## HOUSE BILL 1907

### State of Washington 59th Legislature 2005 Regular Session

By Representatives Alexander, DeBolt, Dunn and Anderson

Read first time 02/09/2005. Referred to Committee on Economic Development, Agriculture & Trade.

AN ACT Relating to community revitalization financing; amending RCW 39.89.020, 39.89.030, 39.89.050, 39.89.060, 39.89.070, and 39.89.080; adding new sections to chapter 39.89 RCW; adding new sections to chapter 82.14 RCW; adding a new section to chapter 82.32 RCW; and creating new sections.

6 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

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### PART I

### COMMUNITY REVITALIZATION FINANCING--GENERAL PROVISIONS

NEW SECTION. Sec. 101. The legislature recognizes that the state 9 as a whole benefits from investment in public infrastructure because it 10 11 promotes community and economic development. Public investment 12 stimulates business activity and helps create jobs; stimulates the redevelopment of brownfields and blighted areas in the inner city; 13 14 lowers the cost of housing; and promotes efficient land use. The legislature finds that these activities generate revenue for the state 15 and that it is in the public interest to invest in these projects 16 through a credit against the state sales and use tax to those local 17 18 governments that can demonstrate the expected returns to the state.

1 **Sec. 102.** RCW 39.89.020 and 2001 c 212 s 2 are each amended to 2 read as follows:

3 The definitions in this section apply throughout this chapter 4 unless the context clearly requires otherwise.

5 (1) "Assessed value of real property" means the valuation of 6 <u>taxable</u> real property as placed on the last completed assessment roll. 7 (2) "Department" means the department of revenue.

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(3) "Increment area" means the geographic area from which taxes are to be appropriated to finance public improvements authorized under this chapter.

(4) "Increment value" means seventy-five percent of any increase in 11 12 the assessed value of real property in an increment area due to the 13 placement of new construction and improvements to property on the 14 assessment rolls after the increment area is created, where the new construction or improvements occur entirely after the increment area is 15 created. "Increment value" does not include any increase in the 16 17 assessed value of real property representing new construction and improvements to property occurring after their initial placement on the 18 assessment rolls, except that for new construction which represents 19 entire buildings increment value includes seventy-five percent of any 20 21 increase in the assessed value of such new construction in the years following its initial placement on the assessment rolls. There is no 22 increment value if the assessed value of real property in an increment 23 24 area has not increased due to new construction and improvements to property occurring after the increment area is created. 25

26 (5) "Local government" means any city, town, county, port district,
 27 or any combination thereof.

28 (((3))) <u>(6)</u> "Ordinance" means any appropriate method of taking 29 legislative action by a local government.

30 (((4))) (7) "Participating taxing authority" means a taxing 31 authority that has entered into a written agreement with a local 32 government for the use of community revitalization financing to the 33 extent of allocating excess excise taxes to the local government for 34 the purpose of financing all or a portion of the costs of designated 35 public improvements.

36 <u>(8) "Participating taxing district" means all taxing districts</u>
37 <u>levying regular property taxes on real property within an increment</u>
38 <u>area, where a local government has obtained written agreement for the</u>

