ENGROSSED SUBSTITUTE SENATE BILL 6800

State of Washington 59th Legislature 2006 Regular Session

By Senate Committee on Transportation (originally sponsored by Senators Haugen, Jacobsen and Rockefeller; by request of Governor Gregoire)

READ FIRST TIME 02/02/06.

AN ACT Relating to streamlining state transportation governance; 1 2 amending RCW 47.01.051, 47.01.061, 47.01.071, 47.01.075, 47.01.091, 3 47.01.101, 47.01.280, 47.05.021, 36.57A.191, 36.78.121, 36.79.120, 36.120.020, 43.10.101, 46.44.042, 46.44.080, 36.79.130, 46.44.090, 4 5 46.44.092, 46.44.096, 46.61.450, 46.68.113, 47.28.010, 47.28.170, 47.38.060, 47.52.133, 47.52.145, 47.52.210, 81.112.086, 6 36.56.121, 7 36.57A.070, 47.10.861, 47.10.862, 47.10.843, 47.10.844, 47.10.834, 47.10.835, 47.10.819, 47.10.820, 47.02.120, 47.02.140, 47.17.132, and 8 47.24.010; reenacting and amending RCW 43.88.030; adding a new section 9 to chapter 47.01 RCW; repealing RCW 44.75.010, 44.75.020, 44.75.030, 10 44.75.040, 44.75.050, 44.75.060, 44.75.070, 44.75.080, 11 44.75.090, 12 44.75.100, 44.75.110, 44.75.120, 44.75.800, 44.75.900, and 44.75.901; 13 and providing an effective date.

14 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

15 Sec. 1. RCW 47.01.051 and 1977 ex.s. c 151 s 5 are each amended to 16 read as follows:

There is hereby created a transportation commission, which shall consist of seven <u>voting</u> members appointed by the governor, with the consent of the senate. The present five members of the highway

commission shall serve as five initial members of the transportation 1 2 commission until their terms of office as highway commission members would have expired. The additional two members provided herein for the 3 transportation commission shall be appointed for initial terms to 4 expire on June 30, 1982, and June 30, 1983. Thereafter all terms shall 5 be for six years. No elective state official $((\frac{\partial r}{\partial t}))_{\perp}$ state officer, or 6 7 state employee shall be a member of the commission((, and not more than 8 four members of the commission shall at the time of appointment or thereafter during their respective terms of office be members of the 9 10 same major political party. At the time of appointment or thereafter 11 during their respective terms of office, four members of the commission 12 shall reside in the western part of the state and three members shall 13 reside in the eastern part of the state as divided north and south by 14 the summit of the Cascade mountains. No more than two members of the 15 commission shall reside in the same county)); however, the governor, or his or her designee, shall serve as a nonvoting member of the 16 commission. Commission appointments should reflect both a wide range 17 of transportation interests and a balanced statewide geographic 18 19 representation. Commissioners ((shall not be removed from office by the governor before the expiration of their terms unless for a 20 21 disqualifying change of residence or for cause based upon a determination of incapacity, incompetence, neglect of duty, or 22 malfeasance in office by the superior court of the state of Washington 23 24 in and for Thurston county upon petition and show cause proceedings 25 duly brought therefor in said court and directed to the commissioner in 26 question. No member shall be appointed for more than two consecutive 27 terms)) may be removed from office by the governor before the expiration of their terms for cause. 28

29 Sec. 2. RCW 47.01.061 and 2005 c 319 s 4 are each amended to read 30 as follows:

(1) The commission shall meet at such times as it deems advisable but at least ((once every month)) on a quarterly basis with meetings to be held in different parts of the state. It may adopt its own rules and regulations and may establish its own procedure. It shall act collectively in harmony with recorded resolutions or motions adopted by majority vote of at least four members. The commission may appoint an ((administrative secretary)) executive director, and shall elect one of 1 its members ((chairman)) chair for a term of one year. The ((chairman 2 shall be able to)) chair may vote on all matters before the commission. 3 The commission may from time to time retain planners, consultants, and 4 other technical personnel to advise it in the performance of its 5 duties.

6 (2) The commission shall submit to each regular session of the 7 legislature held in an odd-numbered year its own budget proposal 8 necessary for the commission's operations separate from that proposed 9 for the department.

10 (3) Each member of the commission shall be compensated in accordance with RCW 43.03.250 and shall be reimbursed for actual 11 12 necessary traveling and other expenses in going to, attending, and 13 returning from meetings of the commission, and actual and necessary 14 traveling and other expenses incurred in the discharge of such duties as may be requested by a majority vote of the commission or by the 15 secretary of transportation, but in no event shall ((a commissioner be 16 17 compensated in any year for more than one hundred twenty days, except the chairman of the commission who may be paid compensation for not 18 more than one hundred fifty days)) the entire commission membership be 19 compensated for more than one thousand two hundred thirty days 20 21 combined. Service on the commission shall not be considered as service 22 credit for the purposes of any public retirement system.

(4) Each member of the commission shall disclose any actual or
 potential conflict of interest, if applicable under the circumstance,
 regarding any commission business.

26 **Sec. 3.** RCW 47.01.071 and 2005 c 319 s 5 are each amended to read 27 as follows:

28 The transportation commission shall have the following functions, 29 powers, and duties:

30 (1) To propose policies to be adopted by the governor and the 31 legislature designed to assure the development and maintenance of a 32 comprehensive and balanced statewide transportation system which will 33 meet the needs of the people of this state for safe and efficient 34 transportation services. Wherever appropriate the policies shall 35 provide for the use of integrated, intermodal transportation systems to 36 implement the social, economic, and environmental policies, goals, and

1 objectives of the people of the state, and especially to conserve 2 nonrenewable natural resources including land and energy. To this end 3 the commission shall:

4 (a) Develop transportation policies which are based on the 5 policies, goals, and objectives expressed and inherent in existing 6 state laws;

7 (b) Inventory the adopted policies, goals, and objectives of the 8 local and area-wide governmental bodies of the state and define the 9 role of the state, regional, and local governments in determining 10 transportation policies, in transportation planning, and in 11 implementing the state transportation plan;

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(c) Propose a transportation policy for the state;

13 (d) Establish a procedure for review and revision of the state 14 transportation policy and for submission of proposed changes to the 15 governor and the legislature;

(e) To integrate the statewide transportation plan with the needs
of the elderly and handicapped, and to coordinate federal and state
programs directed at assisting local governments to answer such needs;

19 (2) To provide for the effective coordination of state 20 transportation planning with national transportation policy, state and 21 local land use policies, and local and regional transportation plans 22 and programs;

(3) In conjunction with the provisions under RCW 47.01.075, to
provide for public involvement in transportation designed to elicit the
public's views both with respect to adequate transportation services
and appropriate means of minimizing adverse social, economic,
environmental, and energy impact of transportation programs;

a comprehensive and balanced 28 (4) То prepare statewide transportation plan which shall be based on the transportation policy 29 adopted by the governor and the legislature, and applicable state and 30 federal laws. The plan shall be reviewed and revised, and submitted to 31 32 the governor and the house of representatives and senate standing committees on transportation, prior to each regular session of the 33 34 legislature during an even-numbered year thereafter.

The plan shall take into account federal law and regulations relating to the planning, construction, and operation of transportation facilities; 1 (5) To propose to the governor and the legislature prior to the 2 convening of each regular session held in an odd-numbered year a 3 recommended budget for the operations of the commission as required by 4 RCW 47.01.061;

5 (6) ((To approve the issuance and sale of all bonds authorized by 6 the legislature for capital construction of state highways, toll 7 facilities, Columbia Basin county roads (for which reimbursement to the 8 motor vehicle fund has been provided), urban arterial projects, and 9 aviation facilities;

10 (7)) To adopt such rules((, regulations, and policy directives)) 11 as may be necessary to carry out reasonably and properly those 12 functions expressly vested in the commission by statute;

13 (((8))) <u>(7)</u> To contract with the office of financial management or 14 other appropriate state agencies for administrative support, accounting 15 services, computer services, and other support services necessary to 16 carry out its other statutory duties;

17 (8) To conduct transportation-related studies and policy analysis 18 to the extent directed by the legislature in the omnibus transportation 19 appropriations act, or as otherwise provided in law, and subject to the 20 availability of amounts appropriated for this specific purpose; and

(9) To exercise such other specific powers and duties as may be vested in the transportation commission by this or any other provision of law.

24 **Sec. 4.** RCW 47.01.075 and 2005 c 319 s 6 are each amended to read 25 as follows:

26 (1) The transportation commission shall provide a <u>public</u> forum for 27 the development of transportation policy in Washington state to include coordination with regional transportation planning organizations, 28 transportation stakeholders, counties, cities, and citizens. 29 It may recommend to the secretary of transportation, the governor, and the 30 31 legislature means for obtaining appropriate citizen and professional involvement in all transportation policy formulation and other matters 32 33 related to the powers and duties of the department. It may further 34 hold hearings and explore ways to improve the mobility of the 35 citizenry. At least every five years, the commission shall convene 36 regional forums to gather citizen input on transportation issues.

