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HOUSE BILL 1433

State of Washington 63rd Legislature 2013 Regular Session

By Representatives Takko, Sawyer, Farrell, Haigh, Walsh, Seaquist, Haler, Fey, and Santos

Read first time 01/28/13. Referred to Committee on Early Learning & Human Services.

AN ACT Relating to creating a sentence for treatment program for juvenile offenders; amending RCW 13.40.0357; adding a new section to

3 chapter 13.40 RCW; and creating a new section.

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4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

NEW SECTION. **Sec. 1.** The legislature finds that:

- (1) The continuum of care for the juvenile rehabilitation administration has been stretched to the limit since the closure of Indian Ridge youth camp in 1999, Mission Creek youth camp in 2001, and Maple Lane school in 2011.
- (2) Closing the last remaining medium security, step-down facility in the department would seriously impede capacity to safely deliver effective rehabilitative services.
- (3) In a period of fiscal restraint, understandable consideration has been made to achieve savings by closing a maximum security institution and consolidating the population in the bed space of remaining close security facilities. Further shrinking of the institutional continuum would require mixing incompatible subpopulations, resulting in genuine safety and security risks.

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(4) Furthermore, it would not be in the interest of the state to place youth who are appropriate for youth camp placement in an unnecessarily restrictive setting, such as an institution.

- (5) Unless the services and environment in a close security facility support and match the developmental, treatment, and security needs of the young people currently being served in a medium security facility, there is genuine potential some will be harmed rather than helped.
- (6) The legislature hereby recognizes and concurs with the findings of the juvenile rehabilitation administration strategic plan: 2009-2013, "It would serve nobody's best interests to place youth who are appropriate for youth camp placement in an unnecessarily restrictive setting like an institution. A "bed" is not just a bed. It is a facility placement for a young person. Unless the services and environment in a facility support and match the developmental, treatment, and security needs of the young people being served, there is genuine potential some will be harmed rather than helped..."
- (7) The legislature also recognizes that, "It is mission critical that JRA retain a continuum of care capable of responding to the complicated developmental, management, and treatment needs of this population."

NEW SECTION. Sec. 2. A new section is added to chapter 13.40 RCW to read as follows:

- (1) The department shall maintain a medium security forestry camp at the Naselle youth camp to fulfill the department's obligation to provide education, treatment, and job training to juvenile offenders who are assessed per RCW 72.05.420 as posing more than a minimum risk to public safety in the least restrictive continuum of care. Juvenile offenders sentenced for treatment shall be placed at the Naselle youth camp, which shall offer a program that includes education; treatment options to include sex offender, aggression reduction, and chemical dependency; job training; and community-based work experience. This program for juvenile offenders serving a term of confinement under the supervision of the department is exempt from the licensing requirements of chapter 74.15 RCW.
- 36 (2) The medium security youth camp for juvenile offenders shall be 37 a structured and regimented model emphasizing the building up of an

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offender's self-esteem, confidence, and discipline. The sentence for treatment program shall provide participants with basic education, vocational training, work-based learning, work experience, work ethic skills, conflict resolution counseling, substance abuse intervention as assessed, including chemical dependency treatment, anger management counseling, and victim awareness.

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- (3) The department shall develop standards for the safe and effective operation of the sentence for treatment program, for successful program completion by the offender, and for the continued aftercare supervision of offenders who have successfully completed the program, including assistance with housing and job placement if needed.
- (4) Admission to the sentence for treatment program is voluntary. If the court determines that the offender is eligible for the sentence for treatment program, the court shall order the department to place the offender directly in the medium security youth camp where the department shall evaluate the offender and provide the court with recommended educational attainment, treatment, and length and type of work experience needed by the offender. Length of satisfactory work experience established by the court shall not exceed the length of time needed to complete educational attainment and treatment minus the time needed for assessment, orientation, and time off from work needed to meet treatment requirements. Time accrued as unsatisfactory work performance shall extend the sentence for treatment an equal number of days up to the youth's maximum sentence. No juvenile who is assessed as a high risk offender or suffers from any mental or physical problems that could endanger his or her health or drastically affect his or her performance in the program shall be retained in the sentence for treatment program.
- (5) If the activities of the juvenile offender while in the juvenile offender youth camp are so disruptive to the sentence for treatment program, as determined by the secretary according to standards developed by the department, which results in the removal of the juvenile offender from the youth camp, the secretary shall require that the offender serve the entire remainder of his or her disposition, less the amount of time already served in the sentence for treatment program.
 - (6) If the offender cannot complete the sentence for treatment

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program due to medical problems the court may amend the sentence for treatment or the original disposition shall be imposed.