1	use of community revitalization financing to finance all or a portion									
2	of the costs of designated public improvements as provided in RCW									
3	<u>39.89.030(8). However, a fire protection district is not a</u>									
4	participating taxing district unless it has entered into a signed,									
5	written agreement with a local government to provide limited funding									
б	under community revitalization financing as provided in RCW									
7	<u>39.89.030(8)(a).</u>									
8	(9) "Public improvements" means:									
9	(a) Infrastructure improvements within the increment area that									
10	include:									
11	(i) Street and road construction and maintenance;									
12	(ii) Water and sewer system construction and improvements;									
13	(iii) Sidewalks and streetlights;									
14	(iv) Parking, terminal, and dock facilities;									
15	(v) Park and ride facilities of a transit authority;									
16	(vi) Park facilities and recreational areas; and									
17	(vii) Storm water and drainage management systems; and									
18	(b) Expenditures for any of the following purposes:									
19	(i) Providing environmental analysis, professional management,									
20	planning, and promotion within the increment area, including the									
21	management and promotion of retail trade activities in the increment									
22	area;									
23	(ii) Providing maintenance and security for common or public areas									
23	(ii) Providing maintenance and security for common or public areas									
23 24	(ii) Providing maintenance and security for common or public areas in the increment area; or									
23 24 25	<ul><li>(ii) Providing maintenance and security for common or public areas</li><li>in the increment area; or</li><li>(iii) Historic preservation activities authorized under RCW</li></ul>									
23 24 25 26	<pre>(ii) Providing maintenance and security for common or public areas in the increment area; or (iii) Historic preservation activities authorized under RCW 35.21.395.</pre>									
23 24 25 26 27	<pre>(ii) Providing maintenance and security for common or public areas in the increment area; or (iii) Historic preservation activities authorized under RCW 35.21.395. ((<del>(5)</del>)) <u>(10)</u> "Public improvement costs" means the costs of: (a)</pre>									
23 24 25 26 27 28	<pre>(ii) Providing maintenance and security for common or public areas in the increment area; or (iii) Historic preservation activities authorized under RCW 35.21.395. ((<del>(5)</del>)) <u>(10)</u> "Public improvement costs" means the costs of: (a) Design, planning, acquisition, <u>including land acquisition</u>, site</pre>									
23 24 25 26 27 28 29	<pre>(ii) Providing maintenance and security for common or public areas in the increment area; or (iii) Historic preservation activities authorized under RCW 35.21.395. ((<del>(5)</del>)) <u>(10)</u> "Public improvement costs" means the costs of: (a) Design, planning, acquisition, <u>including land acquisition</u>, site preparation <u>including land clearing</u>, construction, reconstruction,</pre>									
23 24 25 26 27 28 29 30	<pre>(ii) Providing maintenance and security for common or public areas in the increment area; or (iii) Historic preservation activities authorized under RCW 35.21.395. ((<del>(5)</del>)) <u>(10)</u> "Public improvement costs" means the costs of: (a) Design, planning, acquisition, <u>including land acquisition</u>, site preparation <u>including land clearing</u>, construction, reconstruction, rehabilitation, improvement, and installation of public improvements;</pre>									
23 24 25 26 27 28 29 30 31	<pre>(ii) Providing maintenance and security for common or public areas in the increment area; or (iii) Historic preservation activities authorized under RCW 35.21.395. (((5))) (10) "Public improvement costs" means the costs of: (a) Design, planning, acquisition, <u>including land acquisition</u>, site preparation <u>including land clearing</u>, construction, reconstruction, rehabilitation, improvement, and installation of public improvements; (b) <u>demolishing</u>, relocating, maintaining, and operating property</pre>									
23 24 25 26 27 28 29 30 31 32	<pre>(ii) Providing maintenance and security for common or public areas in the increment area; or (iii) Historic preservation activities authorized under RCW 35.21.395. ((<del>(5)</del>)) <u>(10)</u> "Public improvement costs" means the costs of: (a) Design, planning, acquisition, <u>including land acquisition</u>, site preparation <u>including land clearing</u>, construction, reconstruction, rehabilitation, improvement, and installation of public improvements; (b) <u>demolishing</u>, relocating, maintaining, and operating property pending construction of public improvements; (c) relocating utilities</pre>									
23 24 25 26 27 28 29 30 31 32 33	<pre>(ii) Providing maintenance and security for common or public areas in the increment area; or (iii) Historic preservation activities authorized under RCW 35.21.395. ((<del>(5)</del>)) <u>(10)</u> "Public improvement costs" means the costs of: (a) Design, planning, acquisition, <u>including land acquisition</u>, site preparation <u>including land clearing</u>, construction, reconstruction, rehabilitation, improvement, and installation of public improvements; (b) <u>demolishing</u>, relocating, maintaining, and operating property pending construction of public improvements; (c) relocating utilities as a result of public improvements; (d) financing public improvements,</pre>									
23 24 25 26 27 28 29 30 31 32 33 34	<pre>(ii) Providing maintenance and security for common or public areas in the increment area; or (iii) Historic preservation activities authorized under RCW 35.21.395. ((<del>(5)</del>)) <u>(10)</u> "Public improvement costs" means the costs of: (a) Design, planning, acquisition, <u>including land acquisition</u>, site preparation <u>including land clearing</u>, construction, reconstruction, rehabilitation, improvement, and installation of public improvements; (b) <u>demolishing</u>, relocating, maintaining, and operating property pending construction of public improvements; (c) relocating utilities as a result of public improvements; (d) financing public improvements, including interest during construction, legal and other professional</pre>									
23 24 25 26 27 28 29 30 31 32 33 34 35	<pre>(ii) Providing maintenance and security for common or public areas in the increment area; or (iii) Historic preservation activities authorized under RCW 35.21.395. ((<del>(5)</del>)) <u>(10)</u> "Public improvement costs" means the costs of: (a) Design, planning, acquisition, <u>including land acquisition</u>, site preparation <u>including land clearing</u>, construction, reconstruction, rehabilitation, improvement, and installation of public improvements; (b) <u>demolishing</u>, relocating, maintaining, and operating property pending construction of public improvements; (c) relocating utilities as a result of public improvements; (d) financing public improvements, including interest during construction, legal and other professional services, taxes, insurance, principal and interest costs on general</pre>									

allocation base value that are in excess of costs incurred by the 1 2 assessor in accordance with the revaluation plan under chapter 84.41 RCW, and the costs of apportioning the taxes and complying with this 3 chapter and other applicable law; and (f) administrative expenses and 4 feasibility studies reasonably necessary and related to these costs, 5 including related costs that may have been incurred before adoption of 6 7 the ordinance authorizing the public improvements and the use of community revitalization financing to fund the costs of the public 8 9 improvements.

10 (((<del>(6)</del>))) <u>(11)</u> "Regular property taxes" means regular property taxes as defined in RCW 84.04.140, except: (a) Regular property taxes levied 11 12 by port districts or public utility districts specifically for the 13 purpose of making required payments of principal and interest on 14 general indebtedness; ((and)) (b) regular property taxes levied by the state for the support of the common schools under RCW 84.52.065; and 15 (c) regular property taxes levied under the authority of RCW 84.55.050 16 that are limited to a specific purpose as provided in RCW 17 <u>84.55.050(3)(c)</u>. Regular property taxes do not include excess property 18 tax levies that are exempt from the aggregate limits for junior and 19 senior taxing districts as provided in RCW 84.52.043. 20

21 (((7))) (12) "Tax allocation base value" means the ((true and22 fair)) assessed value of real property located within an increment area for taxes ((imposed)) levied in the year in which the increment area is 23 24 created for collection in the following year, plus ((twenty-five)) one 25 hundred percent of any increase in the ((true and fair)) assessed value of real property located within an increment area that is placed on the 26 27 assessment rolls after the increment area is created, less the increment value. 28

29 ((<del>(8)</del>)) <u>(13)</u> "Tax allocation revenues" means those tax revenues 30 derived from the ((<del>imposition of</del>)) <u>receipt of excess excise taxes under</u> 31 <u>section 202 of this act and from</u> regular property taxes <u>levied</u> on the 32 increment value and distributed to finance public improvements.

