S-0486.1

SENATE BILL 5056

State of Washington 59th Legislature 2005 Regular Session

By Senators Haugen, Swecker, Prentice, Kastama, Fairley, Honeyford, Zarelli, Hewitt, Berkey, Fraser, Thibaudeau, Jacobsen, McAuliffe, Rasmussen, Kline and Rockefeller

Read first time 01/12/2005. Referred to Committee on Government Operations & Elections.

AN ACT Relating to creating the department of archaeology and historic preservation; amending RCW 43.17.020, 27.34.020, 27.34.070, 27.34.210, 27.34.230, 27.34.330, 27.34.342, and 27.34.344; reenacting and amending RCW 43.17.010; adding a new section to chapter 41.06 RCW; adding a new chapter to Title 43 RCW; repealing RCW 27.34.310 and 27.34.320; and providing an expiration date.

7 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

8 <u>NEW SECTION.</u> Sec. 1. (1) There is created a department of state 9 government to be known as the department of archaeology and historic 10 preservation. The department is vested with all powers and duties 11 transferred to it under this chapter and such other powers and duties 12 as may be authorized by law.

(2) Unless the context clearly requires otherwise, the definitionsin this section apply throughout this chapter.

(a) "Department" means the department of archaeology and historicpreservation.

(b) "Director" means the director of the department of archaeologyand historic preservation.

<u>NEW SECTION.</u> Sec. 2. The executive head and appointing authority 1 2 of the department is the director. The director shall be appointed by the governor, with the consent of the senate, and shall serve at the 3 pleasure of the governor. The director shall be paid a salary to be 4 5 fixed by the governor in accordance with RCW 43.03.040. If a vacancy occurs in the position while the senate is not in session, the governor 6 7 shall make a temporary appointment until the next meeting of the 8 senate.

9 <u>NEW SECTION.</u> Sec. 3. It is the intent of the legislature wherever possible to place the internal affairs of the department under the 10 11 control of the director in order that the director may institute 12 therein the flexible, alert, and intelligent management of its business that changing contemporary circumstances require. Therefore, whenever 13 the director's authority is not specifically limited by law, the 14 director has complete charge and supervisory powers over the 15 16 department. The director may create such administrative structures as the director considers appropriate, except as otherwise specified by 17 The director may employ such assistants and personnel as 18 law. necessary for the general administration of the department. 19 This 20 employment shall be in accordance with the state civil service law, 21 chapter 41.06 RCW, except as otherwise provided.

22 <u>NEW SECTION.</u> Sec. 4. If necessary, the department may be subdivided into divisions. Except as otherwise specified or as federal 23 requirements may differently require, divisions shall be established 24 25 and organized in accordance with plans to be prepared by the director and approved by the governor. In preparing the plans, the director 26 shall endeavor to promote efficient public management, to improve 27 28 programs, and to take full advantage of the economies, both fiscal and 29 administrative, to be gained from the consolidation of functions and 30 agencies under this chapter.

31 <u>NEW SECTION.</u> Sec. 5. The director shall appoint a deputy 32 director, a department personnel director, and assistant directors as 33 needed to administer the department. The deputy director is 34 responsible for the general supervision of the department in the 35 absence or disability of the director and, in case of a vacancy in the

office of director, shall continue in charge of the department until a
 successor is appointed and qualified, or until the governor appoints an
 acting director.

<u>NEW SECTION.</u> Sec. 6. Any power or duty vested in or transferred to the director by law or executive order may be delegated by the director to the deputy director or to any other assistant or subordinate; but the director is responsible for the official acts of the officers and employees of the department.

<u>NEW SECTION.</u> Sec. 7. The director may appoint advisory committees 9 or councils as required by any federal legislation as a condition to 10 11 the receipt of federal funds by the department. The director may also appoint statewide committees or councils on those subject matters as 12 are or come within the department's responsibilities. The statewide 13 committees and councils shall have representation from both major 14 15 political parties and shall have substantial consumer representation. 16 The committees or councils shall be constituted as required by federal law or as the director may determine. The members of the committees or 17 councils shall hold office as follows: One-third to serve one year; 18 19 one-third to serve two years; and one-third to serve three years. Upon expiration of the original terms, subsequent appointments shall be for 20 three years except in the case of a vacancy, in which event appointment 21 22 shall be only for the remainder of the unexpired term for which the 23 vacancy occurs. No member may serve more than two consecutive terms. 24 Members of such state advisory committees or councils may be paid 25 their travel expenses in accordance with RCW 43.03.050 and 43.03.060.

