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SUBSTITUTE HOUSE BILL 3185

By House Committee on Commerce & Labor (originally sponsored by Representative McCoy)

59th Legislature

2006 Regular Session

READ FIRST TIME 02/03/06.

State of Washington

- 1 AN ACT Relating to violations of wage payment requirements; adding
- 2 new sections to chapter 49.48 RCW; creating a new section; and
- 3 prescribing penalties.

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- 4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- NEW SECTION. Sec. 1. DEFINITIONS. The definitions in this section apply throughout this section and sections 2 through 5 of this act:
 - (1) "Citation" means a written determination by the department that a wage payment requirement has been violated.
- 10 (2) "Department" means the department of labor and industries.
- 11 (3) "Determination of compliance" means a written determination by 12 the department that wage payment requirements have not been violated.
- 13 (4) "Director" means the director of the department of labor and industries, or the director's authorized representative.
- (5) "Employee" has the meaning provided in: (a) RCW 49.46.010 for purposes of a wage payment requirement set forth in RCW 49.46.020 or 49.46.130; and (b) RCW 49.12.005 for purposes of a wage payment requirement set forth in RCW 49.48.010, 49.52.050, or 49.52.060.

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- 1 (6) "Employer" has the meaning provided in RCW 49.46.010 for 2 purposes of a wage payment requirement set forth in RCW 49.46.020, 3 49.46.130, 49.48.010, 49.52.050, or 49.52.060.
 - (7) "Notice of assessment" means a written notice by the department that, based on a citation, the employer shall pay the amounts assessed under section 2 of this act.
 - (8) "Wage" has the meaning provided in RCW 49.46.010.

- (9) "Wage complaint" means a complaint from an employee to the department that asserts that an employer has violated one or more wage payment requirements and that is reduced to writing.
- (10) "Wage payment requirement" means a wage payment requirement set forth in RCW 49.46.020, 49.46.130, 49.48.010, 49.52.050, or 49.52.060, and any related rules adopted by the department.
- 14 (11) "Willful" means a knowing and intentional action that is 15 neither accidental nor the result of a bona fide dispute, as evaluated 16 under the standards applicable to wage payment violations under RCW 17 49.52.050(2).
 - NEW SECTION. Sec. 2. CITATIONS AND NOTICES OF ASSESSMENT--CIVIL PENALTIES. (1) If an employee files a wage complaint with the department, the department shall investigate the wage complaint. Unless otherwise resolved, the department shall issue either a citation and notice of assessment or a determination of compliance: (a) No later than sixty days after the date on which the department received the wage complaint, unless the department extends this time period for good cause; and (b) no later than three years after the date on which the cause of action accrued, unless a longer period of time applies under law. Such cause of action for wage claims accrues from the date when the wages are due. The department shall send the citation and notice of assessment or the determination of compliance to both the employer and the employee by service of process or certified mail to their last known addresses.
 - (2) If the department determines that an employer has violated a wage payment requirement and issues to the employer a citation and notice of assessment, the department may order the employer to pay employees all wages owed, including interest of one percent per month on all wages owed, to the employee.

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(3) If the department determines that the violation of the wage payment requirement was a willful violation, the department also may order the employer to pay the department a civil penalty as specified in (a) of this subsection.

- (a) A civil penalty for a willful violation of a wage payment requirement shall be not less than five hundred dollars or an amount equal to ten percent of the total amount of unpaid wages, whichever is greater. The maximum civil penalty for a willful violation of a wage payment requirement shall be twenty thousand dollars.
- (b) The department may not assess a civil penalty if the employer reasonably relied on: (i) A rule related to any wage payment requirement; (ii) a written order, ruling, approval, opinion, advice, determination, or interpretation of the director; or (iii) an interpretive or administrative policy issued by the department and filed with the office of the code reviser. In accordance with the department's retention schedule obligations under chapter 40.14 RCW, the department shall maintain a complete and accurate record of all written orders, rulings, approvals, opinions, advice, determinations, and interpretations for purposes of determining whether an employer is immune from civil penalties under (b)(ii) of this subsection.
- (c) The department shall waive any civil penalty assessed against an employer under this section if the director determines that the employer has provided payment to the employee of all wages that the department determined that the employer owed to the employee, including interest, within ten business days of the employer's receipt of the citation and notice of assessment from the department.
- (d) The department may waive at any time a civil penalty assessed under this section, in whole or in part, if the director determines that the employer paid all wages owed to an employee.
- 30 (e) The department shall deposit civil penalties paid under this 31 section in the supplemental pension fund established under RCW 32 51.44.033.
 - (4) Upon payment by an employer, and acceptance by an employee, of all wages and interest assessed by the department in a citation and notice of assessment issued to the employer, the fact of such payment by the employer, and of such acceptance by the employee, shall: (a) Constitute a full and complete satisfaction by the employer of all specific wage payment requirements addressed in the citation and notice

