CERTIFICATION OF ENROLLMENT

ENGROSSED SUBSTITUTE HOUSE BILL 1774

62nd Legislature 2011 Regular Session

Passed by the House April 15, 2011 Yeas 96 Nays 0 Speaker of the House of Representatives Passed by the Senate April 7, 2011 Yeas 48 Nays 0	I, Barbara Baker, Chief Clerk of the House of Representatives of the State of Washington, do hereby certify that the attached is ENGROSSED SUBSTITUTE HOUSE BILI 1774 as passed by the House of Representatives and the Senate or the dates hereon set forth.		
			Chief Cler
		President of the Senate	
		Approved	FILED
Governor of the State of Washington	Secretary of State State of Washington		

ENGROSSED SUBSTITUTE HOUSE BILL 1774

AS AMENDED BY THE SENATE

Passed Legislature - 2011 Regular Session

State of Washington

62nd Legislature

2011 Regular Session

By House Early Learning & Human Services (originally sponsored by Representatives Goodman, Pettigrew, Orwall, Kenney, Roberts, Kagi, and Moscoso)

READ FIRST TIME 02/17/11.

- 1 AN ACT Relating to dependency matters; amending RCW 13.34.130,
- 2 13.34.215, 26.33.070, 26.09.220, 26.12.175, and 26.12.177; and adding
- 3 a new section to chapter 26.12 RCW.
- 4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 5 Sec. 1. RCW 13.34.130 and 2010 c 288 s 1 are each amended to read 6 as follows:
- If, after a fact-finding hearing pursuant to RCW 13.34.110, it has been proven by a preponderance of the evidence that the child is
- 9 dependent within the meaning of RCW 13.34.030 after consideration of
- 10 the social study prepared pursuant to RCW 13.34.110 and after a
- 11 disposition hearing has been held pursuant to RCW 13.34.110, the court
- 12 shall enter an order of disposition pursuant to this section.
- 13 (1) The court shall order one of the following dispositions of the 14 case:
- 15 (a) Order a disposition ((other than removal of the child from))
- 16 that maintains the child in his or her home, which shall provide a
- 17 program designed to alleviate the immediate danger to the child, to
- 18 mitigate or cure any damage the child has already suffered, and to aid
- 19 the parents so that the child will not be endangered in the future. In

determining the disposition, the court should choose services to assist the parents in maintaining the child in the home, including housing assistance, if appropriate, that least interfere with family autonomy and are adequate to protect the child.

- (b)(i) Order the child to be removed from his or her home and into the custody, control, and care of a relative or other suitable person, the department, or a supervising agency for supervision of the child's placement. The court may not order an Indian child, as defined in 25 U.S.C. Sec. 1903, to be removed from his or her home unless the court finds, by clear and convincing evidence including testimony of qualified expert witnesses, that the continued custody of the child by the parent or Indian custodian is likely to result in serious emotional or physical damage to the child.
- (ii) The department or supervising agency has the authority to place the child, subject to review and approval by the court (A) with a relative as defined in RCW 74.15.020(2)(a), (B) in the home of another suitable person if the child or family has a preexisting relationship with that person, and the person has completed all required criminal history background checks and otherwise appears to the department or supervising agency to be suitable and competent to provide care for the child, or (C) in a foster family home or group care facility licensed pursuant to chapter 74.15 RCW.
- (iii) The department may also consider placing the child, subject to review and approval by the court, with a person with whom the child's sibling or half-sibling is residing or a person who has adopted the sibling or half-sibling of the child being placed as long as the person has completed all required criminal history background checks and otherwise appears to the department or supervising agency to be competent to provide care for the child.
- (2) Absent good cause, the department or supervising agency shall follow the wishes of the natural parent regarding the placement of the child in accordance with RCW 13.34.260.
- (3) The department or supervising agency may only place a child with a person not related to the child as defined in RCW 74.15.020(2)(a), including a placement provided for in subsection (1)(b)(iii) of this section, when the court finds that such placement is in the best interest of the child. Unless there is reasonable cause to believe that the health, safety, or welfare of the child would be

- jeopardized or that efforts to reunite the parent and child will be hindered, the child shall be placed with a person who is willing, appropriate, and available to care for the child, and who is: Related to the child as defined in RCW 74.15.020(2)(a) with whom the child has a relationship and is comfortable; or (II) a suitable person as described in ((this)) subsection (1)(b) of this section. shall consider the child's existing relationships and attachments when determining placement.
 - $((\frac{(2)}{2}))$ (4) When placing an Indian child in out-of-home care, the department or supervising agency shall follow the placement preference characteristics in RCW 13.34.250 and in 25 U.S.C. Sec. 1915.

