SENATE BILL 5947

State of Washington

61st Legislature

2009 Regular Session

By Senator Pflug

Read first time 02/09/09. Referred to Committee on Health & Long-Term Care.

- 1 AN ACT Relating to reforming the health care system in Washington 2. state; amending RCW 48.43.035; reenacting and amending RCW 48.43.005; adding new sections to chapter 48.43 RCW; adding a new chapter to Title 3 4 41 RCW; creating new sections; and repealing RCW 48.01.260, 48.20.025, 48.20.028, 48.20.029, 48.21.045, 48.21.047, 48.43.012, 5 48.43.018, 6 48.43.038, 48.43.041, 48.44.017, 48.44.021, 48.44.022, 48.44.023, 7 48.44.024, 48.46.062, 48.46.063, 48.46.064, 48.46.066, 48.46.068, 70.47.020, 70.47.030, 8 70.47.002, 70.47.005, 70.47.010, 70.47.015, 70.47.080, 70.47.090, 9 70.47.040, 70.47.050, 70.47.060, 70.47.070, 10 70.47.100, 70.47.110, 70.47.115, 70.47.120, 70.47.130, 70.47.140, 11 70.47.150, 70.47.160, 70.47.170, 70.47.200, 70.47.201, 70.47.210, 12 70.47.900, 70.47.901, 70.47A.010, 70.47A.020, 70.47A.030, 70.47A.040, 70.47A.050, 70.47A.060, 70.47A.070, 70.47A.080, 70.47A.090, 70.47A.100, 13 70.47A.110, and 70.47A.900. 14
- 15 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 16 PART I: FINDINGS AND INTENT
- NEW SECTION. Sec. 101. LEGISLATIVE FINDINGS. The legislature
- 18 finds that:

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(1) The people of Washington have expressed their strong desire to have increased access to a variety of health insurance products, more affordable solutions for their businesses and families, and more transparency in the cost of health care.

- (2) Many employers are struggling to keep employees covered with health insurance. For others, it is simply too expensive. Additionally, employers continue to invest a significant amount of time in the administrative side of health care coverage. The current system requires the employer to pick a plan and removes the decision for coverage from the employee.
- (3) Estimates show that six hundred thousand Washingtonians are uninsured. Three-quarters work or have a working family member; two-thirds are low income; and one-half are young adults ages nineteen through thirty-four. Many are low-wage workers who are not offered, or eligible for, employer-sponsored coverage. Some are seasonal workers who are employed six months a year for many hours a day but without any promise of year-long coverage. Still others work for two, even three different employers, all of whom would be willing to pay for some of the coverage but none who could afford the entire bill. Some employees turn down coverage when the employee share of the premium simply becomes too much. Even more often, an individual is without insurance at some point during the calendar year because they are between jobs, an ever increasing phenomenon in today's new marketplace.
- (4) Lack of portability remains a constant problem as thousands of Washington residents go uninsured every year simply because they are temporarily between jobs or their new job does not offer an affordable option for them. In addition, two-income earner families are punished by the system as they are forced to choose one employer's health insurance plan over another without a chance to collect premium contributions from both.
- (5) Access to health insurance is one of the driving factors in improving the health of Washington citizens. Yet, we are not receiving as much value as we should for each health care dollar spent in Washington state. By failing to sufficiently focus our efforts on prevention and management of chronic diseases, such as diabetes, asthma, and heart disease, too many Washingtonians suffer from complications of their illnesses. By failing to make health insurance coverage affordable for low-wage workers and self-employed people,

- 1 health problems that could be treated in a primary care doctor's office
- 2 are treated in the emergency room or hospital. By failing to focus on
- 3 the most effective ways to maintain our health and treat disease,
- 4 Washingtonians have not made lifestyle changes proven to improve
- 5 health, nor do they receive the most effective care.
- NEW SECTION. Sec. 102. LEGISLATIVE INTENT. The legislature intends to create a more competitive, versatile, and innovative market for health care in Washington state that:
- 9 (1) Offers more affordable coverage for employers, employees, the 10 self-employed, and other individuals;
- 11 (2) Makes the process of acquiring insurance far more transparent 12 and attractive to families;
- 13 (3) Recognizes the importance of the primary care medical home 14 delivery model in preventing illness and improving health outcomes;
- 15 (4) Reduces burdensome administrative costs throughout the health care system;
- 17 (5) Provides an avenue for universal access to affordable and 18 quality health care coverage; and
- 19 (6) Recognizes the value in choice and flexibility as being central 20 to achieving maximum impact upon the uninsured population.

21 PART II: ESTABLISHING APPLE HEALTH

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- NEW SECTION. Sec. 201. The definitions in this section apply throughout this chapter unless the context clearly requires otherwise.
- 24 (1) "Apple health" means the apple health insurance board 25 established in sections 202 through 204 of this act.
 - (2) "Apple health insurance board" and "board" means the board of the Washington state apple health insurance board established in sections 202 through 204 of this act.
- 29 (3) "Basic health plan" means the program administered under 30 chapter 70.47 RCW.
- 31 (4) "Carrier" means a carrier as defined in RCW 48.43.005.
- 32 (5) "Commissioner" means the insurance commissioner established 33 under RCW 48.02.010.
- 34 (6) "Eligible individual" means an individual who is eligible to

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1 participate in apple health by reason of meeting one or more of the 2 following qualifications:

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- (a) The individual is a Washington resident, meaning that the individual is, and continues to be, residing on a permanent and full-time basis in a place of permanent habitation in Washington that remains the person's principal residence and from which the person is absent only for temporary or transitory purposes. A person who is a full-time student attending an institution outside of Washington may maintain his or her Washington residency;
- (b) The individual is not a Washington resident but is employed, at least twenty hours a week on a regular basis, at a Washington location by a bona fide employer, and the individual's employer does not offer a group health insurance plan, or the individual is not eligible to participate in any group health insurance plan offered by the individual's employer;
- 16 (c) The individual, whether a resident or not, is enrolled in, or eligible to enroll in, a participating employer plan;
 - (d) The individual is self-employed in Washington, and if a nonresident self-employed individual, the individual's principal place of business is in Washington;
 - (e) The individual is a full-time student attending an institution of higher education located in Washington;
 - (f) The individual, whether a resident or not, is a dependent of another individual who is an eligible individual;
 - (g) The individual is eligible for benefits under section 210 of the federal trade act of 2002, at 26 U.S.C. Sec. 35(c).
 - (7) "Eligible employer" means any individual, partnership, corporation, business trust, or person or group of persons employing one or more persons, and filing payroll tax information on each person.
- 30 (8) "Director" means an individual appointed by a vote of the apple 31 health insurance board to serve as the secretary of administration and 32 finance for the board.
- 33 (9) "Health plan" or "health benefit plan" means a health plan or 34 health benefit plan as defined in RCW 48.43.005.
- 35 (10) "Participating individual" means a person who has been 36 determined by apple health to be, and continues to be, an eligible 37 individual or an employee of a participating employer plan for purposes 38 of obtaining coverage through apple health.

(11) "Participating employer plan" means a group health plan, as defined in federal law, Sec. 706 of ERISA (29 U.S.C. Sec. 1186), that is sponsored by an employer and for which the plan sponsor has entered into an agreement with apple health, in accordance with the provisions of section 206 of this act, for apple health to offer and administer health insurance benefits for enrollees in the plan.

- (12) "Preexisting condition" means a preexisting condition as defined in RCW 48.43.005.
- 9 (13) "Premium assistance payment" means a payment made to carriers 10 by apple health as provided in section 207 of this act.
- NEW SECTION. Sec. 202. (1) There is hereby established by the state of Washington the Washington state apple health insurance board, referred to from now on as apple health. Apple health is created as a body corporate and an independent instrumentality of the state of Washington, created to serve public purposes provided for in this act, but with legal existence separate from that of the state of Washington.
 - (2) Apple health is hereby recognized as a not-for-profit corporation in accordance with the provisions of Title 24 RCW, and shall seek recognition of the same status by the United States in accordance with the provisions of the United States internal revenue code, 26 U.S.C. Sec. 501(c).
 - (3) The limited purpose of apple health is to facilitate the availability, portability, choice, and adoption of private health insurance plans to eligible individuals and groups, as provided in this chapter.
 - (4) Apple health shall be administered by the director and governed by the Washington state apple health insurance board established in this section and sections 203 and 204 of this act.
 - (5) The board shall appoint a director to serve as the secretary of administration and finance for apple health and shall grant him or her the following powers and duties:
 - (a) Plan, direct, coordinate, and execute administrative functions in conformity with the policies and directives of the board;
 - (b) Employ professional and clerical staff as necessary;
- 35 (c) Report to the board on all operations under his or her control and supervision;

