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## SUBSTITUTE SENATE BILL 5772

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State of Washington 59th Legislature 2005 Regular Session

By Senate Committee on Government Operations & Elections (originally sponsored by Senators Kastama, McCaslin, Berkey, Esser, Benton and Kline)

READ FIRST TIME 03/02/05.

- AN ACT Relating to creating the growth management infrastructure account; amending RCW 43.84.092; reenacting and amending RCW 43.84.092; adding new sections to chapter 36.70A RCW; creating new sections; providing an effective date; and providing an expiration date.
- 5 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 6 Sec. 1. The legislature finds that population growth NEW SECTION. 7 in many areas of the state requires new, improved, or additional 8 infrastructure to accommodate growth. The legislature further finds 9 that the needed infrastructure identified in the capital facilities 10 elements of comprehensive plans adopted by counties and cities far exceed the existing funding available to county, city, or state 11 12 agencies responsible for constructing or operating the needed 13 infrastructure, that available for local and current programs government 14 infrastructure assistance are oversubscribed. The 15 legislature therefore establishes the growth management infrastructure 16 account to assist counties and cities in financing and constructing those infrastructure projects needed to accommodate 17 growth, identified in the capital facilities elements of growth management 18 19 plans.

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NEW SECTION. Sec. 2. A new section is added to chapter 36.70A RCW to read as follows:

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For the purposes of sections 3 and 4 of this act, the following definitions apply:

- (1) "Basic service" means that level of service necessary to meet only the minimum level of service sufficient to accommodate growth, specifically:
- 8 (a) For bridge and road projects, a level of service category "c" 9 on a scale of "a" to "f";
- 10 (b) For domestic water projects, a level of service necessary to 11 meet the minimum standards for water systems as set by the department 12 of health;
  - (c) For sanitary sewer, storm water, and solid waste/recycling projects, a level of service necessary to meet the minimum standards as established by the department of ecology or the department of health. If no such standards exist, the public works board established in chapter 43.155 RCW shall establish such standards; and
- 18 (d) In no case will project landscaping except for soil erosion 19 control be considered a minimum level of service.
  - (2) "Financial assistance" means loans or loan guarantees.
- 21 (3) "General purpose local government" means counties, cities, and 22 towns.
  - (4) "Growth infrastructure projects" means the costs of acquisition, construction, reconstruction, rehabilitation, and improvement of those bridges, roads, and domestic water, sanitary sewer, storm sewer, and solid waste/recycling projects necessary to meet the requirements of this chapter.
- 28 (5) "Special purpose local government" means all local governments 29 as defined in RCW 43.155.020, except counties, cities, and towns.
- NEW SECTION. Sec. 3. A new section is added to chapter 36.70A RCW to read as follows:
- 32 (1) The growth management infrastructure account is created in the 33 state treasury. Moneys may be placed in the account from the proceeds 34 of bonds when authorized by the legislature or from any other lawful 35 source. The public works board shall use appropriated moneys from the 36 account to provide financial assistance to qualifying local governments 37 for capital costs directly related to providing basic service for

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- growth infrastructure projects necessary to accommodate residential, commercial, and industrial growth. Funds necessary to support the board's costs in administering this act shall be appropriated from the growth management infrastructure account.
  - (2) The public works board, established in chapter 43.155 RCW, shall manage appropriated funds from the account. The board shall have all responsibilities granted to it under RCW 43.155.040, 43.155.080, and 43.155.090 in carrying out the purposes of this section.
  - (3) Existing debt or financial obligations of local governments shall not be refinanced under this chapter unless refinancing enables use of other funds, in like amounts, for growth infrastructure projects. Each local government applicant shall provide documentation of attempts to secure additional local or other sources of funding for projects for which financial assistance is sought under this chapter.
- NEW SECTION. Sec. 4. A new section is added to chapter 36.70A RCW to read as follows:
  - To qualify for financial assistance local governments must meet the following standards:
    - (1) For general purpose local governments:

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- (a) Be in compliance with the provisions of this chapter;
- (b) Demonstrate that the growth infrastructure project is necessary to attract or accommodate the planned population and employment growth;
- (c) Demonstrate that the comprehensive land use plan, the zoning designations, the development regulations, and the capital facilities plan are sufficient to accommodate projected growth; and
- (d) Other criteria, including a commitment to maintain the growth-related infrastructure, that the board deems necessary to carry out the purposes of this chapter.
  - (2) For special purpose local governments:
- 30 (a) Demonstrate that the local government has a capital facilities 31 plan meeting standards established by the board;
  - (b) Demonstrate that the growth infrastructure project is necessary to attract or accommodate the planned population and employment growth;
- 34 (c) Demonstrate that the capital facilities plan is compatible with 35 the comprehensive land use plan, zoning designations, and the

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- 1 development regulations of the overlying general purpose local 2 government or governments; and
- 3 (d) Other criteria, including a commitment to maintain the growth-4 related infrastructure, that the board deems necessary to carry out the 5 purposes of section 3 of this act and this section.
- NEW SECTION. Sec. 5. Nothing in sections 3 and 4 of this act precludes the local government from using local funds in combination with financial assistance provided under this act to construct a project in excess of the minimum level financed under this act.
- **Sec. 6.** RCW 43.84.092 and 2003 c 361 s 602, 2003 c 324 s 1, 2003 c 150 s 2, and 2003 c 48 s 2 are each reenacted and amended to read as follows:
  - (1) All earnings of investments of surplus balances in the state treasury shall be deposited to the treasury income account, which account is hereby established in the state treasury.
  - (2) The treasury income account shall be utilized to pay or receive funds associated with federal programs as required by the federal cash management improvement act of 1990. The treasury income account is subject in all respects to chapter 43.88 RCW, but no appropriation is required for refunds or allocations of interest earnings required by the cash management improvement act. Refunds of interest to the federal treasury required under the cash management improvement act fall under RCW 43.88.180 and shall not require appropriation. The office of financial management shall determine the amounts due to or from the federal government pursuant to the cash management improvement act. The office of financial management may direct transfers of funds between accounts as deemed necessary to implement the provisions of the cash management improvement act, and this subsection. Refunds or allocations shall occur prior to the distributions of earnings set forth in subsection (4) of this section.
  - (3) Except for the provisions of RCW 43.84.160, the treasury income account may be utilized for the payment of purchased banking services on behalf of treasury funds including, but not limited to, depository, safekeeping, and disbursement functions for the state treasury and affected state agencies. The treasury income account is subject in all

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respects to chapter 43.88 RCW, but no appropriation is required for payments to financial institutions. Payments shall occur prior to distribution of earnings set forth in subsection (4) of this section.

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- (4) Monthly, the state treasurer shall distribute the earnings credited to the treasury income account. The state treasurer shall credit the general fund with all the earnings credited to the treasury income account except:
- The following accounts and funds shall receive their proportionate share of earnings based upon each account's and fund's average daily balance for the period: The capitol building construction account, the Cedar River channel construction and operation account, the Central Washington University capital projects account, the charitable, educational, penal and reformatory institutions account, the common school construction fund, the county criminal justice assistance account, the county sales and use tax equalization account, the data processing building construction account, the deferred compensation administrative account, the deferred compensation principal account, the department of retirement systems expense account, the drinking water assistance account, the drinking water assistance administrative account, the drinking water assistance repayment account, the Eastern Washington University capital projects account, the education construction fund, the election account, the emergency reserve fund, The Evergreen State College capital projects account, the federal forest revolving account, the growth management infrastructure account, the health services account, the public health services account, the health system capacity account, the personal health services account, the state higher education construction account, the higher education construction account, the highway infrastructure account, the industrial insurance premium refund account, the judges' retirement account, the judicial retirement administrative account, the judicial retirement principal account, the local leasehold excise tax account, the local real estate excise tax account, the local sales and use tax account, the medical aid account, the mobile home park relocation fund, the multimodal transportation account, the municipal criminal justice assistance account, the municipal sales and use tax equalization account, the natural resources deposit account, the oyster reserve land account, the perpetual surveillance and maintenance account, the public employees' retirement

