SUBSTITUTE HOUSE BILL 1294

State of Washington 63rd Legislature 2013 Regular Session

By House Environment (originally sponsored by Representatives Van De Wege, Hudgins, Pollet, Maxwell, Hunt, Upthegrove, Tharinger, Fey, Farrell, Moscoso, Hunter, Stanford, Reykdal, Fitzgibbon, Bergquist, Tarleton, Goodman, Kagi, Hansen, Jinkins, Habib, Pedersen, Ryu, Liias, Riccelli, Roberts, Morrell, Clibborn, and Ormsby)

READ FIRST TIME 02/18/13.

1 AN ACT Relating to flame retardants; amending RCW 70.76.010, 2 70.76.070, 70.76.100, and 70.240.030; and adding new sections to 3 chapter 70.76 RCW.

4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

5 **Sec. 1.** RCW 70.76.010 and 2007 c 65 s 2 are each amended to read 6 as follows:

7 The definitions in this section apply throughout this chapter 8 unless the context clearly requires otherwise.

9 (1) "Comestible" means edible.

10 (2) "Commercial decabromo diphenyl ether" or "commercial deca-bde" 11 means the chemical mixture of decabromo diphenyl ether, including 12 associated polybrominated diphenyl ether impurities not intentionally 13 added.

14 (3) "Department" means the department of ecology.

(4) "Electronic enclosure" means the plastic housing that encloses
 the components of electronic products, including but not limited to
 televisions and computers.

18 (5) "Manufacturer" means any person, firm, association,

partnership, corporation, governmental entity, organization, or joint venture that produces a product containing:

3 (a) A flame retardant or an importer or domestic distributor of a
4 product containing a flame retardant; or

5 <u>(b) Polybrominated diphenyl ethers or an importer or domestic</u> 6 distributor of a noncomestible product containing polybrominated 7 diphenyl ethers. A manufacturer does not include a retailer who:

8 (((a))) <u>(i)</u> Adds a private label brand or cobrands a product for 9 sale; or

10 ((((b))) <u>(ii)</u> Assembles components to create a single noncomestible 11 product based on an individual consumer preference.

12 (6) "Mattress" has the same meaning as defined by the United States 13 consumer product safety commission in 16 C.F.R. Part 1633 (2007) as it 14 existed on July 22, 2007, and includes mattress sets, box springs, 15 futons, crib mattresses, and youth mattresses. "Mattress" includes 16 mattress pads.

17 (7) "Medical device" means an instrument, machine, implant, or 18 diagnostic test used to help diagnose a disease or other condition or 19 to cure, treat, or prevent disease.

(8) "Polybrominated diphenyl ethers" or "PBDEs" means chemical forms that consist of diphenyl ethers bound with bromine atoms. Polybrominated diphenyl ethers include, but are not limited to, the three primary forms of the commercial mixtures known as pentabromo diphenyl ether (penta-bde), octabromo diphenyl ether (octa-bde), and decabromo diphenyl ether (deca-bde).

26 (9) "Residential upholstered furniture" means residential seating 27 products intended for indoor use in a home or other dwelling intended 28 for residential occupancy that consists in whole or in part of 29 resilient cushioning materials enclosed within a covering consisting of 30 fabric or related materials, if the resilient cushioning materials are sold with the item of upholstered furniture and the upholstered 31 32 furniture is constructed with a contiguous upholstered seat and back that may include arms. 33

34 (10) "Retailer" means a person who offers a product for sale at 35 retail through any means including, but not limited to, remote 36 offerings such as sales outlets, catalogs, or the internet, but does 37 not include a sale that is a wholesale transaction with a distributor 38 or a retailer. A retailer does not include a person, firm,

association, partnership, corporation, governmental entity,
 organization, or joint venture that both manufactures and sells a
 product at retail.

4 (11) "Technically feasible" means an alternative that is available
5 at a cost and in sufficient quantity to permit the manufacturer to
6 produce an economically viable product.

7 (12) "Transportation vehicle" means a mechanized vehicle that is
8 used to transport goods or people including, but not limited to,
9 airplanes, automobiles, motorcycles, trucks, buses, trains, boats,
10 ships, streetcars, or monorail cars.

11 <u>(13) "TRIS" means either TDCPP (tris(1,3-dichloro-2-</u> 12 propyl)phosphate), chemical abstracts service number 13674-87-8, as of 13 the effective date of this section, or TCEP (tris(2-chloroethyl)) 14 phosphate), chemical abstracts service number 115-96-8, as of the 15 effective date of this section, or both.