- (7) All offenders who successfully complete the sentence for treatment program shall spend the remainder of his or her disposition on parole in a juvenile rehabilitation administration intensive aftercare program in the local community. Violations of the conditions of parole are subject to sanctions specified in RCW 13.40.210. The aftercare program shall provide for the needs of the offender based on his or her progress in the aftercare program as indicated by ongoing assessment of those needs and progress. The aftercare program shall monitor postprogram juvenile offenders and assist them to successfully reintegrate into the community. In addition, the aftercare program shall develop a process for closely monitoring and assessing public safety risks, and be designed and funded by the department.
 - (8) For the purposes of this section:

- (a) "Naselle youth camp" or "youth camp" means the medium security forestry camp that accepts juvenile offenders of a minimum or medium security risk.
- (b) "Sentence for treatment" means an alternative sentencing option offered at the discretion of the court which carries a comprehensive mandate of certain educational attainment, successful completion of specialized treatment such as anger management, substance abuse, chemical dependency or sex offender treatment, and/or vocational experience for a particular juvenile offender. Upon successful completion of the specified treatment, attainment of the prescribed educational, and vocational achievement, the extent of the standard disposition remaining is served by the offender on an intensive supervision program administered by the administration.
- **Sec. 3.** RCW 13.40.0357 and 2012 c 177 s 4 are each amended to read 30 as follows:

DESCRIPTION AND OFFENSE CATEGORY

1		JUVENI	LE DISPOSITION
2	JUVENILE		CATEGORY FOR
3	DISPOSITION	ATTE	MPT, BAILJUMP,
4	OFFENSE	C	ONSPIRACY, OR
5	CATEGORY	DESCRIPTION (RCW CITATION)	SOLICITATION
6			
7		Arson and Malicious Mischief	
8	A	Arson 1 (9A.48.020)	$\mathbf{B}+$
9	В	Arson 2 (9A.48.030)	C
10	C	Reckless Burning 1 (9A.48.040)	D
11	D	Reckless Burning 2 (9A.48.050)	E
12	В	Malicious Mischief 1 (9A.48.070)	C
13	C	Malicious Mischief 2 (9A.48.080)	D
14	D	Malicious Mischief 3 (9A.48.090)	E
15			
16	E	Tampering with Fire Alarm Apparatus	
17		(9.40.100)	E
18	E	Tampering with Fire Alarm Apparatus v	with
19		Intent to Commit Arson (9.40.105)	E
20	A	Possession of Incendiary Device (9.40.1	20) B+
21		Assault and Other Crimes Involving	
22		Physical Harm	
23	A	Assault 1 (9A.36.011)	B+
24	B+	Assault 2 (9A.36.021)	C+
25	C+	Assault 3 (9A.36.031)	D+
26	D+	Assault 4 (9A.36.041)	E
27	B+	Drive-By Shooting (9A.36.045)	C+
28	D+	Reckless Endangerment (9A.36.050)	E
29	C+	Promoting Suicide Attempt (9A.36.060) D+
30	D+	Coercion (9A.36.070)	E
31	C+	Custodial Assault (9A.36.100)	D+
32		Burglary and Trespass	
33	B+	Burglary 1 (9A.52.020)	C+
34	В	Residential Burglary (9A.52.025)	C
35	В	Burglary 2 (9A.52.030)	C
36	D	Burglary Tools (Possession of) (9A.52.	060) E
37	D	Criminal Trespass 1 (9A 52 070)	F

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1	Е	Criminal Trespass 2 (9A.52.080)	E	
2	C	Mineral Trespass (78.44.330)		
3	C	Vehicle Prowling 1 (9A.52.095)	D	
4	D	Vehicle Prowling 2 (9A.52.100)	Е	
5		Drugs		
6	Е	Possession/Consumption of Alcohol		
7		(66.44.270)	Е	
8	C	Illegally Obtaining Legend Drug		
9		(69.41.020)	D	
10	C+	Sale, Delivery, Possession of Legend Drug	3	
11		with Intent to Sell (69.41.030(2)(a))	D	
12	Е	Possession of Legend Drug		
13		(69.41.030(2)(b))	E	
14	B+	Violation of Uniform Controlled Substance	es	
15		Act - Narcotic, Methamphetamine, or		
16		Flunitrazepam Sale (69.50.401(2) (a) or		
17		(b))	В	
18	C	Violation of Uniform Controlled Substance	es	
19		Act - Nonnarcotic Sale (69.50.401(2)(c))	C	
20	Е	Possession of Marihuana <40 grams		
21		(69.50.4014)	Е	
22	C	Fraudulently Obtaining Controlled		
23		Substance (69.50.403)	C	
24	C+	Sale of Controlled Substance for Profit		
25		(69.50.410)	C	
26	E	Unlawful Inhalation (9.47A.020)	E	
27	В	Violation of Uniform Controlled Substance	es	
28		Act - Narcotic, Methamphetamine, or		
29		Flunitrazepam Counterfeit Substances		
30		(69.50.4011(2) (a) or (b))	В	
31	C	Violation of Uniform Controlled Substance	es	
32		Act - Nonnarcotic Counterfeit Substances		
33		(69.50.4011(2) (c), (d), or (e))	C	
34	C	Violation of Uniform Controlled Substance	es	
35		Act - Possession of a Controlled Substance	•	
36		(69.50.4013)	C	

