## SENATE BILL 5502

## State of Washington 62nd Legislature 2011 Regular Session

**By** Senators White, Nelson, Keiser, Ranker, Kohl-Welles, Rockefeller, Murray, Litzow, Harper, Fain, Swecker, Delvin, and Shin

Read first time 01/27/11. Referred to Committee on Transportation.

AN ACT Relating to the regulation, operations, and safety of limousine carriers; amending RCW 46.72A.010, 46.72A.020, 46.72A.030, 46.72A.040, 46.72A.050, 46.72A.060, 46.72A.080, 46.72A.090, 46.72A.100, 46.72A.120, and 46.72A.140; adding new sections to chapter 46.72A RCW; creating a new section; prescribing penalties; and providing effective dates.

7 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

8 Sec. 1. RCW 46.72A.010 and 1996 c 87 s 4 are each amended to read 9 as follows:

10 The legislature finds and declares that privately operated 11 limousine transportation service is a vital part of the transportation system within the state and provides prearranged transportation 12 13 services to state residents, tourists, and out-of-state business Consequently, the safety, reliability, and stability of 14 people. privately operated limousine transportation services are matters of 15 16 statewide importance. The regulation of privately operated limousine 17 transportation services is thus an essential governmental function. 18 Therefore, it is the intent of the legislature to permit the department 19 and a port district in a county with a population of one million or

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more to regulate limousine transportation services without liability under federal antitrust laws. <u>It is further the intent of the</u> <u>legislature to authorize a city with a population of five hundred</u> <u>thousand or more to enforce this chapter through a joint agreement with</u> <u>the department, and to direct the department to provide annual funding</u> <u>from limousine regulation-related fees that provide sufficient funds to</u> such a city to provide delegated enforcement.

8 Sec. 2. RCW 46.72A.020 and 1996 c 87 s 5 are each amended to read 9 as follows:

10 ((All limousine carriers must operate from a main office and may 11 have satellite offices. However, no office may be solely in a vehicle 12 of any type. All arrangements for the carrier's services must be made 13 through its offices and dispatched to the carrier's vehicles.))

14 (1) Contact by a customer or customer's agent to engage the 15 services of a carrier's limousine must be initiated by a customer or 16 customer's agent at a time and place different from the customer's time and place of departure. The fare for service must be agreed upon prior 17 to departure. Under no circumstances may customers or customers' 18 19 agents make arrangements ((for immediate rental of a carrier's vehicle 20 with the driver of the vehicle)) to immediately engage the services of a carrier's limousine with the chauffeur, even if the ((driver)) 21 chauffeur is an owner or officer of the company, with the single 22 23 exception of stand-hail limousines only at a facility owned and operated by a port district in a county with a population of one 24 25 million or more that are licensed and restricted by the rules and 26 policies set forth by the port district.

27 (2) At the time of the conduct of the commercial limousine business, the chauffeur of a limousine and the limousine carrier 28 business must possess written or electronic records substantiating the 29 30 prearrangement of the carrier's services for any customer carried for compensation, except for vehicles meeting the requirements of the 31 exception for stand-hail limousines described in subsection (1) of this 32 section. Limousine carriers and limousine chauffeurs operating as an 33 independent business must list a physical address on their master 34 35 business license where records substantiating the prearrangement of the carrier's services may be reviewed by an enforcement officer. A 36 limousine carrier must retain these records for a minimum of one 37

1 calendar year, and failure to do so is a class 3 civil infraction 2 against the carrier for each record that is missing or fails to include 3 all of the information described in rules adopted under subsection (4) 4 of this section. 5 (3) Limousine carriers and limousine chauffeurs operating as an

6 independent business must list a telephone or pager number that is used 7 to prearrange the carrier's services for any customer carried for 8 compensation on their master business license.

