HOUSE BILL 3190

State of Washington 59th Legislature 2006 Regular Session

By Representatives Wallace, Fromhold, Curtis, Orcutt, Moeller and Dunn

Read first time 01/24/2006. Referred to Committee on Technology, Energy & Communications.

AN ACT Relating to providing tax incentives to support the semiconductor cluster in Washington state; amending RCW 82.04.440, 82.32.590, and 82.32.600; adding a new section to chapter 82.04 RCW; adding a new section to chapter 82.08 RCW; adding a new section to chapter 82.12 RCW; adding a new section to chapter 82.32 RCW; creating new sections; providing a contingent effective date; and providing expiration dates.

8 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

9 NEW SECTION. Sec. 1. The legislature finds that the welfare of 10 the people of the state of Washington is positively impacted through the encouragement and expansion of family wage employment in the 11 12 state's manufacturing industries. The legislature further finds that 13 targeting tax incentives to focus on key industry clusters is an 14 important business climate strategy. Washington state has recognized 15 the semiconductor industry, which includes the design and manufacture of semiconductor materials, as one of the state's existing key industry 16 Businesses in this cluster in the state of Washington are 17 clusters. facing increasing pressure to expand elsewhere. The sales and use tax 18 19 exemptions for manufacturing machinery and equipment enacted by the

1995 legislature improved Washington's ability to compete with other 1 states for manufacturing investment. In 2003 the legislature enacted 2 comprehensive tax incentives for the semiconductor cluster that address 3 activities of the lead product industry and its suppliers and 4 customers. These tax incentives are contingent on the investment of at 5 least one billion dollars in a new semiconductor microchip fabrication б 7 facility in this state, which has not occurred. This investment criteria failed to recognize the significance of potential investment 8 in the advanced semiconductor materials sector. 9 Therefore, the legislature intends to complement existing comprehensive tax incentives 10 for the semiconductor cluster to address activities of the advanced 11 12 semiconductor materials product industry and its suppliers and 13 customers. Tax incentives for the semiconductor cluster are important 14 in both retention and expansion of existing businesses and attraction of new businesses, all of which will strengthen this cluster. 15 The legislature also recognizes that the semiconductor industry involves 16 17 major investment that results in significant construction projects, which will create jobs and bring many indirect benefits to the state 18 during the construction phase. 19

20 <u>NEW SECTION.</u> Sec. 2. A new section is added to chapter 82.04 RCW 21 to read as follows:

(1) Upon every person engaging within this state in the business of manufacturing or processing for hire advanced semiconductor materials, as to such persons the amount of tax with respect to such business shall, in the case of manufacturers, be equal to the value of the product manufactured, or, in the case of processors for hire, be equal to the gross income of the business, multiplied by the rate of 0.275 percent.

(2) For the purposes of this section "advanced semiconductor materials" means silicon crystals, silicon ingots that are at least three hundred millimeters in diameter, raw polished semiconductor wafers that are at least three hundred millimeters in diameter, and compound semiconductor wafers that are at least three hundred millimeters in diameter.

35 (3) This section expires twelve years after the effective date of 36 this section.

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<u>NEW SECTION.</u> Sec. 3. A new section is added to chapter 82.08 RCW
to read as follows:

(1) The tax levied by RCW 82.08.020 shall not apply to sales of 3 gases and chemicals used by a manufacturer or processor for hire in the 4 5 production of advanced semiconductor materials. This exemption is limited to gases and chemicals used in the production process to grow 6 the product, deposit or grow permanent or sacrificial layers on the 7 product, to etch or remove material from the product, to anneal the 8 9 product, to immerse the product, to clean the product, and other such 10 uses whereby the gases and chemicals come into direct contact with the product during the production process, or uses of gases and chemicals 11 12 to clean the chambers and other like equipment in which such processing takes place. For the purposes of this section, "advanced semiconductor 13 14 materials" has the meaning provided in section 2 of this act.

15 (2) A person taking the exemption under this section must report 16 under section 5 of this act. No application is necessary for the tax 17 exemption. The person is subject to all of the requirements of chapter 18 82.32 RCW.

19 (3) This section expires twelve years after the effective date of 20 this section.

21 <u>NEW SECTION.</u> Sec. 4. A new section is added to chapter 82.12 RCW 22 to read as follows:

23 (1) The provisions of this chapter do not apply with respect to the 24 use of gases and chemicals used by a manufacturer or processor for hire in the production of advanced semiconductor materials. This exemption 25 26 is limited to gases and chemicals used in the production process to grow the product, deposit or grow permanent or sacrificial layers on 27 the product, to etch or remove material from the product, to anneal the 28 product, to immerse the product, to clean the product, and other such 29 30 uses whereby the gases and chemicals come into direct contact with the 31 product during the production process, or uses of gases and chemicals to clean the chambers and other like equipment in which such processing 32 takes place. For purposes of this section, "advanced semiconductor 33 materials" has the meaning provided in section 2 of this act. 34

35 (2) A person taking the exemption under this section must report36 under section 5 of this act. No application is necessary for the tax

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exemption. The person is subject to all of the requirements of chapter
82.32 RCW.

