
ENGROSSED SECOND SUBSTITUTE HOUSE BILL 2782

State of Washington 61st Legislature 2010 Regular Session

By House Ways & Means (originally sponsored by Representatives Dickerson, Appleton, McCoy, Carlyle, Morrell, Kagi, Kessler, Green, Ericks, Moeller, Roberts, Nelson, and Orwall)

READ FIRST TIME 02/09/10.

- 1 AN ACT Relating to establishing the security lifeline act; amending 2 RCW 74.04.005, 10.101.010, 26.19.071, 31.04.540, 70.123.110, 73.08.005, 74.04.0052, 74.04.120, 74.04.230, 74.04.266, 74.04.620, 74.04.770, 3 74.08.043, 74.08.278, 74.08.335, 74.08A.210, 74.09.010, 74.09.035, 4 74.09.555, and 74.50.060; reenacting and amending RCW 13.34.030; adding 5 new sections to chapter 74.04 RCW; adding a new section to chapter 6 7 43.330 RCW; adding a new section to chapter 70.47 RCW; adding a new section to chapter 70.96A RCW; adding a new section to chapter 74.08A 8 9 RCW; creating new sections; providing an effective date; providing an 10 expiration date; and declaring an emergency.
- 11 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 12 <u>NEW SECTION.</u> **Sec. 1.** INTENT. (1) The legislature finds that:
- 13 (a) Low-income families and individuals often face significant
 14 barriers to receiving the services and benefits that they are qualified
 15 to receive. These services are essential to meeting individuals' basic
 16 needs, and provide critical support to low-income individuals who are
 17 working or who have disabilities that prevent them from working;
- 18 (b) Each year millions of federal dollars go unclaimed due to

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underutilization of benefits such as tax credits, health care coverage, and food support;

- (c) State agencies have been engaged in an effort to implement an online benefit portal to simplify and streamline access to state, federal, and local benefits that include a broad array of public benefits;
- (d) Access to education and training gives low-income individuals and families the opportunity to acquire the skills they need to become successfully employed and attain self-sufficiency; and
- (e) Agencies have been engaged in efforts to increase access to training and education for recipients of federal food assistance.
- (2) The legislature therefore intends to strengthen existing efforts by providing enhanced structure and direction to ensure that a strong partnership among colleges, state agencies, community partners, and philanthropy be established. The legislature also intends to provide an efficient, effective, integrated approach to the delivery of basic support services and education and training programs. The integrated approach should include the creation of a one-stop-shop, online benefits portal where individuals can apply for a broad array of services, including public benefits and education and training support, and the expansion of the food stamp employment and training program.
 - (3) The legislature further finds that:
- (a) The general assistance program can be reformed to better support the ability of persons who are unable to work due to physical or mental health impairments to either return to work, or transition to federal supplemental security income benefits; and
- (b) Persons who are homeless and suffering from mental illness or chemical dependency are particularly vulnerable, because homelessness is a substantial barrier to successful participation in, and completion of, needed treatment services.
- (4) Through the reforms included in this act, the legislature intends to end the general assistance program and establish the disability lifeline program, and to implement multiple strategies designed to improve the employment and basic support outcomes of persons receiving disability lifeline benefits. The legislature further intends to focus services on persons who are homeless and have a mental illness or chemical dependency by providing housing vouchers

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- 1 as an alternative to a cash grant so that these persons can be in
- 2 stable housing and thus have a greater opportunity to succeed in
- 3 treatment.

- 4 <u>NEW SECTION.</u> **Sec. 2.** A new section is added to chapter 74.04 RCW 5 to read as follows:
 - OPPORTUNITY PORTAL. (1) An online opportunity portal shall be established to provide the public with more effective access to available state, federal, and local services. The secretary of the department of social and health services shall act as the executive branch sponsor of the portal planning process. Under the leadership of the secretary, the department shall:
 - (a) Identify and select an appropriate solution and acquisition approach to integrate technology systems to create a user-friendly electronic tool for Washington residents to apply for benefits;
 - (b) Facilitate the adaptation of state information technology systems to allow applications generated through the opportunity portal and other compatible electronic application systems to seamlessly link to appropriate state information systems;
 - (c) Ensure that the portal provides access to a broad array of state, federal, and local services, including but not limited to: Health care services, higher education financial aid, tax credits, civic engagement, nutrition assistance, energy assistance, family support, and disability lifeline benefits as defined in sections 4 through 13 of this act;
 - (d) Design an implementation strategy for the portal that maximizes collaboration with community-based organizations to facilitate its use by low-income individuals and families;
 - (e) Provide access to the portal at a wide array of locations including but not limited to: Community or technical colleges, community college campuses where community service offices are colocated, community-based organizations, libraries, churches, food banks, state agencies, early childhood education sites, and labor unions;
- 34 (f) Ensure project resources maximize available federal and private 35 funds for development and initial operation of the opportunity portal. 36 Any incidental costs to state agencies shall be derived from existing

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- resources. This subsection does not obligate or preclude the appropriation of future state funding for the opportunity portal;
- 3 (g) Determine the solution and acquisition approach by June 1, 4 2010.
- 5 (2) By December 1, 2011, and annually thereafter, the department of social and health services shall report to the legislature and governor. The report shall include data and information on implementation and outcomes of the opportunity portal, including any increases in the use of public benefits and increases in federal funding.
 - (3) The department shall develop a plan for implementing paperless application processes for the services included in the opportunity portal for which the electronic exchange of application information is possible. The plan should include a goal of achieving, to the extent possible, the transition of these services to paperless application processes by July 1, 2012. The plan must comply with federal statutes and regulations and must allow applicants to submit applications by alternative means to ensure that access to benefits will not be restricted.
- 20 (4) To the extent that the department enters into a contractual 21 relationship to accomplish the purposes of this section, such contract 22 or contracts shall be performance-based.
- NEW SECTION. Sec. 3. A new section is added to chapter 74.04 RCW to read as follows:
 - BASIC FOOD EMPLOYMENT AND TRAINING PROGRAM. (1) The department, the employment security department, and the state board for community and technical colleges shall work in partnership to expand the food stamp employment and training program. Subject to federal approval, the program shall be expanded to three additional community colleges or other community-based locations in 2010 and shall expand capacity at participating colleges. To the greatest extent possible, expansion shall be geographically diverse. The agencies shall:
 - (a) Identify and seek out partnerships with community-based organizations that can provide support services and case management to participants through performance-based contracts in the food stamp employment and training program, and do not replace the positions or work of department employees;

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1 (b) Identify eligible nonfederal matching funds to draw down the 2 federal match for food stamp employment and training services. 3 Matching funds may include: Local funds, foundation grants, employer-4 paid costs, and the state allocation to community and technical 5 colleges.

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- (2) Employment and training funds may be allocated for: Educational programs to develop skills for employability, vocational education, English as a second language courses, adult basic education, GED courses, remedial programs, job readiness training, case management, intake, assessment, evaluation, and barrier removal and support services such as tuition, books, child care, transportation, housing, and counseling services.
- (3) The department shall annually track and report outcomes including those achieved through performance-based contracts as follows: Federal funding received, the number of participants served, achievement points, the number of participants who enter employment during or after participation in the food stamp employment and training program, and the average wage of jobs attained. The report shall be submitted to the governor and appropriate committees of the legislature on November 1st of each year, beginning in 2010.
- (4) For purposes of this section, "food stamp employment and training program" refers to a program established and administered through the employment security department and the department of social and health services.
- 25 **Sec. 4.** RCW 74.04.005 and 2003 1st sp.s. c 10 s 1 are each amended to read as follows:
- For the purposes of this title, unless the context indicates otherwise, the following definitions shall apply:
 - (1) "Public assistance" or "assistance"--Public aid to persons in need thereof for any cause, including services, medical care, assistance grants, disbursing orders, work relief, ((general assistance)) disability lifeline benefits and federal aid assistance.
 - (2) "Department" -- The department of social and health services.
- 34 (3) "County or local office"--The administrative office for one or 35 more counties or designated service areas.
- 36 (4) "Director" or "secretary" means the secretary of social and 37 health services.

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- 1 (5) "Disability lifeline program" means a program that provides aid 2 and support in accordance with the conditions set out in this 3 subsection.
- (a) Aid and assistance shall be provided to persons who are not eligible to receive federal aid assistance, other than basic food benefits transferred electronically and medical assistance and meet one of the following conditions:
 - (i) Are pregnant and in need, based upon the current income and resource requirements of the federal temporary assistance for needy families program; or
- (ii) Are incapacitated from gainful employment by reason of bodily or mental infirmity that will likely continue for a minimum of ninety days as determined by the department; and
- 14 <u>(A) Are citizens or aliens lawfully admitted for permanent</u>
 15 <u>residence or otherwise residing in the United States under color of</u>
 16 law;
 - (B) Have furnished the department their social security number. If the social security number cannot be furnished because it has not been issued or is not known, an application for a number shall be made prior to authorization of benefits, and the social security number shall be provided to the department upon receipt;
 - (C) Have not refused or failed without good cause to participate in drug or alcohol treatment if an assessment by a certified chemical dependency counselor indicates a need for such treatment. Good cause must be found to exist when a person's physical or mental condition, as determined by the department, prevents the person from participating in drug or alcohol dependency treatment, when needed outpatient drug or alcohol treatment is not available to the person in the county of his or her residence or when needed inpatient treatment is not available in a location that is reasonably accessible for the person; and
- 31 (D) Have not refused or failed without good cause to participate in vocational rehabilitation services, if an assessment conducted under 32 section 5 of this act indicates that the person might benefit from such 33 services. Good cause must be found to exist when a person's physical 34 35 or mental condition, as determined by the department, prevents the person from participating in vocational rehabilitation services, or 36 37 when vocational rehabilitation services are not available to the person in the county of his or her residence. 38

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- (b)(i) Persons who initially apply and are found eligible for disability lifeline benefits based upon incapacity from gainful employment under (a) of this subsection on or after September 2, 2010, who are homeless and have been assessed as needing chemical dependency or mental health treatment or both, must agree, as a condition of eligibility for the disability lifeline program, to accept a housing voucher in lieu of a cash grant if a voucher is available. The department shall establish the dollar value of the housing voucher. The dollar value of the housing voucher may differ from the value of the cash grant. Persons receiving a housing voucher under this subsection also shall receive a cash stipend of fifty dollars per month.
 - (ii) If the department of commerce has determined under section 8 of this act that sufficient housing is not available, persons described in this subsection who apply for disability lifeline benefits during the time period that housing is not available shall receive a cash grant in lieu of a cash stipend and housing voucher.

