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State of Washington

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SENATE BILL 5772

59th Legislature

2005 Regular Session

By Senators Kastama, McCaslin, Berkey, Esser, Benton and Kline

Read first time 02/07/2005. Referred to Committee on Government
Operations & Elections.

AN ACT Relating to creating the growth management infrastructure account; amending RCW 43.84.092; reenacting and amending RCW 43.84.092; adding new sections to chapter 36.70A RCW; creating new sections; providing an effective date; and providing an expiration date.

5 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

NEW SECTION. Sec. 1. The legislature finds that population growth in many areas of the state requires new, improved, or additional infrastructure to accommodate growth. The legislature further finds that the needed infrastructure identified in the capital facilities elements of comprehensive plans adopted by counties and cities far exceed the existing funding available to county, city, or state agencies responsible for constructing or operating the needed infrastructure. The legislature therefore establishes the growth management infrastructure account to assist counties and cities in financing and constructing those infrastructure projects needed to accommodate growth, as identified in the capital facilities elements of growth management plans.

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NEW SECTION. Sec. 2. A new section is added to chapter 36.70A RCW to read as follows:

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For the purposes of sections 3 and 4 of this act, the following definitions apply:

- (1) "Basic service" means that level of service necessary to meet only the minimum level of service sufficient to accommodate growth, specifically:
- 8 (a) For bridge and road projects, a level of service category "c" 9 on a scale of "a" to "f";
- 10 (b) For domestic water projects, a level of service necessary to 11 meet the minimum standards for water systems as set by the department 12 of health;
- 13 (c) For sanitary sewer, storm water, and solid waste/recycling 14 projects, a level of service necessary to meet the minimum standards as 15 established by the department of ecology or the department of health. 16 If no such standards exist, the board shall establish such standards; 17 and
- 18 (d) In no case will project landscaping be considered a minimum 19 level of service.
 - (2) "Financial assistance" means loans or loan guarantees.
- 21 (3) "General purpose local government" means counties, cities, and 22 towns.
 - (4) "Growth infrastructure projects" means the costs of acquisition, construction, reconstruction, rehabilitation, and improvement of those bridges, roads, and domestic water, sanitary sewer, storm sewer, and solid waste/recycling projects necessary to meet the requirements of this chapter.
- 28 (5) "Special purpose local government" means all local governments 29 as defined in RCW 43.155.020, except counties, cities, and towns.
- NEW SECTION. Sec. 3. A new section is added to chapter 36.70A RCW to read as follows:
- 32 (1) The growth management infrastructure account is created in the 33 state treasury. Moneys may be placed in the account from the proceeds 34 of bonds when authorized by the legislature or from any other lawful 35 source. The public works board shall use appropriated moneys from the 36 account to provide financial assistance to qualifying local governments

- for capital costs directly related to providing basic service for growth infrastructure projects necessary to accommodate residential, commercial, and industrial growth.
- 4 (2) The public works board, established in chapter 43.155 RCW, 5 shall manage appropriated funds from the account. The board shall have 6 all responsibilities granted to it under RCW 43.155.040, 43.155.080, 7 and 43.155.090 in carrying out the purposes of this section.
 - (3) Existing debt or financial obligations of local governments shall not be refinanced under this chapter. Each local government applicant shall provide documentation of attempts to secure additional local or other sources of funding for projects for which financial assistance is sought under this chapter.
- NEW SECTION. Sec. 4. A new section is added to chapter 36.70A RCW to read as follows:
- To qualify for financial assistance local governments must meet the following standards:
 - (1) For general purpose local governments:

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- (a) Be in compliance with the provisions of this chapter;
- 19 (b) Demonstrate that the growth infrastructure project is necessary 20 to attract or accommodate the planned population and employment growth;
 - (c) Demonstrate that the comprehensive land use plan, the zoning designations, the development regulations, and the capital facilities plan are sufficient to accommodate projected growth; and
 - (d) Other criteria the board deems necessary to carry out the purposes of this chapter.
 - (2) For special purpose local governments:
- 27 (a) Demonstrate that the local government has a capital facilities 28 plan meeting standards established by the board;
 - (b) Demonstrate that the growth infrastructure project is necessary to attract or accommodate the planned population and employment growth;
- 31 (c) Demonstrate that the capital facilities plan is compatible with 32 the comprehensive land use plan, zoning designations, and the 33 development regulations of the overlying general purpose local 34 government or governments; and
- 35 (d) Other criteria the board deems necessary to carry out the 36 purposes of section 3 of this act and this section.