<u>NEW SECTION.</u> Sec. 8. In furtherance of the policy of the state to 26 27 cooperate with the federal government in all of the programs under the 28 jurisdiction of the department, rules as may become necessary to 29 entitle the state to participate in federal funds may be adopted, unless expressly prohibited by law. Any internal reorganization 30 carried out under the terms of this chapter shall meet federal 31 requirements that are a necessary condition to state receipt of federal 32 Any section or provision of law dealing with the department 33 funds. 34 that may be susceptible to more than one construction shall be interpreted in favor of the construction most likely to comply with 35

1 federal laws entitling this state to receive federal funds for the 2 various programs of the department. If any law dealing with the 3 department is ruled to be in conflict with federal requirements that 4 are a prescribed condition of the allocation of federal funds to the 5 state, or to any departments or agencies thereof, the conflicting part 6 is declared to be inoperative solely to the extent of the conflict.

7 <u>NEW SECTION.</u> Sec. 9. A new section is added to chapter 41.06 RCW 8 to read as follows:

9 In addition to the exemptions under RCW 41.06.070, this chapter 10 does not apply in the department of archaeology and historic 11 preservation to the director, the director's personal secretary, the 12 deputy director, all division directors and assistant directors, and 13 one confidential secretary for each of these officers.

14 Sec. 10. RCW 43.17.010 and 1993 sp.s. c 2 s 16, 1993 c 472 s 17, 15 and 1993 c 280 s 18 are each reenacted and amended to read as follows: 16 There shall be departments of the state government which shall be known as (1) the department of social and health services, (2) the 17 18 department of ecology, (3) the department of labor and industries, (4) the department of agriculture, (5) the department of fish and wildlife, 19 20 (6) the department of transportation, (7) the department of licensing, (8) the department of general administration, (9) the department of 21 22 community, trade, and economic development, (10) the department of 23 veterans affairs, (11) the department of revenue, (12) the department of retirement systems, (13) the department of corrections, ((and)) (14) 24 25 the department of health, ((and)) (15) the department of financial institutions, and (16) the department of archaeology and historic 26 preservation, which shall be charged with the execution, enforcement, 27 and administration of such laws, and invested with such powers and 28 29 required to perform such duties, as the legislature may provide.

30 Sec. 11. RCW 43.17.020 and 1995 1st sp.s. c 2 s 2 are each amended 31 to read as follows:

There shall be a chief executive officer of each department to be known as: (1) The secretary of social and health services, (2) the director of ecology, (3) the director of labor and industries, (4) the director of agriculture, (5) the director of fish and wildlife, (6) the

secretary of transportation, (7) the director of licensing, (8) the 1 2 director of general administration, (9) the director of community, trade, and economic development, (10) the director of veterans affairs, 3 (11) the director of revenue, (12) the director of retirement systems, 4 5 (13) the secretary of corrections, ((and)) (14) the secretary of health, ((and)) (15) the director of financial institutions, and (16) 6 7 the director of the department of archaeology and historic preservation. 8

9 Such officers, except the secretary of transportation and the 10 director of fish and wildlife, shall be appointed by the governor, with 11 the consent of the senate, and hold office at the pleasure of the 12 governor. The secretary of transportation shall be appointed by the 13 transportation commission as prescribed by RCW 47.01.041. The director 14 of fish and wildlife shall be appointed by the fish and wildlife 15 commission as prescribed by RCW 77.04.055.

16 <u>NEW SECTION.</u> **Sec. 12.** (1) The office of archaeology and historic 17 preservation is hereby abolished and its powers, duties, and functions 18 are hereby transferred to the department of archaeology and historic 19 preservation.