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- of assessment; and (b) bar the employee from initiating or pursuing any court action or other judicial or administrative proceeding based on the specific wage payment requirements addressed in the citation and notice of assessment. The citation and notice of assessment shall include a notification and summary of the specific requirements of this subsection.
 - NEW SECTION. Sec. 3. ADMINISTRATIVE APPEALS. (1) A person, firm, or corporation aggrieved by a citation and notice of assessment or a determination of compliance issued by the department under section 2 of this act may appeal the citation and notice of assessment or the determination of compliance to the director by filing a notice of appeal with the director within thirty days of the department's issuance of the citation and notice of assessment or the determination of compliance. A citation and notice of assessment or a determination of compliance not appealed within thirty days is final and binding, and not subject to further appeal.
 - (2) A notice of appeal filed with the director under this section shall stay the effectiveness of the citation and notice of assessment or the determination of compliance pending final review of the appeal by the director as provided for in chapter 34.05 RCW.
 - (3) Upon receipt of a notice of appeal, the director shall assign the hearing to an administrative law judge of the office administrative hearings to conduct the hearing and issue an initial The hearing and review procedures shall be conducted in accordance with chapter 34.05 RCW, and the standard of review by the administrative law judge of an appealed citation and notice of assessment or an appealed determination of compliance shall be de novo. Any party who seeks to challenge an initial order shall file a petition for administrative review with the director within thirty days after service of the initial order. The director shall administrative review in accordance with chapter 34.05 RCW.
 - (4) The director shall issue all final orders after appeal of the initial order. The final order of the director is subject to judicial review in accordance with chapter 34.05 RCW.
 - (5) Orders that are not appealed within the time period specified in this section and chapter 34.05 RCW are final and binding, and not subject to further appeal.

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(6) An employer who fails to allow adequate inspection of records in an investigation by the department under this chapter within a reasonable time period may not use such records in any appeal under this section to challenge the correctness of any determination by the department of wages owed.

- NEW SECTION. Sec. 4. ELECTION OF REMEDY. (1) An employee who has filed a wage complaint with the department may elect to terminate the department's administrative action, thereby preserving any private right of action, by providing written notice to the department within ten business days after the employee's receipt of the department's citation and notice of assessment.
- (2) If the employee elects to terminate the department's administrative action: (a) The department shall immediately discontinue its action against the employer; (b) the department shall vacate a citation and notice of assessment already issued by the department to the employer; and (c) the citation and notice of assessment, and any related findings of fact or conclusions of law by the department, and any payment or offer of payment by the employer of the wages, including interest, assessed by the department in the citation and notice of assessment, shall not be admissible in any court action or other judicial or administrative proceeding.
- (3) Nothing in this section shall be construed to limit or affect:
 (a) The right of any employee to pursue any judicial, administrative, or other action available with respect to an employer; (b) the right of the department to pursue any judicial, administrative, or other action available with respect to an employee that is identified as a result of a wage complaint; or (c) the right of the department to pursue any judicial, administrative, or other action available with respect to an employer in the absence of a wage complaint. For purposes of this subsection, "employee" means an employee other than an employee who has filed a wage complaint with the department and who thereafter has elected to terminate the department's administrative action as provided in subsection (1) of this section.
- NEW SECTION. Sec. 5. COLLECTION PROCEDURES. (1) After a final order is issued under section 3 of this act, if an employer defaults in the payment of: (a) Any wages determined by the department to be owed

