<u>SHB 2762</u> - H AMD 860 By Representative Ross

FAILED 03/04/2014

1 On page 36, line 31, decrease the state vehicle parking account --2 state appropriation by \$754,000 3 4 page 37, line 3, decrease the multimodal transportation On 5 account--state appropriation by \$6,724,000 6 7 On page 37, line 8, correct the total. 8 9 On page 39, beginning on line 23, strike all of subsection (7) and 10 insert the following: 11 "(((7) 6,122,000 of the total appropriation in this section is 12 provided solely for CTR grants and activities. Of this amount: 13 (a) \$3,900,000 of the multimodal transportation account--state 14 appropriation is provided solely for grants to local jurisdictions, 15 selected by the CTR board, for the purpose of assisting employers meet 16 CTR goals; 17 (b) \$1,770,000 of the multimodal transportation account--state 18 appropriation is provided solely for state costs associated with CTR. 19 The department shall develop more efficient methods of CTR assistance 20 and survey procedures; and 21 (c) \$452,000 of the state vehicle parking account -state 22 appropriation is provided solely for CTR-related expenditures, 23 including all expenditures related to the guaranteed ride home program 24 and the STAR pass program.))" 25 26 Renumber the remaining subsections consecutively and correct any

27 internal references accordingly.

On page 40, beginning on line 8, strike all of subsection (10)

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4 Renumber the remaining subsections consecutively and correct any5 internal references accordingly.

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On page 86, after line 16, insert the following:

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9 "Sec. 710. RCW 70.94.531 and 2013 c 26 s 1 are each amended to 10 read as follows:

(1) State agency worksites are subject to the same requirementsunder this section and RCW 70.94.534 as private employers.

13 (2) Not more than ninety days after the adoption of а 14 jurisdiction's commute trip reduction plan, each major employer in 15 that jurisdiction ((shall)) may perform a baseline measurement 16 consistent with the rules established by the department of 17 transportation under RCW 70.94.537. Not more than ninety days after 18 receiving the results of the baseline measurement, each major employer 19 ((shall)) may develop a commute trip reduction program and ((shall)) 20 may submit a description of that program to the jurisdiction for 21 review. The program ((shall)) may be implemented not more than ninety 22 days after approval by the jurisdiction.

(3) A commute trip reduction program of a major employer ((shall)) 23 24 may consist of((, at a minimum)): Designation of (a) а 25 transportation coordinator and the display of the name, location, and 26 telephone number of the coordinator in a prominent manner at each 27 affected worksite; (b) regular distribution of information to 28 employees regarding alternatives to single-occupant vehicle commuting; 29 (c) a ((regular)) review of employee commuting and reporting of 30 progress toward meeting the single-occupant vehicle reduction goals to 31 the county, city, or town consistent with the method established in 32 the commute trip reduction plan and the rules established by the transportation under RCW 70.94.537; 33 department of and (d) 34 implementation of a set of measures designed to achieve the applicable 1 commute trip reduction goals adopted by the jurisdiction. Such 2 measures may include, but are not limited to:

3 (i) Provision of preferential parking or reduced parking charges,4 or both, for high occupancy vehicles and motorcycles;

5 (ii) Instituting or increasing parking charges for single-occupant6 vehicles;

7 (iii) Provision of commuter ride matching services to facilitate8 employee ridesharing for commute trips;

9 (iv) Provision of subsidies for transit fares;

10 (v) Provision of vans for van pools;

11 (vi) Provision of subsidies for car pooling or van pooling;

12 (vii) Permitting the use of the employer's vehicles for car 13 pooling or van pooling;

14 (viii) Permitting flexible work schedules to facilitate employees'15 use of transit, car pools, or van pools;

16 (ix) Cooperation with transportation providers to provide 17 additional regular or express service to the worksite;

18 (x) Construction of special loading and unloading facilities for 19 transit, car pool, and van pool users;

20 (xi) Provision of bicycle parking facilities, lockers, changing 21 areas, and showers for employees who bicycle or walk to work;

22 (xii) Provision of a program of parking incentives such as a23 rebate for employees who do not use the parking facility;

(xiii) Establishment of a program to permit employees to work part or full time at home or at an alternative worksite closer to their homes;

27 (xiv) Establishment of a program of alternative work schedules28 such as compressed work week schedules which reduce commuting; and

29 (xv) Implementation of other measures designed to facilitate the 30 use of high occupancy vehicles such as on-site day care facilities and 31 emergency taxi services.

(4) Employers or owners of worksites may form or utilize existing
 transportation management associations or other transportation-related
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1 associations authorized by RCW 35.87A.010 to assist members in 2 developing and implementing commute trip reduction programs.

