SB 5552 - H COMM AMD

By Committee on Agriculture & Natural Resources

ADOPTED 04/05/2007

1 Strike everything after the enacting clause and insert the 2 following:

- 3 "Sec. 1. RCW 90.48.366 and 1994 sp.s. c 9 s 855 are each amended 4 to read as follows:
 - ((By July 1, 1991,)) The department, in consultation with the departments of ((fisheries,)) fish and wildlife((7)) and natural resources, and the parks and recreation commission, shall adopt rules establishing a compensation schedule for the discharge of oil in violation of this chapter and chapter 90.56 RCW. The amount of compensation assessed under this schedule shall be no less than one dollar per gallon of oil spilled and no greater than ((fifty)) one hundred dollars per gallon of oil spilled. The compensation schedule shall reflect adequate compensation for unquantifiable damages or for damages not quantifiable at reasonable cost for any adverse environmental, recreational, aesthetic, or other effects caused by the spill and shall take into account:
 - (1) Characteristics of any oil spilled, such as toxicity, dispersibility, solubility, and persistence, that may affect the severity of the effects on the receiving environment, living organisms, and recreational and aesthetic resources;
 - (2) The sensitivity of the affected area as determined by such factors as: (a) The location of the spill; (b) habitat and living resource sensitivity; (c) seasonal distribution or sensitivity of living resources; (d) areas of recreational use or aesthetic importance; (e) the proximity of the spill to important habitats for birds, aquatic mammals, fish, or to species listed as threatened or endangered under state or federal law; (f) significant archaeological resources as determined by the ((office)) department of archaeology and historic preservation; and (g) other areas of special ecological or recreational importance, as determined by the department((... If the

department has adopted rules for a compensation table prior to July 1, 1992, the sensitivity of significant archaeological resources shall only be included among factors to be used in the compensation table when the department revises the rules for the compensation table after July 1, 1992)); and

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- (3) Actions taken by the party who spilled oil or any party liable for the spill that: (a) Demonstrate a recognition and affirmative acceptance of responsibility for the spill, such as the immediate removal of oil and the amount of oil removed from the environment; or (b) enhance or impede the detection of the spill, the determination of the quantity of oil spilled, or the extent of damage, including the unauthorized removal of evidence such as injured fish or wildlife.
- 13 **Sec. 2.** RCW 90.48.368 and 1994 c 264 s 92 are each amended to read 14 as follows:
 - (1) The department shall adopt rules establishing a formal process for preassessment screening of damages resulting from spills to the waters of the state causing the death of, or injury to, fish, animals, vegetation, or other resources of the state. The rules shall specify the conditions under which the department shall convene a preassessment screening committee. The preassessment screening process shall occur concurrently with reconnaissance activities. The committee shall use information obtained from reconnaissance activities as well as any other relevant resource and resource use information. incident, the committee shall determine whether a damage assessment investigation should be conducted, or, whether the compensation schedule authorized under RCW 90.48.366 and 90.48.367 should be used to assess damages. The committee may accept restoration or enhancement projects or studies proposed by the liable parties in lieu of some or all of: (a) The compensation schedule authorized under RCW 90.48.366 and 90.48.367; or (b) the claims from damage assessment studies authorized under RCW 90.48.142.
 - (2) A preassessment screening committee may consist of representatives of the departments of ecology, <u>archaeology and historic preservation</u>, fish and wildlife, <u>health</u>, <u>and</u> natural resources, ((social and health services, and emergency management,)) <u>and</u> the parks and recreation commission, ((the office of archaeology and historic preservation,)) as well as other federal, state, and local agencies,

- and tribal and local governments whose presence would enhance the reconnaissance or damage assessment aspects of spill response. The department shall chair the committee and determine which representatives will be needed on a spill-by-spill basis.
- 5 (3) The committee shall consider the following factors when determining whether a damage assessment study authorized under RCW 6 7 90.48.367 should be conducted: (a) Whether evidence from reconnaissance investigations suggests that injury has occurred or is 8 likely to occur to publicly owned resources; (b) the potential loss in 9 10 services provided by resources injured or likely to be injured and the expected value of the potential loss; (c) whether a restoration project 11 12 to return lost services is technically feasible; (d) the accuracy of 13 damage quantification methods that could be used and the anticipated cost-effectiveness of applying each method; (e) the extent to which 14 injury to resources can be verified with 15 quantification methods; and (f) whether the injury, once quantified, 16 17 can be translated into monetary values with sufficient precision or 18 accuracy.
 - (4) When a resource damage assessment is required for an oil spill in the ((navigable)) waters of the state, as defined in RCW 90.56.010, the state trustee agency responsible for the resource and habitat damaged shall conduct the damage assessment and pursue all appropriate remedies with the responsible party.

