## SENATE BILL 6781

State of Washington59th Legislature2006 Regular SessionBy Senators Prentice, Pflug, Fraser, Parlette, Shin and SchoeslerRead first time 01/23/2006.Referred to Committee on Ways & Means.

1 AN ACT Relating to environmental remediation; amending RCW 2 82.04.190; reenacting and amending RCW 82.04.050; adding a new section 3 to chapter 82.04 RCW; and providing an expiration date.

4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

5 Sec. 1. RCW 82.04.050 and 2005 c 515 s 2 and 2005 c 514 s 101 are 6 each reenacted and amended to read as follows:

7 (1) "Sale at retail" or "retail sale" means every sale of tangible 8 personal property (including articles produced, fabricated, or imprinted) to all persons irrespective of the nature of their business 9 10 and including, among others, without limiting the scope hereof, persons who install, repair, clean, alter, improve, construct, or decorate real 11 12 or personal property of or for consumers other than a sale to a person 13 who presents a resale certificate under RCW 82.04.470 and who:

(a) Purchases for the purpose of resale as tangible personal
property in the regular course of business without intervening use by
such person, but a purchase for the purpose of resale by a regional
transit authority under RCW 81.112.300 is not a sale for resale; or

(b) Installs, repairs, cleans, alters, imprints, improves,
 constructs, or decorates real or personal property of or for consumers,

if such tangible personal property becomes an ingredient or component of such real or personal property without intervening use by such person; or

4 (c) Purchases for the purpose of consuming the property purchased 5 in producing for sale a new article of tangible personal property or 6 substance, of which such property becomes an ingredient or component or 7 is a chemical used in processing, when the primary purpose of such 8 chemical is to create a chemical reaction directly through contact with 9 an ingredient of a new article being produced for sale; or

10 (d) Purchases for the purpose of consuming the property purchased 11 in producing ferrosilicon which is subsequently used in producing 12 magnesium for sale, if the primary purpose of such property is to 13 create a chemical reaction directly through contact with an ingredient 14 of ferrosilicon; ((<del>{or})</del>)) <u>or</u>

(e) Purchases for the purpose of providing the property to 15 consumers as part of competitive telephone service, as defined in RCW 16 17 82.04.065. The term shall include every sale of tangible personal property which is used or consumed or to be used or consumed in the 18 performance of any activity classified as a "sale at retail" or "retail 19 sale" even though such property is resold or utilized as provided in 20 21 (a), (b), (c), (d), or (e) of this subsection following such use. The 22 term also means every sale of tangible personal property to persons 23 engaged in any business which is taxable under RCW 82.04.280 (2) and 24 (7), 82.04.290, and 82.04.2908; or

(f) Purchases for the purpose of satisfying the person's obligations under an extended warranty as defined in subsection (7) of this section, if such tangible personal property replaces or becomes an ingredient or component of property covered by the extended warranty without intervening use by such person.

30 (2) The term "sale at retail" or "retail sale" shall include the 31 sale of or charge made for tangible personal property consumed and/or 32 for labor and services rendered in respect to the following:

(a) The installing, repairing, cleaning, altering, imprinting, or
improving of tangible personal property of or for consumers, including
charges made for the mere use of facilities in respect thereto, but
excluding charges made for the use of self-service laundry facilities,
and also excluding sales of laundry service to nonprofit health care

facilities, and excluding services rendered in respect to live animals,
 birds and insects;

(b) The constructing, repairing, decorating, or improving of new or 3 existing buildings or other structures under, upon, or above real 4 property of or for consumers, including the installing or attaching of 5 any article of tangible personal property therein or thereto, whether 6 7 or not such personal property becomes a part of the realty by virtue of installation, and shall also include the sale of services or charges 8 made for the clearing of land and the moving of earth excepting the 9 10 mere leveling of land used in commercial farming or agriculture;

(c) The charge for labor and services rendered in respect to 11 constructing, repairing, or improving any structure upon, above, or 12 13 under any real property owned by an owner who conveys the property by 14 title, possession, or any other means to the person performing such construction, repair, or improvement for the purpose of performing such 15 16 construction, repair, or improvement and the property is then 17 reconveyed by title, possession, or any other means to the original 18 owner;