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NEW SECTION. Sec. 5. Nothing in sections 3 and 4 of this act precludes the local government using local funds to construct a project in excess of the minimum level financed under this act.

- **Sec. 6.** RCW 43.84.092 and 2003 c 361 s 602, 2003 c 324 s 1, 2003 c 150 s 2, and 2003 c 48 s 2 are each reenacted and amended to read as follows:
- (1) All earnings of investments of surplus balances in the state treasury shall be deposited to the treasury income account, which account is hereby established in the state treasury.
- (2) The treasury income account shall be utilized to pay or receive funds associated with federal programs as required by the federal cash management improvement act of 1990. The treasury income account is subject in all respects to chapter 43.88 RCW, but no appropriation is required for refunds or allocations of interest earnings required by the cash management improvement act. Refunds of interest to the federal treasury required under the cash management improvement act fall under RCW 43.88.180 and shall not require appropriation. The office of financial management shall determine the amounts due to or from the federal government pursuant to the cash management improvement act. The office of financial management may direct transfers of funds between accounts as deemed necessary to implement the provisions of the cash management improvement act, and this subsection. Refunds or allocations shall occur prior to the distributions of earnings set forth in subsection (4) of this section.
- (3) Except for the provisions of RCW 43.84.160, the treasury income account may be utilized for the payment of purchased banking services on behalf of treasury funds including, but not limited to, depository, safekeeping, and disbursement functions for the state treasury and affected state agencies. The treasury income account is subject in all respects to chapter 43.88 RCW, but no appropriation is required for payments to financial institutions. Payments shall occur prior to distribution of earnings set forth in subsection (4) of this section.
- (4) Monthly, the state treasurer shall distribute the earnings credited to the treasury income account. The state treasurer shall credit the general fund with all the earnings credited to the treasury income account except:

The following accounts and funds shall receive their proportionate share of earnings based upon each account's and fund's average daily balance for the period: The capitol building construction account, the Cedar River channel construction and operation account, the Central Washington University capital projects account, the charitable, educational, penal and reformatory institutions account, the common school construction fund, the county criminal justice assistance account, the county sales and use tax equalization account, the data processing building construction account, the deferred compensation administrative account, the deferred compensation principal account, the department of retirement systems expense account, the drinking water assistance account, the drinking water assistance administrative account, the drinking water assistance repayment account, the Eastern Washington University capital projects account, the education construction fund, the election account, the emergency reserve fund, The Evergreen State College capital projects account, the federal forest revolving account, the growth management infrastructure account, the health services account, the public health services account, the health system capacity account, the personal health services account, the state higher education construction account, the higher education construction account, the highway infrastructure account, the industrial insurance premium refund account, the judges' retirement account, the judicial retirement administrative account, the judicial retirement principal account, the local leasehold excise tax account, the local real estate excise tax account, the local sales and use tax account, the medical aid account, the mobile home park relocation fund, the multimodal transportation account, the municipal criminal justice assistance account, the municipal sales and use tax equalization account, the natural resources deposit account, the oyster reserve land account, the perpetual surveillance and maintenance account, the public employees' retirement system plan 1 account, the public employees' retirement system combined plan 2 and plan 3 account, the public facilities construction loan revolving account beginning July 1, 2004, the public health supplemental account, the public works assistance account, the Puyallup tribal settlement account, the regional transportation investment district account, the resource management cost account, the site closure account, the special wildlife account, the state employees'

