SENATE BILL 6223

State of Washington 59th Legislature 2006 Regular Session

By Senators Rockefeller, Regala, Oke, Berkey and Spanel

Read first time 01/09/2006. Referred to Committee on Natural Resources, Ocean & Recreation.

AN ACT Relating to derelict or abandoned vessels; amending RCW 79.100.010, 79.100.040, 79.100.060, and 79.100.100; adding new sections to chapter 79.100 RCW; repealing RCW 79.100.090; and prescribing penalties.

5 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

6 <u>NEW SECTION.</u> **Sec. 1.** A new section is added to chapter 79.100 RCW 7 to read as follows:

8 A person who causes a vessel to become abandoned or derelict upon 9 aquatic lands is guilty of a misdemeanor.

10 **Sec. 2.** RCW 79.100.010 and 2002 c 286 s 2 are each amended to read 11 as follows:

12 The definitions in this section apply throughout this chapter 13 unless the context clearly requires otherwise.

(1) "Abandoned vessel" means the vessel's owner is not known or cannot be located, or if the vessel's owner is known and located but is unwilling to take control of the vessel, and the vessel has been left, moored, or anchored in the same area without the express consent, or contrary to the rules, of the owner, manager, or lessee of the aquatic 1 lands below or on which the vessel is located for either a period of 2 more than thirty consecutive days or for more than a total of ninety 3 days in any three hundred sixty-five day period. For the purposes of 4 this subsection (1) only, "in the same area" means within a radius of 5 five miles of any location where the vessel was previously moored or 6 anchored on aquatic lands.

7 (2) "Aquatic lands" means all tidelands, shorelands, harbor areas,
8 and the beds of navigable waters, including lands owned by the state
9 and lands owned by other public or private entities.

10 (3) "Authorized public entity" includes any of the following: The 11 department of natural resources; the department of fish and wildlife; 12 the parks and recreation commission; a metropolitan park district; a 13 port district; and any city, town, or county with ownership, 14 management, or jurisdiction over the aquatic lands where an abandoned 15 or derelict vessel is located.

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(4) "Department" means the department of natural resources.

17 (5) "Derelict vessel" means the vessel's owner is known and can be 18 located, and exerts control of a vessel that:

(a) Has been moored, anchored, or otherwise left in the waters of
the state or on public property contrary to RCW ((79.01.760)) 79.02.300
or rules adopted by an authorized public entity;

(b) Has been left on private property without authorization of the owner; or

24 (c) Has been left for a period of seven consecutive days, and:

25 (i) Is sunk or in danger of sinking;

26 (ii) Is obstructing a waterway; or

27 (iii) Is endangering life or property.

(6) "Owner" means any natural person, firm, partnership, corporation, association, government entity, or organization that has a lawful right to possession of a vessel by purchase, exchange, gift, lease, inheritance, or legal action whether or not the vessel is subject to a security interest.

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(7) "Vessel" has the same meaning as defined in RCW 53.08.310.

34 **Sec. 3.** RCW 79.100.040 and 2002 c 286 s 5 are each amended to read 35 as follows:

36 (1) Prior to exercising the authority granted in RCW 79.100.030,

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the authorized public entity must first obtain custody of the vessel.
 To do so, the authorized public entity must:

3 (a) Mail notice of its intent to obtain custody, at least twenty 4 days prior to taking custody, to the last known address of the previous 5 owner to register the vessel in any state or with the federal 6 government and to any lien holders or secured interests on record. A 7 notice need not be sent to the purported owner or any other person 8 whose interest in the vessel is not recorded with a state or federal 9 agency;

10 (b) Post notice of its intent clearly on the vessel for thirty days 11 and publish its intent at least once, more than ten days but less than 12 twenty days prior to taking custody, in a newspaper of general 13 circulation for the county in which the vessel is located; and

(c) Post notice of its intent on the department's internet web site on a page specifically designated for such notices. If the authorized public entity is not the department, the department must facilitate the internet posting.