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- (5) Oil spill damage assessment studies authorized under RCW 90.48.367 may only be conducted if the committee, after considering the factors enumerated in subsection (3) of this section, determines that the damages to be investigated are quantifiable at a reasonable cost and that proposed assessment studies are clearly linked to quantification of the damages incurred.
- (6) As new information becomes available, the committee may reevaluate the scope of damage assessment using the factors listed in subsection (3) of this section and may reduce or expand the scope of damage assessment as appropriate.
- (7) The preassessment screening process shall provide for the ongoing involvement of persons who may be liable for damages resulting from an oil spill. The department may negotiate with a potentially liable party to perform restoration and enhancement projects or studies

- which may substitute for all or part of the compensation authorized under RCW 90.48.366 and 90.48.367 or the damage assessment studies authorized under RCW 90.48.367.
- 4 (8) For the purposes of this section and RCW 90.48.367, the cost of a damage assessment shall be considered "reasonable" when the anticipated cost of the damage assessment is expected to be less than the anticipated damage that may have occurred or may occur.
- 8 **Sec. 3.** RCW 90.56.330 and 1992 c 73 s 36 are each amended to read 9 as follows:

Except as otherwise provided in RCW 90.56.390, any person who 10 negligently discharges oil, or causes or permits the entry of the same, 11 shall incur, in addition to any other penalty as provided by law, a 12 penalty in an amount of up to ((twenty)) one hundred thousand dollars 13 for every such violation, and for each day the spill poses risks to the 14 15 environment as determined by the director. Any person who 16 intentionally or recklessly discharges or causes or permits the entry of oil into the waters of the state shall incur, in addition to any 17 other penalty authorized by law, a penalty of up to ((one)) five 18 19 hundred thousand dollars for every such violation and for each day the spill poses risks to the environment as determined by the director. 20 21 The amount of the penalty shall be determined by the director after taking into consideration the size of the business of the violator, the 22 gravity of the violation, the previous record of the violator in 23 24 complying, or failing to comply, with the provisions of chapter 90.48 RCW, the speed and thoroughness of the collection and removal of the 25 26 oil, and such other considerations as the director deems appropriate. Every act of commission or omission which procures, aids or abets in 27 the violation shall be considered a violation under the provisions of 28 this section and subject to the penalty herein provided for. 29 penalty ((herein)) provided for in this section shall be imposed 30 31 pursuant to RCW 43.21B.300.

- 32 **Sec. 4.** RCW 88.40.011 and 2003 c 56 s 2 are each amended to read 33 as follows:
- The definitions in this section apply throughout this chapter unless the context clearly requires otherwise.
 - (1) "Barge" means a vessel that is not self-propelled.

- 1 (2) "Cargo vessel" means a self-propelled ship in commerce, other 2 than a tank vessel, fishing vessel, or a passenger vessel, of three 3 hundred or more gross tons.
 - (3) "Bulk" means material that is stored or transported in a loose, unpackaged liquid, powder, or granular form capable of being conveyed by a pipe, bucket, chute, or belt system.
 - (4) "Covered vessel" means a tank vessel, cargo vessel, or passenger vessel.
 - (5) "Department" means the department of ecology.