1 (2) Every two years, in coordination with the development of the 2 state biennial budget, the commission shall prepare the statewide 3 multimodal transportation progress report that outlines the 4 transportation priorities of the ensuing biennium. The report must: 5 (a) Consider the citizen input gathered at the forums;

6 (b) Be developed with the assistance of state transportation-7 related agencies and organizations;

8 (c) Be developed with the input from state, local, and regional 9 jurisdictions, transportation service providers, and key transportation 10 stakeholders;

(d) Be considered by the secretary of transportation and other state transportation-related agencies in preparing proposed agency budgets and executive request legislation;

(e) Be submitted by the commission to the governor <u>and the</u>
 <u>legislature</u> by October 1st of each even-numbered year for consideration
 by the governor.

17 (3) In fulfilling its responsibilities under this section, the 18 commission may create ad hoc committees or other such committees of 19 limited duration as necessary.

20 (4) In order to promote a better transportation system, the 21 commission shall offer policy guidance and make recommendations to the 22 governor and the legislature in key issue areas, including but not 23 limited to:

24 (a) Transportation finance;

25 (b) Preserving, maintaining, and operating the statewide 26 transportation system;

27 (c) Transportation infrastructure needs;

28 (d) Promoting best practices for adoption and use by 29 transportation-related agencies and programs;

30 (e) Transportation efficiencies that will improve service delivery 31 and/or coordination;

32 (f) Improved planning and coordination among transportation 33 agencies and providers; and

34 (g) Use of intelligent transportation systems and other technology-35 based solutions.

36 **Sec. 5.** RCW 47.01.091 and 1977 ex.s. c 151 s 9 are each amended to 37 read as follows:

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1 The secretary shall establish such advisory councils as are 2 necessary to carry out the purposes of this ((1977 amendatory act)) 3 <u>title</u>, and to insure adequate public participation in the planning and 4 development of transportation facilities. Members of such councils 5 shall serve at the pleasure of the secretary and may receive per diem 6 and necessary expenses, in accordance with RCW 43.03.050 and 43.03.060, 7 as now or hereafter amended.

8 **Sec. 6.** RCW 47.01.101 and 2005 c 319 s 7 are each amended to read 9 as follows:

10 The secretary shall have the authority and it shall be his or her 11 duty:

12 (1) To serve as chief executive officer of the department with full13 administrative authority to direct all its activities;

14 (2) To organize the department as he or she may deem necessary to15 carry out the work and responsibilities of the department effectively;

16 (3) To designate and establish such transportation district, 17 region, or branch offices as may be necessary or convenient, and to 18 appoint assistants and delegate any powers, duties, and functions to 19 them or any officer or employee of the department as deemed necessary 20 to administer the department efficiently;

(4) To direct and coordinate the programs of the various divisions of the department to assure that they achieve the greatest possible mutual benefit, produce a balanced overall effort, and eliminate unnecessary duplication of activity;

(5) To adopt all department rules that are subject to the adoption
 procedures contained in the state administrative procedure act, except
 rules subject to adoption by the commission pursuant to statute;

(6) To maintain and safeguard the official records of the
 department, including the commission's recorded resolutions and orders;

30 (7) To provide, under contract or interagency agreement, ((full)) 31 staff support to the commission, including long-term technical and 32 <u>administrative support as needed</u>, to assist it in carrying out its 33 functions, powers, and duties;

(8) To execute and implement the biennial operating budget for the
 operation of the department in accordance with chapter 43.88 RCW and
 with legislative appropriation;

(9) To advise the governor and the legislature with respect to
 matters under the jurisdiction of the department; and

3 (10) To exercise all other powers and perform all other duties as4 are now or hereafter provided by law.

5 **Sec. 7.** RCW 47.01.280 and 2005 c 319 s 121 are each amended to 6 read as follows:

7 (1) Upon receiving an application for improvements to an existing 8 state highway or highways pursuant to RCW 43.160.074 from the community 9 economic revitalization board, the ((transportation commission)) 10 <u>department</u> shall, in a timely manner, determine whether or not the 11 proposed state highway improvements:

12 (a) Meet the safety and design criteria of the department of 13 transportation;

(b) Will impair the operational integrity of the existing highwaysystem; and

16 (c) Will affect any other improvements planned by the department((+ 17 and

18 (d) Will be consistent with its policies developed pursuant to RCW 19 47.01.071)).

(2) Upon completion of its determination of the factors contained 20 21 in subsection (1) of this section and any other factors it deems 22 pertinent, the ((transportation commission)) <u>department</u> shall forward its approval, as submitted or amended or disapproval of the proposed 23 24 improvements to the board, along with any recommendation it may wish to make concerning the desirability and feasibility of the proposed 25 26 development. Ιf the ((transportation commission)) department disapproves any proposed improvements, it shall specify its reasons for 27 disapproval. 28

(3) Upon notification from the board of an application's approval pursuant to RCW 43.160.074, the ((transportation commission)) department shall ((direct the department of transportation to)) carry out the improvements in coordination with the applicant.

33 **Sec. 8.** RCW 47.05.021 and 2005 c 319 s 8 are each amended to read 34 as follows:

35 (1) The department shall conduct periodic analyses of the entire 36 state highway system((-)) and report to the ((commission)) office of <u>financial management</u> and the chairs of the transportation committees of the senate and house of representatives, any subsequent recommendations to subdivide, classify, and subclassify all designated state highways into the following three functional classes:

5 (a) The "principal arterial system" shall consist of a connected 6 network of rural arterial routes with appropriate extensions into and 7 through urban areas, including all routes designated as part of the 8 interstate system, which serve corridor movements having travel 9 characteristics indicative of substantial statewide and interstate 10 travel;

(b) The "minor arterial system" shall, in conjunction with the principal arterial system, form a rural network of arterial routes linking cities and other activity centers which generate long distance travel, and, with appropriate extensions into and through urban areas, form an integrated network providing interstate and interregional service; and

(c) The "collector system" shall consist of routes which primarily serve the more important intercounty, intracounty, and intraurban travel corridors, collect traffic from the system of local access roads and convey it to the arterial system, and on which, regardless of traffic volume, the predominant travel distances are shorter than on arterial routes.

23 (2) The ((transportation commission)) <u>department</u> shall adopt a 24 functional classification of highways. The ((commission)) department 25 shall consider ((the recommendations of the department and testimony)) <u>comments</u> from the public and local municipalities. The ((commission)) 26 27 department shall give consideration to criteria consistent with this and federal regulations relating to the functional 28 section classification of highways, including but not limited to the following: 29

30 (a) Urban population centers within and without the state31 stratified and ranked according to size;

32 (b) Important traffic generating economic activities, including but 33 not limited to recreation, agriculture, government, business, and 34 industry;

35 (c) Feasibility of the route, including availability of alternate 36 routes within and without the state;

37 (d) Directness of travel and distance between points of economic 38 importance;

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- (e) Length of trips;

2 (f) Character and volume of traffic;

3 (g) Preferential consideration for multiple service which shall4 include public transportation;

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(h) Reasonable spacing depending upon population density; and

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(i) System continuity.

7 (3) The ((transportation commission)) department or the legislature shall designate state highways of statewide significance under RCW 8 9 47.06.140. If the ((commission)) <u>department</u> designates a state highway of statewide significance, it shall submit a list of such facilities 10 11 for adoption by the legislature. This statewide system shall include at a minimum interstate highways and other statewide principal 12 arterials that are needed to connect major communities across the state 13 and support the state's economy. 14

15 (4) The ((transportation commission)) department shall designate a 16 freight and goods transportation system. This statewide system shall 17 include state highways, county roads, and city streets. The 18 ((commission)) department, in cooperation with cities and counties, 19 shall review and make recommendations to the legislature regarding 20 policies governing weight restrictions and road closures which affect 21 the transportation of freight and goods.

22 Sec. 9. RCW 36.57A.191 and 2003 c 363 s 304 are each amended to 23 read as follows:

As a condition of receiving state funding, a public transportation benefit area authority shall submit a maintenance and preservation management plan for certification by the <u>department of</u> transportation ((commission or its successor entity)). The plan must inventory all transportation system assets within the direction and control of the authority, and provide a preservation plan based on lowest life-cycle cost methodologies.

31 Sec. 10. RCW 36.78.121 and 2003 c 363 s 307 are each amended to 32 read as follows:

33 The county road administration board, or its successor entity, 34 shall establish a standard of good practice for maintenance of 35 transportation system assets. This standard must be implemented by all 36 counties no later than December 31, 2007. The board shall develop a 1 model maintenance management system for use by counties. The board 2 shall develop rules to assist the counties in the implementation of 3 this system. Counties shall annually submit their maintenance plans to 4 the board. The board shall compile the county data regarding 5 maintenance management and annually submit it to the ((transportation 6 commission or its successor entity)) office of financial management.

