
HOUSE BILL 2102

State of Washington

62nd Legislature

2011 Regular Session

By Representatives Pettigrew, Reykdal, Sullivan, Appleton, Van De Wege, Upthegrove, Ormsby, Fitzgibbon, Jinkins, Lytton, Billig, Green, Llias, Dunshee, Roberts, Moscoso, Sells, Eddy, Hasegawa, Hunt, and Kenney

Read first time 04/18/11. Referred to Committee on Ways & Means.

1 AN ACT Relating to restoring funding to in-home care services;
2 reenacting and amending RCW 82.04.050; adding a new section to chapter
3 74.09 RCW; creating a new section; repealing RCW 82.08.0273; and
4 providing for submission of this act to a vote of the people.

5 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

6 NEW SECTION. **Sec. 1.** In the governor's proposed 2011-13 budget,
7 in-home medicaid hours are being reduced for forty-five thousand
8 individuals by an average hour reduction of ten percent. These
9 services, like many other essential governmental functions, are funded
10 in great part by the state sales tax. The sales tax is paid by all
11 Washington residents and is duly imposed on the residents of most other
12 state and foreign jurisdictions. However, a few jurisdictions are
13 provided a unique exemption from the retail sales tax. Recognizing the
14 great hardship on Washington residents from the reduction in these
15 services, it is the intent of the voters to restore partial funding for
16 these reduced hours by repealing the nonresident sales tax exemption
17 and directing the receipts from the general fund to the medicaid
18 program.

1 NEW SECTION. **Sec. 2.** A new section is added to chapter 74.09 RCW
2 to read as follows:

3 Decisions as to the hours of in-home care to be provided must be
4 based solely upon an objective assessment of medical need, as follows:
5 The department must provide eligible individuals with the hours of
6 in-home care designated as the "base hours" for their in-home group, as
7 set forth in WAC 388-106-0125, as it existed on December 1, 2010,
8 unless the individual is eligible for a modification in hours pursuant
9 to the objective standards set forth in WAC 388-106-0130 (2) through
10 (6), as those subsections existed on December 1, 2010. The department
11 may consider no other factors.

12 NEW SECTION. **Sec. 3.** RCW 82.08.0273 (Exemptions--Sales to
13 nonresidents of tangible personal property, digital goods, and digital
14 codes for use outside the state--Proof of nonresident status--
15 Penalties) and 2011 c 7 s 1, 2010 c 106 s 215, 2009 c 535 s 512, 2007
16 c 135 s 2, 2003 c 53 s 399, 1993 c 444 s 1, 1988 c 96 s 1, 1982 1st
17 ex.s. c 5 s 1, & 1980 c 37 s 39 are each repealed.

18 **Sec. 4.** RCW 82.04.050 and 2010 c 112 s 14, 2010 c 111 s 201, and
19 2010 c 106 s 202 are each reenacted and amended to read as follows:

20 (1)(a) "Sale at retail" or "retail sale" means every sale of
21 tangible personal property (including articles produced, fabricated, or
22 imprinted) to all persons irrespective of the nature of their business
23 and including, among others, without limiting the scope hereof, persons
24 who install, repair, clean, alter, improve, construct, or decorate real
25 or personal property of or for consumers other than a sale to a person
26 who:

27 (i) Purchases for the purpose of resale as tangible personal
28 property in the regular course of business without intervening use by
29 such person, but a purchase for the purpose of resale by a regional
30 transit authority under RCW 81.112.300 is not a sale for resale; or

31 (ii) Installs, repairs, cleans, alters, imprints, improves,
32 constructs, or decorates real or personal property of or for consumers,
33 if such tangible personal property becomes an ingredient or component
34 of such real or personal property without intervening use by such
35 person; or

1 (iii) Purchases for the purpose of consuming the property purchased
2 in producing for sale as a new article of tangible personal property or
3 substance, of which such property becomes an ingredient or component or
4 is a chemical used in processing, when the primary purpose of such
5 chemical is to create a chemical reaction directly through contact with
6 an ingredient of a new article being produced for sale; or

7 (iv) Purchases for the purpose of consuming the property purchased
8 in producing ferrosilicon which is subsequently used in producing
9 magnesium for sale, if the primary purpose of such property is to
10 create a chemical reaction directly through contact with an ingredient
11 of ferrosilicon; or

12 (v) Purchases for the purpose of providing the property to
13 consumers as part of competitive telephone service, as defined in RCW
14 82.04.065; or

15 (vi) Purchases for the purpose of satisfying the person's
16 obligations under an extended warranty as defined in subsection (7) of
17 this section, if such tangible personal property replaces or becomes an
18 ingredient or component of property covered by the extended warranty
19 without intervening use by such person.