3 (5) Employers ((shall)) <u>may</u> make a good faith effort towards 4 achievement of the goals identified in RCW 70.94.527(4)(d). 5

6 **Sec. 711.** RCW 70.94.534 and 2006 c 329 s 6 are each amended to 7 read as follows:

8 (1) Each jurisdiction implementing a commute trip reduction plan 9 under this chapter or as part of a plan or ordinance developed under 10 RCW 36.70A.070 ((shall)) <u>may</u> review each <u>participating</u> employer's 11 initial commute trip reduction program to determine if the program is 12 likely to meet the applicable commute trip reduction goals. The 13 <u>participating</u> employer shall be notified by the jurisdiction of its 14 findings. If the jurisdiction finds that the program is not likely to 15 meet the applicable commute trip reduction goals, the jurisdiction 16 ((will)) <u>may</u> work with the <u>participating</u> employer to modify the 17 program as necessary. The jurisdiction ((shall)) <u>should</u> complete 18 review of each employer's initial commute trip reduction program 19 within ninety days of receipt.

20 (2) <u>Participating employers</u> implementing commute trip reduction 21 programs are expected to undertake good faith efforts to achieve the 22 goals outlined in RCW 70.94.527(4). <u>Participating employers</u> are 23 considered to be making a good faith effort if the following 24 conditions have been met:

(a) The employer has met the minimum requirements identified in26 RCW 70.94.531;

(b) The employer has notified the jurisdiction of its intent to substantially change or modify its program and has either received the approval of the jurisdiction to do so or has acknowledged that its program may not be approved without additional modifications;

31 (c) The employer has provided adequate information and 32 documentation of implementation when requested by the jurisdiction; 33 and

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1 (d) The employer is working collaboratively with its jurisdiction 2 to continue its existing program or is developing and implementing 3 program modifications likely to result in improvements to the program 4 over an agreed upon length of time.

5 (3) Each jurisdiction $((shall)) \max$ review at least once every two 6 years each <u>participating</u> employer's progress and good faith efforts 7 toward meeting the applicable commute trip reduction goals. If ((an))8 <u>a participating</u> employer makes a good faith effort, as defined in this 9 section, but is not likely to meet the applicable commute trip 10 reduction goals, the jurisdiction $((shall)) \max$ work collaboratively 11 with the <u>participating</u> employer to make modifications to the commute 12 trip reduction program. Failure of $((an)) \cong$ participating employer to 13 reach the applicable commute trip reduction goals is not a violation 14 of this chapter.

15 (4) ((If an employer fails to make a good faith effort and fails 16 to meet the applicable commute trip reduction goals, the jurisdiction 17 shall work collaboratively with the employer to propose modifications 18 to the program and shall direct the employer to revise its program 19 within thirty days to incorporate those modifications or modifications 20 which the jurisdiction determines to be equivalent.

(5) Each jurisdiction implementing a commute trip reduction plan pursuant to this chapter may impose civil penalties, in the manner provided in chapter 7.80 RCW, for failure by an employer to implement a commute trip reduction program or to modify its commute trip reduction program as required in subsection (4) of this section.)) No participating major employer may be held liable for civil penalties for failure to reach the applicable commute trip reduction goals. No participating major employer shall be liable for civil penalties ((under this chapter)) if failure to achieve a commute trip reduction program goal was the result of an inability to reach agreement with a certified collective bargaining agent under applicable laws where the issue was raised by the employer and pursued in good faith.

33 $((\frac{6}{)})$ <u>(5)</u> Jurisdictions shall notify <u>participating</u> major 34 employers of the procedures for applying for goal modification or

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1 exemption from the commute trip reduction requirements based on the 2 guidelines established by the commute trip reduction board authorized 3 under RCW 70.94.537.

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5 <u>NEW SECTION.</u> Sec. 712. A new section is added to chapter 70.94 6 RCW to read as follows:

7 The secretary of the department of transportation may, within 8 existing resources, coordinate an interagency board or other 9 interested parties for the purpose of developing policies or 10 guidelines that promote consistency among state agency commute trip 11 reduction programs required under RCW 70.94.527 and 70.94.531.

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13 Sec. 713. RCW 43.01.225 and 2011 1st sp.s. c 43 s 253 are each 14 amended to read as follows:

There is hereby established an account in the state treasury to be known as the "state vehicle parking account." All parking rental income resulting from parking fees established by the department of enterprise services under RCW 46.08.172 at state-owned or leased property shall be deposited in the "state vehicle parking account." Revenue deposited in the "state vehicle parking account" shall be first applied to pledged purposes. Unpledged parking revenues deposited in the "state vehicle parking account" may be used to: (1) Pay costs incurred in the operation, maintenance, regulation,

24 and enforcement of vehicle parking and parking facilities; and

(2) Support the lease costs and/or capital investment costs of
vehicle parking and parking facilities((; and

27 (3) Support agency commute trip reduction programs under RCW 28 70.94.521 through 70.94.551)).

