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HOUSE BILL 3289

State of Washington 59th Legislature 2006 Regular Session

By Representatives Haigh and Alexander

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18 19 Read first time 02/01/2006. Referred to Committee on Appropriations.

AN ACT Relating to repayment of capital accounts from operating funds; amending RCW 43.135.035 and 43.135.035; adding a new section to chapter 43.155 RCW; creating a new section; providing an effective date; and providing expiration dates.

5 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

Sec. 1. The legislature finds that the public works NEW SECTION. financed critical local trust fund program has government infrastructure projects since it was created by the legislature in 1985. For over twenty years, the public works board has provided funds that have enabled local governments to meet their infrastructure needs, including storm and sewer projects, flood control, and road and water improvements. The public works assistance account has grown over the years and the current account is comprised of loan repayments and revenue from a portion of the real estate excise tax, and utility and sales taxes on water, sewer service, and garbage collection. The public works board has determined that legislative actions in the 2005 session that diverted funds from the public works assistance account to other priorities, including job development through infrastructure improvements and assistance to local governments, has resulted in

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- 1 decisions to reduce maximum loan limits and has limited the number of
- 2 projects that may be funded through the public works trust fund
- 3 program. Therefore, it is the intent of the legislature to provide
- 4 funding over three biennia to the public works assistance account in
- 5 order to replace funds diverted from the account by previous actions.
- 6 <u>NEW SECTION.</u> **Sec. 2.** A new section is added to chapter 43.155 RCW to read as follows:
- 8 Beginning July 1, 2006, for six fiscal years through June 30, 2012,
- 9 the state treasurer shall transfer the sum of twenty-five million
- 10 dollars each fiscal year from the state general fund to the public
- 11 works assistance account established in RCW 43.155.050, for a total of
- 12 one hundred fifty million dollars.

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- 13 **Sec. 3.** RCW 43.135.035 and 2005 c 72 s 2 are each amended to read 14 as follows:
 - (1) After July 1, 1995, any action or combination of actions by the legislature that raises state revenue or requires revenue-neutral tax shifts may be taken only if approved by a two-thirds vote of each house, and then only if state expenditures in any fiscal year, including the new revenue, will not exceed the state expenditure limits established under this chapter. However, for legislation enacted between the effective date of this 2005 act and June 30, 2007, any action or combination of actions by the legislature that raises state revenue or requires revenue-neutral tax shifts may be taken with the approval of a majority of members elected to each house, so long as state expenditures in any fiscal year, including the new revenue, will not exceed the state expenditure limits established under this chapter.
 - (2)(a) If the legislative action under subsection (1) of this section will result in expenditures in excess of the state expenditure limit, then the action of the legislature shall not take effect until approved by a vote of the people at a November general election. The state expenditure limit committee shall adjust the state expenditure limit by the amount of additional revenue approved by the voters under this section. This adjustment shall not exceed the amount of revenue generated by the legislative action during the first full fiscal year in which it is in effect. The state expenditure limit shall be adjusted downward upon expiration or repeal of the legislative action.

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1 (b) The ballot title for any vote of the people required under this 2 section shall be substantially as follows:

"Shall taxes be imposed on in order to allow a spending increase above last year's authorized spending adjusted for inflation and population increases?"

- (3)(a) The state expenditure limit may be exceeded upon declaration of an emergency for a period not to exceed twenty-four months by a law approved by a two-thirds vote of each house of the legislature and signed by the governor. The law shall set forth the nature of the emergency, which is limited to natural disasters that require immediate government action to alleviate human suffering and provide humanitarian assistance. The state expenditure limit may be exceeded for no more than twenty-four months following the declaration of the emergency and only for the purposes contained in the emergency declaration.
- (b) Additional taxes required for an emergency under this section may be imposed only until thirty days following the next general election, unless an extension is approved at that general election. The additional taxes shall expire upon expiration of the declaration of emergency. The legislature shall not impose additional taxes for emergency purposes under this subsection unless funds in the education construction fund have been exhausted.
- (c) The state or any political subdivision of the state shall not impose any tax on intangible property listed in RCW 84.36.070 as that statute exists on January 1, 1993.
- (4) If the cost of any state program or function is shifted from the state general fund on or after January 1, 1993, to another source of funding, or if moneys are transferred from the state general fund to another fund or account, the state expenditure limit committee, acting pursuant to RCW 43.135.025(5), shall lower the state expenditure limit to reflect the shift. For the purposes of this section, a transfer of money from the state general fund to another fund or account includes any state legislative action taken that has the effect of reducing revenues from a particular source, where such revenues would otherwise be deposited into the state general fund, while increasing the revenues from that particular source to another state or local government account. This subsection does not apply to the dedication or use of lottery revenues under RCW 67.70.240(3) or property taxes under RCW 84.52.068, in support of education or education expenditures. This

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subsection does not apply to the transfer of general fund revenues under section 2 of this act, in support of the public works trust fund or public works trust fund expenditures.