9 <u>(4) The department shall adopt rules specifying the content and</u> 10 <u>retention schedule of the records required for compliance with</u> 11 <u>subsection (2) of this section.</u>

12 (5) The failure of a chauffeur who is operating a limousine to 13 immediately provide, on demand by an enforcement officer, written or electronic records required by the department substantiating the 14 prearrangement of the carrier's services for any customer carried for 15 compensation, except for limousines meeting the requirements of the 16 exception for stand-hail limousines described in subsection (1) of this 17 section, is a class 2 civil infraction and is subject to monetary 18 penalties under RCW 7.80.120. It is a class 1 civil infraction for a 19 20 repeat offense under this subsection during the same calendar year.

21 (6) The department shall define by rule conditions under which a 22 chauffeur is considered to be operating a limousine, including when the 23 limousine is parked in a designated passenger load zone.

24 **Sec. 3.** RCW 46.72A.030 and 1996 c 87 s 6 are each amended to read 25 as follows:

(1) The department, in conjunction with the Washington state patrol, shall regulate limousine carriers with respect to entry, safety of equipment, chauffeur qualifications, and operations. The department shall adopt rules and require such reports as are necessary to carry out this chapter. <u>The department may develop penalties for failure to</u> <u>comply with this section.</u>

(2) In addition, a port district in a county with a population of one million or more may regulate limousine carriers with respect to entry, safety of equipment, chauffeur qualifications, and operations. The county in which the port district is located may adopt ordinances and rules to assist the port district in enforcement of limousine regulations only at port facilities. In no event may this be construed

to grant the county the authority to regulate limousines within its jurisdiction. The port district may not set limousine rates, but the limousine carriers shall file their rates and schedules with the port district <u>if requested</u>.

5 (3) The department, a port district in a county with a population 6 of at least one million, or a county in which the port district is 7 located may enter into cooperative agreements for the joint regulation 8 of limousines.

9 (4) The department and a city with a population of five hundred 10 thousand or more may enter into cooperative agreements as provided in 11 section 12 of this act, subject to the limitations set forth in RCW 12 <u>46.72A.130.</u>

13 (5) The Washington state patrol shall annually conduct a vehicle inspection of each limousine licensed under this chapter, except when 14 a port district, or a city with a population of five hundred thousand 15 or more, regulates limousine carriers under subsection (2) or (4) of 16 this section, that port district or county in which the port 17 (([district])) district is located ((shall)), or a city with a 18 population of five hundred thousand or more, may conduct the annual 19 20 limousine vehicle inspection and random limousine vehicle inspections in conjunction with limousine regulation enforcement activities, 21 provided that the inspection criteria and fees are substantially the 22 same regardless of the authority conducting the inspection. 23 Random 24 limousine vehicle inspections may not be conducted while the limousine contains customers. The state patrol, the city, or the port 25 26 district((, or the county)) conducting the annual limousine vehicle 27 inspection may impose an annual vehicle inspection fee and reinspection fee. A carrier must pay a reinspection fee if a limousine fails 28 inspection for compliance with vehicle standards and is reinspected. 29 While a limousine is licensed by the department for commercial 30 limousine use, failure to comply with vehicle inspection standards, 31 established by the department by rule, is a class 3 civil infraction 32 against the carrier, with monetary penalties against the carrier as 33 specified in RCW 7.80.120, for each violation of a safety requirement. 34 It is a class 4 civil infraction for each violation of other vehicle 35 36 standards, with monetary penalties against the carrier as specified in RCW 7.80.120, and the limousine vehicle certificate must be summarily 37

1 suspended until safety violations of vehicle standards are corrected

2 and the limousine is reinspected.