- (iii) Persons who refuse to accept a housing voucher under this subsection but otherwise meet the eligibility requirements of (a) of this subsection are eligible for medical care services benefits under RCW 74.09.035, subject to the time limits in (h) of this subsection.
- 22 <u>(c) The following persons are not eligible for the disability</u>
 23 lifeline program:
 - (i) Persons who are unemployable due primarily to alcohol or drug addiction. These persons shall be referred to appropriate assessment, treatment, shelter, or supplemental security income referral services as authorized under chapter 74.50 RCW. Referrals shall be made at the time of application or at the time of eligibility review. This subsection shall not be construed to prohibit the department from granting disability lifeline benefits to alcoholics and drug addicts who are incapacitated due to other physical or mental conditions that meet the eligibility criteria for the disability lifeline program;
 - (ii) Persons who refuse or fail to cooperate in obtaining federal aid assistance, without good cause.
 - (d) Disability lifeline benefits shall be provided only to persons who are not members of assistance units receiving federal aid assistance, except as provided in (a) of this subsection, and who will accept available services that can reasonably be expected to enable the

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- 1 person to work or reduce the need for assistance unless there is good
- 2 <u>cause to refuse. Failure to accept such services shall result in</u>
- 3 termination until the person agrees to cooperate in accepting such
- 4 services and subject to the following maximum periods of ineligibility
- 5 <u>after reapplication:</u>

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- (i) First failure: One week;
- 7 (ii) Second failure within six months: One month;
- 8 (iii) Third and subsequent failure within one year: Two months.
- 9 <u>(e) Persons who are likely eligible for federal supplemental</u>
 10 <u>security income benefits shall be moved into the disability lifeline</u>
 11 <u>expedited component of the disability lifeline program. Persons placed</u>
 12 <u>in the expedited component of the program may, if otherwise eligible,</u>
 13 <u>receive disability lifeline benefits pending application for federal</u>
- 13 receive disability lifeline benefits pending application for federal
- 14 <u>supplemental security income benefits. The monetary value of any</u>
- 15 <u>disability_lifeline_benefit_that_is_subsequently_duplicated_by_the</u>
- 16 person's receipt of supplemental security income for the same period
- 17 <u>shall be considered a debt due the state and shall by operation of law</u>
- 18 <u>be subject to recovery through all available legal remedies.</u>
- 19 (f) For purposes of determining whether a person is incapacitated
 20 from gainful employment under (a) of this subsection:
 - (i) The department shall adopt by rule medical criteria for disability lifeline incapacity determinations to ensure that eligibility decisions are consistent with statutory requirements and are based on clear, objective medical information. The criteria should recognize that the standard for incapacity in this subsection, as evidenced by the ninety-day duration standard, is not intended to be as stringent as federal supplemental security income disability standards. In no case shall the criteria for disability lifeline incapacity determinations be more restrictive than the disability determination
 - (ii) The process implementing the medical criteria shall involve consideration of opinions of the treating or consulting physicians or health care professionals regarding incapacity, and any eligibility decision which rejects uncontroverted medical opinion must set forth

standards for the federal supplemental security income program; and

- 35 <u>clear and convincing reasons for doing so.</u>
- 36 (g) Persons receiving disability lifeline benefits based upon a
 37 finding of incapacity from gainful employment who remain otherwise
 38 eligible shall have their benefits discontinued unless the recipient

demonstrates no material improvement in their medical or mental health condition. The department may discontinue benefits when there was specific error in the prior determination that found the person eliquible by reason of incapacitation.

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(h)(i) Beginning September 1, 2010, no person who is currently 5 receiving or becomes eligible for disability lifeline program benefits 6 7 shall be eliqible to receive benefits under the program for more than twenty-four months in a sixty-month period. For purposes of this 8 subsection, months of receipt of general assistance-unemployable 9 benefits count toward the twenty-four month limit. Months during which 10 a person received benefits under the expedited component of the 11 12 disability lifeline or general assistance program or under the aged, 13 blind, or disabled component of the disability lifeline or general 14 assistance program shall not be included when determining whether a person has been receiving benefits for more than twenty-four months. 15 On or before July 1, 2010, the department must review the cases of all 16 persons who have received disability lifeline benefits or general 17 assistance unemployable benefits for at least twelve months as of that 18 date. The review should determine whether the person meets the federal 19 supplemental security income disability standard and, if the person 20 does not meet that standard, whether the receipt of additional services 21 could lead to employability. If a need for additional services is 22 identified, the department shall provide case management services, such 23 24 as assistance with arranging transportation or locating stable housing, that will facilitate the person's access to needed services. A person 25 26 may not be determined ineligible due to exceeding the time limit unless 27 he or she has received a case review under this subsection finding that the person does not meet the federal supplemental security income 28 disability standard. 29

(ii) The time limit in (h)(i) of this subsection may be modified to eighteen months in a thirty-six month period if the following conditions are met, as determined by the Washington state institute for public policy:

(A) The department is consistently reviewing the cases of all persons who have received disability lifeline benefits or general assistance unemployable benefits for twelve months, as described in (h)(i) of this subsection in a timely manner.

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- 1 (B) The performance goals in section 7(2) of this act have been met 2 consistently on a statewide basis by the department and its contracted 3 entities for a continuous period of twelve months. Any modification of 4 the time limit under this subsection must be accomplished through the 5 adoption of rules under chapter 34.05 RCW.
- 6 (iii) The time limits established under this subsection expire June 7 30, 2013.
- 8 <u>(i) No person may be considered an eligible individual for</u>
 9 <u>disability lifeline benefits with respect to any month if during that</u>
 10 <u>month the person:</u>
- (i) Is fleeing to avoid prosecution of, or to avoid custody or

 confinement for conviction of, a felony, or an attempt to commit a

 felony, under the laws of the state of Washington or the place from

 which the person flees; or
- (ii) Is violating a condition of probation, community supervision,
 or parole imposed under federal or state law for a felony or gross
 misdemeanor conviction.
 - (6) "Disability lifeline expedited" means a component of the disability lifeline program under which persons receiving disability lifeline benefits have been determined, after examination by an appropriate health care provider, to be likely to be eligible for federal supplemental security income benefits based on medical and behavioral health evidence that meets the disability standards used for the federal supplemental security income program.
 - (7) "Federal aid assistance"—The specific categories of assistance for which provision is made in any federal law existing or hereafter passed by which payments are made from the federal government to the state in aid or in respect to payment by the state for public assistance rendered to any category of needy persons for which provision for federal funds or aid may from time to time be made, or a federally administered needs-based program.
 - (((6)(a) "General assistance" Aid to persons in need who:
- (i) Are not eligible to receive federal aid assistance, other than
 food—stamps—or—food—stamp—benefits—transferred—electronically—and
 medical—assistance;—however,—an—individual—who—refuses—or—fails—to
 cooperate in obtaining—federal—aid assistance, without—good cause, is
 not eligible for general assistance;
 - (ii) Meet one of the following conditions:

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(A) Pregnant: PROVIDED, That need is based on the current income and resource requirements of the federal temporary assistance for needy families program; or

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(B)—Subject—to—chapter—165,—Laws—of—1992,—incapacitated—from gainful employment by reason of bodily or mental—infirmity—that will likely—continue—for—a—minimum—of—ninety—days—as—determined—by—the department.

(C) Persons who are unemployable due to alcohol or drug addiction are-not-eligible-for-general-assistance. Persons-receiving-general assistance on July 26, 1987, or becoming eligible for such assistance thereafter, -due-to-an-alcohol-or-drug-related-incapacity, -shall-be referred to appropriate assessment, treatment, shelter, or supplemental security-income-referral-services-as-authorized-under-chapter-74.50 RCW. Referrals shall be made at the time of application or at the time of-eligibility-review. Alcoholic-and-drug-addicted-clients-who-are receiving general assistance on July 26, 1987, may remain on general assistance if they otherwise retain their eligibility until they are assessed — for — services — under — chapter — 74.50 — RCW. — Subsection (6)(a)(ii)(B) of this section shall not be construed to prohibit the department from granting general assistance benefits to alcoholics and drug-addicts-who-are-incapacitated-due-to-other-physical-or-mental conditions — that — meet — the — eligibility — criteria — for — the — general assistance program;

(iii) - Are - citizens - or - aliens - lawfully - admitted - for - permanent residence - or - otherwise - residing - in - the - United - States - under - color - of law; - and

(iv) Have furnished the department their social security account number. If the social security account number cannot be furnished because it has not been issued or is not known, an application for a number shall be made prior to authorization of assistance, and the social security number shall be provided to the department upon receipt.