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- (5) If the cost of any state program or function is shifted to the state general fund on or after January 1, 2000, from another source of funding, or if moneys are transferred to the state general fund from another fund or account, the state expenditure limit committee, acting pursuant to RCW 43.135.025(5), shall increase the state expenditure limit to reflect the shift.
- 10 **Sec. 4.** RCW 43.135.035 and 2005 c 72 s 5 are each amended to read 11 as follows:
 - (1) After July 1, 1995, any action or combination of actions by the legislature that raises state revenue or requires revenue-neutral tax shifts may be taken only if approved by a two-thirds vote of each house, and then only if state expenditures in any fiscal year, including the new revenue, will not exceed the state expenditure limits established under this chapter.
 - (2)(a) If the legislative action under subsection (1) of this section will result in expenditures in excess of the state expenditure limit, then the action of the legislature shall not take effect until approved by a vote of the people at a November general election. The state expenditure limit committee shall adjust the state expenditure limit by the amount of additional revenue approved by the voters under this section. This adjustment shall not exceed the amount of revenue generated by the legislative action during the first full fiscal year in which it is in effect. The state expenditure limit shall be adjusted downward upon expiration or repeal of the legislative action.
- 28 (b) The ballot title for any vote of the people required under this 29 section shall be substantially as follows:
- "Shall taxes be imposed on in order to allow a spending increase above last year's authorized spending adjusted for personal income growth?"
- 33 (3)(a) The state expenditure limit may be exceeded upon declaration 34 of an emergency for a period not to exceed twenty-four months by a law 35 approved by a two-thirds vote of each house of the legislature and 36 signed by the governor. The law shall set forth the nature of the 37 emergency, which is limited to natural disasters that require immediate

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government action to alleviate human suffering and provide humanitarian assistance. The state expenditure limit may be exceeded for no more than twenty-four months following the declaration of the emergency and only for the purposes contained in the emergency declaration.

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- (b) Additional taxes required for an emergency under this section may be imposed only until thirty days following the next general election, unless an extension is approved at that general election. The additional taxes shall expire upon expiration of the declaration of emergency. The legislature shall not impose additional taxes for emergency purposes under this subsection unless funds in the education construction fund have been exhausted.
- (c) The state or any political subdivision of the state shall not impose any tax on intangible property listed in RCW 84.36.070 as that statute exists on January 1, 1993.
- (4) If the cost of any state program or function is shifted from the state general fund or a related fund to another source of funding, or if moneys are transferred from the state general fund or a related fund to another fund or account, the state expenditure limit committee, acting pursuant to RCW 43.135.025(5), shall lower the state expenditure limit to reflect the shift. For the purposes of this section, a transfer of money from the state general fund or a related fund to another fund or account includes any state legislative action taken that has the effect of reducing revenues from a particular source, where such revenues would otherwise be deposited into the state general fund or a related fund, while increasing the revenues from that particular source to another state or local government account. subsection does not apply to the dedication or use of lottery revenues under RCW 67.70.240(3) or property taxes under RCW 84.52.068, in support of education or education expenditures. This subsection does not apply to the transfer of general fund revenues under section 2 of this act, in support of the public works trust fund or public works trust fund expenditures.
- (5) If the cost of any state program or function and the ongoing revenue necessary to fund the program or function are shifted to the state general fund or a related fund on or after January 1, 2007, the state expenditure limit committee, acting pursuant to RCW 43.135.025(5), shall increase the state expenditure limit to reflect the shift.

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- 1 NEW SECTION. Sec. 5. (1) Section 2 of this act expires July 1,
- 2 2012.
- 3 (2) Section 3 of this act expires July 1, 2007.
- 4 <u>NEW SECTION.</u> **Sec. 6.** Section 4 of this act takes effect July 1,

5 2007.

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