S-1387.2
----------

### SENATE BILL 5908

\_\_\_\_

State of Washington 59th Legislature 2005 Regular Session

By Senators Regala, Schoesler, Pridemore, Oke, Sheldon, Rasmussen, Carrell, Fairley, Brandland, Poulsen, Schmidt, Eide, Thibaudeau, Franklin, Morton, Jacobsen and Rockefeller

Read first time 02/14/2005. Referred to Committee on Ways & Means.

AN ACT Relating to conforming Washington's tax structure to the 1 2 streamlined sales and use tax agreement; amending RCW 82.32.020, 3 82.32.030, and 82.14.390; amending 2003 c 168 s 902 (uncodified); reenacting and amending RCW 82.14.020; adding new sections to chapter 4 5 82.32 RCW; adding new sections to chapter 82.14 RCW; adding a new 6 section to chapter 82.08 RCW; adding a new section to chapter 82.12 7 RCW; creating a new section; providing effective dates; providing contingent effective dates; and declaring an emergency. 8

9 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

## 10 PART I. DEFINITIONS

- 11 **Sec. 101.** RCW 82.32.020 and 2003 1st sp.s. c 13 s 16 are each 12 amended to read as follows:
- 13 For the purposes of this chapter:
- 14 (1) The meaning attributed in chapters 82.01 through 82.27 RCW to
- the words and phrases "tax year," "taxable year," "person," "company,"
- 16 "gross proceeds of sales," "gross income of the business," "business,"
- 17 "engaging in business," "successor," "gross operating revenue," "gross

p. 1 SB 5908

- income, " "taxpayer, " "retail sale, " and "value of products " shall apply 1 equally to the provisions of this chapter.
  - (2) Unless the context requires otherwise, "agreement" means the streamlined sales and use tax agreement.
    - (3) "Certified automated system" means software certified under the agreement to calculate the tax imposed by each jurisdiction on a transaction, determine the amount of tax to remit to the appropriate state, and maintain a record of the transaction.
  - (4) "Certified service provider" means an agent certified under the agreement to perform all of the seller's sales and use tax functions, other than the seller's obligation to remit tax on its own purchases.
    - (5)(a) "Member state" means a state that:

2

3

4 5

6 7

8 9

10

11 12

19 20

21

22

23 24

25

26 27

28 29

- 13 (i) Has petitioned for membership in the agreement and submitted a 14 certificate of compliance; and
- (ii) Prior to the effective date of the agreement, has been found 15 16 to be in substantial compliance with the requirements of the agreement 17 by an affirmative vote of three-fourths of the other petitioning states; or 18
  - (iii) After the effective date of the agreement, has been found to be in compliance with the agreement by a three-fourths vote of the entire governing board of the agreement.
    - (b) Membership under (a)(ii) of this subsection is effective on the first day of a calendar quarter at least sixty days after at least ten states comprising at least twenty percent of the total population, as determined by the 2000 federal census, of all states imposing a state sales tax have petitioned for membership and have been found in compliance with the agreement.
  - (c) Membership under (a)(iii) of this subsection is effective on the state's proposed date of entry.
- (6) "Model 1 seller" means a seller that has selected a certified 30 31 service provider as its agent to perform all the seller's sales and use 32 tax functions, other than the seller's obligation to remit tax on its 33 own purchases.
- (7) "Model 2 seller" means a seller that has selected a certified 34 automated system to perform part of its sales and use tax functions, 35 but retains responsibility for remitting the tax. 36
- (8) "Model 3 seller" means a seller that has sales in at least five 37 member states, has total annual sales revenue of at least five hundred 38

- 1 million dollars, has a proprietary system that calculates the amount of
- 2 <u>tax due each jurisdiction</u>, and has entered into a performance agreement
- 3 with the member states that establishes a tax performance standard for
- 4 the seller. As used in this subsection, a seller includes an
- 5 <u>affiliated group of sellers using the same proprietary system.</u>
- 6 (9) "Source" means the location in which the sale or use, of
- 7 tangible personal property or a service, subject to tax under chapter
- 8 82.08, 82.12, 82.14, or 82.14B RCW, is deemed to occur.

# 9 PART II. REGISTRATION

12

1314

15

16

17

22

2324

25

2627

28

29

3031

32

3334

35

- NEW SECTION. Sec. 201. A new section is added to chapter 82.32 11 RCW to read as follows:
  - (1) A seller, by written agreement, may appoint a person to represent the seller as its agent. The seller's agent has authority to register the seller with the state. An agent may also be a certified service provider, with authority to perform all the seller's sales and use tax functions, except that the seller remains responsible for remitting the tax on its own purchases.
- 18 (2) The seller or its agent must provide the state with a copy of 19 the written agreement upon request.
- 20 **Sec. 202.** RCW 82.32.030 and 1996 c 111 s 2 are each amended to 21 read as follows:
  - (1) Except as provided in subsections (2) and (3) of this section, if any person engages in any business or performs any act upon which a tax is imposed by the preceding chapters, he or she shall, under such rules as the department of revenue shall prescribe, apply for and obtain from the department a registration certificate. Such registration certificate shall be personal and nontransferable and shall be valid as long as the taxpayer continues in business and pays the tax accrued to the state. In case business is transacted at two or more separate places by one taxpayer, a separate registration certificate for each place at which business is transacted with the public shall be required. Each certificate shall be numbered and shall show the name, residence, and place and character of business of the taxpayer and such other information as the department of revenue deems necessary and shall be posted in a conspicuous place at the place of

