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SENATE BILL 5505

State of Washington 61st Legislature 2009 Regular Session

By Senators Hatfield, Holmquist, Sheldon, Delvin, Schoesler, Parlette, Hobbs, Murray, Hewitt, Honeyford, and Shin

Read first time 01/23/09. Referred to Committee on Environment, Water & Energy.

1 AN ACT Relating to renewable energy; amending RCW 19.29A.010 and

2 19.285.030; reenacting and amending RCW 19.29A.090; and creating a new

3 section.

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- 4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 5 <u>NEW SECTION.</u> **Sec. 1.** (1) The legislature finds that:
- 6 (a) Water is a clean and renewable resource that produces clean, 7 efficient, and low-cost power;
 - (b) There is an increasing demand for clean and renewable power;
 - (c) Hydroelectric power is an abundant and reliable source of renewable power with potential for growth;
- 11 (d) Hydroelectric power makes a valuable contribution to the 12 state's electricity network and accounts for more than half of the 13 state's overall fuel mix; and
 - (e) Hydroelectric power balances the needs of the environment with the need for clean, nonpolluting, reliable, and abundant renewable power for the electrical market.
- 17 (2) The legislature further finds that there is a need for a 18 consistent definition of renewable or alternative resources in the 19 energy independence act and the statutes concerning fuel mix

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- 1 disclosures for electric utilities, the green-power option program for
- 2 electric utility customers, and integrated resource planning for
- 3 electric utilities.

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Sec. 2. RCW 19.29A.010 and 2000 c 213 s 2 are each amended to read as follows:

The definitions in this section apply throughout this chapter unless the context clearly requires otherwise.

- (1) "Biomass generation" means electricity derived from burning solid organic fuels from wood, forest, or field residue, or dedicated energy crops that do not include wood pieces that have been treated with chemical preservatives such as creosote, pentachlorophenol, or copper-chroma-arsenic.
- (2) "Bonneville power administration system mix" means a generation mix sold by the Bonneville power administration that is net of any resource specific sales and that is net of any electricity sold to direct service industrial customers, as defined in section 3(8) of the Pacific Northwest electric power planning and conservation act (16 U.S.C. Sec. 839(a)(8)).
- (3) "Coal generation" means the electricity produced by a generating facility that burns coal as the primary fuel source.
 - (4) "Commission" means the utilities and transportation commission.
 - (5) "Conservation" means an increase in efficiency in the use of energy use that yields a decrease in energy consumption while providing the same or higher levels of service. Conservation includes low-income weatherization programs.
 - (6) "Consumer-owned utility" means a municipal electric utility formed under Title 35 RCW, a public utility district formed under Title 54 RCW, an irrigation district formed under chapter 87.03 RCW, a cooperative formed under chapter 23.86 RCW, or a mutual corporation or association formed under chapter 24.06 RCW, that is engaged in the business of distributing electricity to more than one retail electric customer in the state.
- 33 (7) "Declared resource" means an electricity source specifically 34 identified by a retail supplier to serve retail electric customers. A 35 declared resource includes a stated quantity of electricity tied 36 directly to a specified generation facility or set of facilities either

through ownership or contract purchase, or a contractual right to a stated quantity of electricity from a specified generation facility or set of facilities.

- (8) "Department" means the department of community, trade, and economic development.
- (9) "Electricity information coordinator" means the organization selected by the department under RCW 19.29A.080 to: (a) Compile generation data in the Northwest power pool by generating project and by resource category; (b) compare the quantity of electricity from declared resources reported by retail suppliers with available generation from such resources; (c) calculate the net system power mix; and (d) coordinate with other comparable organizations in the western interconnection.
- (10) "Electric meters in service" means those meters that record in at least nine of twelve calendar months in any calendar year not less than two hundred fifty kilowatt hours per month.
- (11) "Electricity product" means the electrical energy produced by a generating facility or facilities that a retail supplier sells or offers to sell to retail electric customers in the state of Washington, provided that nothing in this title shall be construed to mean that electricity is a good or product for the purposes of Title 62A RCW, or any other purpose. It does not include electrical energy generated onsite at a retail electric customer's premises.
- 24 (12) "Electric utility" means a consumer-owned or investor-owned 25 utility as defined in this section.
 - (13) "Electricity" means electric energy measured in kilowatt hours, or electric capacity measured in kilowatts, or both.
 - (14) "Fuel mix" means the actual or imputed sources of electricity sold to retail electric customers, expressed in terms of percentage contribution by resource category. The total fuel mix included in each disclosure shall total one hundred percent.
 - (15) "Geothermal generation" means electricity derived from thermal energy naturally produced within the earth.
 - (16) "Governing body" means the council of a city or town, the commissioners of an irrigation district, municipal electric utility, or public utility district, or the board of directors of an electric cooperative or mutual association that has the authority to set and approve rates.