- ((\(\frac{(+3+)}{3}\))) (5) Placement of the child with a relative or other suitable person as described in subsection (1)(b) of this section shall be given preference by the court. An order for out-of-home placement may be made only if the court finds that reasonable efforts have been made to prevent or eliminate the need for removal of the child from the child's home and to make it possible for the child to return home, specifying the services, including housing assistance, that have been provided to the child and the child's parent, guardian, or legal custodian, and that preventive services have been offered or provided and have failed to prevent the need for out-of-home placement, unless the health, safety, and welfare of the child cannot be protected adequately in the home, and that:
- 24 (a) There is no parent or guardian available to care for such 25 child;
 - (b) The parent, guardian, or legal custodian is not willing to take custody of the child; or
 - (c) The court finds, by clear, cogent, and convincing evidence, a manifest danger exists that the child will suffer serious abuse or neglect if the child is not removed from the home and an order under RCW 26.44.063 would not protect the child from danger.
 - $((\frac{4}{}))$ (6) If the court has ordered a child removed from his or her home pursuant to subsection (1)(b) of this section, the court shall consider whether it is in a child's best interest to be placed with, have contact with, or have visits with siblings.
- 36 (a) There shall be a presumption that such placement, contact, or 37 visits are in the best interests of the child provided that:

- (i) The court has jurisdiction over all siblings subject to the order of placement, contact, or visitation pursuant to petitions filed under this chapter or the parents of a child for whom there is no jurisdiction are willing to agree; and
- (ii) There is no reasonable cause to believe that the health, safety, or welfare of any child subject to the order of placement, contact, or visitation would be jeopardized or that efforts to reunite the parent and child would be hindered by such placement, contact, or visitation. In no event shall parental visitation time be reduced in order to provide sibling visitation.
- (b) The court may also order placement, contact, or visitation of a child with a step-brother or step-sister provided that in addition to the factors in (a) of this subsection, the child has a relationship and is comfortable with the step-sibling.
- (((5))) <u>(7)</u> If the court has ordered a child removed from his or her home pursuant to subsection (1)(b) of this section and placed into nonparental or nonrelative care, the court shall order a placement that allows the child to remain in the same school he or she attended prior to the initiation of the dependency proceeding when such a placement is practical and in the child's best interest.
- ((+6))) (8) If the court has ordered a child removed from his or her home pursuant to subsection (1)(b) of this section, the court may order that a petition seeking termination of the parent and child relationship be filed if the requirements of RCW 13.34.132 are met.
- (((7))) (9) If there is insufficient information at the time of the disposition hearing upon which to base a determination regarding the suitability of a proposed placement with a relative or other suitable person, the child shall remain in foster care and the court shall direct the department or supervising agency to conduct necessary background investigations as provided in chapter 74.15 RCW and report the results of such investigation to the court within thirty days. However, if such relative or other person appears otherwise suitable and competent to provide care and treatment, the criminal history background check need not be completed before placement, but as soon as possible after placement. Any placements with relatives or other suitable persons, pursuant to this section, shall be contingent upon cooperation by the relative or other suitable person with the agency case plan and compliance with court orders related to the care and

- 1 supervision of the child including, but not limited to, court orders
- 2 regarding parent-child contacts, sibling contacts, and any other
- 3 conditions imposed by the court. Noncompliance with the case plan or
- 4 court order shall be grounds for removal of the child from the
- 5 relative's or other suitable person's home, subject to review by the
- 6 court.

