## CERTIFICATION OF ENROLLMENT

## SUBSTITUTE HOUSE BILL 1541

# 59th Legislature 2005 Regular Session

Passed by the House April 20, 2005 Yeas 94 Nays 2  Speaker of the House of Representatives  Passed by the Senate April 12, 2005 Yeas 33 Nays 13	CERTIFICATE  I, Richard Nafziger, Chief Clerk of the House of Representatives of the State of Washington, do hereby certify that the attached is SUBSTITUTE HOUSE BILL 1541 as passed by the House of Representatives and the Senate or the dates hereon set forth.		
			Chief Cler
		President of the Senate	
		Approved	FILED
Governor of the State of Washington	Secretary of State State of Washington		

### SUBSTITUTE HOUSE BILL 1541

AS AMENDED BY THE SENATE

Passed Legislature - 2005 Regular Session

State of Washington 59th Legislature 2005 Regular Session

 $\mathbf{B}\mathbf{y}$ Committee on Transportation (originally sponsored by Representatives Murray, Woods, Wallace, Jarrett, Ericksen, Morris, B. Sullivan, Chase, Schual-Berke, Rodne and Dickerson)

READ FIRST TIME 03/08/05.

- 1 AN ACT Relating to transportation innovative partnerships; adding
- 2 a new section to chapter 47.04 RCW; and adding a new chapter to Title
- 3 47 RCW.

7

- 4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 5 NEW SECTION. Sec. 1. LEGISLATIVE FINDINGS AND INTENT.
- legislature finds that the public-private initiatives act created under 6 chapter 47.46 RCW has not met the needs and expectations of the public
- 8 or private sectors for the development of transportation projects. The
- 9 legislature intends to phase out chapter 47.46 RCW coincident with the
- 10 completion of the Tacoma Narrows Bridge - SR 16 public-private
- partnership. From the effective date of this act, this chapter will 11
- 12 provide a more desirable and effective approach to developing
- 13 transportation projects in partnership with the private sector by
- 14 applying lessons learned from other states and from this state's ten-
- 15 year experience with chapter 47.46 RCW.
- 16 (2) It is the legislature's intent to achieve the following goals
- 17 through the creation of this approach to public-private new
- 18 partnerships:

SHB 1541.PL p. 1

- 1 (a) To provide a well-defined mechanism to facilitate the collaboration between public and private entities in transportation;
  - (b) To bring innovative thinking from the private sector and other states to bear on public projects within the state;
  - (c) To provide greater flexibility in achieving the transportation projects; and
  - (d) To allow for creative cost and risk sharing between the public and private partners.
  - (3) The legislature intends that the powers granted in this chapter to the commission or department are in addition to any powers granted under chapter 47.56 RCW.
- 12 (4) It is further the intent of the legislature that the commission 13 shall be responsible for receiving, reviewing, and approving proposals 14 with technical support of the department; rule making; and for 15 oversight of contract execution. The department shall be responsible 16 for evaluating proposals and negotiating contracts.
- NEW SECTION. Sec. 2. DEFINITIONS. The definitions in this section apply throughout this chapter.
  - (1) "Authority" means the transportation commission.
  - (2) "Commission" means the transportation commission.
  - (3) "Department" means the department of transportation.
- 22 (4) "Eligible project" means any project eligible for development 23 under section 5 of this act.
  - (5) "Eligible public works project" means only a project that meets the criteria of either section 6 (3) or (4) of this act.
  - (6) "Private sector partner" and "private partner" means a person, entity, or organization that is not the federal government, a state, or a political subdivision of a state.
- 29 (7) "Public funds" means all moneys derived from taxes, fees, 30 charges, tolls, etc.
- 31 (8) "Public sector partner" and "public partner" means any federal 32 or state unit of government, bistate transportation organization, or 33 any other political subdivision of any state.
- 34 (9) "Transportation innovative partnership program" or "program" 35 means the program as outlined in section 4 of this act.
- 36 (10) "Transportation project" means a project, whether capital or 37 operating, where the state's primary purpose for the project is to

5

6 7

8

9

10 11

19

2021

24

2526

27

- preserve or facilitate the safe transport of people or goods via any mode of travel. However, this does not include projects that are primarily for recreational purposes, such as parks, hiking trails, offroad vehicle trails, etc.
- (11) "Unit of government" means any department or agency of the 5 federal government, any state or agency, office, or department of a 6 7 state, any city, county, district, commission, authority, entity, port, or other public corporation organized and existing under statutory law 8 9 voter-approved charter or initiative, and any intergovernmental entity created under chapter 39.34 RCW or this 10 11 chapter.

