H-0297.2
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## HOUSE BILL 1852

By Representatives B. Sullivan, Buck, Williams, Jarrett, Wallace,

59th Legislature

2005 Regular Session

Appleton, Rodne and Simpson

Read first time 02/08/2005. Referred to Committee on Natural Resources, Ecology & Parks.

AN ACT Relating to a boater safety education program; amending RCW

2 79A.60.010; adding new sections to chapter 79A.60 RCW; creating a new

3 section; and prescribing penalties.

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State of Washington

4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

NEW SECTION. Sec. 1. It is the intent of the legislature to establish a boater safety education program that contributes to the reduction of accidents and increases the enjoyment of boating by all operators of all recreational vessels on the waters of this state. Based on the 2003 report to the legislature titled "Recreational Boating Safety in Washington, A Report on Methods to Achieve Safer Boating Practices," the legislature recognizes that boating accidents also occur in nonmotorized vessels in this state, but, at this time there is no national educational standard for nonmotorized vessels. Therefore, the commission is hereby authorized and directed to work with agencies and organizations representing nonmotorized vessel activities and individuals operating nonmotorized vessels to decrease accidents of operators in these vessels. It is also the intent of the legislature to encourage boating safety programs that use volunteer and

private sector efforts to enhance boating safety and education for

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- 1 operators of nonmotorized vessels to work closely with the state parks
- 2 and recreation commission in its efforts to reduce all boating
- 3 accidents in this state.

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- 4 **Sec. 2.** RCW 79A.60.010 and 2003 c 39 s 45 are each amended to read 5 as follows:
- 6 Unless the context clearly requires otherwise, the definitions in 7 this section apply throughout this chapter.
- 8 (1) "Accredited course" means a mandatory course of instruction on 9 boating safety education that has been approved by the commission.
- 10 (2) "Boat wastes" includes, but is not limited to, sewage, garbage, 11 marine debris, plastics, contaminated bilge water, cleaning solvents, 12 paint scrapings, or discarded petroleum products associated with the 13 use of vessels.
- 14  $((\frac{2}{2}))$  <u>(3)</u> "Boater" means any person on a vessel on waters of the state of Washington.
  - ((<del>3</del>)) (4) "Boater education card" means a card issued to a person who has successfully completed a boater education test and has paid the registration fee for a serial number record to be maintained in the commission's data base.
- 20 <u>(5) "Boating educator" means a person providing an accredited</u> 21 <u>course.</u>
  - (6) "Carrying passengers for hire" means carrying passengers in a vessel on waters of the state for valuable consideration, whether given directly or indirectly or received by the owner, agent, operator, or other person having an interest in the vessel. This shall not include trips where expenses for food, transportation, or incidentals are shared by participants on an even basis. Anyone receiving compensation for skills or money for amortization of equipment and carrying passengers shall be considered to be carrying passengers for hire on waters of the state.
  - ((\(\frac{4+}{1}\))) (7) "Certificate of accomplishment" means a form of certificate approved by the commission and issued by a boating educator to a person who has successfully completed an accredited course.
- 34 (8) "Commission" means the state parks and recreation commission.
- 35  $((\frac{5}{}))$  <u>(9)</u> "Darkness" means that period between sunset and sunrise.

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 $((\frac{6}{}))$   $\underline{(10)}$  "Environmentally sensitive area" means a restricted body of water where discharge of untreated sewage from boats is especially detrimental because of limited flushing, shallow water, commercial or recreational shellfish, swimming areas, diversity of species, the absence of other pollution sources, or characteristics.