3 (3) This section expires twelve years after the effective date of4 this section.

5 <u>NEW SECTION.</u> Sec. 5. A new section is added to chapter 82.32 RCW 6 to read as follows:

7 (1) The legislature finds that accountability and effectiveness are 8 important aspects of setting tax policy. In order to make policy 9 choices regarding the best use of limited state resources the 10 legislature needs information on how a tax incentive is used.

11 (2)(a) A person who reports taxes under section 2 of this act or who claims an exemption or credit under sections 3 and 4 of this act 12 shall make a complete annual report to the department detailing 13 employment, wages, and employer-provided health and retirement benefits 14 per job at the manufacturing site. The report shall not include names 15 16 of employees. The report shall also detail employment by the total number of full-time, part-time, and temporary positions. The first 17 report filed under this subsection shall include employment, wage, and 18 benefit information for the twelve-month period immediately before 19 20 first use of a preferential tax rate under section 2 of this act, or 21 tax exemption or credit under sections 3 and 4 of this act. The report is due by April 30th following any year in which a preferential tax 22 23 rate under section 2 of this act is used, or tax exemption or credit under sections 3 and 4 of this act is taken. The department may extend 24 the due date for timely filing annual reports under this section as 25 26 provided in RCW 82.32.590. This information is not subject to the confidentiality provisions of RCW 82.32.330 and may be disclosed to the 27 28 public upon request.

(b) If a person fails to submit a complete annual report under (a) 29 30 of this subsection by the due date of the report or any extension under 31 RCW 82.32.590, the department shall declare the amount of taxes exempted or credited, or reduced in the case of the preferential 32 business and occupation tax rate, for that year to be immediately due 33 and payable. Excise taxes payable under this subsection are subject to 34 interest but not penalties, as provided under this chapter. 35 This 36 information is not subject to the confidentiality provisions of RCW 37 82.32.330 and may be disclosed to the public upon request.

(3) By November 1st of the year occurring five years after the 1 2 effective date of this section, and November 1st of the year occurring eleven years after the effective date of this section, the fiscal 3 committees of the house of representatives and the senate, 4 in consultation with the department, shall report to the legislature on 5 the effectiveness of this act in regard to keeping Washington 6 7 competitive. The report shall measure the effect of this act on job retention, net jobs created for Washington residents, company growth, 8 diversification of the state's economy, cluster dynamics, and other 9 10 factors as the committees select. The reports shall include a discussion of principles to apply in evaluating whether the legislature 11 12 should reenact any or all of the tax preferences in this act.

13 Sec. 6. RCW 82.04.440 and 2005 c 301 s 3 are each amended to read 14 as follows:

(1) Every person engaged in activities ((which are within the purview of the provisions of two or more of sections)) that are subject to tax under two or more provisions of RCW 82.04.230 ((to)) through 82.04.298, inclusive, shall be taxable under each ((paragraph)) provision applicable to ((the)) those activities ((engaged in)).

20 (2) Persons taxable under RCW 82.04.2909(2), 82.04.250, 82.04.270, 21 82.04.294(2), or 82.04.260 (1)(c), (4), or (((13))) (11) with respect to selling products in this state shall be allowed a credit against 22 23 those taxes for any (a) manufacturing taxes paid with respect to the 24 manufacturing of products so sold in this state, and/or (b) extracting 25 taxes paid with respect to the extracting of products so sold in this 26 state or ingredients of products so sold in this state. Extracting 27 taxes taken as credit under subsection (3) of this section may also be taken under this subsection, if otherwise allowable under this 28 subsection. The amount of the credit shall not exceed the tax 29 liability arising under this chapter with respect to the sale of those 30 31 products.

(3) Persons taxable under RCW 82.04.240 or 82.04.260(1)(b) shall be allowed a credit against those taxes for any extracting taxes paid with respect to extracting the ingredients of the products so manufactured in this state. The amount of the credit shall not exceed the tax liability arising under this chapter with respect to the manufacturing of those products.

(4) Persons taxable under RCW 82.04.230, 82.04.240, 82.04.2909(1), 1 2 82.04.294(1), section 2 of this act, or 82.04.260 (1), (2), (4), (((6), $\frac{1}{2}$ or (11) with respect to extracting or manufacturing products 3 in this state shall be allowed a credit against those taxes for any (i) 4 5 gross receipts taxes paid to another state with respect to the sales of the products so extracted or manufactured in this state, (ii) 6 7 manufacturing taxes paid with respect to the manufacturing of products using ingredients so extracted in this state, or (iii) manufacturing 8 taxes paid with respect to manufacturing activities completed in 9 another state for products so manufactured in this state. The amount 10 of the credit shall not exceed the tax liability arising under this 11 12 chapter with respect to the extraction or manufacturing of those 13 products.