7 **Sec. 11.** RCW 36.79.120 and 1988 c 26 s 6 are each amended to read 8 as follows:

9 Counties receiving funds from the rural arterial trust account for construction of arterials and the construction of replacement bridges 10 11 funded by the federal bridge replacement program on access roads in rural areas shall provide such matching funds as established by rules 12 recommended by the board, subject to review, revision, and final 13 approval by the ((state transportation commission)) office of financial 14 15 management. Matching requirements shall be established after 16 appropriate studies by the board, taking into account financial 17 resources available to counties to meet arterial needs.

18 Sec. 12. RCW 36.79.130 and 1983 1st ex.s. c 49 s 13 are each 19 amended to read as follows:

Not later than November 1st of each even-numbered year the board shall prepare and present to the ((state transportation commission)) office of financial management a recommended budget for expenditures from the rural arterial trust account during the ensuing biennium. The budget shall contain an estimate of the revenues to be credited to the rural arterial trust account.

The ((state transportation commission)) office of financial management shall review the budget as recommended, revise the budget as it deems proper, and include the budget as revised as a separate section of the transportation budget which it shall submit to the governor pursuant to chapter 43.88 RCW.

31 **Sec. 13.** RCW 36.120.020 and 2002 c 56 s 102 are each amended to 32 read as follows:

33 The definitions in this section apply throughout this chapter 34 unless the context clearly requires otherwise.

(1) "Board" means the governing body of a regional transportation
 investment district.

3 (2) "Department" means the Washington state department of 4 transportation.

5 (3) "Highway of statewide significance" means an existing or 6 proposed state route or federal interstate designated as a highway of 7 statewide significance by the transportation commission, ((its 8 successor entity)) the department, or the legislature.

9 (4) "Lead agency" means a public agency that by law can plan, 10 design, and build a transportation project and has been so designated 11 by the district.

12 (5) "Regional transportation investment district" or "district" 13 means a municipal corporation whose boundaries are coextensive with two 14 or more contiguous counties and that has been created by county 15 legislative authorities and a vote of the people under this chapter to 16 implement a regional transportation investment plan.

17 (6) "Regional transportation investment district planning 18 committee" or "planning committee" means the advisory committee created 19 under RCW 36.120.030 to create and propose to county legislative 20 authorities a regional transportation investment plan to develop, 21 finance, and construct transportation projects.

(7) "Regional transportation investment plan" or "plan" means a plan to develop, construct, and finance a transportation project or projects.

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(8) "Transportation project" means:

(a) A capital improvement or improvements to a highway that has
been designated, in whole or in part, as a highway of statewide
significance, including an extension, that:

29 (i) Adds a lane or new lanes to an existing state or federal 30 highway; or

(ii) Repairs or replaces a lane or lanes damaged by an eventdeclared an emergency by the governor before January 1, 2002.

33 (b) A capital improvement or improvements to all or a portion of a 34 highway of statewide significance, including an extension, and may 35 include the following associated multimodal capital improvements:

36 (i) Approaches to highways of statewide significance;

37 (ii) High-occupancy vehicle lanes;

38 (iii) Flyover ramps;

1 (iv) Park and ride lots;

2 (v) Bus pullouts;

3 (vi) Vans for vanpools;

4 (vii) Buses; and

5 (viii) Signalization, ramp metering, and other transportation 6 system management improvements.

7 (c) A capital improvement or improvements to all or a portion of a 8 city street, county road, or existing highway or the creation of a new 9 highway that intersects with a highway of statewide significance, if 10 all of the following conditions are met:

(i) The project is included in a plan that makes highway improvement projects that add capacity to a highway or highways of statewide significance;

14 (ii) The secretary of transportation determines that the project 15 would better relieve traffic congestion than investing that same money 16 in adding capacity to a highway of statewide significance;

(iii) Matching money equal to one-third of the total cost of the project is provided by local entities, including but not limited to a metropolitan planning organization, county, city, port, or private entity in which a county participating in a plan is located. Local entities may use federal grants to meet this matching requirement;

(iv) In no case may the cumulative regional transportation investment district contribution to all projects constructed under this subsection (8)(c) exceed ten percent of the revenues generated by the district;

26 (v) In no case may the cumulative regional transportation 27 investment district contribution to all projects constructed under this 28 subsection (8)(c) exceed one billion dollars; and

(vi) The specific projects are included within the plan andsubmitted as part of the plan to a vote of the people.

31 (d) Operations, preservation, and maintenance are excluded from 32 this definition and may not be included in a regional transportation 33 investment plan.

(9) "Weighted vote" means a vote that reflects the population each board or planning committee member represents relative to the population represented by the total membership of the board or planning committee. Population will be determined using the federal 2000 census or subsequent federal census data. 1 Sec. 14. RCW 43.10.101 and 2005 c 319 s 104 are each amended to
2 read as follows:

The attorney general shall prepare annually a report to the 3 4 transportation committees of the legislature, the governor, the department of transportation, and the transportation commission((, and 5 the transportation performance audit board)) comprising a comprehensive 6 7 summary of all cases involving tort claims against the department of 8 transportation involving highways which were concluded and closed in 9 the previous calendar year. The report shall include for each case closed: 10

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(1) A summary of the factual background of the case;

12 (2) Identification of the attorneys representing the state and the13 opposing parties;

14 (3) A synopsis of the legal theories asserted and the defenses 15 presented;

16 (4) Whether the case was tried, settled, or dismissed, and in whose 17 favor;

18 (5) The approximate number of attorney hours expended by the state 19 on the case, together with the corresponding dollar amount billed 20 therefore; and

(6) Such other matters relating to the case as the attorney general deems relevant or appropriate, especially including any comments or recommendations for changes in statute law or agency practice that might effectively reduce the exposure of the state to such tort claims.

25 **Sec. 15.** RCW 46.44.042 and 1996 c 116 s 1 are each amended to read 26 as follows:

Subject to the maximum gross weights specified in RCW 46.44.041, it 27 is unlawful to operate any vehicle upon the public highways with a 28 gross weight, including load, upon any tire concentrated upon the 29 30 surface of the highway in excess of six hundred pounds per inch width 31 of such tire. An axle manufactured after July 31, 1993, carrying more than ten thousand pounds gross weight must be equipped with four or 32 more tires. ((Effective January 1, 1997,)) An axle carrying more than 33 ten thousand pounds gross weight must have four or more tires, 34 regardless of date of manufacture. Instead of the four or more tires 35 36 per axle requirements of this section, an axle may be equipped with two 37 tires limited to five hundred pounds per inch width of tire. This

1 section does not apply to vehicles operating under oversize or 2 overweight permits, or both, issued under RCW 46.44.090, while carrying 3 a nonreducible load.

The following equipment may operate at six hundred pounds per inch 4 5 width of tire: (1) A nonliftable steering axle or axles on the power unit; (2) a tiller axle on fire fighting apparatus; (3) a rear booster 6 7 trailing axle equipped with two tires on a ready-mix concrete transit truck; and (4) a straddle trailer manufactured before January 1, 1996, 8 9 equipped with single-tire axles or a single axle using a walking beam 10 supported by two in-line single tires and used exclusively for the transport of fruit bins between field, storage, and processing. 11 Α straddle trailer manufactured after January 1, 1996, meeting this use 12 13 criteria may carry five hundred fifteen pounds per inch width of tire 14 on sixteen and one-half inch wide tires.

For the purpose of this section, the width of tire in case of solid rubber or hollow center cushion tires, so long as the use thereof may be permitted by the law, shall be measured between the flanges of the rim. For the purpose of this section, the width of tires in case of pneumatic tires shall be the maximum overall normal inflated width as stipulated by the manufacturer when inflated to the pressure specified and without load thereon.

