SUBSTITUTE SENATE BILL 5749

State of Washington 62nd Legislature 2011 Regular Session

By Senate Higher Education & Workforce Development (originally sponsored by Senators Brown, Hewitt, and Shin)

READ FIRST TIME 02/21/11.

AN ACT Relating to the Washington advanced college tuition payment program; amending RCW 28B.95.020, 28B.95.030, and 28B.95.110; and adding new sections to chapter 28B.95 RCW.

4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

5 Sec. 1. RCW 28B.95.020 and 2007 c 405 s 8 are each amended to read 6 as follows:

7 The definitions in this section apply throughout this chapter,8 unless the context clearly requires otherwise.

9 (1) "Academic year" means the regular nine-month, three-quarter, or 10 two-semester period annually occurring between August 1st and July 11 31st.

12 (2) "Account" means the Washington advanced college tuition payment 13 program account established for the deposit of all money received by 14 the board from eligible purchasers and interest earnings on investments 15 of funds in the account, as well as for all expenditures on behalf of 16 eligible beneficiaries for the redemption of tuition units and for the 17 development of any authorized college savings program pursuant to RCW 18 28B.95.150. (3) "Board" means the higher education coordinating board as
 defined in chapter 28B.76 RCW.

(4) "Committee on advanced tuition payment" or "committee" means a 3 4 committee of the following members: The state treasurer, the director of the office of financial management, the executive director of the 5 higher education coordinating board, or their designees, and two б 7 members to be appointed by the governor for four-year terms, one 8 representing program participants and one private business 9 representative with marketing, public relations, or financial 10 expertise.

11 (5) "Governing body" means the committee empowered by the 12 legislature to administer the Washington advanced college tuition 13 payment program.

14 (6) "Contractual obligation" means a legally binding contract of 15 the state with the purchaser and the beneficiary establishing that 16 purchases of tuition units will be worth the same number of tuition 17 units at the time of redemption as they were worth at the time of the 18 purchase.

19 (7) "Eligible beneficiary" means the person for whom the tuition 20 unit will be redeemed for attendance at an institution of higher 21 education. The beneficiary is that person named by the purchaser at 22 the time that a tuition unit contract is accepted by the governing 23 body. Qualified organizations, as allowed under section 529 of the federal internal revenue code, purchasing tuition unit contracts as 24 25 future scholarships need not designate a beneficiary at the time of 26 purchase.

(8) "Eligible purchaser" means an individual or organization that has entered into a tuition unit contract with the governing body for the purchase of tuition units for an eligible beneficiary. The state of Washington may be an eligible purchaser for purposes of purchasing tuition units to be held for granting Washington college bound scholarships.

(9) "Full-time tuition charges" means resident tuition charges at
 a state institution of higher education for enrollments between ten
 credits and eighteen credit hours per academic term.

36 (10) "Institution of higher education" means an institution that 37 offers education beyond the secondary level and is recognized by the

1 internal revenue service under chapter 529 of the internal revenue 2 code.

3 (11) "Investment board" means the state investment board as defined4 in chapter 43.33A RCW.

5 (12) "State institution of higher education" means institutions of 6 higher education as defined in RCW 28B.10.016.

- 7 (13)(a) "Tuition and fees," for tuition units purchased or contracted for purchase on a custom monthly plan before August 1, 2011, 8 means undergraduate tuition and services and activities fees as defined 9 in RCW 28B.15.020 and 28B.15.041 rounded to the nearest whole dollar. 10 For purposes of this chapter, services and activities fees do not 11 12 include fees charged for the payment of bonds heretofore or hereafter 13 issued for, or other indebtedness incurred to pay, all or part of the 14 cost of acquiring, constructing, or installing any lands, buildings, or 15 facilities.
- 16 (b) "Tuition and fees," for eligible purchasers who have entered 17 into a tuition unit contract on or after August 1, 2011, means tuition 18 fees as defined in RCW 28B.15.020 rounded to the nearest whole dollar.
- 19 (14)(a) "Tuition unit contract" means a contract, for tuition units 20 purchased or contracted for purchase on a custom monthly plan before 21 <u>August 1, 2011,</u> between an eligible purchaser and the governing body, 22 or a successor agency appointed for administration of this chapter, for 23 the purchase of tuition units for a specified beneficiary that may be 24 redeemed at a later date for an equal number of tuition units.

(b) "Tuition unit contract" for eligible purchasers who have 25 26 entered into a tuition unit contract on or after August 1, 2011, means 27 a contract between an eligible purchaser and the governing body, or a successor agency appointed for administration of this chapter, for the 28 purchase of tuition units for a specified beneficiary that may be 29 redeemed at a later date for a value that is equivalent to the price of 30 tuition and fees at the time a purchaser enters into a tuition unit 31 contract multiplied by the average percentage increase of resident 32 undergraduate tuition and fees at all state institutions of higher 33 education weighted by the number of full-time equivalent resident 34 35 undergraduate students.