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30 Sec. 714. RCW 43.01.240 and 1998 c 245 s 46 are each amended to 31 read as follows:

32 (1) There is hereby established an account in the state treasury 33 to be known as the state agency parking account. All parking income 34 collected from the fees imposed by state agencies on parking spaces at

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1 state-owned or leased facilities, including the capitol campus, shall 2 be deposited in the state agency parking account. Only the office of 3 financial management may authorize expenditures from the account. The 4 account is subject to allotment procedures under chapter 43.88 RCW, 5 but no appropriation is required for expenditures. No agency may 6 receive an allotment greater than the amount of revenue deposited into 7 the state agency parking account.

(2) An agency may, as an element of the agency's commute trip 8 9 reduction program to achieve the goals set forth in RCW 70.94.527, 10 impose parking rental fees at state-owned and leased properties. 11 These fees will be deposited in the state agency parking account. 12 Each agency shall establish a committee to advise the agency director 13 on parking rental fees, taking into account the market rate of 14 comparable, privately owned rental parking in each region. The agency 15 shall solicit representation of the employee population including, but 16 not limited to, management, administrative staff, production workers, 17 and state employee bargaining units. Funds shall be used by agencies (a) ((Support the agencies' commute trip reduction program under 18 to: 19 RCW 70.94.521 through 70.94.551; (b)) Support the agencies' parking 20 program; or $\left(\left(\frac{c}{c}\right)\right)$ (b) support the lease or ownership costs for the 21 agencies' parking facilities.

22 (3) In order to reduce the state's subsidization of employee 23 parking, after July 1997 agencies shall not enter into leases for 24 employee parking in excess of building code requirements, except as 25 authorized by the director of ((general administration)) <u>enterprise</u> 26 <u>services</u>. In situations where there are fewer parking spaces than 27 employees at a worksite, parking must be allocated equitably, with no 28 special preference given to managers.

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30 Sec. 715. RCW 43.41.140 and 1993 c 394 s 3 are each amended to 31 read as follows:

Pursuant to policies and regulations promulgated by the office of inancial management, an elected state officer or delegate or a state dagency director or delegate may permit an employee to commute in a

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1 state-owned or leased vehicle if such travel is on official business, 2 as determined in accordance with RCW 43.41.130, and is determined to 3 be economical and advantageous to the state((, or as part of a commute 4 trip reduction program as required by RCW 70.94.551)).

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6 **Sec. 716.** RCW 43.01.230 and 1995 c 215 s 1 are each amended to 7 read as follows:

8 (1) State agencies may, under the internal revenue code rules, use 9 public funds to financially assist agency-approved incentives for 10 alternative commute modes, including but not limited to carpools, 11 vanpools, purchase of transit and ferry passes, and guaranteed ride 12 home programs, if the financial assistance is an element of the 13 agency's commute trip reduction program as required under RCW 14 70.94.521 through 70.94.551. This section does not permit any payment 15 for the use of state-owned vehicles for commuter ride sharing.

16 (2) This section has no force or effect until after June 30, 2015.
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18 Sec. 717. RCW 70.94.551 and 2009 c 427 s 3 are each amended to 19 read as follows:

20 (1)The secretary of the department of transportation may 21 coordinate an interagency board or other interested parties for the 22 purpose of developing policies or guidelines that promote consistency 23 among state agency commute trip reduction programs required by RCW 24 70.94.527 and 70.94.531 or developed under the joint comprehensive 25 commute trip reduction plan described in this section. The board 26 shall include representatives of the departments of transportation, 27 *general administration, ecology, and **community, trade, and economic 28 development and such other departments and interested groups as the 29 secretary of the department of transportation determines to be 30 necessary. Policies and guidelines shall be applicable to all state 31 agencies including but not limited to policies and guidelines 32 regarding parking and parking charges, employee incentives for 33 commuting by other than single-occupant automobiles, flexible and 34 alternative work schedules, alternative worksites, and the use of

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state-owned vehicles for car and van pools and guaranteed rides home.
 The policies and guidelines shall also consider the costs and benefits
 to state agencies of achieving commute trip reductions and consider
 mechanisms for funding state agency commute trip reduction programs.

5 (2) State agencies sharing a common location in affected urban 6 growth areas where the total number of state employees is one hundred 7 or more shall, with assistance from the department of transportation, 8 develop and implement a joint commute trip reduction program. The 9 worksite must be treated as specified in RCW 70.94.531 and 70.94.534. 10 (3) The department of transportation shall develop a joint 11 comprehensive commute trip reduction plan for all state agencies, 12 including institutions of higher education, located in the Olympia, 13 Lacey, and Tumwater urban growth areas.