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- 1 (d) Prepare an annual budget and manage the administrative expenses 2 of apple health; and
- 3 (e) Undertake any other activities necessary to implement the 4 powers and duties set forth in this chapter.
- NEW SECTION. Sec. 203. (1) The function of the Washington state apple health insurance board is to develop and approve rules necessary for operation of the Washington state apple health insurance board.
 - (2) The board shall be composed of thirteen voting members initially appointed by the governor as follows:
- 10 (a) One health actuary;

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- (b) One representative of small businesses;
- 12 (c) One employee health plan benefits specialist;
- 13 (d) One representative of private sector health care consumers;
- 14 (e) A physician licensed in good standing under chapter 18.57 RCW;
- 15 (f) A health insurance broker licensed in good standing under 16 chapter 48.17 RCW;
 - (g) A representative of organized labor;
 - (h) A representative of business associations;
- 19 (i) A representative from the association of Washington health care 20 plans;
- 21 (j) The assistant secretary of the department of social and health 22 services, health recovery services administration, ex officio;
 - (k) The insurance commissioner, ex officio;
 - (1) The administrator of the health care authority, ex officio; and
- 25 (m) The director, ex officio.
 - (3) The governor shall appoint the initial members of the board to staggered terms not to exceed four years. Members appointed or elected thereafter shall serve two-year terms. Members of the board shall be compensated in accordance with RCW 43.03.250 and shall be reimbursed for their travel expenses while on official business in accordance with RCW 43.03.050 and 43.03.060. The board shall prescribe rules for the conduct of its business. The director shall serve as chair of the board. Meetings of the board shall be at the call of the chair.
- 34 (4) The board may establish technical advisory committees or seek 35 the advice of technical experts when necessary to execute the powers 36 and duties included in this act.

- (5) Upon the end of each corresponding term of service for such positions as are to be prescribed, the board shall provide rules and guidelines, such as they are necessary, for the nomination and selection of industry representatives by their peers for the following seven board positions:
 - (a) One representative of small businesses;
 - (b) One employee health plan specialist;

- (c) One representative of health care consumers;
- (d) A physician licensed in good standing under chapter 18.57 RCW;
- 10 (e) A health insurance broker licensed in good standing under 11 chapter 48.17 RCW;
 - (f) A representative of organized labor; and
- 13 (g) A representative of trade associations.
- 14 <u>NEW SECTION.</u> **Sec. 204.** The apple health board has the following 15 duties and powers:
 - (1) Establish procedures for the enrollment of eligible individuals and groups, including:
 - (a) Publicizing the existence of apple health and disseminating information on eligibility requirements and enrollment procedures for apple health;
 - (b) Establishing procedures to determine each applicant's eligibility for purchasing insurance sold in apple health, including a standard application form for eligible individuals and groups seeking to purchase health insurance through apple health, as well as persons seeking a premium assistance payment. The application shall include information necessary to determine an applicant's eligibility, previous health insurance coverage history, and payment method;
 - (c) Establishing rules related to minimum participation of employees in groups seeking to purchase health insurance through apple health;
 - (d) Preparing and distributing certificate of eligibility forms and application forms to insurance brokers and the general public; and
 - (e) Establishing and administering procedures for the election of coverage by participating individuals during open enrollment periods and outside of open enrollment periods upon the occurrence of any qualifying event specified in the federal health insurance portability

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and accountability act of 1996 or applicable state law. The procedures shall include preparing and distributing to participating individuals:

- (i) Descriptions of the coverage, benefits, limitations, copayments, and premiums for all participating plans; and
- (ii) Forms and instructions for electing coverage and arranging payment for coverage;
- (2) Establish and manage a system of collecting and transmitting to the applicable carriers all premium payments or contributions made by or on behalf of participating individuals, including developing mechanisms to receive and process automatic payroll deductions for participating individuals enrolled in employer plans;
- (3) Establish a plan for operating a health insurance service center to provide eligible individuals and employers with information on apple health and manage enrollment, and for publicizing the existence of apple health and apple health's eligibility requirements and enrollment procedures;
- (4) Establish other procedures for operations of apple health, including but not limited to procedures to:
- (a) Seek and receive any grant funding from the federal government, departments or agencies of the state, and private foundations;
- (b) Contract with professional service firms as may be necessary in the board's judgment, and to fix their compensation;
- (c) Contract with companies which provide third-party administrative and billing services for insurance products;
- (d) Charge and equitably apportion among participating institutions its administrative costs and expenses incurred in the exercise of the powers and duties granted by this chapter;
- (e) Adopt bylaws for the regulation of its affairs and the conduct of its business;
 - (f) Sue and be sued in its own name, plead, and be impleaded;
- (g) Establish lines of credit, and establish one or more cash and investment accounts to receive payments for services rendered and appropriations from the state, and for all other business activity granted by this chapter except to the extent otherwise limited by any applicable provision of the employee retirement income security act of 1974; and
- 37 (h) Enter into interdepartmental agreements with the office of the

- insurance commissioner, department of social and health services, health care authority, and any other state agencies the board deems necessary to implement this chapter; and
- 4 (5) Begin offering access to health benefit plans under this act on January 1, 2011.

- NEW SECTION. Sec. 205. ENROLLMENT AND COVERAGE ELECTION. (1) Any eligible individual may apply to participate in apple health. An employer, a labor union, or an educational, professional, civic, trade, church, or social organization that has eligible individuals as employees or members may apply on behalf of those eligible persons. Upon determination by apple health that an individual is eligible to participate in apple health, he or she may enroll in a health plan offered through apple health during the next open enrollment period or, outside of open enrollment periods, upon the occurrence of any qualifying event specified in the federal health insurance portability and accountability act of 1996 or applicable state law. The initial open enrollment period is October 1, 2010, through November 30, 2010.
- 18 (2) A web site will be established under the name of apple health 19 to provide a single portal through which eligible individuals and 20 organizations can apply for participation in apple health.
- NEW SECTION. Sec. 206. PARTICIPATING EMPLOYER PLANS. (1) Any employer may apply to apple health to be the sponsor of a participating employer plan.
 - (2) Any employer seeking to be the sponsor of a participating employer plan shall, as a condition of participation in apple health, enter into a binding agreement with apple health that includes the following conditions:
 - (a) The sponsoring employer designates apple health to be the plan's administrator for the employer's group health plan, and apple health agrees to undertake the obligations required of a plan administrator under federal law;
 - (b) Any individual eligible to participate in apple health by reason of his or her eligibility for coverage under the employer's participating employer plan, regardless of whether any such individual would otherwise qualify as an eligible individual if not enrolled in the participating employer plan, may elect coverage under any health

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plan offered through apple health, and neither the employer nor apple health shall limit such individual's choice of coverage from among all the health plans offered;

- (c) The employer agrees that, for the term of the agreement, the employer will not offer to individuals eligible to participate in apple health by reason of their eligibility for coverage under the employer's participating employer plan any separate or competing health plan, regardless of whether any such individuals would otherwise qualify as eligible individuals if not enrolled in the participating employer plan;
- (d) The employer reserves the right to offer benefits supplemental to the benefits offered through apple health, but any supplemental benefits offered by the employer shall constitute a separate plan or plans under federal law, for which the executive director shall not be the plan administrator and for which neither the executive director nor apple health shall be responsible in any manner;
- (e) The employer reserves the right to determine the criteria for eligibility and enrollment in the participating employer plan and the terms and amounts of the employer's contributions to that plan, so long as for the term of the agreement with apple health the employer agrees not to alter or amend any criteria or contribution amounts at any time other than during an annual period designated by apple health for participating employer plans to make such changes in conjunction with apple health's annual open enrollment period;
- (f) The employer agrees to make available to apple health any of the employer's documents, records, or information, including copies of the employer's federal and state tax and wage reports, that the executive director reasonably determines are necessary for apple health to verify:
- (i) That the employer is in compliance with the terms of its agreement with apple health governing the employer's sponsorship of a participating employer plan;
- (ii) That the participating employer plan is in compliance with applicable laws relating to employee welfare benefit plans, particularly those relating to nondiscrimination in coverage; and
- 36 (iii) The eligibility, under the terms of the employer's plan, of 37 those individuals enrolled in the participating employer plan;

(g) The employer agrees to also sponsor a defined contribution "cafeteria plan" as permitted under federal law, 26 U.S.C. Sec. 125, for all employees eligible for coverage under the employer's participating employer plan.