22 The department of transportation, ((under rules adopted by the transportation commission)) by rule with respect to state highways, and 23 24 local authority, with respect to a public highway under its a 25 jurisdiction, may extend the weight table in RCW 46.44.041 to one hundred fifteen thousand pounds. However, the extension must be in 26 27 compliance with federal law, and vehicles operating under the extension must be in full compliance with the 1997 axle and tire requirements 28 under this section. 29

30 Sec. 16. RCW 46.44.080 and 1977 ex.s. c 151 s 29 are each amended 31 to read as follows:

Local authorities with respect to public highways under their jurisdiction may prohibit the operation thereon of motor trucks or other vehicles or may impose limits as to the weight thereof, or any other restrictions as may be deemed necessary, whenever any such public highway by reason of rain, snow, climatic or other conditions, will be seriously damaged or destroyed unless the operation of vehicles thereon

be prohibited or restricted or the permissible weights thereof reduced: 1 2 PROVIDED, That whenever a highway has been closed generally to vehicles or specified classes of vehicles, local authorities shall by general 3 rule or by special permit authorize the operation thereon of school 4 5 buses, emergency vehicles, and motor trucks transporting perishable commodities or commodities necessary for the health and welfare of б 7 local residents under such weight and speed restrictions as the local authorities deem necessary to protect the highway from undue damage: 8 9 PROVIDED FURTHER, That the governing authorities of incorporated cities and towns shall not prohibit the use of any city street designated ((by 10 the transportation commission as forming)) a part of the route of any 11 primary state highway through any such incorporated city or town by 12 13 vehicles or any class of vehicles or impose any restrictions or reductions in permissible weights unless such restriction, limitation, 14 or prohibition, or reduction in permissible weights be first approved 15 16 in writing by the department of transportation.

17 The local authorities imposing any such restrictions or limitations, or prohibiting any use or reducing the permissible weights 18 shall do so by proper ordinance or resolution and shall erect or cause 19 20 to be erected and maintained signs designating the provisions of the 21 ordinance or resolution in each end of the portion of any public 22 highway affected thereby, and no such ordinance or resolution shall be 23 effective unless and until such signs are erected and maintained.

24 The department shall have the same authority as hereinabove granted 25 to local authorities to prohibit or restrict the operation of vehicles upon state highways. The department shall give public notice of 26 27 closure or restriction. The department may issue special permits for the operation of school buses and motor trucks transporting perishable 28 commodities or commodities necessary for the health and welfare of 29 30 local residents under specified weight and speed restrictions as may be 31 necessary to protect any state highway from undue damage.

32 **Sec. 17.** RCW 46.44.090 and 2001 c 262 s 1 are each amended to read 33 as follows:

The department of transportation, pursuant to <u>its</u> rules ((adopted by the transportation commission)) with respect to state highways, and local authorities, with respect to public highways under their jurisdiction, may, upon application in writing and good cause being

shown therefor, issue a special permit in writing, or electronically, authorizing the applicant to operate or move a vehicle or combination of vehicles of a size, weight of vehicle, or load exceeding the maximum set forth in RCW 46.44.010, 46.44.020, 46.44.030, 46.44.034, and 46.44.041 upon any public highway under the jurisdiction of the authority granting such permit and for the maintenance of which such authority is responsible.

8 **Sec. 18.** RCW 46.44.092 and 1989 c 398 s 2 are each amended to read 9 as follows:

10 Special permits may not be issued for movements on any state 11 highway outside the limits of any city or town in excess of the 12 following widths:

13 On two-lane highways, fourteen feet;

14 On multiple-lane highways where a physical barrier serving as a 15 median divider separates opposing traffic lanes, twenty feet;

16 On multiple-lane highways without a physical barrier serving as a 17 median divider, thirty-two feet.

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These limits apply except under the following conditions:

19 (1) In the case of buildings, the limitations referred to in this 20 section for movement on any two lane state highway other than the 21 national system of interstate and defense highways may be exceeded under the following conditions: (a) Controlled vehicular traffic shall 22 be maintained in one direction at all times; (b) the maximum distance 23 of movement shall not exceed five miles; additional contiguous permits 24 shall not be issued to exceed the five-mile limit: PROVIDED, That when 25 26 the department of transportation((, pursuant to general rules adopted by the transportation commission,)) determines a hardship would result, 27 this limitation may be exceeded upon approval of the department of 28 29 transportation; (c) prior to issuing a permit а qualified 30 transportation department employee shall make a visual inspection of 31 the building and route involved determining that the conditions listed herein shall be complied with and that structures or overhead 32 obstructions may be cleared or moved in order to maintain a constant 33 and uninterrupted movement of the building; (d) special escort or other 34 precautions may be imposed to assure movement is made under the safest 35 36 possible conditions, and the Washington state patrol shall be advised 37 when and where the movement is to be made;

(2) Permits may be issued for widths of vehicles in excess of the
 preceding limitations on highways or sections of highways which have
 been designed and constructed for width in excess of such limitations;

4 (3) Permits may be issued for vehicles with a total outside width,
5 including the load, of nine feet or less when the vehicle is equipped
6 with a mechanism designed to cover the load pursuant to RCW 46.61.655;

7 (4) These limitations may be rescinded when certification is made 8 by military officials, or by officials of public or private power 9 facilities, or when in the opinion of the department of transportation 10 the movement or action is a necessary movement or action: PROVIDED 11 FURTHER, That in the judgment of the department of transportation the 12 structures and highway surfaces on the routes involved are capable of 13 sustaining widths in excess of such limitation;

14 (5) These limitations shall not apply to movement during daylight hours on any two lane state highway where the gross weight, including 15 16 load, does not exceed eighty thousand pounds and the overall width of 17 load does not exceed sixteen feet: PROVIDED, That the minimum and maximum speed of such movements, prescribed routes of such movements, 18 the times of such movements, limitation upon frequency of trips (which 19 limitation shall be not less than one per week), and conditions to 20 21 assure safety of traffic may be prescribed by the department of 22 transportation or local authority issuing such special permit.

The applicant for any special permit shall specifically describe the vehicle or vehicles and load to be operated or moved and the particular state highways for which permit to operate is requested and whether such permit is requested for a single trip or for continuous operation.

28 **Sec. 19.** RCW 46.44.096 and 1996 c 92 s 1 are each amended to read 29 as follows:

In determining fees according to RCW 46.44.0941, mileage on state primary and secondary highways shall be determined from the planning survey records of the department of transportation, and the gross weight of the vehicle or vehicles, including load, shall be declared by the applicant. Overweight on which fees shall be paid will be gross loadings in excess of loadings authorized by law or axle loadings in excess of loadings authorized by law, whichever is the greater. Loads 1 which are overweight and oversize shall be charged the fee for the 2 overweight permit without additional fees being assessed for the 3 oversize features.

4 Special permits issued under RCW 46.44.047, 46.44.0941, or 5 46.44.095, may be obtained from offices of the department of 6 transportation, ports of entry, or other agents appointed by the 7 department.

The department may appoint agents for the purposes of selling 8 special motor vehicle permits, temporary additional tonnage permits, 9 and log tolerance permits. Agents so appointed may retain three 10 dollars and fifty cents for each permit sold to defray expenses 11 incurred in handling and selling the permits. If the fee is collected 12 13 by the department of transportation, the department shall certify the 14 fee so collected to the state treasurer for deposit to the credit of the motor vehicle fund. 15

The department may select a third party contractor, by means of 16 17 competitive bid, to perform the department's permit issuance function, as provided under RCW 46.44.090. Factors the department shall 18 consider, but is not limited to, in the selection of a third party 19 contractor are economic benefit to both the department and the motor 20 21 carrier industry, and enhancement of the overall level of permit 22 service. For purposes of this section, "third party contractor" means a business entity that is authorized by the department to issue special 23 24 The <u>department of</u> transportation ((commission)) may adopt permits. 25 rules specifying the criteria that a business entity must meet in order to qualify as a third party contractor under this section. 26

27 Fees established in RCW 46.44.0941 shall be paid to the political body issuing the permit if the entire movement is to be confined to 28 roads, streets, or highways for which that political body is 29 responsible. When a movement involves a combination of state highways, 30 31 county roads, and/or city streets the fee shall be paid to the 32 ((state)) department of transportation. When a movement is confined within the city limits of a city or town upon city streets, including 33 routes of state highways on city streets, all fees shall be paid to the 34 city or town involved. A permit will not be required from city or town 35 authorities for a move involving a combination of city or town streets 36 37 and state highways when the move through a city or town is being 38 confined to the route of the state highway. When a move involves a

combination of county roads and city streets the fee shall be paid to 1 2 the county authorities, but the fee shall not be collected nor the county permit issued until valid permits are presented showing that the 3 city or town authorities approve of the move in question. When the 4 5 movement involves only county roads the fees collected shall be paid to the county involved. Fees established shall be paid to the political 6 7 body issuing the permit if the entire use of the vehicle during the period covered by the permit shall be confined to the roads, streets, 8 or highways for which that political body is responsible. 9

10 **Sec. 20.** RCW 46.61.450 and 1977 ex.s. c 151 s 39 are each amended 11 to read as follows:

12 It shall be unlawful for any person to operate a vehicle or any combination of vehicles over any bridge or other elevated structure or 13 through any tunnel or underpass constituting a part of any public 14 15 highway at a rate of speed or with a gross weight or of a size which is 16 greater at any time than the maximum speed or maximum weight or size 17 which can be maintained or carried with safety over any such bridge or structure or through any such tunnel or underpass when such bridge, 18 structure, tunnel, or underpass is sign posted as hereinafter provided. 19 20 The secretary of transportation, if it be a bridge, structure, tunnel, 21 or underpass upon a state highway, or the governing body or authorities of any county, city, or town, if it be upon roads or streets under 22 23 their jurisdiction, may restrict the speed which may be maintained or 24 the gross weight or size which may be operated upon or over any such bridge or elevated structure or through any such tunnel or underpass 25 26 with safety thereto. The secretary or the governing body or authorities of any county, city, or town having jurisdiction shall 27 determine and declare the maximum speed or maximum gross weight or size 28 which such bridge, elevated structure, tunnel, or underpass can 29 withstand or accommodate and shall cause suitable signs stating such 30 31 maximum speed or maximum gross weight, or size, or either, to be erected and maintained on the right hand side of such highway, road, or 32 street and at a distance of not less than one hundred feet from each 33 end of such bridge, structure, tunnel, or underpass and on the approach 34 thereto: PROVIDED, That in the event that any such bridge, elevated 35 36 structure, tunnel, or underpass is upon a city street designated by the 37 <u>department of</u> transportation ((commission)) as forming a part of the

route of any state highway through any such incorporated city or town 1 2 the determination of any maximum speed or maximum gross weight or size which such bridge, elevated structure, tunnel, or underpass can 3 withstand or accommodate shall not be enforceable at any speed, weight, 4 5 or size less than the maximum allowed by law, unless with the approval in writing of the secretary. Upon the trial of any person charged with 6 7 a violation of this section, proof of either violation of maximum speed or maximum weight, or size, or either, and the distance and location of 8 9 such signs as are required, shall constitute conclusive evidence of the 10 maximum speed or maximum weight, or size, or either, which can be maintained or carried with safety over such bridge or elevated 11 structure or through such tunnel or underpass. 12

13 **Sec. 21.** RCW 46.68.113 and 2003 c 363 s 305 are each amended to 14 read as follows:

During the 2003-2005 biennium, cities and towns shall provide to 15 16 the transportation commission, or its successor entity, preservation 17 rating information on at least seventy percent of the total city and town arterial network. Thereafter, the preservation rating information 18 requirement shall increase in five percent increments in subsequent 19 20 biennia. The rating system used by cities and towns must be based upon 21 the Washington state pavement rating method or an equivalent standard approved by the <u>department of</u> transportation ((commission or its 22 23 successor entity)). Beginning January 1, 2007, the preservation rating information shall be submitted to the department. 24

25 **Sec. 22.** RCW 47.28.010 and 1977 ex.s. c 151 s 59 are each amended 26 to read as follows:

Whenever the general route of any state highway shall be designated 27 and laid out as running to or by way of certain designated points, 28 29 without specifying the particular route to be followed to or by way of 30 such points, the ((transportation commission)) department shall determine the particular route to be followed by said state highway to 31 or by way of said designated points, and shall be at liberty to select 32 and adopt as a part of such state highway, the whole or any part of any 33 34 existing public highway previously designated as a county road, primary 35 road, or secondary road or now or hereafter classified as a county 36 road. The ((commission)) <u>department</u> need not select and adopt the

entire routes for such state highways at one time, but may select and 1 2 adopt parts of such routes from time to time as it deems advisable. Where a state highway is designated as passing by way of a certain 3 point, this shall not require the ((commission)) department to cause 4 5 such state highway to pass through or touch such point but such designation is directional only and may be complied with by location in б 7 the general vicinity. The department ((of transportation)) is 8 empowered to construct as a part of any state highway as designated and 9 in addition to any portion meeting the limits of any incorporated city 10 or town a bypass section either through or around any such incorporated 11 city or town.

12 **Sec. 23.** RCW 47.28.170 and 1990 c 265 s 1 are each amended to read 13 as follows:

14 (1) Whenever the department finds that as a consequence of accident, natural disaster, or other emergency, an existing state 15 16 highway is in jeopardy or is rendered impassible in one or both 17 directions and the department further finds that prompt reconstruction, repair, or other work is needed to preserve or restore the highway for 18 19 public travel, the department may obtain at least three written bids 20 for the work without publishing a call for bids, and the secretary of 21 transportation may award a contract forthwith to the lowest responsible 22 bidder.

23 The department shall notify any association or organization of 24 contractors filing a request to regularly receive notification. Notification to an association or organization of contractors shall 25 26 include: (a) The location of the work to be done; (b) the general anticipated nature of the work to be done; and (c) the date determined 27 by the department as reasonable in view of the nature of the work and 28 emergent nature of the problem after which the department will not 29 30 receive bids.

31 (2) Whenever the department finds it necessary to protect a highway 32 facility from imminent damage or to perform emergency work to reopen a 33 highway facility, the department may contract for such work on a 34 negotiated basis not to exceed force account rates for a period not to 35 exceed thirty working days.

36 (3) The secretary shall review any contract exceeding ((two)) seven
 37 hundred thousand dollars awarded under subsection (1) or (2) of this

section with the ((transportation commission at its next regularly
scheduled meeting)) office of financial management within thirty days
of the contract award.

4 (4) Any person, firm, or corporation awarded a contract for work 5 must be prequalified pursuant to RCW 47.28.070 and may be required to 6 furnish a bid deposit or performance bond.

7 **Sec. 24.** RCW 47.38.060 and 1996 c 172 s 1 are each amended to read 8 as follows:

9 ((transportation commission)) department The may designate interstate safety rest areas, as appropriate, as locations for memorial 10 11 signs to prisoners of war and those missing in action. The ((commission)) department shall adopt policies for the placement of 12 memorial signs on interstate safety rest areas and may disapprove any 13 memorial sign that it determines to be inappropriate or inconsistent 14 15 with the policies. The policies shall include, but are not limited to, 16 guidelines for the size and location of and inscriptions on memorial 17 signs. The secretary shall adopt rules for administering this program. Nonprofit associations may have their name identified on a memorial 18 sign if the association bears the cost of supplying and maintaining the 19 20 memorial sign.

21 **Sec. 25.** RCW 47.52.133 and 1987 c 200 s 2 are each amended to read 22 as follows:

23 Except as provided in RCW 47.52.134, the ((transportation commission)) department and the highway authorities of the counties and 24 25 incorporated cities and towns, with regard to facilities under their respective jurisdictions, prior to the establishment of any limited 26 access facility, shall hold a public hearing within the county, city, 27 or town wherein the limited access facility is to be established to 28 29 determine the desirability of the plan proposed by such authority. 30 Notice of such hearing shall be given to the owners of property abutting the section of any existing highway, road, or street being 31 32 established as a limited access facility, as indicated in the tax rolls of the county, and in the case of a state limited access facility, to 33 34 the county and/or city or town. Such notice shall be by United States 35 mail in writing, setting forth a time for the hearing, which time shall 36 be not less than fifteen days after mailing of such notice. Notice of

such hearing also shall be given by publication not less than fifteen days prior to such hearing in one or more newspapers of general circulation within the county, city, or town. Such notice by publication shall be deemed sufficient as to any owner or reputed owner or any unknown owner or owner who cannot be located. Such notice shall indicate a suitable location where plans for such proposal may be inspected.

8 **Sec. 26.** RCW 47.52.145 and 1981 c 95 s 2 are each amended to read 9 as follows:

Whenever after the final adoption of a plan for a limited access 10 highway by the ((transportation commission)) department, an additional 11 design public hearing with respect to the facility or any portion 12 thereof is conducted pursuant to federal law resulting in a revision of 13 the design of the limited access plan, the ((commission)) department 14 15 may modify the previously adopted limited access plan to conform to the 16 revised design without further public hearings providing the following 17 conditions are met:

(1) As compared with the previously adopted limited access plan, the revised plan will not require additional or different right of way with respect to that section of highway for which the design has been revised, in excess of five percent by area; and

(2) If the previously adopted limited access plan was modified by a board of review convened at the request of a county, city, or town, the legislative authority of the county, city, or town shall approve any revisions of the plan which conflict with modifications ordered by the board of review.

27 **Sec. 27.** RCW 47.52.210 and 1981 c 95 s 3 are each amended to read 28 as follows:

29 (1) Whenever the ((transportation commission)) department adopts a 30 plan for a limited access highway to be constructed within the corporate limits of a city or town which incorporates existing city or 31 town streets, title to such streets shall remain in the city or town, 32 and the provisions of RCW 47.24.020 as now or hereafter amended shall 33 34 continue to apply to such streets until such time that the highway is 35 operated as either a partially or fully controlled access highway. 36 Title to and full control over that portion of the city or town street

incorporated into the limited access highway shall be vested in the state upon a declaration by the secretary of transportation that such highway is operational as a limited access facility, but in no event prior to the acquisition of right of way for such highway including access rights, and not later than the final completion of construction of such highway.