p. 3 SB 5908

- business for which it is issued. Where a place of business of the 1 2 taxpayer is changed, the taxpayer must return to the department the existing certificate, and a new certificate will be issued for the new 3 place of business. No person required to be registered under this 4 5 section shall engage in any business taxable hereunder without first being so registered. The department, by rule, may provide for the 6 issuance of certificates of registration to temporary places of 7 8 business.
- 9 (2) Unless the person is a dealer as defined in RCW 9.41.010, 10 registration under this section is not required if the following 11 conditions are met:
  - (a) A person's value of products, gross proceeds of sales, or gross income of the business, from all business activities taxable under chapter 82.04 RCW, is less than twelve thousand dollars per year;
  - (b) The person's gross income of the business from all activities taxable under chapter 82.16 RCW is less than twelve thousand dollars per year;
  - (c) The person is not required to collect or pay to the department of revenue any other tax or fee which the department is authorized to collect; and
- 21 (d) The person is not otherwise required to obtain a license 22 subject to the master application procedure provided in chapter 19.02 23 RCW.
  - (3) Persons who agree to collect and remit sales and use tax to the department under the agreement, but are not required to register under subsection (1) of this section, may register under subsection (1) of this section or register through an on-line system authorized under the agreement.

## PART III. MONETARY ALLOWANCES AND VENDOR DISCOUNTS

- NEW SECTION. Sec. 301. A new section is added to chapter 82.32 RCW to read as follows:
- 32 (1) The department shall adopt by rule monetary allowances for 33 certified service providers, model 2 sellers, model 3 sellers, and 34 other sellers that are not model 1 or model 2 sellers. The department 35 may be guided by the provisions for monetary allowances adopted by the 36 governing board of the agreement to determine the amount of the

SB 5908 p. 4

12

13 14

15 16

17

18 19

20

24

25

2627

28

29

- allowances and the conditions under which they are allowed. The monetary allowance must be reasonable and provide adequate incentive for certified service providers and sellers to collect and remit under the agreement.
  - (2) For certified service providers, the monetary allowance may include a base rate that applies to taxable transactions processed by the certified service provider. Additionally, for a period not to exceed twenty-four months following a seller's registration under RCW 82.32.030(3), the monetary allowance may include a percentage of tax revenue generated by the seller.
  - (3) For model 2 sellers, the monetary allowance may include a base rate or percentage of revenue generated by a seller registering under RCW 82.32.030(3), but shall not exceed a period of twenty-four months.
- (4) For model 3 sellers and all other sellers that are not model 1 sellers or model 2 sellers, the monetary allowance may include a percentage of tax revenue generated by a seller registering under RCW 82.32.030(3), but shall not exceed a period of twenty-four months.
- NEW SECTION. Sec. 302. A new section is added to chapter 82.32 RCW to read as follows:
  - (1) The department may adopt by rule vendor compensation for sellers collecting and remitting sales and use taxes. The vendor compensation may include a base rate or a percentage of tax revenue collected by the seller, and may vary by type of seller. The department may be guided by the findings of the cost of collection study performed under the agreement, by cost of collection studies performed by the department, and by vendor compensation provided by other states, to determine reasonable vendor compensation for sellers for the costs to collect and remit sales and use taxes.
- 29 (2) A seller shall not be entitled to vendor compensation while the 30 seller or its certified service provider, as defined in RCW 82.32.020, 31 receives a monetary allowance under section 301 of this act.

# 32 PART IV. AMNESTY

5

6

7

8

10

11

1213

20

2122

23

24

2526

27

28

NEW SECTION. Sec. 401. A new section is added to chapter 82.32 RCW to read as follows:

p. 5 SB 5908

1 (1) No assessment for taxes imposed under chapters 82.08 and 82.12 2 RCW, or related penalties or interest, may be made by the department 3 against a seller who:

4

5

6 7

8

9

10

11

12

13

14

1516

17

18

19

20

2122

23

2425

2627

- (a) Within twelve months of the effective date of this state becoming a member state of the agreement, registers to collect and remit to the department the applicable taxes imposed under chapters 82.08 and 82.12 RCW on sales made to buyers in this state in accordance with the terms of the agreement, if the seller was not so registered in this state in the twelve-month period preceding the effective date of this state becoming a member state of the agreement; and
- (b) Continues to be registered and continues to collect and remit to the department the applicable taxes imposed under chapters 82.08 and 82.12 RCW for a period of at least thirty-six months, absent the seller's fraud or intentional misrepresentation of a material fact.
- (2) The provisions of subsection (1) of this section preclude an assessment for taxes imposed under chapters 82.08 and 82.12 RCW for sales made to buyers during the period the seller was not registered in this state.
- (3) The provisions of this section do not apply to any seller with respect to:
  - (a) Any matter or matters for which the seller, before registering to collect and remit the applicable taxes imposed under chapters 82.08 and 82.12 RCW, received notice from the department of the commencement of an audit and which audit is not yet finally resolved including any related administrative and judicial processes;
- (b) Taxes imposed under chapters 82.08 and 82.12 RCW and collected or remitted to the department by the seller; or
- 28 (c) That seller's liability for taxes imposed under chapters 82.08 29 and 82.12 RCW in that seller's capacity as a buyer.
- 30 (4) The periods of limitation for making an assessment or 31 correction of an assessment prescribed in RCW 82.32.050(3) and 32 82.32.100(3) do not run during the thirty-six month period in 33 subsection (1)(b) of this section.

# 34 PART V. SOURCING

NEW SECTION. Sec. 501. A new section is added to chapter 82.32 RCW to read as follows:

(1) Except as provided in subsections (5), (6), (7), and (8) of this section, for purposes of collecting or paying sales or use taxes to the appropriate jurisdictions, all sales at retail shall be sourced in accordance with this subsection and subsections (2) through (4) of this section.

- (a) When tangible personal property or a service defined as a retail sale under RCW 82.04.050 is received by the purchaser at a business location of the seller, the sale is sourced to that business location.
- (b) When the tangible personal property or a service defined as a retail sale under RCW 82.04.050 is not received by the purchaser at a business location of the seller, the sale is sourced to the location where receipt by the purchaser or the purchaser's donee, designated as such by the purchaser, occurs, including the location indicated by instructions for delivery to the purchaser or donee, known to the seller.
- (c) When (a) and (b) of this subsection do not apply, the sale is sourced to the location indicated by an address for the purchaser that is available from the business records of the seller that are maintained in the ordinary course of the seller's business when use of this address does not constitute bad faith.
- (d) When (a), (b), and (c) of this subsection do not apply, the sale is sourced to the location indicated by an address for the purchaser obtained during the consummation of the sale, including the address of a purchaser's payment instrument, if no other address is available, when use of this address does not constitute bad faith.
- (e) When (a), (b), (c), or (d) of this subsection do not apply, including the circumstance where the seller is without sufficient information to apply those provisions, then the location shall be determined by the address from which tangible personal property was shipped, from which the digital good or the computer software delivered electronically was first available for transmission by the seller, or from which the service defined as a retail sale under RCW 82.04.050 was provided, disregarding for these purposes any location that merely provided the digital transfer of the product sold.
- (2) The lease or rental of tangible personal property, other than property identified in subsection (3) or (4) of this section, shall be sourced as follows:

p. 7 SB 5908

(a) For a lease or rental that requires recurring periodic payments, the first periodic payment is sourced the same as a retail sale in accordance with subsection (1) of this section. Periodic payments made subsequent to the first payment are sourced to the primary property location for each period covered by the payment. The primary property location shall be as indicated by an address for the property provided by the lessee that is available to the lessor from its records maintained in the ordinary course of business, when use of this address does not constitute bad faith. The property location shall not be altered by intermittent use at different locations, such as use of business property that accompanies employees on business trips and service calls.

- (b) For a lease or rental that does not require recurring periodic payments, the payment is sourced the same as a retail sale in accordance with subsection (1) of this section.
- (c) This subsection does not affect the imposition or computation of sales or use tax on leases or rentals based on a lump sum or accelerated basis, or on the acquisition of property for lease.
- (3) The lease or rental of motor vehicles, trailers, semitrailers, or aircraft that do not qualify as transportation equipment shall be sourced as follows:
- (a) For a lease or rental that requires recurring periodic payments, each periodic payment is sourced to the primary property location. The primary property location shall be as indicated by an address for the property provided by the lessee that is available to the lessor from its records maintained in the ordinary course of business, when use of this address does not constitute bad faith. This location shall not be altered by intermittent use at different locations.
- (b) For a lease or rental that does not require recurring periodic payments, the payment is sourced the same as a retail sale in accordance with subsection (1) of this section.
  - (c) This subsection does not affect the imposition or computation of sales or use tax on leases or rentals based on a lump sum or accelerated basis, or on the acquisition of property for lease.
- 36 (4) The retail sale, including lease or rental, of transportation 37 equipment shall be sourced the same as a retail sale in accordance with 38 subsection (1) of this section.

(5) A purchaser that is a business and is not a holder of a direct pay permit that knows at the time of purchase of a digital good, computer software delivered electronically, or a service that the digital good, computer software delivered electronically, or service will be concurrently available for use in more than one jurisdiction shall deliver to the seller in conjunction with its purchase a multiple points of use exemption form disclosing this fact.