- (3) Beginning January 1, 2011, the state of Washington shall enter into an agreement with apple health to be the sponsor of a participating employer plan on behalf of all individuals eligible for health insurance benefits paid in whole or in part by the state of Washington by reason of current or past employment with the state or employment with a public institution of higher education or school district in the state, or by reason of being a dependent of such an individual, except for any individuals who are eligible only for benefits consisting solely of coverage of expected benefits.
- NEW SECTION. Sec. 207. APPLE HEALTH COMMUNITY CARE PREMIUM ASSISTANCE PROGRAM. (1) Apple health shall provide the basic and underlying administrative functions for the premium assistance program established in this section and to be called apple health community care. Apple health community care shall remit premium assistance payments to carriers offering health plans through apple health. All eligibility, regulatory, and programmatic decisions shall be made by the health care authority, and such information shall be shared with the apple health insurance board as deemed necessary.
- (2) Beginning September 1, 2010, the administrator of the health care authority shall accept applications for premium assistance from eligible individuals and employees of participating employer plans who have family income up to two hundred percent of the federal poverty level, as determined annually by the federal department of health and human services, on behalf of themselves, their spouses, and their dependent children.
- (3) Pursuant to subsection (2) of this section, employees of participating employer plans who are deemed to have had affordable benefit plan options previously available to them, when determined as a percentage of income that is to be defined by the apple health insurance board, shall not be eligible for the apple health community care program. The apple health community care program shall be reserved for individuals and employees of employer-sponsored plans who

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otherwise meet income eligibility requirements and have been previously uninsured for a period of not less than twelve months, except for basic health enrollees described in subsection (7) of this section.

(4) The health care authority shall design and implement a schedule of premium assistance payments that is based upon gross family income, giving appropriate consideration to family size and the ages of all family members and with a bias toward family units with children. The benchmark plan for purposes of designing the premium assistance payment schedule shall be in conformity with the average actuarial value of benefits covered in the top three subscribed plans in the individual insurance market as of January 1, 2009. After January 1, 2010, the benchmark plan for purposes of the premium assistance payment schedule shall be adjusted in conformity with the top three subscribed plans in apple health.

The premium assistance schedule shall be applied to eligible individuals, and to the employee premium obligation remaining after employer premium contributions for employees of participating employer plans, so that employees benefit financially from their employers' contribution to the cost of their coverage through apple health. Any surcharge included in the premium under section 210 of this act shall be included when determining the appropriate level of premium assistance payments.

- (5) A financial sponsor may, with the prior approval of the director, pay the premium or any other amount on behalf of an eligible individual or employee of a participating employer plan, by arrangement with the individual or employee and through a mechanism acceptable to the director. The director shall establish a mechanism for receiving premium payments from the United States internal revenue service for eligible individuals who are eligible for benefits under section 210 of the federal trade act of 2002, at 26 U.S.C. Sec. 35(c), and any subsequent premium assistance programs authorized by federal law.
- (6) Apple health shall remit the premium assistance in an amount determined under subsection (4) of this section to the carrier offering the health plan in which the eligible individual or employee of a participating employer plan has chosen to enroll. If, however, such individual or employee has chosen to enroll in a high deductible health plan, any difference between the sum of premium assistance that the

individual or employee would receive and the applicable premium rate for the high deductible health plan shall be deposited into a health savings account for the benefit of that individual or employee.

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- (7) As of January 1, 2011, all basic health plan enrollees under chapter 70.47 RCW shall transition to apple health community care. The health care authority shall provide information and assistance necessary to allow enrollees to successfully transition to apple health community care, including assistance with enrolling in apple health and choosing a health plan during the 2011 open enrollment period.
- 10 (8) This section is to be in enacted within available funding and 11 is not subject to any further appropriation.
- 12 NEW SECTION. Sec. 208. APPLE HEALTH COMMUNITY CARE ACCOUNT. (1) 13 The apple health community care account is hereby established in the custody of the state treasurer. Any nongeneral fund--state funds or 14 federal funds collected for apple health community care shall be 15 16 deposited in the apple health community care account. Moneys in the 17 account shall be used exclusively for the purposes of administering 18 apple health community care, including payments to carriers on behalf of eligible individuals and employees of participating employer plans. 19 20 Only the director may authorize expenditures from the account. 21 account is subject to allotment procedures under chapter 43.88 RCW, but 22 an appropriation is not required for expenditures.
- (2) All funds appropriated for the basic health plan under chapter 70.47 RCW shall be deposited into the apple health community care account upon implementation of this act.
 - NEW SECTION. Sec. 209. BROKER COMMISSIONS. (1) When an eligible individual or eligible group is enrolled in apple health by a health insurance broker or solicitor licensed under chapter 48.17 RCW, apple health shall authorize and pay a broker commission determined by the apple health insurance board. In setting the commission, the apple health insurance board shall consider rates of commissions paid to brokers for health plans issued under chapters 48.21, 48.44, and 48.46 RCW as of January 1, 2009.
 - (2) In cases where a membership organization enrolls in apple health its eligible members, or the eligible members of its member entities, the plan chosen by each individual shall pay the organization

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- a fee equal to the commission specified in subsection (1) of this section. Nothing in this section shall be deemed either to require a membership organization that enrolls persons in apple health to be licensed by Washington as an insurance broker, or to permit such an organization to provide any other services requiring licensure as an insurance broker without first obtaining such license.
- 7 NEW SECTION. Sec. 210. SURCHARGE FOR APPLE HEALTH EXPENSES. (1) Apple health is authorized to apply a surcharge to all health benefit 8 9 plans, which shall be used only to pay for all administrative and operational expenses of apple health. Such a surcharge shall be 10 11 applied uniformly to all health benefit plans offered through apple 12 health and shall be included in the premium for each health plan. 13 part of the premium, the surcharge shall be subject to the premium tax 14 under RCW 48.14.020. These surcharges shall not be used to pay any 15 premium assistance payments under this chapter.
 - (2) Each carrier participating in apple health shall be required to furnish such reasonable reports as the board determines necessary to enable the executive director to carry out his or her duties under this chapter.
 - NEW SECTION. Sec. 211. FINANCIAL REPORT. Apple health shall keep an accurate account of all its activities and of all its receipts and expenditures and shall annually make a report as of the end of its fiscal year to its board, to the governor, and to the legislature, such reports to be in a form prescribed by the board. The board may investigate the affairs of apple health, may examine the properties and records of apple health, and may prescribe methods of accounting and the rendering of periodical reports in relation to projects undertaken by apple health. Apple health shall be subject to biennial audit by the state auditor.
- 30 <u>NEW SECTION.</u> **Sec. 212.** REPORTS. No later than two years after 31 apple health begins operation and every year thereafter, the apple 32 health insurance board shall conduct a study of apple health and the 33 persons enrolled in apple health and shall submit a written report to 34 the governor and the legislature on the status and activities of apple

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health based on data collected in the study. The report shall also be available to the general public. The study shall review:

- (1) The operation and administration of apple health, including surveys and reports of health benefit plans available to participating individuals and on the experience of the plans. The experience on the plans shall include data on enrollees in apple health, the operation and administration of apple health community care, expenses, claims statistics, complaints data, how apple health met its goals, and other information deemed pertinent by the apple health insurance board; and
- 10 (2) Any significant observations regarding utilization and adoption of apple health.

NEW SECTION. Sec. 213. REPORT ON MEDICAID AND STATE CHILDREN'S HEALTH INSURANCE PROGRAM ENROLLEE PARTICIPATION IN APPLE HEALTH COMMUNITY CARE. On or before January 1, 2012, the Washington state institute for public policy in cooperation with the apple health insurance board shall prepare a report and shall make recommendations regarding the participation of categorically needy medicaid and state children's health insurance program enrollees in apple health community care. The report shall be submitted to the governor, the secretary of the department of social and health services, and relevant committees of the legislature. The report shall examine the following issues:

- (1) The impact of medicaid and state children's health insurance program enrollees participating in apple health community care, with respect to the utilization of services and cost of health plans offered through apple health;
- (2) Whether and what distinction should be made between adult and child enrollees;
- (3) Opportunities to provide plan design flexibility through medicaid state plan amendments;
- (4) The need for a section 1115 waiver from the federal department of health and human services for moving a sizable portion of the medicaid and state children's health insurance program population into a defined contribution model;
- (5) A study of other states that have attempted similar reforms involving a defined contribution model within their medicaid population and whether any ideas should be incorporated to facilitate the move of enrollees to apple health community care;

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(6) Whether any cost savings to the state would be achieved by the incorporation of medicaid and state children's health insurance program enrollees to apple health community care;

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- (7) The effect any such move would have on the premiums of current apple health enrollees;
- (8) The capacity of participating carriers in apple health to properly manage the care of medicaid and state children's health insurance program enrollees as well as the capacity of current medicaid managed care organizations to deliver coverage within apple health;
- (9) The impact of expanded choice and cost sharing on medicaid enrollees;
- (10) Whether specific categories of categorically needy medicaid and state children's health insurance program enrollees, if any, should be excluded from participation in apple health; and
- 15 (11) If the board recommends participation of any medicaid eligible 16 citizens in apple health, how the composition of the apple health 17 insurance board should be modified to reflect their participation.
- NEW SECTION. Sec. 214. RULES. The director may adopt any rules necessary to implement this chapter.