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- (6) "Director" means the director of the department of ecology.
- (7)(a) "Facility" means any structure, group of structures, equipment, pipeline, or device, other than a vessel, located on or near the navigable waters of the state that transfers oil in bulk to or from any vessel with an oil carrying capacity over two hundred fifty barrels or pipeline, that is used for producing, storing, handling, transferring, processing, or transporting oil in bulk.
- (b) A facility does not include any: (i) Railroad car, motor vehicle, or other rolling stock while transporting oil over the highways or rail lines of this state; (ii) retail motor vehicle motor fuel outlet; (iii) facility that is operated as part of an exempt agricultural activity as provided in RCW 82.04.330; (iv) underground storage tank regulated by the department or a local government under chapter 90.76 RCW; or (v) marine fuel outlet that does not dispense more than three thousand gallons of fuel to a ship that is not a covered vessel, in a single transaction.
- (8) "Fishing vessel" means a self-propelled commercial vessel of three hundred or more gross tons that is used for catching or processing fish.
- 29 (9) "Gross tons" means tonnage as determined by the United States 30 coast guard under 33 C.F.R. section 138.30.
 - (10) "Hazardous substances" means any substance listed as of March 1, 2003, in Table 302.4 of 40 C.F.R. Part 302 adopted under section 101(14) of the federal comprehensive environmental response, compensation, and liability act of 1980, as amended by P.L. 99-499. The following are not hazardous substances for purposes of this chapter:
- 37 (a) Wastes listed as F001 through F028 in Table 302.4; and
 - (b) Wastes listed as K001 through K136 in Table 302.4.

(11) "Navigable waters of the state" means those waters of the state, and their adjoining shorelines, that are subject to the ebb and flow of the tide and/or are presently used, have been used in the past, or may be susceptible for use to transport intrastate, interstate, or foreign commerce.

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- (12) "Oil" or "oils" means oil of any ((naturally occurring)) kind that is liquid ((hydrocarbons)) at atmospheric temperature ((and pressure coming from the earth, including condensate and natural gasoline,)) and any fractionation thereof, including, but not limited to, crude oil, petroleum, gasoline, fuel oil, diesel oil, biological oils and blends, oil sludge, oil refuse, and oil mixed with wastes other than dredged spoil. Oil does not include any substance listed as of March 1, 2003, in Table 302.4 of 40 C.F.R. Part 302 adopted under section 101(14) of the federal comprehensive environmental response, compensation, and liability act of 1980, as amended by P.L. 99-499.
- (13) "Offshore facility" means any facility located in, on, or under any of the navigable waters of the state, but does not include a facility any part of which is located in, on, or under any land of the state, other than submerged land.
- (14) "Onshore facility" means any facility any part of which is located in, on, or under any land of the state, other than submerged land, that because of its location, could reasonably be expected to cause substantial harm to the environment by discharging oil into or on the navigable waters of the state or the adjoining shorelines.
- (15)(a) "Owner or operator" means (i) in the case of a vessel, any person owning, operating, or chartering by demise, the vessel; (ii) in the case of an onshore or offshore facility, any person owning or operating the facility; and (iii) in the case of an abandoned vessel or onshore or offshore facility, the person who owned or operated the vessel or facility immediately before its abandonment.
- (b) "Operator" does not include any person who owns the land underlying a facility if the person is not involved in the operations of the facility.
- (16) "Passenger vessel" means a ship of three hundred or more gross tons with a fuel capacity of at least six thousand gallons carrying 35 passengers for compensation. 36
- 37 (17) "Ship" means any boat, ship, vessel, barge, or other floating 38 craft of any kind.

- 1 (18) "Spill" means an unauthorized discharge of oil into the waters 2 of the state.
- 3 (19) "Tank vessel" means a ship that is constructed or adapted to 4 carry, or that carries, oil in bulk as cargo or cargo residue, and 5 that:
 - (a) Operates on the waters of the state; or