- (a) Upon receipt of the multiple point of use exemption form, the seller is relieved of all obligation to collect, pay, or remit the applicable tax and the purchaser is obligated to collect, pay, or remit the applicable tax.
- (b) A purchaser delivering the multiple point of use exemption form, or a direct pay permit in lieu of a multiple point of use exemption form, may use any reasonable, but consistent and uniform, method of apportionment that is supported by the purchaser's business records as they exist at the time of the consummation of the sale.
- (c) The multiple point of use exemption form shall remain in effect for all future sales by the seller to the purchaser until it is revoked in writing.
- (6)(a) A purchaser of direct mail that is not a holder of a direct pay permit shall provide to the seller in conjunction with the purchase either a direct mail form or information that shows the jurisdictions to which the direct mail is delivered to recipients.
- (i) Upon receipt of the direct mail form, the seller is relieved of all obligations to collect, pay, or remit the applicable tax and the purchaser is obligated to pay or remit the applicable tax on a direct pay basis. A direct mail form shall remain in effect for all future sales of direct mail by the seller to the purchaser until it is revoked in writing.
- (ii) Upon receipt of information from the purchaser showing the jurisdictions to which the direct mail is delivered to recipients, the seller shall collect the tax according to the delivery information provided by the purchaser. In the absence of bad faith, the seller is relieved of any further obligation to collect tax on any transaction where the seller has collected tax pursuant to the delivery information provided by the purchaser.
- (b) If the purchaser of direct mail does not have a direct pay permit and does not provide the seller with either a direct mail form

p. 9 SB 5908

- or delivery information as required by (a) of this subsection, the seller shall collect the tax according to subsection (1)(e) of this section. This subsection does not limit a purchaser's obligation for sales or use tax to any state to which the direct mail is delivered.
  - (c) If a purchaser of direct mail provides the seller with documentation of direct pay authority, the purchaser is not required to provide a direct mail form or delivery information to the seller.
- 8 (7) The following are sourced to the location at or from which 9 delivery is made to the consumer:
  - (a) A retail sale consisting of watercraft;

5

6 7

10

16

17

18

19 20

2122

23

2425

2627

28

29

3031

32

33

3435

36

- 11 (b) A retail sale consisting of a modular home, manufactured home, 12 or mobile home; and
- 13 (c) A retail sale, excluding the lease and rental, consisting of a 14 motor vehicle, trailer, semitrailer, or aircraft, that do not qualify 15 as transportation equipment.
  - (8) A retail sale consisting of the providing of telecommunications services shall be sourced in accordance with RCW 82.32.520.
  - (9) The definitions in this subsection apply throughout this section.
  - (a) "Delivered electronically" means delivered to the purchaser by means other than tangible storage media.
  - (b) "Direct mail" means printed material delivered or distributed by United States mail or other delivery service to a mass audience or to addressees on a mailing list provided by the purchaser or at the direction of the purchaser when the cost of the items are not billed directly to the recipients. "Direct mail" includes tangible personal property supplied directly or indirectly by the purchaser to the direct mail seller for inclusion in the package containing the printed material. "Direct mail" does not include multiple items of printed material delivered to a single address.
  - (c) "Receive" and "receipt" means taking possession of tangible personal property, making first use of services, or taking possession or making first use of digital goods, whichever comes first. "Receive" and "receipt" do not include possession by a shipping company on behalf of the purchaser.
    - (d) "Transportation equipment" means any of the following:
- 37 (i) Locomotives and railcars that are used for the carriage of 38 persons or property in interstate commerce;

- 1 (ii) Trucks and truck-tractors with a gross vehicle weight rating 2 of 10,001 pounds or greater, trailers, semitrailers, or passenger buses 3 that are:
  - (A) Registered through the international registration plan; and
  - (B) Operated under authority of a carrier authorized and certificated by the United States department of transportation or another federal authority to engage in the carriage of persons or property in interstate commerce;
  - (iii) Aircraft that are operated by air carriers authorized and certificated by the United States department of transportation or another federal or foreign authority to engage in the carriage of persons or property in interstate or foreign commerce;
  - (iv) Containers designed for use on and component parts attached or secured on the items described in (d)(i) through (iii) of this subsection.
  - (10) In those instances where there is no obligation on the part of a seller to collect or remit use tax, the use of tangible personal property or of a service, subject to use tax, is sourced to the place of first use. The definition of use in RCW 82.12.010 applies to this subsection.
- 21 Sec. 502. RCW 82.14.020 and 2003 c 168 s 503 and 2003 c 168 s 502 are each reenacted and amended to read as follows:

For purposes of this chapter:

- (1) ((A retail sale consisting solely of the sale of tangible personal property shall be deemed to have occurred at the retail outlet at or from which delivery is made to the consumer;
- (2) A retail sale consisting essentially of the performance of personal, business, or professional services shall be deemed to have occurred at the place at which such services were primarily performed, except that for the performance of a tow truck service, as defined in RCW 46.55.010, the retail sale shall be deemed to have occurred at the place of business of the operator of the tow truck service;
- (3) A retail sale consisting of the rental of tangible personal property shall be deemed to have occurred (a) in the case of a rental involving periodic rental payments, at the place of primary use by the lessee during the period covered by each payment, or (b) in all other cases, at the place of first use by the lessee;

p. 11 SB 5908

- (4) A retail sale within the scope of RCW 82.04.050(2), and a retail sale of taxable personal property to be installed by the seller shall be deemed to have occurred at the place where the labor and services involved were primarily performed;
- (5)(a) A retail sale consisting of the providing to a consumer of telephone service, as defined in RCW 82.04.065, other than a sale of tangible personal property under subsection (1) of this section or a rental of tangible personal property under subsection (3) of this section or a sale of mobile telecommunications services, shall be deemed to have occurred at the situs of the telephone or other instrument through which the telephone service is rendered;
- (b) A retail sale consisting of the providing of telecommunications services shall be sourced in accordance with RCW 82.32.520;
- 14 (6) A retail sale of linen and uniform supply services is deemed to occur as provided in RCW 82.08.0202;
  - (7))) "City" means a city or town;

1 2

3

4

6 7

8

9

10

11

1213

16

- ((<del>(8)</del>)) <u>(2)</u> The meaning ascribed to words and phrases in chapters 82.04, 82.08 and 82.12 RCW, as now or hereafter amended, insofar as applicable, shall have full force and effect with respect to taxes imposed under authority of this chapter;
- ((<del>(9)</del>)) <u>(3)</u> "Taxable event" shall mean any retail sale, or any use, upon which a state tax is imposed pursuant to chapter 82.08 or 82.12 RCW, as they now exist or may hereafter be amended: PROVIDED, HOWEVER, That the term shall not include a retail sale taxable pursuant to RCW 82.08.150, as now or hereafter amended;
- 26  $((\frac{10}{10}))$  (4) "Treasurer or other legal depository" shall mean the 27 treasurer or legal depository of a county or city.
- NEW SECTION. Sec. 503. A new section is added to chapter 82.14 29 RCW to read as follows:
- 30 Sales and use taxes imposed under this chapter shall be sourced in accordance with section 501 of this act.

# 32 PART VI. CONFIDENTIALITY AND PRIVACY PROTECTIONS FOR 33 PERSONS USING CERTIFIED SERVICE PROVIDERS

NEW SECTION. Sec. 601. A new section is added to chapter 82.32 RCW to read as follows:

(1) A fundamental precept of allowing the use of a certified service provider is to preserve the privacy of consumers by protecting their anonymity. With very limited exceptions, a certified service provider shall perform its tax calculation, remittance, and reporting functions without retaining the personally identifiable information of consumers.

- (2) The department of revenue shall provide public notification to consumers, including purchasers claiming exemption from tax, of its practices relating to the collection, use, and retention of personally identifiable information.
- (3) When personally identifiable information that has been collected and retained is no longer required to ensure the validity of exemptions from taxation by reason of the consumer's status or the intended use of the goods or services purchased, the information shall no longer be retained by the state of Washington.
- (4) When personally identifiable information regarding an individual is retained by or on behalf of the state of Washington, this state shall provide reasonable access for the individual to his or her own information and a right to correct any inaccurately recorded information.
- (5) If anyone other than a member state of the agreement, or other than a person authorized by Washington law or the agreement, seeks to discover personally identifiable information, the state of Washington shall make a reasonable and timely effort to notify the individual of the request.
- 26 (6) The provisions of this section may be enforced by petitioning 27 the superior court of Thurston county for injunctive relief.

### PART VII. TAXABILITY MATRIX

- NEW SECTION. Sec. 701. A new section is added to chapter 82.32 RCW to read as follows:
- 31 (1) The department of revenue shall complete a taxability matrix 32 maintained by the member states of the agreement in downloadable 33 format. The matrix contains terms defined in the agreement. The 34 department of revenue shall provide notice of changes in the taxability 35 of products or services listed in the matrix.

p. 13 SB 5908

(2) Sellers and certified service providers are relieved from liability to the state and to local jurisdictions for having charged or collected the incorrect amount of sales or use tax if the error resulted from reliance on erroneous information provided by the department of revenue in the taxability matrix.

### PART VIII. DELIVERY CHARGES

NEW SECTION. Sec. 801. A new section is added to chapter 82.08 RCW to read as follows:

When computing the tax levied by RCW 82.08.020, if a shipment consists of taxable tangible personal property and nontaxable tangible personal property, and delivery charges are included in the sales price, the seller must collect and remit tax on the percentage of delivery charges allocated to the taxable tangible property, but does not have to collect and remit tax on the percentage allocated to exempt tangible personal property. The seller may use either of the following percentages to determine the taxable portion of the delivery charges:

- (1) A percentage based on the total sales price of the taxable tangible property compared to the total sales price of all tangible personal property in the shipment; or
- 20 (2) A percentage based on the total weight of the taxable tangible 21 personal property compared to the total weight of all tangible personal 22 property in the shipment.
- NEW SECTION. Sec. 802. A new section is added to chapter 82.12 RCW to read as follows:

When computing the tax levied by RCW 82.12.020, if a shipment consists of taxable tangible personal property and nontaxable tangible personal property, and delivery charges are included in the purchase price, the consumer must remit tax or the retailer must collect and remit tax on the percentage of delivery charges allocated to the taxable personal property, but does not have to remit or collect and remit tax on the percentage allocated to exempt tangible personal property. The consumer or retailer may use either of the following percentages to determine the taxable portion of the delivery charges:

(1) A percentage based on the total purchase price of the taxable

- personal property compared to the total purchase price of all tangible personal property in the shipment; or
- 3 (2) A percentage based on the total weight of the taxable tangible 4 personal property compared to the total weight of all tangible personal 5 property in the shipment.