20 (b) The term includes every sale of tangible personal property that
21 is used or consumed or to be used or consumed in the performance of any
22 activity defined as a "sale at retail" or "retail sale" even though
23 such property is resold or used as provided in (a)(i) through (vi) of
24 this subsection following such use.

25 (c) The term also means every sale of tangible personal property to
26 persons engaged in any business that is taxable under RCW 82.04.280
27 (1), (2), and (7), 82.04.290, and 82.04.2908.

28 (2) The term "sale at retail" or "retail sale" includes the sale of
29 or charge made for tangible personal property consumed and/or for labor
30 and services rendered in respect to the following:

31 (a) The installing, repairing, cleaning, altering, imprinting, or
32 improving of tangible personal property of or for consumers, including
33 charges made for the mere use of facilities in respect thereto, but
34 excluding charges made for the use of self-service laundry facilities,
35 and also excluding sales of laundry service to nonprofit health care
36 facilities, and excluding services rendered in respect to live animals,
37 birds and insects;

1 (b) The constructing, repairing, decorating, or improving of new or
2 existing buildings or other structures under, upon, or above real
3 property of or for consumers, including the installing or attaching of
4 any article of tangible personal property therein or thereto, whether
5 or not such personal property becomes a part of the realty by virtue of
6 installation, and also includes the sale of services or charges made
7 for the clearing of land and the moving of earth excepting the mere
8 leveling of land used in commercial farming or agriculture;

9 (c) The constructing, repairing, or improving of any structure
10 upon, above, or under any real property owned by an owner who conveys
11 the property by title, possession, or any other means to the person
12 performing such construction, repair, or improvement for the purpose of
13 performing such construction, repair, or improvement and the property
14 is then reconveyed by title, possession, or any other means to the
15 original owner;

16 (d) The cleaning, fumigating, razing, or moving of existing
17 buildings or structures, but does not include the charge made for
18 janitorial services; and for purposes of this section the term
19 "janitorial services" means those cleaning and caretaking services
20 ordinarily performed by commercial janitor service businesses
21 including, but not limited to, wall and window washing, floor cleaning
22 and waxing, and the cleaning in place of rugs, drapes and upholstery.
23 The term "janitorial services" does not include painting, papering,
24 repairing, furnace or septic tank cleaning, snow removal or
25 sandblasting;

26 (e) Automobile towing and similar automotive transportation
27 services, but not in respect to those required to report and pay taxes
28 under chapter 82.16 RCW;

29 (f) The furnishing of lodging and all other services by a hotel,
30 rooming house, tourist court, motel, trailer camp, and the granting of
31 any similar license to use real property, as distinguished from the
32 renting or leasing of real property, and it is presumed that the
33 occupancy of real property for a continuous period of one month or more
34 constitutes a rental or lease of real property and not a mere license
35 to use or enjoy the same. For the purposes of this subsection, it is
36 presumed that the sale of and charge made for the furnishing of lodging
37 for a continuous period of one month or more to a person is a rental or
38 lease of real property and not a mere license to enjoy the same;

1 (g) The installing, repairing, altering, or improving of digital
2 goods for consumers;

3 (h) Persons taxable under (a), (b), (c), (d), (e), (f), and (g) of
4 this subsection when such sales or charges are for property, labor and
5 services which are used or consumed in whole or in part by such persons
6 in the performance of any activity defined as a "sale at retail" or
7 "retail sale" even though such property, labor and services may be
8 resold after such use or consumption. Nothing contained in this
9 subsection may be construed to modify subsection (1) of this section
10 and nothing contained in subsection (1) of this section may be
11 construed to modify this subsection.