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- 7 (b) Transfers oil in a port or place subject to the jurisdiction of 8 this state.
- 9 (20) "Waters of the state" includes lakes, rivers, ponds, streams, 10 inland waters, underground water, salt waters, estuaries, tidal flats, 11 beaches and lands adjoining the seacoast of the state, sewers, and all 12 other surface waters and watercourses within the jurisdiction of the 13 state of Washington.
- 14 **Sec. 5.** RCW 88.46.010 and 2000 c 69 s 1 are each amended to read 15 as follows:
 - ((Unless the context clearly requires otherwise,)) The definitions in this section apply throughout this chapter unless the context clearly requires otherwise.
 - (1) "Best achievable protection" means the highest level of protection that can be achieved through the use of the best achievable technology and those staffing levels, training procedures, and operational methods that provide the greatest degree of protection achievable. The director's determination of best achievable protection shall be guided by the critical need to protect the state's natural resources and waters, while considering (a) the additional protection provided by the measures; (b) the technological achievability of the measures; and (c) the cost of the measures.
 - (2) "Best achievable technology" means the technology that provides the greatest degree of protection taking into consideration (a) processes that are being developed, or could feasibly be developed, given overall reasonable expenditures on research and development, and (b) processes that are currently in use. In determining what is best achievable technology, the director shall consider the effectiveness, engineering feasibility, and commercial availability of the technology.
 - (3) "Cargo vessel" means a self-propelled ship in commerce, other than a tank vessel or a passenger vessel, of three hundred or more

- gross tons, including but not limited to, commercial fish processing vessels and freighters.
- 3 (4) "Bulk" means material that is stored or transported in a loose, 4 unpackaged liquid, powder, or granular form capable of being conveyed 5 by a pipe, bucket, chute, or belt system.
 - (5) "Covered vessel" means a tank vessel, cargo vessel, or passenger vessel.
 - (6) "Department" means the department of ecology.

- (7) "Director" means the director of the department of ecology.
- 10 (8) "Discharge" means any spilling, leaking, pumping, pouring, 11 emitting, emptying, or dumping.
 - (9)(a) "Facility" means any structure, group of structures, equipment, pipeline, or device, other than a vessel, located on or near the navigable waters of the state that transfers oil in bulk to or from a tank vessel or pipeline, that is used for producing, storing, handling, transferring, processing, or transporting oil in bulk.
 - (b) A facility does not include any: (i) Railroad car, motor vehicle, or other rolling stock while transporting oil over the highways or rail lines of this state; (ii) retail motor vehicle motor fuel outlet; (iii) facility that is operated as part of an exempt agricultural activity as provided in RCW 82.04.330; (iv) underground storage tank regulated by the department or a local government under chapter 90.76 RCW; or (v) marine fuel outlet that does not dispense more than three thousand gallons of fuel to a ship that is not a covered vessel, in a single transaction.
 - (10) "Marine facility" means any facility used for tank vessel wharfage or anchorage, including any equipment used for the purpose of handling or transferring oil in bulk to or from a tank vessel.
 - (11) "Navigable waters of the state" means those waters of the state, and their adjoining shorelines, that are subject to the ebb and flow of the tide and/or are presently used, have been used in the past, or may be susceptible for use to transport intrastate, interstate, or foreign commerce.
- (12) "Oil" or "oils" means <u>oil of</u> any ((naturally occurring)) <u>kind</u>
 that is liquid ((hydrocarbons)) at atmospheric temperature ((and
 pressure coming from the earth, including condensate and natural
 gasoline,)) and any fractionation thereof, including, but not limited
 to, crude oil, petroleum, gasoline, fuel oil, diesel oil, <u>biological</u>

oils and blends, oil sludge, oil refuse, and oil mixed with wastes other than dredged spoil. Oil does not include any substance listed in Table 302.4 of 40 C.F.R. Part 302 adopted August 14, 1989, under section 101(14) of the federal comprehensive environmental response, compensation, and liability act of 1980, as amended by P.L. 99-499.

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- (13) "Offshore facility" means any facility located in, on, or under any of the navigable waters of the state, but does not include a facility any part of which is located in, on, or under any land of the state, other than submerged land. "Offshore facility" does not include a marine facility.
- (14) "Onshore facility" means any facility any part of which is located in, on, or under any land of the state, other than submerged land, that because of its location, could reasonably be expected to cause substantial harm to the environment by discharging oil into or on the navigable waters of the state or the adjoining shorelines.
 - (15)(a) "Owner or operator" means (i) in the case of a vessel, any person owning, operating, or chartering by demise, the vessel; (ii) in the case of an onshore or offshore facility, any person owning or operating the facility; and (iii) in the case of an abandoned vessel or onshore or offshore facility, the person who owned or operated the vessel or facility immediately before its abandonment.
- (b) "Operator" does not include any person who owns the land underlying a facility if the person is not involved in the operations of the facility.
 - (16) "Passenger vessel" means a ship of three hundred or more gross tons with a fuel capacity of at least six thousand gallons carrying passengers for compensation.
- (17) "Person" means any political subdivision, government agency, municipality, industry, public or private corporation, copartnership, association, firm, individual, or any other entity whatsoever.
- 31 (18) "Ship" means any boat, ship, vessel, barge, or other floating 32 craft of any kind.
- 33 (19) "Spill" means an unauthorized discharge of oil into the waters 34 of the state.
- 35 (20) "Tank vessel" means a ship that is constructed or adapted to 36 carry, or that carries, oil in bulk as cargo or cargo residue, and 37 that:
 - (a) Operates on the waters of the state; or