7 (2) Upon the completion of construction of a state limited access highway within a city or town, the department of transportation may 8 relinquish to the city or town streets constructed or improved as a 9 10 functional part of the limited access highway, slope easements, landscaping areas, and other related improvements to be maintained and 11 12 operated by the city or town in accordance with the limited access 13 plan. Title to such property relinquished to a city or town shall be 14 conveyed by a deed executed by the secretary of transportation and duly acknowledged. Relinquishment of such property to the city or town may 15 16 be expressly conditioned upon the maintenance of access control 17 acquired by the state and the continued operation of such property as a functional part of the limited access highway. 18

19 Sec. 28. RCW 81.112.086 and 2003 c 363 s 306 are each amended to 20 read as follows:

As a condition of receiving state funding, a regional transit authority shall submit a maintenance and preservation management plan for certification by the <u>department of</u> transportation ((commission or its successor entity)). The plan must inventory all transportation system assets within the direction and control of the transit authority, and provide a plan for preservation of assets based on lowest life-cycle cost methodologies.

28 **Sec. 29.** RCW 36.56.121 and 2003 c 363 s 303 are each amended to 29 read as follows:

As a condition of receiving state funding, a county that has assumed the transportation functions of a metropolitan municipal corporation shall submit a maintenance and preservation management plan for certification by the ((transportation commission or its successor entity)) department of transportation. The plan must inventory all transportation system assets within the direction and control of the

county, and provide a preservation plan based on lowest life-cycle cost
 methodologies.

3 **Sec. 30.** RCW 36.57A.070 and 1985 c 6 s 5 are each amended to read 4 as follows:

5 The comprehensive transit plan adopted by the authority shall be 6 reviewed by the state <u>department of</u> transportation ((commission)) to 7 determine:

8 (1) The completeness of service to be offered and the economic 9 viability of the transit system proposed in such comprehensive transit 10 plan;

(2) Whether such plan integrates the proposed transportation system with existing transportation modes and systems that serve the benefit area;

14 (3) Whether such plan coordinates that area's system and service 15 with nearby public transportation systems;

16 (4) Whether such plan is eligible for matching state or federal 17 funds(($\dot{\tau}$

After reviewing the comprehensive transit plan, the state 18 19 transportation commission shall have sixty days in which to approve 20 such plan and to certify to the state treasurer that such public 21 transportation benefit area shall be eligible to receive the motor vehicle excise tax proceeds authorized pursuant to RCW 35.58.273, as 22 23 now or hereafter amended in the manner prescribed by chapter 82.44 RCW, 24 as now or hereafter amended. To be approved a plan shall provide for coordinated transportation planning, the integration of such proposed 25 26 transportation program with other transportation systems operating in areas adjacent to, or in the vicinity of the proposed public 27 transportation benefit area, and be consistent with the public 28 transportation coordination criteria adopted pursuant to the urban mass 29 transportation act of 1964 as amended as of July 1, 1975. In the event 30 31 such comprehensive plan is disapproved and ruled ineligible to receive motor vehicle tax proceeds, the state transportation commission shall 32 33 provide written notice to the authority within thirty days as to the 34 reasons for such plan's disapproval and such ineligibility. The 35 authority may resubmit such plan upon reconsideration and correction of 36 such deficiencies in the plan cited in such notice of disapproval)).

1 Sec. 31. RCW 47.10.861 and 2003 c 147 s 1 are each amended to read
2 as follows:

In order to provide funds necessary for the location, design, right of way, and construction of selected projects or improvements that are identified as transportation 2003 projects or improvements in the omnibus transportation budget, there shall be issued and sold upon the request of the <u>secretary of the department of</u> transportation ((commission)) a total of two billion six hundred million dollars of general obligation bonds of the state of Washington.

10 **Sec. 32.** RCW 47.10.862 and 2003 c 147 s 2 are each amended to read 11 as follows:

Upon the request of the <u>secretary of the department of</u> 12 transportation ((commission)), as appropriate, the state finance 13 committee shall supervise and provide for the issuance, sale, and 14 retirement of the bonds in RCW 47.10.861 through 47.10.866 15 in 16 accordance with chapter 39.42 RCW. Bonds authorized by RCW 47.10.861 17 through 47.10.866 shall be sold in the manner, at time or times, in amounts, and at the price as the state finance committee shall 18 determine. No bonds may be offered for sale without prior legislative 19 20 appropriation of the net proceeds of the sale of the bonds.

The state finance committee shall consider the issuance of shortterm obligations in lieu of long-term obligations for the purposes of more favorable interest rates, lower total interest costs, and increased marketability and for the purpose of retiring the bonds during the life of the project for which they were issued.

26 **Sec. 33.** RCW 47.10.843 and 1998 c 321 s 16 are each amended to 27 read as follows:

In order to provide funds necessary for the location, design, right of way, and construction of state and local highway improvements, there shall be issued and sold upon the request of the ((Washington state)) <u>secretary of the department of</u> transportation ((commission)) a maximum of one billion nine hundred million dollars of general obligation bonds of the state of Washington.

34 **Sec. 34.** RCW 47.10.844 and 1998 c 321 s 17 are each amended to 35 read as follows:

Upon the request of the <u>secretary of the department of</u> 1 2 transportation ((commission)), the state finance committee shall supervise and provide for the issuance, sale, and retirement of the 3 bonds authorized by RCW 47.10.843 through 47.10.848 in accordance with 4 chapter 39.42 RCW. Bonds authorized by RCW 47.10.843 through 47.10.848 5 shall be sold in such manner, at such time or times, in such amounts, 6 7 and at such price as the state finance committee shall determine. No such bonds may be offered for sale without prior legislative 8 appropriation of the net proceeds of the sale of the bonds. 9

10 The state finance committee shall consider the issuance of short-11 term obligations in lieu of long-term obligations for the purposes of 12 more favorable interest rates, lower total interest costs, and 13 increased marketability and for the purpose of retiring the bonds 14 during the life of the project for which they were issued.

15 Sec. 35. RCW 47.10.834 and 1995 2nd sp.s. c 15 s 2 are each 16 amended to read as follows:

In order to provide funds necessary to implement the public-private transportation initiatives authorized by chapter 47.46 RCW, there shall be issued and sold upon the request of the ((Washington state)) <u>secretary of the department of</u> transportation ((commission)) a total of twenty-five million six hundred twenty-five thousand dollars of general obligation bonds of the state of Washington.

23 **Sec. 36.** RCW 47.10.835 and 1994 c 183 s 3 are each amended to read 24 as follows:

25 Upon the request of the <u>secretary of the department of</u> transportation ((commission)), the state finance committee shall 26 supervise and provide for the issuance, sale, and retirement of the 27 bonds authorized by RCW 47.10.834 through 47.10.841 in accordance with 28 29 chapter 39.42 RCW. Bonds authorized by RCW 47.10.834 through 47.10.841 30 shall be sold in such manner, at such time or times, in such amounts, and at such price as the state finance committee shall determine. 31 No 32 such bonds may be offered for sale without prior legislative appropriation of the net proceeds of the sale of the bonds. In making 33 34 such appropriation of the net proceeds of the sale of the bonds, the 35 legislature shall specify what portion of the appropriation is provided for possible loans and what portion of the appropriation is provided
 for other forms of cash contributions to projects.

The state finance committee shall consider the issuance of shortterm obligations in lieu of long-term obligations for the purposes of more favorable interest rates, lower total interest costs, and increased marketability and for the purpose of retiring the bonds during the life of the project for which they were issued.

8 **Sec. 37.** RCW 47.10.819 and 1993 c 432 s 1 are each amended to read 9 as follows:

In order to provide funds necessary for the location, design, right of way, and construction of selected interstate and other highway improvements, there shall be issued and sold upon the request of the ((Washington state)) secretary of the department of transportation ((commission)) a total of one hundred million dollars of general obligation bonds of the state of Washington for the following purposes and specified sums:

(1) Not to exceed twenty-five million dollars to pay the state's and local governments' share of matching funds for the ten demonstration projects identified in the Intermodal Surface Transportation Efficiency Act of 1991.

(2) Not to exceed fifty million dollars to temporarily pay the
 regular federal share of construction in advance of federal-aid
 apportionments as authorized by this section.

24 (3) Not to exceed twenty-five million dollars for loans to local governments to provide the required matching funds to take advantage of 25 26 available federal funds. These loans shall be on such terms and conditions as determined by the ((Washington state)) secretary of the 27 department of transportation ((commission)), but in no event may the 28 loans be for a period of more than ten years. The interest rate on the 29 30 loans authorized under this subsection shall be equal to the interest 31 rate on the bonds sold for such purposes.

32 **Sec. 38.** RCW 47.10.820 and 1993 c 432 s 2 are each amended to read 33 as follows:

34 Upon the request of the <u>secretary of the department of</u> 35 transportation ((commission)), the state finance committee shall 36 supervise and provide for the issuance, sale, and retirement of the

bonds authorized by RCW 47.10.819 through 47.10.824 in accordance with chapter 39.42 RCW. Bonds authorized by RCW 47.10.819 through 47.10.824 shall be sold in such manner, at such time or times, in such amounts, and at such price as the state finance committee shall determine. No such bonds may be offered for sale without prior legislative appropriation of the net proceeds of the sale of the bonds.