36 (15) "Unit purchase price" means the minimum cost to purchase one 37 tuition unit for an eligible beneficiary. Generally, the minimum 38 purchase price is one percent of the undergraduate tuition and fees for

the current year, rounded to the nearest whole dollar, adjusted for the costs of administration and adjusted to ensure the actuarial soundness of the account. The analysis for price setting shall also include, but not be limited to consideration of past and projected patterns of tuition increases, program liability, past and projected investment returns, and the need for a prudent stabilization reserve.

7 **Sec. 2.** RCW 28B.95.030 and 2005 c 272 s 2 are each amended to read 8 as follows:

9 <u>This section applies to tuition units purchased or contracted for</u> 10 <u>purchase on a custom monthly plan before August 1, 2011.</u>

(1) The Washington advanced college tuition payment program shall be administered by the committee on advanced tuition payment which shall be chaired by the executive director of the board. The committee shall be supported by staff of the board.

15 (2)(a) The Washington advanced college tuition payment program 16 shall consist of the sale of tuition units, which may be redeemed by 17 the beneficiary at a future date for an equal number of tuition units 18 regardless of any increase in the price of tuition, that may have 19 occurred in the interval.

(b) Each purchase shall be worth a specific number of or fraction of tuition units at each state institution of higher education as determined by the governing body.

(c) The number of tuition units necessary to pay for a full year's, full-time undergraduate tuition and fee charges at a state institution of higher education shall be set by the governing body at the time a purchaser enters into a tuition unit contract.

(d) The governing body may limit the number of tuition units purchased by any one purchaser or on behalf of any one beneficiary, however, no limit may be imposed that is less than that necessary to achieve four years of full-time, undergraduate tuition charges at a state institution of higher education. The governing body also may, at its discretion, limit the number of participants, if needed, to ensure the actuarial soundness and integrity of the program.

(e) While the Washington advanced college tuition payment program
 is designed to help all citizens of the state of Washington, the
 governing body may determine residency requirements for eligible

purchasers and eligible beneficiaries to ensure the actuarial soundness
 and integrity of the program.

3 (3)(a) No tuition unit may be redeemed until two years after the 4 purchase of the unit. Units may be redeemed for enrollment at any 5 institution of higher education that is recognized by the internal 6 revenue service under chapter 529 of the internal revenue code.

(b) Units redeemed at a nonstate institution of higher education or
for graduate enrollment shall be redeemed at the rate for state public
institutions in effect at the time of redemption.

10 (4) The governing body shall determine the conditions under which 11 the tuition benefit may be transferred to another family member. In 12 permitting such transfers, the governing body may not allow the tuition 13 benefit to be bought, sold, bartered, or otherwise exchanged for goods 14 and services by either the beneficiary or the purchaser.

(5) The governing body shall administer the Washington advanced 15 16 college tuition payment program in a manner reasonably designed to be 17 actuarially sound, such that the assets of the trust will be sufficient 18 to defray the obligations of the trust including the costs of administration. The governing body may, at its discretion, discount 19 the minimum purchase price for certain kinds of purchases such as those 20 21 from families with young children, as long as the actuarial soundness 22 of the account is not jeopardized.

(6) The governing body shall annually determine current value of atuition unit.

(7) The governing body shall promote, advertise, and publicize theWashington advanced college tuition payment program.

(8) In addition to any other powers conferred by this chapter, thegoverning body may:

(a) Impose reasonable limits on the number of tuition units orunits that may be used in any one year;

31 (b) Determine and set any time limits, if necessary, for the use of 32 benefits under this chapter;

33 (c) Impose and collect administrative fees and charges in 34 connection with any transaction under this chapter;

35 (d) Appoint and use advisory committees as needed to provide 36 program direction and guidance;

37 (e) Formulate and adopt all other policies and rules necessary for38 the efficient administration of the program;

1 (f) Consider the addition of an advanced payment program for room 2 and board contracts and also consider a college savings program;

3 (g) Purchase insurance from insurers licensed to do business in the 4 state, to provide for coverage against any loss in connection with the 5 account's property, assets, or activities or to further insure the 6 value of the tuition units;

7 (h) Make, execute, and deliver contracts, conveyances, and other 8 instruments necessary to the exercise and discharge of its powers and 9 duties under this chapter;

(i) Contract for the provision for all or part of the services necessary for the management and operation of the program with other state or nonstate entities authorized to do business in the state;

(j) Contract for other services or for goods needed by the governing body in the conduct of its business under this chapter;

(k) Contract with financial consultants, actuaries, auditors, and other consultants as necessary to carry out its responsibilities under this chapter;

(1) Solicit and accept cash donations and grants from any person,governmental agency, private business, or organization; and

(m) Perform all acts necessary and proper to carry out the dutiesand responsibilities of this program under this chapter.