12 PART I

13

21

2223

24

25

28

### POWERS AND DUTIES OF TRANSPORTATION COMMISSION

- NEW SECTION. Sec. 3. TRANSPORTATION COMMISSION POWERS AND RESPONSIBILITIES. In addition to the powers it now possesses, the commission shall:
- 17 (1) Approve or review contracts or agreements authorized in this 18 chapter;
- 19 (2) Adopt rules to carry out this chapter and govern the program, 20 which at a minimum must address the following issues:
  - (a) The types of projects allowed; however, all allowed projects must be included in the Washington transportation plan or identified by the authority as being a priority need for the state;
  - (b) The types of contracts allowed, with consideration given to the best practices available;
- 26 (c) The composition of the team responsible for the evaluation of 27 proposals to include:
  - (i) Washington state department of transportation staff;
- (ii) An independent representative of a consulting or contracting field with no interests in the project that is prohibited from becoming a project manager for the project and bidding on any part of the project;
- 33 (iii) An observer from the state auditor's office or the joint 34 legislative audit and review committee;
- 35 (iv) A person appointed by the commission, if the secretary of

p. 3 SHB 1541.PL

- transportation is a cabinet member, or appointed by the governor if the secretary of transportation is not a cabinet member; and
  - (v) A financial expert;

4 5

6 7

8

9

10

11

1213

14

15

16 17

18

19 20

2122

23

24

25

2627

28

29

- (d) Minimum standards and criteria required of all proposals;
- (e) Procedures for the proper solicitation, acceptance, review, and evaluation of projects;
  - (f) Criteria to be considered in the evaluation and selection of proposals that includes:
  - (i) Comparison with the department's internal ability to complete the project that documents the advantages of completing the project as a partnership versus solely as a public venture; and
  - (ii) Factors such as, but not limited to: priority, cost, risk sharing, scheduling, and management conditions;
  - (g) The protection of confidential proprietary information while still meeting the need for public disclosure that is consistent with section 19 of this act;
  - (h) Protection for local contractors to participate in subcontracting opportunities;
  - (i) Specifying that maintenance issues must be resolved in a manner consistent with the personnel system reform act, chapter 41.80 RCW;
  - (j) Specifying that provisions regarding patrolling and law enforcement on a public facility are subject to approval by the Washington state patrol;
    - (3) Adopt guidelines to address security and performance issues.
  - Preliminary rules and guidelines developed under this section must be submitted to the chairs and ranking members of both transportation committees by November 30, 2005, for review and comment. All final rules and guidelines must be submitted to the full legislature during the 2006 session for review.

30 PART II

### 31 TRANSPORTATION INNOVATIVE PARTNERSHIPS PROGRAM

NEW SECTION. Sec. 4. PURPOSE OF TRANSPORTATION INNOVATIVE PARTNERSHIPS. The Transportation Innovative Partnerships Act is created for the planning, acquisition, design, financing, management, development, construction, reconstruction, replacement, improvement,

- 1 maintenance, preservation, repair, and operation of transportation 2 projects. The goals of this chapter are to:
  - (1) Reduce the cost of transportation project delivery;
  - (2) Recover transportation investment costs;
  - (3) Develop an expedited project delivery process;
- 6 (4) Encourage business investment in public infrastructure;
- 7 (5) Use any fund source outside the state treasury, where 8 financially advantageous and in the public interest;
  - (6) Maximize innovation;