### PART IX. SALES AND USE TAX MITIGATION

NEW SECTION. Sec. 901. A new section is added to chapter 82.14 RCW to read as follows:

The legislature finds and declares that:

6

9

10

11

12

1314

15

16

1718

19 20

21

2223

2425

26

2728

29

30

31

32

35

- (1) Washington state's participation as a member state in the streamlined sales and use tax agreement benefits the state, its local taxing jurisdictions, and its retailing industry by increasing state and local revenues, improving the state's business climate, and simplifying the state's tax structure.
- (2) Participation in the streamlined sales and use tax agreement requires the adoption of the agreement's sourcing provisions, which changes the location in which a retail sale of tangible personal property occurs from the point of origin of delivery to the point of destination of delivery.
- (3) The streamlined sales and use tax agreement's sourcing provisions will cause sales and use tax revenues to shift among local taxing jurisdictions, causing some local taxing jurisdictions to suffer significant revenue losses.
- (4) Washington state's participation in the streamlined sales and use tax agreement will generate new additional revenue that can be used to assist local taxing jurisdictions.
- (5) It is necessary for the preservation of the health, safety, and support of the state government and its existing public institutions to distribute the additional state revenue generated from Washington state's participation in the streamlined sales and use tax agreement to local taxing jurisdictions to mitigate the adverse effects of adopting the agreement's sourcing provisions.
- NEW SECTION. Sec. 902. A new section is added to chapter 82.14 RCW to read as follows:
  - (1) The streamlined sales and use tax agreement mitigation account

p. 15 SB 5908

- 1 is created in the state treasury, and shall be used for mitigating
- 2 financial impacts related to the enactment of section 501 of this act.
- 3 Into this account shall be deposited an amount of state sales and use
- 4 taxes, as provided in section 904 of this act, representing a portion
- of the amount that is expected to be received by the department from
- 6 sellers who, under the agreement, register to collect and remit to the
- betters who, ander the agreement, register to correct and remit to the
- 7 department state sales and use taxes and who are otherwise not required
- 8 to register under RCW 82.32.030(1).
- 9 (2)(a) Funds in the streamlined sales and use tax agreement 10 mitigation account shall be distributed without appropriation by the 11 state treasurer to cities, counties, transportation authorities,
- 12 regional transportation investment districts, and public facilities
- 13 districts in accordance with section 903 of this act.
- 14 (b) On June 30th of the fourth fiscal year after the effective date
- of this section and each fiscal year thereafter, any funds that remain
- in the account as of June 30th of each fiscal year shall be distributed
- 17 to the general fund. The fiscal year in which this section is
- 18 effective is the first fiscal year after the effective date of this
- 19 section.
- 20 (3) For purposes of this section and sections 903 and 904 of this
- 21 act, the following definitions apply:
- 22 (a) "State sales and use taxes" means the taxes imposed under
- 23 chapters 82.08 and 82.12 RCW.
- (b) "Agreement" means the same as in RCW 82.58.010.
- NEW SECTION. Sec. 903. A new section is added to chapter 82.14 RCW to read as follows:
- 27 (1) The state treasurer shall make distributions to eligible
- 28 sourcing counties, cities, transportation authorities, regional
- 29 transportation investment districts, and public facilities districts,
- 30 from the streamlined sales and use tax agreement mitigation account.
- 31 The state treasurer shall make the distributions as provided in this
- 32 section without appropriation.
- 33 (a) Funds in the streamlined sales and use tax agreement mitigation
- 34 account shall be distributed to eligible sourcing counties, cities,
- 35 transportation authorities, regional transportation investment
- 36 districts, and public facilities districts by the state treasurer as
- 37 directed by the department.

Each fiscal year, eligible sourcing counties, cities, transportation authorities, regional transportation investment districts, and public facilities districts shall receive distributions based on the actual local sales and tax reductions that result each fiscal year from section 501 of this act. The department shall determine the actual amount of local sales and use tax reductions of eligible sourcing counties, cities, transportation authorities, regional transportation investment districts, and public facilities districts by comparing data pertaining to local sales and use tax collections each fiscal year after the effective date of section 501 of this act to data pertaining to local sales and use tax collections the fiscal year before the effective date of this section. The department account and adjust for economic growth, annexations incorporations, and other unique circumstances affecting sales tax collections in the department's analysis as necessary.