22 **Sec. 3.** RCW 28B.95.110 and 2005 c 272 s 4 are each amended to read 23 as follows:

24 <u>This section applies to tuition units purchased or contracted for</u> 25 <u>purchase on a custom monthly plan before August 1, 2011.</u>

(1) The intent of the Washington advanced college tuition payment program is to redeem tuition units for attendance at an institution of higher education. Refunds shall be issued under specific conditions that may include the following:

30 (a) Certification that the beneficiary, who is eighteen years of 31 age or older, will not attend an institution of higher education, will 32 result in a refund not to exceed the current value, as determined by 33 the governing body, in effect at the time of such certification minus 34 a penalty at the rate established by the governing body. The refund 35 shall be made no sooner than ninety days after such certification, less 36 any administrative processing fees assessed by the governing body;

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1 (b) If there is certification of the death or disability of the 2 beneficiary, the refund shall be equal to one hundred percent of any 3 remaining unused tuition units at the current value, as determined by 4 the governing body, at the time that such certification is submitted to 5 the governing body, less any administrative processing fees assessed by 6 the governing body;

7 (c) If there is certification by the student of graduation or 8 program completion, the refund shall be as great as one hundred percent of any remaining unused tuition units at the current value, 9 as determined by the governing body, at the time that such certification 10 is submitted to the governing body, less any administrative processing 11 12 fees assessed by the governing body. The governing body may, at its 13 discretion, impose a penalty if needed to comply with federal tax 14 rules;

15 (d) If there is certification of other tuition and fee scholarships, which will cover the cost of tuition for the eligible 16 17 beneficiary. The refund shall be equal to one hundred percent of the 18 current value of tuition units, as determined by the governing body, in 19 effect at the time of the refund request, less any administrative processing fees assessed by the governing body. The refund under this 20 21 subsection may not exceed the value of the scholarship;

(e) Incorrect or misleading information provided by the purchaser
or beneficiaries may result in a refund of the purchaser's investment,
less any administrative processing fees assessed by the governing body.
The value of the refund will not exceed the actual dollar value of the
purchaser's contributions; and

(f) The governing body may determine other circumstances qualifying for refunds of remaining unused tuition units and may determine the value of that refund.

30 (2) With the exception of subsection (1)(b), (e), and (f) of this
 31 section no refunds may be made before the units have been held for two
 32 years.

33 <u>NEW SECTION.</u> Sec. 4. A new section is added to chapter 28B.95 RCW
 34 to read as follows:

This section applies to eligible purchasers who have entered into a tuition unit contract on or after August 1, 2011.

1 (1) The Washington advanced college tuition payment program shall 2 be administered by the committee on advanced tuition payment which 3 shall be chaired by the executive director of the board. The committee 4 shall be supported by staff of the board.

(2)(a) The Washington advanced college tuition payment program 5 shall consist of the sale of tuition units, which may be redeemed by 6 the beneficiary at a future date. The value of each tuition unit at 7 8 the time of redemption shall be the price of tuition and fees at the time a purchaser enters into a tuition unit contract multiplied by the 9 average percentage increase of resident undergraduate tuition and fees 10 at all state institutions of higher education weighted by the number of 11 12 full-time equivalent resident undergraduate students.

(b) The governing body may limit the number of tuition units purchased by any one purchaser or on behalf of any one beneficiary. The governing body also may, at its discretion, limit the number of participants, if needed, to ensure the actuarial soundness and integrity of the program.

(c) While the Washington advanced college tuition payment program is designed to help all citizens of the state of Washington, the governing body may determine residency requirements for eligible purchasers and eligible beneficiaries to ensure the actuarial soundness and integrity of the program.

(3)(a) No tuition unit may be redeemed until two years after the purchase of the unit. Units may be redeemed for enrollment at any institution of higher education that is recognized by the internal revenue service under chapter 529 of the internal revenue code.

(b) Units redeemed at a nonstate institution of higher education or for graduate enrollment shall be redeemed at the rate for state public institutions in effect at the time of redemption.

30 (4) The governing body shall determine the conditions under which 31 the tuition benefit may be transferred to another family member. In 32 permitting such transfers, the governing body may not allow the tuition 33 benefit to be bought, sold, bartered, or otherwise exchanged for goods 34 and services by either the beneficiary or the purchaser.

35 (5) The governing body shall administer the Washington advanced 36 college tuition payment program in a manner reasonably designed to be 37 actuarially sound, such that the assets of the trust will be sufficient

1 to defray the obligations of the trust including the costs of 2 administration.