PART III: INSURANCE REGULATION OF HEALTH BENEFIT PLANS OFFERED THROUGH APPLE HEALTH

Sec. 301. RCW 48.43.005 and 2008 c 145 s 20 and 2008 c 144 s 1 are each reenacted and amended to read as follows:

Unless otherwise specifically provided, the definitions in this section apply throughout this chapter.

- (1) "Adjusted community rate" means the rating method used to establish the premium for health plans adjusted to reflect actuarially demonstrated differences in utilization or cost attributable to geographic region, age, family size, and use of wellness activities.
- (2) <u>"Apple health" means the Washington state apple health</u> insurance board established in sections 202 through 204 of this act.
- 32 (3) "Basic health plan" means the plan described under chapter 33 70.47 RCW, as revised from time to time.
- 34 $((\frac{3}{3}))$ $(\frac{4}{3})$ "Basic health plan model plan" means a health plan as required in RCW 70.47.060(2)(e).

((4))) (5) "Basic health plan services" means that schedule of covered health services, including the description of how those benefits are to be administered, that are required to be delivered to an enrollee under the basic health plan, as revised from time to time.

 $((\frac{5}{1}))$ (6) "Catastrophic health plan" means:

- (a) In the case of a contract, agreement, or policy covering a single enrollee, a health benefit plan requiring a calendar year deductible of, at a minimum, one thousand seven hundred fifty dollars and an annual out-of-pocket expense required to be paid under the plan (other than for premiums) for covered benefits of at least three thousand five hundred dollars, both amounts to be adjusted annually by the insurance commissioner; and
- (b) In the case of a contract, agreement, or policy covering more than one enrollee, a health benefit plan requiring a calendar year deductible of, at a minimum, three thousand five hundred dollars and an annual out-of-pocket expense required to be paid under the plan (other than for premiums) for covered benefits of at least six thousand dollars, both amounts to be adjusted annually by the insurance commissioner; or
- (c) Any health benefit plan that provides benefits for hospital inpatient and outpatient services, professional and prescription drugs provided in conjunction with such hospital inpatient and outpatient services, and excludes or substantially limits outpatient physician services and those services usually provided in an office setting.

In July 2008, and in each July thereafter, the insurance commissioner shall adjust the minimum deductible and out-of-pocket expense required for a plan to qualify as a catastrophic plan to reflect the percentage change in the consumer price index for medical care for a preceding twelve months, as determined by the United States department of labor. The adjusted amount shall apply on the following January 1st.

 $((\frac{(6)}{(6)}))$ "Certification" means a determination by a review organization that an admission, extension of stay, or other health care service or procedure has been reviewed and, based on the information provided, meets the clinical requirements for medical necessity, appropriateness, level of care, or effectiveness under the auspices of the applicable health benefit plan.

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- 1 $((\frac{7}{}))$ (8) "Concurrent review" means utilization review conducted during a patient's hospital stay or course of treatment.
- ((\(\frac{(\(\frac{8}{}\)\)}{\)}) \(\frac{(9)}{}\) "Covered person" or "enrollee" means a person covered by a health plan including an enrollee, subscriber, policyholder, beneficiary of a group plan, or individual covered by any other health plan.
 - (((9))) (10) "Creditable coverage" means continual coverage of the applicant under any of the following health plans, with no lapse in coverage of more than sixty-three days immediately prior to the date of application:
- 11 (a) A group health plan;
- 12 <u>(b) Health insurance coverage;</u>
- (c) Part A or Part B of Title XVIII of the social security act (79
- 14 <u>Stat. 291; 42 U.S.C. Sec. 1395c et seq. or 1395j et seq.,</u>
- 15 <u>respectively</u>);

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- 16 (d) Title XIX of the social security act (79 Stat. 343; 42 U.S.C.
- 17 <u>Sec. 1396 et seq.), other than coverage consisting solely of benefits</u>
- 18 <u>under section 1928;</u>
- (e) 10 U.S.C. Sec. 1071 et seq.;
- 20 <u>(f) A medical care program of the Indian health service or of a</u> 21 tribal organization;
- 22 (q) A state health benefits risk pool;
- 23 (h) A health plan offered under 5 U.S.C. Sec. 8901 et seq.;
- 24 (i) The health insurance pool as established in chapter 48.41 RCW;
- 25 (j) A health benefit plan under section 5(e) of the peace corps act
- 26 (22 U.S.C. Sec. 2504(e)); or
- 27 <u>(k) Any other qualifying coverage required by the health insurance</u> 28 <u>portability and accountability act of 1996, or regulations under that</u> 29 act.
- 30 (11) "Dependent" means, at a minimum, the enrollee's legal spouse 31 and unmarried dependent children who qualify for coverage under the 32 enrollee's health benefit plan.
- (((10) "Employee" has the same meaning given to the term, as of January 1, 2008, under section 3(6) of the federal employee retirement income security act of 1974.
- 36 (11))) (12) "Eligible individual" means an individual, including a
 37 sole proprietor, who is a resident of Washington state. "Eligible

<u>individual</u>" <u>includes any individual who is eligible for benefits under</u> section 210 of the federal trade act of 2002, at 26 U.S.C. Sec. 35(c).

- (13) "Emergency medical condition" means the emergent and acute onset of a symptom or symptoms, including severe pain, that would lead a prudent layperson acting reasonably to believe that a health condition exists that requires immediate medical attention, if failure to provide medical attention would result in serious impairment to bodily functions or serious dysfunction of a bodily organ or part, or would place the person's health in serious jeopardy.
- $((\frac{12}{12}))$ <u>(14)</u> "Emergency services" means otherwise covered health care services medically necessary to evaluate and treat an emergency medical condition, provided in a hospital emergency department.
- (((13))) (15) "Employee" has the same meaning given to the term, as of January 1, 2008, under section 3(6) of the federal employee retirement income security act of 1974.
 - (16) "Enrollee point-of-service cost-sharing" means amounts paid to health carriers directly providing services, health care providers, or health care facilities by enrollees and may include copayments, coinsurance, or deductibles.
 - $((\frac{14}{1}))$ (17) "Grievance" means a written complaint submitted by or on behalf of a covered person regarding: (a) Denial of payment for medical services or nonprovision of medical services included in the covered person's health benefit plan, or (b) service delivery issues other than denial of payment for medical services or nonprovision of medical services, including dissatisfaction with medical care, waiting time for medical services, provider or staff attitude or demeanor, or dissatisfaction with service provided by the health carrier.
 - ((\(\frac{(15)}{15}\))) (18) "Health care facility" or "facility" means hospices licensed under chapter 70.127 RCW, hospitals licensed under chapter 70.41 RCW, rural health care facilities as defined in RCW 70.175.020, psychiatric hospitals licensed under chapter 71.12 RCW, nursing homes licensed under chapter 18.51 RCW, community mental health centers licensed under chapter 71.05 or 71.24 RCW, kidney disease treatment centers licensed under chapter 70.41 RCW, ambulatory diagnostic, treatment, or surgical facilities licensed under chapter 70.41 RCW, drug and alcohol treatment facilities licensed under chapter 70.96A RCW, and home health agencies licensed under chapter 70.127 RCW, and

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includes such facilities if owned and operated by a political subdivision or instrumentality of the state and such other facilities as required by federal law and implementing regulations.