(d) The sale of or charge made for labor and services rendered in 19 respect to the cleaning, fumigating, razing or moving of existing 20 buildings or structures, but shall not include the charge made for 21 22 janitorial services; and for purposes of this section the term "janitorial services" shall mean those cleaning and caretaking services 23 24 ordinarily performed by commercial janitor service businesses 25 including, but not limited to, wall and window washing, floor cleaning and waxing, and the cleaning in place of rugs, drapes and upholstery. 26 27 The term "janitorial services" does not include painting, papering, repairing, furnace or septic tank cleaning, snow 28 removal or 29 sandblasting;

30 (e) The sale of or charge made for labor and services rendered in 31 respect to automobile towing and similar automotive transportation 32 services, but not in respect to those required to report and pay taxes 33 under chapter 82.16 RCW;

(f) The sale of and charge made for the furnishing of lodging and all other services by a hotel, rooming house, tourist court, motel, trailer camp, and the granting of any similar license to use real property, as distinguished from the renting or leasing of real property, and it shall be presumed that the occupancy of real property

for a continuous period of one month or more constitutes a rental or lease of real property and not a mere license to use or enjoy the same. For the purposes of this subsection, it shall be presumed that the sale of and charge made for the furnishing of lodging for a continuous period of one month or more to a person is a rental or lease of real property and not a mere license to enjoy the same;

7 (g) The sale of or charge made for tangible personal property, labor and services to persons taxable under (a), (b), (c), (d), (e), 8 and (f) of this subsection when such sales or charges are for property, 9 labor and services which are used or consumed in whole or in part by 10 such persons in the performance of any activity defined as a "sale at 11 retail or "retail sale" even though such property, labor and services 12 may be resold after such use or consumption. Nothing contained in this 13 subsection shall be construed to modify subsection (1) of this section 14 and nothing contained in subsection (1) of this section shall be 15 16 construed to modify this subsection.

17 (3) The term "sale at retail" or "retail sale" shall include the 18 sale of or charge made for personal, business, or professional services 19 including amounts designated as interest, rents, fees, admission, and 20 other service emoluments however designated, received by persons 21 engaging in the following business activities:

(a) Amusement and recreation services including but not limited to
 golf, pool, billiards, skating, bowling, ski lifts and tows, day trips
 for sightseeing purposes, and others, when provided to consumers;

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(c) Credit bureau services;

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(d) Automobile parking and storage garage services;

(b) Abstract, title insurance, and escrow services;

(e) Landscape maintenance and horticultural services but excluding
(i) horticultural services provided to farmers and (ii) pruning,
trimming, repairing, removing, and clearing of trees and brush near
electric transmission or distribution lines or equipment, if performed
by or at the direction of an electric utility;

33 (f) Service charges associated with tickets to professional 34 sporting events; and

(g) The following personal services: Physical fitness services,
tanning salon services, tattoo parlor services, steam bath services,
turkish bath services, escort services, and dating services.

38 (4)(a) The term shall also include:

1 (i) The renting or leasing of tangible personal property to 2 consumers; and

3 (ii) Providing tangible personal property along with an operator 4 for a fixed or indeterminate period of time. A consideration of this 5 is that the operator is necessary for the tangible personal property to 6 perform as designed. For the purpose of this subsection (4)(a)(ii), an 7 operator must do more than maintain, inspect, or set up the tangible 8 personal property.

9 (b) The term shall not include the renting or leasing of tangible 10 personal property where the lease or rental is for the purpose of 11 sublease or subrent.

12 (5) The term shall also include the providing of telephone service,13 as defined in RCW 82.04.065, to consumers.

14 (6) The term shall also include the sale of prewritten computer 15 software other than a sale to a person who presents a resale 16 certificate under RCW 82.04.470, regardless of the method of delivery 17 to the end user, but shall not include custom software or the 18 customization of prewritten computer software.

(7) The term shall also include the sale of or charge made for an 19 extended warranty to a consumer. For purposes of this subsection, 20 21 "extended warranty" means an agreement for a specified duration to 22 perform the replacement or repair of tangible personal property at no additional charge or a reduced charge for tangible personal property, 23 24 labor, or both, or to provide indemnification for the replacement or 25 repair of tangible personal property, based on the occurrence of specified events. The term "extended warranty" does not include an 26 27 agreement, otherwise meeting the definition of extended warranty in this subsection, if no separate charge is made for the agreement and 28 the value of the agreement is included in the sales price of the 29 30 tangible personal property covered by the agreement. For purposes of 31 this subsection, "sales price" has the same meaning as in RCW 32 82.08.010.