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(17) "High efficiency cogeneration" means electricity produced by equipment, such as heat or steam used for industrial, commercial, heating, or cooling purposes, that meets the federal energy regulatory commission standards for qualifying facilities under the public utility regulatory policies act of 1978.

- (18) "Hydroelectric generation" means a power source created when water flows from a higher elevation to a lower elevation and the flow is converted to electricity in one or more generators at a single facility.
- 10 (19) "Investor-owned utility" means a company owned by investors 11 that meets the definition of RCW 80.04.010 and is engaged in 12 distributing electricity to more than one retail electric customer in 13 the state.
 - (20) "Landfill gas generation" means electricity produced by a generating facility that uses waste gases produced by the decomposition of organic materials in landfills.
 - (21) "Natural gas generation" means electricity produced by a generating facility that burns natural gas as the primary fuel source.
 - (22) "Northwest power pool" means the generating resources included in the United States portion of the Northwest power pool area as defined by the western systems coordinating council.
 - (23) "Net system power mix" means the fuel mix in the Northwest power pool, net of: (a) Any declared resources in the Northwest power pool identified by in-state retail suppliers or out-of-state entities that offer electricity for sale to retail electric customers; (b) any electricity sold by the Bonneville power administration to direct service industrial customers; and (c) any resource specific sales made by the Bonneville power administration.
- 29 (24) "Oil generation" means electricity produced by a generating 30 facility that burns oil as the primary fuel source.
 - (25) "Proprietary customer information" means: (a) Information that relates to the source and amount of electricity used by a retail electric customer, a retail electric customer's payment history, and household data that is made available by the customer solely by virtue of the utility-customer relationship; and (b) information contained in a retail electric customer's bill.
- 37 (26) "Renewable resources" means electricity generation facilities 38 fueled by: (a) Water; (b) wind; (c) solar energy; (d) geothermal

- energy; (e) landfill gas; ((or)) (f) biomass energy ((based on solid 1 2 organic fuels from wood, forest, or field residues, or dedicated energy crops that do not include wood pieces that have been treated with 3 4 chemical preservatives such as creosote, pentachlorophenol, or copperchrome-arsenic)) utilizing animal waste, solid organic fuels from wood, 5 6 forest, or field residues or dedicated energy crops that do not include 7 wood pieces that have been treated with chemical preservatives such as creosote, pentachlorophenol, or copper-chrome-arsenic; (g) byproducts 8 of pulping or wood manufacturing processes, including but not limited 9 to bark, wood chips, sawdust, and lignin in spent pulping liquors; (h) 10 11 ocean thermal, wave, or tidal power; or (i) gas from sewage treatment 12 facilities.
 - (27) "Resale" means the purchase and subsequent sale of electricity for profit, but does not include the purchase and the subsequent sale of electricity at the same rate at which the electricity was purchased.
 - (28) "Retail electric customer" means a person or entity that purchases electricity for ultimate consumption and not for resale.
 - (29) "Retail supplier" means an electric utility that offers an electricity product for sale to retail electric customers in the state.
 - (30) "Small utility" means any consumer-owned utility with twenty-five thousand or fewer electric meters in service, or that has an average of seven or fewer customers per mile of distribution line.
- 23 (31) "Solar generation" means electricity derived from radiation 24 from the sun that is directly or indirectly converted to electrical 25 energy.
 - (32) "State" means the state of Washington.

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- 27 (33) "Waste incineration generation" means electricity derived from 28 burning solid or liquid wastes from businesses, households, 29 municipalities, or waste treatment operations.
- 30 (34) "Wind generation" means electricity created by movement of air 31 that is converted to electrical energy.
- 32 **Sec. 3.** RCW 19.29A.090 and 2002 c 285 s 6 and 2002 c 191 s 1 are 33 each reenacted and amended to read as follows:
- 34 (1) Beginning January 1, 2002, each electric utility must provide 35 to its retail electricity customers a voluntary option to purchase 36 qualified alternative energy resources in accordance with this section.