4 5

9

20

21

22

23

24

2526

2728

2930

- 10 (7) Develop partnerships between and among private entities and the 11 public sector for the advancement of public purposes on mutually 12 beneficial terms;
- 13 (8) Create synergies between and among public sector entities to 14 develop projects that serve both transportation and other important 15 public purposes; and
- 16 (9) Access specialized construction management and project 17 management services and techniques available in the private sector.
- NEW SECTION. Sec. 5. ELIGIBLE PROJECTS. Projects eligible for development under this chapter include:
  - (1) Transportation projects, whether capital or operating, where the state's primary purpose for the project is to facilitate the safe transport of people or goods via any mode of travel. However, this does not include projects that are primarily for recreational purposes, such as parks, hiking trails, off-road vehicle trails, etc.; and
  - (2) Facilities, structures, operations, properties, vehicles, vessels, or the like that are developed concurrently with an eligible transportation project and that are capable of (a) providing revenues to support financing of an eligible transportation project, or (b) that are public projects that advance public purposes unrelated to transportation.
- NEW SECTION. Sec. 6. ELIGIBLE TYPES OF FINANCING. (1) Subject to the limitations in this section, the department may, in connection with the evaluation of eligible projects, consider any financing mechanisms identified under subsections (3) through (5) of this section or any other lawful source, either integrated as part of a project proposal or

p. 5 SHB 1541.PL

- as a separate, stand-alone proposal to finance a project. Financing may be considered for all or part of a proposed project. A project may be financed in whole or in part with:
  - (a) The proceeds of grant anticipation revenue bonds authorized by 23 U.S.C. Sec. 122 and applicable state law. Legislative authorization and appropriation is required in order to use this source of financing;
  - (b) Grants, loans, loan guarantees, lines of credit, revolving lines of credit, or other financing arrangements available under the Transportation Infrastructure Finance and Innovation Act under 23 U.S.C. Sec. 181 et seq., or any other applicable federal law;
- 11 (c) Infrastructure loans or assistance from the state 12 infrastructure bank established by RCW 82.44.195;
- 13 (d) Federal, state, or local revenues, subject to appropriation by 14 the applicable legislative authority;
  - (e) User fees, tolls, fares, lease proceeds, rents, gross or net receipts from sales, proceeds from the sale of development rights, franchise fees, or any other lawful form of consideration.
  - (2) As security for the payment of financing described in this section, the revenues from the project may be pledged, but no such pledge of revenues constitutes in any manner or to any extent a general obligation of the state. Any financing described in this section may be structured on a senior, parity, or subordinate basis to any other financing.
  - (3) For any transportation project developed under this chapter that is owned, leased, used, or operated by the state, as a public facility, if indebtedness is issued, it must be issued by the state treasurer for the transportation project.
  - (4) For other public projects defined in section 5(2) of this act that are developed in conjunction with a transportation project, financing necessary to develop, construct, or operate the public project must be approved by the state finance committee or by the governing board of a public benefit corporation as provided in the federal Internal Revenue Code section 63-20;
- 34 (5) For projects that are developed in conjunction with a 35 transportation project but are not themselves a public facility or 36 public project, any lawful means of financing may be used.

5

6 7

8

9

10

15

16 17

18

19 20

21

22

23

24

25

2627

28

29

30

3132

- NEW SECTION. Sec. 7. USE OF FEDERAL FUNDS AND SIMILAR SOURCES OF 1 2 REVENUE. The department may accept from the United States or any of its agencies such funds as are available to this state or to any other 3 unit of government for carrying out the purposes of this chapter, 4 5 whether the funds are made available by grant, loan, or other financing arrangement. The department may enter into such agreements and other 6 7 arrangements with the United States or any of its agencies as may be necessary, proper, and convenient for carrying out the purposes of this 8 9 chapter, subject to section 8 of this act.
- NEW SECTION. Sec. 8. OTHER SOURCES OF VALUABLE CONSIDERATION
  AUTHORIZED. The department may accept from any source any grant,
  donation, gift, or other form of conveyance of land, money, other real
  or personal property, or other valuable thing made to the state of
  Washington, the department, or a local government for carrying out the
  purposes of this chapter.
- Any eligible project may be financed in whole or in part by contribution of any funds or property made by any private entity or public sector partner that is a party to any agreement entered into under this chapter.
- NEW SECTION. Sec. 9. REVIEW, EVALUATION, AND SELECTION OF POTENTIAL PROJECTS. (1) Subject to subsection (2) of this section, the commission may:

2425

26

27

2829

30

31

32

- (a) Solicit concepts or proposals for eligible projects from private entities and units of government;
- (b) On or after January 1, 2007, accept unsolicited concepts or proposals for eligible projects from private entities and units of government, subject to section 17 of this act;
- (c) Direct the department to evaluate projects for inclusion in the transportation innovative partnerships program that are already programmed or identified for traditional development by the state;
- (d) Direct the department to evaluate the concepts or proposals received under this section; and
- 33 (e) Select potential projects based on the concepts or proposals. 34 The evaluation under this subsection must include consultation with any 35 appropriate unit of government.