- (c) Distributions shall be made on a quarterly basis and the first distribution shall occur six calendar months after the effective date of this section. However, if the department estimates that the local sales and use tax collections of an eligible sourcing county, city, transportation authority, regional transportation investment district, or public facilities district will be reduced more than two percent during the first fiscal year after the effective date of this section due to section 501 of this act, the department may direct the state treasurer to make monthly or prepayment distributions to the eligible sourcing county, city, transportation authority, regional transportation investment district, or public facilities district at such times as distributions are made under RCW 82.14.060.
- (d) If a distribution is made to an eligible sourcing county, city, transportation authority, regional transportation investment district, or public facilities district, and the department determines that the amount distributed exceeded the actual local sales and use tax reductions resulting from section 501 of this act, the excess amount shall be deducted from any future distributions under this section for twenty-four calendar months. The excess amount of any distribution that remains after twenty-four calendar months shall be deducted from any tax collected under the authority of this chapter for the eligible sourcing county, city, transportation authority, regional

p. 17 SB 5908

transportation investment district, or public facilities district, and the deducted amounts shall be deposited in the streamlined sales and use tax agreement mitigation account.

1 2

- (e) If the amounts necessary to make the distributions under this subsection exceed the amount of funds in the streamlined sales and use tax agreement mitigation account, then the distributions under this subsection shall be reduced ratably among the eligible sourcing counties, cities, transportation authorities, regional transportation investment districts, or public facilities districts.
- (f) Determinations by the department of amounts to be distributed by the state treasurer under this section are final and not appealable.
- (2) For purposes of this section, "eligible sourcing counties, cities, transportation authorities, regional transportation investment districts, and public facilities districts" means those counties, cities, transportation authorities, regional transportation investment districts, and public facilities districts imposing a tax authorized under this chapter, except public facilities districts imposing a tax authorized under RCW 82.14.390, that have each experienced an actual local sales and use tax reduction as a result of section 501 of this act.
- NEW SECTION. Sec. 904. A new section is added to chapter 82.32 RCW to read as follows:
  - (1) On the effective date of this section and on July 1st of each year thereafter, an amount of sales and use taxes under chapters 82.08 and 82.12 RCW shall be deposited into the streamlined sales and use tax agreement mitigation account created under section 902 of this act equal to the product of (a) the amount, less five million seven hundred thousand dollars, that is forecasted as of June 30, 2005, by the office of the forecast council to be received by the department during fiscal year 2006 pursuant to the enactment of chapter . . ., Laws of 2005 (this act) from sellers who, under the agreement, register to collect and remit to the department state sales and use taxes and who are otherwise not required to register under RCW 82.32.030(1) and (b) the factor specified in subsection (2) of this section.
  - (2)(a) For the first three fiscal years after the effective date of this section, the factor is equal to one. The fiscal year in which

- this section is effective is the first fiscal year after the effective date of this section.
- 3 (b) For the fourth fiscal year after the effective date of this 4 section, the factor is equal to nine-tenths.
- 5 (c) For the fifth fiscal year after the effective date of this 6 section, the factor is equal to eight-tenths.
- 7 (d) For the sixth fiscal year after the effective date of this 8 section, the factor is equal to seven-tenths.
- 9 (e) For the seventh fiscal year after the effective date of this 10 section, the factor is equal to six-tenths.
- 11 (f) For the eighth fiscal year after the effective date of this 12 section, the factor is equal to five-tenths.
- 13 (g) For the ninth fiscal year after the effective date of this section, the factor is equal to four-tenths.
- 15 (h) For the tenth fiscal year after the effective date of this 16 section, the factor is equal to three-tenths.
- 17 (i) For the eleventh fiscal year after the effective date of this section, the factor is equal to two-tenths.
- 19 (j) For the twelfth fiscal year after the effective date of this 20 section, the factor is equal to one-tenth.
- 21 (k) For the thirteenth fiscal year after the effective date of this 22 section, the factor is equal to zero.
- 23 **Sec. 905.** RCW 82.14.390 and 2002 c 363 s 4 are each amended to 24 read as follows:

2526

27

28

2930

31

32

33

34

3536

(1) Except as provided in subsection ((+6+)) (7) of this section, the governing body of a public facilities district created before July 31, 2002, under chapter 35.57 or 36.100 RCW that commences construction of a new regional center, or improvement or rehabilitation of an existing new regional center, before January 1, 2004, may impose a sales and use tax in accordance with the terms of this chapter. The tax is in addition to other taxes authorized by law and shall be collected from those persons who are taxable by the state under chapters 82.08 and 82.12 RCW upon the occurrence of any taxable event within the public facilities district. The rate of tax shall not exceed 0.033 percent of the selling price in the case of a sales tax or value of the article used in the case of a use tax.

p. 19 SB 5908

(2)(a) The governing body of a public facilities district imposing a sales and use tax under this section may increase the rate of tax up to 0.037 percent if, within three fiscal years of the effective date of this section, the department determines that, as a result of section 501 of this act, a public facilities district's sales and use tax collections for fiscal years after the effective date of this section have been reduced at least 0.50 percent from the fiscal year before the effective date of this section. The fiscal year in which this section is effective is the first fiscal year after the effective date of this section.