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(2) Each electric utility must include with its retail electric customer's regular billing statements, at least quarterly, a voluntary option to purchase qualified alternative energy resources. The option may allow customers to purchase qualified alternative energy resources at fixed or variable rates and for fixed or variable periods of time, including but not limited to monthly, quarterly, or annual purchase agreements. A utility may provide qualified alternative energy resource options through either: (a) Resources it owns or contracts for; or (b) the purchase of credits issued by a clearinghouse or other system by which the utility may secure, for trade or other consideration, verifiable evidence that a second party has a qualified alternative energy resource and that the second party agrees to transfer such evidence exclusively to the benefit of the utility.

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- (3) For the purposes of this section, a "qualified alternative energy resource" means the electricity produced from generation facilities that are fueled by: (((a) Wind; (b) solar energy; (c) geothermal energy; (d) landfill gas; (e) wave or tidal action; (f) gas produced during the treatment of wastewater; (g) qualified hydropower; or (h) biomass energy based on animal waste or solid organic fuels from wood, forest, or field residues, or dedicated energy crops that do not include wood pieces that have been treated with chemical preservatives such as creosote, pentachlorophenol, or copper-chrome-arsenic)) (a) Water; (b) wind; (c) solar energy; (d) geothermal energy; (e) landfill gas; (f) biomass energy utilizing animal waste, solid organic fuels from wood, forest, or field residues or dedicated energy crops that do not include wood pieces that have been treated with chemical preservatives such as creosote, pentachlorophenol, or copper-chrome-arsenic; (g) byproducts of pulping or wood manufacturing processes, including but not limited to bark, wood chips, sawdust, and lignin in spent pulping liquors; (h) ocean thermal, wave, or tidal power; or (i) gas from sewage treatment facilities.
- (4) ((For the purposes of this section, "qualified hydropower" means the energy produced either: (a) As a result of modernizations or upgrades made after June 1, 1998, to hydropower facilities operating on May 8, 2001, that have been demonstrated to reduce the mortality of anadromous fish; or (b) by run of the river or run of the canal hydropower facilities that are not responsible for obstructing the passage of anadromous fish.

(5))) The rates, terms, conditions, and customer notification of each utility's option or options offered in accordance with this section must be approved by the governing body of the consumer-owned utility or by the commission for investor-owned utilities. All costs and benefits associated with any option offered by an electric utility under this section must be allocated to the customers who voluntarily choose that option and may not be shifted to any customers who have not chosen such option. Utilities may pursue known, lawful aggregated purchasing of qualified alternative energy resources with other utilities to the extent aggregated purchasing can reduce the unit cost of qualified alternative energy resources, and are encouraged to investigate opportunities to aggregate the purchase of alternative energy resources by their customers. Aggregated purchases by investorowned utilities must comply with any applicable rules or policies adopted by the commission related to least-cost planning or the acquisition of renewable resources.

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 $((\frac{(6)}{(6)}))$ Each consumer-owned utility must report annually to the department and each investor-owned utility must report annually to the commission beginning October 1, 2002, until October 1, 2012, describing the option or options it is offering its customers under the requirements of this section, the rate of customer participation, the amount of qualified alternative energy resources purchased by customers, the amount of utility investments in qualified alternative energy resources, and the results of pursuing aggregated purchasing opportunities. The department and the commission together shall report annually to the legislature, beginning December 1, 2002, until December 1, 2012, with the results of the utility reports.

28 **Sec. 4.** RCW 19.285.030 and 2007 c 1 s 3 are each amended to read 29 as follows:

The definitions in this section apply throughout this chapter unless the context clearly requires otherwise.

