## SENATE BILL 6565

State of Washington 59th Legislature 2006 Regular Session

**By** Senators Kastama, Kohl-Welles and Kline; by request of Secretary of State

Read first time 01/16/2006. Referred to Committee on Government Operations & Elections.

AN ACT Relating to valid voter registrations; amending RCW
 29A.08.112, 29A.08.810, 29A.08.820, 29A.08.840, 29A.08.850, and
 29A.40.140; and repealing RCW 29A.08.830.

4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

5 Sec. 1. RCW 29A.08.112 and 2005 c 246 s 6 are each amended to read 6 as follows:

7 No person registering to vote, who meets all the qualifications of 8 a registered voter in the state of Washington, shall be disqualified 9 because ((of a nontraditional address being used as a residence 10 address. Voters using such an)) he or she lacks a traditional residential address. A voter who lacks a traditional residential 11 address will be registered and assigned to a precinct based on the 12 13 location provided((. Voters without a traditional address will be registered at the)), and has the option of using the address of a 14 county courthouse, city hall, or other public building near the area 15 16 that the voter considers his or her residence. ((<del>Registering at a</del> 17 nontraditional address will not disqualify a voter from requesting ongoing absentee voter status if the voter designates a valid mailing 18 19 address.

For the purposes of this section, "nontraditional address" includes shelters, parks, or other identifiable locations that the voter deems to be his or her residence.)) A voter who registers under this section must provide a valid mailing address, and must still meet the requirement in Article VI, section 1 of the state Constitution that he or she live in the area for at least thirty days before the election. A person who has a traditional residential address must use that

8 address for voter registration purposes and is not eligible to register
9 under this section.

10 **Sec. 2.** RCW 29A.08.810 and 2003 c 111 s 253 are each amended to 11 read as follows:

12 (1) Registration of a person as a voter is presumptive evidence of his or her right to vote ((at any primary or election, general or 13 special. A person's right to vote may be challenged at the polls only 14 by a precinct judge or inspector. A challenge may be made only upon 15 the belief or knowledge of the challenging officer that the voter is 16 17 unqualified. The challenge must be supported by evidence or testimony 18 given to the county canvassing board under RCW 29A.08.820 and may not be based on unsupported allegations or allegations by anonymous third 19 20 parties. The identity of the challenger, and any third person involved 21 in the challenge, shall be public record and shall be announced at the 22 time the challenge is made.

23 Challenges initiated by a registered voter must be filed not later than the day before any primary or election, general or special, at the 24 office of the appropriate county auditor. A challenged voter may 25 26 properly transfer or reregister until three days before the primary or election, general or special, by applying personally to the county 27 auditor. Challenges may also be initiated by the office of the county 28 29 prosecuting attorney and must be filed in the same manner as challenges initiated by a registered voter)). A challenge to the person's right 30 to vote must be based on personal knowledge of one of the following: 31

32 (a) The challenged voter has been convicted of a felony and the 33 voter's civil rights have not been restored;

34 (b) The challenged voter has been judicially declared ineligible to 35 vote due to mental incompetency;

36

<u>(c)(i) The challenged voter does not live at the residential</u>

1 address provided, in which case the challenger must provide the 2 challenged voter's actual residence; or

3 <u>(ii) The residential address provided does not constitute a</u> 4 <u>residence;</u>

5 (d) The challenged voter is not eighteen years of age or older, or
6 will not be eighteen years of age by the next election; or

7

(e) The challenged voter is not a citizen of the United States.

8 (2) A person's right to vote may be challenged: By another 9 registered voter or the county prosecuting attorney if the challenge is 10 filed anytime other than election day, or by the poll site judge or 11 inspector if the challenge is filed on election day.

(3) The challenger must file a signed affidavit subject to the 12 13 penalties of perjury swearing that, to his or her personal knowledge and belief, the challenged voter either is not qualified to vote or 14 does not reside at the address given on his or her voter registration 15 record based on one of the reasons allowed in subsection (1) of this 16 section. The challenger must provide the factual basis for the 17 challenge in the signed affidavit. The challenge may not be based on 18 19 unsupported allegations or allegations by anonymous third parties. All 20 documents pertaining to the challenge are public records.

