S-4137.2

SENATE BILL 6615

State of Washington 59th Legislature 2006 Regular Session

By Senators Prentice and Rasmussen

Read first time 01/17/2006. Referred to Committee on Labor, Commerce, Research & Development.

1 AN ACT Relating to limiting the number and location of house-banked 2 social card games; amending RCW 9.46.295 and 9.46.070; and declaring an 3 emergency.

4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

5 Sec. 1. RCW 9.46.295 and 1974 ex.s. c 155 s 6 are each amended to 6 read as follows:

7 (1) Any license to engage in any of the gambling activities 8 authorized by this chapter ((as now exists or as hereafter amended)), 9 and issued under the authority thereof shall be legal authority to 10 engage in the gambling activities for which issued throughout the 11 incorporated and unincorporated area of any county, except that:

12 (a) The commission shall neither issue nor renew any license to 13 engage in a house-banked card game except in a location specified in a 14 license to conduct a house-banked card game that, as of December 31, 15 2005:

16 (i) Is approved by the commission and is in effect; or

17 (ii) Has been submitted to and has not subsequently been denied by 18 the commission; 1 (b) A licensee authorized to engage in house-banked card games 2 pursuant to a license described in (a) of this subsection may continue 3 to engage in gambling activity authorized under the license until the 4 city, town, city-county, or county with jurisdiction over the location 5 identified in the license has in effect an ordinance, resolution, or 6 other legislative act adopted pursuant to (c) of this subsection 7 prohibiting such gambling activity; and

8 (c) A city located therein with respect to that city, or a county with respect to all areas within that county except for such cities, 9 may absolutely prohibit((, but may not change the scope of license,)) 10 11 any or all of the gambling activities for which the license was issued. (2) Nothing in this section authorizes any city, town, city-county, 12 13 or county to adopt or enforce any ordinance, resolution, or other 14 legislative act changing or purporting to change any provision within the scope of a license issued under this chapter. 15

16 (3) For purposes of this section, an ordinance, resolution, or 17 other legislative act that:

18 (a) Prohibits all house-banked card games within the applicable 19 jurisdiction on and after the effective date of the legislative act, or 20 on and after any other date specified in the legislative act, shall be 21 deemed to be an act adopted in compliance with subsection (1)(c) of 22 this section; or

(b) Allows any house-banked card games to continue to operate within the applicable jurisdiction for an indefinite period after the effective date of the legislative act, or another date, if any, specified in the legislative act, shall be deemed to be an act not in compliance with subsection (1)(c) of this section, and is null and void.

(4) If a jurisdiction allowing house-banked card games on December 30 31, 2005, subsequently adopts an ordinance in compliance with 31 subsection (1)(c) of this section, and later rescinds such ordinance in 32 accordance with (b) of this subsection, the commission may issue or 33 renew a license to engage in a house-banked card game in a location 34 specified in an application submitted pursuant to rules adopted by the 35 commission, only if: 36 (a)(i) The logation to which the applicant requests to be logated

36 (a)(i) The location to which the applicant requests to be located
37 is a location within the geographic boundaries of the jurisdiction

1 <u>described in this subsection; and (ii) the application for approval is</u> 2 submitted to the commission on or before December 31, 2010;

(b) The city, town, city-county, or county described in this 3 subsection adopts an ordinance or resolution approving an ordinance to 4 rescind the ordinance adopted in compliance with subsection (1)(c) of 5 this section by at least a sixty percent majority vote of both: (i) 6 The members of the jurisdiction's legislative body; and (ii) the 7 eligible voters of the jurisdiction who cast votes with respect to the 8 adoption of such an ordinance at the first election at which a 9 statewide candidate or measure appears on the same ballot as the 10 proposition to adopt the ordinance approved by the jurisdiction's 11 12 legislative body under this subsection; and

13 (c) The commission approves the application to relocate with at 14 least a sixty percent majority vote of the voting members of the 15 commission.

16 (5) The commission shall not approve an application submitted 17 pursuant to subsection (4) of this section if the licensee: (a) Has 18 previously applied to relocate the premise; or (b) does not meet any 19 existing standard required to obtain or retain a license to engage in 20 a house-banked card game.

21 (6) An application to relocate a licensed premise under subsection (4) of this section shall not be approved, and if previously approved, 22 the license to engage in a house-banked card game at such location 23 24 shall be revoked and not subsequently issued or renewed in any location, if the licensee who submitted the application under 25 26 subsection (4) of this section, or any director, officer, or other 27 substantial interest holder of the licensed gambling activity, pleads guilty to or is found guilty of any crime constituting, or if 28 prosecuted under the laws of Washington would constitute, a class A, B, 29 or C felony under RCW 9A.20.021 or 9A.20.040 or Title 9 RCW, arising 30 out of any act or acts that occurred at any time the licensee held a 31 license issued by the commission. 32