(b) Notwithstanding the provisions of subsection (6)(a)(i), (ii), and (c) of this section, general assistance shall be provided to the following recipients of federal aid assistance:

(i)-Recipients-of-supplemental-security-income-whose-need,-as defined-in-this-section,-is-not-met-by-such-supplemental-security income grant because of separation from a spouse; or

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(ii) To the extent authorized by the legislature in the biennial appropriations—act,—to—recipients—of—temporary—assistance—for—needy families whose needs are not being met because of a temporary reduction in monthly—income—below the entitled—benefit payment—level—caused by loss—or—reduction—of—wages—or—unemployment—compensation—benefits—or some other unforeseen circumstances. The amount of general assistance authorized shall not exceed the difference between the entitled benefit payment—level and the amount of income actually received.

(c) General assistance shall be provided only to persons who are not-members—of—assistance—units—receiving—federal—aid—assistance, except as provided in subsection (6)(a)(ii)(A) and (b) of this section, and will accept available services which can reasonably be expected to enable—the—person—to—work—or—reduce—the—need—for—assistance—unless there is good cause to refuse. Failure to accept such services shall result in termination until the person agrees to cooperate in accepting such—services—and—subject—to—the—following—maximum—periods—of ineligibility after reapplication:

(i) First failure: One week;

(ii) Second failure within six months: One month;

(iii) Third and subsequent failure within one year: Two months.

(d)—Persons—found—eligible—for—general—assistance—based—on incapacity from gainful employment may, if otherwise eligible, receive general—assistance—pending—application—for—federal—supplemental security income benefits. Any general assistance that is subsequently duplicated by the person's receipt of supplemental security income for the same period shall be considered a debt due the state and shall by operation—of—law—be—subject—to—recovery—through—all—available—legal remedies.

(e) The department shall adopt by rule medical criteria for general assistance—eligibility—to—ensure—that—eligibility—decisions—are consistent—with—statutory—requirements—and—are—based—on—clear, objective medical information.

(f)-The-process-implementing-the-medical-criteria-shall-involve consideration of opinions of the treating or consulting physicians or health-care-professionals-regarding-incapacity,-and-any-eligibility decision which-rejects uncontroverted medical-opinion-must set-forth clear and convincing reasons for doing so.

(g)-Recipients-of-general-assistance-based-upon-a-finding-of incapacity from gainful employment who remain otherwise eligible shall have their benefits discontinued unless the recipient demonstrates no material - improvement - in - their - medical - or - mental - condition. The department may discontinue benefits when there was specific error in the prior determination that found the recipient eligible by reason of incapacitation. Recipients of general assistance based upon pregnancy who relinquish their child for adoption, remain otherwise eligible, and are-not-eligible-to-receive-benefits-under-the-federal-temporary assistance-for-needy-families-program-shall-not-have-their-benefits terminated until the end of the month in which the period of six weeks following the birth of the recipient's child falls. Recipients of the federal temporary assistance for needy families program who lose their eliqibility-solely-because-of-the-birth-and-relinquishment-of-the qualifying child may receive general assistance through the end of the month in which the period of six weeks following the birth of the child falls.

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- (h) No person may be considered an eligible individual for general assistance with respect to any month if during that month the person:
- (i)—Is—fleeing—to—avoid—prosecution—of,—or—to—avoid—custody—or confinement—for—conviction—of,—a—felony,—or—an—attempt—to—commit—a felony, under—the—laws of—the—state of—Washington—or—the—place—from which the person flees; or
- (ii) Is violating a condition of probation, community supervision, or-parole-imposed-under-federal-or-state-law-for-a-felony-or-gross misdemeanor conviction.
- (7))) (8) "Applicant"--Any person who has made a request, or on behalf of whom a request has been made, to any county or local office for assistance.
- $((\frac{(8)}{(8)}))$ "Recipient"--Any person receiving assistance and in addition those dependents whose needs are included in the recipient's assistance.
 - ((+9))) (10) "Standards of assistance"--The level of income required by an applicant or recipient to maintain a level of living specified by the department.
 - $((\frac{10}{10}))$ (11) "Resource"--Any asset, tangible or intangible, owned by or available to the applicant at the time of application, which can be applied toward meeting the applicant's need, either directly or by

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- conversion into money or its equivalent. The department may by rule designate resources that an applicant may retain and not be ineligible for public assistance because of such resources. Exempt resources shall include, but are not limited to:
 - (a) A home that an applicant, recipient, or their dependents is living in, including the surrounding property;
 - (b) Household furnishings and personal effects;
 - (c) A motor vehicle, other than a motor home, used and useful having an equity value not to exceed five thousand dollars;
 - (d) A motor vehicle necessary to transport a ((physically disabled)) household member with a physical disability. This exclusion is limited to one vehicle per ((physically disabled)) person with a physical disability;
 - (e) All other resources, including any excess of values exempted, not to exceed one thousand dollars or other limit as set by the department, to be consistent with limitations on resources and exemptions necessary for federal aid assistance. The department shall also allow recipients of temporary assistance for needy families to exempt savings accounts with combined balances of up to an additional three thousand dollars;
 - (f) Applicants for or recipients of ((general assistance)) disability lifeline benefits shall have their eligibility based on resource limitations consistent with the temporary assistance for needy families program rules adopted by the department; and
 - (g) If an applicant for or recipient of public assistance possesses property and belongings in excess of the ceiling value, such value shall be used in determining the need of the applicant or recipient, except that: (i) The department may exempt resources or income when the income and resources are determined necessary to the applicant's or recipient's restoration to independence, to decrease the need for public assistance, or to aid in rehabilitating the applicant or recipient or a dependent of the applicant or recipient; and (ii) the department may provide grant assistance for a period not to exceed nine months from the date the agreement is signed pursuant to this section to persons who are otherwise ineligible because of excess real property owned by such persons when they are making a good faith effort to dispose of that property: PROVIDED, That:

1 (A) The applicant or recipient signs an agreement to repay the lesser of the amount of aid received or the net proceeds of such sale;

- (B) If the owner of the excess property ceases to make good faith efforts to sell the property, the entire amount of assistance may become an overpayment and a debt due the state and may be recovered pursuant to RCW 43.20B.630;
- (C) Applicants and recipients are advised of their right to a fair hearing and afforded the opportunity to challenge a decision that good faith efforts to sell have ceased, prior to assessment of an overpayment under this section; and
- (D) At the time assistance is authorized, the department files a lien without a sum certain on the specific property.
- ((\(\frac{(11+)}{(12)}\)) "Income"--(a) All appreciable gains in real or personal property (cash or kind) or other assets, which are received by or become available for use and enjoyment by an applicant or recipient during the month of application or after applying for or receiving public assistance. The department may by rule and regulation exempt income received by an applicant for or recipient of public assistance which can be used by him or her to decrease his or her need for public assistance or to aid in rehabilitating him or her or his or her dependents, but such exemption shall not, unless otherwise provided in this title, exceed the exemptions of resources granted under this chapter to an applicant for public assistance. In addition, for cash assistance the department may disregard income pursuant to RCW 74.08A.230 and 74.12.350.
- (b) If, under applicable federal requirements, the state has the option of considering property in the form of lump sum compensatory awards or related settlements received by an applicant or recipient as income or as a resource, the department shall consider such property to be a resource.
- $((\frac{12}{12}))$ (13) "Need"--The difference between the applicant's or recipient's standards of assistance for himself or herself and the dependent members of his or her family, as measured by the standards of the department, and value of all nonexempt resources and nonexempt income received by or available to the applicant or recipient and the dependent members of his or her family.
- $((\frac{13}{13}))$ (14) For purposes of determining eligibility for public assistance and participation levels in the cost of medical care, the

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department shall exempt restitution payments made to people of Japanese and Aleut ancestry pursuant to the Civil Liberties Act of 1988 and the Aleutian and Pribilof Island Restitution Act passed by congress, P.L. 100-383, including all income and resources derived therefrom.

 $((\frac{14}{1}))$ (15) In the construction of words and phrases used in this title, the singular number shall include the plural, the masculine gender shall include both the feminine and neuter genders and the present tense shall include the past and future tenses, unless the context thereof shall clearly indicate to the contrary.

NEW SECTION. Sec. 5. A new section is added to chapter 74.04 RCW to read as follows:

REFERRAL TO THE DIVISION OF VOCATIONAL REHABILITATION. (1) The economic services administration shall work jointly with the division of vocational rehabilitation to develop an assessment tool that must be used to determine whether the programs offered by the division of vocational rehabilitation could assist persons receiving disability lifeline benefits in returning to the work force. The assessment tool shall be completed no later than December 1, 2010. The economic services administration shall begin using the tool no later than January 1, 2011. No later than December 30, 2011, the department shall report on the use of the tool and to what extent the programs offered by the division of vocational rehabilitation have been successful in returning persons receiving disability lifeline benefits to the work force.