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- 7 **Sec. 2.** RCW 13.34.215 and 2010 c 180 s 4 are each amended to read 8 as follows:
- 9 (1) A child may petition the juvenile court to reinstate the 10 previously terminated parental rights of his or her parent under the 11 following circumstances:
- 12 (a) The child was previously found to be a dependent child under 13 this chapter;
- 14 (b) The child's parent's rights were terminated in a proceeding 15 under this chapter;
- 16 (c)(i) The child has not achieved his or her permanency plan ((within three years of a final order of termination)); or
- 18 <u>(ii) While the child achieved a permanency plan, it has not since</u>
 19 <u>been sustained;</u>
- 20 <u>(d) Three years have passed since the final order of termination</u> 21 was entered; and
 - $((\frac{d}{d}))$ (e) The child must be at least twelve years old at the time the petition is filed. Upon the child's motion for good cause shown, or on its own motion, the court may hear a petition filed by a child younger than twelve years old.
 - (2) If the child is eligible to petition the juvenile court under subsection (1) of this section and a parent whose rights have been previously terminated contacts the department or supervising agency or the child's guardian ad litem regarding reinstatement, the department or supervising agency or the guardian ad litem must notify the eligible child about his or her right to petition for reinstatement of parental rights.
- 33 (3) A child seeking to petition under this section shall be 34 provided counsel at no cost to the child.
- 35 (4) The petition must be signed by the child in the absence of a 36 showing of good cause as to why the child could not do so.

- (5) If, after a threshold hearing to consider the parent's apparent fitness and interest in reinstatement of parental rights, the court finds by a preponderance of the evidence that the best interests of the child may be served by reinstatement of parental rights, the juvenile court shall order that a hearing on the merits of the petition be held.
- (6) The court shall give prior notice for any proceeding under this section, or cause prior notice to be given, to the department or the supervising agency, the child's attorney, and the child. The court shall also order the department or supervising agency to give prior notice of any hearing to the child's former parent whose parental rights are the subject of the petition, any parent whose rights have not been terminated, the child's current foster parent, relative caregiver, guardian or custodian, and the child's tribe, if applicable.
- (7) The juvenile court shall conditionally grant the petition if it finds by clear and convincing evidence that the child has not achieved his or her permanency plan and is not likely to imminently achieve his or her permanency plan and that reinstatement of parental rights is in the child's best interest. In determining whether reinstatement is in the child's best interest the court shall consider, but is not limited to, the following:
- (a) Whether the parent whose rights are to be reinstated is a fit parent and has remedied his or her deficits as provided in the record of the prior termination proceedings and prior termination order;
- (b) The age and maturity of the child, and the ability of the child to express his or her preference;
- (c) Whether the reinstatement of parental rights will present a risk to the child's health, welfare, or safety; and
- (d) Other material changes in circumstances, if any, that may have occurred which warrant the granting of the petition.
- (8) In determining whether the child has or has not achieved his or her permanency plan or whether the child is likely to achieve his or her permanency plan, the department or supervising agency shall provide the court, and the court shall review, information related to any efforts to achieve the permanency plan including efforts to achieve adoption or a permanent guardianship.
- (9)(a) If the court conditionally grants the petition under subsection (7) of this section, the case will be continued for six months and a temporary order of reinstatement entered. During this

period, the child shall be placed in the custody of the parent. The department or supervising agency shall develop a permanency plan for the child reflecting the plan to be reunification and shall provide transition services to the family as appropriate.

- (b) If the child must be removed from the parent due to abuse or neglect allegations prior to the expiration of the conditional sixmonth period, the court shall dismiss the petition for reinstatement of parental rights if the court finds the allegations have been proven by a preponderance of the evidence.
- (c) If the child has been successfully placed with the parent for six months, the court order reinstating parental rights remains in effect and the court shall dismiss the dependency.
- (10) After the child has been placed with the parent for six months, the court shall hold a hearing. If the placement with the parent has been successful, the court shall enter a final order of reinstatement of parental rights, which shall restore all rights, powers, privileges, immunities, duties, and obligations of the parent as to the child, including those relating to custody, control, and support of the child. The court shall dismiss the dependency and direct the clerk's office to provide a certified copy of the final order of reinstatement of parental rights to the parent at no cost.
- (11) The granting of the petition under this section does not vacate or otherwise affect the validity of the original termination order.
- (12) Any parent whose rights are reinstated under this section shall not be liable for any child support owed to the department pursuant to RCW 13.34.160 or Title 26 RCW or costs of other services provided to a child for the time period from the date of termination of parental rights to the date parental rights are reinstated.
- (13) A proceeding to reinstate parental rights is a separate action from the termination of parental rights proceeding and does not vacate the original termination of parental rights. An order granted under this section reinstates the parental rights to the child. This reinstatement is a recognition that the situation of the parent and child have changed since the time of the termination of parental rights and reunification is now appropriate.
- (14) This section is retroactive and applies to any child who is