(8) The term shall not include the sale of or charge made for labor and services rendered in respect to the building, repairing, or improving of any street, place, road, highway, easement, right of way, mass public transportation terminal or parking facility, bridge, tunnel, or trestle which is owned by a municipal corporation or

political subdivision of the state or by the United States and which is
 used or to be used primarily for foot or vehicular traffic including
 mass transportation vehicles of any kind.

(9) The term shall also not include sales of chemical sprays or 4 5 washes to persons for the purpose of postharvest treatment of fruit for the prevention of scald, fungus, mold, or decay, nor shall it include 6 7 sales of feed, seed, seedlings, fertilizer, agents for enhanced pollination including insects such as bees, and spray materials to: 8 (a) Persons who participate in the federal conservation reserve 9 program, the environmental quality incentives program, the wetlands 10 reserve program, and the wildlife habitat incentives program, or their 11 12 successors administered by the United States department of agriculture; 13 (b) farmers for the purpose of producing for sale any agricultural product; and (c) farmers acting under cooperative habitat development 14 or access contracts with an organization exempt from federal income tax 15 16 under 26 U.S.C. Sec. 501(c)(3) or the Washington state department of 17 fish and wildlife to produce or improve wildlife habitat on land that the farmer owns or leases. 18

(10) The term shall not include the sale of or charge made for 19 labor and services rendered in respect to the constructing, repairing, 20 21 decorating, or improving of new or existing buildings or other 22 structures under, upon, or above real property of or for the United States, any instrumentality thereof, or a county or city housing 23 24 authority created pursuant to chapter 35.82 RCW, including the 25 installing, or attaching of any article of tangible personal property therein or thereto, whether or not such personal property becomes a 26 27 part of the realty by virtue of installation. Nor shall the term include the sale of services or charges made for the clearing of land 28 the moving of earth of or for the 29 and United States, any instrumentality thereof, or a county or city housing authority. 30 Nor 31 shall the term include the sale of services or charges made for 32 cleaning up for the United States, or its instrumentalities, radioactive waste and other byproducts of weapons production and 33 nuclear research and development. 34

35 (11) The term shall not include the sale of or charge made for 36 labor, services, or tangible personal property pursuant to agreements 37 providing maintenance services for bus, rail, or rail fixed guideway

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equipment when a regional transit authority is the recipient of the
 labor, services, or tangible personal property, and a transit agency,
 as defined in RCW 81.104.015, performs the labor or services.

4 (12) Until July 1, 2008, the term shall not include the sale of or
5 charge made for labor and services rendered for environmental remedial
6 action as defined in section 3(2) of this act.

7 **Sec. 2.** RCW 82.04.190 and 2005 c 514 s 103 are each amended to 8 read as follows:

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"Consumer" means the following:

(1) Any person who purchases, acquires, owns, holds, or uses any 10 11 article of tangible personal property irrespective of the nature of the 12 person's business and including, among others, without limiting the 13 scope hereof, persons who install, repair, clean, alter, improve, construct, or decorate real or personal property of or for consumers 14 15 other than for the purpose (a) of resale as tangible personal property 16 in the regular course of business or (b) of incorporating such property 17 as an ingredient or component of real or personal property when installing, repairing, cleaning, altering, imprinting, improving, 18 constructing, or decorating such real or personal property of or for 19 20 consumers or (c) of consuming such property in producing for sale a new 21 article of tangible personal property or a new substance, of which such property becomes an ingredient or component or as a chemical used in 22 23 processing, when the primary purpose of such chemical is to create a 24 chemical reaction directly through contact with an ingredient of a new article being produced for sale or (d) of consuming the property 25 26 purchased in producing ferrosilicon which is subsequently used in 27 producing magnesium for sale, if the primary purpose of such property is to create a chemical reaction directly through contact with an 28 ingredient of ferrosilicon or (e) of satisfying the person's 29 obligations under an extended warranty as defined in RCW 82.04.050(7), 30 31 if such tangible personal property replaces or becomes an ingredient or component of property covered by the extended warranty without 32 33 intervening use by such person;