1 (b) Transfers oil in a port or place subject to the jurisdiction of 2 this state.

- (21) "Waters of the state" includes lakes, rivers, ponds, streams, inland waters, underground water, salt waters, estuaries, tidal flats, beaches and lands adjoining the seacoast of the state, sewers, and all other surface waters and watercourses within the jurisdiction of the state of Washington.
- (22) "Worst case spill" means: (a) In the case of a vessel, a spill of the entire cargo and fuel of the vessel complicated by adverse weather conditions; and (b) in the case of an onshore or offshore facility, the largest foreseeable spill in adverse weather conditions.
- **Sec. 6.** RCW 90.56.010 and 2000 c 69 s 15 are each amended to read 13 as follows:
 - ((For purposes of this chapter, the following definitions shall apply unless the context indicates otherwise:)) The definitions in this section apply throughout this chapter unless the context clearly requires otherwise.
 - (1) "Best achievable protection" means the highest level of protection that can be achieved through the use of the best achievable technology and those staffing levels, training procedures, and operational methods that provide the greatest degree of protection achievable. The director's determination of best achievable protection shall be guided by the critical need to protect the state's natural resources and waters, while considering (a) the additional protection provided by the measures; (b) the technological achievability of the measures; and (c) the cost of the measures.
 - (2) "Best achievable technology" means the technology that provides the greatest degree of protection taking into consideration (a) processes that are being developed, or could feasibly be developed, given overall reasonable expenditures on research and development, and (b) processes that are currently in use. In determining what is best achievable technology, the director shall consider the effectiveness, engineering feasibility, and commercial availability of the technology.
 - (3) "Board" means the pollution control hearings board.
- 35 (4) "Cargo vessel" means a self-propelled ship in commerce, other 36 than a tank vessel or a passenger vessel, three hundred or more gross

- tons, including but not limited to, commercial fish processing vessels and freighters.
- 3 (5) "Bulk" means material that is stored or transported in a loose, 4 unpackaged liquid, powder, or granular form capable of being conveyed 5 by a pipe, bucket, chute, or belt system.
- 6 (6) "Committee" means the preassessment screening committee 7 established under RCW 90.48.368.
- 8 (7) "Covered vessel" means a tank vessel, cargo vessel, or 9 passenger vessel.
 - (8) "Department" means the department of ecology.

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- (9) "Director" means the director of the department of ecology.
- 12 (10) "Discharge" means any spilling, leaking, pumping, pouring, 13 emitting, emptying, or dumping.
 - (11)(a) "Facility" means any structure, group of structures, equipment, pipeline, or device, other than a vessel, located on or near the navigable waters of the state that transfers oil in bulk to or from a tank vessel or pipeline, that is used for producing, storing, handling, transferring, processing, or transporting oil in bulk.
 - (b) A facility does not include any: (i) Railroad car, motor vehicle, or other rolling stock while transporting oil over the highways or rail lines of this state; (ii) underground storage tank regulated by the department or a local government under chapter 90.76 RCW; (iii) motor vehicle motor fuel outlet; (iv) facility that is operated as part of an exempt agricultural activity as provided in RCW 82.04.330; or (v) marine fuel outlet that does not dispense more than three thousand gallons of fuel to a ship that is not a covered vessel, in a single transaction.
- 28 (12) "Fund" means the state coastal protection fund as provided in 29 RCW 90.48.390 and 90.48.400.
 - (13) "Having control over oil" shall include but not be limited to any person using, storing, or transporting oil immediately prior to entry of such oil into the waters of the state, and shall specifically include carriers and bailees of such oil.
 - (14) "Marine facility" means any facility used for tank vessel wharfage or anchorage, including any equipment used for the purpose of handling or transferring oil in bulk to or from a tank vessel.
- 37 (15) "Navigable waters of the state" means those waters of the 38 state, and their adjoining shorelines, that are subject to the ebb and