- under the jurisdiction of the juvenile court at the time of the hearing regardless of the date parental rights were terminated.
- (15) The state, the department, the supervising agency, and its employees are not liable for civil damages resulting from any act or omission in the provision of services under this section, unless the act or omission constitutes gross negligence. This section does not create any duty and shall not be construed to create a duty where none exists. This section does not create a cause of action against the state, the department, the supervising agency, or its employees concerning the original termination.
- **Sec. 3.** RCW 26.33.070 and 1984 c 155 s 7 are each amended to read 12 as follows:
 - (1) The court shall appoint a guardian ad litem for any parent or alleged father under eighteen years of age in any proceeding under this chapter. The court may appoint a guardian ad litem for a child adoptee or any incompetent party in any proceeding under this chapter. The guardian ad litem for a parent or alleged father, in addition to determining what is in the best interest of the party, shall make an investigation and report to the court concerning whether any written consent to adoption or petition for relinquishment signed by the parent or alleged father was signed voluntarily and with an understanding of the consequences of the action. If the child to be relinquished is a dependent child under chapter 13.34 RCW and the minor parent is represented by an attorney or guardian ad litem in the dependency proceeding, the court may rely on the minor parent's dependency court attorney or guardian ad litem to make a report to the court as provided in this subsection.
 - (2) The <u>court in the</u> county in which a petition is filed shall <u>direct who shall</u> pay the fees of a guardian ad litem or attorney appointed under this chapter <u>and shall approve the payment of the fees.</u>

 If the <u>court orders the parties to pay the fees of the guardian ad litem</u>, the fees must be established <u>pursuant to the procedures in RCW 26.12.183</u>.
- **Sec. 4.** RCW 26.09.220 and 1993 c 289 s 1 are each amended to read as follows:
- 36 (1)(a) The court may order an investigation and report concerning

parenting arrangements for the child, or may appoint a guardian ad litem pursuant to RCW 26.12.175, or both. The investigation and report may be made by the guardian ad litem, <u>court-appointed special advocate</u>, the staff of the juvenile court, or other professional social service organization experienced in counseling children and families.

- (b) An investigator is a person appointed as an investigator under RCW 26.12.050(1)(b) or any other third-party professional ordered or appointed by the court to provide an opinion, assessment, or evaluation regarding the creation or modification of a parenting plan.
- (2) In preparing the report concerning a child, the investigator or person appointed under subsection (1) of this section may consult any person who may have information about the child and the potential parenting or custodian arrangements. Upon order of the court, the investigator or person appointed under subsection (1) of this section may refer the child to professional personnel for diagnosis. investigator or person appointed under subsection (1) of this section may consult with and obtain information from medical, psychiatric, or other expert persons who have served the child in the past without obtaining the consent of the parent or the child's custodian; but the child's consent must be obtained if the child has reached the age of twelve, unless the court finds that the child lacks mental capacity to If the requirements of subsection (3) of this section are fulfilled, the ((investigator's)) report by the investigator or person appointed under subsection (1) of this section may be received in evidence at the hearing.
- (3) The investigator or person appointed under subsection (1) of this section shall ((mail the investigator's)) provide his or her report to counsel and to any party not represented by counsel at least ten days prior to the hearing unless a shorter time is ordered by the court for good cause shown. The investigator or person appointed under subsection (1) of this section shall make available to counsel and to any party not represented by counsel ((the investigator's)) his or her file of underlying data and reports, complete texts of diagnostic reports made to the investigator or appointed person pursuant to the provisions of subsection (2) of this section, and the names and addresses of all persons whom ((the investigator)) he or she has consulted. Any party to the proceeding may call the investigator or person appointed under subsection (1) of this section and any person

- 1 whom the investigator or appointed person has consulted for cross-
- 2 examination. A party may not waive the right of cross-examination
- 3 prior to the hearing.