16 <u>(14) "Alternative" means a substitute process, product, material,</u> 17 <u>chemical, strategy, or combination of these that serve a functionally</u> 18 <u>equivalent purpose to a chemical in a children's product or residential</u> 19 <u>upholstered furniture.</u>

20 (15) "Flame retardant" means a chemical or chemicals intentionally 21 added to a product or product component where the functional use is to 22 inhibit or resist the spread of fire.

23 (16) "Product component" means a uniquely identifiable material or 24 coating, including ink or dye, that is intended to be included as part 25 of a finished product.

26 <u>(17) "Greenscreen" means a method for comparative chemical hazard</u>
27 assessment, version 1.2 as of 2012 and benchmarks version 1.2 as of
28 October 2011, developed by clean production action.

29 <u>NEW SECTION.</u> Sec. 2. A new section is added to chapter 70.76 RCW 30 to read as follows:

Beginning July 1, 2014, no manufacturer, wholesaler, or retailer may manufacture, knowingly sell, offer for sale, distribute for sale, or distribute for use in this state residential upholstered furniture or children's products, as regulated under chapter 70.240 RCW, containing TRIS in amounts greater than fifty parts per million in any product component.

<u>NEW SECTION.</u> Sec. 3. A new section is added to chapter 70.76 RCW
 to read as follows:

Beginning July 1, 2015, no manufacturer, wholesaler, or retailer may manufacture, knowingly sell, offer for sale, distribute for sale or distribute for use in this state, residential upholstered furniture or children's products, as regulated under chapter 70.240 RCW, containing a flame retardant in any product component in amounts greater than fifty parts per million identified by the department as a high priority chemical of high concern for children as required under RCW 70.240.030.

10 <u>NEW SECTION.</u> Sec. 4. A new section is added to chapter 70.76 RCW 11 to read as follows:

(1) Except for TRIS or PBDEs restricted under this chapter, the department shall grant an exemption to restrictions under section 3 of this act for a length of time requested by the manufacturer, but not to exceed two years, if the manufacturer of residential upholstered furniture or children's products demonstrates that there is no technically feasible safer alternative to meet applicable Washington state or federal fire safety standards.

(2) A manufacturer of residential upholstered furniture 19 or 20 children's products may request an exemption to the restrictions of 21 using high priority chemicals of high concern for children when the 22 manufacturer demonstrates there is no technically feasible safer 23 alternative to meet applicable Washington state or federal fire safety standards. A technically feasible safer alternative may not include 24 25 any unspecified or benchmark 1 chemicals as identified by greenscreen. 26 The request for exemption must include:

(a) Information on the specific chemical, including the chemical abstracts service number, and nonchemical alternatives considered in lieu of the use of the high priority chemical of high concern for children;

31 (b) A description of why the high priority chemical of high concern 32 for children must be used;

33 (c) A description of why there is no technically feasible 34 alternative to meet fire safety standards; and

35 (d) An evaluation of alternatives using greenscreen.

36 (3) The department shall provide technical assistance to

1 manufacturers requesting assistance with completing an evaluation of 2 alternatives as required under subsection (2)(d) of this section.

<u>NEW SECTION.</u> Sec. 5. A new section is added to chapter 70.76 RCW
to read as follows:

5 (1) Beginning July 1, 2015, at the request of the department, a 6 manufacturer of residential upholstered furniture or children's 7 products shall, within sixty days of the request, submit a certificate 8 of compliance stating that the product or product component meets the 9 requirements of section 3 of this act. A manufacturer required under 10 any other state statute to provide a certificate of compliance may 11 develop one certificate containing all required information.

12 (2) The certificate of compliance must include the following:

(a) Chemical names and chemical abstracts service registry numbers
 for all chemicals present in the product or product component that act
 as flame retardants;

16 (b) The specific basis upon which an exemption, if applicable, is 17 claimed; and

18 (c) The signature of an authorized official of the manufacturing 19 company.

(3) A manufacturer completing a certificate of compliance shall keep a copy of the certificate on file for as long as the product or product component contains flame retardants. If a manufacturer ceases to sell or distribute products or product components containing flame retardants, the manufacturer must retain the certificate on file for three years from the date of the last sale or distribution.

26 <u>NEW SECTION.</u> Sec. 6. A new section is added to chapter 70.76 RCW 27 to read as follows:

(1) In submitting information required by this chapter, a manufacturer of residential upholstered furniture or children's products may:

(a) Mark clearly any portions that, in the manufacturer's opinion,
 are trade secrets or commercial or financial information; and

(b) Submit these marked materials separately from other materialrequired to be submitted under section 4 or 5 of this act.