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1	C	Violation of Uniform Controlled Substance	S
2		Act - Possession of a Controlled Substance	
3		(69.50.4012)	C
4		Firearms and Weapons	
5	В	Theft of Firearm (9A.56.300)	C
6	В	Possession of Stolen Firearm (9A.56.310)	C
7	E	Carrying Loaded Pistol Without Permit	
8		(9.41.050)	E
9	C	Possession of Firearms by Minor (<18)	
10		(9.41.040(2)(a)(iii))	C
11	D+	Possession of Dangerous Weapon	
12		(9.41.250)	E
13	D	Intimidating Another Person by use of	
14		Weapon (9.41.270)	E
15		Homicide	
16	A+	Murder 1 (9A.32.030)	A
17	A+	Murder 2 (9A.32.050)	B+
18	B+	Manslaughter 1 (9A.32.060)	C+
19	C+	Manslaughter 2 (9A.32.070)	D+
20	B+	Vehicular Homicide (46.61.520)	C+
21		Kidnapping	
22	A	Kidnap 1 (9A.40.020)	В+
23	B+	Kidnap 2 (9A.40.030)	C+
24	C+	Unlawful Imprisonment (9A.40.040)	D+
25		Obstructing Governmental Operation	
26	D	Obstructing a Law Enforcement Officer	
27		(9A.76.020)	E
28	E	Resisting Arrest (9A.76.040)	E
29	В	Introducing Contraband 1 (9A.76.140)	C
30	C	Introducing Contraband 2 (9A.76.150)	D
31	E	Introducing Contraband 3 (9A.76.160)	E
32	B+	Intimidating a Public Servant (9A.76.180)	C+
33	B+	Intimidating a Witness (9A.72.110)	C+
34		Public Disturbance	
35	C+	Riot with Weapon (9A.84.010(2)(b))	D+
36	D+	Riot Without Weapon (9A.84.010(2)(a))	Е

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1	Е	Failure to Disperse (9A.84.020)	E
2	Е	Disorderly Conduct (9A.84.030)	E
3		Sex Crimes	
4	A	Rape 1 (9A.44.040)	B+
5	A-	Rape 2 (9A.44.050)	B+
6	C+	Rape 3 (9A.44.060)	D+
7	A-	Rape of a Child 1 (9A.44.073)	B+
8	B+	Rape of a Child 2 (9A.44.076)	C+
9	В	Incest 1 (9A.64.020(1))	C
10	C	Incest 2 (9A.64.020(2))	D
11	D+	Indecent Exposure (Victim < 14)	
12		(9A.88.010)	E
13	Е	Indecent Exposure (Victim 14 or over)	
14		(9A.88.010)	E
15	B+	Promoting Prostitution 1 (9A.88.070)	C+
16	C+	Promoting Prostitution 2 (9A.88.080)	D+
17	E	O & A (Prostitution) (9A.88.030)	E
18	B+	Indecent Liberties (9A.44.100)	C+
19	A-	Child Molestation 1 (9A.44.083)	\mathbf{B} +
20	В	Child Molestation 2 (9A.44.086)	C+
21	C	Failure to Register as a Sex Offender (
22		9A.44.132)	D
23		Theft, Robbery, Extortion, and Forger	y
24	В	Theft 1 (9A.56.030)	C
25	C	Theft 2 (9A.56.040)	D
26	D	Theft 3 (9A.56.050)	E
27	В	Theft of Livestock 1 and 2 (9A.56.080 and	d
28		9A.56.083)	C
29	C	Forgery (9A.60.020)	D
30	A	Robbery 1 (9A.56.200)	B+
31	B+	Robbery 2 (9A.56.210)	C+
32	B+	Extortion 1 (9A.56.120)	C+
33	C+	Extortion 2 (9A.56.130)	D+
34	C	Identity Theft 1 (9.35.020(2))	D
35	D	Identity Theft 2 (9.35.020(3))	E
	D		
36	D	Improperly Obtaining Financial Informat	ion
36 37		•	ion E

