegation of powers and duties to senate and house transportation committees) and 2001 c 259 s 8, 1977 ex.s. c 235 14 s 10, & 1973 1st ex.s. c 210 s 2; 15 16 (8) RCW 44.40.140 (Review of policy on fees imposed on nonpolluting 17 fuels--Report) and 1983 c 212 s 2; (9) RCW 44.40.150 (Study--Recommendations for consideration--18 Staffing) and 1998 c 245 s 88 & 1989 1st ex.s. c 6 s 14; 19 (10) RCW 44.40.161 (Audit review of transportation-related 20 21 agencies) and 2003 c 362 s 16; and 22 (11) RCW 53.08.350 (Moratorium on runway construction or extension, 23 or initiation of new service--Certain counties affected) and 1992 c 190 24 s 2. 25 NEW SECTION. Sec. 147. Part headings used in this act are no part 26 of the law. NEW SECTION. Sec. 148. Section 103 of this act takes effect July 27 1, 2006. 28 29 NEW SECTION. Sec. 149. Section 143 of this act expires July 1, 2013. 30

--- END ---