CERTIFICATION OF ENROLLMENT

SECOND ENGROSSED SENATE BILL 5773

Chapter 8, Laws of 2011

62nd Legislature 2011 1st Special Session

HEALTH SAVINGS ACCOUNT--HIGH DEDUCTIBLE HEALTH PLANS--DIRECT PRACTICES--PUBLIC EMPLOYEES

EFFECTIVE DATE: 08/24/11

Passed by the Senate May 16, 2011 YEAS 32 NAYS 9

BRAD OWEN

President of the Senate

Passed by the House May 10, 2011 YEAS 80 NAYS 15

FRANK CHOPP

Speaker of the House of Representatives

Approved May 31, 2011, 2:23 p.m.

CERTIFICATE

I, Thomas Hoemann, Secretary of the Senate of the State of Washington, do hereby certify that the attached is **SECOND ENGROSSED** SENATE BILL 5773 as passed by the Senate and the House of Representatives on the dates hereon set forth.

THOMAS HOEMANN

Secretary

FILED

June 1, 2011

CHRISTINE GREGOIRE

Governor of the State of Washington

Secretary of State State of Washington

SECOND ENGROSSED SENATE BILL 5773

AS AMENDED BY THE HOUSE

Passed Legislature - 2011 1st Special Session

State of Washington62nd Legislature2011 1st Special SessionBySenators Zarelli, Baumgartner, Hill, Parlette, Schoesler,
Ericksen, and Holmquist Newbry

Read first time 02/11/11. Referred to Committee on Ways & Means.

AN ACT Relating to making a health savings account option and high deductible health plan option and a direct patient-provider primary care practice option available to public employees; amending RCW 4 1.05.065; and adding a new section to chapter 41.05 RCW.

5 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

6 **Sec. 1.** RCW 41.05.065 and 2009 c 537 s 7 are each amended to read 7 as follows:

8 (1) The board shall study all matters connected with the provision coverage, life 9 of health care insurance, liability insurance, accidental death and dismemberment insurance, and disability income 10 insurance or any of, or a combination of, the enumerated types of 11 12 insurance for employees and their dependents on the best basis possible with relation both to the welfare of the employees and to the state. 13 However, liability insurance shall not be made available to dependents. 14 15 (2) The board shall develop employee benefit plans that include comprehensive health care benefits for employees. In developing these 16 plans, the board shall consider the following elements: 17

(a) Methods of maximizing cost containment while ensuring access toquality health care;

(b) Development of provider arrangements that encourage cost
 containment and ensure access to quality care, including but not
 limited to prepaid delivery systems and prospective payment methods;

4 (c) Wellness incentives that focus on proven strategies, such as 5 smoking cessation, injury and accident prevention, reduction of alcohol 6 misuse, appropriate weight reduction, exercise, automobile and 7 motorcycle safety, blood cholesterol reduction, and nutrition 8 education;

9 (d) Utilization review procedures including, but not limited to a 10 cost-efficient method for prior authorization of services, hospital 11 inpatient length of stay review, requirements for use of outpatient 12 surgeries and second opinions for surgeries, review of invoices or 13 claims submitted by service providers, and performance audit of 14 providers;

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(e) Effective coordination of benefits; and

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(f) Minimum standards for insuring entities.

17 (3) To maintain the comprehensive nature of employee health care benefits, benefits provided to employees shall be substantially 18 equivalent to the state employees' health benefits plan in effect on 19 January 1, 1993. Nothing in this subsection shall prohibit changes or 20 21 increases in employee point-of-service payments or employee premium 22 payments for benefits or the administration of a high deductible health plan in conjunction with a health savings account. 23 The board may 24 establish employee eligibility criteria which are not substantially 25 equivalent to employee eligibility criteria in effect on January 1, 26 1993.