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- 4 <u>NEW SECTION.</u> **Sec. 5.** A new section is added to chapter 26.12 RCW 5 to read as follows:
 - (1) The court may appoint an investigator in addition to a guardian ad litem or court-appointed special advocate under RCW 26.12.175 and 26.12.177 to assist the court and make recommendations.
 - (2) An investigator is a person appointed as an investigator under RCW 26.12.050(1)(b) or any other third-party professional ordered or appointed by the court to provide an opinion, assessment, or evaluation regarding the creation or modification of a parenting plan.
 - (3) Investigators who are not supervised by a guardian ad litem or by a court-appointed special advocate program must comply with the training requirements applicable to guardians ad litem or court-appointed special advocates as provided under this chapter and court rule.
- 18 **Sec. 6.** RCW 26.12.175 and 2009 c 480 s 3 are each amended to read 19 as follows:
 - (1)(a) The court may appoint a guardian ad litem to represent the interests of a minor or dependent child when the court believes the appointment of a guardian ad litem is necessary to protect the best interests of the child in any proceeding under this chapter. The court may appoint a guardian ad litem from the court-appointed special advocate program, if that program exists in the county. The court shall attempt to match a child with special needs with a guardian ad litem who has specific training or education related to the child's individual needs. The family court services professionals may also make a recommendation to the court regarding whether a guardian ad litem should be appointed for the child.
- 31 (b) The guardian ad litem's role is to investigate and report 32 factual information regarding the issues ordered to be reported or 33 investigated to the court. The guardian ad litem shall always 34 represent the best interests of the child. Guardians ad litem ((and 35 investigators)) under this title may make recommendations based upon 36 his or her investigation, which the court may consider and weigh in

- conjunction with the recommendations of all of the parties. If a child expresses a preference regarding the parenting plan, the guardian ad litem shall report the preferences to the court, together with the facts relative to whether any preferences are being expressed voluntarily and the degree of the child's understanding. The court may require the guardian ad litem to provide periodic reports to the parties regarding the status of his or her investigation. The guardian ad litem shall file his or her report at least sixty days prior to trial.
 - (c) The parties to the proceeding may file with the court written responses to any report filed by the guardian ad litem ((or investigator)). The court shall consider any written responses to a report filed by the guardian ad litem ((or investigator)), including any factual information or recommendations provided in the report.
 - (d) The court shall enter an order for costs, fees, and disbursements to cover the costs of the guardian ad litem. The court may order either or both parents to pay for the costs of the guardian ad litem, according to their ability to pay. If both parents are indigent, the county shall bear the cost of the guardian, subject to appropriation for guardians' ad litem services by the county legislative authority. Guardians ad litem who are not volunteers shall provide the parties with an itemized accounting of their time and billing for services each month.
 - (2)(a) If the guardian ad litem appointed is from the county courtappointed special advocate program, the program shall supervise any guardian ad litem assigned to the case. The court-appointed special advocate program shall be entitled to notice of all proceedings in the case.
 - (b) The legislative authority of each county may authorize creation of a court-appointed special advocate program. The county legislative authority may adopt rules of eligibility for court-appointed special advocate program services that are not inconsistent with this section.
 - (3) Each guardian ad litem program for compensated guardians ad litem and each court-appointed special advocate program shall maintain a background information record for each guardian ad litem in the program. The background information record shall include, but is not limited to, the following information:
 - (a) Level of formal education;

- 1 (b) General training related to the guardian ad litem's duties;
- 2 (c) Specific training related to issues potentially faced by 3 children in dissolution, custody, paternity, and other family law 4 proceedings;
 - (d) Specific training or education related to child disability or developmental issues;
 - (e) Number of years' experience as a guardian ad litem;
 - (f) Number of appointments as a guardian ad litem and county or counties of appointment;
 - (g) The names of any counties in which the person was removed from a guardian ad litem registry pursuant to a grievance action, and the name of the court and the cause number of any case in which the court has removed the person for cause;
- 14 (h) Founded allegations of abuse or neglect as defined in RCW 15 26.44.020;
 - (i) The results of an examination that shall consist of a background check as allowed through the Washington state criminal records privacy act under RCW 10.97.050 and the Washington state patrol criminal identification system under RCW 43.43.832 through 43.43.834. This background check shall be done through the Washington state patrol criminal identification section; and
 - (j) Criminal history, as defined in RCW 9.94A.030, for the period covering ten years prior to the appointment.