20 (2)(a) All reports, documents, surveys, books, records, files, 21 papers, or written material in the possession of the office of archaeology and historic preservation shall be delivered to the custody 22 23 of the department of archaeology and historic preservation. All 24 cabinets, furniture, office equipment, motor vehicles, and other tangible property employed by the office of archaeology and historic 25 preservation shall be made available to the department of archaeology 26 and historic preservation. All funds, credits, or other assets held by 27 the office of archaeology and historic preservation shall be assigned 28 to the department of archaeology and historic preservation. 29

30 (b) Any appropriations made to the office of archaeology and 31 historic preservation shall, on the effective date of this section, be 32 transferred and credited to the department of archaeology and historic 33 preservation.

34 (c) If any question arises as to the transfer of any personnel,
 35 funds, books, documents, records, papers, files, equipment, or other
 36 tangible property used or held in the exercise of the powers and the

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1 performance of the duties and functions transferred, the director of 2 financial management shall make a determination as to the proper 3 allocation and certify the same to the state agencies concerned.

(3) All employees of the office of archaeology and historic 4 preservation are transferred to the jurisdiction of the department of 5 archaeology and historic preservation. All employees classified under б 7 chapter 41.06 RCW, the state civil service law, are assigned to the department of archaeology and historic preservation to perform their 8 usual duties upon the same terms as formerly, without any loss of 9 10 rights, subject to any action that may be appropriate thereafter in accordance with the laws and rules governing state civil service. 11

12 (4) All rules and all pending business before the office of 13 archaeology and historic preservation shall be continued and acted upon by the department of archaeology and historic preservation. 14 All existing contracts and obligations shall remain in full force and shall 15 16 be performed by the department of archaeology and historic 17 preservation.

18 (5) The transfer of the powers, duties, functions, and personnel of 19 the office of archaeology and historic preservation shall not affect 20 the validity of any act performed before the effective date of this 21 section.

(6) If apportionments of budgeted funds are required because of the transfers directed by this section, the director of financial management shall certify the apportionments to the agencies affected, the state auditor, and the state treasurer. Each of these shall make the appropriate transfer and adjustments in funds and appropriation accounts and equipment records in accordance with the certification.

(7) Nothing contained in this section may be construed to alter any existing collective bargaining unit or the provisions of any existing collective bargaining agreement until the agreement has expired or until the bargaining unit has been modified by action of the personnel resources board as provided by law.

33 **Sec. 13.** RCW 27.34.020 and 1995 c 399 s 13 are each amended to 34 read as follows:

35 Unless the context clearly requires otherwise, the definitions in 36 this section apply throughout this chapter:

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(1) "Advisory council" means the advisory council on historic
 preservation.

3 (2) "Department" means the department of ((community, trade, and
 4 economic development)) archaeology and historic preservation.

5 (3) "Director" means the director of ((community, trade, and
6 economic development)) the department of archaeology and historic
7 preservation.

8 (4) "Federal act" means the national historic preservation act of
9 1966 (Public Law 89-655; 80 Stat. 915).

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(5) "Heritage council" means the Washington state heritage council.

11 (6) "Historic preservation" includes the protection, 12 rehabilitation, restoration, identification, scientific excavation, and 13 reconstruction of districts, sites, buildings, structures, and objects 14 significant in American and Washington state history, architecture, 15 archaeology, or culture.

16 (7) (("Office" means the office of archaeology and historic 17 preservation within the department.

18 (8))) "Preservation officer" means the state historic preservation 19 officer as provided for in RCW 27.34.210.

(((9))) (8) "Project" means programs leading to the preservation 20 21 for public benefit of historical properties, whether by state and local 22 governments or other public bodies, or private organizations or individuals, including the acquisition of title or interests in, and 23 24 the development of, any district, site, building, structure, or object 25 that is significant in American and Washington state history, architecture, archaeology, or culture, and property used in connection 26 27 therewith, or for its development.

28 (((10))) <u>(9)</u> "State historical agencies" means the state historical 29 societies ((and the office of archaeology and historic preservation 30 within)) and the department.

31 (((11))) <u>(10)</u> "State historical societies" means the Washington 32 state historical society and the eastern Washington state historical 33 society.

34 (((12))) <u>(11)</u> "Cultural resource management plan" means a 35 comprehensive plan which identifies and organizes information on the 36 state of Washington's historic, archaeological, and architectural 37 resources into a set of management criteria, and which is to be used for producing reliable decisions, recommendations, and advice relative
 to the identification, evaluation, and protection of these resources.