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system plan 1 account, the public employees' retirement system combined 1 2 plan 2 and plan 3 account, the public facilities construction loan revolving account beginning July 1, 2004, the public health 3 supplemental account, the public works assistance account, the Puyallup 4 tribal settlement account, the regional transportation investment 5 district account, the resource management cost account, the site 6 7 closure account, the special wildlife account, the state employees' insurance account, the state employees' insurance reserve account, the 8 state investment board expense account, the state investment board 9 10 commingled trust fund accounts, the supplemental pension account, the Tacoma Narrows toll bridge account, the teachers' retirement system 11 12 plan 1 account, the teachers' retirement system combined plan 2 and 13 plan 3 account, the tobacco prevention and control account, the tobacco 14 settlement account, the transportation infrastructure account, the tuition recovery trust fund, the University of Washington bond 15 retirement fund, the University of Washington building account, the 16 volunteer fire fighters' and reserve officers' relief and pension 17 principal fund, the volunteer fire fighters' and reserve officers' 18 administrative fund, the Washington fruit express account, the 19 Washington judicial retirement system account, the Washington law 20 enforcement officers' and fire fighters' system plan 1 retirement 21 22 account, the Washington law enforcement officers' and fire fighters' system plan 2 retirement account, the Washington school employees' 23 24 retirement system combined plan 2 and 3 account, the Washington state 25 health insurance pool account, the Washington state patrol retirement account, the Washington State University building account, the 26 27 Washington State University bond retirement fund, the water pollution control revolving fund, and the Western Washington University capital 28 projects account. Earnings derived from investing balances of the 29 agricultural permanent fund, the normal school permanent fund, the 30 permanent common school fund, the scientific permanent fund, and the 31 32 state university permanent fund shall be allocated to their respective beneficiary accounts. All earnings to be distributed under this 33 subsection (4)(a) shall first be reduced by the allocation to the state 34 35 treasurer's service fund pursuant to RCW 43.08.190.

(b) The following accounts and funds shall receive eighty percent of their proportionate share of earnings based upon each account's or fund's average daily balance for the period: The aeronautics account,

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aircraft search and rescue account, the county arterial preservation account, the department of licensing services account, the essential rail assistance account, the ferry bond retirement fund, the grade crossing protective fund, the high capacity transportation account, the highway bond retirement fund, the highway safety account, the motor vehicle fund, the motorcycle safety education account, the pilotage account, the public transportation systems account, the Puget Sound capital construction account, the Puget Sound ferry operations account, the recreational vehicle account, the rural arterial trust account, the safety and education account, the special category C account, the state patrol highway account, the transportation 2003 account (nickel account), the transportation equipment fund, the transportation fund, the transportation improvement account, the transportation improvement board bond retirement account, and the urban arterial trust account. 

(5) In conformance with Article II, section 37 of the state Constitution, no treasury accounts or funds shall be allocated earnings without the specific affirmative directive of this section.

- **Sec. 7.** RCW 43.84.092 and 2004 c 242 s 60 are each amended to read 20 as follows:
  - (1) All earnings of investments of surplus balances in the state treasury shall be deposited to the treasury income account, which account is hereby established in the state treasury.
  - (2) The treasury income account shall be utilized to pay or receive funds associated with federal programs as required by the federal cash management improvement act of 1990. The treasury income account is subject in all respects to chapter 43.88 RCW, but no appropriation is required for refunds or allocations of interest earnings required by the cash management improvement act. Refunds of interest to the federal treasury required under the cash management improvement act fall under RCW 43.88.180 and shall not require appropriation. The office of financial management shall determine the amounts due to or from the federal government pursuant to the cash management improvement act. The office of financial management may direct transfers of funds between accounts as deemed necessary to implement the provisions of the cash management improvement act, and this subsection. Refunds or

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allocations shall occur prior to the distributions of earnings set forth in subsection (4) of this section.

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- (3) Except for the provisions of RCW 43.84.160, the treasury income account may be utilized for the payment of purchased banking services on behalf of treasury funds including, but not limited to, depository, safekeeping, and disbursement functions for the state treasury and affected state agencies. The treasury income account is subject in all respects to chapter 43.88 RCW, but no appropriation is required for payments to financial institutions. Payments shall occur prior to distribution of earnings set forth in subsection (4) of this section.
- (4) Monthly, the state treasurer shall distribute the earnings credited to the treasury income account. The state treasurer shall credit the general fund with all the earnings credited to the treasury income account except:
- (a) The following accounts and funds shall receive their proportionate share of earnings based upon each account's and fund's average daily balance for the period: The capitol building construction account, the Cedar River channel construction and operation account, the Central Washington University capital projects account, the charitable, educational, penal and reformatory institutions account, the common school construction fund, the county criminal justice assistance account, the county sales and use tax equalization account, the data processing building construction account, the deferred compensation administrative account, the deferred compensation principal account, the department of retirement systems expense account, the drinking water assistance account, the drinking water assistance administrative account, the drinking water assistance repayment account, the Eastern Washington University capital projects account, the education construction fund, the election account, the emergency reserve fund, The Evergreen State College capital projects account, the federal forest revolving account, the growth management infrastructure account, the health services account, the public health services account, the health system capacity account, the personal health services account, the state higher education construction account, the higher education construction account, the highway infrastructure account, the industrial insurance premium refund account, the judges' retirement account, the judicial retirement administrative account, the judicial retirement principal account, the