(2)(a) Any person engaged in any business activity taxable under
RCW 82.04.290 or 82.04.2908; (b) any person who purchases, acquires, or
uses any telephone service as defined in RCW 82.04.065, other than for
resale in the regular course of business; (c) any person who purchases,

acquires, or uses any service defined in RCW 82.04.050(2)(a), other 1 2 than for resale in the regular course of business or for the purpose of satisfying the person's obligations under an extended warranty as 3 defined in RCW 82.04.050(7); (d) any person who purchases, acquires, or 4 5 uses any amusement and recreation service defined in RCW 82.04.050(3)(a), other than for resale in the regular course of 6 7 business; (e) any person who is an end user of software; and (f) any person who purchases or acquires an extended warranty as defined in RCW 8 82.04.050(7) other than for resale in the regular course of business; 9

10 (3) Any person engaged in the business of contracting for the building, repairing or improving of any street, place, road, highway, 11 12 easement, right of way, mass public transportation terminal or parking facility, bridge, tunnel, or trestle which is owned by a municipal 13 14 corporation or political subdivision of the state of Washington or by the United States and which is used or to be used primarily for foot or 15 16 vehicular traffic including mass transportation vehicles of any kind as 17 defined in RCW 82.04.280, in respect to tangible personal property when such person incorporates such property as an ingredient or component of 18 such publicly owned street, place, road, highway, easement, right of 19 way, mass public transportation terminal or parking facility, bridge, 20 21 tunnel, or trestle by installing, placing or spreading the property in or upon the right of way of such street, place, road, highway, 22 easement, bridge, tunnel, or trestle or in or upon the site of such 23 24 mass public transportation terminal or parking facility;

25 (4) Any person who is an owner, lessee or has the right of 26 possession to or an easement in real property which is being 27 constructed, repaired, decorated, improved, or otherwise altered by a person engaged in business, excluding only (a) municipal corporations 28 or political subdivisions of the state in respect to labor and services 29 rendered to their real property which is used or held for public road 30 31 purposes, and (b) the United States, instrumentalities thereof, and 32 county and city housing authorities created pursuant to chapter 35.82 RCW in respect to labor and services rendered to their real property. 33 Nothing contained in this or any other subsection of this definition 34 35 shall be construed to modify any other definition of "consumer";

36 (5) Any person who is an owner, lessee, or has the right of37 possession to personal property which is being constructed, repaired,

improved, cleaned, imprinted, or otherwise altered by a person engaged in business;

3 (6) Any person engaged in the business of constructing, repairing, decorating, or improving new or existing buildings or other structures 4 under, upon, or above real property of or for the United States, any 5 instrumentality thereof, or a county or city housing authority created 6 pursuant to chapter 35.82 RCW, including the installing or attaching of 7 any article of tangible personal property therein or thereto, whether 8 9 or not such personal property becomes a part of the realty by virtue of 10 installation; also, any person engaged in the business of clearing land and moving earth of or for the United States, any instrumentality 11 12 thereof, or a county or city housing authority created pursuant to 13 chapter 35.82 RCW. Any such person shall be a consumer within the 14 meaning of this subsection in respect to tangible personal property incorporated into, installed in, or attached to such building or other 15 structure by such person, except that consumer does not include any 16 17 person engaged in the business of constructing, repairing, decorating, or improving new or existing buildings or other structures under, upon, 18 or above real property of or for the United States, or any 19 instrumentality thereof, if the investment project would qualify for 20 21 sales and use tax deferral under chapter 82.63 RCW if undertaken by a 22 private entity;

(7) Any person who is a lessor of machinery and equipment, the 23 24 rental of which is exempt from the tax imposed by RCW 82.08.020 under 25 RCW 82.08.02565, with respect to the sale of or charge made for tangible personal property consumed in respect to repairing the 26 27 machinery and equipment, if the tangible personal property has a useful life of less than one year. Nothing contained in this or any other 28 subsection of this section shall be construed to modify any other 29 definition of "consumer"; 30

31 (8) Any person engaged in the business of cleaning up for the 32 United States, or its instrumentalities, radioactive waste and other 33 byproducts of weapons production and nuclear research and development; 34 ((and))

35 (9) Any person who is an owner, lessee, or has the right of 36 possession of tangible personal property that, under the terms of an 37 extended warranty as defined in RCW 82.04.050(7), has been repaired or

1 is replacement property, but only with respect to the sale of or charge 2 made for the repairing of the tangible personal property or the 3 replacement property; and

4 (10) Until July 1, 2008, any person engaged in the business of
5 conducting environmental remedial action as defined in section 3(2) of
6 this act.

7 <u>NEW SECTION.</u> Sec. 3. A new section is added to chapter 82.04 RCW 8 to read as follows:

9 (1) Upon every person engaging within this state in the business of 10 environmental remedial action, the amount of tax with respect to such 11 business shall be equal to the value of the gross income of the 12 business multiplied by the rate 0.471 percent.

