<u>SSB 6442</u> - S AMD TO S AMD S-5278.2 **296**By Senator Brown

1 On page 1, line 28 of the amendment, Beginning with "The" strike 2 all language to line 7, on page 2 including "(2) Improves" and insert, 3 "The legislature intends to improve" 4 5 Renumber the remaining sections consecutively and correct any 6 internal references accordingly. 7 On page 2, line 9 of the amendment beginning with "(3)" strike the 9 remainder of the section down through line 29, and insert the 10 following: "(3) Therefore, the legislature intends to improve transparency of 11 12 financial data to assure prudent and efficient use of taxpayers' 13 funds, while modifying the framework for employee benefits to 14 establish some equity in access to health benefits for all eligible 15 employees and their eligible dependents; and (4) The legislature intends to retain the current collective 16 17 bargaining for benefits, and retain the shared responsibility through 18 state, school district, and employee contributions to benefits." 19 20 Renumber the remaining sections consecutively and correct any internal 21 references accordingly. 22 On page 2, line 30 of the amendment strike all of sections 3 23 24 through 19, and insert the following:

"Sec. 3. RCW 28A.400.280 and 2011 c 269 s 1 are each amended to

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26 read as follows:

- 1 (1) Except as provided in subsection (2) of this section, school 2 districts may provide employer fringe benefit contributions after 3 October 1, 1990, only for basic benefits. However, school districts 4 may continue payments under contracts with employees or benefit 5 providers in effect on April 13, 1990, until the contract expires.
- 6 (2) School districts may provide employer contributions after
 7 October 1, 1990, for optional benefit plans, in addition to basic
 8 benefits, only for employees included in pooling arrangements under
 9 this subsection. Optional benefits may include direct agreements as
 10 defined in chapter 48.150 RCW, but may not include employee
 11 beneficiary accounts that can be liquidated by the employee on
 12 termination of employment. Optional benefit plans may be offered only
 13 if:
- 14 (a) The school district pools benefit allocations among employees
 15 using a <u>financial</u> pooling arrangement that includes <u>no more than two</u>
 16 <u>pools that combine</u> at least one employee bargaining unit ((and/or))
 17 <u>with</u> all nonbargaining group employees <u>and combines all other</u>
 18 employees in one pool if a separate pool is chosen;
- 19 (b) Each full-time employee included in the pooling arrangement is 20 offered basic benefits, including coverage for dependents((, without a payroll deduction for premium charges));
- (c) Each employee included in the pooling arrangement who elects medical benefit coverage shall pay a minimum premium charge subject to bargaining under chapter 41.59 or 41.56 RCW;
- 25 <u>(d) The employee premiums must be structured to ensure employees</u> 26 <u>selecting richer benefit plans pay the higher premium;</u>
- (e) The employee premiums must be established with the goal of greater affordability for full family coverage to pay no more than three times the premiums for employees purchasing single coverage for the same coverage plan;
- 31 (f) Each full-time employee included in the pooling arrangement,
- 32 regardless of the number of dependents receiving basic coverage,
- 33 receives the same additional employer contribution for other coverage
- 34 or optional benefits; and

- 1 (((d))) <u>(g)</u> For part-time employees included in the pooling 2 arrangement, participation in optional benefit plans shall be governed 3 by the same eligibility criteria and/or proration of employer 4 contributions used for allocations for basic benefits.
- 5 (3) Savings accruing to school districts due to limitations on 6 benefit options under this section shall be pooled and made available 7 by the districts to reduce out-of-pocket premium expenses for 8 employees needing basic coverage for dependents. School districts are 9 not intended to divert state benefit allocations for other purposes.

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- 11 **Sec. 4.** RCW 28A.400.350 and 2011 c 269 s 2 are each amended to 12 read as follows:
- (1) The board of directors of any of the state's school districts or educational service districts may make available liability, life, health, health care, accident, disability, and salary protection or insurance, direct agreements as defined in chapter 48.150 RCW, or any one of, or a combination of the types of employee benefits enumerated in this subsection, or any other type of insurance or protection, for the members of the boards of directors, the students, and employees of the school district or educational service district, and their dependents. Such coverage may be provided by contracts with private carriers, with the state health care authority after July 1, 1990, pursuant to the approval of the authority administrator, or through self-insurance or self-funding pursuant to chapter 48.62 RCW, or in any other manner authorized by law. Any direct agreement must comply with RCW 48.150.050.
- (2) Whenever funds are available for these purposes the board of directors of the school district or educational service district may contribute all or a part of the cost of such protection or insurance for the employees of their respective school districts or educational service districts and their dependents. The premiums on such liability insurance shall be borne by the school district or educational service district.