The background information record shall be updated annually. As a condition of appointment, the guardian ad litem's background information record shall be made available to the court. If the appointed guardian ad litem is not a member of a guardian ad litem program the person appointed as guardian ad litem shall provide the background information record to the court.

Upon appointment, the guardian ad litem, court-appointed special advocate program or guardian ad litem program, shall provide the parties or their attorneys with a copy of the background information record. The portion of the background information record containing the results of the criminal background check and the criminal history shall not be disclosed to the parties or their attorneys. The background information record shall not include identifying information that may be used to harm a guardian ad litem, such as home addresses

and home telephone numbers, and for volunteer guardians ad litem the court may allow the use of maiden names or pseudonyms as necessary for their safety.

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- (4) When a court-appointed special advocate or volunteer guardian ad litem is requested on a case, the program shall give the court the name of the person it recommends. The court shall immediately appoint the person recommended by the program.
- (5) If a party in a case reasonably believes the court-appointed special advocate or volunteer guardian ad litem is inappropriate or unqualified, the party may request a review of the appointment by the program. The program must complete the review within five judicial days and remove any appointee for good cause. If the party seeking the review is not satisfied with the outcome of the review, the party may file a motion with the court for the removal of the court-appointed special advocate or volunteer guardian ad litem on the grounds the advocate or volunteer is inappropriate or unqualified.
- Sec. 7. RCW 26.12.177 and 2009 c 480 s 4 are each amended to read as follows:
- (1) All guardians ad litem ((and investigators)) appointed under this title must comply with the training requirements established under RCW 2.56.030(15), prior to their appointment in cases under Title 26 RCW, except that volunteer guardians ad litem or court-appointed special advocates may comply with alternative training requirements approved by the administrative office of the courts that meet or exceed the statewide requirements. In cases involving allegations of limiting factors under RCW 26.09.191, the guardians ad litem ((and investigators)) appointed under this title must have additional relevant training under RCW 2.56.030(15) ((and as recommended under RCW 2.53.040,)) when it is available.
- (2)(a) Each guardian ad litem program for compensated guardians ad litem shall establish a rotational registry system for the appointment of guardians ad litem ((and investigators)) under this title. If a judicial district does not have a program the court shall establish the rotational registry system. Guardians ad litem ((and investigators)) under this title shall be selected from the registry except in exceptional circumstances as determined and documented by the court.

The parties may make a joint recommendation for the appointment of a guardian ad litem from the registry.

- (b) In judicial districts with a population over one hundred thousand, a list of three names shall be selected from the registry and given to the parties along with the background information record as specified in RCW 26.12.175(3), including their hourly rate for services. Each party may, within three judicial days, strike one name from the list. If more than one name remains on the list, the court shall make the appointment from the names on the list. In the event all three names are stricken the person whose name appears next on the registry shall be appointed.
- (c) If a party reasonably believes that the appointed guardian ad litem is inappropriate or unqualified, charges an hourly rate higher than what is reasonable for the particular proceeding, or has a conflict of interest, the party may, within three judicial days from the appointment, move for substitution of the appointed guardian ad litem by filing a motion with the court.
- (d) Under this section, within either registry referred to in (a) of this subsection, a subregistry may be created that consists of guardians ad litem under contract with the department of social and health services' division of child support. Guardians ad litem on such a subregistry shall be selected and appointed in state-initiated paternity cases only.
- (e) The superior court shall remove any person from the guardian ad litem registry who has been found to have misrepresented his or her qualifications.
- 27 (3) The rotational registry system shall not apply to court-28 appointed special advocate programs.

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