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State of Washington

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SENATE BILL 5896

By Senators Mulliken, Hargrove, Hewitt, Sheldon, Morton, Honeyford, Oke and Schoesler

59th Legislature

2005 Regular Session

Read first time 02/11/2005. Referred to Committee on Government Operations & Elections.

- AN ACT Relating to distinguishing growth management update responsibilities between slower and faster growing cities and counties; and amending RCW 36.70A.130.
- 4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 5 **Sec. 1.** RCW 36.70A.130 and 2002 c 320 s 1 are each amended to read 6 as follows:
 - (1)(a) Each comprehensive land use plan and development regulations shall be subject to continuing review and evaluation by the county or city that adopted them. A county or city shall take legislative action according to the schedule established under subsection (4) of this section and the scope specified in subsection (5) of this section to review and, if needed, revise its comprehensive land use plan and development regulations to ensure the plan and regulations comply with the requirements of this chapter ((according to the time periods specified in subsection (4) of this section)). A county or city not planning under RCW 36.70A.040 shall take action to review and, if needed, revise its policies and development regulations regarding critical areas and natural resource lands adopted according to this chapter to ensure these policies and regulations comply with the

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- 1 requirements of this chapter according to the ((time periods specified
- 2 in)) schedule established under subsection (4) of this section.
- 3 Legislative action means the adoption of a resolution or ordinance
- 4 following notice and a public hearing indicating at a minimum, a
- 5 finding that a review and evaluation has occurred and identifying the
- 6 revisions made, or that a revision was not needed and the reasons
- 7 therefore. The review and evaluation required by this subsection may
- 8 be combined with the review required by subsection (3) of this section.
- 9 The review and evaluation required by this subsection shall include,
- 10 but is not limited to, consideration of critical area ordinances and,
- 11 if planning under RCW 36.70A.040, an analysis of the population
- 12 allocated to a city or county from the most recent ten-year population
- 13 forecast by the office of financial management.

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- 14 (b) Any amendment of or revision to a comprehensive land use plan 15 shall conform to this chapter. Any amendment of or revision to 16 development regulations shall be consistent with and implement the 17 comprehensive plan.
 - (2)(a) Each county and city shall establish and broadly disseminate to the public a public participation program consistent with RCW 36.70A.035 and 36.70A.140 that identifies procedures and schedules whereby updates, proposed amendments, or revisions of the comprehensive plan are considered by the governing body of the county or city no more frequently than once every year. "Updates" means to review and revise, if needed, according to subsection (1) of this section, and the ((time periods specified in)) schedule established under subsection (4) of this section. Amendments may be considered more frequently than once per year under the following circumstances:
 - (i) The initial adoption of a subarea plan that does not modify the comprehensive plan policies and designations applicable to the subarea;
 - (ii) The adoption or amendment of a shoreline master program under the procedures set forth in chapter 90.58 RCW; ((and))
 - (iii) The amendment of the capital facilities element of a comprehensive plan that occurs concurrently with the adoption or amendment of a county or city budget;
- (iv) The adoption of a planned action ordinance, including any related documents, under the procedures set forth in chapter 197-11 WAC;

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1 (v) The annexation of land located in an urban growth boundary
2 under the procedures set forth in chapter 35.13 RCW; and

- (vi) An amendment necessary to provide for fifty or more jobs within an urban growth boundary providing compensation greater than the regional median household income.
- (b) Except as otherwise provided in (a) of this subsection, all proposals shall be considered by the governing body concurrently so the cumulative effect of the various proposals can be ascertained. However, after appropriate public participation a county or city may adopt amendments or revisions to its comprehensive plan that conform with this chapter whenever an emergency exists or to resolve an appeal of a comprehensive plan filed with a growth management hearings board or with the court.
- (3) Each county that designates urban growth areas under RCW 36.70A.110 shall review, at least every ten years, its designated urban growth area or areas, and the densities permitted within both the incorporated and unincorporated portions of each urban growth area. In conjunction with this review by the county, each city located within an urban growth area shall review the densities permitted within its boundaries, and the extent to which the urban growth occurring within the county has located within each city and the unincorporated portions of the urban growth areas. The county comprehensive plan designating urban growth areas, and the densities permitted in the urban growth areas by the comprehensive plans of the county and each city located within the urban growth areas, shall be revised to accommodate the urban growth projected to occur in the county for the succeeding twenty-year period. The review required by this subsection may be combined with the review and evaluation required by RCW 36.70A.215.
- (4) The department shall establish a schedule for counties and cities to take action to review and, if needed, revise their comprehensive plans and development regulations to ensure the plan and regulations comply with the requirements of this chapter. Such schedule shall be based on the official April 1st population estimates and forecasts issued by the office of financial management in April of the year two years prior to the update required under this section. The schedule established by the department shall provide for the reviews and evaluations to be completed as follows:

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1 (a) On or before December 1, 2004, and every seven years 2 thereafter, for Clallam, Clark, Jefferson, King, Kitsap, Pierce, 3 Snohomish, Thurston, and Whatcom counties and the cities within those 4 counties;

