

HOUSE BILL REPORT

SHB 1170

As Passed House:
March 4, 2013

Title: An act relating to modifying the income thresholds for the exemption and deferral property tax relief programs for senior citizens and persons retired because of physical disability.

Brief Description: Modifying the income thresholds for the exemption and deferral property tax relief programs for senior citizens and persons retired because of physical disability.

Sponsors: House Committee on Finance (originally sponsored by Representatives Morrell, Cody, Seaquist, Morris, Green, Ormsby, Freeman, Jinkins, Blake, Moeller, Upthegrove, Ryu, Lias, Pollet, Fey, Haigh, Bergquist, Hunt and Santos).

Brief History:

Committee Activity:

Finance: 1/28/13, 2/15/13, 2/19/13, 2/22/13 [DPS].

Floor Activity:

Passed House: 3/4/13, 98-0.

Brief Summary of Substitute Bill

- Directs the Department of Revenue to study and develop recommendations and findings regarding the senior citizens, veterans, and disabled persons property tax exemption and deferral programs.

HOUSE COMMITTEE ON FINANCE

Majority Report: The substitute bill be substituted therefor and the substitute bill do pass. Signed by 10 members: Representatives Carlyle, Chair; Tharinger, Vice Chair; Nealey, Ranking Minority Member; Orcutt, Assistant Ranking Minority Member; Hansen, Lytton, Pollet, Reykdal, Springer and Vick.

Staff: Jeff Olsen (786-7175).

Background:

This analysis was prepared by non-partisan legislative staff for the use of legislative members in their deliberations. This analysis is not a part of the legislation nor does it constitute a statement of legislative intent.

Some senior citizens and persons retired due to disability are entitled to property tax relief on their principal residences. To qualify a person must be at least 61 in the year of application, retired from employment because of a disability or a disabled veteran, own his or her principal residence, and have a disposable income of less than \$35,000 a year. Persons meeting these criteria are entitled to partial property tax exemptions and a valuation freeze.

Disposable income is the sum of their federally-defined adjusted gross income and the following if not already included: capital gains, deductions for loss, depreciation, pensions and annuities, military pay and benefits, veterans' benefits except attendant-care, medical-aid payments, and disability compensation; Social Security; and federal railroad retirement benefits, dividends, and interest income. Payments for the care of either spouse received in the home, a nursing home, boarding home, or adult family home, as well as payments for Medicare insurance premiums and prescription drugs, are deducted in determining disposable income.

Partial exemptions for senior citizens and disabled persons are provided as follows:

- If the income level is \$30,001 to \$35,000, all excess levies are exempted.
- If the income level is \$25,001 to \$30,000, all excess levies and regular levies on the greater of \$50,000, or 35 percent of assessed valuation (\$70,000 maximum), are exempted.
- If the income level is \$25,000 or less, all excess levies and regular levies on the greater of \$60,000, or 60 percent of assessed valuation, are exempted.

In addition to the partial exemptions listed above, the valuation of the residence of an eligible senior citizen or disabled person is frozen at the assessed value of the residence on January 1 of the assessment year the person first qualifies for the program.

In addition to the exemption program, eligible persons of age 60 or persons unable to work because of a disability, with incomes less than \$40,000, may defer taxes. Taxes may be deferred up to 80 percent of the homeowner's equity. Taxes that are deferred become a lien against the property and accrue interest at 5 percent per year. If deferred taxes are not repaid within three years after the claimant ceases to own and live in the residence, the lien will be foreclosed and the residence sold to recover the taxes.

Summary of Substitute Bill:

The Department of Revenue (Department) must establish a task force to review and analyze factors impacting the senior citizens, veterans, and disabled persons property tax exemption and deferral programs. The task force consists of four members including:

- one person representing an association representing county assessors;
- one person from an association representing persons retired by age;
- one person representing veterans retired by disability; and
- one person employed by the Department.

The task force review must include an analysis of the assessed values by county, median incomes by county, the revenue impacts of the exemption and deferral programs on taxing districts and taxpayers, demographic changes, and any other data the task force deems necessary to evaluate and make recommendation on the property tax relief programs. The

Department must submit the report to the appropriate fiscal committees of the Legislature by December 1, 2013.

Appropriation: None.

Fiscal Note: Available.

Effective Date: The bill takes effect 90 days after adjournment of the session in which the bill is passed.

Staff Summary of Public Testimony:

(In support) With increases in Social Security, certain persons on fixed incomes no longer qualify for the property tax exemption program. The income thresholds need to be updated to keep low income seniors, disabled people, and veterans from being taxed out of their homes. This proposal is revenue neutral. A circuit breaker approach is preferred. This would allow your property tax bill to shut off when it reaches a certain percentage of your income.

(Opposed) This change would cause a fairly large shift to other taxpayers. It could be up to a \$40 million tax shift. One size does not fit all for this program. A study or discussion is needed to tie the exemption program to median county income.

Persons Testifying: (In support) Representative Morrell, prime sponsor; Ingrid McDonald, AARP; and Andy Nicholas, Washington Budget and Policy Center.

(Opposed) Monty Cobb, Washington Association of County Officials.

Persons Signed In To Testify But Not Testifying: None.