21 **Sec. 3.** RCW 29A.08.820 and 2003 c 111 s 254 are each amended to 22 read as follows:

23 ((When the right of a person has been challenged under RCW 29A.08.810 or 29A.08.830(2), the challenged person shall be permitted 24 25 to vote a ballot which shall be placed in a sealed envelope separate 26 from other voted ballots. In precincts where voting machines are used, any person whose right to vote is challenged under RCW 29A.08.810 or 27 29A.08.830(2) shall be furnished a paper ballot, which shall be placed 28 29 in a sealed envelope after being marked. Included with the challenged ballot shall be (1) an affidavit filed under RCW 29A.08.830 challenging 30 31 the person's right to vote or (2) an affidavit signed by the precinct election officer and any third party involved in the officer's 32 challenge and stating the reasons the voter is being challenged. The 33 34 sealed ballots of challenged voters shall be transmitted at the close 35 of the election to the canvassing board or other authority charged by 36 law with canvassing the returns of the particular primary or election. The county auditor shall notify the challenger and the challenged 37

voter, by certified mail, of the time and place at which the county 1 canvassing board will meet to rule on challenged ballots. If the 2 challenge is made by a precinct election officer under RCW 29A.08.810, 3 the officer must appear in person before the board unless he or she has 4 received written authorization from the canvassing board to submit an 5 affidavit supporting the challenge. If the challenging officer has б 7 based his or her challenge upon evidence provided by a third party, that third party must appear with the challenging officer before the 8 canvassing board, unless he or she has received written authorization 9 from the canvassing board to submit an affidavit supporting the 10 11 challenge. If the challenge is filed under RCW 29A.08.830, the 12 challenger must either appear in person before the board or submit an 13 affidavit supporting the challenge. The challenging party must prove to the canvassing board by clear and convincing evidence that the 14 challenged voter's registration is improper. If the challenging party 15 16 fails to meet this burden, the challenged ballot shall be accepted as valid and counted. The canvassing board shall give the challenged 17 voter the opportunity to present testimony, either in person or by 18 affidavit, and evidence to the canvassing board before making their 19 20 determination. All challenged ballots must be determined no later than 21 the time of canvassing for the particular primary or election. The decision of the canvassing board or other authority charged by law with 22 canvassing the returns shall be final. Challenges of absentee ballots 23 24 shall be determined according to RCW 29A.40.140.)) (1)(a) If the 25 challenge is filed within thirty days before an election at which the challenged voter is eligible to vote, a notation of the challenge must 26 be made in the poll book or voter registration system, and the county 27 canvassing board presides over the hearing. 28

29 (b) If the challenge is filed before the challenged voter's ballot 30 is received, the ballot must be treated as a challenged ballot. A 31 challenged ballot received at a polling place must be placed in a 32 sealed envelope separate from other voted ballots.

33 (c) If the challenge is filed after the challenged voter's ballot
 34 is received, the challenge cannot affect the current election.

35 (2) If the challenge is filed at least thirty days before an 36 election at which the challenged voter is eligible to vote, the county 37 auditor presides over the hearing.

p. 4

1 Sec. 4. RCW 29A.08.840 and 2003 c 111 s 256 are each amended to 2 read as follows:

3 ((All challenges of voter registration under RCW 29A.08.830 made 4 thirty days or more before a primary or election, general or special, 5 shall be delivered to the appropriate county auditor who shall notify 6 the challenged voter, by certified mail, that his or her voter 7 registration has been challenged.

The notification shall be mailed to the address at which the 8 challenged voter is registered, any address provided by the challenger 9 under RCW 29A.08.830, and to any other address at which the individual 10 11 whose registration is being challenged is alleged to reside or at which 12 the county auditor would reasonably expect that individual to receive 13 notice of the challenge of his or her voter registration. Included in the notification shall be a request that the challenged voter appear at 14 a hearing to be held within ten days of the mailing of the request, at 15 the place, day, and hour stated, in order to determine the validity of 16 his or her registration. The challenger shall be provided with a copy 17 of this notification and request. If either the challenger or the 18 challenged voter is unable to appear in person, he or she may file a 19 20 reply by means of an affidavit stating under oath the reasons he or she 21 believes the registration to be invalid or valid.