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local leasehold excise tax account, the local real estate excise tax 1 2 account, the local sales and use tax account, the medical aid account, the mobile home park relocation fund, the multimodal transportation 3 account, the municipal criminal justice assistance account, the 4 5 municipal sales and use tax equalization account, the natural resources deposit account, the oyster reserve land account, the perpetual 6 7 surveillance and maintenance account, the public employees' retirement system plan 1 account, the public employees' retirement system combined 8 plan 2 and plan 3 account, the public facilities construction loan 9 10 revolving account beginning July 1, 2004, the public health supplemental account, the public works assistance account, the Puyallup 11 12 tribal settlement account, the regional transportation investment 13 district account, the resource management cost account, the site 14 closure account, the special wildlife account, the state employees' insurance account, the state employees' insurance reserve account, the 15 state investment board expense account, the state investment board 16 17 commingled trust fund accounts, the supplemental pension account, the Tacoma Narrows toll bridge account, the teachers' retirement system 18 plan 1 account, the teachers' retirement system combined plan 2 and 19 plan 3 account, the tobacco prevention and control account, the tobacco 20 21 settlement account, the transportation infrastructure account, the 22 tuition recovery trust fund, the University of Washington bond retirement fund, the University of Washington building account, the 23 24 volunteer fire fighters' and reserve officers' relief and pension principal fund, the volunteer fire fighters' and reserve officers' 25 26 administrative fund, the Washington fruit express account, the 27 Washington judicial retirement system account, the Washington law enforcement officers' and fire fighters' system plan 1 retirement 28 account, the Washington law enforcement officers' and fire fighters' 29 system plan 2 retirement account, the Washington public safety 30 employees' plan 2 retirement account, the Washington school employees' 31 32 retirement system combined plan 2 and 3 account, the Washington state health insurance pool account, the Washington state patrol retirement 33 34 account, the Washington State University building account, the 35 Washington State University bond retirement fund, the water pollution 36 control revolving fund, and the Western Washington University capital 37 projects account. Earnings derived from investing balances of the 38 agricultural permanent fund, the normal school permanent fund, the

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permanent common school fund, the scientific permanent fund, and the state university permanent fund shall be allocated to their respective beneficiary accounts. All earnings to be distributed under this subsection (4)(a) shall first be reduced by the allocation to the state treasurer's service fund pursuant to RCW 43.08.190.

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- (b) The following accounts and funds shall receive eighty percent 6 7 of their proportionate share of earnings based upon each account's or fund's average daily balance for the period: The aeronautics account, 8 aircraft 9 search and rescue account, the county arterial preservation account, the department of licensing services account, the 10 essential rail assistance account, the ferry bond retirement fund, the 11 12 grade crossing protective fund, the high capacity transportation 13 account, the highway bond retirement fund, the highway safety account, the motor vehicle fund, the motorcycle safety education account, the 14 pilotage account, the public transportation systems account, the Puget 15 Sound capital construction account, the Puget Sound ferry operations 16 17 account, the recreational vehicle account, the rural arterial trust account, the safety and education account, the special category C 18 account, the state patrol highway account, the transportation 2003 19 account (nickel account), the transportation equipment fund, the 20 21 transportation fund, the transportation improvement account, the 22 transportation improvement board bond retirement account, and the urban 23 arterial trust account.
- 24 (5) In conformance with Article II, section 37 of the state 25 Constitution, no treasury accounts or funds shall be allocated earnings 26 without the specific affirmative directive of this section.
- NEW SECTION. Sec. 8. Section 6 of this act expires July 1, 2006.
- NEW SECTION. Sec. 9. Section 7 of this act takes effect July 1, 29 2006.

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