3 (6) The governing body shall annually determine current value of a
4 tuition unit in accordance with subsection (2)(a) of this section.

5 (7) The governing body shall promote, advertise, and publicize the 6 Washington advanced college tuition payment program.

7 (8) In addition to any other powers conferred by this chapter, the8 governing body may:

9 (a) Impose reasonable limits on the number of tuition units or 10 units that may be used in any one year;

(b) Determine and set any time limits, if necessary, for the use of benefits under this chapter, however after redemption of the first tuition unit the remaining units must be used within six years;

14 (c) Impose and collect administrative fees and charges in 15 connection with any transaction under this chapter;

16 (d) Appoint and use advisory committees as needed to provide 17 program direction and guidance;

(e) Formulate and adopt all other policies and rules necessary forthe efficient administration of the program;

(f) Consider the addition of an advanced payment program for roomand board contracts and also consider a college savings program;

(g) Purchase insurance from insurers licensed to do business in the state, to provide for coverage against any loss in connection with the account's property, assets, or activities or to further insure the value of the tuition units;

(h) Make, execute, and deliver contracts, conveyances, and other instruments necessary to the exercise and discharge of its powers and duties under this chapter;

(i) Contract for the provision for all or part of the services
necessary for the management and operation of the program with other
state or nonstate entities authorized to do business in the state;

(j) Contract for other services or for goods needed by thegoverning body in the conduct of its business under this chapter;

34 (k) Contract with financial consultants, actuaries, auditors, and 35 other consultants as necessary to carry out its responsibilities under 36 this chapter;

37 (1) Solicit and accept cash donations and grants from any person,38 governmental agency, private business, or organization; and

(m) Perform all acts necessary and proper to carry out the duties
 and responsibilities of this program under this chapter.

<u>NEW SECTION.</u> Sec. 5. A new section is added to chapter 28B.95 RCW
to read as follows:

5 This section applies to eligible purchasers who have entered into 6 a tuition unit contract on or after August 1, 2011.

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7 (1) The intent of the Washington advanced college tuition payment 8 program is to redeem tuition units for attendance at an institution of 9 higher education. Refunds shall be issued under specific conditions 10 that shall include the following:

(a)(i) Certification that the beneficiary, who is eighteen years of age or older, will not attend an institution of higher education, will result in a refund not to exceed the lesser of:

(A) The actual dollar value of the purchaser's contributions plusany interest earned as reported by the state investment board; or

(B) The price of tuition and fees at the time a purchaser enters into a tuition unit contract multiplied by the average percentage increase of resident undergraduate tuition and fees at all state institutions of higher education weighted by the number of full-time equivalent resident undergraduate students in attendance;

(ii) The refund shall be made no sooner than ninety days after the certification in this subsection (1)(a), less any administrative processing fees assessed by the governing body;

(b) If there is certification of the death or disability of the beneficiary, the refund shall be equal to one hundred percent of any remaining unused tuition units at the current value, as determined by the governing body, at the time that such certification is submitted to the governing body, less any administrative processing fees assessed by the governing body;

(c) If there is certification by the student of graduation or 30 31 program completion, the refund shall be as great as one hundred percent of any remaining unused tuition units at the current value, 32 as determined by the governing body, at the time that the certification 33 34 under this subsection (1)(c) is submitted to the governing body, less 35 any administrative processing fees assessed by the governing body. The 36 governing body may, at its discretion, impose a penalty if needed to 37 comply with federal tax rules;

If there is certification of other tuition and 1 (d) fee 2 scholarships, which will cover the cost of tuition for the eligible beneficiary, the refund shall be equal to one hundred percent of the 3 4 current value of tuition units, as determined by the governing body, in effect at the time of the refund request, less any administrative 5 processing fees assessed by the governing body. The refund under this б subsection (1)(d) may not exceed the value of the scholarship; 7

8 (e) Incorrect or misleading information provided by the purchaser 9 or beneficiaries may result in a refund of the purchaser's investment, 10 less any administrative processing fees assessed by the governing body. 11 The value of the refund will not exceed the actual dollar value of the 12 purchaser's contributions; and

(f) The governing body may determine other circumstances qualifying for refunds of remaining unused tuition units provided that the value of the refund does not exceed the lesser of:

(i) The actual dollar value of the purchaser's contributions plusany interest earned as reported by the state investment board; or

(ii) The price of tuition and fees at the time a purchaser enters into a tuition unit contract multiplied by the average percentage increase of resident undergraduate tuition and fees at all state institutions of higher education weighted by the number of full-time equivalent resident undergraduate students in attendance.

(2) With the exception of subsection (1)(b), (e), and (f) of this
section no refunds may be made before the units have been held for two
years.

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