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- $((\frac{7}{1}))$  (11) "Guide" means any individual, including but not limited to subcontractors and independent contractors, engaged for compensation or other consideration by a whitewater river outfitter for the purpose of operating vessels. A person licensed under RCW 77.65.480 or 77.65.440 and acting as a fishing guide is not considered a guide for the purposes of this chapter.
- (((8))) <u>(12)</u> "Marina" means a facility providing boat moorage 13 14 space, fuel, or commercial services. Commercial services include but are not limited to overnight or live-aboard boating accommodations. 15
- 16  $((\frac{9}{}))$ ) (13) "Motor driven boats and vessels" means all boats and 17 vessels which are self propelled.
  - ((<del>(10)</del>)) (14) "Motor vessel safety operating and equipment checklist" means a printed list of the safety requirements for a vessel with a motor installed or attached to the vessel being rented, chartered, or leased and meeting minimum requirements adopted by the commission in accordance with section 3 of this act.
  - (15) "Muffler" or "muffler system" means a sound suppression device system, including an underwater exhaust system, designed and installed to abate the sound of exhaust gases emitted from an internal combustion engine and that prevents excessive or unusual noise.
  - $((\frac{11}{11}))$  <u>(16)</u> "Operate" means to steer, direct, or otherwise have physical control of a vessel that is underway.
  - $((\frac{12}{12}))$  (17) "Operator" means an individual who steers, directs, or otherwise has physical control of a vessel that is underway or exercises actual authority to control the person at the helm.
- 32  $((\frac{13}{13}))$  (18) "Observer" means the individual riding in a vessel who is responsible for observing a water skier at all times. 33
- $((\frac{14}{1}))$  <u>(19)</u> "Owner" means a person who has a lawful right to possession of a vessel by purchase, exchange, gift, lease, inheritance, or legal action whether or not the vessel is subject to a security 37 interest.

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(((15))) (20) "Person" means any individual, sole proprietorship,
partnership, corporation, nonprofit corporation or organization,
limited liability company, firm, association, or other legal entity
located within or outside this state.

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- $((\frac{16}{16}))$  (21) "Personal flotation device" means a buoyancy device, life preserver, buoyant vest, ring buoy, or buoy cushion that is designed to float a person in the water and that is approved by the commission.
- $((\frac{17}{17}))$  (22) "Personal watercraft" means a vessel of less than sixteen feet that uses a motor powering a water jet pump, as its primary source of motive power and that is designed to be operated by a person sitting, standing, or kneeling on, or being towed behind the vessel, rather than in the conventional manner of sitting or standing inside the vessel.
- 15 ((<del>(18)</del>)) <u>(23)</u> "Polluted area" means a body of water used by boaters 16 that is contaminated by boat wastes at unacceptable levels, based on 17 applicable water quality and shellfish standards.
  - $((\frac{19}{19}))$   $\underline{(24)}$  "Public entities" means all elected or appointed bodies, including tribal governments, responsible for collecting and spending public funds.
- $((\frac{(20)}{)})$  (25) "Reckless" or "recklessly" means acting carelessly and heedlessly in a willful and wanton disregard of the rights, safety, or property of another.
  - (((21))) (26) "Rental motor vessel" means a motor vessel that is legally owned by a person that is registered as a rental and leasing agency for recreational motor vessels, and for which there is a written and signed rental, charter, or lease agreement between the owner, or owner's agent, of the vessel and the operator of the vessel.
    - (27) "Sewage pumpout or dump unit" means:
  - (a) A receiving chamber or tank designed to receive vessel sewage from a "porta-potty" or a portable container; and
- 32 (b) A stationary or portable mechanical device on land, a dock, 33 pier, float, barge, vessel, or other location convenient to boaters, 34 designed to remove sewage waste from holding tanks on vessels.
- $((\frac{(22)}{(28)}))$  "Underway" means that a vessel is not at anchor, or made fast to the shore, or aground.
- $((\frac{(23)}{(23)}))$  "Vessel" includes every description of watercraft on the water, other than a seaplane, used or capable of being used as a