33 ((<del>(9) "Increment area" means the geographic area from which taxes</del> 34 are to be appropriated to finance public improvements authorized under 35 this chapter.

36 (10) "Increment value" means seventy five percent of any increase 37 in the true and fair value of real property in an increment area that 38 is placed on the tax rolls after the increment area is created. 1 (11)) (14) "Taxing authority" means a governmental entity that
2 imposes a sales or use tax under chapter 82.14 RCW upon the occurrence
3 of any taxable event within a proposed or approved increment area.

4 (15) "Taxing district((s))" means a governmental entity that levies
5 or has levied for it regular property taxes upon real property located
6 within a proposed or approved increment area.

7 (((12) "Value of taxable property" means the value of the taxable 8 property as defined in RCW 39.36.015.))

9 Sec. 103. RCW 39.89.030 and 2002 c 12 s 1 are each amended to read 10 as follows:

11 A local government may finance public improvements using community 12 revitalization financing subject to the following conditions:

13 (1) The local government adopts an ordinance designating an increment area within its boundaries and specifying the public 14 improvements proposed to be financed in whole or in part with the use 15 16 of community revitalization financing. An increment area shall be geographically restricted to the location of the public improvement and 17 adjacent locations that the local government finds to have a high 18 likelihood of receiving direct positive business and economic impacts 19 20 due to the public improvement, such as a neighborhood or a block. An increment area shall not encompass any one political jurisdiction in 21 its\_entirety; 22

(2) The public improvements proposed to be financed in whole or in part using community revitalization financing are expected to encourage private development within the increment area and to increase the fair market value of real property within the increment area;

(3) The local government has entered or expects to enter into a 27 contract with a private developer relating to the development of 28 29 private improvements within the increment area or has received a letter of intent from a private developer relating to the developer's plans 30 for the development of private improvements within the increment area; 31 32 (4) Private development that is anticipated to occur within the increment area, as a result of the public improvements, will be 33 34 consistent with the countywide planning policy adopted by the county 35 under RCW 36.70A.210 and the local government's comprehensive plan and 36 development regulations adopted under chapter 36.70A RCW;

1 (((4) Taxing districts, in the aggregate, that levy at least 2 seventy five percent of the regular property tax within which the 3 increment area is located approves the community revitalization 4 financing of the project under RCW 39.89.050(1); and

(5) In an increment area that includes any portion of a fire 5 6 protection district as defined in Title 52 RCW, the fire protection district must agree to participate in the community revitalization 7 financing of the project under chapter 212, Laws of 2001, for the 8 project to proceed. Approval by the fire protection district shall be 9 considered as part of the required participation by taxing districts 10 11 under subsection (4) of this section)) (5) The local government may not use community revitalization financing to finance the costs associated 12 13 with the financing, design, acquisition, construction, equipping, operating, maintaining, remodeling, repairing, and reequipping of 14 public facilities funded with taxes collected under RCW 82.14.048; 15

(6) The governing body of the local government must make a finding 16 that community revitalization financing: (a) Will not be used for the 17 purpose of relocating a business from outside the increment area, but 18 within this state, into the increment area; (b) will improve the 19 viability of existing business entities within the increment area; and 20 (c) will be used exclusively in areas within the jurisdiction of the 21 local government deemed in need of economic development and/or 22 redevelopment, and absent the financing available under this act the 23 24 proposed economic development and/or redevelopment would more than likely not occur; 25

26 (7) The governing body of the local government finds that the 27 public improvements proposed to be financed in whole or in part using 28 community revitalization financing are reasonably likely to:

29 (a) Increase private investment within the increment area;

30 (b) Increase employment within the increment area; and

31 (c) Generate, over the period of time that the local sales and use 32 tax will be imposed under section 301 of this act, state and local 33 property, sales, and use tax revenues that are equal to or greater than 34 the respective state and local contributions made under this chapter;

35 (8) The local government obtains written agreement for the use of 36 community revitalization financing to finance all or a portion of the 37 costs of the designated public improvements from taxing districts that 38 in the aggregate levy at least sixty percent of the regular property 1 taxes on property within the increment area. The agreement must be 2 authorized by the governing body of taxing districts that in the 3 aggregate levy at least sixty percent of the regular property taxes on 4 property within the increment area.

(a) A signed, written agreement from taxing districts that in the 5 б aggregate levy at least sixty percent of the regular property taxes within the increment area constitutes concurrence by all taxing 7 districts in the increment area in the public improvements and 8 participation in the public improvements to the extent of providing 9 limited funding under community revitalization financing authorized 10 under this chapter. However, a fire protection district shall not be 11 deemed to participate in the public improvements unless it has provided 12 13 written notice to the local government of its decision to provide limited funding under community revitalization financing. 14

(b) For purposes of this subsection (8), "regular property taxes" means regular property taxes defined in RCW 84.04.140, except: (i) Regular property taxes levied by the state; and (ii) regular property taxes levied by a fire protection district if the fire protection district has not entered into a signed, written agreement with a local government to provide limited funding under community revitalization financing as provided in (a) of this subsection.