12 (3) The term "sale at retail" or "retail sale" includes the sale of
13 or charge made for personal, business, or professional services
14 including amounts designated as interest, rents, fees, admission, and
15 other service emoluments however designated, received by persons
16 engaging in the following business activities:

17 (a) Amusement and recreation services including but not limited to
18 golf, pool, billiards, skating, bowling, ski lifts and tows, day trips
19 for sightseeing purposes, and others, when provided to consumers;

20 (b) Abstract, title insurance, and escrow services;

21 (c) Credit bureau services;

22 (d) Automobile parking and storage garage services;

23 (e) Landscape maintenance and horticultural services but excluding
24 (i) horticultural services provided to farmers and (ii) pruning,
25 trimming, repairing, removing, and clearing of trees and brush near
26 electric transmission or distribution lines or equipment, if performed
27 by or at the direction of an electric utility;

28 (f) Service charges associated with tickets to professional
29 sporting events; (~~and~~)

30 (g) The following personal services: Physical fitness services,
31 tanning salon services, tattoo parlor services, steam bath services,
32 turkish bath services, escort services, and dating services; and

33 (h) Debt collection services, including account collections, bill
34 collections, repossession, and other services related to debt
35 collection.

36 (4)(a) The term also includes the renting or leasing of tangible
37 personal property to consumers.

1 (b) The term does not include the renting or leasing of tangible
2 personal property where the lease or rental is for the purpose of
3 sublease or subrent.

4 (5) The term also includes the providing of "competitive telephone
5 service," "telecommunications service," or "ancillary services," as
6 those terms are defined in RCW 82.04.065, to consumers.

7 (6)(a) The term also includes the sale of prewritten computer
8 software to a consumer, regardless of the method of delivery to the end
9 user. For purposes of this subsection (6)(a), the sale of prewritten
10 computer software includes the sale of or charge made for a key or an
11 enabling or activation code, where the key or code is required to
12 activate prewritten computer software and put the software into use.
13 There is no separate sale of the key or code from the prewritten
14 computer software, regardless of how the sale may be characterized by
15 the vendor or by the purchaser.

16 The term "retail sale" does not include the sale of or charge made
17 for:

18 (i) Custom software; or

19 (ii) The customization of prewritten computer software.

20 (b)(i) The term also includes the charge made to consumers for the
21 right to access and use prewritten computer software, where possession
22 of the software is maintained by the seller or a third party,
23 regardless of whether the charge for the service is on a per use, per
24 user, per license, subscription, or some other basis.

25 (ii)(A) The service described in (b)(i) of this subsection (6)
26 includes the right to access and use prewritten computer software to
27 perform data processing.

28 (B) For purposes of this subsection (6)(b)(ii), "data processing"
29 means the systematic performance of operations on data to extract the
30 required information in an appropriate form or to convert the data to
31 usable information. Data processing includes check processing, image
32 processing, form processing, survey processing, payroll processing,
33 claim processing, and similar activities.

34 (7) The term also includes the sale of or charge made for an
35 extended warranty to a consumer. For purposes of this subsection,
36 "extended warranty" means an agreement for a specified duration to
37 perform the replacement or repair of tangible personal property at no
38 additional charge or a reduced charge for tangible personal property,

1 labor, or both, or to provide indemnification for the replacement or
2 repair of tangible personal property, based on the occurrence of
3 specified events. The term "extended warranty" does not include an
4 agreement, otherwise meeting the definition of extended warranty in
5 this subsection, if no separate charge is made for the agreement and
6 the value of the agreement is included in the sales price of the
7 tangible personal property covered by the agreement. For purposes of
8 this subsection, "sales price" has the same meaning as in RCW
9 82.08.010.

10 (8)(a) The term also includes the following sales to consumers of
11 digital goods, digital codes, and digital automated services:

12 (i) Sales in which the seller has granted the purchaser the right
13 of permanent use;

14 (ii) Sales in which the seller has granted the purchaser a right of
15 use that is less than permanent;

16 (iii) Sales in which the purchaser is not obligated to make
17 continued payment as a condition of the sale; and

18 (iv) Sales in which the purchaser is obligated to make continued
19 payment as a condition of the sale.