27 (4) Except if bargained for under chapter 41.80 RCW, the board shall design benefits and determine the terms and conditions of 28 employee and retired employee participation and coverage, including 29 establishment of eligibility criteria subject to the requirements of 30 31 this chapter. Employer groups obtaining benefits through contractual 32 agreement with the authority for employees defined in RCW 41.05.011(6) (a) through (d) may contractually agree with the authority to benefits 33 eligibility criteria which differs from that determined by the board. 34 35 The eligibility criteria established by the board shall be no more restrictive than the following: 36

37 (a) Except as provided in (b) through (e) of this subsection, an
 38 employee is eligible for benefits from the date of employment if the

employing agency anticipates he or she will work an average of at least eighty hours per month and for at least eight hours in each month for more than six consecutive months. An employee determined ineligible for benefits at the beginning of his or her employment shall become eligible in the following circumstances:

6 (i) An employee who works an average of at least eighty hours per 7 month and for at least eight hours in each month and whose anticipated 8 duration of employment is revised from less than or equal to six 9 consecutive months to more than six consecutive months becomes eligible 10 when the revision is made.

(ii) An employee who works an average of at least eighty hours per month over a period of six consecutive months and for at least eight hours in each of those six consecutive months becomes eligible at the first of the month following the six-month averaging period.

(b) A seasonal employee is eligible for benefits from the date of 15 16 employment if the employing agency anticipates that he or she will work 17 an average of at least eighty hours per month and for at least eight hours in each month of the season. A seasonal employee determined 18 ineligible at the beginning of his or her employment who works an 19 average of at least half-time, as defined by the board, per month over 20 21 a period of six consecutive months and at least eight hours in each of 22 those six consecutive months becomes eligible at the first of the month following the six-month averaging period. A benefits-eligible seasonal 23 24 employee who works a season of less than nine months shall not be eligible for the employer contribution during the off season, but may 25 continue enrollment in benefits during the off season by self-paying 26 27 for the benefits. A benefits-eligible seasonal employee who works a season of nine months or more is eligible for the employer contribution 28 through the off season following each season worked. 29

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(c) Faculty are eligible as follows:

31 (i) Faculty who the employing agency anticipates will work 32 half-time or more for the entire instructional year or equivalent ninemonth period are eligible for benefits from the date of employment. 33 Eligibility shall continue until the beginning of the first full month 34 of the next instructional year, unless the employment relationship is 35 terminated, in which case eligibility shall cease the first month 36 37 following the notice of termination or the effective date of the 38 termination, whichever is later.

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(ii) Faculty who the employing agency anticipates will not work for 1 2 the entire instructional year or equivalent nine-month period are eligible for benefits at the beginning of the second consecutive 3 quarter or semester of employment in which he or she is anticipated to 4 work, or has actually worked, half-time or more. Such an employee 5 shall continue to receive uninterrupted employer contributions for 6 benefits if the employee works at least half-time in a quarter or 7 semester. Faculty who the employing agency anticipates will not work 8 for the entire instructional year or equivalent nine-month period, but 9 10 who actually work half-time or more throughout the entire instructional year, are eligible for summer or off-quarter coverage. 11 Faculty who 12 have met the criteria of this subsection (4)(c)(ii), who work at least 13 two quarters of the academic year with an average academic year workload of half-time or more for three quarters of the academic year, 14 and who have worked an average of half-time or more in each of the two 15 preceding academic years shall continue to receive uninterrupted 16 employer contributions for benefits if he or she works at least half-17 time in a quarter or semester or works two quarters of the academic 18 year with an average academic workload each academic year of half-time 19 or more for three quarters. Eligibility under this section ceases 20 21 immediately if this criteria is not met.

22 (iii) Faculty may establish or maintain eligibility for benefits by working for more than one institution of higher education. 23 When 24 faculty work for more than one institution of higher education, those institutions shall prorate the employer contribution costs, or if 25 eligibility is reached through one institution, that institution will 26 27 pay the full employer contribution. Faculty working for more than one institution must alert his or her employers to his or her potential 28 eligibility in order to establish eligibility. 29

30 (iv) The employing agency must provide written notice to faculty 31 who are potentially eligible for benefits under this subsection (4)(c) 32 of their potential eligibility.