22 **Sec. 104.** RCW 39.89.050 and 2001 c 212 s 5 are each amended to 23 read as follows:

24 <u>(1)</u> Before adopting an ordinance creating the increment area, a 25 local government must:

26 ((((1))) (a) Obtain written agreement for the use of community 27 revitalization financing to finance all or a portion of the costs of the designated public improvements from taxing districts ((that, in the 28 29 aggregate, levy at least seventy-five percent of the regular property 30 tax on property within the increment area. A signed, written agreement 31 from taxing districts that in the aggregate levy at least seventy-five percent of the regular property tax within the increment area, 32 constitutes concurrence by all taxing districts in the increment area 33 34 in the public improvement and participation in the public improvement 35 to the extent of providing limited funding under community 36 revitalization financing authorized under this chapter. The agreement 37 must be authorized by the governing body of taxing districts that in 1 the aggregate levy at least seventy-five percent of the regular 2 property tax on property within the increment area)) as provided in RCW 3 <u>39.89.030(8); and</u>

4 (((2))) (b) Hold a public hearing on the proposed financing of the
5 public improvement in whole or in part with community revitalization
6 financing.

7 <u>(i)</u> Notice of the public hearing must be published in a legal 8 newspaper of general circulation within the proposed increment area at 9 least ten days before the public hearing and posted in at least six 10 conspicuous public places located in the proposed increment area.

11 (ii) Notice must also be sent by United States mail to the property 12 owners and the business enterprises located within the proposed increment area at least thirty days prior to the hearing. In 13 implementing provisions under this act, the local governing body may 14 also consult with business organizations, including the local chamber 15 of commerce, and the office of minority and women's business 16 enterprises to assist with providing appropriate notice to business 17 enterprises and property owners for whom English is a second language. 18 (iii) Notices must describe the contemplated public improvements, 19 20 estimate the costs of the public improvements, describe the portion of 21 the costs of the public improvements to be borne by community revitalization financing, describe any other sources of revenue to 22 23 finance the public improvements, describe the boundaries of the

proposed increment area, and estimate the period during which community revitalization financing is contemplated to be used. The public hearing may be held by either the governing body of the local government, or a committee of the governing body that includes at least a majority of the whole governing body((; and)).

29 ((<del>(3)</del>)) <u>(2) In order to create an increment area, a local</u> 30 <u>government must a</u>dopt an ordinance establishing the increment area 31 that:

32 (a) Describes the public improvements ((-)):

33 (b) Describes the boundaries of the increment area((-)):

34 (c) Estimates the cost of the public improvements and the portion 35 of these costs to be financed by community revitalization 36 financing( $(\tau)$ );

(d) Estimates the time during which regular property taxes are to 1 2 be apportioned( $(\tau)$ ) and, if applicable, excess excise taxes are to be used to finance public improvement costs associated with the public 3 improvements financed in whole or in part by community revitalization 4 financing; 5 (e) Estimates the average amount of tax revenue to be received in 6 7 all fiscal years through the imposition of a sales and use tax under section 301 of this act; 8 (f) Provides the date when the apportionment of the regular 9 property taxes and, if applicable, the use of excess excise taxes will 10 11 commence((-)); and12 (q) Finds that the conditions of RCW 39.89.030 are met. 13 (3) For purposes of this section, "fiscal year" means the year 14 beginning July 1st and ending the following June 30th. 15 Sec. 105. RCW 39.89.060 and 2001 c 212 s 6 are each amended to 16 read as follows: 17 The local government shall: (1) Publish notice in a legal newspaper of general circulation 18 within the increment area that describes the public improvement, 19 20 describes the boundaries of the increment area, and identifies the 21 location and times where the ordinance and other public information concerning the public improvement may be inspected; and 22 (2) Deliver a certified copy of the ordinance to the county 23 24 treasurer, the county assessor, and the governing body of each participating taxing district within which the increment area is 25 26 located. 27 PART II 28 COMMUNITY REVITALIZATION FINANCING 29 USE OF TAX ALLOCATION REVENUES TO PAY THE COSTS OF PUBLIC IMPROVEMENTS Sec. 201. RCW 39.89.070 and 2001 c 212 s 7 are each amended to 30 read as follows: 31 (1) Commencing in the second calendar year following the passage of 32 the ordinance creating an increment area and authorizing the use of 33 34 community revitalization financing, the county treasurer shall

1 distribute receipts from regular taxes imposed on real property located 2 in the increment area as follows:

3 (a) Each <u>participating</u> taxing district <u>and the local government</u> 4 <u>that created the increment area</u> shall receive that portion of its 5 regular property taxes produced by the rate of tax levied by or for the 6 taxing district on the tax allocation base value for that community 7 revitalization financing project in the taxing district, or upon the 8 total assessed value of real property in the taxing district, whichever 9 is smaller; and