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1	В	Possession of a Stolen Vehicle (9A.56.068)	C
2	В	Possession of Stolen Property 1	
3		(9A.56.150)	C
4	C	Possession of Stolen Property 2	
5		(9A.56.160)	D
6	D	Possession of Stolen Property 3	
7		(9A.56.170)	E
8	В	Taking Motor Vehicle Without Permission	
9		1 (9A.56.070)	C
10	C	Taking Motor Vehicle Without Permission	
11		2 (9A.56.075)	D
12	В	Theft of a Motor Vehicle (9A.56.065)	C
13		Motor Vehicle Related Crimes	
14	E	Driving Without a License (46.20.005)	E
15	В-	Hit and Run - Death (46.52.020(4)(a))	C+
16	C	Hit and Run - Injury (46.52.020(4)(b))	D
17	D	Hit and Run-Attended (46.52.020(5))	E
18	Е	Hit and Run-Unattended (46.52.010)	E
19	C	Vehicular Assault (46.61.522)	D
20	C	Attempting to Elude Pursuing Police	
21		Vehicle (46.61.024)	D
22	E	Reckless Driving (46.61.500)	E
23	D	Driving While Under the Influence	_
24		(46.61.502 and 46.61.504)	E
25	Вн	Felony Driving While Under the Influence	
26		(46.61.502(6))	В
27	В-	Felony Physical Control of a Vehicle While	
28		Under the Influence (46.61.504(6))	В
29		Other	
30	В	Animal Cruelty 1 (16.52.205)	C
31	В	Bomb Threat (9.61.160)	C
32	C	Escape 11 (9A.76.110)	C
33	C	Escape 2 ¹ (9A.76.120)	C
34	D	Escape 3 (9A.76.130)	E
35	E	Obscene, Harassing, Etc., Phone Calls	
36		(9.61.230)	Е

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1	A	Other Offense Equivalent to an Adult Class			
2		A Felony B+			
3	В	Other Offense Equivalent to an Adult Class			
4		B Felony C			
5	C	Other Offense Equivalent to an Adult Class			
6		C Felony D			
7	D	Other Offense Equivalent to an Adult Gross			
8		Misdemeanor E			
9	E	Other Offense Equivalent to an Adult			
10		Misdemeanor E			
11	V	Violation of Order of Restitution,			
12		Community Supervision, or Confinement			
13		$(13.40.200)^2$ V			
14	¹ Escape 1 and 2 and At	tempted Escape 1 and 2 are classed as C offenses			
15	and the standard range	is established as follows:			
16	1st escape or att	empted escape during 12-month period - 4 weeks			
17	confinement				
18	2nd escape or att	empted escape during 12-month period - 8 weeks			
19	confinement				
20	3rd and subseque	nt escape or attempted escape during 12-month			
21	period - 12 weeks conf				
0.0	_				
22		nat a respondent has violated terms of an order,			
23	it may impose a penalt	y of up to 30 days of confinement.			
24	JU	VENILE SENTENCING STANDARDS			
25	This schedule must be	e used for juvenile offenders. The court may			
26		on A, B, C, D, <u>E</u> , or RCW 13.40.167.			
27		OPTION A			
28	JUVENILE OFFENDER SENTENCING GRID				
29		STANDARD RANGE			
30	A+	180 weeks to age 21 for all category A+ offenses			
31	A	103-129 weeks for all category A offenses			
32		6 weeks 52-65 weeks 80-100 weeks 103-129 weeks 103-129 weeks			
33		60-40 weeks			
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for 15 to 17 year olds

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1	CURRENT	B+	15-36 weeks	15-36 weeks	52-65 weeks	80-100 weeks	103-129 weeks
2	OFFENSE	В	LS	LS	15-36 weeks	15-36 weeks	52-65 weeks
3	CATEGORY	C+	LS	LS	LS	15-36 weeks	15-36 weeks
4		С	LS	LS	LS	LS	15-36 weeks
5		D+	LS	LS	LS	LS	LS
6		D	LS	LS	LS	LS	LS
7		Е	LS	LS	LS	LS	LS
8							
9	PRIOR		0	1	2	3	4 or more

10 ADJUDICATIONS

NOTE: References in the grid to days or weeks mean periods of confinement. "LS" means "local sanctions" as defined in RCW 13.40.020.