(2) After January 1, 2011, all persons receiving disability lifeline benefits shall be assessed to determine whether they would likely benefit from a program offered by the division of vocational rehabilitation. If the assessment indicates that the person might benefit, the economic services administration shall make a referral to the division of vocational rehabilitation. If the person is found eligible for a program with the division of vocational rehabilitation, he or she must participate in that program to remain eligible for the monthly stipend and housing voucher or a cash grant. If the person refuses to participate or does not complete the program, the department shall terminate the cash stipend and housing voucher or cash grant but may not terminate medical coverage and food benefits.

NEW SECTION. Sec. 6. A new section is added to chapter 74.04 RCW to read as follows:

3 REFERRAL TO THE DEPARTMENT OF VETERANS AFFAIRS. During the application process for disability lifeline benefits, the department 4 5 shall inquire of each applicant whether he or she has ever served in the United States military service. If the applicant answers in the 6 affirmative, the department shall confer with a veterans benefit 7 specialist with the Washington state department of veterans affairs or 8 a contracted veterans service officer in the community to determine 9 10 whether the applicant is eligible for any benefits or programs offered to veterans by either the state or the federal government. 11

NEW SECTION. Sec. 7. A new section is added to chapter 74.04 RCW to read as follows:

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EARLY SSI TRANSITION PROJECT. (1) To ensure that persons who are likely eligible for supplemental security income benefits are transitioned from disability lifeline benefits to disability lifeline expedited and the medicaid program, and then to the supplemental security income program as quickly as practicable, the department shall implement the early supplemental security income transition project starting in King, Pierce, and Spokane counties no later than July 1, 2010, and extending statewide no later than October 1, 2011. The program shall be implemented through performance-based contracts with managed health care systems providing medical care services under RCW 74.09.035 or other qualified entities. The participants shall have the following responsibilities and duties under this program:

- (a) The entities with whom the department contracts to provide the program shall be responsible for:
- (i) Systematically screening persons receiving disability lifeline benefits at the point of eligibility determination or shortly thereafter to determine if the persons should be referred for medical or behavioral health evaluations to determine whether they are likely eligible for supplemental security income;
- 33 (ii) Immediately sharing the results of the disability screening 34 with the department;
- 35 (iii) Managing disability lifeline incapacity evaluation 36 examinations to provide timely access to needed medical and behavioral 37 health evaluations and standardizing health care providers' conduct of

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- 1 incapacity evaluations. To maximize the timeliness and efficiency of
- 2 incapacity evaluation examinations, the department must strongly
- 3 consider contracting with a managed health care system with a network
- 4 of health care providers that are trained and have agreed to conduct
- 5 disability lifeline medical and psychological incapacity and
- 6 recertification exams. The department may obtain medical evidence and
- 7 other relevant information from sources other than the contracted
- 8 entity if such evidence is available at the time of a person's
- 9 application for disability lifeline benefits and is sufficient to
- 10 support a determination that the person is incapacitated;
 - (iv) Maintaining a centralized appointment and clinical data system; and
- (v) Assisting persons receiving disability lifeline benefits with obtaining additional medical or behavioral health examinations needed to meet the disability standard for federal supplemental security income benefits and with submission of applications for supplemental security income benefits.
 - (b) The department shall be responsible for:
- 19 (i) Determining incapacity and eligibility for disability lifeline 20 benefits;
 - (ii) Making timely determinations that a person receiving disability lifeline benefits is likely eligible for supplemental security income based on medical evidence and other relevant information provided by a contracted entity, and immediately referring such persons to a contracted entity for services;
 - (iii) Developing standardized procedures for sharing data and information with the contracted entities to ensure timely identification of clients who have not been transferred to the disability lifeline expedited program within four months of their date of application, but who may, upon further review, be appropriately transferred to that program;
 - (iv) Providing case management, in partnership with the managed health care system or contracted entity, to support persons' transition to federal supplemental security income and medicaid benefits; and
- (v) Identifying a savings determination methodology, in consultation with the contracted entities, the office of financial management, and the legislature, on or before implementation of the project.

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1 (2) Early supplemental security income transition project contracts 2 shall include the following performance goals:

- (a) Persons receiving disability lifeline benefits should be screened within thirty days of entering the program to determine the propriety of their transfer to the disability lifeline expedited program; and
- (b) Seventy-five percent of persons receiving disability lifeline benefits that are likely to qualify for supplemental security income benefits shall be transferred to the disability lifeline expedited program within four months of their application for disability lifeline benefits.
- (3) The initial focus of the efforts of the early supplemental security income transition project shall be on persons who have been receiving disability lifeline or general assistance unemployable benefits for twelve or more months as of September 1, 2010.
- (4) No later than December 1, 2011, the department shall report to the governor and appropriate policy and fiscal committees on whether the early supplemental security income transition project performance goals in subsection (2) of this section were met, including the reasons those goals were or were not met.
- (5) Pursuant to RCW 41.06.142(3), performance-based contracting under this section is expressly mandated by the legislature and is not subject to the processes set forth in RCW 41.06.142(1), (4), and (5).
- The statewide expansion of the program under this section shall be considered expressly mandated by the legislature and not be subject to the provisions of RCW 41.06.142 (1), (4), and (5).
- NEW SECTION. Sec. 8. A new section is added to chapter 43.330 RCW to read as follows:

DISABILITY LIFELINE HOUSING VOUCHER PROGRAM. (1) To address the housing issues faced by the disability lifeline applicants in RCW 74.04.005(5)(b), the department of commerce and the department of social and health services shall jointly develop a housing voucher program. The departments also shall develop housing resources to be used by the applicants in RCW 74.04.005(5)(b). To the greatest extent possible, the housing resources shall follow the supportive housing model. The department of commerce shall administer the housing voucher program and shall:

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- 1 (a) Identify the current supply of private and public housing 2 including acquisition and rental of existing housing stock;
 - (b) Develop funding strategies for the development of housing resources; and
 - (c) Design the voucher program to maximize the ability of the department of social and health services to recover federal funding.
 - (2) If the department of commerce determines that the housing supply is inadequate to meet the need for those applicants qualifying for housing vouchers under RCW 74.04.005(5)(b), those applicants shall instead receive a cash grant administered by the department of social and health services. Upon the department of commerce's determination that the housing supply is adequate to meet the needs of the applicants in RCW 74.04.005(5)(b), housing vouchers rather than cash grants shall be issued to these applicants who apply on or after the department's determination.
 - (3) The department of commerce and the department of social and health services shall evaluate the impact of the use of housing vouchers under this section and report to the governor and relevant policy and fiscal committees of the legislature by November 30, 2012, on the following items:
- 21 (a) The supply, affordability, appropriateness, and use of stable 22 housing;
- 23 (b) The following outcomes for persons receiving disability 24 lifeline housing vouchers:
- 25 (i) Participation in and completion of chemical dependency or 26 mental health treatment;
- 27 (ii) Contact with law enforcement, including arrest and conviction 28 data;
 - (iii) Use of emergency room services; and
- 30 (iv) Involuntary commitment under chapter 71.05 RCW.
- NEW SECTION. Sec. 9. A new section is added to chapter 70.47 RCW to read as follows:
- BASIC HEALTH PLAN ENROLLMENT. In order to ensure continuity of health care coverage and avoid deterioration in health status, persons who have lost eligibility for disability lifeline benefits under RCW 74.04.005(5) due to improvement in their health status and who are eligible for subsidized basic health coverage shall be given priority

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- 1 for enrollment in the basic health plan. If the administrator closes
- 2 or limits subsidized enrollment, to the extent funding is available,
- 3 the basic health plan must continue to accept and process applications
- 4 for subsidized enrollment from persons described in this section.
- 5 <u>NEW SECTION.</u> **Sec. 10.** A new section is added to chapter 70.96A 6 RCW to read as follows:
- 7 ACCESS TO CHEMICAL DEPENDENCY TREATMENT. If an assessment by a
- 8 certified chemical dependency counselor indicates a need for drug or
- 9 alcohol treatment, in order to enable a person receiving disability
- 10 lifeline benefits to improve his or her health status and transition
- 11 from disability lifeline benefits to employment, or transition to
- 12 federal disability benefits, the person must be given high priority for
- 13 enrollment in treatment, within funds appropriated for that treatment.
- 14 However, first priority for receipt of treatment services must be given
- 15 to pregnant women and parents of young children. This section expires
- 16 June 30, 2013. Persons who are terminated from disability lifeline
- benefits under RCW 74.04.005(5)(h) and are actively engaged in chemical
- 18 dependency treatment during the month they are terminated shall be
- 19 provided the opportunity to complete their current course of treatment.
- NEW SECTION. Sec. 11. A new section is added to chapter 74.04 RCW to read as follows:
- By December 1, 2012, the Washington state institute for public policy shall submit a report to the governor and the relevant policy and fiscal committees of the legislature that:
- 25 (1) Analyzes the experience of persons who have been terminated 26 from disability lifeline benefits pursuant to RCW 74.04.005(5). The 27 report shall include at least the following information:
- 28 (a) The number of persons terminated from the program who 29 transition to supplemental security income benefits;
 - (b) The number of persons who become employed;

- 31 (c) The rate at which the affected persons use hospital emergency room services;
- 33 (d) The number of persons involuntarily committed under chapter 34 71.05 RCW;
- 35 (e) The number of persons arrested or convicted of criminal offenses; and