7 The state finance committee shall consider the issuance of short-8 term obligations in lieu of long-term obligations for the purposes of 9 more favorable interest rates, lower total interest costs, and 10 increased marketability and for the purpose of retiring the bonds 11 during the life of the project for which they were issued.

12 **Sec. 39.** RCW 47.02.120 and 1990 c 293 s 1 are each amended to read 13 as follows:

For the purpose of providing funds for the acquisition 14 of headquarters facilities for district 1 of 15 the department of 16 transportation and costs incidental thereto, together with all 17 improvements and equipment required to make the facilities suitable for the department's use, there shall be issued and sold upon the request 18 of the ((Washington transportation commission)) secretary of the 19 20 department of transportation a total of fifteen million dollars of 21 general obligation bonds of the state of Washington.

22 **Sec. 40.** RCW 47.02.140 and 1990 c 293 s 3 are each amended to read 23 as follows:

24 Upon the request of the secretary of the department of 25 transportation ((commission)), the state finance committee shall supervise and provide for the issuance, sale, and retirement of the 26 bonds authorized by RCW 47.02.120 through 47.02.190 in accordance with 27 chapter 39.42 RCW. Bonds authorized by RCW 47.02.120 through 47.02.190 28 shall be sold in such manner, at such time or times, in such amounts, 29 30 and at such price as the state finance committee shall determine. Except for the purpose of repaying the loan from the motor vehicle 31 fund, no such bonds may be offered for sale without prior legislative 32 appropriation of the net proceeds of the sale of the bonds. 33

The state finance committee shall consider the issuance of shortterm obligations in lieu of long-term obligations for the purposes of

1 more favorable interest rates, lower total interest costs, and 2 increased marketability and for the purpose of retiring the bonds 3 during the life of the project for which they were issued.

4 **Sec. 41.** RCW 47.17.132 and 1997 c 308 s 1 are each amended to read 5 as follows:

6 A state highway to be known as state route number 35 is established 7 as follows:

8 Beginning at the Washington-Oregon boundary line thence northerly 9 to a junction with state route number 14 in the vicinity of White 10 Salmon((; however, until such time as a bridge across the Columbia 11 River is constructed at a location adopted by the transportation 12 commission no existing route may be maintained or improved by the 13 transportation commission as a temporary route for state route number 14 35)).

15 **Sec. 42.** RCW 47.24.010 and 1998 c 245 s 97 are each amended to 16 read as follows:

The <u>department of</u> transportation ((commission)) shall determine 17 18 what streets, together with bridges thereon and wharves necessary for use for ferriage of motor vehicle traffic in connection with such 19 20 streets, if any, in any incorporated cities and towns shall form a part 21 of the route of state highways and between the first and fifteenth days 22 of July of any year the department ((of transportation)) shall identify 23 by brief description, the streets, together with the bridges thereon and wharves, if any, in such city or town which are designated as 24 25 forming a part of the route of any state highway; and all such streets, including curbs and gutters and street intersections and such bridges 26 27 and wharves, shall thereafter be a part of the state highway system and as such shall be constructed and maintained by the department ((of 28 29 transportation)) from any state funds available therefor: PROVIDED, 30 That the responsibility for the construction and maintenance of any such street together with its appurtenances may be returned to a city 31 or a town upon certification by the department ((of transportation)) to 32 the clerk of any city or town that such street, or portion thereof, is 33 34 no longer required as a part of the state highway system: PROVIDED 35 FURTHER, That any such certification that a street, or portion thereof, 36 is no longer required as a part of the state highway system shall be

1 made between the first and fifteenth of July following the 2 determination by the department that such street or portion thereof is 3 no longer required as a part of the state highway system, but this 4 shall not prevent the department and any city or town from entering 5 into an agreement that a city or town will accept responsibility for 6 such a street or portion thereof at some time other than between the 7 first and fifteenth of July of any year.

8 Sec. 43. RCW 43.88.030 and 2005 c 386 s 3 and 2005 c 319 s 108 are
 9 each reenacted and amended to read as follows:

10 (1) The director of financial management shall provide all agencies 11 with a complete set of instructions for submitting biennial budget 12 requests to the director at least three months before agency budget documents are due into the office of financial management. The budget 13 document or documents shall consist of the governor's budget message 14 which shall be explanatory of the budget and shall contain an outline 15 16 of the proposed financial policies of the state for the ensuing fiscal 17 period, as well as an outline of the proposed six-year financial policies where applicable, and shall describe in connection therewith 18 the important features of the budget. The biennial budget document or 19 20 documents shall also describe performance indicators that demonstrate 21 measurable progress towards priority results. The message shall set forth the reasons for salient changes from the previous fiscal period 22 23 in expenditure and revenue items and shall explain any major changes in 24 financial policy. Attached to the budget message shall be such supporting schedules, exhibits and other explanatory material in 25 26 respect to both current operations and capital improvements as the governor shall deem to be useful to the legislature. 27 The budget document or documents shall set forth a proposal for expenditures in 28 the ensuing fiscal period, or six-year period where applicable, based 29 30 upon the estimated revenues and caseloads as approved by the economic 31 and revenue forecast council and caseload forecast council or upon the estimated revenues and caseloads of the office of financial management 32 for those funds, accounts, sources, and programs for which the forecast 33 34 councils do not prepare an official forecast. Revenues shall be 35 estimated for such fiscal period from the source and at the rates 36 existing by law at the time of submission of the budget document, 37 including the supplemental budgets submitted in the even-numbered years

of a biennium. However, the estimated revenues and caseloads for use 1 2 in the governor's budget document may be adjusted to reflect budgetary revenue transfers and revenue and caseload estimates dependent upon 3 budgetary assumptions of enrollments, workloads, and caseloads. 4 All 5 adjustments to the approved estimated revenues and caseloads must be set forth in the budget document. The governor may additionally б 7 submit, as an appendix to each supplemental, biennial, or six-year agency budget or to the budget document or documents, a proposal for 8 9 expenditures in the ensuing fiscal period from revenue sources derived 10 from proposed changes in existing statutes.

11 ((Supplemental and biennial documents shall reflect a six-year 12 expenditure plan consistent with estimated revenues from existing 13 sources. Any additional revenue resulting from proposed changes to 14 existing statutes shall be separately identified within the document as 15 well as related expenditures for the six-year period.))

16 The budget document or documents shall also contain:

(a) Revenues classified by fund and source for the immediately past
 fiscal period, those received or anticipated for the current fiscal
 period, and those anticipated for the ensuing biennium;

(b) The undesignated fund balance or deficit, by fund;

20

(c) Such additional information dealing with expenditures, revenues, workload, performance, and personnel as the legislature may direct by law or concurrent resolution;

24 (d) Such additional information dealing with revenues and 25 expenditures as the governor shall deem pertinent and useful to the 26 legislature;

(e) Tabulations showing expenditures classified by fund, function,and agency;

29 (f) The expenditures that include nonbudgeted, nonappropriated 30 accounts outside the state treasury;

31 (g) Identification of all proposed direct expenditures to implement 32 the Puget Sound water quality plan under chapter 90.71 RCW, shown by 33 agency and in total; and

(h) Tabulations showing each postretirement adjustment by
retirement system established after fiscal year 1991, to include, but
not be limited to, estimated total payments made to the end of the
previous biennial period, estimated payments for the present biennium,
and estimated payments for the ensuing biennium.

1 (2) The budget document or documents shall include detailed 2 estimates of all anticipated revenues applicable to proposed operating 3 or capital expenditures and shall also include all proposed operating 4 or capital expenditures. The total of beginning undesignated fund 5 balance and estimated revenues less working capital and other reserves 6 shall equal or exceed the total of proposed applicable expenditures. 7 The budget document or documents shall further include:

8 (a) Interest, amortization and redemption charges on the state 9 debt;

10

(b) Payments of all reliefs, judgments, and claims;

11 (c) Other statutory expenditures;

12 (d) Expenditures incident to the operation for each agency;

13 (e) Revenues derived from agency operations;

(f) Expenditures and revenues shall be given in comparative form showing those incurred or received for the immediately past fiscal period and those anticipated for the current biennium and next ensuing biennium;

(g) A showing and explanation of amounts of general fund and other funds obligations for debt service and any transfers of moneys that otherwise would have been available for appropriation;

21

(h) Common school expenditures on a fiscal-year basis;

(i) A showing, by agency, of the value and purpose of financing
contracts for the lease/purchase or acquisition of personal or real
property for the current and ensuing fiscal periods; and

(j) A showing and explanation of anticipated amounts of general fund and other funds required to amortize the unfunded actuarial accrued liability of the retirement system specified under chapter 41.45 RCW, and the contributions to meet such amortization, stated in total dollars and as a level percentage of total compensation.