 $((\frac{16}{16}))$ (19) "Health care provider" or "provider" means:

- (a) A person regulated under Title 18 or chapter 70.127 RCW, to practice health or health-related services or otherwise practicing health care services in this state consistent with state law; or
- (b) An employee or agent of a person described in (a) of this subsection, acting in the course and scope of his or her employment.
 - $((\frac{17}{17}))$ <u>(20)</u> "Health care service" means that service offered or provided by health care facilities and health care providers relating to the prevention, cure, or treatment of illness, injury, or disease.
- 13 (((18))) <u>(21)</u> "Health carrier" or "carrier" means a disability 14 insurer regulated under chapter 48.20 or 48.21 RCW, a health care 15 service contractor as defined in RCW 48.44.010, or a health maintenance 16 organization as defined in RCW 48.46.020.
- (((19))) <u>(22)</u> "Health plan" or "health benefit plan" means any policy, contract, or agreement offered by a health carrier to provide, arrange, reimburse, or pay for health care services except the following:
- 21 (a) Long-term care insurance governed by chapter 48.84 or 48.83 22 RCW;
- 23 (b) Medicare supplemental health insurance governed by chapter 24 48.66 RCW;
- 25 (c) Coverage supplemental to the coverage provided under chapter 26 55, Title 10, United States Code;
 - (d) Limited health care services offered by limited health care service contractors in accordance with RCW 48.44.035;
 - (e) Disability income;

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- 30 (f) Coverage incidental to a property/casualty liability insurance 31 policy such as automobile personal injury protection coverage and 32 homeowner guest medical;
 - (g) Workers' compensation coverage;
 - (h) Accident only coverage;
- 35 (i) Specified disease or illness-triggered fixed payment insurance, 36 hospital confinement fixed payment insurance, or other fixed payment 37 insurance offered as an independent, noncoordinated benefit;
 - (j) Employer-sponsored self-funded health plans;

(k) Dental only and vision only coverage; and

- (1) Plans deemed by the insurance commissioner to have a short-term limited purpose or duration, or to be a student-only plan that is guaranteed renewable while the covered person is enrolled as a regular full-time undergraduate or graduate student at an accredited higher education institution, after a written request for such classification by the carrier and subsequent written approval by the insurance commissioner.
- $((\frac{20}{10}))$ <u>(23)</u> "Material modification" means a change in the actuarial value of the health plan as modified of more than five percent but less than fifteen percent.
- (((21))) (24) "Participating individual" means a person who has been determined by apple health to be, and continues to be, an eligible individual or an employee of a participating employer plan for purposes of obtaining coverage through apple health.
- (25) "Participating employer plan" means a group health plan, as defined in federal law, Sec. 706 of the employee retirement income security act (29 U.S.C. Sec. 1186), that is sponsored by an employer and for which the plan sponsor has entered into an agreement with apple health, in accordance with the provisions of section 206 of this act, for apple health to offer and administer health insurance benefits for enrollees in the plan.
- (26) "Preexisting condition" means any medical condition, illness, or injury that existed any time prior to the effective date of coverage.
- $((\frac{(22)}{)})$ <u>(27)</u> "Premium" means all sums charged, received, or deposited by a health carrier as consideration for a health plan or the continuance of a health plan. Any assessment or any "membership," "policy," "contract," "service," or similar fee or charge made by a health carrier in consideration for a health plan is deemed part of the premium. "Premium" shall not include amounts paid as enrollee point-of-service cost-sharing.
- $((\frac{(23)}{)})$ (28) "Review organization" means a disability insurer regulated under chapter 48.20 or 48.21 RCW, health care service contractor as defined in RCW 48.44.010, or health maintenance organization as defined in RCW 48.46.020, and entities affiliated with, under contract with, or acting on behalf of a health carrier to perform a utilization review.

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 $((\frac{24}{24}))$ "Small employer" or "small group" means any person, 1 2 firm, corporation, partnership, association, political subdivision, 3 sole proprietor, or self-employed individual that is actively engaged 4 in business that employed an average of at least two but no more than fifty employees, during the previous calendar year and employed at 5 6 least two employees on the first day of the plan year, is not formed 7 primarily for purposes of buying health insurance, and in which a bona 8 fide employer-employee relationship exists. In determining the number of employees, companies that are affiliated companies, or that are 9 10 eligible to file a combined tax return for purposes of taxation by this 11 state, shall be considered an employer. Subsequent to the issuance of 12 a health plan to a small employer and for the purpose of determining 13 eligibility, the size of a small employer shall be determined annually. 14 Except as otherwise specifically provided, a small employer shall 15 continue to be considered a small employer until the plan anniversary following the date the small employer no longer meets the requirements 16 of this definition. A self-employed individual or sole proprietor who 17 18 is covered as a group of one on the day prior to June 10, 2004, shall 19 also be considered a "small employer" to the extent that individual or 20 group of one is entitled to have his or her coverage renewed as 21 provided in RCW 48.43.035(6).

 $((\frac{25}{1}))$ <u>(30)</u> "Utilization review" means the prospective, concurrent, or retrospective assessment of the necessity and appropriateness of the allocation of health care resources and services of a provider or facility, given or proposed to be given to an enrollee or group of enrollees.

(((26))) (31) "Wellness activity" means an explicit program of an activity consistent with department of health guidelines, such as, smoking cessation, injury and accident prevention, reduction of alcohol misuse, appropriate weight reduction, exercise, automobile and motorcycle safety, blood cholesterol reduction, and nutrition education for the purpose of improving enrollee health status and reducing health service costs.

NEW SECTION. Sec. 302. CERTIFICATION OF HEALTH BENEFIT PLANS BY
THE OFFICE OF THE INSURANCE COMMISSIONER. (1) Health benefit plans
offered through apple health established in section 202 of this act
shall be filed with the office of the insurance commissioner.

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- (2) No health benefit plan may be offered through apple health unless the commissioner has first certified to the apple health insurance board that:
 - (a) The carrier seeking to offer the plan is an admitted carrier in Washington state and is in good standing with the office of the insurance commissioner;
 - (b) The plan meets the rating specifications under section 303 of this act, the preexisting condition provisions under RCW 48.43.015 and 48.43.025, the issue and renewal provisions of RCW 48.43.035, and the requirements of this section; and
- (c) The plan and the carrier are in compliance with all other applicable Washington state laws.
 - (3) No plan shall be certified that excludes from coverage any individual otherwise determined by apple health as meeting the eligibility requirements for participating individuals.
 - (4) Each certification shall be valid for a uniform term of at least one year, but may be made automatically renewable from term to term in the absence of notice of either:
 - (a) Withdrawal by the commissioner; or

- 20 (b) Discontinuation of participation in apple health by the 21 carrier.
 - (5) Certification of a plan may be withdrawn only after notice to the carrier and opportunity for hearing. The commissioner may, however, decline to renew the certification of any carrier at the end of a certification term.
 - (6) Each plan certified by the commissioner as eligible to be offered through apple health shall contain a detailed description of benefits offered including maximums, limitations, exclusions, and other benefit limits.
 - (7) The commissioner shall have no discretionary authority over benefit plan designs of products certified under this section. Any product that meets the legal requirements of this chapter shall be certified without delay.
 - (8) Apple health shall not decline or refuse to offer, or otherwise restrict the offering to any participating individual, any plan that has obtained, in a timely fashion in advance of the annual open season, certification by the commissioner in accordance with the provisions of this section.

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- (9) Apple health shall not impose on any participating plan or any carrier or plan seeking to participate in apple health any terms or conditions, including any requirements or agreements with respect to rates or benefits, beyond, or in addition to, those terms and conditions established and imposed by the commissioner in certifying plans under the provisions of this section.
- (10) The commissioner shall establish and administer, rules and procedures for certifying plans to participate in apple health, in accordance with the provisions of this section.
- (11) Notwithstanding any certification requirements in subsections (1) through (10) of this section, the apple health insurance board shall recognize as certified, without commissioner involvement, any regulated carrier health benefit product currently sold to individuals or small groups in the commercial market as of January 1, 2009. Benefit plans granted exemption from the certification process created under this subsection must conform to eligibility, rating, and other stipulations set forth in this chapter.
- NEW SECTION. Sec. 303. APPLE HEALTH PLAN RATING METHODOLOGY.

 Premium rates for health benefit plans sold through apple health are subject to the following provisions:
 - (1) A carrier offering any health benefit plan through apple health may offer and actively market a catastrophic health plan as defined in RCW 48.43.005. Nothing in this subsection precludes a carrier from offering, or a consumer from purchasing, other health benefit plans that have more comprehensive benefits than those provided under this subsection. A carrier offering a health benefit plan under this subsection shall clearly disclose all covered benefits to consumers in a brochure filed with the insurance commissioner.
- 29 (2) The carrier shall develop its rates based on an adjusted 30 community rate and may only vary the adjusted community rate for:
 - (a) Geographic area;
 - (b) Family size;
 - (c) Age; and

- 34 (d) Wellness activities.
- 35 (3) The adjustment for age in subsection (2)(c) of this section may 36 not use age brackets smaller than five-year increments, which shall

begin with age twenty and end with age sixty-five, except as provided in subsection (8)(b) of this section. Participating individuals under the age of twenty shall be treated as those age twenty.