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insurance account, the state employees' insurance reserve account, the state investment board expense account, the state investment board commingled trust fund accounts, the supplemental pension account, the Tacoma Narrows toll bridge account, the teachers' retirement system plan 1 account, the teachers' retirement system combined plan 2 and plan 3 account, the tobacco prevention and control account, the tobacco settlement account, the transportation infrastructure account, the tuition recovery trust fund, the University of Washington bond retirement fund, the University of Washington building account, the volunteer fire fighters' and reserve officers' relief and pension principal fund, the volunteer fire fighters' and reserve officers' administrative fund, the Washington fruit express account, the Washington judicial retirement system account, the Washington law enforcement officers' and fire fighters' system plan 1 retirement account, the Washington law enforcement officers' and fire fighters' system plan 2 retirement account, the Washington school employees' retirement system combined plan 2 and 3 account, the Washington state health insurance pool account, the Washington state patrol retirement account, the Washington State University building account, the Washington State University bond retirement fund, the water pollution control revolving fund, and the Western Washington University capital projects account. Earnings derived from investing balances of the agricultural permanent fund, the normal school permanent fund, the permanent common school fund, the scientific permanent fund, and the state university permanent fund shall be allocated to their respective beneficiary accounts. All earnings to be distributed under this subsection (4)(a) shall first be reduced by the allocation to the state treasurer's service fund pursuant to RCW 43.08.190.

(b) The following accounts and funds shall receive eighty percent of their proportionate share of earnings based upon each account's or fund's average daily balance for the period: The aeronautics account, the aircraft search and rescue account, the county arterial preservation account, the department of licensing services account, the essential rail assistance account, the ferry bond retirement fund, the grade crossing protective fund, the high capacity transportation account, the highway bond retirement fund, the highway safety account, the motor vehicle fund, the motorcycle safety education account, the pilotage account, the public transportation systems account, the Puget

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- Sound capital construction account, the Puget Sound ferry operations account, the recreational vehicle account, the rural arterial trust account, the safety and education account, the special category C account, the state patrol highway account, the transportation 2003 account (nickel account), the transportation equipment fund, the transportation fund, the transportation improvement account, the transportation improvement board bond retirement account, and the urban arterial trust account.
- 9 (5) In conformance with Article II, section 37 of the state 10 Constitution, no treasury accounts or funds shall be allocated earnings 11 without the specific affirmative directive of this section.
- **Sec. 7.** RCW 43.84.092 and 2004 c 242 s 60 are each amended to read 13 as follows:

- (1) All earnings of investments of surplus balances in the state treasury shall be deposited to the treasury income account, which account is hereby established in the state treasury.
- (2) The treasury income account shall be utilized to pay or receive funds associated with federal programs as required by the federal cash management improvement act of 1990. The treasury income account is subject in all respects to chapter 43.88 RCW, but no appropriation is required for refunds or allocations of interest earnings required by the cash management improvement act. Refunds of interest to the federal treasury required under the cash management improvement act fall under RCW 43.88.180 and shall not require appropriation. The office of financial management shall determine the amounts due to or from the federal government pursuant to the cash management improvement act. The office of financial management may direct transfers of funds between accounts as deemed necessary to implement the provisions of the cash management improvement act, and this subsection. Refunds or allocations shall occur prior to the distributions of earnings set forth in subsection (4) of this section.
- (3) Except for the provisions of RCW 43.84.160, the treasury income account may be utilized for the payment of purchased banking services on behalf of treasury funds including, but not limited to, depository, safekeeping, and disbursement functions for the state treasury and affected state agencies. The treasury income account is subject in all

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respects to chapter 43.88 RCW, but no appropriation is required for payments to financial institutions. Payments shall occur prior to distribution of earnings set forth in subsection (4) of this section.

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- (4) Monthly, the state treasurer shall distribute the earnings credited to the treasury income account. The state treasurer shall credit the general fund with all the earnings credited to the treasury income account except:
- The following accounts and funds shall receive their proportionate share of earnings based upon each account's and fund's average daily balance for the period: The capitol building construction account, the Cedar River channel construction and operation account, the Central Washington University capital projects account, the charitable, educational, penal and reformatory institutions account, the common school construction fund, the county criminal justice assistance account, the county sales and use tax equalization account, the data processing building construction account, the deferred compensation administrative account, the deferred compensation principal account, the department of retirement systems expense account, the drinking water assistance account, the drinking water assistance administrative account, the drinking water assistance repayment account, the Eastern Washington University capital projects account, the education construction fund, the election account, the emergency reserve fund, The Evergreen State College capital projects account, the federal forest revolving account, the growth management infrastructure account, the health services account, the public health services account, the health system capacity account, the personal health services account, the state higher education construction account, the higher education construction account, the highway infrastructure account, the industrial insurance premium refund account, the judges' retirement account, the judicial retirement administrative account, the judicial retirement principal account, the local leasehold excise tax account, the local real estate excise tax account, the local sales and use tax account, the medical aid account, the mobile home park relocation fund, the multimodal transportation account, the municipal criminal justice assistance account, the municipal sales and use tax equalization account, the natural resources deposit account, the oyster reserve land account, the perpetual surveillance and maintenance account, the public employees' retirement