3 **Sec. 14.** RCW 27.34.070 and 1983 c 91 s 7 are each amended to read 4 as follows:

5 (1) Each state historical society is designated a trustee for the 6 state whose powers and duties include but are not limited to the 7 following:

8 (a) To collect, catalog, preserve, and interpret objects, 9 manuscripts, sites, photographs, and other materials illustrative of 10 the cultural, artistic, and natural history of this state;

(b) To operate state museums and assist and encourage cultural and historical studies and museum interpretive efforts throughout the state, including those sponsored by local historical organizations, and city, county, and state agencies;

15 (c) To engage in cultural, artistic, and educational activities, 16 including classes, exhibits, seminars, workshops, and conferences if 17 these activities are related to the basic purpose of the society;

18 (d) To plan for and conduct celebrations of significant events in 19 the history of the state of Washington and to give assistance to and 20 coordinate with state agencies, local governments, and local historical 21 organizations in planning and conducting celebrations;

22 (e) To create one or more classes of membership in the society;

23 (f) To engage in the sale of various articles which are related to 24 the basic purpose of the society;

25 (g) To engage in appropriate fund-raising activities for the 26 purpose of increasing the self-support of the society;

(h) To accept gifts, grants, conveyances, bequests, and devises, of 27 real or personal property, or both, in trust or otherwise, and sell, 28 lease, exchange, invest, or expend the same or the proceeds, rents, 29 30 profits, and income therefrom except as limited by the donor's terms. 31 The governing boards of the state historical societies shall adopt rules to govern and protect the receipt and expenditure of the 32 proceeds, rents, profits, and income of all such gifts, grants, 33 conveyances, bequests, and devises; 34

35 (i) To accept on loan or lend objects of historical interest, and 36 sell, exchange, divest itself of, or refuse to accept, items which do 37 not enhance the collection; <u>and</u>

(j) To charge general or special admission fees to its museums or
 exhibits and to waive or decrease such fees as it finds appropriate((+
 and

4 (k) To work with the heritage council in developing the plan under
5 RCW 27.34.050)).

(2) All objects, sites, manuscripts, photographs, and all property,
including real property, now held or hereafter acquired by the state
historical societies shall be held by the societies in trust for the
use and benefit of the people of Washington state.

10 **Sec. 15.** RCW 27.34.210 and 1995 c 399 s 14 are each amended to 11 read as follows:

12 ((There is hereby established the office of archaeology and 13 historic preservation within the department.))

The director shall appoint ((the)) <u>a</u> preservation officer to assist the director in implementing this chapter. The preservation officer shall have a background in program administration, an active involvement in historic preservation, and a knowledge of the national, state, and local preservation programs as they affect the state of Washington.

20 **Sec. 16.** RCW 27.34.230 and 1986 c 266 s 12 are each amended to 21 read as follows:

22 The director or the director's designee shall:

23 (1) ((Submit the budget requests for the office to the heritage 24 council for review and comment;

25 (2)) Receive, administer, and disburse such gifts, grants, and 26 endowments from private sources as may be made in trust or otherwise 27 for the purposes of RCW 27.34.200 through ((27.34.290)) 27.34.220 or 28 the federal act; and

29 (((3))) (2) Develop and implement a cultural resource management 30 plan.

31 **Sec. 17.** RCW 27.34.330 and 1999 c 295 s 2 are each amended to read 32 as follows:

33 The Washington state historical society shall establish a 34 competitive process to solicit proposals for and prioritize heritage 35 capital projects for potential funding in the state capital budget.

