State of Washington

8

9

11

1213

14

15

16

17

18 19

SENATE BILL 5262

59th Legislature

2005 Regular Session

By Senators Haugen and Swecker; by request of Department of Licensing Read first time 01/19/2005. Referred to Committee on Transportation.

AN ACT Relating to the administrative review of the withholding of the driving privilege by the department of licensing; amending RCW 46.20.265, 46.20.270, 46.20.285, 46.20.289, 46.20.291, 46.20.324, 46.20.334, 46.20.342, and 46.64.025; adding a new section to chapter 46.20 RCW; creating a new section; prescribing penalties; providing an effective date; and declaring an emergency.

7 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

NEW SECTION. Sec. 1. (1) The legislature finds that the safety of the highways of this state is materially affected by the degree of compliance with state laws and local ordinances relating to the operation of motor vehicles. Drivers who commit traffic violations, ignore notices from courts, and fail to resolve notices of traffic infraction and citations all show their disrespect for traffic laws that exist to ensure safety on the highways. An essential mechanism for ensuring that drivers comply with the traffic laws of this state is the swift and certain suspension of the driving privileges of a driver who fails to respond to a notice of traffic infraction, fails to appear at a requested hearing, violates a written promise to appear in court, fails to pay a fine or monetary penalty imposed as the result of a

p. 1 SB 5262

traffic violation, or otherwise fails to comply with the terms of a notice of traffic infraction or citation. License suspension ensures that drivers comply with the traffic laws by deterring violations, and ensures that the use of the state highways will be afforded only to those who are willing to comply with the traffic laws.

1 2

(2) The legislature further finds that large numbers of drivers who fail to fulfill their obligations to respond and comply with notices of traffic infraction and citations, or otherwise fail to fulfill obligations of similar import, creates a significant threat to public safety. Therefore, there is a compelling state interest in having a mechanism to withhold driving privileges which also provides necessary due process protections as economically and expeditiously as possible. The legislature finds that this compelling state interest can best be served by having any necessary administrative review conducted by the department of licensing in a manner that provides due process, while maximizing the use of documentary evidence to simplify and expedite those proceedings.

NEW SECTION. Sec. 2. A new section is added to chapter 46.20 RCW to read as follows:

- (1) Whenever the department proposes to withhold the driving privilege of a person or disqualify a person from operating a commercial motor vehicle and this action is made mandatory by the provisions of this chapter or other law, the department must give notice to the person in writing by posting in the United States mail, appropriately addressed, postage prepaid, or by personal service. Notice by mail is given upon deposit in the United States mail. Notice given under this subsection must specify the date upon which the driving privilege is to be withheld which shall not be less than forty-five days after the original notice is given.
- (2) Within fifteen days after notice has been given to a person under subsection (1) of this section, the person may request in writing an administrative review before the department. If the request is mailed, it must be postmarked within fifteen days after the date the department has given notice.
- (a) An administrative review under this subsection shall consist solely of an internal review of documents and records submitted or available to the department, unless the person requests an interview

before the department, in which case all or any part of the administrative review may, at the discretion of the department, be conducted by telephone or other electronic means.

1 2

- (b) The only issues to be addressed in the administrative review are:
- (i) Whether the records relied on by the department identify the correct person; and
- (ii) Whether the information transmitted from the court or other reporting agency or entity regarding the person accurately describes the action taken by the court or other reporting agency or entity.
- (c) For the purposes of this section, the notice received from a court or other reporting agency or entity, regardless of form or format, is prima facie evidence that the information from the court or other reporting agency or entity regarding the person is accurate. A person requesting administrative review has the burden of showing by a preponderance of the evidence that the person is not subject to the withholding of the driving privilege.
- (d) The action subject to the notification requirements of subsection (1) of this section shall be stayed during the administrative review process.
- (e) Judicial review of a department order affirming the action subject to the notification requirements of subsection (1) of this section after an administrative review shall be available in the same manner as provided in RCW 46.20.308(9). The department shall certify its record to the court within thirty days after service upon the department of the petition for judicial review. The action subject to the notification requirements of subsection (1) of this section shall not automatically be stayed during the judicial review. If judicial relief is sought for a stay or other temporary remedy from the department's action, the court shall not grant relief unless the court finds that the appellant is likely to prevail in the appeal and that without a stay the appellant will suffer irreparable injury.
- (3) The department may adopt rules that are considered necessary or convenient by the department for purposes of administering this section, including, but not limited to, rules regarding expedited procedures for issuing orders and expedited notice procedures.
 - (4) This section does not apply where an opportunity for an

p. 3 SB 5262

informal settlement, driver improvement interview, or formal hearing is otherwise provided by law or rule of the department.