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to an employee, including interest; or (b) any civil penalty ordered by 1 2 the department under section 2 of this act, the director may file with the clerk of any county within the state a warrant in the amount of the 3 payment plus any filing fees. The clerk of the county in which the 4 5 warrant is filed shall immediately designate a superior court cause number for the warrant, and the clerk shall cause to be entered in the 6 7 judgment docket under the superior court cause number assigned to the warrant, the name of the employer mentioned in the warrant, the amount 8 of payment due on it plus any filing fees, and the date when the 9 10 warrant was filed. The aggregate amount of the warrant as docketed becomes a lien upon the title to, and interest in, all real and 11 12 personal property of the employer against whom the warrant is issued, 13 the same as a judgment in a civil case docketed in the office of the 14 clerk. The sheriff shall proceed upon the warrant in all respects and with like effect as prescribed by law with respect to execution or 15 other process issued against rights or property upon judgment in a 16 17 court of competent jurisdiction. The warrant so docketed is sufficient to support the issuance of writs of garnishment in favor of the state 18 in a manner provided by law in case of judgment, wholly or partially 19 unsatisfied. The clerk of the court is entitled to a filing fee which 20 21 will be added to the amount of the warrant. A copy of the warrant 22 shall be mailed to the employer within three days of filing with the 23 clerk.

(2)(a) The director may issue to any person, firm, corporation, other entity, municipal corporation, political subdivision of the state, a public corporation, or any agency of the state, a notice and order to withhold and deliver property of any kind when he or she has reason to believe that there is in the possession of the person, firm, corporation, other entity, municipal corporation, political subdivision of the state, public corporation, or agency of the state, property that is or will become due, owing, or belonging to an employer upon whom a notice of assessment has been served by the department for payments or civil penalties due to the department. The effect of a notice and order is continuous from the date the notice and order is first made until the liability out of which the notice and order arose is satisfied or becomes unenforceable because of lapse of time. The department shall release the notice and order when the liability out of

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which the notice and order arose is satisfied or becomes unenforceable by reason of lapse of time and shall notify the person against whom the notice and order was made that the notice and order has been released.

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- (b) The notice and order to withhold and deliver must be served by 4 5 the sheriff of the county or by the sheriff's deputy, by certified mail, return receipt requested, or by the director. A person, firm, 6 7 corporation, other entity, municipal corporation, political subdivision of the state, public corporation, or agency of the state upon whom 8 service has been made shall answer the notice within twenty days 9 10 exclusive of the day of service, under oath and in writing, and shall make true answers to the matters inquired of in the notice and order. 11 12 Upon service of the notice and order, if the party served possesses any 13 property that may be subject to the claim of the department, the party 14 shall promptly deliver the property to the director. The director shall hold the property in trust for application on the employer's 15 indebtedness to the department, or for return without interest, in 16 17 accordance with a final determination of a petition for review. In the alternative, the party shall furnish a good and sufficient surety bond 18 satisfactory to the director conditioned upon final determination of 19 liability. If a party served and named in the notice fails to answer 20 21 the notice within the time prescribed in this section, the court may 22 render judgment by default against the party for the full amount claimed by the director in the notice, together with costs. 23 24 notice is served upon an employer and the property subject to it is 25 wages, the employer may assert in the answer all exemptions provided for by chapter 6.27 RCW to which the wage earner is entitled. 26
 - (3) In addition to the procedure for collection of wages owed, including interest, and civil penalties as set forth in this section, the department may recover wages owed, including interest, and civil penalties assessed under section 2 of this act in a civil action brought in a court of competent jurisdiction of the county where the violation is alleged to have occurred.
- 33 (4) This section does not affect other collection remedies that are 34 otherwise provided by law.

NEW SECTION. Sec. 6. RULE-MAKING AUTHORITY. The director may adopt rules to carry out the purposes of sections 1 through 5 of this act.

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- 1 <u>NEW SECTION.</u> **Sec. 7.** CODIFICATION. Sections 1 through 6 of this
- 2 act are each added to chapter 49.48 RCW.
- 3 <u>NEW SECTION.</u> **Sec. 8.** CAPTIONS. Captions used in this act are not
- 4 any part of the law.

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