flow of the tide and/or are presently used, have been used in the past, or may be susceptible for use to transport intrastate, interstate, or foreign commerce.

- (16) "Necessary expenses" means the expenses incurred by the department and assisting state agencies for (a) investigating the source of the discharge; (b) investigating the extent of the environmental damage caused by the discharge; (c) conducting actions necessary to clean up the discharge; (d) conducting predamage and damage assessment studies; and (e) enforcing the provisions of this chapter and collecting for damages caused by a discharge.
- (17) "Oil" or "oils" means ((naturally occurring)) oil of any kind that is liquid ((hydrocarbons)) at atmospheric temperature ((and pressure coming from the earth, including condensate and natural gasoline,)) and any fractionation thereof, including, but not limited to, crude oil, petroleum, gasoline, fuel oil, diesel oil, biological oils and blends, oil sludge, oil refuse, and oil mixed with wastes other than dredged spoil. Oil does not include any substance listed in Table 302.4 of 40 C.F.R. Part 302 adopted August 14, 1989, under section 101(14) of the federal comprehensive environmental response, compensation, and liability act of 1980, as amended by P.L. 99-499.
- (18) "Offshore facility" means any facility located in, on, or under any of the navigable waters of the state, but does not include a facility any part of which is located in, on, or under any land of the state, other than submerged land.
- (19) "Onshore facility" means any facility any part of which is located in, on, or under any land of the state, other than submerged land, that because of its location, could reasonably be expected to cause substantial harm to the environment by discharging oil into or on the navigable waters of the state or the adjoining shorelines.
- (20)(a) "Owner or operator" means (i) in the case of a vessel, any person owning, operating, or chartering by demise, the vessel; (ii) in the case of an onshore or offshore facility, any person owning or operating the facility; and (iii) in the case of an abandoned vessel or onshore or offshore facility, the person who owned or operated the vessel or facility immediately before its abandonment.
- 36 (b) "Operator" does not include any person who owns the land 37 underlying a facility if the person is not involved in the operations 38 of the facility.

- 1 (21) "Passenger vessel" means a ship of three hundred or more gross 2 tons with a fuel capacity of at least six thousand gallons carrying 3 passengers for compensation.
 - (22) "Person" means any political subdivision, government agency, municipality, industry, public or private corporation, copartnership, association, firm, individual, or any other entity whatsoever.
- 7 (23) "Ship" means any boat, ship, vessel, barge, or other floating 8 craft of any kind.
- 9 (24) "Spill" means an unauthorized discharge of oil or hazardous 10 substances into the waters of the state.
- 11 (25) "Tank vessel" means a ship that is constructed or adapted to 12 carry, or that carries, oil in bulk as cargo or cargo residue, and 13 that:
 - (a) Operates on the waters of the state; or
- 15 (b) Transfers oil in a port or place subject to the jurisdiction of this state.
 - (26) "Waters of the state" includes lakes, rivers, ponds, streams, inland waters, underground water, salt waters, estuaries, tidal flats, beaches and lands adjoining the seacoast of the state, sewers, and all other surface waters and watercourses within the jurisdiction of the state of Washington.
 - (27) "Worst case spill" means: (a) In the case of a vessel, a spill of the entire cargo and fuel of the vessel complicated by adverse weather conditions; and (b) in the case of an onshore or offshore facility, the largest foreseeable spill in adverse weather conditions."
- 26 Correct the title.

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EFFECT: Changes the definition of "oil" in a number of RCW chapters dealing with oil spills and cleanup to include oils of a biological source and removes the restriction on the department of ecology from collecting a natural resources damage assessment for oil spills that occur in nonnavigable waters of the state.

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