- Sec. 3. RCW 46.20.265 and 2003 c 20 s 1 are each amended to read as follows:
- (1) In addition to any other authority to revoke driving privileges under this chapter, the department shall revoke all driving privileges of a juvenile when the department receives notice from a court pursuant to RCW 9.41.040(5), 13.40.265, 66.44.365, 69.41.065, 69.50.420, 69.52.070, or a substantially similar municipal ordinance adopted by a local legislative authority, or from a diversion unit pursuant to RCW 13.40.265. ((The revocation shall be imposed without hearing.))
- 12 (2) The driving privileges of the juvenile revoked under subsection 13 (1) of this section shall be revoked in the following manner:
 - (a) Upon receipt of the first notice, the department shall impose a revocation for one year, or until the juvenile reaches seventeen years of age, whichever is longer.
 - (b) Upon receipt of a second or subsequent notice, the department shall impose a revocation for two years or until the juvenile reaches eighteen years of age, whichever is longer.
 - (c) Each offense for which the department receives notice shall result in a separate period of revocation. All periods of revocation imposed under this section that could otherwise overlap shall run consecutively up to the juvenile's twenty-first birthday, and no period of revocation imposed under this section shall begin before the expiration of all other periods of revocation imposed under this section or other law. Periods of revocation imposed consecutively under this section shall not extend beyond the juvenile's twenty-first birthday.
 - (3)(a) If the department receives notice from a court that the juvenile's privilege to drive should be reinstated, the department shall immediately reinstate any driving privileges that have been revoked under this section if the minimum term of revocation as specified in RCW 13.40.265(1)(c), 66.44.365(3), 69.41.065(3), 69.50.420(3), 69.52.070(3), or similar ordinance has expired, and subject to subsection (2)(c) of this section.
- 36 (b) The juvenile may seek reinstatement of his or her driving 37 privileges from the department when the juvenile reaches the age of

twenty-one. A notice from the court reinstating the juvenile's driving privilege shall not be required if reinstatement is pursuant to this subsection.

1 2

3

4

5

6 7

8

9

1112

13

14

15

16 17

18

19

22

23

24

2526

27

28

2930

31

32

3334

35

36

37

- (4)(a) If the department receives notice pursuant to RCW 13.40.265(2)(b) from a diversion unit that a juvenile has completed a diversion agreement for which the juvenile's driving privileges were revoked, the department shall reinstate any driving privileges revoked under this section as provided in (b) of this subsection, subject to subsection (2)(c) of this section.
- (b) If the diversion agreement was for the juvenile's first violation of chapter 66.44, 69.41, 69.50, or 69.52 RCW, the department shall not reinstate the juvenile's privilege to drive until the later of ninety days after the date the juvenile turns sixteen or ninety days after the juvenile entered into a diversion agreement for the offense. If the diversion agreement was for the juvenile's second or subsequent violation of chapter 66.44, 69.41, 69.50, or 69.52 RCW, the department shall not reinstate the juvenile's privilege to drive until the later of the date the juvenile turns seventeen or one year after the juvenile entered into the second or subsequent diversion agreement.
- 20 **Sec. 4.** RCW 46.20.270 and 2004 c 231 s 5 are each amended to read 21 as follows:
 - (1) Whenever any person is convicted of any offense for which this title makes mandatory the ((suspension or revocation of the driver's license)) withholding of the driving privilege of such person by the department, the ((privilege of the person to operate a vehicle is suspended until the department takes the action required by this chapter, and the)) court in which such conviction is had shall forthwith ((secure the immediate forfeiture of the driver's license of such convicted person and immediately forward such driver's license to the department, and on failure of such convicted person to deliver such driver's license the judge shall cause such person to be confined for the period of such suspension or revocation or until such driver's license is delivered to such judge: PROVIDED, That if the convicted person testifies that he or she does not and at the time of the offense did not have a current and valid vehicle driver's license, the judge shall cause such person to be charged with the operation of a motor vehicle without a current and valid driver's license and on conviction