33 Sec. 2. RCW 9.46.070 and 2002 c 119 s 1 are each amended to read 34 as follows: 35 The commission shall have the following powers and duties:

36 (1) To authorize and issue licenses for a period not to exceed one 37 year to bona fide charitable or nonprofit organizations approved by the

commission meeting the requirements of this chapter and any rules ((and 1 2 regulations)) adopted pursuant thereto permitting said organizations to conduct bingo games, raffles, amusement games, and social card games, 3 to utilize punch boards and pull-tabs in accordance with the provisions 4 5 of this chapter and any rules ((and regulations)) adopted pursuant thereto and to revoke or suspend said licenses for violation of any 6 7 provisions of this chapter or any rules ((and regulations)) adopted pursuant thereto((+ PROVIDED, That)). However, except as provided in 8 <u>RCW 9.46.295</u>, the commission shall not deny a license to an otherwise 9 10 qualified applicant in an effort to limit the number of licenses to be issued((+ PROVIDED FURTHER, That)). The commission or director shall 11 issue, deny, suspend, or revoke any license because 12 not of considerations of race, sex, creed, color, or national origin((: AND 13 PROVIDED FURTHER, That)). The commission may authorize the director to 14 15 temporarily issue or suspend licenses subject to final action by the 16 commission;

17 (2) To authorize and issue licenses for a period not to exceed one year to any person, association, or organization operating a business 18 primarily engaged in the selling of items of food or drink for 19 consumption on the premises, approved by the commission meeting the 20 21 requirements of this chapter and any rules ((and regulations)) adopted 22 pursuant thereto permitting said person, association, or organization to utilize punch boards and pull-tabs and to conduct social card games 23 24 as a commercial stimulant in accordance with the provisions of this 25 chapter and any rules ((and regulations)) adopted pursuant thereto and to revoke or suspend said licenses for violation of any provisions of 26 this chapter and any rules ((and regulations)) adopted pursuant 27 thereto((: PROVIDED, That)). However, except as provided in RCW 28 9.46.295, the commission shall not deny a license to an otherwise 29 qualified applicant in an effort to limit the number of licenses to be 30 issued((: PROVIDED FURTHER, That)). The commission may authorize the 31 32 director to temporarily issue or suspend licenses subject to final action by the commission; 33

34 (3) To authorize and issue licenses for a period not to exceed one 35 year to any person, association, or organization approved by the 36 commission meeting the requirements of this chapter and meeting the 37 requirements of any rules and regulations adopted by the commission 38 pursuant to this chapter as now or hereafter amended, permitting said

1 person, association, or organization to conduct or operate amusement 2 games in such manner and at such locations as the commission may 3 determine;

4 (4) To authorize, require, and issue, for a period not to exceed
5 one year, such licenses as the commission may by rule provide, to any
6 person, association, or organization to engage in the selling,
7 distributing, or otherwise supplying or in the manufacturing of devices
8 for use within this state for those activities authorized by this
9 chapter;

10 (5) To establish a schedule of annual license fees for carrying on specific gambling activities upon the premises, and for such other 11 12 activities as may be licensed by the commission, which fees shall 13 provide to the commission not less than an amount of money adequate to cover all costs incurred by the commission relative to licensing under 14 this chapter and the enforcement by the commission of the provisions of 15 this chapter and rules and regulations adopted pursuant thereto: 16 17 PROVIDED, That all licensing fees shall be submitted with an application therefor and such portion of said fee as the commission may 18 determine, based upon its cost of processing and investigation, shall 19 be retained by the commission upon the withdrawal or denial of any such 20 21 license application as its reasonable expense for processing the 22 application and investigation into the granting thereof: PROVIDED FURTHER, That if in a particular case the basic license fee established 23 24 by the commission for a particular class of license is less than the 25 commission's actual expenses to investigate that particular application, the commission may at any time charge to that applicant 26 27 such additional fees as are necessary to pay the commission for those The commission may decline to proceed with its investigation 28 costs. and no license shall be issued until the commission has been fully paid 29 therefor by the applicant: AND PROVIDED FURTHER, That the commission 30 establish fees for the furnishing by it to licensees 31 may of identification stamps to be affixed to such devices and equipment as 32 required by the commission and for such other special services or 33 programs required or offered by the commission, the amount of each of 34 35 these fees to be not less than is adequate to offset the cost to the commission of the stamps and of administering their dispersal to 36 37 licensees or the cost of administering such other special services, 38 requirements or programs;

(6) To prescribe the manner and method of payment of taxes, fees
and penalties to be paid to or collected by the commission;