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- 1 (f) The mortality rate of the affected persons; and
- 2 (2) Reports as to whether the case review standards and early 3 supplemental security income transition project performance goals in
- 4 RCW 74.04.005(5) have been met by the department.
- 5 **Sec. 12.** RCW 10.101.010 and 1998 c 79 s 2 are each amended to read 6 as follows:
- 7 The following definitions shall be applied in connection with this 8 chapter:
- 9 (1) "Indigent" means a person who, at any stage of a court 10 proceeding, is:
 - (a) Receiving one of the following types of public assistance: Temporary assistance for needy families, ((general—assistance)) disability lifeline benefits, poverty-related veterans' benefits, food stamps or food stamp benefits transferred electronically, refugee resettlement benefits, medicaid, or supplemental security income; or
 - (b) Involuntarily committed to a public mental health facility; or
 - (c) Receiving an annual income, after taxes, of one hundred twenty-five percent or less of the current federally established poverty level; or
 - (d) Unable to pay the anticipated cost of counsel for the matter before the court because his or her available funds are insufficient to pay any amount for the retention of counsel.
 - (2) "Indigent and able to contribute" means a person who, at any stage of a court proceeding, is unable to pay the anticipated cost of counsel for the matter before the court because his or her available funds are less than the anticipated cost of counsel but sufficient for the person to pay a portion of that cost.
- 28 (3) "Anticipated cost of counsel" means the cost of retaining 29 private counsel for representation on the matter before the court.
- 30 (4) "Available funds" means liquid assets and disposable net 31 monthly income calculated after provision is made for bail obligations. 32 For the purpose of determining available funds, the following 33 definitions shall apply:
- 34 (a) "Liquid assets" means cash, savings accounts, bank accounts, 35 stocks, bonds, certificates of deposit, equity in real estate, and 36 equity in motor vehicles. A motor vehicle necessary to maintain

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employment and having a market value not greater than three thousand dollars shall not be considered a liquid asset.

- (b) "Income" means salary, wages, interest, dividends, and other earnings which are reportable for federal income tax purposes, and cash payments such as reimbursements received from pensions, annuities, social security, and public assistance programs. It includes any contribution received from any family member or other person who is domiciled in the same residence as the defendant and who is helping to defray the defendant's basic living costs.
- 10 (c) "Disposable net monthly income" means the income remaining each
 11 month after deducting federal, state, or local income taxes, social
 12 security taxes, contributory retirement, union dues, and basic living
 13 costs.
- (d) "Basic living costs" means the average monthly amount spent by the defendant for reasonable payments toward living costs, such as shelter, food, utilities, health care, transportation, clothing, loan payments, support payments, and court-imposed obligations.
- **Sec. 13.** RCW 13.34.030 and 2009 c 520 s 21 and 2009 c 397 s 1 are each reenacted and amended to read as follows:

For purposes of this chapter:

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- (1) "Abandoned" means when the child's parent, guardian, or other custodian has expressed, either by statement or conduct, an intent to forego, for an extended period, parental rights or responsibilities despite an ability to exercise such rights and responsibilities. If the court finds that the petitioner has exercised due diligence in attempting to locate the parent, no contact between the child and the child's parent, guardian, or other custodian for a period of three months creates a rebuttable presumption of abandonment, even if there is no expressed intent to abandon.
- 30 (2) "Child" and "juvenile" means any individual under the age of 31 eighteen years.
 - (3) "Current placement episode" means the period of time that begins with the most recent date that the child was removed from the home of the parent, guardian, or legal custodian for purposes of placement in out-of-home care and continues until: (a) The child returns home; (b) an adoption decree, a permanent custody order, or

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guardianship order is entered; or (c) the dependency is dismissed, whichever occurs first.

- (4) "Department" means the department of social and health services.
- (5) "Dependency guardian" means the person, nonprofit corporation, or Indian tribe appointed by the court pursuant to this chapter for the limited purpose of assisting the court in the supervision of the dependency.
 - (6) "Dependent child" means any child who:
 - (a) Has been abandoned;

- (b) Is abused or neglected as defined in chapter 26.44 RCW by a person legally responsible for the care of the child; or
- (c) Has no parent, guardian, or custodian capable of adequately caring for the child, such that the child is in circumstances which constitute a danger of substantial damage to the child's psychological or physical development.
- (7) "Developmental disability" means a disability attributable to mental retardation, cerebral palsy, epilepsy, autism, or another neurological or other condition of an individual found by the secretary to be closely related to mental retardation or to require treatment similar to that required for individuals with mental retardation, which disability originates before the individual attains age eighteen, which has continued or can be expected to continue indefinitely, and which constitutes a substantial handicap to the individual.
- (8) "Guardian" means the person or agency that: (a) Has been appointed as the guardian of a child in a legal proceeding other than a proceeding under this chapter; and (b) has the legal right to custody of the child pursuant to such appointment. The term "guardian" shall not include a "dependency guardian" appointed pursuant to a proceeding under this chapter.
- (9) "Guardian ad litem" means a person, appointed by the court to represent the best interests of a child in a proceeding under this chapter, or in any matter which may be consolidated with a proceeding under this chapter. A "court-appointed special advocate" appointed by the court to be the guardian ad litem for the child, or to perform substantially the same duties and functions as a guardian ad litem, shall be deemed to be guardian ad litem for all purposes and uses of this chapter.

(10) "Guardian ad litem program" means a court-authorized volunteer program, which is or may be established by the superior court of the county in which such proceeding is filed, to manage all aspects of volunteer guardian ad litem representation for children alleged or found to be dependent. Such management shall include but is not limited to: Recruitment, screening, training, supervision, assignment, and discharge of volunteers.

- (11) "Housing assistance" means appropriate referrals by the department or other supervising agencies to federal, state, local, or private agencies or organizations, assistance with forms, applications, or financial subsidies or other monetary assistance for housing. For purposes of this chapter, "housing assistance" is not a remedial service or time-limited family reunification service as described in RCW 13.34.025(2).
- 15 (12) "Indigent" means a person who, at any stage of a court 16 proceeding, is:
 - (a) Receiving one of the following types of public assistance: Temporary assistance for needy families, ((general—assistance)) disability lifeline benefits, poverty-related veterans' benefits, food stamps or food stamp benefits transferred electronically, refugee resettlement benefits, medicaid, or supplemental security income; or
 - (b) Involuntarily committed to a public mental health facility; or
 - (c) Receiving an annual income, after taxes, of one hundred twenty-five percent or less of the federally established poverty level; or
 - (d) Unable to pay the anticipated cost of counsel for the matter before the court because his or her available funds are insufficient to pay any amount for the retention of counsel.
 - (13) "Out-of-home care" means placement in a foster family home or group care facility licensed pursuant to chapter 74.15 RCW or placement in a home, other than that of the child's parent, guardian, or legal custodian, not required to be licensed pursuant to chapter 74.15 RCW.
 - (14) "Preventive services" means preservation services, as defined in chapter 74.14C RCW, and other reasonably available services, including housing assistance, capable of preventing the need for out-of-home placement while protecting the child.
- 36 (15) "Shelter care" means temporary physical care in a facility 37 licensed pursuant to RCW 74.15.030 or in a home not required to be 38 licensed pursuant to RCW 74.15.030.

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- 1 (16) "Sibling" means a child's birth brother, birth sister, 2 adoptive brother, adoptive sister, half-brother, or half-sister, or as 3 defined by the law or custom of the Indian child's tribe for an Indian 4 child as defined in 25 U.S.C. Sec. 1903(4).
 - (17) "Social study" means a written evaluation of matters relevant to the disposition of the case and shall contain the following information:
 - (a) A statement of the specific harm or harms to the child that intervention is designed to alleviate;
 - (b) A description of the specific services and activities, for both the parents and child, that are needed in order to prevent serious harm to the child; the reasons why such services and activities are likely to be useful; the availability of any proposed services; and the agency's overall plan for ensuring that the services will be delivered. The description shall identify the services chosen and approved by the parent;
 - (c) If removal is recommended, a full description of the reasons why the child cannot be protected adequately in the home, including a description of any previous efforts to work with the parents and the child in the home; the in-home treatment programs that have been considered and rejected; the preventive services, including housing assistance, that have been offered or provided and have failed to prevent the need for out-of-home placement, unless the health, safety, and welfare of the child cannot be protected adequately in the home; and the parents' attitude toward placement of the child;
 - (d) A statement of the likely harms the child will suffer as a result of removal;
 - (e) A description of the steps that will be taken to minimize the harm to the child that may result if separation occurs including an assessment of the child's relationship and emotional bond with any siblings, and the agency's plan to provide ongoing contact between the child and the child's siblings if appropriate; and
 - (f) Behavior that will be expected before determination that supervision of the family or placement is no longer necessary.
- 35 (18) "Supervising agency" means an agency licensed by the state 36 under RCW 74.15.090 or an Indian tribe under RCW 74.15.190 with whom 37 the department has entered into a performance-based contract to provide 38 child welfare services as defined in RCW 74.13.020.