p. 7 SHB 1541.PL

- 1 (2) Before undertaking any of the activities contained in 2 subsection (1) of this section, the commission must have:
  - (a) Completed the tolling feasibility study; and
  - (b) Adopted rules specifying procedures for the proper solicitation, acceptance, review, and evaluation of projects, which procedures must include:
  - (i) A comparison with the department's internal ability to complete the project that documents the advantages of completing the project as a partnership versus solely as a public venture; and
- 10 (ii) Factors such as priority, cost, risk sharing, scheduling, and 11 management conditions.
- NEW SECTION. Sec. 10. ADMINISTRATIVE FEE AUTHORIZED. The department may charge a reasonable administrative fee for the evaluation of an unsolicited project proposal. The amount of the fee will be established in rules of the commission.
  - NEW SECTION. Sec. 11. AUTHORIZATION TO SPEND FUNDS FOR EVALUATION AND NEGOTIATION OF PROPOSALS. The department may spend, out of any funds identified for the purpose, such moneys as may be necessary for the evaluation of concepts or proposals for eligible projects and for negotiating agreements for eligible projects authorized by this chapter. The department may employ engineers, consultants, or other experts the department determines are needed for the purposes of doing the evaluation and negotiation. Expenses incurred by the department under this section before the issuance of transportation project bonds or other financing must be paid by the department and charged to the appropriate project. The department shall keep records and accounts showing each amount so charged.
- Unless otherwise provided in the omnibus transportation budget the funds spent by the department under this section in connection with the project must be repaid from the proceeds of the bonds or other financing upon the sale of transportation project bonds or upon obtaining other financing for an eligible project, as allowed by law or contract.
- NEW SECTION. Sec. 12. CONSULTATION WITH EXPERTS AUTHORIZED. The commission and department may consult with legal, financial, and other

4

5

6 7

8

16

1718

19 20

21

22

23

2425

- 1 experts inside and outside the public sector in the evaluation,
- 2 negotiation, and development of projects under this chapter, consistent
- 3 with RCW 43.10.040 where applicable.
- 4 <u>NEW SECTION.</u> **Sec. 13.** ENVIRONMENTAL, ENGINEERING, AND TECHNICAL
- 5 STUDIES CONTRACTED. Notwithstanding any other provision of law, and in
- 6 the absence of any direct federal funding or direction, the department
- 7 may contract with a private developer of a selected project proposal to
- 8 conduct environmental impact studies and engineering and technical
- 9 studies.
- 10 <u>NEW SECTION.</u> **Sec. 14.** TERMS OF PARTNERSHIP AGREEMENTS. (1) The
- 11 following provisions must be included in any agreement to which the
- 12 state is a party:
- 13 (a) For any project that proposes terms for stand-alone maintenance
- or asset management services for a public facility, those services must
- 15 be provided in a manner consistent with any collective bargaining
- 16 agreements, the personnel system reform act (chapter 41.80 RCW), and
- 17 civil service laws that are in effect for the public facility;
- 18 (b) Transportation projects that are selected for development under
- 19 this chapter must be identified in the Washington transportation plan
- 20 or be identified by the authority as being a priority need for the
- 21 state;
- (c) If there is a tolling component to the project, then it must be
- 23 specified that tolling technology used in the project must be
- 24 consistent with tolling technology standards adopted by the department
- 25 for transportation-related projects;
- 26 (d) Provisions for bonding, financial guarantees, deposits, or the
- 27 posting of other security to secure the payment of laborers,
- 28 subcontractors, and suppliers who perform work or provide materials as
- 29 part of the project;
- 30 (e) All projects must be financed in a manner consistent with
- 31 section 6 of this act. This chapter is null and void if this
- 32 subsection or section 6 of this act fails to become law or is held
- 33 invalid by a court of final jurisdiction.
- 34 (2) Agreements between the state and private sector partners
- 35 entered into under this section must specifically include the following
- 36 contractual elements:

- 1 (a) The point in the project at which public and private sector 2 partners will enter the project and which partners will assume 3 responsibility for specific project elements;
- 4 (b) How the partners will share management of the risks of the 5 project;
- 6 (c) How the partners will share the costs of development of the 7 project;
- 8 (d) How the partners will allocate financial responsibility for 9 cost overruns;
  - (e) The penalties for nonperformance;
  - (f) The incentives for performance;
- 12 (g) The accounting and auditing standards to be used to evaluate 13 work on the project;
- (h) For any project that reverts to public ownership, the responsibility for reconstruction or renovations that are required in order for a facility to meet all applicable government standards upon reversion of the facility to the state; and
- 18 (i) Provisions for patrolling and law enforcement on transportation 19 projects that are public facilities.
- 20 <u>NEW SECTION.</u> **Sec. 15.** PUBLIC INVOLVEMENT AND PARTICIPATION PLAN.
- 21 (1) Before final approval, agreements entered into under this chapter
- 22 must include a process that provides for public involvement and
- 23 participation with respect to the development of the projects. This
- 24 plan must be submitted along with the proposed agreement, and both must
- 25 be approved under section 16 of this act before the state may enter a
- 26 binding agreement.

- 27 (2) All workshops, forums, open houses, meetings, public hearings,
- 28 or similar public gatherings must be administered and attended by
- 29 representatives of the state and any other public entities that are
- 30 party to an agreement authorized by this chapter.
- 31 <u>NEW SECTION.</u> **Sec. 16.** PROCESS FOR FINAL APPROVAL AND EXECUTION OF
- 32 CONTRACTS. (1) Before approving an agreement under subsection (2) of
- 33 this section, the commission, with the technical assistance of the
- 34 department, must:
- 35 (a) Prepare a financial analysis that fully discloses all project
- 36 costs, direct and indirect, including costs of any financing;

(b) Publish notice and make available the contents of the agreement, with the exception of patent information, at least twenty days before the public hearing required in (c) of this subsection; and

- (c) Hold a public hearing on the proposed agreement, with proper notice provided at least twenty days before the hearing. The public hearing must be held within the boundaries of the county seat of the county containing the project.
- (2) The commission must allow at least twenty days from the public hearing on the proposed agreement required under subsection (1)(c) of this section before approving and executing any agreements authorized under this chapter.
- NEW SECTION. Sec. 17. UNSOLICITED PROJECT PROPOSALS. Before accepting any unsolicited project proposals, the commission must adopt rules to facilitate the acceptance, review, evaluation, and selection of unsolicited project proposals. These rules must include the following:
  - (1) Provisions that specify unsolicited proposals must meet predetermined criteria;
  - (2) Provisions governing procedures for the cessation of negotiations and consideration;
  - (3) Provisions outlining that unsolicited proposals are subject to a two-step process that begins with concept proposals and would only advance to the second step, which are fully detailed proposals, if the commission so directed;
  - (4) Provisions that require concept proposals to include at least the following information: Proposers' qualifications and experience; description of the proposed project and impact; proposed project financing; and known public benefits and opposition; and
  - (5) Provisions that specify the process to be followed if the commission is interested in the concept proposal, which must include provisions:
  - (a) Requiring that information regarding the potential project would be published for a period of not less than thirty days, during which time entities could express interest in submitting a proposal;
  - (b) Specifying that if letters of interest were received during the thirty days, then an additional sixty days for submission of the fully detailed proposal would be allowed; and

p. 11 SHB 1541.PL

1 (c) Procedures for what will happen if there are insufficient 2 proposals submitted or if there are no letters of interest submitted in 3 the appropriate time frame.

The commission may adopt other rules as necessary to avoid conflicts with existing laws, statutes, or contractual obligations of the state.

The commission may not accept or consider any unsolicited proposals before January 1, 2007.

- NEW SECTION. Sec. 18. ADVISORY COMMITTEES REQUIRED FOR LARGE PROJECTS. For projects with costs, including financing costs, of three hundred million dollars or greater, advisory committees are required.
  - (1) The commission must establish an advisory committee to advise with respect to eligible projects. An advisory committee must consist of not fewer than five and not more than nine members, as determined by the public partners. Members must be appointed by the commission, or for projects with joint public sector participation, in a manner agreed to by the commission and any participating unit of government. In making appointments to the committee, the commission shall consider persons or organizations offering a diversity of viewpoints on the project.
- 21 (2) An advisory committee shall review concepts or proposals for 22 eligible projects and submit comments to the public sector partners.
  - (3) An advisory committee shall meet as necessary at times and places fixed by the department, but not less than twice per year. The state shall provide personnel services to assist the advisory committee within the limits of available funds. An advisory committee may adopt rules to govern its proceedings and may select officers.
- 28 (4) An advisory committee must be dissolved once the project has 29 been fully constructed and debt issued to pay for the project has been 30 fully retired.
- NEW SECTION. Sec. 19. CONFIDENTIAL INFORMATION. A proposer shall identify those portions of a proposal that the proposer considers to be confidential, proprietary information, or trade secrets and provide any justification as to why these materials, upon request, should not be disclosed by the authority. Patent information will be covered until the patent expires. Other information such as originality of design or