- (1) The vertical axis of the grid is the current offense category. The current offense category is determined by the offense of adjudication.
- (2) The horizontal axis of the grid is the number of prior adjudications included in the juvenile's criminal history. Each prior felony adjudication shall count as one point. Each prior violation, misdemeanor, and gross misdemeanor adjudication shall count as 1/4 point. Fractional points shall be rounded down.
- (3) The standard range disposition for each offense is determined by the intersection of the column defined by the prior adjudications and the row defined by the current offense category.
- (4) RCW 13.40.180 applies if the offender is being sentenced for more than one offense.
- (5) A current offense that is a violation is equivalent to an offense category of E. However, a disposition for a violation shall not include confinement.

29 OR 30 OPTION B

SUSPENDED DISPOSITION ALTERNATIVE

(1) If the offender is subject to a standard range disposition involving confinement by the department, the court may impose the standard range and suspend the disposition on condition that the offender comply with one or more local sanctions and any educational or

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- 1 treatment requirement. The treatment programs provided to the offender
- 2 must be either research-based best practice programs as identified by
- 3 the Washington state institute for public policy or the joint
- 4 legislative audit and review committee, or for chemical dependency
- 5 treatment programs or services, they must be evidence-based or
- of creatment programs of services, they must be evidence-based of
- 6 research-based best practice programs. For the purposes of this
- 7 subsection:
- 8 (a) "Evidence-based" means a program or practice that has had 9 multiple site random controlled trials across heterogeneous populations
- 10 demonstrating that the program or practice is effective for the
- 11 population; and
- 12 (b) "Research-based" means a program or practice that has some
- 13 research demonstrating effectiveness, but that does not yet meet the
- 14 standard of evidence-based practices.
- 15 (2) If the offender fails to comply with the suspended disposition,
- 16 the court may impose sanctions pursuant to RCW 13.40.200 or may revoke
- 17 the suspended disposition and order the disposition's execution.
- 18 (3) An offender is ineligible for the suspended disposition option
- 19 under this section if the offender is:
- 20 (a) Adjudicated of an A+ offense;
- 21 (b) Fourteen years of age or older and is adjudicated of one or
- 22 more of the following offenses:
- 23 (i) A class A offense, or an attempt, conspiracy, or solicitation
- 24 to commit a class A offense;
- 25 (ii) Manslaughter in the first degree (RCW 9A.32.060); or
- 26 (iii) Assault in the second degree (RCW 9A.36.021), extortion in
- 27 the first degree (RCW 9A.56.120), kidnapping in the second degree (RCW
- 9A.40.030), robbery in the second degree (RCW 9A.56.210), residential
- 29 burglary (RCW 9A.52.025), burglary in the second degree (RCW
- 30 9A.52.030), drive-by shooting (RCW 9A.36.045), vehicular homicide (RCW
- 31 46.61.520), hit and run death (RCW 46.52.020(4)(a)), intimidating a
- 32 witness (RCW 9A.72.110), violation of the uniform controlled substances
- 33 act (RCW 69.50.401 (2)(a) and (b)), or manslaughter 2 (RCW 9A.32.070),
- 34 when the offense includes infliction of bodily harm upon another or
- 35 when during the commission or immediate withdrawal from the offense the
- 36 respondent was armed with a deadly weapon;
- 37 (c) Ordered to serve a disposition for a firearm violation under
- 38 RCW 13.40.193; or

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1	(d) Adjudicated of a sex offense as defined in RCW 9.94A.030.
2	OR
3	OPTION C
4	CHEMICAL DEPENDENCY DISPOSITION ALTERNATIVE
5	If the juvenile offender is subject to a standard range disposition
6	of local sanctions or 15 to 36 weeks of confinement and has not
7	committed an A- or B+ offense, the court may impose a disposition under
8	RCW 13.40.160(4) and 13.40.165.
9	OR
10	OPTION D
11	MANIFEST INJUSTICE
12	If the court determines that a disposition under option A, B, or C
13	would effectuate a manifest injustice, the court shall impose a
14	disposition outside the standard range under RCW 13.40.160(2).
15	<u>OR</u>
16	OPTION E
17	SENTENCE FOR TREATMENT
18	If the juvenile offender is subject to a disposition of more than
19	15 weeks and is not deemed to require confinement in a close security
20	facility by the department, the court may impose a sentence for
21	treatment as established in section 2 of this act.

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