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- (4) The carrier shall be permitted to develop separate rates for individuals age sixty-five or older for coverage for which medicare is the primary payer and coverage for which medicare is not the primary payer. Both rates are subject to the requirements of this section.
- (5) The permitted rates for any age group shall be no more than three hundred seventy-five percent of the lowest rate for all age groups.
- (6) A discount for wellness activities is encouraged to reflect actuarially justified differences in utilization or cost attributed to such programs.
- (7) Rating factors shall produce premiums for identical eligible individuals that differ only by the amounts attributable to plan design, with the exception of discounts for health improvement programs.
- (8)(a) Except to the extent provided otherwise in (b) of this subsection, adjusted community rates established under this section shall pool the medical experience of all eligible individuals purchasing coverage through apple health. However, annual rate adjustments for each health benefit plan offered through apple health may vary by up to plus or minus six percentage points from the overall adjustment of a carrier's entire pool. In addition, high deductible health plans with health savings accounts are allowed a variance of plus four or minus eight percentage points from the overall adjustment of a carrier's entire pool. Any adjustment is to be approved by the insurance commissioner, upon a showing by the carrier, certified by a member of the American academy of actuaries that: (i) The variation is a result of deductible leverage, benefit design, or provider network characteristics; and (ii) for a rate renewal period, the projected weighted average of all benefit plans will have a revenue neutral effect on the carrier's apple health enrollees. Variations of greater than six percentage points or minus eight percentage points for high deductible health plans with health savings accounts, are subject to review by the commissioner, and must be approved or denied within sixty days of submittal. A variation that is not denied within sixty days

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shall be deemed approved. The commissioner must provide to the carrier a detailed actuarial justification for any denial within thirty days of the denial.

(b) Carriers may treat persons under age thirty-five as a separate experience pool for purposes of establishing rates for health plans approved by the commissioner and available in apple health. Carriers may treat persons under age thirty-five as one age rating band or may elect to use age band variations such that rates for the highest age band do not exceed one hundred fifty percent of the rates for the lowest age band. The rates charged for persons under age thirty-five are not subject to subsection (5) of this section.

NEW SECTION. Sec. 304. APPLE HEALTH PREEXISTING CONDITIONS FOR INDIVIDUALS AND GROUPS. (1) No carrier may reject an individual for a health benefit plan through apple health established in section 202 of this act based upon preexisting conditions of the individual except as provided in this section.

- (2) Except as provided in (a) through (c) of this subsection, apple health as established in section 202 of this act shall require any person applying as an individual, outside of a plan permitted under federal law, 26 U.S.C. Sec. 125, for a health benefit plan to complete the standard health questionnaire designated under chapter 48.41 RCW. The health questionnaire shall be kept by apple health and shall be provided upon the request of any carrier receiving an application from an individual, separate from any employer plan, for coverage. Exceptions to this requirement shall include:
- (a) If any person is seeking coverage in apple health and has twenty-four months of creditable coverage as defined in RCW 48.43.005 and is applying for coverage within ninety days of disenrollment from that creditable coverage, completion of the health questionnaire will not be a condition of coverage.
- (b) If a person is seeking a health benefit plan in apple health due to his or her change of residence from one geographic area in Washington state to another geographic area in Washington state where his or her current health plan is not offered, completion of the standard health questionnaire shall not be a condition of coverage if application for coverage is made within ninety days of relocation.
 - (c) If a person is seeking a health benefit plan in apple health:

(i) Because a health care provider with whom he or she has an established care relationship and from whom he or she has received treatment within the past twelve months is no longer part of the carrier's provider network under his or her existing Washington health benefit plan; and

- (ii) His or her health care provider is part of another carrier's provider network; and
- (iii) Application for a health benefit plan under that carrier's provider network is made within ninety days of his or her provider leaving the previous carrier's provider network; then completion of the standard health questionnaire shall not be a condition of coverage.
- (3) If, based upon the results of the standard health questionnaire, the person qualifies for coverage under the Washington state health insurance pool, the following shall apply:
- (a) The carrier may decide not to accept the person's application for enrollment in its apple health benefit plan; and
- (b) Within fifteen business days of receipt of a completed application, the carrier shall provide written notice of the decision not to accept the person's application for enrollment to both the person and the administrator of the Washington state health insurance pool. The notice to the person shall state that the person is eligible for health insurance provided by the Washington state health insurance pool, and shall include information about the Washington state health insurance pool and an application for such coverage. If the carrier does not provide or postmark such notice within fifteen business days, the application is deemed approved.
- (4) If the person applying for a health benefit plan in apple health:
 - (a) Does not qualify for coverage under the Washington state health insurance pool based upon the results of the standard health questionnaire;
 - (b) Does qualify for coverage under the Washington state health insurance pool based upon the results of the standard health questionnaire and the carrier elects to accept the person for enrollment; or
- (c) Is not required to complete the standard health questionnaire designated under this chapter under subsection (1)(a) through (c) of this section, the carrier shall accept the person for enrollment if he

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- or she resides within the carrier's area and provide or assure the 1 provision of all covered services regardless of age, sex, family 2 structure, ethnicity, race, health condition, geographic location, 3 employment status, socioeconomic status, other condition or situation, 4 or the provisions of RCW 49.60.174(2). The commissioner may grant a 5 temporary exemption from this subsection if, upon application by a 6 7 health carrier, the commissioner finds that the clinical, financial, or 8 administrative capacity to serve existing enrollees will be impaired if a health carrier is required to continue enrollment of additional 9 10 eligible individuals.
 - (5) For a health benefit plan offered in apple health established in section 202 of this act, every health carrier shall reduce any preexisting condition exclusion, limitation, or waiting period in the group health plan in accordance with the provisions of section 2701 of the federal health insurance portability and accountability act of 1996 (42 U.S.C. Sec. 300gg).
 - (6) For an employer-sponsored health benefit plan offered in apple health established in section 202 of this act:
 - (a) If the individual applicant's immediately preceding health plan coverage terminated during the period beginning ninety days and ending sixty-four days before the date of application for the new plan and such coverage was similar and continuous for at least nine months, then the carrier shall not impose a waiting period for coverage of preexisting conditions under the new health plan.
 - (b) If the individual applicant's immediately preceding health plan coverage terminated during the period beginning ninety days and ending sixty-four days before the date of application for the new plan and such coverage was similar and continuous for less than nine months, then the carrier shall credit the time covered under the immediately preceding health plan toward any preexisting condition waiting period under the new health plan.
- 32 (c) For the purpose of this subsection, a preceding health plan 33 includes all creditable coverage as defined in RCW 48.43.005.
- 34 **Sec. 305.** RCW 48.43.035 and 2004 c 244 s 4 are each amended to read as follows:
- For group health benefit plans and for health benefit plans offered

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1 through apple health established in section 202 of this act, the
2 following shall apply:

- (1) Except as provided in section 304 of this act, all health carriers shall accept for enrollment any state resident within the group to whom the plan is offered and within the carrier's service area and provide or assure the provision of all covered services regardless of age, sex, family structure, ethnicity, race, health condition, geographic location, employment status, socioeconomic status, other condition or situation, or the provisions of RCW 49.60.174(2). The insurance commissioner may grant a temporary exemption from this subsection, if, upon application by a health carrier the commissioner finds that the clinical, financial, or administrative capacity to serve existing enrollees will be impaired if a health carrier is required to continue enrollment of additional eligible individuals.
- (2) Except as provided in subsection (5) of this section, all health plans shall contain or incorporate by endorsement a guarantee of the continuity of coverage of the plan. For the purposes of this section, a plan is "renewed" when it is continued beyond the earliest date upon which, at the carrier's sole option, the plan could have been terminated for other than nonpayment of premium. The carrier may consider the group's anniversary date as the renewal date for purposes of complying with the provisions of this section.
- (3) The guarantee of continuity of coverage required in health plans shall not prevent a carrier from canceling or nonrenewing a health plan for:
 - (a) Nonpayment of premium;

- (b) Violation of published policies of the carrier approved by the insurance commissioner;
 - (c) Covered persons entitled to become eligible for medicare benefits by reason of age who fail to apply for a medicare supplement plan or medicare cost, risk, or other plan offered by the carrier pursuant to federal laws and regulations;
 - (d) Covered persons who fail to pay any deductible or copayment amount owed to the carrier and not the provider of health care services;
 - (e) Covered persons committing fraudulent acts as to the carrier;
 - (f) Covered persons who materially breach the health plan; or

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- 1 (g) Change or implementation of federal or state laws that no 2 longer permit the continued offering of such coverage.
 - (4) The provisions of this section do not apply in the following cases:
 - (a) A carrier has zero enrollment on a product;