35 (2) Upon the director's determination that the information is

privileged or confidential, the department must follow procedures for
 release of information as provided under RCW 43.21A.160.

3 **Sec. 7.** RCW 70.76.070 and 2007 c 65 s 8 are each amended to read 4 as follows:

A manufacturer of products containing PBDEs ((that are)), TRIS, or flame retardants restricted under this chapter must notify persons that sell the manufacturer's products in this state about the provisions of this chapter no less than ninety days prior to the effective date of the restrictions.

10 **Sec. 8.** RCW 70.76.100 and 2007 c 65 s 11 are each amended to read 11 as follows:

12 (1) Enforcement of this chapter must rely on notification and information exchange between the department and manufacturers. 13 The department shall achieve compliance with this chapter using the 14 15 following enforcement sequence: $((\frac{a}{a}))$ Before the effective date of 16 the product prohibition in RCW 70.76.020 ((or)), 70.76.030, or section <u>2 of this act</u>, the department shall prepare and distribute information 17 to in-state manufacturers and out-of-state manufacturers, to the 18 19 maximum extent practicable, to assist them in identifying products 20 prohibited for manufacture, sale, or distribution under this chapter.

(((b) The department may request a certificate of compliance from a manufacturer. A certificate of compliance attests that a manufacturer's product or products meets the requirements of this chapter.)) (2)(a) Beginning January 1, 2015, the department may require a manufacturer to provide a certificate of compliance stating the product is in compliance with the requirements of this chapter.

27 (b) The department must provide manufacturers sixty days to submit
 28 a certificate of compliance.

(c) The department may issue a warning letter to a manufacturer that produces, sells, or distributes prohibited products in violation of this chapter. The department shall offer information or other appropriate assistance to the manufacturer in complying with this chapter. If, after one year, compliance is not achieved, penalties may be assessed under subsection (((3))) (4) of this section.

35 (((2))) <u>(3)</u> A manufacturer that knowingly produces, sells, or 36 distributes a product prohibited from manufacture, sale, or

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distribution in this state under this chapter shall recall the product and reimburse the retailer or any other purchaser for the product and any applicable shipping and handling for returning the products.

4 (((3))) <u>(4)</u> A manufacturer of products containing ((PBDEs)) <u>flame</u> 5 <u>retardants</u> in violation of this chapter is subject to a civil penalty 6 not to exceed one thousand dollars for each violation in the case of a 7 first offense. Manufacturers who are repeat violators are subject to 8 a civil penalty not to exceed five thousand dollars for each repeat 9 offense. Penalties collected under this section must be deposited in 10 the state toxics control account created in RCW 70.105D.070.

11 (5) Retailers who unknowingly sell products that are restricted 12 from sale under this chapter are not liable under this chapter.

13 (6) The sale or purchase of any previously owned product containing 14 a chemical restricted under this chapter made in casual or isolated 15 sales as defined in RCW 82.04.040, or by a nonprofit organization, is 16 exempt from sections 2 and 3 of this act.

17 Sec. 9. RCW 70.240.030 and 2008 c 288 s 4 are each amended to read 18 as follows:

(((1) By January 1, 2009,)) The department, in consultation with 19 20 the department of health, shall identify high priority chemicals that 21 are of high concern for children after considering a child's or developing fetus's potential for exposure to each chemical. 22 ((In 23 identifying the chemicals,)) The department may add chemicals to or delete chemicals from the list of high priority chemicals of high 24 25 concern for children using the procedures of chapter 34.05 RCW. When 26 making a determination regarding a chemical, the department shall include chemicals that meet one or more of the following criteria: 27

28 (((a))) (1) The chemical has been found through biomonitoring 29 studies that demonstrate the presence of the chemical in human 30 umbilical cord blood, human breast milk, human urine, or other bodily 31 tissues or fluids;

32 (((b))) <u>(2)</u> The chemical has been found through sampling and 33 analysis to be present in household dust, indoor air, drinking water, 34 or elsewhere in the home environment; or

35 (((-))) (3) The chemical has been added to or is present in a 36 consumer product used or present in the home.

- 1 (((2) By January 1, 2009, the department shall identify children's products or product categories that may contain chemicals identified under subsection (1) of this section.
- 4 (3) By January 1, 2009, the department shall submit a report on the 5 chemicals of high concern to children and the children's products or 6 product categories they identify to the appropriate standing committees 7 of the legislature. The report shall include policy options for 8 addressing children's products that contain chemicals of high concern 9 for children, including recommendations for additional ways to inform
- 10 consumers about toxic chemicals in products, such as labeling.))

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