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- 1 **Sec. 14.** RCW 26.19.071 and 2009 c 84 s 3 are each amended to read 2 as follows:
 - (1) Consideration of all income. All income and resources of each parent's household shall be disclosed and considered by the court when the court determines the child support obligation of each parent. Only the income of the parents of the children whose support is at issue shall be calculated for purposes of calculating the basic support obligation. Income and resources of any other person shall not be included in calculating the basic support obligation.
- 10 (2) **Verification of income.** Tax returns for the preceding two years and current paystubs shall be provided to verify income and deductions. Other sufficient verification shall be required for income and deductions which do not appear on tax returns or paystubs.
 - (3) Income sources included in gross monthly income. Except as specifically excluded in subsection (4) of this section, monthly gross income shall include income from any source, including:
 - (a) Salaries;
- 18 (b) Wages;

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- 19 (c) Commissions;
- 20 (d) Deferred compensation;
- 21 (e) Overtime, except as excluded for income in subsection (4)(h) of this section;
- 23 (f) Contract-related benefits;
- 24 (g) Income from second jobs, except as excluded for income in 25 subsection (4)(h) of this section;
- 26 (h) Dividends;
- 27 (i) Interest;
 - (j) Trust income;
- 29 (k) Severance pay;
- 30 (1) Annuities;
- 31 (m) Capital gains;
- 32 (n) Pension retirement benefits;
- 33 (o) Workers' compensation;
- 34 (p) Unemployment benefits;
- 35 (q) Maintenance actually received;
- 36 (r) Bonuses;
- 37 (s) Social security benefits;
- 38 (t) Disability insurance benefits; and

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- 1 (u) Income from self-employment, rent, royalties, contracts, 2 proprietorship of a business, or joint ownership of a partnership or 3 closely held corporation.
 - (4) Income sources excluded from gross monthly income. The following income and resources shall be disclosed but shall not be included in gross income:
 - (a) Income of a new spouse or new domestic partner or income of other adults in the household;
 - (b) Child support received from other relationships;
 - (c) Gifts and prizes;
 - (d) Temporary assistance for needy families;
- 12 (e) Supplemental security income;
 - (f) ((General assistance)) Disability lifeline benefits;
- 14 (g) Food stamps; and

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- (h) Overtime or income from second jobs beyond forty hours per week averaged over a twelve-month period worked to provide for a current family's needs, to retire past relationship debts, or to retire child support debt, when the court finds the income will cease when the party has paid off his or her debts.
- Receipt of income and resources from temporary assistance for needy families, supplemental security income, ((general assistance)) disability lifeline benefits, and food stamps shall not be a reason to deviate from the standard calculation.
- (5) **Determination of net income.** The following expenses shall be disclosed and deducted from gross monthly income to calculate net monthly income:
 - (a) Federal and state income taxes;
 - (b) Federal insurance contributions act deductions;
- 29 (c) Mandatory pension plan payments;
- 30 (d) Mandatory union or professional dues;
 - (e) State industrial insurance premiums;
 - (f) Court-ordered maintenance to the extent actually paid;
- 33 (g) Up to five thousand dollars per year in voluntary retirement 34 contributions actually made if the contributions show a pattern of 35 contributions during the one-year period preceding the action 36 establishing the child support order unless there is a determination 37 that the contributions were made for the purpose of reducing child 38 support; and

(h) Normal business expenses and self-employment taxes for self-employed persons. Justification shall be required for any business expense deduction about which there is disagreement.

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Items deducted from gross income under this subsection shall not be a reason to deviate from the standard calculation.

- (6) Imputation of income. The court shall impute income to a parent when the parent is voluntarily unemployed or voluntarily The court shall determine whether the parent is underemployed. voluntarily underemployed or voluntarily unemployed based upon that parent's work history, education, health, and age, or any other relevant factors. A court shall not impute income to a parent who is gainfully employed on a full-time basis, unless the court finds that the parent is voluntarily underemployed and finds that the parent is purposely underemployed to reduce the parent's child obligation. Income shall not be imputed for an unemployable parent. Income shall not be imputed to a parent to the extent the parent is unemployed or significantly underemployed due to the parent's efforts to comply with court-ordered reunification efforts under chapter 13.34 RCW or under a voluntary placement agreement with an agency supervising the child. In the absence of records of a parent's actual earnings, the court shall impute a parent's income in the following order of priority:
 - (a) Full-time earnings at the current rate of pay;
- (b) Full-time earnings at the historical rate of pay based on reliable information, such as employment security department data;
- (c) Full-time earnings at a past rate of pay where information is incomplete or sporadic;
- (d) Full-time earnings at minimum wage in the jurisdiction where the parent resides if the parent has a recent history of minimum wage earnings, is recently coming off public assistance, ((general assistance unemployable)) disability lifeline benefits, supplemental security income, or disability, has recently been released from incarceration, or is a high school student;
- (e) Median net monthly income of year-round full-time workers as derived from the United States bureau of census, current population reports, or such replacement report as published by the bureau of census.

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- 1 **Sec. 15.** RCW 31.04.540 and 2009 c 149 s 8 are each amended to read 2 as follows:
 - (1) To the extent that implementation of this section does not conflict with federal law resulting in the loss of federal funding, proprietary reverse mortgage loan advances made to a borrower must be treated as proceeds from a loan and not as income for the purpose of determining eligibility and benefits under means-tested programs of aid to individuals.
- 9 (2) Undisbursed reverse mortgage funds must be treated as equity in 10 the borrower's home and not as proceeds from a loan, resources, or 11 assets for the purpose of determining eligibility and benefits under 12 means-tested programs of aid to individuals.
- 13 (3) This section applies to any law or program relating to payments, allowances, benefits, or services provided on a means-tested 14 basis by this state including, but not limited to, optional state 15 16 supplements to the federal supplemental security income program, low-17 income energy assistance, property tax relief, ((general assistance)) disability lifeline benefits, and medical assistance only to the extent 18 this section does not conflict with Title 19 of the federal social 19 20 security act.
- 21 **Sec. 16.** RCW 70.123.110 and 1997 c 59 s 9 are each amended to read 22 as follows:
 - ((General—assistance)) Disability lifeline benefits or temporary assistance for needy families payments shall be made to otherwise eligible individuals who are residing in a secure shelter, a housing network or other shelter facility which provides shelter services to persons who are victims of domestic violence. Provisions shall be made by the department for the confidentiality of the shelter addresses where victims are residing.
- 30 **Sec. 17.** RCW 73.08.005 and 2009 c 35 s 1 are each amended to read 31 as follows:
- The definitions in this section apply throughout this chapter unless the context clearly requires otherwise.
- 34 (1) "Direct costs" includes those allowable costs that can be 35 readily assigned to the statutory objectives of this chapter,

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consistent with the cost principles promulgated by the federal office of management and budget in circular No. A-87, dated May 10, 2004.

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- (2) "Family" means the spouse or domestic partner, surviving spouse, surviving domestic partner, and dependent children of a living or deceased veteran.
- (3) "Indigent" means a person who is defined as such by the county legislative authority using one or more of the following definitions:
- (a) Receiving one of the following types of public assistance: Temporary assistance for needy families, ((general—assistance)) disability lifeline benefits, poverty-related veterans' benefits, food stamps or food stamp benefits transferred electronically, refugee resettlement benefits, medicaid, or supplemental security income;
- (b) Receiving an annual income, after taxes, of up to one hundred fifty percent or less of the current federally established poverty level, or receiving an annual income not exceeding a higher qualifying income established by the county legislative authority; or
- (c) Unable to pay reasonable costs for shelter, food, utilities, and transportation because his or her available funds are insufficient.
- (4) "Indirect costs" includes those allowable costs that are generally associated with carrying out the statutory objectives of this chapter, but the identification and tracking of those costs cannot be readily assigned to a specific statutory objective without an accounting effort that is disproportionate to the benefit received. A county legislative authority may allocate allowable indirect costs to its veterans' assistance fund if it is accomplished in a manner consistent with the cost principles promulgated by the federal office of management and budget in circular No. A-87, dated May 10, 2004.
- (5) "Veteran" has the same meaning as defined in RCW 41.04.005 and 41.04.007, and includes a current member of the national guard or armed forces reserves who has been deployed to serve in an armed conflict.
- (6) "Veterans' advisory board" means a board established by a county legislative authority under the authority of RCW 73.08.035.
- (7) "Veterans' assistance fund" means an account in the custody of the county auditor, or the chief financial officer in a county operating under a charter, that is funded by taxes levied under the authority of RCW 73.08.080.
 - (8) "Veterans' assistance program" means a program approved by the

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- 1 county legislative authority under the authority of RCW 73.08.010 that
- 2 is fully or partially funded by the veterans' assistance fund
- 3 authorized by RCW 73.08.080.

- **Sec. 18.** RCW 74.04.0052 and 1997 c 58 s 502 are each amended to read as follows:
- (1) The department shall determine, after consideration of all relevant factors and in consultation with the applicant, the most appropriate living situation for applicants under eighteen years of age, unmarried, and pregnant who are eligible for ((general assistance as defined in RCW 74.04.005(6)(a)(ii)(A))) disability lifeline benefits. An appropriate living situation shall include a place of residence that is maintained by the applicant's parents, parent, legal guardian, or other adult relative as their or his or her own home and that the department finds would provide an appropriate supportive living arrangement. It also includes a living situation maintained by an agency that is licensed under chapter 74.15 RCW that the department finds would provide an appropriate supportive living arrangement. Grant assistance shall not be provided under this chapter if the applicant does not reside in the most appropriate living situation, as determined by the department.
 - (2) A pregnant minor residing in the most appropriate living situation, as provided under subsection (1) of this section, is presumed to be unable to manage adequately the funds paid to the minor or on behalf of the dependent child or children and, unless the minor provides sufficient evidence to rebut the presumption, shall be subject to the protective payee requirements provided for under RCW 74.12.250 and 74.08.280.
 - (3) The department shall consider any statements or opinions by either parent of the unmarried minor parent or pregnant minor applicant as to an appropriate living situation for the minor, whether in the parental home or other situation. If the parents or a parent of the minor request, they or he or she shall be entitled to a hearing in juvenile court regarding designation of the parental home or other relative placement as the most appropriate living situation for the pregnant or parenting minor.
- The department shall provide the parents or parent with the opportunity to make a showing that the parental home, or home of the

other relative placement, is the most appropriate living situation. It shall be presumed in any administrative or judicial proceeding conducted under this subsection that the parental home or other relative placement requested by the parents or parent is the most appropriate living situation. This presumption is rebuttable.