(2) All notices sent, posted, or published in accordance with this 18 19 section must, at a minimum, explain the intent of the authorized public entity to take custody of the vessel, the rights of the authorized 20 21 public entity after taking custody of the vessel as provided in RCW 22 79.100.030, the procedures the owner must follow in order to avoid custody being taken by the authorized public entity, the procedures the 23 24 owner must follow in order to reclaim possession after custody is taken 25 by the authorized public entity, and the financial liabilities that the owner may incur as provided for in RCW 79.100.060. 26

27 (3) If a vessel is in immediate danger of sinking, breaking up, or blocking navigational channels, and the owner of the vessel cannot be 28 29 located or is unwilling or unable to assume immediate responsibility for the vessel, ((an)) any authorized public entity may tow, beach, or 30 31 otherwise take temporary possession of the vessel. Before taking 32 temporary possession of the vessel, the authorized public entity must make reasonable attempts to consult with the department ((and)) or the 33 United States coast guard to ensure that other remedies are not 34 The basis for taking temporary possession of the vessel 35 available. must be set out in writing by the authorized public entity within seven 36 37 days of taking action and be submitted to the owner, if known, as soon thereafter as is reasonable. If the authorized public entity has not 38

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1 <u>already provided the required notice, immediately</u> after taking 2 possession of the vessel, the authorized public entity must initiate 3 the notice provisions in subsection (1) of this section. The 4 authorized public entity must complete the notice requirements of 5 subsection (1) of this section before using or disposing of the vessel 6 as authorized in RCW 79.100.050.

7 **Sec. 4.** RCW 79.100.060 and 2002 c 286 s 7 are each amended to read 8 as follows:

9 (1) The owner of an abandoned or derelict vessel is responsible for reimbursing an authorized public entity for all reasonable and 10 11 auditable costs associated with the removal or disposal of the owner's 12 vessel under this chapter. These costs include, but are not limited to, costs incurred exercising the authority granted in RCW 79.100.030, 13 all administrative costs incurred by the authorized public entity 14 during the procedure set forth in RCW 79.100.040, removal and disposal 15 16 costs, and costs associated with environmental damages directly or indirectly caused by the vessel. An authorized public entity that has 17 taken temporary possession of a vessel may require that all reasonable 18 and auditable costs associated with the removal of the vessel be paid 19 20 before the vessel is released to the owner.

(2) Reimbursement for costs may be sought from an owner who isidentified subsequent to the vessel's removal and disposal.

(3) If the full amount of all costs due to the authorized public entity under this chapter is not paid to the authorized public entity within thirty days after first notifying the responsible parties of the amounts owed, the authorized public entity or the department may bring an action in any court of competent jurisdiction to recover the costs, plus reasonable attorneys' fees and costs incurred by the authorized public entity.

30 <u>NEW SECTION.</u> Sec. 5. A new section is added to chapter 79.100 RCW 31 to read as follows:

The owner of a vessel may request a hearing with the department to contest an authorized public entity's decision to take temporary possession or custody of the vessel or to contest the amount of reimbursement owed to an authorized public entity. A written request for a hearing with the department must be filed with the aquatic

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resources division of the department within twenty days of the date the authorized public entity acquires custody of the vessel under RCW 79.100.040, or if the vessel is redeemed before the authorized public entity acquires custody, the date of redemption, or the right to a hearing is deemed waived and the vessel's owner is liable for any costs owed the authorized public entity. In the event of litigation, the prevailing party is entitled to reasonable attorneys' fees and costs.