3 (7) To require that applications for all licenses contain such information as may be required by the commission: PROVIDED, That all 4 5 persons (a) having a managerial or ownership interest in any gambling activity, or the building in which any gambling activity occurs, or the б 7 equipment to be used for any gambling activity, or (b) participating as an employee in the operation of any gambling activity, shall be listed 8 9 on the application for the license and the applicant shall certify on 10 the application, under oath, that the persons named on the application are all of the persons known to have an interest in any gambling 11 12 activity, building, or equipment by the person making such application: 13 PROVIDED FURTHER, That the commission shall require fingerprinting and 14 national criminal history background checks on any persons seeking licenses, certifications, or permits under this chapter or of any 15 person holding an interest in any gambling activity, building, or 16 17 equipment to be used therefor, or of any person participating as an employee in the operation of any gambling activity. 18 All national history background shall 19 criminal checks be conducted usinq fingerprints submitted to the United States department of justice-20 21 federal bureau of investigation. The commission must establish rules 22 to delineate which persons named on the application are subject to national criminal history background checks. 23 In identifying these 24 persons, the commission must take into consideration the nature, 25 character, size, and scope of the gambling activities requested by the persons making such applications; 26

(8) To require that any license holder maintain records as directed
by the commission and submit such reports as the commission may deem
necessary;

30 (9) To require that all income from bingo games, raffles, and 31 amusement games be recorded and reported as established by rule or 32 regulation of the commission to the extent deemed necessary by 33 considering the scope and character of the gambling activity in such a 34 manner that will disclose gross income from any gambling activity, 35 amounts received from each player, the nature and value of prizes, and 36 the fact of distributions of such prizes to the winners thereof;

37 (10) To regulate and establish maximum limitations on income38 derived from bingo. In establishing limitations pursuant to this

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subsection the commission shall take into account (i) the nature, character, and scope of the activities of the licensee; (ii) the source of all other income of the licensee; and (iii) the percentage or extent to which income derived from bingo is used for charitable, as distinguished from nonprofit, purposes. However, the commission's powers and duties granted by this subsection are discretionary and not mandatory;

8 (11) To regulate and establish the type and scope of and manner of 9 conducting the gambling activities authorized by this chapter, 10 including but not limited to, the extent of wager, money, or other 11 thing of value which may be wagered or contributed or won by a player 12 in any such activities;

(12) To regulate the collection of and the accounting for the fee which may be imposed by an organization, corporation, or person licensed to conduct a social card game on a person desiring to become a player in a social card game in accordance with RCW 9.46.0282;

17 (13) To cooperate with and secure the cooperation of county, city, 18 and other local or state agencies in investigating any matter within 19 the scope of its duties and responsibilities;

(14) In accordance with RCW 9.46.080, to adopt such rules and regulations as are deemed necessary to carry out the purposes and provisions of this chapter. All rules and regulations shall be adopted pursuant to the administrative procedure act, chapter 34.05 RCW;

(15) To set forth for the perusal of counties, city-counties, cities and towns, model ordinances by which any legislative authority thereof may enter into the taxing of any gambling activity authorized by this chapter;

(16) To establish and regulate a maximum limit on salaries or wages 28 29 which may be paid to persons employed in connection with activities conducted by bona fide charitable or nonprofit organizations and 30 31 authorized by this chapter, where payment of such persons is allowed, 32 and to regulate and establish maximum limits for other expenses in connection with such authorized activities, including but not limited 33 to rent or lease payments. However, the commissioner's powers and 34 duties granted by this subsection are discretionary and not mandatory. 35

In establishing these maximum limits the commission shall take into account the amount of income received, or expected to be received, from the class of activities to which the limits will apply and the amount

of money the games could generate for authorized charitable or nonprofit purposes absent such expenses. The commission may also take into account, in its discretion, other factors, including but not limited to, the local prevailing wage scale and whether charitable purposes are benefited by the activities;

(17) To authorize, require, and issue for a period not to exceed 6 7 one year such licenses or permits, for which the commission may by rule provide, to any person to work for any operator of any gambling 8 activity authorized by this chapter in connection with that activity, 9 10 or any manufacturer, supplier, or distributor of devices for those activities in connection with such business. The commission shall not 11 12 require that persons working solely as volunteers in an authorized 13 activity conducted by a bona fide charitable or bona fide nonprofit 14 organization, who receive no compensation of any kind for any purpose from that organization, and who have no managerial or supervisory 15 responsibility in connection with that activity, be licensed to do such 16 17 work. The commission may require that licensees employing such unlicensed volunteers submit to the commission periodically a list of 18 the names, addresses, and dates of birth of the volunteers. If any 19 volunteer is not approved by the commission, the commission may require 20 21 that the licensee not allow that person to work in connection with the 22 licensed activity;

(18) To publish and make available at the office of the commission or elsewhere to anyone requesting it a list of the commission licensees, including the name, address, type of license, and license number of each licensee;

(19) To establish guidelines for determining what constitutes
active membership in bona fide nonprofit or charitable organizations
for the purposes of this chapter; and

30 (20) To perform all other matters and things necessary to carry out31 the purposes and provisions of this chapter.

32 <u>NEW SECTION.</u> Sec. 3. This act is necessary for the immediate 33 preservation of the public peace, health, or safety, or support of the 34 state government and its existing public institutions, and takes effect 35 immediately.

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