If both the challenger and the challenged voter file affidavits 22 23 instead of appearing in person, an evaluation of the affidavits by the 24 county auditor constitutes a hearing for the purposes of this section. The county auditor shall hold a hearing at which time both parties 25 may present their facts and arguments. After reviewing the facts and 26 27 arguments, including any evidence submitted by either side, the county auditor shall rule as to the validity or invalidity of the challenged 28 registration. His or her ruling is final subject only to a petition 29 30 for judicial review by the superior court under chapter 34.05 RCW. If either party, or both parties, fail to appear at the meeting or fail to 31 file an affidavit, the county auditor shall determine the status of the 32 registration based on his or her evaluation of the available facts.)) 33 (1) If the challenge is not in proper form and the factual basis for 34 the challenge does not meet the legal grounds for a challenge, the 35 36 county auditor may dismiss the challenge and notify the challenger of the reasons for the dismissal. A challenge is not in proper form if it 37

1 is incomplete on its face or does not substantially comply with the

2 form issued by the secretary of state.

(2) If the challenge is in proper form and the factual basis meets 3 the legal grounds for a challenge, the county auditor must notify the 4 challenged voter and provide a copy of the affidavit. If the challenge 5 is to the residential address provided by the voter, the challenged 6 7 voter must be provided notice of the exceptions allowed in RCW 29A.08.112 and 29A.04.151, and Article VI, section 4 of the state 8 9 Constitution. A challenged voter may transfer or reregister until four days before the election. The county auditor must schedule a hearing 10 and notify the challenger and the challenged voter of the time and 11 place for the hearing. If the challenge is filed at least thirty days 12 before an election at which the challenged voter is eligible to vote, 13 14 the county auditor presides over the hearing. If the challenge is filed within the thirty days before an election at which the challenged 15 voter is eligible to vote, the county canvassing board presides over 16 17 the hearing.

18 (3) All notice must be by certified mail to the address provided in 19 the voter registration record, and any other addresses at which the 20 challenged voter is alleged to reside or the county auditor can 21 reasonably expect the voter to receive notice. The challenger and 22 challenged voter may either appear in person or submit testimony by 23 affidavit.

24 (4) The challenger has the burden to prove by clear and convincing evidence that the challenged voter's registration is improper. The 25 challenged voter must be provided a reasonable opportunity to respond. 26 27 If the challenge is to the residential address provided by the voter, the challenged voter may prove that he or she meets one of the 28 exceptions allowed in RCW 29A.08.112 or 29A.04.151, or Article VI, 29 section 4 of the state Constitution. If either the challenger or 30 challenged voter fails to appear at the hearing, the challenge must be 31 resolved based on the available facts. 32

33 (5) If the challenger fails to prove by clear and convincing 34 evidence that the registration is improper, the challenge must be 35 dismissed and the pending challenged ballot must be accepted as valid. 36 Challenged ballots must be resolved before certification of the 37 election. The decision of the county auditor or canvassing board is 1 final subject only to judicial review by the superior court under

2 <u>chapter 34.05 RCW.</u>

Sec. 5. RCW 29A.08.850 and 2003 c 111 s 257 are each amended to 3 read as follows: 4 5 The secretary of state ((as chief elections officer shall cause 6 appropriate forms to be designed to carry out the provisions of RCW 7 29A.08.830 and 29A.08.840. The county auditors and registration assistants shall have such forms available. Further, a reasonable 8 9 supply of such forms shall be at each polling place on the day of a 10 primary or election, general or special)) must provide forms for voter 11 registration challenges, and the county auditor must make such forms 12 <u>available</u>.

13 Sec. 6. RCW 29A.40.140 and 2003 c 111 s 1014 are each amended to 14 read as follows:

The qualifications of any absentee voter may be challenged ((at the time)) <u>before</u> the ((signature on the return envelope is verified and the ballot is processed by the canvassing board)) voted ballot is <u>received</u>. The board has the authority to determine the legality of any absentee ballot challenged under this section. Challenged ballots must be handled in accordance with chapter 29A.08 RCW.

21 <u>NEW SECTION.</u> Sec. 7. RCW 29A.08.830 (Affidavit--Administration, 22 notice of challenge) and 2003 c 111 s 255 are each repealed.

--- END ---