S-3412.4				

## SENATE BILL 6405

State of Washington 62nd Legislature 2012 Regular Session

By Senators Hargrove and Frockt

Read first time 01/20/12. Referred to Committee on Economic Development, Trade & Innovation.

- 1 AN ACT Relating to the Washington service corps; amending RCW
- 2 50.65.010, 50.65.020, 50.65.030, 50.65.040, 50.65.050, 50.65.060, and
- 3 50.65.065; adding new sections to chapter 43.17 RCW; adding a new
- 4 section to chapter 50.65 RCW; and creating a new section.

for those persons unemployed in the state.

- 5 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- Sec. 1. The legislature finds that during our 6 NEW SECTION. 7 nation's great depression public work relief programs, such as the 8 civilian conservation corps, provided employment and training to 9 thousands who had difficulty finding jobs and that the tradition of such programs has continued in Washington with the Washington service 10 11 corps and the Washington conservation corps. The legislature 12 recognizes this state's responsibility to foster employment opportunities during periods of high unemployment. 13 The legislature 14 it to be a policy of this state that a portion of 15 appropriations for capital expenditures be set aside for creating jobs
- NEW SECTION. Sec. 2. A new section is added to chapter 43.17 RCW
- 18 to read as follows:

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p. 1 SB 6405

All state agencies including all state departments, boards, councils, commissions, and quasi-public corporations must allocate, as a nondeductible item, out of any moneys appropriated for the original construction of any public building, an amount of one-half of one percent of the appropriation to be expended by the Washington service corps for the creation of jobs for the state's unemployed residents under this chapter. In addition to the cost of job creation projects, the one-half of one percent of the appropriation as provided in this section must be used to provide for the administration of the Washington service corps.

NEW SECTION. Sec. 3. A new section is added to chapter 43.17 RCW to read as follows:

- (1) The funds allocated under section 2 of this act are subject to interagency reimbursement for expenditure by the Washington service corps when the particular law providing for the appropriation becomes effective. For appropriations which are dependent upon the sale of bonds, the amount or proportionate amount of the moneys under section 2 of this act is subject to interagency reimbursement for expenditure by the Washington service corps thirty days after the sale of a bond or bonds.
- (2) The director of the Washington service corps must determine the amount to be made available for implementation of the job creation projects of the Washington service corps in consultation with the commissioner of the employment security department and payments therefor must be made in accordance with law. The designation of job creation projects and any related administration to implement, operate, and maintain such projects are the responsibility of the director.
- **Sec. 4.** RCW 50.65.010 and 1987 c 167 s 1 are each amended to read 29 as follows:

The legislature finds that:

- (1) The unemployment rate in the state of Washington is the highest since the great depression, with a significantly higher rate among Washington youth <u>and those needing additional training</u>.
- 34 (2) The policy of the state is to conserve and protect its natural 35 and urban resources, scenic beauty, and historical and cultural sites.

SB 6405 p. 2

1 (3) It is in the public interest to target employment projects to 2 those activities which have the greatest benefit to the local economy.

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- (4) There are many unemployed ((young adults)) citizens without hope or opportunities for entrance into the labor force who are unable to afford higher education and who create a serious strain on tax revenues in community services.
- (5) The severe cutbacks in community and human services funding leave many local community service agencies without the resources to provide necessary services to those in need.
- (6) The talent and energy of Washington's unemployed ((young adults)) citizens are an untapped resource which should be challenged to meet the serious shortage in community services and promote and conserve the valuable resources of the state.

Therefore, the legislature finds it necessary and in the public interest to enact the Washington ((youth)) public employment ((and conservation)) act. As part of this chapter, the Washington service corps is established as an operating program of the employment security department. The legislature desires to facilitate the potential of youth and others needing training and employment to obtain available job opportunities in both public and private agencies.