- (b) On or before December 1, 2005, and every ((seven)) ten years thereafter, for Cowlitz, Island, Lewis, Mason, San Juan, Skagit, and Skamania counties and the cities within those counties;
- (c) On or before December 1, 2006, and every ((seven)) ten years thereafter, for Benton, Chelan, Douglas, Grant, Kittitas, Spokane, and Yakima counties and the cities within those counties; ((and))
- (d) On or before December 1, 2007, and every ((seven)) ten years thereafter, for Adams, Asotin, Columbia, Ferry, Franklin, Garfield, Grays Harbor, Klickitat, Lincoln, Okanogan, Pacific, Pend Oreille, Stevens, Wahkiakum, Walla Walla, and Whitman counties and the cities within those counties; and
 - (e) Notwithstanding the provisions of (a) through (d) of this subsection, for any county with a population seventy-five thousand or greater and a growth rate of seventeen percent or greater, and the cities within, the updates required under this section shall be every seven years.
- (5) The scope of the required reviews and updates under this section shall consist of the following:
- (a) For local governments meeting the criteria established in subsection (6)(a) of this section, all the provisions of this chapter; and
 - (b) For local governments meeting the criteria established in subsection (6)(b) of this section, at least the following provisions:
- (i) Review and update, if necessary, critical areas designated under RCW 36.70A.170, and policies and development regulations adopted under RCW 36.70A.060 that protect critical areas, to include best available science;
- (ii) Review and update, if necessary, resource lands designated under RCW 36.70A.170, and policies and development regulations adopted under RCW 36.70A.060 that protect resource lands; and
- (iii) For a county or city that is required or chooses to plan under RCW 36.70A.040, review and update, if necessary, local comprehensive plan and development regulations necessary to incorporate any changes in this chapter since the last required local review and

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update and to plan for an individual county's or city's share of projected population growth based on the most current office of financial management population forecast.

(6)(a) All jurisdictions subject to the requirements of RCW 36.70A.215(7), all counties with populations of seventy-five thousand or greater, and all counties and the cities within those counties that have experienced population growth rates in excess of seventeen percent during the ten years prior to their most recent population projections shall conduct reviews and updates covering the scope of issues required in subsection (5)(a) of this section.

(b) A county:

- (i) Containing less than seventy-five thousand people, and any city outside a county subject to the requirements of RCW 36.70A.215(7) containing less than five thousand people, that has experienced a population growth rate of less than seventeen percent during the ten years prior to the deadline established in subsection (4) of this section shall conduct its review and update to cover, at a minimum, the scope of issues required in subsection (5)(b) of this section; or
- (ii) With a population density of not more than sixty people per square mile, and any city within such a county, shall not be required to conduct its review and update until the county jurisdiction exceeds a population density of sixty people per square mile.

For the purposes of this subsection, "density per square mile," "growth rates," and "population projections" are those densities, rates, and projections reported by the office of financial management.

- (7)(a) Nothing in this section precludes a county or city from conducting the review and evaluation required by this section before the time limits established in subsection (4) of this section, subject to the provisions of subsection (9) of this section. Counties and cities may begin this process early and may be eligible for grants from the department, subject to available funding, if they elect to do so.
- (b) State agencies are encouraged to provide technical assistance to the counties and cities in the review of critical area ordinances, comprehensive plans, and development regulations.
- $((\frac{(6)}{(6)}))$ (8) A county or city subject to the time periods in subsection (4)(a) of this section that, pursuant to an ordinance adopted by the county or city establishing a schedule for periodic review of its comprehensive plan and development regulations, has

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conducted a review and evaluation of its comprehensive plan and development regulations and, on or after January 1, 2001, has taken action in response to that review and evaluation shall be deemed to have conducted the first review required by subsection (4)(a) of this section. Subsequent review and evaluation by the county or city of its comprehensive plan and development regulations shall be conducted in accordance with the time periods established under subsection (4)(a) of this section.

(((7))) (9) A county or city that, pursuant to an ordinance adopted by the county or city establishing a schedule for periodic review of its comprehensive plan and development regulations, has conducted a review and evaluation of its comprehensive plan and development regulations and, no earlier than two years prior to the date established for its action in subsection (4) of this section, has taken action in response to that review and evaluation shall be deemed to have conducted the review required for that deadline by subsection (4) of this section.

(10) The requirements imposed on counties and cities under this section shall be considered "requirements of this chapter" under the terms of RCW 36.70A.040(1). Only those counties and cities in compliance with the schedules in this section shall have the requisite authority to receive grants, loans, pledges, or financial guarantees from those accounts established in RCW 43.155.050 and 70.146.030. Only those counties and cities in compliance with the schedules in this section shall receive preference for grants or loans subject to the provisions of RCW 43.17.250.

(11) For the purposes of subsection (6)(b) of this section, the provisions of RCW 36.70A.280 apply only to matters within the scope of issues required in subsection (5)(b) of this section, and any other provisions a jurisdiction chooses to review and update beyond those required in subsection (5)(b) of this section.

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