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- means of transportation on the water. However, it does not include inner tubes, air mattresses, sailboards, and small rafts or flotation devices or toys customarily used by swimmers.
- 4 ((\(\frac{(24)}{24}\))) (30) "Water skiing" means the physical act of being towed 5 behind a vessel on, but not limited to, any skis, aquaplane, kneeboard, 6 tube, or any other similar device.
- 7  $((\frac{(25)}{)})$  (31) "Waters of the state" means any waters within the territorial limits of Washington state.
- 9 ((\(\frac{(26)}{(26)}\)) (\(\frac{32}{32}\) "Whitewater river outfitter" means any person who is advertising to carry or carries passengers for hire on any whitewater river of the state, but does not include any person whose only service on a given trip is providing instruction in canoeing or kayaking skills.
- $((\frac{(27)}{)})$   $\underline{(33)}$  "Whitewater rivers of the state" means those rivers and streams, or parts thereof, within the boundaries of the state as listed in RCW 79A.60.470 or as designated by the commission under RCW 79A.60.495.
- NEW SECTION. Sec. 3. A new section is added to chapter 79A.60 RCW to read as follows:

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- (1) The commission shall establish and implement by rule a program to provide required boating safety education. The boating education program shall include training on preventing the spread of aquatic invasive species. The program shall be phased in so that all boaters not exempted under section 4 (2) and (3) of this act are required to obtain a boater education card by January 1, 2016. To obtain a boater education card, a boater shall provide a certificate of accomplishment issued by a boating educator for taking and passing an accredited boating safety course, or pass an equivalency exam, or provide proof of completion of a course that meets the standard adopted by the commission.
- 31 (2) As part of the boating safety education program, the commission shall:
- 33 (a) Establish a program to be phased over eleven years starting 34 July 1, 2005, with full implementation by January 1, 2016. The period 35 July 1, 2005, through December 31, 2007, will be program development, 36 boater notification of the new requirements for mandatory education,

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- 1 and processing cards to be issued to individuals having taken an
- 2 approved course prior to January 1, 2008. The schedule for phase-in of
- 3 the mandatory education requirement by age group is as follows:
- 4 January 1, 2008 All boat operators twenty years old and younger;
- 5 January 1, 2009 All boat operators twenty-five years old and younger;
- 6 January 1, 2010 All boat operators thirty years old and younger;
- 7 January 1, 2011 All boat operators thirty-five years old and younger;
- 8 January 1, 2012 All boat operators forty years old and younger;
- 9 January 1, 2013 All boat operators fifty years old and younger;
- 10 January 1, 2014 All boat operators sixty years old and younger;
- 11 January 1, 2015 All boat operators seventy years old and younger;
- 12 January 1, 2016 All boat operators;

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- 13 (b) Establish a minimum standard of boating safety education 14 accomplishment. The standard must be consistent with the applicable 15 standard established by the national association of state boating law 16 administrators;
  - (c) Adopt minimum standards for boating safety course of instruction and examination that ensures compliance with the national association of state boating law administrators minimum standards;
  - (d) Approve and provide accreditation to boating safety education courses operated by volunteers, or commercial or nonprofit organizations, including, but not limited to, courses given by the United States coast guard auxiliary and the United States power squadrons;
  - (e) Develop an equivalency examination that may be taken as an alternative to the boating safety education course;
  - (f) Establish a fee of ten dollars for the boater education card to fund all commission activities related to the boating safety education program created by this act, including the initial costs of developing the program; and any surplus funds resulting from the fees received shall be distributed by grants to local marine law enforcement programs approved by the commission as provided in RCW 88.02.040;
  - (g) Establish a fee for the replacement of the boater education card that covers the cost of replacement;
- 35 (h) Consider and evaluate public agency and commercial 36 opportunities to assist in program administration with the intent to 37 keep administrative costs to a minimum;

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- 1 (i) Provide a report to the legislature by January 1, 2008, on its 2 progress of implementation of the mandatory education program.
- 3 <u>NEW SECTION.</u> **Sec. 4.** A new section is added to chapter 79A.60 RCW 4 to read as follows:
  - (1) No person shall operate or permit the operation of motor driven boats and vessels under mechanical power of ten horsepower or more unless the person:
    - (a) Is at least sixteen years of age; and