10 (b) The local government that created the increment area shall receive an additional portion of the regular property taxes levied by 11 12 it and by or for each participating taxing district upon the increment 13 value within the increment area. However, if there is no increment value, the local government shall not receive any additional regular 14 property taxes under this subsection (1)(b). The local government that 15 created the increment area may agree to receive less than the full 16 17 amount of ((this)) the additional portion of regular property taxes under this subsection (1)(b) as long as bond debt service, reserve, and 18 other bond covenant requirements are satisfied, in which case the 19 balance of these tax receipts shall be allocated to the participating 20 21 taxing districts that ((imposed)) levied regular property taxes, or 22 have regular property taxes ((imposed)) levied for them, in the increment area for collection that year in proportion to their regular 23 24 tax levy rates for collection that year. The local government may 25 request that the treasurer transfer this additional portion of the property taxes to its designated agent. The portion of the tax 26 27 receipts distributed to the local government or its agent under this subsection (1)(b) may only be expended to finance public improvement 28 costs associated with the public improvements financed in whole or in 29 part by community revitalization financing. 30

(2) The county assessor shall allocate ((twenty five percent of any increased real property value occurring in the increment area to the tax allocation base value and seventy five percent to the increment value)) any increase in the assessed value of real property occurring in the increment area to the increment value and tax allocation base value as appropriate. This section does not authorize revaluations of real property by the assessor for property taxation that are not made in accordance with the assessor's revaluation plan under chapter 84.41
 RCW or under other authorized revaluation procedures.

(3) The apportionment of increases in assessed valuation in an 3 increment area, and the associated distribution to the local government 4 5 of receipts from regular property taxes that are imposed on the increment value, must cease when tax allocation revenues are no longer 6 7 necessary or obligated to pay the costs of the public improvements. Any excess tax allocation revenues derived from regular property taxes 8 and earnings on ((the)) such tax allocation revenues, remaining at the 9 10 time the apportionment of tax receipts terminates, must be returned to the county treasurer and distributed to the participating taxing 11 12 districts that imposed regular property taxes, or had regular property 13 taxes imposed for it, in the increment area for collection that year, 14 in proportion to the rates of their regular property tax levies for 15 collection that year.

16 <u>NEW SECTION.</u> Sec. 202. A new section is added to chapter 39.89
17 RCW to read as follows:

(1) A local government that creates an increment area and has 18 received approval from the department under section 303 of this act to 19 20 impose the local option sales and use tax authorized in section 301 of 21 this act may use annually any excess excise taxes received by it from taxable activity within the increment area to finance public 22 23 improvement costs associated with the public improvements financed in 24 whole or in part by community revitalization financing. The use of excess excise taxes must cease when tax allocation revenues are no 25 26 longer necessary or obligated to pay the costs of the public Any participating taxing authority is authorized to 27 improvements. allocate excess excise taxes to the local government as long as the 28 local government has received approval from the department under 29 section 303 of this act to impose the local option sales and use tax 30 31 authorized in section 301 of this act. The legislature declares that it is a proper purpose of a local government or participating taxing 32 authority to allocate excess excise taxes for purposes of financing 33 34 public improvements under this chapter.

35 (2) A local government consisting solely of a port district may use
 36 excess excise taxes as provided in this section only to the extent that

any participating taxing authority allocates excess excise taxes to the
 local government.

3 (3) A local government consisting of a port district and any city,
4 town, or county may use excess excise taxes as provided in this section
5 only if:

6 (a) The city, town, or county realizes excess excise taxes from 7 taxable activity within the increment area; or

8 (b) Any participating taxing authority allocates excess excise 9 taxes to the local government.

10 (4) A local government shall provide the department accurate 11 information describing the geographical boundaries of the increment 12 area at least seventy-five days before the effective date of the 13 ordinance creating the increment area. The local government shall 14 ensure that the boundary information provided to the department is kept 15 current.

16 (5) The department shall provide each local government that has 17 provided boundary information to the department as provided in this 18 section and that has received approval from the department under 19 section 303 of this act to impose the local option sales and use tax 20 authorized in section 301 of this act with the necessary information to 21 calculate excess excise taxes.

(6) The definitions in this subsection apply throughout thissection unless the context clearly requires otherwise.

(a) "Base year" means the first calendar year following thecreation of an increment area.

(b) "Excess excise taxes" means the amount of excise taxes received 26 27 by the local government during the measurement year from taxable activity within the increment area over and above the amount of excise 28 taxes received by the local government during the base year from 29 taxable activity within the increment area. However, if a local 30 31 government creates an increment area and reasonably determines that no 32 activity subject to tax under chapters 82.08 and 82.12 RCW occurred in the twelve months immediately preceding the creation of the increment 33 area within the boundaries of the area that became the increment area, 34 "excess excise taxes" means the entire amount of excise taxes received 35 by the local government during a calendar year period beginning with 36 37 the calendar year immediately following the creation of the increment 38 area and continuing with each measurement year thereafter.

1 (c) "Excise taxes" means local retail sales and use taxes 2 authorized in RCW 82.14.030.

3 (d) "Measurement year" means a calendar year, beginning with the 4 calendar year following the base year and each calendar year 5 thereafter, that is used annually to measure the amount of excess 6 excise taxes required to be used to finance public improvement costs 7 associated with public improvements financed in whole or in part by 8 community revitalization financing.

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# PART III

## 10

## COMMUNITY REVITALIZATION FINANCING--STATE CONTRIBUTION

11 <u>NEW SECTION.</u> Sec. 301. A new section is added to chapter 82.14
12 RCW to read as follows:

(1) A city, town, or county that creates an increment area and 13 14 finances public improvements pursuant to chapter 39.89 RCW may impose 15 a sales and use tax in accordance with the terms of this chapter and subject to the criteria set forth in this section. Except as provided 16 in this section, the tax is in addition to other taxes authorized by 17 18 law and shall be collected from those persons who are taxable by the state under chapters 82.08 and 82.12 RCW upon the occurrence of any 19 taxable event within the taxing jurisdiction of the city, town, or 20 The rate of tax shall not exceed the rate provided in RCW 21 county. 22 82.08.020(1) in the case of a sales tax or the rate provided in RCW 23 82.12.020(5) in the case of a use tax, less the aggregate rates of any other taxes imposed on the same events that are credited against the 24 25 state taxes imposed under chapters 82.08 and 82.12 RCW.