p. 5 SB 5262

punished as by law provided, and the department may not issue a driver's license to such persons during the period of suspension or revocation: PROVIDED, ALSO, That if the driver's license of such convicted person has been lost or destroyed and such convicted person makes an affidavit to that effect, sworn to before the judge, the convicted person may not be so confined, but the department may not issue or reissue a driver's license for such convicted person during the period of such suspension or revocation: PROVIDED, That)) mark the person's Washington state driver's license or permit to drive, if any, in a manner authorized by the department. A valid driver's license or permit to drive marked under this subsection shall remain in effect until the person's driving privilege is withheld by the department pursuant to notice given under section 2 of this act, unless the license or permit expires or otherwise becomes invalid prior to the effective date of this action. Perfection of notice of appeal shall stay the execution of sentence including the ((suspension and/or revocation of the driver's license)) withholding of the driving privilege.

- (2) Every court having jurisdiction over offenses committed under this chapter, or any other act of this state or municipal ordinance adopted by a local authority regulating the operation of motor vehicles on highways, or any federal authority having jurisdiction over offenses substantially the same as those set forth in Title 46 RCW which occur on federal installations within this state, shall forward to the department within ten days of a forfeiture of bail or collateral deposited to secure the defendant's appearance in court, a payment of a fine or penalty, a plea of guilty or a finding of guilt, or a finding that any person has committed a traffic infraction an abstract of the court record in the form prescribed by rule of the supreme court, showing the conviction of any person or the finding that any person has committed a traffic infraction in said court for a violation of any said laws other than regulations governing standing, stopping, parking, and pedestrian offenses.
- (3) Every state agency or municipality having jurisdiction over offenses committed under this chapter, or under any other act of this state or municipal ordinance adopted by a state or local authority regulating the operation of motor vehicles on highways, may forward to the department within ten days of failure to respond, failure to pay a

penalty, failure to appear at a hearing to contest the determination 1 2 that a violation of any statute, ordinance, or regulation relating to standing, stopping, parking, or other infraction issued under RCW 3 46.63.030(1)(d) has been committed, or failure to appear at a hearing 4 to explain mitigating circumstances, an abstract of the citation record 5 in the form prescribed by rule of the department, showing the finding 6 7 by such municipality that two or more violations of laws governing standing, stopping, and parking or one or more other infractions issued 8 under RCW 46.63.030(1)(d) have been committed and indicating the nature 9 10 of the defendant's failure to act. Such violations or infractions may not have occurred while the vehicle is stolen from the registered owner 11 12 or is leased or rented under a bona fide commercial vehicle lease or 13 rental agreement between a lessor engaged in the business of leasing 14 vehicles and a lessee who is not the vehicle's registered owner. department may enter into agreements of reciprocity with the duly 15 authorized representatives of the states for reporting to each other 16 17 violations of laws governing standing, stopping, and parking.

(4) For the purposes of Title 46 RCW the term "conviction" means a final conviction in a state or municipal court or by any federal authority having jurisdiction over offenses substantially the same as those set forth in Title 46 RCW which occur on federal installations in this state, an unvacated forfeiture of bail or collateral deposited to secure a defendant's appearance in court, the payment of a fine, a plea of guilty, or a finding of guilt on a traffic law violation charge, regardless of whether the imposition of sentence or sanctions are deferred or the penalty is suspended, but not including entry into a deferred prosecution agreement under chapter 10.05 RCW.