30 (3) The governor's operating budget document or documents shall
 31 reflect the statewide priorities as required by RCW 43.88.090.

32 (4) The governor's operating budget document or documents shall33 identify activities that are not addressing the statewide priorities.

34 (5) A separate capital budget document or schedule shall be35 submitted that will contain the following:

36 (a) A statement setting forth a long-range facilities plan for the
 37 state that identifies and includes the highest priority needs within
 38 affordable spending levels;

(b) A capital program consisting of proposed capital projects for 1 2 the next biennium and the two biennia succeeding the next biennium consistent with the long-range facilities plan. Insomuch as is 3 practical, and recognizing emergent needs, the capital program shall 4 5 reflect the priorities, projects, and spending levels proposed in previously submitted capital budget documents in order to provide a 6 7 reliable long-range planning tool for the legislature and state 8 agencies;

9 (c) A capital plan consisting of proposed capital spending for at 10 least four biennia succeeding the next biennium;

(d) A strategic plan for reducing backlogs of maintenance and 11 repair projects. The plan shall include a prioritized list of specific 12 facility deficiencies and capital projects to address the deficiencies 13 for each agency, cost estimates for each project, a schedule for 14 a reasonable period of time, 15 completing projects over and 16 identification of normal maintenance activities to reduce future 17 backlogs;

18

(e) A statement of the reason or purpose for a project;

19 (f) Verification that a project is consistent with the provisions 20 set forth in chapter 36.70A RCW;

(g) A statement about the proposed site, size, and estimated life of the project, if applicable;

23 (h) Estimated total project cost;

(i) For major projects valued over five million dollars, estimated
costs for the following project components: Acquisition, consultant
services, construction, equipment, project management, and other costs
included as part of the project. Project component costs shall be
displayed in a standard format defined by the office of financial
management to allow comparisons between projects;

30 (j) Estimated total project cost for each phase of the project as 31 defined by the office of financial management;

32 (k) Estimated ensuing biennium costs;

33 (1) Estimated costs beyond the ensuing biennium;

34 (m) Estimated construction start and completion dates;

35 (n) Source and type of funds proposed;

36 (o) Estimated ongoing operating budget costs or savings resulting 37 from the project, including staffing and maintenance costs;

(p) For any capital appropriation requested for a state agency for 1 2 the acquisition of land or the capital improvement of land in which the primary purpose of the acquisition or improvement is recreation or 3 wildlife habitat conservation, the capital budget document, or an 4 5 omnibus list of recreation and habitat acquisitions provided with the governor's budget document, shall identify the projected costs of 6 7 operation and maintenance for at least the two biennia succeeding the Omnibus lists of habitat and recreation land 8 next biennium. acquisitions shall include individual project cost estimates for 9 10 operation and maintenance as well as a total for all state projects included in the list. The document shall identify the source of funds 11 12 from which the operation and maintenance costs are proposed to be 13 funded;

14 (q) Such other information bearing upon capital projects as the 15 governor deems to be useful;

16 (r) Standard terms, including a standard and uniform definition of 17 normal maintenance, for all capital projects;

18 (s) Such other information as the legislature may direct by law or 19 concurrent resolution.

For purposes of this subsection (5), the term "capital project" 20 21 defined subsequent to the analysis, findings, shall be and 22 recommendations of a joint committee comprised of representatives from the house capital appropriations committee, senate ways and means 23 24 committee, legislative evaluation and accountability program committee, 25 and office of financial management.

(6) No change affecting the comparability of agency or program 26 27 information relating to expenditures, revenues, workload, performance and personnel shall be made in the format of any budget document or 28 report presented to the legislature under this section or RCW 29 43.88.160(1) relative to the format of the budget document or report 30 31 which was presented to the previous regular session of the legislature 32 during an odd-numbered year without prior legislative concurrence. Prior legislative concurrence shall consist of (a) a favorable majority 33 vote on the proposal by the standing committees on ways and means of 34 both houses if the legislature is in session or (b) a favorable 35 majority vote on the proposal by members of the legislative evaluation 36 37 and accountability program committee if the legislature is not in 38 session.

<u>NEW SECTION.</u> Sec. 44. A new section is added to chapter 47.01 RCW
 to read as follows:

(1) The transportation commission may review the performance and 3 outcome measures of transportation-related agencies. The purpose of 4 5 these reviews is to ensure that the legislature has the means to adequately and accurately assess the performance and outcomes of those 6 7 agencies and departments. Where two or more agencies have shared responsibility for functions or priorities of government, these reviews 8 can also determine whether effective interagency cooperation and 9 10 collaboration occurs in areas such as program coordination, administrative structures, information systems, and administration of 11 12 grants and loans.

13 (2) The performance and outcome measures and benchmarks of each transportation-related agency or department may be reviewed at the 14 discretion of the transportation commission. In setting the schedule 15 and the extent of performance reviews, the commission shall consider 16 17 the timing and results of other recent state, federal, and independent reviews and audits, the seriousness of past findings, any inadequate 18 remedial action taken by an agency or department, whether an agency or 19 department lacks performance and outcome measures, and the desirability 20 21 to include a diverse range of agencies or programs each year.

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(3) The reviews may include, but are not limited to:

(a) A determination of whether the performance and outcome measures
are consistent with legislative mandates, strategic plans, mission
statements, and goals and objectives, and whether the legislature has
established clear mandates, strategic plans, mission statements, and
goals and objectives that lend themselves to performance and outcome
measurement;

(b) An examination of how agency management uses the measures tomanage resources in an efficient and effective manner;

31 (c) An assessment of how performance benchmarks are established for 32 the purpose of assessing overall performance compared to external 33 standards and benchmarks;

34 (d) An examination of how an analysis of the measurement data is35 used to make planning and operational improvements;

36 (e) A determination of how performance and outcome measures are37 used in the budget planning, development, and allotment processes and

1 the extent to which the agency is in compliance with its
2 responsibilities under RCW 43.88.090;

3 (f) A review of how performance data are reported to and used by4 the legislature both in policy development and resource allocation;

5 (g) An assessment of whether the performance measure data are 6 reliable and collected in a uniform and timely manner;

7 (h) A determination whether targeted funding investments and 8 established priorities of government actually produce the intended and 9 expected services and benefits; and

10

(i) Recommendations as necessary or appropriate.

(4) For the purposes of this section, "transportation-related 11 12 agencies" means any state or local agency, board, special purpose 13 district, or commission that receives or generates funding primarily for transportation-related purposes. At a minimum, the department of 14 transportation, the Washington state patrol, the department of 15 16 licensing, the transportation improvement board or its successor 17 entity, the county road administration board or its successor entity, 18 and the traffic safety commission are considered transportation-related 19 agencies.

20 NEW SECTION. Sec. 45. The following acts or parts of acts are 21 each repealed: (1) RCW 44.75.010 (Intent) and 2003 c 362 s 1; 22 23 (2) RCW 44.75.020 (Definitions) and 2005 c 319 s 16 & 2003 c 362 s 24 2; (3) RCW 44.75.030 (Board created--Membership) and 2005 c 319 s 17 25 26 & 2003 c 362 s 3; 27 (4) RCW 44.75.040 (Procedures, compensation, support) and 2005 c 319 s 18 & 2003 c 362 s 4; 28 (5) RCW 44.75.050 (Reviews of transportation-related agencies) and 29 2005 c 319 s 19 & 2003 c 362 s 5; 30 31 (6) RCW 44.75.060 (Review methodology) and 2003 c 362 s 6; (7) RCW 44.75.070 (Scope of reviews) and 2003 c 362 s 7; 32 (8) RCW 44.75.080 (Direction of audit) and 2005 c 319 s 20 & 2003 33 c 362 s 8; 34 (9) RCW 44.75.090 (Professional experts) and 2005 c 319 s 21 & 2003 35 36 c 362 s 9;

(10) RCW 44.75.100 (Audit reports) and 2005 c 319 s 22 & 2003 c 362 1 2 s 10; (11) RCW 44.75.110 (Scope of audit) and 2005 c 319 s 23 & 2003 c 3 362 s 11; 4 (12) RCW 44.75.120 (Contents of report) and 2005 c 319 s 24 & 2003 5 c 362 s 12; 6 7 (13) RCW 44.75.800 (Department of transportation audit) and 2003 c 8 362 s 15; (14) RCW 44.75.900 (Captions--2003 c 362) and 2003 c 362 s 18; and 9 (15) RCW 44.75.901 (Effective date--2003 c 362) and 2003 c 362 s 10 11 19.

12 <u>NEW SECTION.</u> Sec. 46. This act takes effect July 1, 2006.

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