- (4) In cases in which the minor is unmarried and unemployed, the department shall, as part of the determination of the appropriate living situation, provide information about adoption including referral to community-based organizations providing counseling.
- 10 (5) For the purposes of this section, "most appropriate living situation" shall not include a living situation including an adult male who fathered the qualifying child and is found to meet the elements of rape of a child as set forth in RCW 9A.44.079.
- **Sec. 19.** RCW 74.04.120 and 1979 c 141 s 301 are each amended to read as follows:

Allocations of state and federal funds shall be made upon the basis of need within the respective counties as disclosed by the quarterly budgets, considered in conjunction with revenues available for the satisfaction of that need: PROVIDED, That in preparing his quarterly budget for federal aid assistance, the administrator shall include the aggregate of the individual case load approved by the department to date on the basis of need and the secretary shall approve and allocate an amount sufficient to service the aggregate case load as included in said budget, and in the event any portion of the budgeted case load cannot be serviced with moneys available for the particular category for which an application is made the committee may on the administrator's request authorize the transfer of sufficient ((general assistance)) disability lifeline program funds to the appropriation for such category to service such case load and secure the benefit of federal matching funds.

- **Sec. 20.** RCW 74.04.230 and 1982 c 204 s 16 are each amended to read as follows:
- Persons eligible for ((general-assistance-under-RCW-74.04.005))

 disability lifeline benefits are eligible for mental health services to

 the extent that they meet the client definitions and priorities

 established by chapter 71.24 RCW.

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Sec. 21. RCW 74.04.266 and 1977 ex.s. c 215 s 1 are each amended to read as follows:

In determining need for ((general-assistance-for-unemployable persons-as-defined-in-RCW-74.04.005(6)(a))) disability_lifeline benefits, the department may by rule and regulation establish a monthly earned income exemption in an amount not to exceed the exemption allowable under disability programs authorized in Title XVI of the federal social security act.

- Sec. 22. RCW 74.04.620 and 1983 1st ex.s. c 41 s 37 are each amended to read as follows:
 - (1) The department is authorized to establish a program of state supplementation to the national program of supplemental security income consistent with Public Law 92-603 and Public Law 93-66 to those persons who are in need thereof in accordance with eligibility requirements established by the department.
 - (2) The department is authorized to establish reasonable standards of assistance and resource and income exemptions specifically for such program of state supplementation which shall be consistent with the provisions of the Social Security Act.
 - (3) The department is authorized to make payments to applicants for supplemental security income, pursuant to agreements as provided in Public Law 93-368, who are otherwise eligible for ((general assistance)) disability lifeline benefits.
- (4) Any agreement between the department and a supplemental security income applicant providing for the reimbursement of interim assistance to the department shall provide, if the applicant has been represented by an attorney, that twenty-five percent of the reimbursement received shall be withheld by the department and all or such portion thereof as has been approved as a fee by the United States department of health and human services shall be released directly to the applicant's attorney. The secretary may maintain such records as are deemed appropriate to measure the cost and effectiveness of such agreements and may make recommendations concerning the continued use of such agreements to the legislature.
- **Sec. 23.** RCW 74.04.770 and 1997 c 59 s 11 are each amended to read as follows:

The department shall establish consolidated standards of need each 1 2 fiscal year which may vary by geographical areas, program, and family size, for temporary assistance for needy families, refugee assistance, 3 4 supplemental security income, and ((general-assistance)) disability 5 <u>lifeline</u> <u>benefits</u>. Standards for temporary assistance for needy families, refugee assistance, and ((general-assistance)) disability 6 7 lifeline benefits shall be based on studies of actual living costs and generally recognized inflation indices and shall include reasonable 8 9 allowances for shelter, fuel, food, transportation, clothing, household maintenance and operations, personal maintenance, and necessary 10 11 incidentals. The standard of need may take into account the economies of joint living arrangements, but unless explicitly required by federal 12 statute, there shall not be proration of any portion of assistance 13 grants unless the amount of the grant standard is equal to the standard 14 of need. 15

The department is authorized to establish rateable reductions and grant maximums consistent with federal law.

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Payment level will be equal to need or a lesser amount if rateable reductions or grant maximums are imposed. In no case shall a recipient of supplemental security income receive a state supplement less than the minimum required by federal law.

The department may establish a separate standard for shelter provided at no cost.

24 Sec. 24. RCW 74.08.043 and 1981 1st ex.s. c 6 s 12 are each 25 amended to read as follows:

In determining the living requirements of otherwise eligible applicants and recipients of supplemental security income and ((general assistance)) disability lifeline benefits, the department is authorized to consider the need for personal and special care and supervision due to physical and mental conditions.

Sec. 25. RCW 74.08.278 and 1979 c 141 s 327 are each amended to read as follows:

In order to comply with federal statutes and regulations pertaining to federal matching funds and to provide for the prompt payment of initial grants and adjusting payments of grants the secretary is authorized to make provisions for the cash payment of assistance by the

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secretary or county administrators by the establishment of a central 1 2 operating fund. The secretary may establish such a fund with the approval of the state auditor from moneys appropriated to the 3 department for the payment of ((general-assistance)) disability 4 <u>lifeline benefits</u> in a sum not to exceed one million dollars. 5 funds shall be deposited as agreed upon by the secretary and the state 6 7 auditor in accordance with the laws regulating the deposits of public funds. Such security shall be required of the depository in connection 8 with the fund as the state treasurer may prescribe. Moneys remaining 9 in the fund shall be returned to the general fund at the end of the 10 biennium, or an accounting of proper expenditures from the fund shall 11 be made to the state auditor. All expenditures from such central 12 13 operating fund shall be reimbursed out of and charged to the proper 14 program appropriated by the use of such forms and vouchers as are approved by the secretary of the department and the state auditor. 15 Expenditures from such fund shall be audited by the director of 16 17 financial management and the state auditor from time to time and a 18 report shall be made by the state auditor and the secretary as are required by law. 19

20 **Sec. 26.** RCW 74.08.335 and 1997 c 59 s 13 are each amended to read 21 as follows:

Temporary assistance for needy families and ((general assistance)) disability lifeline benefits shall not be granted to any person who has made an assignment or transfer of property for the purpose of rendering himself or herself eligible for the assistance. There is a rebuttable presumption that a person who has transferred or transfers any real or personal property or any interest in property within two years of the date of application for the assistance without receiving adequate monetary consideration therefor, did so for the purpose of rendering himself or herself eligible for the assistance. Any person who transfers property for the purpose of rendering himself or herself eligible for assistance, or any person who after becoming a recipient transfers any property or any interest in property without the consent of the secretary, shall be ineligible for assistance for a period of time during which the reasonable value of the property so transferred would have been adequate to meet the person's needs under normal

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- 1 conditions of living: PROVIDED, That the secretary is hereby
- 2 authorized to allow exceptions in cases where undue hardship would
- 3 result from a denial of assistance.
- 4 **Sec. 27.** RCW 74.08A.210 and 1997 c 58 s 302 are each amended to read as follows:
 - (1) In order to prevent some families from developing dependency on temporary assistance for needy families, the department shall make available to qualifying applicants a diversion program designed to provide brief, emergency assistance for families in crisis whose income and assets would otherwise qualify them for temporary assistance for needy families.
- 12 (2) Diversion assistance may include cash or vouchers in payment 13 for the following needs:
- 14 (a) Child care;
 - (b) Housing assistance;
- 16 (c) Transportation-related expenses;
- 17 (d) Food;

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- (e) Medical costs for the recipient's immediate family;
- 19 (f) Employment-related expenses which are necessary to keep or 20 obtain paid unsubsidized employment.
 - (3) Diversion assistance is available once in each twelve-month period for each adult applicant. Recipients of diversion assistance are not included in the temporary assistance for needy families program.
 - (4) Diversion assistance may not exceed one thousand five hundred dollars for each instance.
 - (5) To be eligible for diversion assistance, a family must otherwise be eligible for temporary assistance for needy families.
 - (6) Families ineligible for temporary assistance for needy families or ((general assistance)) disability lifeline benefits due to sanction, noncompliance, the lump sum income rule, or any other reason are not eligible for diversion assistance.
- (7) Families must provide evidence showing that a bona fide need exists according to subsection (2) of this section in order to be eligible for diversion assistance.
- An adult applicant may receive diversion assistance of any type no more than once per twelve-month period. If the recipient of diversion

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- 1 assistance is placed on the temporary assistance for needy families
- 2 program within twelve months of receiving diversion assistance, the
- 3 prorated dollar value of the assistance shall be treated as a loan from
- 4 the state, and recovered by deduction from the recipient's cash grant.
- 5 **Sec. 28.** RCW 74.09.010 and 2007 c 3 s 2 are each amended to read 6 as follows:

As used in this chapter:

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- (1) "Children's health program" means the health care services program provided to children under eighteen years of age and in households with incomes at or below the federal poverty level as annually defined by the federal department of health and human services as adjusted for family size, and who are not otherwise eligible for medical assistance or the limited casualty program for the medically needy.
- 15 (2) "Committee" means the children's health services committee 16 created in section 3 of this act.
 - (3) "County" means the board of county commissioners, county council, county executive, or tribal jurisdiction, or its designee. A combination of two or more county authorities or tribal jurisdictions may enter into joint agreements to fulfill the requirements of RCW 74.09.415 through 74.09.435.
- 22 (4) "Department" means the department of social and health 23 services.
- 24 (5) "Department of health" means the Washington state department of 25 health created pursuant to RCW 43.70.020.
 - (6) "Internal management" means the administration of medical assistance, medical care services, the children's health program, and the limited casualty program.
 - (7) "Limited casualty program" means the medical care program provided to medically needy persons as defined under Title XIX of the federal social security act, and to medically indigent persons who are without income or resources sufficient to secure necessary medical services.
- 34 (8) "Medical assistance" means the federal aid medical care program 35 provided to categorically needy persons as defined under Title XIX of 36 the federal social security act.