(2) The tax imposed under subsection (1) of this section shall be deducted from the amount of tax otherwise required to be collected or paid over to the department under chapter 82.08 or 82.12 RCW. The department shall perform the collection of such taxes on behalf of the city, town, or county at no cost to the city, town, or county.

31 (3) No tax may be imposed under this section before July 1, 2007.
32 Before imposing a tax under this section, the city, town, or county
33 shall first have received tax allocation revenues derived from either
34 regular property taxes or excess excise taxes, or both, during the
35 preceding calendar year. The tax imposed under this section shall

expire when the bonds issued under the authority of chapter 39.89 RCW 1 2 are retired, but not more than twenty-five years after the tax is first 3 imposed.

(4) An ordinance adopted by the legislative authority of a city, 4 5 town, or county imposing a tax under this section shall provide that: (a) The tax shall first be imposed on the first day of a fiscal 6 7

(b) The amount of tax received by the local government in any 8 fiscal year shall not exceed the amount of the state contribution; 9

(c) The tax shall cease to be imposed for the remainder of any 10 11 fiscal year in which either:

(i) The amount of tax receipts totals the amount of the state 12 13 contribution;

(ii) The amount of tax receipts totals the amount of "local public 14 sources," as that term is used in section 302 of this act, dedicated in 15 16 the previous calendar year to finance public improvements authorized 17 under chapter 39.89 RCW; or

(iii) The amount of revenue from taxes imposed under this section 18 by all cities, towns, and counties totals the annual state credit limit 19 20 as provided in section 303(3) of this act;

(d) The tax shall be reimposed, should it cease to be imposed for 21 22 any of the reasons provided in (c) of this subsection, at the beginning 23 of the next fiscal year, subject to the restrictions in this section; 24 and

25 (e) Any revenue generated by the tax in excess of the amounts 26 specified in (a), (b), and (c) of this subsection shall belong to the 27 state of Washington.

(5) If both a county and a city or town impose a tax under this 28 29 section, the tax imposed by the city, town, or county shall be credited 30 as follows:

31 (a) If the county has created an increment area before the city or 32 town, the tax imposed by the county shall be credited against the tax imposed by the city or town, the purpose of such credit is to give 33 priority to the county tax; and 34

(b) If the city or town has created an increment area before the 35 county, the tax imposed by the city or town shall be credited against 36 37 the tax imposed by the county, the purpose of such credit is to give 38 priority to the city or town tax.

year.

(6) The department shall determine the amount of tax receipts 1 2 attributable to each city, town, and county imposing a sales and use tax under this section and shall advise a city, town, or county when it 3 must cease imposing the tax for the remainder of the fiscal year as 4 provided in subsection (4)(c) of this section. Determinations by the 5 department of the amount of taxes attributable to a city, town, or 6 7 county are final and shall not be used to challenge the validity of any tax imposed under this section. The department shall remit any tax 8 receipts in excess of the amounts specified in subsection (4)(a), (b), 9 10 and (c) of this section to the state treasurer who shall deposit the moneys in the general fund. 11

12 (7) The definitions in this subsection apply throughout this13 section unless the context clearly requires otherwise.

14 (a) "Base year" means the first calendar year following the15 creation of an increment area.

(b) "Excess state excise taxes" means the amount of excise taxes 16 17 received by the state during the measurement year from taxable activity within the increment area over and above the amount of excise taxes 18 received by the state during the base year from taxable activity within 19 However, if a local government creates an 20 the increment area. 21 increment area and reasonably determines that no activity subject to 22 tax under chapters 82.08 and 82.12 RCW occurred in the twelve months immediately preceding the creation of the increment area within the 23 24 boundaries of the area that became the increment area, "excess state excise taxes" means the entire amount of excise taxes received by the 25 state during a calendar year period beginning with the calendar year 26 27 immediately following the creation of the increment area and continuing with each measurement year thereafter. 28

29 (c) "Excise taxes" means the state retail sales and use taxes 30 imposed under chapters 82.08 and 82.12 RCW.

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(d) "Fiscal year" has the same meaning as in RCW 39.89.050(3).

(e) "Increment area" has the same meaning as in RCW 39.89.020.

(f) "Measurement year" means a calendar year, beginning with the calendar year following the base year and each calendar year thereafter, that is used annually to measure the amount of excess excise taxes required to be used to finance public improvement costs associated with public improvements financed in whole or in part by community revitalization financing. (g) "State contribution" means the lesser of one million dollars or
 an amount equal to:

3 (i) State property tax allocation revenues received by the state4 during the preceding calendar year; and

5 (ii) Excess state excise taxes received by the state during the 6 preceding calendar year.

7 (h) "State property tax allocation revenues" means those tax 8 revenues derived from the imposition of property taxes levied by the 9 state for the support of common schools under RCW 84.52.065 on the 10 increment value as defined in RCW 39.89.020.