- (b) The department shall determine sales and use tax collection reductions under this section as provided in section 903(1) of this act. The department shall provide written notice of its determinations to public facilities districts. Determinations by the department of a public facilities district's sales and use tax collection reductions as a result of section 501 of this act are final and not appealable.
- (c) A public facilities district may increase its rate of tax after it has received written notice from the department as provided in (b) of this subsection. The increase in the rate of tax must be made in 0.001 percent increments and must be the least amount necessary to mitigate the reduction in sales and use tax collections as a result of section 501 of this act. The increase in the rate of tax is subject to RCW 82.14.055.
- (3) The tax imposed under subsections (1) and (2) of this section shall be deducted from the amount of tax otherwise required to be collected or paid over to the department of revenue under chapter 82.08 or 82.12 RCW. The department of revenue shall perform the collection of such taxes on behalf of the county at no cost to the public facilities district.
- $((\frac{3}{2}))$   $(\frac{4}{2})$  No tax may be collected under this section before August 1, 2000. The tax imposed in this section shall expire when the bonds issued for the construction of the regional center and related parking facilities are retired, but not more than twenty-five years after the tax is first collected.
- ((+4)) (5) Moneys collected under this section shall only be used for the purposes set forth in RCW 35.57.020 and must be matched with an amount from other public or private sources equal to thirty-three percent of the amount collected under this section, provided that

amounts generated from nonvoter approved taxes authorized under chapter 1 2 35.57 RCW or nonvoter approved taxes authorized under chapter 36.100 RCW shall not constitute a public or private source. For the purpose 3 of this section, public or private sources includes, but is not limited 4 5 to cash or in-kind contributions used in all phases of the development or improvement of the regional center, land that is donated and used 6 7 for the siting of the regional center, cash or in-kind contributions from public or private foundations, or amounts attributed to private 8 9 sector partners as part of a public and private partnership agreement negotiated by the public facilities district. 10

 $((\frac{(5)}{(5)}))$  (6) The combined total tax levied under this section shall not be greater than  $((\frac{0.033}{(0.037)}))$  0.037 percent. If both a public facilities district created under chapter 35.57 RCW and a public facilities district created under chapter 36.100 RCW impose a tax under this section, the tax imposed by a public facilities district created under chapter 35.57 RCW shall be credited against the tax imposed by a public facilities district created under chapter 36.100 RCW.

11

1213

14

15

16 17

18

19 20

2122

23

2425

26

27

2829

30

31

32

33

 $((\frac{(6)}{(6)}))$  <u>(7)</u> A public facilities district created under chapter 36.100 RCW is not eligible to impose the tax under this section if the legislative authority of the county where the public facilities district is located has imposed a sales and use tax under RCW 82.14.0485 or 82.14.0494.

## PART X. MISCELLANEOUS PROVISIONS

NEW SECTION. Sec. 1001. (1) Sections 501 through 503, 901 through 905, and 1002 of this act take effect the later of July 1, 2006, or the first day of April, July, or October at least six months after the streamlined sales and use tax agreement takes effect. Section 401 of this act takes effect when Washington becomes a member state of the streamlined sales and use tax agreement.

- (2) Section 302 of this act takes effect when:
- (a) The United States congress grants individual states the authority to impose sales and use tax collection duties on remote sellers; or
- 34 (b) It is determined by a court of competent jurisdiction, in a 35 judgment not subject to review, that a state can impose sales and use 36 tax collection duties on remote sellers.

p. 21 SB 5908

1 (3) The department shall provide notice of the effective dates of 2 sections 302, 401, 501 through 503, 901 through 905, and 1002 of this 3 act to affected taxpayers, the legislature, and others as deemed 4 appropriate by the department.

5

6 7

8

- (4) The remainder of this act is necessary for the immediate preservation of the public peace, health, or safety, or support of the state government and its existing public institutions, and takes effect July 1, 2005.
- 9 **Sec. 1002.** 2003 c 168 s 902 (uncodified) is amended to read as 10 follows:
- (1) If a court of competent jurisdiction enters a final judgment on the merits that is based on federal or state law, is no longer subject to appeal, and substantially limits or impairs the essential elements of P.L. 106-252, 4 U.S.C. Secs. 116 through 126, or chapter 67, Laws of 2002, then chapter 67, Laws of 2002 is null and void in its entirety, except as provided in subsection (2) of this section.
- (2) ((If the contingency in subsection (1) of this section occurs, section 502, chapter 168, Laws of 2003 is null and void)) Subsection (1) of this section does not apply to section 7, chapter 67, Laws of 2002 on or after the date section 502 of this act takes effect.
- NEW SECTION. Sec. 1003. Part headings used in this act are not any part of the law.
- NEW SECTION. Sec. 1004. If any provision of this act or its application to any person or circumstance is held invalid, the remainder of the act or the application of the provision to other persons or circumstances is not affected.

--- END ---