- (1) "Attorney general" means the Washington state office of the attorney general.
 - (2) "Auditor" means: (a) The Washington state auditor's office or its designee for qualifying utilities under its jurisdiction that are not investor-owned utilities; or (b) an independent auditor selected by

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- a qualifying utility that is not under the jurisdiction of the state auditor and is not an investor-owned utility.
- 3 (3) "Commission" means the Washington state utilities and 4 transportation commission.
 - (4) "Conservation" means any reduction in electric power consumption resulting from increases in the efficiency of energy use, production, or distribution.
- 8 (5) "Cost-effective" has the same meaning as defined in RCW 9 80.52.030.
- 10 (6) "Council" means the Washington state apprenticeship and training council within the department of labor and industries.
- 12 (7) "Customer" means a person or entity that purchases electricity 13 for ultimate consumption and not for resale.
- 14 (8) "Department" means the department of community, trade, and 15 economic development or its successor.
 - (9) "Distributed generation" means an eligible renewable resource where the generation facility or any integrated cluster of such facilities has a generating capacity of not more than five megawatts.
 - (10) "Eligible renewable resource" means((÷

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- (a))) electricity from a generation facility powered by a renewable resource ((other than fresh water that commences operation after March 31, 1999, where: (i) The facility is located in the Pacific Northwest; or (ii) the electricity from the facility is delivered into Washington state on a real-time basis without shaping, storage, or integration services; or
- (b) Incremental electricity produced as a result of efficiency improvements completed after March 31, 1999, to hydroelectric generation projects owned by a qualifying utility and located in the Pacific Northwest or to hydroelectric generation in irrigation pipes and canals located in the Pacific Northwest, where the additional generation in either case does not result in new water diversions or impoundments)).
- 33 (11) "Investor-owned utility" has the same meaning as defined in 34 RCW 19.29A.010.
- 35 (12) "Load" means the amount of kilowatt-hours of electricity 36 delivered in the most recently completed year by a qualifying utility 37 to its Washington retail customers.

(13) "Nonpower attributes" means all environmentally related characteristics, exclusive of energy, capacity reliability, and other electrical power service attributes, that are associated with the generation of electricity from a renewable resource, including but not limited to the facility's fuel type, geographic location, vintage, qualification as an eligible renewable resource, and avoided emissions of pollutants to the air, soil, or water, and avoided emissions of carbon dioxide and other greenhouse gases.

- 9 (14) "Pacific Northwest" has the same meaning as defined for the 10 Bonneville power administration in section 3 of the Pacific Northwest 11 electric power planning and conservation act (94 Stat. 2698; 16 U.S.C. 12 Sec. 839a).
- 13 (15) "Public facility" has the same meaning as defined in RCW 14 39.35C.010.
 - (16) "Qualifying utility" means an electric utility, as the term "electric utility" is defined in RCW 19.29A.010, that serves more than twenty-five thousand customers in the state of Washington. The number of customers served may be based on data reported by a utility in form 861, "annual electric utility report," filed with the energy information administration, United States department of energy.
 - (17) "Renewable energy credit" means a tradable certificate of proof of at least one megawatt-hour of an eligible renewable resource where the generation facility is not powered by fresh water, the certificate includes all of the nonpower attributes associated with that one megawatt-hour of electricity, and the certificate is verified by a renewable energy credit tracking system selected by the department.
 - (18) "Renewable resource" means: (a) Water; (b) wind; (c) solar energy; (d) geothermal energy; (e) landfill gas; (f) ((wave, ocean, or tidal power; (g) gas from sewage treatment facilities; (h) biodiesel fuel as defined in RCW 82.29A.135 that is not derived from crops raised on land cleared from old growth or first-growth forests where the clearing occurred after December 7, 2006; and (i) biomass energy based on animal waste or solid organic fuels from wood, forest, or field residues, or dedicated energy crops that do not include (i) wood pieces that have been treated with chemical preservatives such as creosote, pentachlorophenol, or copper-chrome-arsenic; (ii) black liquor byproduct from paper production; (iii) wood from old growth forests; or

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- (iv) municipal solid waste)) biomass energy utilizing animal waste, 1 solid organic fuels from wood, forest, or field residues or dedicated 2 energy crops that do not include wood pieces that have been treated 3 with chemical preservatives such as creosote, pentachlorophenol, or 4 copper-chrome-arsenic; (g) byproducts of pulping or wood manufacturing 5 6 processes, including but not limited to bark, wood chips, sawdust, and lignin in spent pulping liquors; (h) ocean thermal, wave, or tidal 7 power; or (i) gas from sewage treatment facilities. 8
 - (19) "Rule" means rules adopted by an agency or other entity of Washington state government to carry out the intent and purposes of this chapter.
- 12 (20) "Year" means the twelve-month period commencing January 1st 13 and ending December 31st.

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