3 Sec. 4. RCW 46.72A.040 and 1996 c 87 s 7 are each amended to read 4 as follows:

5 Except when a port district regulates limousine carriers under RCW 46.72A.030 or a city with a population of five hundred thousand or more 6 7 is authorized under section 12 of this act to enforce state laws or rules applicable to limousine carriers, limousines, and chauffeurs, 8 subject to the limitations set forth in section 12 of this act, the 9 10 state of Washington fully occupies and preempts the entire field of 11 regulation over limousine carriers as regulated by this chapter. 12 Cities, towns, and counties or other municipalities may enact only those laws and ordinances relating to limousine carriers that are 13 14 consistent with this chapter.

15 Sec. 5. RCW 46.72A.050 and 1996 c 87 s 8 are each amended to read 16 as follows:

17 (1) No limousine carrier may operate a limousine upon the highways of this state without first ((obtaining a business license from the 18 19 department. The applicant shall forward an application for a business 20 license to the department along with a fee established by rule. Upon 21 approval of the application, the department shall issue a business 22 license and unified business identifier authorizing the carrier to operate limousines upon the highways of this state)) being properly 23 24 registered as a business in Washington and having been issued a unified 25 business identifier.

(2) In addition, a limousine carrier shall ((annually)) obtain((7) 26 upon payment of the appropriate fee, )) from the department a limousine 27 carrier license for the business and a ((vehicle)) limousine vehicle 28 29 certificate for each limousine operated by the carrier. The limousine carrier license and limousine vehicle certificates must be renewed 30 through the department annually or as may be required by the 31 department. The department shall establish by rule the procedure for 32 obtaining, and the fees for, the limousine carrier license and 33 34 limousine vehicle certificate. It is a class 1 civil infraction, with monetary penalties against the carrier as specified in RCW 7.80.120, 35

1 for each day that a limousine is operated without a valid limousine

2 <u>carrier license or valid limousine vehicle certificate required under</u> 3 this subsection.

4 **Sec. 6.** RCW 46.72A.060 and 2003 c 53 s 251 are each amended to 5 read as follows:

6 (1) The department shall require limousine carriers to obtain and 7 continue in effect, liability and property damage insurance from a 8 company licensed to sell liability insurance in this state for each 9 limousine used to transport persons for compensation.

10 (2) The department shall fix ((the amount of)) by rule coverages 11 and limits, and prohibit provisions that limit coverage, for the 12 insurance policy or policies, giving consideration to the character and 13 amount of traffic, the number of persons affected, and the degree of 14 danger that the proposed operation involves. The limousine carrier must maintain the liability and property damage insurance in force on 15 16 each ((motor-propelled vehicle while so used)) limousine while licensed by the department. 17

18 (3) Failure to file and maintain in effect the insurance required 19 under this section is a gross misdemeanor <u>and the limousine vehicle</u> 20 <u>certificate must be summarily suspended</u>. It is a class 1 civil 21 <u>infraction, with monetary penalties against the carrier as specified in</u> 22 <u>RCW 7.80.120, for each day that a carrier operates a limousine with a</u> 23 <u>summarily suspended limousine vehicle certificate</u>.

24 Sec. 7. RCW 46.72A.080 and 1997 c 193 s 1 are each amended to read 25 as follows:

(1) No limousine carrier may advertise without listing the
carrier's unified business identifier issued by the department in the
advertisement and specifying the type of service offered as provided in
RCW 46.04.274. No limousine carrier may advertise or hold itself out
to the public as providing taxicab transportation services.

31 (2) All advertising, contracts, correspondence, cards, signs, 32 posters, papers, and documents that show a limousine carrier's name or 33 address shall list the carrier's unified business identifier and the 34 type of service offered. The alphabetized listing of limousine 35 carriers appearing in the advertising sections of telephone books or

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other directories and all advertising that shows the carrier's name or
 address must show the carrier's current unified business identifier.

3 (3) Advertising in the alphabetical listing in a telephone
4 directory need not contain the carrier's certified business identifier.
5 (4) ((Advertising by electronic transmission need not contain the
6 carrier's unified business identifier if the carrier provides it to the
7 person selling the advertisement and it is recorded in the advertising
8 contract.