(a) In developing the joint comprehensive commute trip reduction 15 plan, the department of transportation shall work with applicable 16 state agencies, including institutions of higher education, and shall 17 collaborate with the following entities: Local jurisdictions; 18 regional transportation planning organizations as described in chapter 19 47.80 RCW; transit agencies, including regional transit authorities as 20 described in chapter 81.112 RCW and transit agencies that serve areas 21 within twenty- five miles of the Olympia, Lacey, or Tumwater urban 22 growth areas; and the capitol campus design advisory committee 23 established in RCW 43.34.080.

(b) The joint comprehensive commute trip reduction plan must build on existing commute trip reduction programs and policies. At a minimum, the joint comprehensive commute trip reduction plan must include strategies for telework and flexible work schedules, parking management, and consideration of the impacts of worksite location and design on multimodal transportation options.

30 (c) The joint comprehensive commute trip reduction plan must31 include performance measures and reporting methods and requirements.

32 (d) The joint comprehensive commute trip reduction plan may 33 include strategies to accommodate differences in worksite size and 34 location.

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1 (e) The joint comprehensive commute trip reduction plan must be 2 consistent with jurisdictional and regional transportation, land use, 3 and commute trip reduction plans, the state six-year facilities plan, 4 and the master plan for the capitol of the state of Washington.

5 (f) Not more than ninety days after the adoption of the joint 6 comprehensive commute trip reduction plan, state agencies within the 7 three urban growth areas must implement a commute trip reduction 8 program consistent with the objectives and strategies of the joint 9 comprehensive commute trip reduction plan.

10 (4) The department of transportation shall review the initial 11 commute trip reduction program of each state agency subject to the 12 commute trip reduction plan for state agencies to determine if the 13 program is likely to meet the applicable commute trip reduction goals 14 and notify the agency of any deficiencies. If it is found that the 15 program is not likely to meet the applicable commute trip reduction 16 goals, the department of transportation will work with the agency to 17 modify the program as necessary.

18 (5) Each state agency implementing a commute trip reduction plan 19 shall report at least once per year to its agency director on the 20 performance of the agency's commute trip reduction program as part of 21 the agency's quality management, accountability, and performance 22 system as defined by RCW 43.17.385. The reports shall assess the 23 performance of the program, progress toward state goals established 24 under RCW 70.94.537, and recommendations for improving the program.

(6) The department of transportation shall review the agency performance reports defined in subsection (5) of this section and rubble a biennial report for state agencies subject to this chapter to beard report and incorporate the report in the commute trip reduction beard report to the legislature as directed in RCW 70.94.537(6). The report shall include, but is not limited to, an evaluation of the most recent measurement results, progress toward state goals established under RCW 70.94.537, and recommendations for improving the performance state agency commute trip reduction programs. The information

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1 shall be reported in a form established by the commute trip reduction 2 board.

3 <u>(7) This section has no force or effect until after June 30, 2015.</u>

5 Sec. 718. RCW 70.94.555 and 2006 c 329 s 3 are each amended to 6 read as follows:

7 (1) Nothing in chapter 329, Laws of 2006 preempts the ability of 8 state employees to collectively bargain over commute trip reduction 9 issues, including parking fees under chapter 41.80 RCW, or the ability 10 of private sector employees to collectively bargain over commute trip 11 reduction issues if previously such issues were mandatory subjects of 12 collective bargaining.

13 (2) This section has no force or effect until after June 30, 2015.
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15 <u>NEW SECTION.</u> Sec. 719. Sections 710 through 715 of this act 16 expire June 30, 2015."

ר 1

<u>EFFECT:</u> Makes the following changes, for the length of the current biennium, to the state commute trip reduction (CTR) program: (1) Eliminates WSDOT funding for CTR.

(2) Eliminates funding for the Whatcom smart trips CTR program.

(3) Makes the current CTR program voluntary and eliminates penalties for noncompliance.

(4) Allows the WSDOT secretary, within existing resources, to coordinate the state CTR program.

(5) Removes the state CTR program as an item for which state imposed vehicle parking fees may be expended.

(6) Removes the state CTR program as a purpose for which a state employee may use a state-owned or leased vehicle.

(7) Suspends the ability of the state to use public funds to support the state CTR program, the current state CTR board's ability to develop policies and guidelines for the state CTR program, the state's obligation to develop a CTR program for state agencies in Thurston County, and the RCW stating that the ability of employees to bargain over CTR is not preempted.

FISCAL IMPACT:

Reduces the multimodal transportation account - state appropriation by \$6,724,000.

Reduces the state vehicle parking account - state appropriation by \$754,000.

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