The society shall adopt rules governing project eligibility and 1 2 evaluation criteria. Application for funding of specific projects may be made to the society by local governments, public development 3 authorities, nonprofit corporations, tribal governments, and other 4 entities, as determined by the society. The society, with the advice 5 of leaders in the heritage field, including but not limited to 6 representatives from the office of the secretary of state, the eastern 7 Washington state historical society, and the ((state office of 8 archaeology and historic preservation)) department, shall establish and 9 10 submit a prioritized list of heritage capital projects to the governor and the legislature in the society's biennial capital budget request. 11 12 The list shall include a description of each project, the amount of 13 recommended state funding, and documentation of nonstate funds to be used for the project. The total amount of recommended state funding 14 for projects on a biennial project list shall not exceed four million 15 The department may provide an additional alternate project 16 dollars. 17 list which shall not exceed five hundred thousand dollars. The prioritized list shall be developed through open and public meetings 18 and the amount of state funding shall not exceed thirty-three percent 19 of the total cost of the project. The nonstate portion of the total 20 21 project cost may include cash, the value of real property when acquired 22 solely for the purpose of the project, and in-kind contributions. The department shall not sign contracts or otherwise financially obligate 23 24 funds under this section until the legislature has approved a specific 25 list of projects. In contracts for grants authorized under this section, the society shall include provisions requiring that capital 26 27 improvements be held by the grantee for a specified period of time appropriate to the amount of the grant and that facilities be used for 28 the express purpose of the grant. If the grantee is found to be out of 29 compliance with provisions of the contract, the grantee shall repay to 30 31 the state general fund the principal amount of the grant plus interest 32 calculated at the rate of interest on state of Washington general obligation bonds issued most closely to the date of authorization of 33 34 the grant.

35 **Sec. 18.** RCW 27.34.342 and 1999 c 35 s 1 are each amended to read 36 as follows: 1 The Lewis and Clark bicentennial advisory committee is created 2 under the auspices of the Washington state historical society. The 3 committee shall consist of ((fifteen)) sixteen members, as follows:

4 (1) Six citizen members, at least three of whom must be enrolled 5 members of a Washington Indian tribe, who shall be appointed by the 6 governor;

7 (2) The president of the Washington state historical society;

8 (3) The director of the Washington state parks and recreation 9 commission;

10 (4) The secretary of the Washington state department of 11 transportation;

12 (5) The director of the Washington state department of community,13 trade, and economic development;

14 (6) Four members of the Washington state legislature, one from each 15 caucus in the senate and the house of representatives as designated by 16 each caucus; ((and))

(7) The chair of the Lewis and Clark trail advisory committee; and
 (8) The director of the department of archaeology and historic
 preservation.

20 **Sec. 19.** RCW 27.34.344 and 1999 c 35 s 2 are each amended to read 21 as follows:

(1) The Lewis and Clark bicentennial (([advisory])) <u>advisory</u>
 committee shall coordinate and provide guidance to Washington's
 observance of the bicentennial of the Lewis and Clark expedition. The
 committee may:

26 (a) Cooperate with national, regional, statewide, and local events27 promoting the bicentennial;

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(b) Assist, plan, or conduct bicentennial events;

(c) Engage in or encourage fund-raising activities including revenue-generating enterprises, as well as the solicitation of charitable gifts, grants, or donations;

32 (d) Promote public education concerning the importance of the Lewis 33 and Clark expedition in American history, including the role of native 34 people in making the expedition a success;

35 (e) Coordinate interagency participation in the observance; and

36 (f) Perform other related duties.

(2) The committee is attached to the Washington state historical
 society for administrative purposes. Accordingly, the society shall:
 (a) Direct and supervise the budgeting, recordkeeping, reporting,
 and related administrative and clerical functions of the committee;
 (b) Include the committee's budgetary requests in the society's

6 departmental budget;
7 (c) Collect all nonappropriated revenues for the committee and

8 deposit them in the proper fund or account;

9 (d) Provide staff support for the committee;

(e) Print and disseminate for the committee any required notices,rules, or orders adopted by the committee; and

12 (f) Allocate or otherwise provide office space to the committee as 13 may be necessary.

14 <u>NEW SECTION.</u> Sec. 20. The following acts or parts of acts are 15 each repealed:

16 (1) RCW 27.34.310 (Inventory of state-owned properties--17 Definitions) and 1995 c 399 s 15 & 1993 c 325 s 3; and

18 (2) RCW 27.34.320 (Inventory of state-owned properties--Procedure- 19 Grants) and 1993 c 325 s 4.

20 <u>NEW SECTION.</u> Sec. 21. Sections 1 through 8 and 12 of this act 21 constitute a new chapter in Title 43 RCW.

22 <u>NEW SECTION.</u> Sec. 22. Sections 17 through 19 of this act expire 23 June 30, 2007.

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