4 5

6

9

10

11

12

13

1415

16

17

18 19

20

2324

2526

- 1 records of negotiation may only be protected under this section until
- 2 an agreement is reached. Disclosure must occur before final agreement
- 3 and execution of the contract. Projects under federal jurisdiction or
- 4 using federal funds must conform to federal regulations under the
- 5 Freedom of Information Act.
- 6 <u>NEW SECTION.</u> **Sec. 20.** APPLICATION OF PREVAILING WAGE LAW. If
- 7 public funds are used to pay any costs of construction of a public
- 8 facility that is part of an eligible project, chapter 39.12 RCW applies
- 9 to the entire eligible public works project.
- 10 NEW SECTION. Sec. 21. JOINT AGREEMENTS WITH OTHER GOVERNMENTAL
- 11 ENTITIES. The state may, either separately or in combination with any
- 12 other public sector partner, enter into working agreements,
- 13 coordination agreements, or similar implementation agreements,
- 14 including the formation of bistate transportation organizations, to
- 15 carry out the joint implementation of a transportation project selected
- 16 under this chapter. The state may enter into agreements with other
- 17 units of government or Canadian provinces for transborder
- 18 transportation projects.
- 19 <u>NEW SECTION.</u> **Sec. 22.** EMINENT DOMAIN. The state may exercise the
- 20 power of eminent domain to acquire property, rights of way, or other
- 21 rights in property for projects that are necessary to implement an
- 22 eligible project developed under this chapter, regardless of whether
- 23 the property will be owned in fee simple by the state.
- 24 PART III
- 25 GENERAL PROVISIONS
- 26 NEW SECTION. Sec. 23. CREATION OF TRANSPORTATION INNOVATIVE
- 27 PARTNERSHIP ACCOUNT. (1) The transportation innovative partnership
- 28 account is established in the custody of the state treasurer separate
- 29 and distinct from the state general fund. Interest earned by the
- 30 transportation innovative partnership account must be credited to the
- 31 account. The account is subject to allotment procedures under chapter
- 32 43.88 RCW.

- 1 (2) The following moneys must be deposited into the transportation 2 innovative partnership account:
  - (a) Proceeds from bonds or other financing instruments issued under section 25 of this act;
  - (b) Revenues received from any transportation project developed under this chapter or developed under the general powers granted to the department; and
  - (c) Any other moneys that are by donation, grant, contract, law, or other means transferred, allocated, or appropriated to the account.
  - (3) Moneys in the transportation innovative partnership account may only be expended upon evidence of approval by the Washington state legislature, either upon appropriation of supporting state funds or by other statutory direction.
  - (4) The state treasurer shall serve as a fiduciary for the purpose of carrying out this chapter and implementing all or portions of any transportation project financed under this chapter.
  - (5) Moneys in the transportation innovative partnership account that were derived from revenue subject to Article II, section 40 (Amendment 18) of the Washington state Constitution, may be used only for purposes authorized by that provision of the state Constitution.
  - (6) The state treasurer shall establish separate subaccounts within the transportation innovative partnership account for each transportation project that is initiated under this chapter or under the general powers granted to the department. Except as provided in subsection (5) of this section, the state may pledge moneys in the transportation innovative partnership account to secure revenue bonds or any other debt obligations relating to the project for which the account is established.
- 29 NEW SECTION. Sec. **24.** USE OF TRANSPORTATION INNOVATIVE state may use 30 PARTNERSHIP ACCOUNT. (1) The moneys in the 31 transportation innovative partnership subaccount to ensure the repayment of loan guarantees or extensions of credit made to or on 32 behalf of private entities engaged in the planning, acquisition, 33 financing, development, design, construction, 34 reconstruction, improvement, maintenance, preservation, 35 replacement, 36 repair, or operation of any eligible project that is related to a 37 subaccount established under this chapter.