- (b) A carrier replaces a product and the replacement product is provided to all covered persons within that class or line of business, includes all of the services covered under the replaced product, and does not significantly limit access to the kind of services covered under the replaced product. The health plan may also allow unrestricted conversion to a fully comparable product;
- (c) No sooner than January 1, 2005, a carrier discontinues offering a particular type of health benefit plan offered for groups of up to two hundred if: (i) The carrier provides notice to each group of the discontinuation at least ninety days prior to the date of the discontinuation; (ii) the carrier offers to each group provided coverage of this type the option to enroll, with regard to small employer groups, in any other small employer group plan, or with regard to groups of up to two hundred, in any other applicable group plan, currently being offered by the carrier in the applicable group market; and (iii) in exercising the option to discontinue coverage of this type and in offering the option of coverage under (c)(ii) of this subsection, the carrier acts uniformly without regard to any health status-related factor of enrolled individuals or individuals who may become eligible for this coverage;
- (d) A carrier discontinues offering all health coverage in the small group market or for groups of up to two hundred, or both markets, in the state and discontinues coverage under all existing group health benefit plans in the applicable market involved if: (i) The carrier provides notice to the commissioner of its intent to discontinue offering all such coverage in the state and its intent to discontinue coverage under all such existing health benefit plans at least one hundred eighty days prior to the date of the discontinuation of coverage under all such existing health benefit plans; and (ii) the carrier provides notice to each covered group of the intent to discontinue the existing health benefit plan at least one hundred eighty days prior to the date of discontinuation. In the case of discontinuation under this subsection, the carrier may not issue any

group health coverage in this state in the applicable group market involved for a five-year period beginning on the date of the discontinuation of the last health benefit plan not so renewed. This subsection (4) does not require a carrier to provide notice to the commissioner of its intent to discontinue offering a health benefit plan to new applicants when the carrier does not discontinue coverage of existing enrollees under that health benefit plan; or

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- (e) A carrier is withdrawing from a service area or from a segment of its service area because the carrier has demonstrated to the insurance commissioner that the carrier's clinical, financial, or administrative capacity to serve enrollees would be exceeded.
- (5) The provisions of this section do not apply to health plans deemed by the insurance commissioner to be unique or limited or have a short-term purpose, after a written request for such classification by the carrier and subsequent written approval by the insurance commissioner.
- (6) Notwithstanding any other provision of this section, the guarantee of continuity of coverage applies to a group of one only if:

 (a) The carrier continues to offer any other small employer group plan in which the group of one was eligible to enroll on the day prior to June 10, 2004; and (b) the person continues to qualify as a group of one under the criteria in place on the day prior to June 10, 2004.
- NEW SECTION. Sec. 306. INSURANCE MARKET CONSOLIDATION. (1) A carrier shall not issue or renew an individual health benefit plan, other than through apple health established in this act, after January 1, 2011.
- (2) A carrier shall not issue or renew a small group health benefit plan other than through apple health established in this act, after January 1, 2011.
- 30 (3) Nothing in subsection (2) or (3) of this section shall have any 31 effect on the operation of association health plans or any other 32 benefit plans operated outside of the regulated individual and small 33 group commercial markets.
- NEW SECTION. Sec. 307. RULES. The commissioner may adopt any rules necessary to implement this chapter.

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- NEW SECTION. Sec. 401. STATEMENT OF COVERAGE FORM. (1) Each employer in Washington shall annually file with the commissioner a form for each employee employed within Washington indicating the health insurance coverage status of the employee and the employee's dependents including the source of coverage and the name of the carrier or plan sponsor and, if no coverage is indicated:
- (a) The employee's election to, in lieu of insurance coverage, take full personal responsibility for any and all health care-related expenses incurred while without coverage, including but not limited to: Preventative, emergency, and major medical services;
- 12 (b) The employee's forfeiture of any and all rights to any 13 consideration or compensation in lieu of their employers financial 14 contribution for health care;
- 15 (c) The employee's election to apply, or not apply, for coverage 16 through apple health; and
 - (d) The employee's election to be considered, or not to be considered, for apple health community care or other publicly financed health insurance program.
- 20 (2) Each form shall be signed by the individual to whom it 21 pertains.
 - (3) Each self-employed individual in Washington shall annually file the same form with the commissioner.
- (4) The secretary of the department of social and health services shall annually file the same form with the commissioner on behalf of all individuals receiving medical assistance benefits through a state-funded program, excepting such individuals as who are also covered by Part A or Part B of Title XVIII of the social security act (79 Stat. 291; 42 U.S.C. Sec. 1395c et seq. or 1395j et seq., respectively).
- 30 (5) For purposes of this section, "health insurance coverage" does 31 not include any coverage consisting solely of one or more excepted 32 benefits.
- 33 (6) The commissioner shall prepare and distribute such forms 34 through electronic means.

35 PART V: APPLE HEALTH HIGH-RISK TRANSFER POOL TASK FORCE

NEW SECTION. Sec. 501. APPLE HEALTH HIGH-RISK TRANSFER POOL TASK FORCE. (1) The insurance market of Washington state can benefit from a more effective model for transferring high-risk claims among health insurance carriers.

- (a) Carriers already pay for half of all high-risk claims through assessments that go toward the Washington state health insurance pool;
- (b) Consumers are asked to share in that responsibility with higher premium costs; and
- (c) Because they are the most directly affected by any high-risk transfer system, carriers are best suited to develop and come to agreement with the commissioner on a model that would effectively balance risk among carriers in apple health but not artificially shift costs to average-risk consumers or the state.
- (2) On a date no later than January 1, 2010, the insurance commissioner shall convene a high-risk transfer pool task force consisting of representatives from each insurance carrier licensed in Washington state and certified to sell health benefit plans in apple health as of January 1, 2010.
- (3) A series of meetings shall be held among all task force members at a location to be determined by the commissioner. The following parameters apply:
- (a) Discussion shall be limited to risk transfer solutions that minimize or exclude any state subsidy and preserve the affordability of insurance products for all state residents; and
- (b) Such discussion shall examine the potential for leveraging additional federal funds for lower-income pool participants.
- (4) In direct consultation with the commissioner, the task force members shall develop a high-risk transfer proposal that will best serve apple health, its carriers, and its enrollees for transferring high-risk claims evenly among carriers.
- (5) The task force shall consider active and proposed models from other states that function to spread high risk in the most equitable manner possible.
- 34 (6) The task force shall complete its work on a date no later than 35 January 1, 2011, and shall publish a final report for public 36 consumption.
 - (7) The final report shall be submitted to the governor and the

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- 1 appropriate committees of the house of representatives and senate for
- 2 expedient consideration and further action.

3 PART VI: CONFORMING AMENDMENTS, REPEALERS, AND

4 EFFECTIVE DATES

- 5 <u>NEW SECTION.</u> **Sec. 601.** (1) Sections 102 and 201 through 214 of this act constitute a new chapter in Title 41 RCW.
- 7 (2) Sections 302, 303, 304, 306, 307, and 401 of this act are each 8 added to chapter 48.43 RCW.
- 9 <u>NEW SECTION.</u> **Sec. 602.** Part headings and captions used in this 10 act are not any part of the law.
- 11 <u>NEW SECTION.</u> **Sec. 603.** The following acts or parts of acts are 12 each repealed:
- 13 (1) RCW 48.01.260 (Health benefit plans--Carriers--Clarification) 14 and 2000 c 79 s 40;
- 15 (2) RCW 48.20.025 (Schedule of rates for individual health benefit 16 plans--Loss ratio--Remittance of premiums--Definitions) and 2008 c 303 17 s 4, 2003 c 248 s 8, 2001 c 196 s 1, & 2000 c 79 s 3;
- 18 (3) RCW 48.20.028 (Calculation of premiums--Adjusted community 19 rating method--Definitions) and 2006 c 100 s 1, 2000 c 79 s 4, 1997 c 20 231 s 207, & 1995 c 265 s 13;
- 21 (4) RCW 48.20.029 (Calculation of premiums--Members of a purchasing 22 pool--Adjusted community rating method--Definitions) and 2006 c 100 s 2;
- (5) RCW 48.21.045 (Health plan benefits for small employersCoverage--Exemption from statutory requirements--Premium rates-Requirements for providing coverage for small employers--Definitions)
 and 2008 c 143 s 6, 2007 c 260 s 7, 2004 c 244 s 1, 1995 c 265 s 14, &
- 28 1990 c 187 s 2;
- 29 (6) RCW 48.21.047 (Requirements for plans offered to small 30 employers--Definitions) and 2005 c 223 s 11 & 1995 c 265 s 22;
- 31 (7) RCW 48.43.012 (Individual health benefit plans--Preexisting conditions) and 2001 c 196 s 6 & 2000 c 79 s 19;
- 33 (8) RCW 48.43.018 (Requirement to complete the standard health