system plan 1 account, the public employees' retirement system combined 1 2 plan 2 and plan 3 account, the public facilities construction loan revolving account beginning July 1, 2004, the public health 3 supplemental account, the public works assistance account, the Puyallup 4 tribal settlement account, the regional transportation investment 5 district account, the resource management cost account, the site 6 7 closure account, the special wildlife account, the state employees' insurance account, the state employees' insurance reserve account, the 8 state investment board expense account, the state investment board 9 10 commingled trust fund accounts, the supplemental pension account, the Tacoma Narrows toll bridge account, the teachers' retirement system 11 12 plan 1 account, the teachers' retirement system combined plan 2 and 13 plan 3 account, the tobacco prevention and control account, the tobacco 14 settlement account, the transportation infrastructure account, the tuition recovery trust fund, the University of Washington bond 15 retirement fund, the University of Washington building account, the 16 volunteer fire fighters' and reserve officers' relief and pension 17 principal fund, the volunteer fire fighters' and reserve officers' 18 administrative fund, the Washington fruit express account, the 19 Washington judicial retirement system account, the Washington law 20 enforcement officers' and fire fighters' system plan 1 retirement 21 22 account, the Washington law enforcement officers' and fire fighters' system plan 2 retirement account, the Washington public safety 23 24 employees' plan 2 retirement account, the Washington school employees' 25 retirement system combined plan 2 and 3 account, the Washington state health insurance pool account, the Washington state patrol retirement 26 27 account, the Washington State University building account, the Washington State University bond retirement fund, the water pollution 28 control revolving fund, and the Western Washington University capital 29 projects account. Earnings derived from investing balances of the 30 31 agricultural permanent fund, the normal school permanent fund, the 32 permanent common school fund, the scientific permanent fund, and the state university permanent fund shall be allocated to their respective 33 beneficiary accounts. All earnings to be distributed under this 34 35 subsection (4)(a) shall first be reduced by the allocation to the state 36 treasurer's service fund pursuant to RCW 43.08.190.

(b) The following accounts and funds shall receive eighty percent of their proportionate share of earnings based upon each account's or

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the aircraft search and rescue account, the county arterial preservation account, the department of licensing services account, the essential rail assistance account, the ferry bond retirement fund, the grade crossing protective fund, the high capacity transportation account, the highway bond retirement fund, the highway safety account, the motor webigle fund, the motor vehicle fund, the motor vehicle fund, the motor vehicle fund, the motor vehicle fund.

fund's average daily balance for the period: The aeronautics account,

- 7 the motor vehicle fund, the motorcycle safety education account, the
- 8 pilotage account, the public transportation systems account, the Puget
- 9 Sound capital construction account, the Puget Sound ferry operations
- 10 account, the recreational vehicle account, the rural arterial trust
- 11 account, the safety and education account, the special category C
- 12 account, the state patrol highway account, the transportation 2003
- 13 account (nickel account), the transportation equipment fund, the
- 14 transportation fund, the transportation improvement account, the
- 15 transportation improvement board bond retirement account, and the urban
- 16 arterial trust account.

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- 17 (5) In conformance with Article II, section 37 of the state 18 Constitution, no treasury accounts or funds shall be allocated earnings
- 19 without the specific affirmative directive of this section.
- 20 <u>NEW SECTION.</u> **Sec. 8.** Section 6 of this act expires July 1, 2006.
- NEW SECTION. Sec. 9. Section 7 of this act takes effect July 1, 22 2006.

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