18

19

2021

22

2324

25

2627

28

29

3031

32

- (5) For the purposes of Title 46 RCW the term "finding that a traffic infraction has been committed" means a failure to respond to a notice of infraction or a determination made by a court pursuant to this chapter. Payment of a monetary penalty made pursuant to RCW 46.63.070(2) is deemed equivalent to such a finding.
- 33 **Sec. 5.** RCW 46.20.285 and 2001 c 64 s 6 are each amended to read as follows:
- The department shall ((forthwith)) revoke the license of any driver for the period of one calendar year unless otherwise provided in this

p. 7 SB 5262

section, upon receiving a record of the driver's conviction of any of the following offenses, when the conviction has become final:

1 2

- (1) For vehicular homicide the period of revocation shall be two years. The revocation period shall be tolled during any period of total confinement for the offense;
- (2) Vehicular assault. The revocation period shall be tolled during any period of total confinement for the offense;
- (3) Driving a motor vehicle while under the influence of intoxicating liquor or a narcotic drug, or under the influence of any other drug to a degree which renders the driver incapable of safely driving a motor vehicle, for the period prescribed in RCW 46.61.5055;
 - (4) Any felony in the commission of which a motor vehicle is used;
- (5) Failure to stop and give information or render aid as required under the laws of this state in the event of a motor vehicle accident resulting in the death or personal injury of another or resulting in damage to a vehicle that is driven or attended by another;
- (6) Perjury or the making of a false affidavit or statement under oath to the department under Title 46 RCW or under any other law relating to the ownership or operation of motor vehicles;
- (7) Reckless driving upon a showing by the department's records that the conviction is the third such conviction for the driver within a period of two years.
- **Sec. 6.** RCW 46.20.289 and 2002 c 279 s 4 are each amended to read 24 as follows:

The department shall suspend all driving privileges of a person when the department receives notice from a court under RCW 46.63.070(6), 46.63.110((+5+)) (6), or 46.64.025 that the person has failed to respond to a notice of traffic infraction, failed to appear at a requested hearing, violated a written promise to appear in court, failed to pay any portion of a fine or monetary penalty, or has otherwise failed to comply with the terms of a notice of traffic infraction or citation, other than for a standing, stopping, or parking violation. A suspension under this section takes effect ((thirty days after the date the department mails notice of the suspension)) pursuant to the provisions of section 2 of this act, and remains in effect until the department has received a certificate from the court showing that the case has been adjudicated, and until the person meets the

- requirements of RCW 46.20.311. In the case of failure to respond to a traffic infraction issued under RCW 46.55.105, the department shall suspend all driving privileges until the person provides evidence from the court that all penalties and restitution have been paid. A suspension under this section does not take effect if, prior to the effective date of the suspension, the department receives a certificate from the court showing that the case has been adjudicated.
- 8 **Sec. 7.** RCW 46.20.291 and 1998 c 165 s 12 are each amended to read 9 as follows:

The department is authorized to suspend the license of a driver upon a showing by its records or other sufficient evidence that the licensee:

13 (1) Has committed an offense for which mandatory revocation or 14 suspension of license is provided by law;

15 16

17

18

19 20

21

22

23

24

2526

27

28

29

- (2) Has, by reckless or unlawful operation of a motor vehicle, caused or contributed to an accident resulting in death or injury to any person or serious property damage;
- (3) Has been convicted of offenses against traffic regulations governing the movement of vehicles, or found to have committed traffic infractions, with such frequency as to indicate a disrespect for traffic laws or a disregard for the safety of other persons on the highways;
 - (4) Is incompetent to drive a motor vehicle under RCW 46.20.031(3);
- (5) Has failed to respond to a notice of traffic infraction, failed to appear at a requested hearing, violated a written promise to appear in court, <u>failed to pay any portion of a fine or monetary penalty</u>, or has <u>otherwise</u> failed to comply with the terms of a notice of traffic infraction or citation, as provided in RCW 46.20.289;
 - (6) Is subject to suspension under RCW 46.20.305;
- 30 (7) Has committed one of the prohibited practices relating to drivers' licenses defined in RCW ((46.20.336)) 46.20.0921; or
- 32 (8) Has been certified by the department of social and health 33 services as a person who is not in compliance with a child support 34 order or a residential or visitation order as provided in RCW 35 74.20A.320.

p. 9 SB 5262

Sec. 8. RCW 46.20.324 and 1965 ex.s. c 121 s 31 are each amended to read as follows:

<u>Unless otherwise provided by law, a person shall not be entitled to a driver improvement interview or formal hearing ((as hereinafter provided)) under the provisions of RCW 46.20.322 through 46.20.333 when the person:</u>

- (1) ((When the action by the department is made mandatory by the provisions of this chapter or other law)) Has been granted the opportunity for an administrative review, informal settlement, or formal hearing under section 2 of this act, RCW 46.20.308, 46.25.120, 46.25.125, 46.65.065, 74.20A.320, or by rule of the department; or
- 12 (2) (($\overline{\text{When the person}}$)) <u>H</u>as refused or neglected to submit to an examination as required by RCW 46.20.305.
- **Sec. 9.** RCW 46.20.334 and 1972 ex.s. c 29 s 4 are each amended to read as follows:

Unless otherwise provided by law, any person denied a license or a renewal of a license or whose license has been suspended or revoked by the department ((except where such suspension or revocation is mandatory under the provisions of this chapter)) shall have the right within thirty days, after receiving notice of the decision following a formal hearing to file a notice of appeal in the superior court in the county of his residence. The hearing on the appeal hereunder shall be de novo.

- **Sec. 10.** RCW 46.20.342 and 2004 c 95 s 5 are each amended to read 25 as follows:
 - (1) It is unlawful for any person to drive a motor vehicle in this state while that person is in a suspended or revoked status or when his or her privilege to drive is suspended or revoked in this or any other state. Any person who has a valid Washington driver's license is not quilty of a violation of this section.
- 31 (a) A person found to be an habitual offender under chapter 46.65 32 RCW, who violates this section while an order of revocation issued 33 under chapter 46.65 RCW prohibiting such operation is in effect, is 34 guilty of driving while license suspended or revoked in the first 35 degree, a gross misdemeanor. Upon the first such conviction, the 36 person shall be punished by imprisonment for not less than ten days.

- Upon the second conviction, the person shall be punished by 1 imprisonment for not less than ninety days. Upon the third or 2 subsequent conviction, the person shall be punished by imprisonment for 3 not less than one hundred eighty days. If the person is also convicted 4 of the offense defined in RCW 46.61.502 or 46.61.504, when both 5 convictions arise from the same event, the minimum sentence of 6 7 confinement shall be not less than ninety days. The minimum sentence of confinement required shall not be suspended or deferred. 8 conviction under this subsection does not prevent a person from 9 petitioning for reinstatement as provided by RCW 46.65.080. 10
 - (b) A person who violates this section while an order of suspension or revocation prohibiting such operation is in effect and while the person is not eligible to reinstate his or her driver's license or driving privilege, other than for a suspension for the reasons described in (c) of this subsection, is guilty of driving while license suspended or revoked in the second degree, a gross misdemeanor. This subsection applies when a person's driver's license or driving privilege has been suspended or revoked by reason of:
 - (i) A conviction of a felony in the commission of which a motor vehicle was used;
 - (ii) A previous conviction under this section;

11

1213

14

15 16

17

18

19

2021

22

2324

25

2627

2829

32

33

- (iii) A notice received by the department from a court or diversion unit as provided by RCW 46.20.265, relating to a minor who has committed, or who has entered a diversion unit concerning an offense relating to alcohol, legend drugs, controlled substances, or imitation controlled substances;
- (iv) A conviction of RCW 46.20.410, relating to the violation of restrictions of an occupational or a temporary restricted driver's license;
- 30 (v) A conviction of RCW 46.20.345, relating to the operation of a motor vehicle with a suspended or revoked license;
 - (vi) A conviction of RCW 46.52.020, relating to duty in case of injury to or death of a person or damage to an attended vehicle;
- (vii) A conviction of RCW 46.61.024, relating to attempting to elude pursuing police vehicles;
- 36 (viii) A conviction of RCW 46.61.500, relating to reckless driving;
- 37 (ix) A conviction of RCW 46.61.502 or 46.61.504, relating to a 38 person under the influence of intoxicating liquor or drugs;

p. 11 SB 5262

- (x) A conviction of RCW 46.61.520, relating to vehicular homicide;
- 2 (xi) A conviction of RCW 46.61.522, relating to vehicular assault;