- 1 questionnaire--Exemptions--Results) and 2007 c 259 s 37, 2007 c 80 s 2 13, 2004 c 244 s 3, 2001 c 196 s 8, 2000 c 80 s 4, & 2000 c 79 s 21;
- 3 (9) RCW 48.43.038 (Individual health plans--Guarantee of continuity 4 of coverage--Exceptions) and 2000 c 79 s 25;
- 5 (10) RCW 48.43.041 (Individual health benefit plans--Mandatory 6 benefits) and 2000 c 79 s 26;
- 7 (11) RCW 48.44.017 (Schedule of rates for individual contracts--8 Loss ratio--Remittance of premiums--Definitions) and 2008 c 303 s 5, 9 2001 c 196 s 11, & 2000 c 79 s 29;
- 10 (12) RCW 48.44.021 (Calculation of premiums--Members of a 11 purchasing pool--Adjusted community rating method--Definitions) and 12 2006 c 100 s 4;
- 13 (13) RCW 48.44.022 (Calculation of premiums--Adjusted community 14 rate--Definitions) and 2006 c 100 s 3, 2004 c 244 s 6, 2000 c 79 s 30, 15 1997 c 231 s 208, & 1995 c 265 s 15;
- 16 (14) RCW 48.44.023 (Health plan benefits for small employers-17 Coverage--Exemption from statutory requirements--Premium rates-18 Requirements for providing coverage for small employers) and 2008 c 143
 19 s 7, 2007 c 260 s 8, 2004 c 244 s 7, 1995 c 265 s 16, & 1990 c 187 s 3;
- 20 (15) RCW 48.44.024 (Requirements for plans offered to small employers--Definitions) and 2003 c 248 s 15 & 1995 c 265 s 23;
- 22 (16) RCW 48.46.062 (Schedule of rates for individual agreements-23 Loss ratio--Remittance of premiums--Definitions) and 2008 c 303 s 6,
 24 2001 c 196 s 12, & 2000 c 79 s 32;
- 25 (17) RCW 48.46.063 (Calculation of premiums--Members of a 26 purchasing pool--Adjusted community rating method--Definitions) and 27 2006 c 100 s 6;
- 28 (18) RCW 48.46.064 (Calculation of premiums--Adjusted community 29 rate--Definitions) and 2006 c 100 s 5, 2004 c 244 s 8, 2000 c 79 s 33, 30 1997 c 231 s 209, & 1995 c 265 s 17;
- 31 (19) RCW 48.46.066 (Health plan benefits for small employers-32 Coverage--Exemption from statutory requirements--Premium rates-33 Requirements for providing coverage for small employers) and 2008 c 143
 34 s 8, 2007 c 260 s 9, 2004 c 244 s 9, 1995 c 265 s 18, & 1990 c 187 s 4;
- 35 (20) RCW 48.46.068 (Requirements for plans offered to small employers--Definitions) and 2003 c 248 s 16 & 1995 c 265 s 24;
- 37 (21) RCW 70.47.002 (Intent--2002 c 2 (Initiative Measure No. 773))
 38 and 2002 c 2 s 1;

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- 1 (22) RCW 70.47.005 (Transfer power, duties, and functions to Washington state health care authority) and 1993 c 492 s 201;
- 3 (23) RCW 70.47.010 (Legislative findings--Purpose--Administrator 4 and department of social and health services to coordinate eligibility) 5 and 2000 c 79 s 42, 1993 c 492 s 208, & 1987 1st ex.s. c 5 s 3;
- 6 (24) RCW 70.47.015 (Expanded enrollment--Findings--Intent--Enrollee 7 premium share--Expedited application and enrollment process--Commission 8 for insurance producers) and 2008 c 217 s 99, 1997 c 337 s 1, & 1995 c 9 265 s 1;
- 10 (25) RCW 70.47.020 (Definitions) and 2007 c 259 s 35, 2005 c 188 s 11 2, 2004 c 192 s 1, 2000 c 79 s 43, 1997 c 335 s 1, & 1997 c 245 s 5;
- 12 (26) RCW 70.47.030 (Basic health plan trust account--Basic health 13 plan subscription account) and 2004 c 192 s 2, 1995 2nd sp.s. c 18 s 14 913, 1993 c 492 s 210, & 1992 c 232 s 907;
- 15 (27) RCW 70.47.040 (Basic health plan--Health care authority head 16 to be administrator--Joint operations--Technical advisory committee) 17 and 1993 c 492 s 211 & 1987 1st ex.s. c 5 s 6;
- 18 (28) RCW 70.47.050 (Rules) and 1987 1st ex.s. c 5 s 7;
- 19 (29) RCW 70.47.060 (Powers and duties of administrator--Schedule of services--Premiums, copayments, subsidies--Enrollment) and 2007 c 259 s 36, 2006 c 343 s 9, 2004 c 192 s 3, 2001 c 196 s 13, & 2000 c 79 s 34;
- 23 (30) RCW 70.47.070 (Benefits from other coverages not reduced) and 1987 lst ex.s. c 5 s 9;
- 25 (31) RCW 70.47.080 (Enrollment of applicants--Participation limitations) and 1993 c 492 s 213 & 1987 1st ex.s. c 5 s 10;
- 27 (32) RCW 70.47.090 (Removal of enrollees) and 1987 1st ex.s. c 5 s 28 11;
- 29 (33) RCW 70.47.100 (Participation by a managed health care system) 30 and 2004 c 192 s 4, 2000 c 79 s 35, & 1987 1st ex.s. c 5 s 12;
- 31 (34) RCW 70.47.110 (Enrollment of medical assistance recipients)
- 32 and 1991 sp.s. c 4 s 3 & 1987 1st ex.s. c 5 s 13; 33 (35) RCW 70.47.115 (Enrollment of persons in timber impact areas)
- 34 and 1992 c 21 s 7 & 1991 c 315 s 22;
- 35 (36) RCW 70.47.120 (Administrator--Contracts for services) and 1997 36 c 337 s 7 & 1987 1st ex.s. c 5 s 14;
- 37 (37) RCW 70.47.130 (Exemption from insurance code) and 2004 c 115

- 1 s 2, 2000 c 5 s 21, 1997 c 337 s 8, 1994 c 309 s 6, & 1987 1st ex.s. c
- 2 5 s 15;
- 3 (38) RCW 70.47.140 (Reservation of legislative power) and 1987 1st 4 ex.s. c 5 s 2;
- 5 (39) RCW 70.47.150 (Confidentiality) and 2005 c 274 s 336 & 1990 c 6 54 s 1;
- 7 (40) RCW 70.47.160 (Right of individuals to receive services--Right 8 of providers, carriers, and facilities to refuse to participate in or 9 pay for services for reason of conscience or religion--Requirements) 10 and 1995 c 266 s 3;
- 11 (41) RCW 70.47.170 (Annual reporting requirement) and 2006 c 264 s 12 1;
- 13 (42) RCW 70.47.200 (Mental health services--Definition--Coverage required, when) and 2005 c 6 s 6;
- 15 (43) RCW 70.47.201 (Mental health services--Rules) and 2005 c 6 s 16 11;
- 17 (44) RCW 70.47.210 (Prostate cancer screening) and 2006 c 367 s 7;
- 18 (45) RCW 70.47.900 (Short title) and 1987 1st ex.s. c 5 s 1;
- 19 (46) RCW 70.47.901 (Severability--1987 1st ex.s. c 5) and 1987 1st 20 ex.s. c 5 s 26;
- 21 (47) RCW 70.47A.010 (Finding--Intent) and 2007 c 260 s 1 & 2006 c 22 255 s 1;
- 23 (48) RCW 70.47A.020 (Definitions) and 2008 c 143 s 1, 2007 c 260 s 2, & 2006 c 255 s 2;
- 25 (49) RCW 70.47A.030 (Health insurance partnership established--26 Administrator duties) and 2008 c 143 s 2, 2007 c 259 s 58, & 2006 c 255 27 s 3;
- 28 (50) RCW 70.47A.040 (Applications for premium subsidies) and 2008 29 c 143 s 3, 2007 c 260 s 6, & 2006 c 255 s 4;
- 30 (51) RCW 70.47A.050 (Enrollment to remain within appropriation) and 31 2007 c 260 s 12 & 2006 c 255 s 5;
- 32 (52) RCW 70.47A.060 (Rules) and 2007 c 260 s 13 & 2006 c 255 s 6;
- 33 (53) RCW 70.47A.070 (Reports) and 2008 c 143 s 4 & 2006 c 255 s 7;
- 34 (54) RCW 70.47A.080 (Health insurance partnership account) and 2007 35 c 260 s 14 & 2006 c 255 s 8;
- 36 (55) RCW 70.47A.090 (State children's health insurance program--37 Federal waiver request) and 2006 c 255 s 9;

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1 (56) RCW 70.47A.100 (Health insurance partnership board) and 2007 2 c 260 s 4; 3 (57) RCW 70.47A.110 (Health insurance partnership board--Duties) 4 and 2008 c 143 s 5 & 2007 c 260 s 5; and 5 (58) RCW 70.47A.900 (Captions not law--2006 c 255) and 2006 c 255 6 s 11.

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