9 (5)) It is a ((gross misdemeanor)) violation, subject to a fine of up to five thousand dollars per violation, for a person to (a) falsify 10 a unified business identifier or use a false or inaccurate unified 11 12 business identifier; (b) fail to specify the type of service offered; ((or)) (c) advertise or otherwise hold itself out to the public as 13 providing taxicab transportation services in connection with a 14 solicitation or identification as an authorized limousine carrier; or 15 16 (d) conduct commercial limousine business without a valid limousine 17 carrier license or valid limousine vehicle certificate as required under this chapter, unless licensed as a charter party carrier under 18 chapter 81.70 RCW. 19

20 (5) If the basis for the violation is advertising, each 21 advertisement reproduced, broadcast, or displayed via a particular 22 medium constitutes a separate violation.

(6) In deciding the amount of penalty to be imposed per violation,
 the department shall consider the following factors:

25 (a) The carrier's willingness to comply with the department's rules
 26 under this chapter; and

(b) The carrier's history with respect to compliance with this
 section.

29 (7) It is a class 1 civil infraction, with monetary penalties 30 against the chauffeur as specified in RCW 7.80.120, for a chauffeur to:

31 (a) Solicit customers for immediate limousine service pick up; or

32 (b) Offer payment to a third party to solicit customers for 33 <u>immediate limousine service pick up.</u>

34 (8) It is a class 1 civil infraction, with monetary penalties 35 against the individual as specified in RCW 7.80.120, for an individual 36 to accept payment to solicit or assign customers on the behalf of a 37 chauffeur for immediate limousine service pick up. 1 Sec. 8. RCW 46.72A.090 and 1996 c 87 s 12 are each amended to read
2 as follows:

(1) The limousine carrier shall ((certify)), before a chauffeur 3 operates a limousine, provide proof in a form approved by the 4 department to the appropriate regulating authority that each chauffeur 5 hired to operate a limousine meets the following criteria: (((+))) (a) 6 7 Is at least twenty-one years of age;  $\left(\left(\frac{1}{2}\right)\right)$  (b) holds a valid 8 Washington state driver's license; ((<del>(3)</del>)) <u>(c)</u> has successfully completed a training course approved by the department;  $\left(\left(\frac{4}{4}\right)\right)$  <u>(d)</u> has 9 10 successfully passed a written examination; (((5))) (e) has successfully 11 completed a background check performed by the Washington state patrol 12 or a credentialing authority approved by the department that meets 13 standards adopted by rule by the department; (f) has passed an initial test and is participating in a random testing program designed to 14 detect the presence of any controlled substances determined by the 15 department; (q) has a satisfactory driving record that meets moving 16 accident and moving violation conviction standards adopted by rule by 17 the department; and  $\left(\left(\frac{1}{6}\right)\right)$  (h) has submitted a medical certificate 18 19 certifying the individual's fitness as a chauffeur. Upon initial 20 application and every ((three)) two years thereafter, a chauffeur must 21 file a physician's certification with the limousine carrier validating 22 the individual's fitness to drive a limousine. The department shall 23 determine by rule the scope of the examination and standards for denial 24 based upon the chauffeur's physical examination. The director may require a chauffeur to be reexamined at any time. 25

26 (2) The limousine carrier shall keep on file and make available for 27 inspection all documents required by this section.

28 **Sec. 9.** RCW 46.72A.100 and 2002 c 86 s 295 are each amended to 29 read as follows:

30 The director may impose any of the sanctions specified in RCW 31 18.235.110 for unprofessional conduct as described in RCW 18.235.130 or if one of the following is true of a chauffeur hired to drive a 32 limousine, including where such a chauffeur is also the carrier: (1) 33 34 The person has been convicted of an offense of such a nature as to 35 indicate that he or she is unfit to qualify as a chauffeur; (2) the 36 person is guilty of committing ((two or more)) an offense((s)) for 37 which mandatory revocation of a driver's license is provided by law;

(3) the person has been convicted of vehicular homicide or vehicular assault; (4) the person is intemperate or addicted to narcotics; or (5) the person, while participating in a random testing program designed to detect the presence of any controlled substances determined by the department under RCW 46.72A.090, is found to have taken one of the controlled substances determined by the department without a valid and current prescription from a licensed physician.