- After October 1, 1990, school districts may not contribute to any 2 employee protection or insurance other than liability insurance unless 3 the district's employee benefit plan conforms to RCW 28A.400.275 and 4 28A.400.280.
- (3) For school board members, educational service district board 5 and students, the premiums due on such protection or 7 insurance shall be borne by the assenting school board member, 8 educational service district board member, or student. The school 9 district or educational service district may contribute all or part of 10 the costs, including the premiums, of life, health, health care, 11 accident or disability insurance which shall be offered to all 12 students participating in interschool activities on the behalf of or 13 as representative of their school, school district, or educational 14 service district. The school district board of directors and the 15 educational service district board may require any student 16 participating in extracurricular interschool activities to, 17 condition of participation, document evidence of insurance or purchase 18 insurance that will provide adequate coverage, as determined by the 19 school district board of directors or the educational service district 20 board, for medical expenses incurred as a result of injury sustained 21 while participating in the extracurricular activity. In establishing 22 such a requirement, the district shall adopt regulations for waiving 23 or reducing the premiums of such coverage as may be offered through 24 the school district or educational service district to students 25 participating in extracurricular activities, for those students whose 26 families, by reason of their low income, would have difficulty paying 27 the entire amount of such insurance premiums. The district board 28 shall adopt regulations for waiving or reducing the insurance coverage 29 requirements for low-income students in order to assure such students 30 are not prohibited from participating in extracurricular interschool 31 activities.
- 32 (4) All contracts for insurance or protection written to take 33 advantage of the provisions of this section shall provide that the 34 beneficiaries of such contracts may utilize on an equal participation

- 1 basis the services of those practitioners licensed pursuant to
- 2 chapters 18.22, 18.25, 18.53, 18.57, and 18.71 RCW.
- 3 (5) All contracts for insurance, whether purchased from a private
- 4 carrier, third-party administrator, or self-insured, must provide data
- 5 annually to the office of the superintendent of public instruction and
- 6 the office of financial management, as instructed by the office of
- 7 financial management. The data may include items such as:
- 8 (a) Premium expenses, or claims expenses for the self-insured
- 9 plans, in total;
- 10 (b) Either reserves and administrative expenses related to the
- 11 insurance, including the administrative expenses paid by the carrier
- 12 or the school district and any fee or compensation paid to brokers, or
- 13 both;
- 14 (c) Enrollment information on the number of enrollees in each type
- 15 of coverage, including the number of employees and the number of
- 16 dependents.
- 17 (6) In addition to the insurance financial data above, the school
- 18 district must provide an accounting of the sources of revenue
- 19 supporting insurance benefits, including the state, federal, and local
- 20 funds as well as documentation of the employee cost-sharing.
- 21 (7) If a school district or the contractor fails to comply with
- 22 any reporting requirements established by the office of financial
- 23 management, the allocation of state funds for support of the school
- 24 district may be withheld. Written notice of the intent to withhold
- 25 state funds shall be made to the school districts before any portion
- 26 of the state allocation is withheld.
- 27 (8) All contracts for insurance must be held to responsible
- 28 contracting standards, meaning a fair, prudent, and accountable
- 29 competitive procedure for procuring services that includes:
- 30 ____(a) Accurate cost comparisons to assure cost-effective
- 31 purchasing;
- 32 (b) Assuring contractor compliance with workplace, tax, and other
- 33 laws and consideration of past and pending legal actions concerning
- 34 the contractor's contractual performance;

- 1 (c) Sufficient documentation to enable an effective audit trail
- 2 for subsequent reviews of the contracting process; and
- 3 (d) An open competitive process, except where an open process
- 4 would compromise cost-effective purchasing. In such instances, there
- 5 should be documentation justifying the approach.

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- 7 NEW SECTION. Sec. 5. The office of financial management shall
- 8 monitor the financial reports provided by the school districts and
- 9 report to the legislature on September 15, 2016, on the progress
- 10 school districts are making in the areas of equity, transparency, and
- 11 efficiency. If adequate progress is not being made, the office of
- 12 financial management shall submit recommendations to the legislature,
- 13 including the possible consolidation of health care purchasing, to
- 14 remedy the shortcoming."

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 On page 1, line 2 of the title, after "employees;" strike the 19
- remainder of the title and insert "amending RCW 28A.400.280 and 20
- 28A.400.350; and creating new sections."

EFFECT:

- Retains all purchasing of benefits at the school district level, and all bargaining at local level
- The employee share of premiums must be established with a goal to pay no more than 3 times the premium share for employee only coverage
- No change in employer contribution from current practice (can bargain more than state funding)
- Changes local pools to no more than 2 per district, combine at least one bargaining unit with all non-bargaining, and combines all other employees into one pool if separate pool is chosen
- All districts and carriers must provide data including: Premium expenses or claims expenses in total, reserves and administrative expenses related to insurance, including any fees paid to brokers, enrollment information on enrollees in each type of coverage, and school accounting of sources of revenue supporting insurance benefit and documentation of employee cost-sharing
- Penalty OFM can withhold state funds
- Contracts should be held to responsible contracting standards with open competitive process
- OFM must monitor reporting and report to Legislature 9/15/16 on the progress toward equity, transparency and efficiency