33 (v) To be eligible for maintenance of benefits through averaging 34 under (c)(ii) of this subsection, faculty must provide written 35 notification to his or her employing agency or agencies of his or her 36 potential eligibility.

37 (d) A legislator is eligible for benefits on the date his or her38 term begins. All other elected and full-time appointed officials of

the legislative and executive branches of state government are eligible for benefits on the date his or her term begins or they take the oath of office, whichever occurs first.

4 (e) A justice of the supreme court and judges of the court of 5 appeals and the superior courts become eligible for benefits on the 6 date he or she takes the oath of office.

(f) Except as provided in (c)(i) and (ii) of this subsection,
eligibility ceases for any employee the first of the month following
termination of the employment relationship.

10 (g) In determining eligibility under this section, the employing 11 agency may disregard training hours, standby hours, or temporary 12 changes in work hours as determined by the authority under this 13 section.

(h) Insurance coverage for all eligible employees begins on the first day of the month following the date when eligibility for benefits is established. If the date eligibility is established is the first working day of a month, insurance coverage begins on that date.

(i) Eligibility for an employee whose work circumstances are described by more than one of the eligibility categories in (a) through (e) of this subsection shall be determined solely by the criteria of the category that most closely describes the employee's work circumstances.

23 (j) Except for an employee eligible for benefits under (b) or 24 (c)(ii) of this subsection, an employee who has established eligibility 25 for benefits under this section shall remain eligible for benefits each month in which he or she is in pay status for eight or more hours, if 26 27 (i) he or she remains in a benefits-eligible position and (ii) leave from the benefits-eligible position is approved by the employing 28 agency. A benefits-eligible seasonal employee is eligible for the 29 employer contribution in any month of his or her season in which he or 30 31 she is in pay status eight or more hours during that month. 32 Eligibility ends if these conditions are not met, the employment relationship is terminated, or the employee voluntarily transfers to a 33 noneligible position. 34

35 (k) For the purposes of this subsection:

36 (i) "Academic year" means summer, fall, winter, and spring quarters 37 or semesters;

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1 (ii) "Half-time" means one-half of the full-time academic workload 2 as determined by each institution, except that half-time for community 3 and technical college faculty employees shall have the same meaning as 4 "part-time" under RCW 28B.50.489;

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(iii) "Benefits-eligible position" shall be defined by the board.

6 (5) The board may authorize premium contributions for an employee 7 and the employee's dependents in a manner that encourages the use of 8 cost-efficient managed health care systems.

9 (6)(a) For any open enrollment period following the effective date 10 of this section, the board shall ((develop)) offer a health savings 11 account option for employees that conforms to section 223, Part VII of 12 subchapter B of chapter 1 of the internal revenue code of 1986. The 13 board shall comply with all applicable federal standards related to the 14 establishment of health savings accounts.

15 (b) By November 30, 2015, and each year thereafter, the authority 16 shall submit a report to the relevant legislative policy and fiscal 17 committees that includes the following:

18 (i) Public employees' benefits board health plan cost and service 19 utilization trends for the previous three years, in total and for each 20 health plan offered to employees;

21 (ii) For each health plan offered to employees, the number and 22 percentage of employees and dependents enrolled in the plan, and the 23 age and gender demographics of enrollees in each plan;

24 (iii) Any impact of enrollment in alternatives to the most 25 comprehensive plan, including the high deductible health plan with a 26 health savings account, upon the cost of health benefits for those 27 employees who have chosen to remain enrolled in the most comprehensive 28 plan.

(7) Notwithstanding any other provision of this chapter, <u>for any</u> <u>open enrollment period following the effective date of this section</u>, the board shall ((develop)) <u>offer</u> a high deductible health plan ((to be offered)) in conjunction with a health savings account developed under subsection (6) of this section.

(8) Employees shall choose participation in one of the health care
 benefit plans developed by the board and may be permitted to waive
 coverage under terms and conditions established by the board.

37 (9) The board shall review plans proposed by insuring entities that38 desire to offer property insurance and/or accident and casualty

insurance to state employees through payroll deduction. The board may approve any such plan for payroll deduction by insuring entities holding a valid certificate of authority in the state of Washington and which the board determines to be in the best interests of employees and the state. The board shall adopt rules setting forth criteria by which it shall evaluate the plans.

