Washington State House of Representatives Office of Program Research

BILL ANALYSIS

Community & Economic Development & Trade Committee

HB 1323

Brief Description: Providing for coordination of workforce and economic development.

Sponsors: Representatives Kenney, Liias, Haler, Sullivan, Sells, Hasegawa, Maxwell, Chase, Ormsby, Conway, Goodman, Morrell, Driscoll, Simpson and Orwall; by request of Workforce Training and Education Coordinating Board.

Brief Summary of Bill

• Directs state agencies and local organizations with missions related to workforce and economic development to coordinate efforts to assist industry clusters.

Hearing Date: 1/29/09

Staff: Meg Van Schoorl (786-7105)

Background:

State Agencies and Local Workforce and Economic Development Organizations

The Workforce Training and Education Coordinating Board provides planning, coordination, evaluation, monitoring and policy analysis for the state training system as a whole.

The Department of Community, Trade and Economic Development assists communities to increase citizen's quality of life and their economic vitality. It also assists businesses to maintain and increase their economic competitiveness, while maintaining a healthy environment.

The Employment Security Department, in addition to administering unemployment compensation and employment services, is responsible for the development, administration, and dissemination of Washington state occupational information, including the state occupational forecast.

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This analysis was prepared by non-partisan legislative staff for the use of legislative members in their deliberations. This analysis is not a part of the legislation nor does it constitute a statement of legislative intent.

The State Board for Community and Technical Colleges has general supervision and control over the state system of community and technical colleges. These institutions are responsible for offering academic transfer courses, occupational education and training, and adult basic skills and literacy education.

The Washington Economic Development Commission is responsible for planning, coordination, evaluation, policy analysis, and recommending improvements to the state's economic development system.

Workforce development councils are 12 regional organizations that provide workforce development planning and coordination between education, training and employment efforts in their communities. They were formed under the Federal Workforce Investment Act of 1998, Public Law 105-220.

Associate development organizations are 34 county-designated organizations that deliver direct assistance to companies and support regional economic research and planning efforts to implement economic development strategies.

Sectors and Clusters

In its 2008 report "Skills for the Next Washington", the Workforce Training and Education Coordinating Board describes and differentiates industry clusters and sectors.

Industry cluster is the term for a geographic concentration of interdependent competitive firms that do business with each other, including firms that sell inside and outside of the geographic region as well as support firms that supply new materials, components and business services, and other institutions including government and education. It includes upstream suppliers of inputs – such as firms that supply materials and equipment, and downstream customers, including other firms. It also includes related entities that shape the environment within which the industry operates – such as government regulatory bodies. The key characteristic is interrelatedness. A cluster is not the same thing as an industry sector. A sector is a group of firms with similar business processes, products or services, for example construction or health services. At the core of a cluster is a particular industry sector, but a cluster is not restricted to firms within the sector....Also, firms exist in sectors even when there are few firms in the sector in a geographical area. A cluster, by definition, requires geographic concentration.

Examples of sectors in Washington include aerospace, agriculture, and marine services. Examples of clusters include aerospace in Snohomish and King counties, wine in Walla Walla, and software east of Lake Washington.

Summary of Bill:

State agencies and local organizations with missions related to workforce and economic development are directed to coordinate their efforts to assist industry clusters.

The Workforce Training and Education Coordinating Board (WTB) must work with the Department of Community, Trade and Economic Development (DCTED) and the Washignton Economic Development Commission (Commission) to ensure coordination among workforce

training priorities, the state's long-term economic development strategy, assistance to industry clusters, and entrepreneurial development. In its comprehensive plan for workforce training and education, the WTB must identify the strategic industry clusters targeted by the workforce development system.

The sector-based strategies of the DCTED must include cluster-based strategies that focus on assisting regional industry sectors and related firms and institutions. An "industry cluster" is defined as a geographic concentration of interconnected companies in a single industry, related businesses in other industries, including suppliers and customers, and associated institutions, including government and education.

The Commission is added to a committee advising the DCTED on its industry clusters grant program. Eligible grant activities are specified, including formation of economic development partnerships; research and analysis of cluster economic development needs; planning and implementation of targeted activities. Priority must be given to applicants that complement, not duplicate, the purpose and efforts of industry skill panels. In addition, the Commission is directed to include industry clusters and targeted strategic clusters in its biennial comprehensive plan. The Commission must consult with the WTB and include labor market and economic information by the Employment Security Department (ESD) in developing the list of clusters and strategic clusters.

The ESD must analyze labor market and economic data in order to identify industry clusters and strategic industry clusters.

The State Board for Community and Technical Colleges (SBCTC) must designate and fund new and existing centers of excellence on a competitive basis. A "center of excellence" is a community or technical college designated by the SBCTC as a statewide leader in industry-specific workforce education and training. The SBCTC must consult with business, industry, labor, certain state agencies, and educational institutions. Priority in such designation is to be given to applicants with established programs serving a targeted industry cluster within its own region. Centers are to employ strategies that, among other outcomes, build a diverse workforce for strategic industries through sharing curriculum, delivering collaborative certificate and degree programs, and holding statewide summits on industry trends and educational best practices.

A "workforce development council" is a local workforce investment board as established in federal law. In partnership with local elected officials, a council must develop and maintain a unified local strategic plan that, among other elements, assesses local employment opportunities, identifies the educational, training, employment and support services needed by the current and future workforce, and puts in place a system-wide financial strategy. The plan must articulate the connection between local workforce and economic development efforts.

Associate development organizations are required to participate in coordinated regional planning efforts with workforce development councils, including assistance to regional industry clusters.

Appropriation: None.

Fiscal Note: Available.

Effective Date: The bill takes effect 90 days after adjournment of the session in which the bill is passed.