14 (5) For the purpose of this section:

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(a) "Gross receipts tax" means a tax:

16 (i) Which is imposed on or measured by the gross volume of 17 business, in terms of gross receipts or in other terms, and in the 18 determination of which the deductions allowed would not constitute the 19 tax an income tax or value added tax; and

20 (ii) Which is also not, pursuant to law or custom, separately 21 stated from the sales price.

(b) "State" means (i) the state of Washington, (ii) a state of the United States other than Washington, or any political subdivision of such other state, (iii) the District of Columbia, and (iv) any foreign country or political subdivision thereof.

(c) "Manufacturing tax" means a gross receipts tax imposed on the act or privilege of engaging in business as a manufacturer, and includes (i) the taxes imposed in RCW 82.04.240, section 2 of this act, 82.04.2909(1), 82.04.260 (1), (2), (4), and (((13))) <u>(11)</u>, and 82.04.294(1); and (ii) similar gross receipts taxes paid to other states.

32 (d) "Extracting tax" means a gross receipts tax imposed on the act 33 or privilege of engaging in business as an extractor, and includes the 34 tax imposed in RCW 82.04.230 and similar gross receipts taxes paid to 35 other states.

(e) "Business", "manufacturer", "extractor", and other terms used
in this section have the meanings given in RCW 82.04.020 through

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82.04.212, notwithstanding the use of those terms in the context of
describing taxes imposed by other states.

3 **Sec. 7.** RCW 82.32.590 and 2005 c 514 s 1001 are each amended to 4 read as follows:

(1) If the department finds that the failure of a taxpayer to file 5 6 an annual survey or annual report under RCW 82.04.4452 or section 5 of 7 this act by the due date was the result of circumstances beyond the control of the taxpayer, the department shall extend the time for 8 filing the survey or report. Such extension shall be for a period of 9 from the date the department 10 thirty days issues its written 11 notification to the taxpayer that it qualifies for an extension under 12 this section. The department may grant additional extensions as it 13 deems proper.

14 (2) In making a determination whether the failure of a taxpayer to 15 file an annual survey or annual report by the due date was the result 16 of circumstances beyond the control of the taxpayer, the department 17 shall be guided by rules adopted by the department for the waiver or 18 cancellation of penalties when the underpayment or untimely payment of 19 any tax was due to circumstances beyond the control of the taxpayer.

20 Sec. 8. RCW 82.32.600 and 2005 c 514 s 1002 are each amended to 21 read as follows:

(1) Persons required to file <u>annual</u> surveys <u>or annual reports</u> under RCW 82.04.4452 <u>or section 5 of this act</u> must electronically file with the department all surveys, <u>reports</u>, returns, and any other forms or information the department requires in an electronic format as provided or approved by the department((, unless the department grants relief under subsection (2) of this section)). As used in this section, "returns" has the same meaning as "return" in RCW 82.32.050.

(2) ((Upon request, the department may relieve a person of the obligations in subsection (1) of this section if the person's taxes have been reduced a cumulative total of less than one thousand dollars from all of the credits, exemptions, or preferential business and occupation tax rates, for which a person is required to file an annual survey under RCW 82.04.4452, 82.32.535, 82.32.545, 82.32.570, 82.32.560, 82.60.070, or 82.63.020. (3) Persons who no longer qualify for relief under subsection (2)
of this section will be notified in writing by the department and must
comply with subsection (1) of this section by the date provided in the
notice.

5 (4))) Any survey, <u>report</u>, return, or any other form or information 6 required to be filed in an electronic format under subsection (1) of 7 this section is not filed until received by the department in an 8 electronic format.

9 (3) The department may waive the electronic filing requirement in 10 subsection (1) of this section for good cause shown.

11 <u>NEW SECTION.</u> Sec. 9. (1)(a) This act is contingent upon the 12 siting, expansion, or renovation, and commercial operation of a 13 significant advanced semiconductor materials fabrication facility or 14 facilities in the state of Washington.

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(b) For the purposes of this section:

16 (i) "Commercial operation" means the equipment and process 17 qualifications in the new or expanded building are completed and 18 production for sale has begun.

19 (ii) "Advanced semiconductor materials fabrication" means the 20 manufacturing of "advanced semiconductor materials" as that term is 21 defined in section 2 of this act.

"Significant" means that the combined 22 (iii) investment or 23 investments by a single person, occurring at any time before the 24 effective date of this act, of new buildings, expansion or renovation of existing buildings, tenant improvements to buildings, and machinery 25 26 and equipment in the buildings, at the commencement of commercial 27 production, is at least three hundred fifty million dollars based on 28 actual expenditures by the person.

(2) This act takes effect the first day of the month immediately following the department's determination that the contingency in subsection (1) of this section has occurred. The department shall make its determination regarding the contingency in subsection (1) of this section based on information provided to the department by affected taxpayers or representatives of affected taxpayers.

35 (3) The department of revenue shall provide notice of the effective

1 date of this act to affected taxpayers, the legislature, the office of

2 the code reviser, and others as deemed appropriate by the department.

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