11 (i) "Tax allocation revenues" has the same meaning as in RCW 12 39.89.020.

13 <u>NEW SECTION.</u> Sec. 302. A new section is added to chapter 82.14 14 RCW to read as follows:

15 (1) Moneys collected from the taxes imposed under section 301 of 16 this act shall be used only for the purpose of principal and interest 17 payments on bonds issued under the authority of RCW 39.89.080 and must be matched with an amount from local public sources dedicated through 18 December 31st of the previous calendar year to finance public 19 20 improvements authorized under chapter 39.89 RCW. Such local public sources include but are not limited to private monetary contributions 21 22 and tax allocation revenues. Local public sources are dedicated to 23 finance public improvements if they are actually expended to pay public 24 improvement costs or are required by law or an agreement to be used exclusively to pay public improvement costs. 25

26 (2) A local government shall inform the department by the first day27 of March of the amount of:

(a) Local public sources dedicated in the preceding calendar year
 to finance public improvements authorized under chapter 39.89 RCW; and

(b) Tax allocation revenues derived in the preceding calendar year from the imposition of regular property taxes on the increment value and distributed to finance public improvements. Upon request of a local government, the county assessor shall assist the local government in determining the amount of tax allocation revenues derived in the preceding calendar year and distributed to finance public improvements. (3) If a local government fails to comply with subsection (2) of 1 this section, no tax may be imposed under section 301 of this act in 2 the subsequent fiscal year.

3 (4) A local government shall provide a report to the department by
4 March 1st of each year. The report shall contain the following
5 information:

(a) The amount of tax allocation revenues, taxes under section 301
of this act, and local public sources received by the local government
during the preceding calendar year, and a summary of how these revenues
were expended;

10 (b) The names of any businesses locating within the increment area 11 as a result of the public improvements undertaken by the local 12 government and financed in whole or in part with community 13 revitalization financing;

(c) The total number of permanent jobs created as a result of the
public improvements undertaken by the local government and financed in
whole or in part with community revitalization financing;

(d) The average wages and benefits received by all employees of businesses locating within the increment area as a result of the public improvements undertaken by the local government and financed in whole or in part with community revitalization financing; and

21 (e) That the local government is in compliance with RCW 22 39.89.030(6)(c).

(5) The department shall make a report available to the public and the legislature by June 1st of each year. The report shall include a list of public improvements undertaken by local governments and financed in whole or in part with community revitalization financing, and it shall also include a summary of the information provided to the department by local governments under subsection (4) of this section.

(6) The definitions in this subsection apply throughout thissection unless the context clearly requires otherwise.

31 (a) "Public improvement costs" has the same meaning as in RCW32 39.89.020.

33 (b) "Tax allocation revenues" has the same meaning as in RCW 34 39.89.020.

35 <u>NEW SECTION.</u> Sec. 303. A new section is added to chapter 82.32
36 RCW to read as follows:

37 (1) As a condition to imposing a sales and use tax under section

301 of this act, a city, town, or county must apply to the department 1 2 at least seventy-five days before the effective date of any such tax. The application shall be in a form and manner prescribed by the 3 department and shall include but is not limited to information 4 establishing that the applicant is eligible to impose such a tax, the 5 anticipated effective date for imposing the tax, the estimated number б 7 of years that the tax will be imposed, and the estimated amount of tax revenue to be received in each fiscal year that the tax will be 8 imposed. For purposes of this section, "fiscal year" means the year 9 10 beginning July 1st and ending the following June 30th. The department shall make available forms to be used for this purpose. As part of the 11 12 application, a city, town, or county must provide to the department a 13 copy of the ordinance creating the increment area as required in RCW 14 39.89.050. The department shall rule on completed applications within sixty days of receipt. The department may begin accepting and 15 approving applications August 1, 2005. No new applications shall be 16 17 considered by the department after the thirtieth day of September of the third year following the year in which the first application was 18 received by the department. 19

(2) The authority to impose the local option sales and use taxes 20 21 under section 301 of this act is on a first-come basis. Priority for 22 collecting the taxes authorized under section 301 of this act among approved applicants shall be based on the date that the approved 23 24 application was received by the department. As a part of the approval 25 of applications under this section, the department shall approve the 26 amount of tax under section 301 of this act that an applicant may 27 impose. The amount of tax approved by the department shall not exceed the lesser of five million dollars or the average amount of tax revenue 28 that the applicant estimates that it will receive in all fiscal years 29 through the imposition of a sales and use tax under section 301 of this 30 act. A city, town, or county shall not receive, in any fiscal year, 31 32 more revenues from taxes imposed under section 301 of this act than the amount approved by the department. The department shall not approve 33 the receipt of more credit against the state sales and use tax than is 34 35 authorized under subsection (3) of this section.

36 (3) The amount of credit against the state sales and use tax is 37 limited as follows: 1 (a) Except as provided in this subsection (3), no more than twenty 2 million dollars of credit against the state sales and use tax may be 3 received by all cities, towns, and counties imposing a tax under 4 section 301 of this act.