8 Sec. 10. RCW 46.72A.120 and 1996 c 87 s 15 are each amended to 9 read as follows:

10 The department may adopt and enforce such rules, including the 11 setting of fees, as may be consistent with and necessary to carry out 12 this chapter. The fees must approximate the cost of administration. Any fee related to limousine vehicle certificates must not exceed 13 seventy-five dollars. Any fee related to a limousine carrier license 14 for a business must not exceed three hundred fifty dollars. Any fee 15 related to limousine vehicle inspections must not exceed twenty-five 16 dollars. 17

18 Sec. 11. RCW 46.72A.140 and 2002 c 86 s 296 are each amended to 19 read as follows:

The uniform regulation of business and professions act, chapter 18.235 RCW, governs unlicensed practice, the issuance and denial of licenses, and the discipline of licensees under this chapter by the department.

24 <u>NEW SECTION.</u> Sec. 12. A new section is added to chapter 46.72A 25 RCW to read as follows:

(1) The department may enter into cooperative agreements with cities with populations of five hundred thousand or more for the purpose of enforcing state laws or rules applicable to limousine carriers and chauffeurs. This power to enforce includes the right to adopt local limousine laws by city ordinance that are consistent with this chapter and the right to impose monetary penalties by civil infraction as provided in this chapter.

(2) In addition, the following specific authority and limitationsto city enforcement must be included:

(a) City enforcement officers may conduct street enforcement
 activity consistent with this chapter;

3 (b) City enforcement officers may conduct inspections of limousines 4 to verify compliance with limousine standards adopted by rule by the 5 department and, if the carrier requests, conduct annual limousine 6 vehicle inspections in lieu of an inspection conducted by the 7 Washington state patrol. The city may receive all limousine inspection 8 or reinspection fees for inspections conducted by city enforcement 9 officers;

10 (c) A city may require that any limousine carrier dispatching a 11 limousine to pick up passengers within the incorporated area of the 12 city to maintain on file with the city insurance documents that meet 13 the requirements adopted by rule by the department. The city may issue 14 civil infractions to carriers and summarily suspend limousine vehicle 15 certificates for failure to maintain on file valid insurance documents 16 with the city.

17 (3) A cooperative agreement with the department for delegated 18 enforcement must specify the schedule and amount of funds derived from 19 limousine carrier license, limousine vehicle certificate, and chauffeur 20 license fee revenue to be provided to the city to allow the city to 21 provide the agreed upon level of enforcement.

22 <u>NEW SECTION.</u> Sec. 13. The department of licensing shall convene 23 an internal work group regarding the issuance of chauffeur licenses. 24 The department shall provide a report on its recommendations on this 25 issue to the transportation committees of the legislature by November 26 15, 2012.

27 <u>NEW SECTION.</u> Sec. 14. A new section is added to chapter 46.72A 28 RCW to read as follows:

(1) The limousine carriers account is created in the state treasury. Notwithstanding any other provision of law, all receipts from each civil infraction and violation imposed by this chapter must be deposited into the account. Moneys in the account must be spent only after appropriation.

34 (2) Expenditures from the account may be used only for regulation35 and enforcement under this chapter, including regulation and

enforcement through a cooperative agreement as described in section 12
 of this act.

3 <u>NEW SECTION.</u> Sec. 15. Sections 1 through 12 of this act take 4 effect January 1, 2013.

5 <u>NEW SECTION.</u> Sec. 16. Section 14 of this act takes effect July 1, 6 2012.

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