7 (10) Before January 1, 1998, the public employees' benefits board shall make available one or more fully insured long-term care insurance 8 plans that comply with the requirements of chapter 48.84 RCW. 9 Such 10 programs shall be made available to eligible employees, retired employees, and retired school employees as well as eligible dependents 11 12 which, for the purpose of this section, includes the parents of the 13 employee or retiree and the parents of the spouse of the employee or 14 retiree. Employees of local governments, political subdivisions, and tribal governments not otherwise enrolled in the public employees' 15 16 benefits board sponsored medical programs may enroll under terms and 17 conditions established by the administrator, if it does not jeopardize the financial viability of the public employees' benefits board's long-18 term care offering. 19

(a) Participation of eligible employees or retired employees and retired school employees in any long-term care insurance plan made available by the public employees' benefits board is voluntary and shall not be subject to binding arbitration under chapter 41.56 RCW. Participation is subject to reasonable underwriting guidelines and eligibility rules established by the public employees' benefits board and the health care authority.

27 (b) The employee, retired employee, and retired school employee are solely responsible for the payment of the premium rates developed by 28 the health care authority. The health care authority is authorized to 29 charge a reasonable administrative fee in addition to the premium 30 charged by the long-term care insurer, which shall include the health 31 32 care authority's cost of administration, marketing, and consumer education materials prepared by the health care authority and the 33 office of the insurance commissioner. 34

35 (c) To the extent administratively possible, the state shall 36 establish an automatic payroll or pension deduction system for the 37 payment of the long-term care insurance premiums.

(d) The public employees' benefits board and the health care 1 2 authority shall establish a technical advisory committee to provide advice in the development of the benefit design and establishment of 3 underwriting guidelines and eligibility rules. The committee shall 4 5 also advise the board and authority on effective and cost-effective ways to market and distribute the long-term care product. 6 The 7 technical advisory committee shall be comprised, at a minimum, of representatives of the office of the insurance commissioner, providers 8 9 of long-term care services, licensed insurance agents with expertise in long-term care insurance, employees, retired employees, retired school 10 employees, and other interested parties determined to be appropriate by 11 12 the board.

(e) The health care authority shall offer employees, retired employees, and retired school employees the option of purchasing longterm care insurance through licensed agents or brokers appointed by the long-term care insurer. The authority, in consultation with the public employees' benefits board, shall establish marketing procedures and may consider all premium components as a part of the contract negotiations with the long-term care insurer.

(f) In developing the long-term care insurance benefit designs, the public employees' benefits board shall include an alternative plan of care benefit, including adult day services, as approved by the office of the insurance commissioner.

(g) The health care authority, with the cooperation of the office of the insurance commissioner, shall develop a consumer education program for the eligible employees, retired employees, and retired school employees designed to provide education on the potential need for long-term care, methods of financing long-term care, and the availability of long-term care insurance products including the products offered by the board.

31 (11) The board may establish penalties to be imposed by the 32 authority when the eligibility determinations of an employing agency 33 fail to comply with the criteria under this chapter.

34 <u>NEW SECTION.</u> Sec. 2. A new section is added to chapter 41.05 RCW 35 to read as follows:

36 (1) The Washington state health care authority shall develop a plan37 to incorporate direct patient-provider primary care practices as

provided in chapter 48.150 RCW into one or more of the choices of health benefit programs made available to participants in the public employees' benefits board system beginning no later than the open enrollment period beginning November 1, 2012.

5 (2) The plan will be developed in consultation with the board and 6 interested parties, will identify statutory barriers to implementation, 7 and will include proposed legislation to address those barriers and 8 implement the plan. The plan will be submitted to the board and to the 9 house of representatives and senate health care committees by December 10 1, 2011.

> Passed by the Senate May 16, 2011. Passed by the House May 10, 2011. Approved by the Governor May 31, 2011. Filed in Office of Secretary of State June 1, 2011.