4

5

6 7

8

9

10

11 12

13

14

15

16 17

18

19

2021

22

2324

25

2627

1 (2) The lien of a pledge made under this section is subordinate to 2 the lien of a pledge securing bonds payable from moneys in the motor 3 vehicle fund established in RCW 46.68.070, or the transportation 4 innovative partnership account established in section 23 of this act.

NEW SECTION. Sec. 25. AUTHORITY TO ISSUE REVENUE BONDS AND OTHER 5 6 OBLIGATIONS. (1) In addition to any authority the commission or 7 department has to issue and sell bonds and other similar obligations, this section establishes continuing authority for the issuance and sale 8 of bonds and other similar obligations in a manner consistent with this 9 section. To finance a project in whole or in part, the commission may 10 request that the state treasurer issue revenue bonds on behalf of the 11 public sector partner. The bonds must be secured by a pledge of, and 12 a lien on, and be payable only from moneys in the transportation 13 innovative partnership account established in section 23 of this act, 14 15 and any other revenues specifically pledged to repayment of the bonds. 16 Such a pledge by the public partner creates a lien that is valid and binding from the time the pledge is made. Revenue bonds issued under 17 18 this section are not general obligations of the state or local government and are not secured by or payable from any funds or assets 19 of the state other than the moneys and revenues specifically pledged to 20 21 the repayment of such revenue bonds.

- (2) Moneys received from the issuance of revenue bonds or other debt obligations, including any investment earnings thereon, may be spent:
- 25 (a) For the purpose of financing the costs of the project for which 26 the bonds are issued;
- 27 (b) To pay the costs and other administrative expenses of the 28 bonds;
- (c) To pay the costs of credit enhancement or to fund any reserves determined to be necessary or advantageous in connection with the revenue bonds; and
- 32 (d) To reimburse the public sector partners for any costs related 33 to carrying out the projects authorized under this chapter.

34 PART IV

35

ALTERNATIVE CONTRACTING AND INNOVATIVE PROJECT MANAGEMENT

p. 15 SHB 1541.PL

- NEW SECTION. Sec. 26. STUDY OF ALTERNATIVE CONTRACTING AND PROJECT MANAGEMENT AUTHORITIES. The department shall conduct a study of:
  - (1) The contracting powers and project management authorities it currently possesses; those same powers and authorities authorized under this chapter; and those powers and authorities employed by other states or the private sector;
- 8 (2) Methods of encouraging competition for the development of transportation projects; and
- 10 (3) Any additional procedures that may be necessary or desirable 11 for negotiating contracts in situations of a single qualified bidder, 12 in either solicited or unsolicited proposals.
- The department must submit its report, along with any recommended legislative changes, to the commission by November 1, 2005, and to the governor and the legislature for consideration in the 2006 legislative session.
- 17 PART V
- 18 CONSTRUCTION
- 19 <u>NEW SECTION.</u> **Sec. 27.** CONFORMITY WITH FEDERAL LAWS.
- 20 Notwithstanding any provision of this chapter, applicable federal laws,
- 21 rules, and regulations govern in any situation that involves federal
- 22 funds if the federal laws, rules, or regulations:
- 23 (1) Conflict with any provision of this chapter;
- 24 (2) Require procedures that are additional to or different from
- 25 those provided in this chapter; or
- 26 (3) Require contract provisions not authorized in this chapter. If
- 27 no federal funds are provided, state laws, rates, and rules will
- 28 govern.

- 29 <u>NEW SECTION.</u> **Sec. 28.** Captions used in this chapter are not part
- 30 of the law.
- 31 <u>NEW SECTION.</u> **Sec. 29.** Sections 1 through 28 of this act
- 32 constitute a new chapter in Title 47 RCW.

<u>NEW SECTION.</u> **Sec. 30.** A new section is added to chapter 47.04 RCW to read as follows:

1 2

3

4

5

6

7

8

9

The department of transportation may impose and collect latecomer fees on behalf of another entity for infrastructure improvement projects initially funded partially or entirely by private sources. However, there must be an agreement in place between the department of transportation and the entity, before the imposition and collection of any such fees, that specifies (1) the collection process, (2) the maximum amount that may be collected, and (3) the period of time during which the collection may occur.

--- END ---

p. 17