- 9 (b)(i) Has in his or her possession a boater education card or a certificate of accomplishment; or
  - (ii) Is accompanied by and is under the direct supervision of a person sixteen years of age or older who is in possession of a boater education card or certificate of accomplishment, or who is not yet required to possess the card or certificate as provided in the program phase in section 3(2)(a) of this act.
  - (2) Upon payment of the ten dollar fee to the commission, the following persons are eligible to receive a boater education card without having to take a course or equivalency exam as provided in section 3(1) of this act:
  - (a) The operator of a vessel engaged in a lawful commercial fishery operation as licensed by the department of fish and wildlife under Title 77 RCW is not required to carry a boater education card. However, the person when operating a vessel for recreational purposes must carry a boater education card.
  - (b) Any person who possesses a valid marine operator license issued by the United States coast guard is not required to carry a boater education card when operating a vessel authorized by such coast guard license. However, the person when operating a vessel for recreational purposes must carry a boater education card.
  - (c) Any person who is legally engaged in the operation of a vessel that is exempt from vessel registration requirements under chapter 88.02 RCW and applicable rules and is used for purposes of law enforcement or official government work. However, the person when operating a vessel for recreational purposes must carry a boater education card.
- 36 (d) Any person who can demonstrate they have successfully completed 37 a boating safety course substantially equivalent to the standards

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adopted by the commission prior to the effective date of this act shall 1 2 be eligible for a boating safety card upon application to the commission and payment of the fee. Successful completion of a boating 3 safety course could include an original or copy of an original 4 certificate issued by the commission, the United States coast guard 5 United States power squadrons, etc. or 6 auxiliary, 7 certification by these organizations that the individual successfully completed a course substantially equivalent to the standards adopted by 8 9 the commission.

- (3) The following persons are not required to carry a boater education card:
- (a) Any person at least sixteen years old renting, chartering, or leasing, or operating a motor driven boat or vessel with an engine ten horsepower or greater who completes a commission-approved motor vessel operation and safety equipment checklist each time before operating the motor driven boat or vessel;
- (b) Any person who is not a resident of Washington state and who does not operate a motor driven boat or vessel greater than ten horsepower in waters of the state for more than sixty consecutive days;
- (c) Any person who is not a resident of Washington state and who holds a current out-of-state or out-of-country certificate or card that is equivalent to the rules adopted by the commission;
- (d) Any person who has purchased the boat or vessel within the last sixty days, and has a bill of sale in his or her possession to document the date of purchase;
- (e) Any person, including those less than sixteen years of age, who is involved in practicing for, or engaging in, a permitted racing event where a valid document has been issued by the appropriate local, state, or federal government agency for the event, and is available for inspection on-site during the racing event; and
- (f) Any person who is not yet required to have a boater education card or certificate of accomplishment under the phased schedule developed by the commission under section 3 of this act.
- (4) Except as provided in subsection (3)(a) through (f) of this section, a boater must carry a boater education card or a certificate of accomplishment while operating a vessel and is required to present the boater education card or certificate of accomplishment to a law enforcement officer upon request.

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(5) Failure to possess a boater education card or certificate of accomplishment required by this section is an infraction under chapter 7.84 RCW. The penalty may be reduced if the boater provides proof to the court within sixty days that he or she has received a certificate of accomplishment or boater education card.

 (6) No person shall permit the rental, charter, or lease of a vessel with an engine of ten horsepower or greater to a person without first reviewing with that person, and all other persons who may be permitted by the person to operate the vessel, all the information contained in the motor vessel safety operating and equipment checklist.

NEW SECTION. Sec. 5. A new section is added to chapter 79A.60 RCW to read as follows:

The boating safety education certification account is created within the state treasury. All receipts from fees collected for the issuance of a boater safety education card shall be deposited in the boating safety education certification account and shall be appropriated only to the state parks and recreation commission to be used only for the administration of sections 3 and 4 of this act. The account is subject to allotment procedures under chapter 43.88 RCW, but an appropriation is not required for expenditures.

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