5 (b) During the fiscal years beginning July 1, 2008, through June 6 30, 2011, and for each subsequent fiscal year, the total amount of 7 credit against the state sales and use tax that may be received by all 8 cities, towns, and counties imposing a tax under section 301 of this 9 act shall be increased as follows:

10 (i) In the fiscal year beginning July 1, 2008, the limit in (a) of 11 this subsection shall be increased by the same percentage as the 12 percentage increase in the assessed value of all taxable property 13 within this state from calendar year 2005 through calendar year 2006, 14 as determined by the department;

(ii) In the fiscal year beginning July 1, 2009, the limit in (a) of this subsection shall be increased by the same percentage as the percentage increase in the assessed value of all taxable property within this state from calendar year 2005 through calendar year 2007, as determined by the department;

(iii) In the fiscal year beginning July 1, 2010, and for each subsequent fiscal year, the limit in (a) of this subsection shall be increased by the same percentage as the percentage increase in the assessed value of all taxable property within this state from calendar year 2005 through calendar year 2008, as determined by the department.

(4) The credit against the state sales and use tax shall be available to any city, town, or county imposing a tax under section 301 of this act only as long as the city, town, or county has outstanding indebtedness under RCW 39.89.080.

(5) The department may adopt any rules under chapter 34.05 RCW it considers necessary for the administration of sections 202 through 303 of this act.

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## PART IV

#### BOND AUTHORIZATION

34 **Sec. 401.** RCW 39.89.080 and 2001 c 212 s 8 are each amended to 35 read as follows:

36 (1) A local government designating an increment area and

authorizing the use of community revitalization financing may incur general indebtedness, and issue general obligation bonds, to finance the public improvements and retire the indebtedness in whole or in part from tax allocation revenues it receives, subject to the following requirements:

6 (a) The ordinance adopted by the local government creating the 7 increment area and authorizing the use of community revitalization 8 financing indicates an intent to incur this indebtedness and the 9 maximum amount of this indebtedness that is contemplated; and

10 (b) The local government includes this statement of the intent in 11 all notices required by RCW 39.89.050.

12 (2) The general indebtedness incurred under subsection (1) of this 13 section may be payable from other tax revenues, the full faith and 14 credit of the local government, and nontax income, revenues, fees, and 15 rents from the public improvements, as well as contributions, grants, 16 and nontax money available to the local government for payment of costs 17 of the public improvements or associated debt service on the general 18 indebtedness.

19 (3) In addition to the requirements in subsection (1) of this 20 section, a local government designating an increment area and 21 authorizing the use of community revitalization financing may require 22 the nonpublic participant to provide adequate security to protect the 23 public investment in the public improvement within the increment area.

24 (4) Bonds issued under this section shall be authorized by ordinance of the local governing body and may be issued in one or more 25 series and shall bear such date or dates, be payable upon demand or 26 27 mature at such time or times, bear interest at such rate or rates, be in such denomination or denominations, be in such form either coupon or 28 registered as provided in RCW 39.46.030, carry such conversion or 29 registration privileges, have such rank or priority, be executed in 30 such manner, be payable in such medium of payment, at such place or 31 places, and be subject to such terms of redemption with or without 32 premium, be secured in such manner, and have such other 33 characteristics, as may be provided by such ordinance or trust 34 35 indenture or mortgage issued pursuant thereto.

36 (5) The local government may annually pay into a fund to be 37 established for the benefit of bonds issued under this section a fixed 38 proportion or a fixed amount of any tax allocation revenues derived

from property or business activity within the increment area containing 1 2 the public improvements funded by the bonds, such payment to continue until all bonds payable from the fund are paid in full. The local 3 government may also annually pay into the fund established in this 4 section a fixed proportion or a fixed amount of any revenues derived 5 from taxes imposed under section 301 of this act, such payment to 6 continue until all bonds payable from the fund are paid in full. 7 Revenues derived from taxes imposed under section 301 of this act are 8 subject to the use restriction in section 302 of this act. 9

(6) In case any of the public officials of the local government 10 whose signatures appear on any bonds or any coupons issued under this 11 12 chapter shall cease to be such officials before the delivery of such 13 bonds, such signatures shall, nevertheless, be valid and sufficient for all purposes, the same as if such officials had remained in office 14 until such delivery. Any provision of any law to the contrary 15 notwithstanding, any bonds issued under this chapter are fully 16 17 negotiable.

18 (7) Notwithstanding subsections (4) through (6) of this section, 19 bonds issued under this section may be issued and sold in accordance 20 with chapter 39.46 RCW.

21 <u>NEW SECTION.</u> Sec. 402. A new section is added to chapter 39.89
22 RCW to read as follows:

A local government that issues bonds under RCW 39.89.080 to finance public improvements may pledge for the payment of such bonds all or part of any tax allocation revenues derived from the public improvements. The local government may also pledge all or part of any revenues derived from taxes imposed under section 301 of this act and held in connection with the public improvements. All of such tax revenues are subject to the use restriction in section 302 of this act.

30 <u>NEW SECTION.</u> Sec. 403. A new section is added to chapter 39.89
31 RCW to read as follows:

32 The bonds issued by a local government under RCW 39.89.080 to 33 finance public improvements shall not constitute an obligation of the 34 state of Washington, either general or special.

1	PART V											
2	MISCELLANEOUS											
3	<u>NEW</u>	SECTION.	Sec.	501.	If	any	provision	of	this	act	or	its

4 application to any person or circumstance is held invalid, the 5 remainder of the act or the application of the provision to other 6 persons or circumstances is not affected.

7 <u>NEW SECTION.</u> Sec. 502. Part headings used in this act do not 8 constitute any part of the law.

9 <u>NEW SECTION.</u> **Sec. 503.** Nothing in this act shall be construed to 10 give port districts the authority to impose a sales or use tax under 11 chapter 82.14 RCW.

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