20 (b) A retail sale of digital goods, digital codes, or digital
21 automated services under this subsection (8) includes any services
22 provided by the seller exclusively in connection with the digital
23 goods, digital codes, or digital automated services, whether or not a
24 separate charge is made for such services.

25 (c) For purposes of this subsection, "permanent" means perpetual or
26 for an indefinite or unspecified length of time. A right of permanent
27 use is presumed to have been granted unless the agreement between the
28 seller and the purchaser specifies or the circumstances surrounding the
29 transaction suggest or indicate that the right to use terminates on the
30 occurrence of a condition subsequent.

31 (9) The term also includes the charge made for providing tangible
32 personal property along with an operator for a fixed or indeterminate
33 period of time. A consideration of this is that the operator is
34 necessary for the tangible personal property to perform as designed.
35 For the purpose of this subsection (9), an operator must do more than
36 maintain, inspect, or set up the tangible personal property.

37 (10) The term does not include the sale of or charge made for labor
38 and services rendered in respect to the building, repairing, or

1 improving of any street, place, road, highway, easement, right-of-way,
2 mass public transportation terminal or parking facility, bridge,
3 tunnel, or trestle which is owned by a municipal corporation or
4 political subdivision of the state or by the United States and which is
5 used or to be used primarily for foot or vehicular traffic including
6 mass transportation vehicles of any kind.

7 (11) The term also does not include sales of chemical sprays or
8 washes to persons for the purpose of postharvest treatment of fruit for
9 the prevention of scald, fungus, mold, or decay, nor does it include
10 sales of feed, seed, seedlings, fertilizer, agents for enhanced
11 pollination including insects such as bees, and spray materials to:
12 (a) Persons who participate in the federal conservation reserve
13 program, the environmental quality incentives program, the wetlands
14 reserve program, and the wildlife habitat incentives program, or their
15 successors administered by the United States department of agriculture;
16 (b) farmers for the purpose of producing for sale any agricultural
17 product; and (c) farmers acting under cooperative habitat development
18 or access contracts with an organization exempt from federal income tax
19 under 26 U.S.C. Sec. 501(c)(3) of the federal internal revenue code or
20 the Washington state department of fish and wildlife to produce or
21 improve wildlife habitat on land that the farmer owns or leases.

22 (12) The term does not include the sale of or charge made for labor
23 and services rendered in respect to the constructing, repairing,
24 decorating, or improving of new or existing buildings or other
25 structures under, upon, or above real property of or for the United
26 States, any instrumentality thereof, or a county or city housing
27 authority created pursuant to chapter 35.82 RCW, including the
28 installing, or attaching of any article of tangible personal property
29 therein or thereto, whether or not such personal property becomes a
30 part of the realty by virtue of installation. Nor does the term
31 include the sale of services or charges made for the clearing of land
32 and the moving of earth of or for the United States, any
33 instrumentality thereof, or a county or city housing authority. Nor
34 does the term include the sale of services or charges made for cleaning
35 up for the United States, or its instrumentalities, radioactive waste
36 and other by-products of weapons production and nuclear research and
37 development.

1 (13) The term does not include the sale of or charge made for
2 labor, services, or tangible personal property pursuant to agreements
3 providing maintenance services for bus, rail, or rail fixed guideway
4 equipment when a regional transit authority is the recipient of the
5 labor, services, or tangible personal property, and a transit agency,
6 as defined in RCW 81.104.015, performs the labor or services.

7 (14) The term does not include the sale for resale of any service
8 described in this section if the sale would otherwise constitute a
9 "sale at retail" and "retail sale" under this section.

10 NEW SECTION. **Sec. 5.** (1) The secretary of state shall submit this
11 act to the people for their adoption and ratification, or rejection, at
12 the next general election to be held in this state, in accordance with
13 Article II, section 1 of the state Constitution and the laws adopted to
14 facilitate its operation.

15 (2) Pursuant to RCW 29A.72.050, the statement of subject and
16 concise description for the ballot title shall be as follows: "The
17 legislature has passed Senate Bill No. . . . (this act). This bill
18 would partially restore funding for in-home long-term care services for
19 eligible elderly and disabled persons by extending the sales tax to
20 nonresidents and debt collection services."

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