1 (9) "Medical care services" means the limited scope of care 2 financed by state funds and provided to ((general—assistance)) 3 <u>disability lifeline benefits</u> recipients, and recipients of alcohol and 4 drug addiction services provided under chapter 74.50 RCW.

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- (10) "Nursing home" means nursing home as defined in RCW 18.51.010.
- 6 (11) "Poverty" means the federal poverty level determined annually 7 by the United States department of health and human services, or 8 successor agency.
 - (12) "Secretary" means the secretary of social and health services.
- (13) "Full benefit dual eligible beneficiary" means an individual who, for any month: Has coverage for the month under a medicare prescription drug plan or medicare advantage plan with part D coverage; and is determined eligible by the state for full medicaid benefits for the month under any eligibility category in the state's medicaid plan or a section 1115 demonstration waiver that provides pharmacy benefits.
- 16 **Sec. 29.** RCW 74.09.035 and 1987 c 406 s 12 are each amended to read as follows:
 - (1) To the extent of available funds, medical care services may be provided to recipients of ((general assistance)) disability lifeline benefits, persons denied disability lifeline benefits under RCW 74.04.005(5)(b) or section 5 of this act who otherwise meet the requirements of RCW 74.04.005(5)(a), and recipients of alcohol and drug addiction services provided under chapter 74.50 RCW, in accordance with medical eligibility requirements established by the department. To the extent authorized in the operating budget, upon implementation of a federal medicaid 1115 waiver providing federal matching funds for medical care services, these services also may be provided to persons who have been terminated from disability lifeline benefits under RCW 74.04.005(5)(h).
 - (2) Determination of the amount, scope, and duration of medical care services shall be limited to coverage as defined by the department, except that adult dental, and routine foot care shall not be included unless there is a specific appropriation for these services.
- 35 (3) The department shall enter into performance-based contracts 36 with one or more managed health care systems for the provision of

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- 1 medical care services to recipients of disability lifeline benefits.
 2 The contract must provide for integrated delivery of medical and mental
 3 health services.
 - (4) The department shall establish standards of assistance and resource and income exemptions, which may include deductibles and coinsurance provisions. In addition, the department may include a prohibition against the voluntary assignment of property or cash for the purpose of qualifying for assistance.
 - ((\(\frac{(+4)}{4}\))) (5) Residents of skilled nursing homes, intermediate care facilities, and intermediate care facilities for the mentally retarded, as that term is described by federal law, who are eligible for medical care services shall be provided medical services to the same extent as provided to those persons eligible under the medical assistance program.
- $((\frac{5}{}))$ (6) Payments made by the department under this program shall be the limit of expenditures for medical care services solely from state funds.
- 18 (((6))) <u>(7)</u> Eligibility for medical care services shall commence 19 with the date of certification for ((general assistance)) <u>disability</u> 20 <u>lifeline benefits</u> or the date of eligibility for alcohol and drug 21 addiction services provided under chapter 74.50 RCW.
- 22 **Sec. 30.** RCW 74.09.555 and 2005 c 503 s 12 are each amended to 23 read as follows:
 - (1) The department shall adopt rules and policies providing that when persons with a mental disorder, who were enrolled in medical assistance immediately prior to confinement, are released from confinement, their medical assistance coverage will be fully reinstated on the day of their release, subject to any expedited review of their continued eligibility for medical assistance coverage that is required under federal or state law.
- 31 (2) The department, in collaboration with the Washington 32 association of sheriffs and police chiefs, the department of 33 corrections, and the regional support networks, shall establish 34 procedures for coordination between department field offices, 35 institutions for mental disease, and correctional institutions, as 36 defined in RCW 9.94.049, that result in prompt reinstatement of

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eligibility and speedy eligibility determinations for persons who are likely to be eligible for medical assistance services upon release from confinement. Procedures developed under this subsection must address:

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- (a) Mechanisms for receiving medical assistance services applications on behalf of confined persons in anticipation of their release from confinement;
- (b) Expeditious review of applications filed by or on behalf of confined persons and, to the extent practicable, completion of the review before the person is released;
- (c) Mechanisms for providing medical assistance services identity cards to persons eligible for medical assistance services immediately upon their release from confinement; and
- (d) Coordination with the federal social security administration, through interagency agreements or otherwise, to expedite processing of applications for federal supplemental security income or social security disability benefits, including federal acceptance of applications on behalf of confined persons.
- (3) Where medical or psychiatric examinations during a person's confinement indicate that the person is disabled, the correctional institution or institution for mental diseases shall provide the department with that information for purposes of making medical assistance eligibility and enrollment determinations prior to the person's release from confinement. The department shall, to the maximum extent permitted by federal law, use the examination in making its determination whether the person is disabled and eligible for medical assistance.
- (4) For purposes of this section, "confined" or "confinement" means incarcerated in a correctional institution, as defined in RCW 9.94.049, or admitted to an institute for mental disease, as defined in 42 C.F.R. part 435, Sec. 1009 on July 24, 2005.
- 31 (5) For purposes of this section, "likely to be eligible" means 32 that a person:
 - (a) Was enrolled in medicaid or supplemental security income or ((general-assistance)) the disability lifeline program immediately before he or she was confined and his or her enrollment was terminated during his or her confinement; or
- 37 (b) Was enrolled in medicaid or supplemental security income or 38 ((general-assistance)) the disability lifeline program at any time

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- during the five years before his or her confinement, and medical or psychiatric examinations during the person's confinement indicate that the person continues to be disabled and the disability is likely to last at least twelve months following release.
 - (6) The economic services administration shall adopt standardized statewide screening and application practices and forms designed to facilitate the application of a confined person who is likely to be eligible for medicaid.
- 9 **Sec. 31.** RCW 74.50.060 and 1989 1st ex.s. c 18 s 3 are each 10 amended to read as follows:
- 11 (1) The department shall establish a shelter assistance program to provide, within available funds, shelter for persons eligible under 12 this chapter. "Shelter," "shelter support," or "shelter assistance" 13 means a facility under contract to the department providing room and 14 board in a supervised living arrangement, normally in a group or 15 16 dormitory setting, to eligible recipients under this chapter. This may 17 include supervised domiciliary facilities operated under the auspices of public or private agencies. No facility under contract to the 18 department shall allow the consumption of alcoholic beverages on the 19 20 The department may contract with counties and cities for 21 such shelter services. To the extent possible, the department shall 22 not displace existing emergency shelter beds for use as shelter under 23 this chapter. In areas of the state in which it is not feasible to 24 develop shelters, due to low numbers of people needing shelter services, or in which sufficient numbers of shelter beds are not 25 26 available, the department may provide shelter through an intensive protective payee program, unless the department grants an exception on 27 an individual basis for less intense supervision. 28
 - (2) Persons continuously eligible for the ((general assistance unemployable program)) disability lifeline program since July 25, 1987, who transfer to the program established by this chapter, have the option to continue their present living situation, but only through a protective payee.
- NEW SECTION. Sec. 32. A new section is added to chapter 74.08A RCW to read as follows:
- 36 Recipients exempted from active work search activities due to

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- 1 incapacity or a disability shall receive disability lifeline benefits
- 2 as they relate to the facilitation of enrollment in the federal
- 3 supplemental security income program, access to chemical dependency
- 4 treatment, referrals to vocational rehabilitation, and other services
- 5 needed to assist the recipient in becoming employable. Disability
- 6 lifeline benefits shall not supplant cash assistance and other services
- 7 provided through the temporary assistance for needy families program.
- 8 To the greatest extent possible, services shall be funded through the
- 9 temporary assistance for needy families appropriations.
- 10 <u>NEW SECTION.</u> **Sec. 33.** This act shall be known and cited as the
- 11 security lifeline act.
- 12 NEW SECTION. Sec. 34. Except for section 10 of this act, this act
- 13 is necessary for the immediate preservation of the public peace,
- 14 health, or safety, or support of the state government and its existing
- 15 public institutions, and takes effect immediately.
- 16 <u>NEW SECTION.</u> **Sec. 35.** Section 10 of this act takes effect July 1,
- 17 2010.
- 18 <u>NEW SECTION.</u> **Sec. 36.** If private funding sufficient to implement
- 19 and operate the portal authorized under section 2 of this act is not
- 20 secured by December 31, 2010, section 2 of this act is null and void.
- 21 <u>NEW SECTION.</u> **Sec. 37.** Sections 1 through 10 and 29 of this act
- 22 shall be implemented within the amounts appropriated specifically for
- 23 these purposes in the omnibus operating appropriations act.

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