13 (2) For purposes of this chapter, "environmental remedial action" 14 means:

(a) Those services related to the identification, investigation, or 15 16 cleanup arising out of the release or threatened release of hazardous 17 substances that are conducted under contract with the department of ecology or under an enforcement order, agreed order, or consent decree 18 executed by the department of ecology, or those services, when 19 20 evaluated as a whole, that are the substantial equivalent of a 21 department of ecology-conducted or supervised remedial action under the model toxics control act, chapter 70.105D RCW; or 22

23 (b) Those services related to the identification, investigation, or 24 cleanup of a facility that are conducted under contract with the United States environmental protection agency or under an order or consent 25 26 decree executed by the United States environmental protection agency, or that are consistent with the national contingency plan adopted under 27 the comprehensive environmental response compensation and liability 28 act, 42 U.S.C. Sec. 9605 as it exists on July 1, 1998, and those 29 services are conducted at facilities that are included on the national 30 31 priorities list adopted under 42 U.S.C. Sec. 9605 as it exists on July 1, 1998, or at facilities subject to a removal action authorized under 32 42 U.S.C. Sec. 9604 as it exists on July 1, 1998. 33

34 (3) A site is eligible for environmental remedial action upon
 35 submittal, via certified mail to the department of ecology and the
 36 department of revenue, of the following:

(a) A certification from the owner, the department of ecology, or
 the United States environmental protection agency, containing the
 following information:

4 (i) The location of the site, shown on a map and identified by 5 parcel number or numbers and street address;

6 (ii) The name and address and daytime phone number of a contact 7 person;

(iii) A statement that the proposed environmental remedial actions 8 will be conducted by the department of ecology or its authorized 9 contractor under chapter 70.105D RCW or will be substantially 10 equivalent to a department of ecology-conducted or supervised remedial 11 12 action under the model toxics control act, chapter 70.105D RCW, or will 13 be conducted by the United States environmental protection agency or its authorized contractor or will be consistent with the national 14 contingency plan under 42 U.S.C. Sec. 9605 as it exists on July 1, 15 1998; and 16

(iv) A description of the proposed environmental remedial actionsto be taken; and

(b)(i) A certification from a certified underground storage tank service supervisor as authorized in chapter 90.76 RCW, from a professional engineer licensed in the state of Washington, or from an environmental professional who subscribes to a code of professional responsibility administered by a recognized organization representing such professions containing the following information:

(A) Confirmation that an environmental remedial action as definedin this section is to be conducted at the site;

(B) The location of the site, shown on a map and identified by
parcel number or numbers and street address, and the approximate
location of the proposed environmental remedial action; and

30 (C) The name, address, telephone number, and uniform business31 identifier of the person providing the certification; or

(ii) If applicable to the site, a copy of an enforcement order,
 agreed order, or consent decree executed by the department of ecology
 or the United States environmental protection agency.

35 (4) The department of revenue shall respond in writing to the owner 36 within thirty days confirming receipt of the certification, or 37 certifications, of eligibility. Under RCW 82.32.330(3)(m), certification is subject to disclosure and copies may be obtained from
 the department upon request. The request shall be in writing and shall
 identify the site by county and parcel number or numbers.

4 (5) The owner shall provide a copy of the confirmation from the 5 department of revenue to each person who renders environmental remedial 6 action at the site. Each person who renders such action shall 7 separately state the charges for labor and services associated with the 8 environmental remedial action.

9 (6) Upon completion of the environmental remedial action, the owner 10 shall submit to the department of ecology a report documenting the 11 environmental remedial actions conducted at the site and documenting 12 compliance with the requirements of chapter 70.105D RCW.

13 (7) In addition to any other penalties, a person who files a 14 certificate with the department of ecology or the department of revenue that contains falsehoods or misrepresentations are subject to penalties 15 authorized under chapter 18.43 or 90.76 RCW or RCW 9A.76.175. Also, a 16 17 person who improperly reports the person's tax class shall be assessed a penalty of fifty percent of the tax due, in addition to other taxes 18 or penalties, together with interest. The department of revenue shall 19 waive the penalty imposed under this section if it finds that the 20 21 falsehoods or misrepresentations or improper reporting of the tax 22 classification was due to circumstances beyond the control of the 23 person.

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(8) This section expires July 1, 2008.

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