- 21 **Sec. 5.** RCW 50.65.020 and 1987 c 167 s 2 are each amended to read 22 as follows:
- Unless the context clearly requires otherwise, the definitions in this section apply throughout this chapter.
- 25 (1) "Commissioner" means the commissioner of the employment 26 security department.
  - (2) "Department" means the employment security department.
  - (3) "Enrollees" means those persons who have completed enrollment forms, completed a work agreement, and who have entered into the Washington service corps following the approval of the director of the supervising agency.
    - (4) "Corps" means the Washington service corps.
- 33 (5) "Work agreement" means the written agreement between the 34 department, the enrollee and the supervising agency under this chapter 35 for a period of up to eighteen months.
  - (6) "Supervising agencies" means those private or public agencies,

p. 3 SB 6405

<u>including cities and counties</u>, which develop and implement full-time service projects in which enrollees agree to participate.

- (7) "Matching funds" means funding that is provided to the employment security department by agencies or individuals as financial support for a portion of the stipend or wage and benefits paid to the enrollee.
- (8) "Financial support" means any thing of value contributed by agencies or individuals to the department for ((a youth)) an employment project ((which)) that is reasonably calculated to support directly the development and expansion of a particular program under this chapter and which represents an addition to any financial support previously or customarily provided by the individual or agency. "Financial support" includes, but is not limited to funds, equipment, facilities, and training.
- 15 (9) "Director" means the individual who ((shall)) serves as the director of the ((exchange)) Washington service corps.
- **Sec. 6.** RCW 50.65.030 and 1993 c 302 s 1 are each amended to read 18 as follows:

The Washington service corps is established within the employment security department. The commissioner ((shall)) must:

- (1) Appoint a director and other personnel as necessary to carry out the purposes of this chapter;
- (2) Coordinate ((youth)) employment and training efforts for youth and the unemployed under the department's jurisdiction and cooperate with other agencies or departments providing youth and employment services to ensure that funds appropriated for the purposes of this chapter will not be expended to duplicate existing services, but will increase the ((services of youth)) opportunities for youth and the unemployed to be of service to the state;
- (3) The employment security department is authorized to place subgrants with other federal, state, and local governmental agencies and private agencies to provide youth employment projects and to increase ((the numbers of youth employed)) employment opportunities for youth and the unemployed;
- 35 (4) Determine appropriate financial support levels by private 36 business, community groups, foundations, public agencies, and

SB 6405 p. 4

individuals which will provide matching funds for enrollees in service projects under work agreements. The matching funds requirement may be waived for public agencies or reduced for private agencies;

- (5) Recruit enrollees who are residents of the state unemployed at the time of application and are at least eighteen years of age ((but have not reached their twenty-sixth birthday));
- (6) Recruit supervising agencies to host the enrollees in full-time service activities ((which shall)) that may not exceed eleven months' duration;
- (7) Assist supervising agencies in the development of scholarships and matching funds from private and public agencies, individuals, and foundations in order to support a portion of the enrollee's stipend and benefits;
- (8) Develop general employment guidelines for placement of enrollees in supervising agencies to establish appropriate authority for hiring, firing, grievance procedures, and employment standards which are consistent with state and federal law;
- (9) Match enrollees with appropriate public agencies and available service projects;
- (10) Monitor enrollee activities for compliance with this chapter and compliance with work agreements;
- (11) Assist enrollees in transition to employment upon termination from the programs, including such activities as orientation to the labor market, on-the-job training, and placement in the private sector;
- (12) Establish a program for providing incentives to encourage successful completion of terms of enrollment in the service corps and the continuation of educational pursuits. Such incentives ((shall)) must be in the form of educational assistance equivalent to two years of community or technical college tuition for eleven months of service. Educational assistance funding ((shall)) may only be used for tuition, fees, and course-related books and supplies. Enrollees who receive educational assistance funding ((shall)) must start using it within one year of their service completion and ((shall)) must finish using it within four years of their service completion;
- (13) Enter into agreements with the state's community and technical college system and other educational institutions or independent nonprofit agencies to provide special education in basic skills,

p. 5 SB 6405

- 1 including reading, writing, and mathematics for those participants who
- 2 may benefit by participation in such classes. Participation is not
- 3 mandatory but ((shall be)) is strongly encouraged.
- 4 **Sec. 7.** RCW 50.65.040 and 1993 c 302 s 2 are each amended to read 5 as follows:

6 The commissioner may select and enroll in the Washington service 7 corps program any person who is at least eighteen years of age ((but has not reached their twenty-sixth birthday)), is a resident of the 8 9 state, and who is not for medical, legal, or psychological reasons 10 incapable of service. Efforts ((shall)) must be made to enroll youths 11 and unemployed individuals who are economically, socially, physically, 12 or educationally disadvantaged. The commissioner may prescribe such additional standards and procedures in consultation with supervising 13 14 agencies as may be necessary in conformance with this chapter. addition, the commissioner may select and enroll youth fourteen to 15 16 seventeen years of age on special projects during the summer and at 17 other times during the school year that may complement and support their school curriculum or that link and support service with learning. 18

19 **Sec. 8.** RCW 50.65.050 and 1987 c 167 s 5 are each amended to read 20 as follows:

The commissioner ((shall)) <u>must</u> use existing local offices of the employment security department or contract with <u>local jurisdictions or</u> independent, private nonprofit agencies in a local community to establish the Washington service corps program and to insure coverage of the program statewide. Each local office ((shall)) <u>must</u> maintain a list of available ((youth)) employment opportunities <u>for youth and the unemployed</u> in the jurisdiction covered by the local office and the appropriate forms or work agreements to enable ((the youths)) <u>such individuals</u> to apply for employment in private or public supervising agencies.

- 31 **Sec. 9.** RCW 50.65.060 and 1993 c 302 s 3 are each amended to read 32 as follows:
- 33 <u>(1)</u> Placements in the Washington service corps ((shall)) must be 34 made in supervising agencies under work agreements as provided under 35 this chapter and ((shall)) must include those assignments ((which))

SB 6405 p. 6

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- that provide for addressing community needs ((and)) or conservation problems and will assist the community in economic development efforts.

  Each work agreement ((shall)) must:
- 3 Each work agreement ((shall)) must:
  4 (((1))) (a) Demonstrate that the service pro

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- $((\frac{1}{1}))$  (a) Demonstrate that the service project is appropriate for the enrollee's interests, skills, and abilities and that the project is designed to meet unmet community needs;
- $((\frac{(2)}{(2)}))$  <u>(b)</u> Include a requirement of regular performance evaluation. This shall include clear work performance standards set by the supervising agency and procedures for identifying strengths, recommended improvement areas and conditions for probation or dismissal of the enrollee; and
- ((<del>(3)</del>)) <u>(c)</u> Include a commitment for partial financial support for the enrollee from private industry, public agencies, community groups, or foundations. The commissioner may establish additional standards for the development of placements for enrollees with supervising agencies and assure that the work agreements comply with those standards. This section ((<del>shall</del>)) <u>does</u> not apply to conservation corps programs established by chapter 43.220 RCW.
- 19 <u>(2)</u> Agencies of the state may use the Washington service corps for 20 the purpose of employing youth <u>and the unemployed</u> qualifying under this 21 chapter.
- 22 **Sec. 10.** RCW 50.65.065 and 1993 c 302 s 4 are each amended to read as follows:
- For each enrollee, the work agreements, or combination of work agreements, developed under RCW 50.65.060 ((shall)) must, whenever practical, and as appropriate to the enrollee:
- 27 (1) Include a variety of experiences consisting of: Indoor 28 activities; outdoor activities; and volunteer activities;
- 29 (2) Provide time for participation in a core training program 30 common to all participants.
- NEW SECTION. Sec. 11. A new section is added to chapter 50.65 RCW to read as follows:
- 33 (1) The director must develop a formula for distribution of funds 34 allocated under section 2 of this act. The formula must distribute 35 funds in each county of the state on a per capita basis, prioritizing 36 distribution to counties as follows:

p. 7 SB 6405

- 1 (a) First priority is given to those rural counties with 2 unemployment rates more than twenty percent above the state average;
  - (b) Second priority is given to those rural counties with unemployment rates between five percent and twenty percent above the state average;
    - (c) Third priority is given to all other rural counties;

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- (d) Fourth priority is given to nonrural counties with unemployment rates more than twenty percent above the state average; and
  - (e) Fifth priority is given to all other nonrural counties.
- 10 (2) For the purposes of this section, a rural county has the same 11 meaning as provided in RCW 82.14.370.

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SB 6405 p. 8