1

15

16 17

18

19

20

21

2223

24

25

2627

28

29

3031

32

33

34

35

3637

38

- 3 (xii) A conviction of RCW 46.61.527(4), relating to reckless 4 endangerment of roadway workers;
- 5 (xiii) A conviction of RCW 46.61.530, relating to racing of 6 vehicles on highways;
- 7 (xiv) A conviction of RCW 46.61.685, relating to leaving children 8 in an unattended vehicle with motor running;
- 9 (xv) A conviction of RCW 46.61.740, relating to theft of motor 10 vehicle fuel;
- 11 (xvi) A conviction of RCW 46.64.048, relating to attempting, 12 aiding, abetting, coercing, and committing crimes;
- 13 (xvii) An administrative action taken by the department under 14 chapter 46.20 RCW; or
 - (xviii) A conviction of a local law, ordinance, regulation, or resolution of a political subdivision of this state, the federal government, or any other state, of an offense substantially similar to a violation included in this subsection.
 - (c) A person who violates this section when his or her driver's license or driving privilege is, at the time of the violation, suspended or revoked solely because (i) the person must furnish proof of satisfactory progress in a required alcoholism or drug treatment program, (ii) the person must furnish proof of financial responsibility for the future as provided by chapter 46.29 RCW, (iii) the person has failed to comply with the provisions of chapter 46.29 RCW relating to uninsured accidents, (iv) the person has failed to respond to a notice of traffic infraction, failed to appear at a requested hearing, violated a written promise to appear in court, failed to pay any portion of a fine or monetary penalty, or has otherwise failed to comply with the terms of a notice of traffic infraction or citation, as provided in RCW 46.20.289, (v) the person has committed an offense in another state that, if committed in this state, would not be grounds for the suspension or revocation of the person's driver's license, (vi) the person has been suspended or revoked by reason of one or more of the items listed in (b) of this subsection, but was eligible to reinstate his or her driver's license or driving privilege at the time of the violation, or (vii) the person has received traffic citations or notices of traffic infraction that have resulted in a suspension under

RCW 46.20.267 relating to intermediate drivers' licenses, or any combination of (i) through (vii), is guilty of driving while license suspended or revoked in the third degree, a misdemeanor.

1 2

- (2) Upon receiving a record of conviction of any person or upon receiving an order by any juvenile court or any duly authorized court officer of the conviction of any juvenile under this section, the department shall:
- (a) For a conviction of driving while suspended or revoked in the first degree, as provided by subsection (1)(a) of this section, extend the period of administrative revocation imposed under chapter 46.65 RCW for an additional period of one year from and after the date the person would otherwise have been entitled to apply for a new license or have his or her driving privilege restored; or
- (b) For a conviction of driving while suspended or revoked in the second degree, as provided by subsection (1)(b) of this section, not issue a new license or restore the driving privilege for an additional period of one year from and after the date the person would otherwise have been entitled to apply for a new license or have his or her driving privilege restored; or
- (c) Not extend the period of suspension or revocation if the conviction was under subsection (1)(c) of this section. If the conviction was under subsection (1)(a) or (b) of this section and the court recommends against the extension and the convicted person has obtained a valid driver's license, the period of suspension or revocation shall not be extended.

Sec. 11. RCW 46.64.025 and 1999 c 86 s 7 are each amended to read 27 as follows:

Whenever any person violates his or her written promise to appear in court, ((or)) fails to appear for a scheduled court hearing, or fails to pay any portion of a fine or monetary penalty, the court in which the defendant failed to appear or failed to pay shall promptly give notice of such fact to the department of licensing. Whenever thereafter the case in which the defendant failed to appear or failed to pay is adjudicated or the fine or monetary penalty is paid, the court hearing the case shall promptly file with the department a certificate showing that the case has been adjudicated or the fine or monetary penalty has been paid.

p. 13 SB 5262

<u>NEW SECTION.</u> **Sec. 12.** This act is necessary for the immediate preservation of the public peace, health, or safety, or support of the state government and its existing public institutions, and takes effect July 1, 2005.

1

2

3

4

--- END ---