8 Upon receipt of a timely hearing request, the department shall proceed to hear and determine the validity of the decision to take the 9 10 vessel into temporary possession or custody and the reasonableness of any towing, storage, or other charges permitted under this chapter. 11 Within five business days after the request for a hearing is filed, the 12 13 department shall notify the vessel owner requesting the hearing and the 14 authorized public entity of the date, time, and location for the hearing. Unless the vessel is redeemed before the request for hearing 15 is filed, the department shall set the hearing on a date that is within 16 17 ten business days of the filing of the request for hearing. If the vessel is redeemed before the request for a hearing is filed, the 18 department shall set the hearing on a date that is within sixty days of 19 the filing of the request for hearing. 20

21 Sec. 6. RCW 79.100.100 and 2002 c 286 s 11 are each amended to 22 read as follows:

23 (1) The derelict vessel removal account is created in the state 24 treasury. All receipts from RCW 79.100.050 and 79.100.060 and those 25 moneys specified in RCW 88.02.030 and 88.02.050 must be deposited into 26 the account. The account is authorized to receive gifts, grants, and endowments from public or private sources as may be made from time to 27 time, in trust or otherwise, for the use and benefit of the purposes of 28 29 this chapter and expend the same or any income according to the terms of the gifts, grants, or endowments provided those terms do not 30 conflict with any provisions of this section or any quidelines 31 developed to prioritize reimbursement of removal projects associated 32 33 with this chapter. Moneys in the account may only be spent after 34 appropriation. Expenditures from the account shall be used by the 35 department to reimburse authorized public entities for ((seventy-five)) 36 up to ninety percent of the total reasonable and auditable administrative, removal, disposal, and environmental damage costs of 37

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abandoned or derelict vessels when the previous owner is either unknown 1 2 after a reasonable search effort or insolvent. ((During the 2001-2003 biennium, up to forty percent of the expenditures from the account may 3 be used for administrative expenses of the department of licensing and 4 5 department of natural resources in implementing this chapter.)) Costs associated with removal and disposal of an abandoned or derelict vessel 6 under the authority granted in RCW 53.08.320 also gualify for 7 reimbursement from the derelict vessel removal account. 8 In each 9 ((subsequent)) biennium, up to twenty percent of the expenditures from 10 the account may be used for administrative expenses of the department of licensing and department of natural resources in implementing this 11 12 chapter.

13 (2) If the balance of the account reaches one million dollars as of 14 March 1st of any year, the department must notify the department of 15 licensing and the collection of any fees associated with this account 16 must be suspended for the following fiscal year.

17 (3) Priority for use of this account is for the removal of derelict and abandoned vessels that are in danger of sinking, breaking up, or 18 blocking navigation channels, or that present environmental risks such 19 as leaking fuel or other hazardous substances. The department must 20 21 develop criteria, in the form of informal guidelines, to prioritize 22 removal projects associated with this chapter, but may not consider whether the applicant is a state or local entity when prioritizing. 23 24 The guidelines must also include guidance to the authorized public 25 entities as to what removal activities and associated costs are reasonable and eligible for reimbursement. 26

27 (4) The department must keep all authorized public entities apprized of the balance of the derelict vessel removal account and the 28 funds available for reimbursement. The quidelines developed by the 29 department must also be made available to the other authorized public 30 entities. This subsection (4) must be satisfied by utilizing the least 31 32 costly method, including maintaining the information on the department's internet web site, or any other cost-effective method. 33

(5) An authorized public entity may contribute its ((twenty five))
 ten percent of costs that are not eligible for reimbursement by using
 in-kind services, including the use of existing staff, equipment, and
 volunteers.

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(6) This chapter does not guarantee reimbursement for an authorized 1 2 public entity. Authorized public entities seeking certainty in reimbursement prior to taking action under this chapter may first 3 notify the department of their proposed action and the estimated total 4 costs. Upon notification by an authorized public entity, the 5 department must make the authorized public entity aware of the status 6 of the fund and the likelihood of reimbursement being available. The 7 department may offer technical assistance and assure reimbursement for 8 up to two years following the removal action if an assurance is 9 10 appropriate given the balance of the fund and the details of the proposed action. 11

12NEWSECTION.Sec.7.RCW79.100.090(Contest13custody/reimbursement--Lawsuit) and 2002 c 286 s 10 are each repealed.

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