HOUSE BILL 1627

State of Washington63rd Legislature2013 Regular SessionBy Representatives Morrell, Nealey, Zeiger, Jinkins, and RyuRead first time 02/01/13.Referred to Committee on Judiciary.

1 AN ACT Relating to competency to stand trial evaluations; and 2 amending RCW 10.77.060 and 10.77.068.

3 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

4 **Sec. 1.** RCW 10.77.060 and 2012 c 256 s 3 are each amended to read 5 as follows:

(1)(a) Whenever a defendant has pleaded not guilty by reason of 6 7 insanity, or there is reason to doubt his or her competency, the court on its own motion or on the motion of any party shall either: (i) 8 9 Appoint a qualified expert or professional person, whom the prosecuting attorney shall approve, to evaluate and report upon the mental 10 condition of the defendant; or (ii) request the secretary to designate 11 a qualified expert or professional person, who shall be approved by the 12 13 prosecuting attorney, to evaluate and report upon the mental condition 14 of the defendant.

(b) The signed order of the court shall serve as authority for the evaluator to be given access to all records held by any mental health, medical, educational, or correctional facility that relate to the present or past mental, emotional, or physical condition of the

1 defendant. If the court is advised by any party that the defendant may 2 have a developmental disability, the evaluation must be performed by a 3 developmental disabilities professional.

4 (c) The evaluator shall assess the defendant in a jail, detention facility, in the community, or in court to determine whether a period 5 of inpatient commitment will be necessary to complete an accurate 6 7 evaluation. If inpatient commitment is needed, the signed order of the 8 court shall serve as authority for the evaluator to request the jail or detention facility to transport the defendant to a hospital or secure 9 10 mental health facility for a period of commitment not to exceed fifteen days from the time of admission to the facility. Otherwise, the 11 12 evaluator shall complete the evaluation.

13 (d) The court may commit the defendant for evaluation to a hospital 14 or secure mental health facility without an assessment if: (i) The defendant is charged with murder in the first or second degree; (ii) 15 the court finds that it is more likely than not that an evaluation in 16 17 the jail will be inadequate to complete an accurate evaluation; or (iii) the court finds that an evaluation outside the jail setting is 18 19 necessary for the health, safety, or welfare of the defendant. The court shall not order an initial inpatient evaluation for any purpose 20 21 other than a competency evaluation.

(e) The order shall indicate whether, in the event the defendant is 22 23 committed to a hospital or secure mental health facility for 24 evaluation, all parties agree to waive the presence of the defendant or 25 to the defendant's remote participation at a subsequent competency 26 hearing or presentation of an agreed order if the recommendation of the 27 evaluator is for continuation of the stay of criminal proceedings, or 28 if the opinion of the evaluator is that the defendant remains 29 incompetent and there is no remaining restoration period, and the 30 hearing is held prior to the expiration of the authorized commitment 31 period.

(f) When a defendant is ordered to be committed for inpatient evaluation under this subsection (1), the court may delay granting bail until the defendant has been evaluated for competency or sanity and appears before the court. Following the evaluation, in determining bail the court shall consider: (i) Recommendations of the evaluator regarding the defendant's competency, sanity, or diminished capacity; (ii) whether the defendant has a recent history of one or more violent

1 acts; (iii) whether the defendant has previously been acquitted by 2 reason of insanity or found incompetent; (iv) whether it is reasonably 3 likely the defendant will fail to appear for a future court hearing; 4 and (v) whether the defendant is a threat to public safety.

(2) The court may direct that a qualified expert or professional 5 person retained by or appointed for the defendant be permitted to 6 witness the evaluation authorized by subsection (1) of this section, 7 8 and that the defendant shall have access to all information obtained by 9 the court appointed experts or professional persons. The defendant's 10 expert or professional person shall have the right to file his or her 11 own report following the guidelines of subsection (3) of this section. 12 If the defendant is indigent, the court shall upon the request of the 13 defendant assist him or her in obtaining an expert or professional 14 person.

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(3) The report of the evaluation shall include the following:

16 (a) A description of the nature of the evaluation;

17 (b) A diagnosis or description of the current mental status of the 18 defendant;

(c) If the defendant suffers from a mental disease or defect, orhas a developmental disability, an opinion as to competency;

21 (d) If the defendant has indicated his or her intention to rely on 22 the defense of insanity pursuant to RCW 10.77.030, and an evaluation 23 and report by an expert or professional person has been provided concluding that the defendant was criminally insane at the time of the 24 alleged offense, an opinion as to the defendant's sanity at the time of 25 26 the act, and an opinion as to whether the defendant presents a 27 substantial danger to other persons, or presents a substantial likelihood of committing criminal acts jeopardizing public safety or 28 security, unless kept under further control by the court or other 29 30 persons or institutions, provided that no opinion shall be rendered under this subsection (3)(d) unless the evaluator or court determines 31 that the defendant is competent to stand trial; 32

33 (e) When directed by the court, if an evaluation and report by an 34 expert or professional person has been provided concluding that the 35 defendant lacked the capacity at the time of the offense to form the 36 mental state necessary to commit the charged offense, an opinion as to 37 the capacity of the defendant to have a particular state of mind which 38 is an element of the offense charged;

(f) An opinion as to whether the defendant should be evaluated by
a designated mental health professional under chapter 71.05 RCW.

3 (4) The secretary may execute such agreements as appropriate and 4 necessary to implement this section and may choose to designate more 5 than one evaluator.

6 **Sec. 2.** RCW 10.77.068 and 2012 c 256 s 2 are each amended to read 7 as follows:

legislature establishes the following performance 8 (1)(a) The 9 targets for the timeliness of the completion of accurate and reliable 10 evaluations of competency to stand trial and admissions for inpatient 11 services related to competency to proceed or stand trial for adult 12 criminal defendants. The legislature ((recognizes that these targets 13 may not be achievable in all cases without compromise to quality of 14 evaluation services, but)) intends for the department to manage, allocate, and request appropriations for resources in order to meet 15 16 these targets whenever possible without sacrificing the accuracy of 17 competency evaluations, and to otherwise make sustainable improvements 18 and track performance related to the timeliness of competency services:

(i) For a state hospital to extend an offer of admission to a defendant in pretrial custody for legally authorized treatment or evaluation services related to competency, or to extend an offer of admission for legally authorized services following dismissal of charges based on incompetent to proceed or stand trial, seven days or less;

(ii) For completion of a competency evaluation in jail and distribution of the evaluation report for a defendant in pretrial custody, seven days or less;

(iii) For completion of a competency evaluation in the community and distribution of the evaluation report for a defendant who is released from custody and makes a reasonable effort to cooperate with the evaluation, twenty-one days or less.

32 (b) The time periods measured in these performance targets shall 33 run from the date on which the state hospital receives the court 34 referral and charging documents, discovery, and criminal history 35 information related to the defendant. The targets in (a)(i) and (ii) 36 of this subsection shall be phased in over a six-month period from May

1, 2012. The target in (a)(iii) of this subsection shall be phased in
over a twelve-month period from May 1, 2012.

(c) It is the responsibility of the court to ensure the timely 3 completion of accurate and reliable evaluations of competency to stand 4 trial in accordance with this section to each person, charged with a 5 6 crime. If in any six-month time period, the state hospital has not met the performance targets for timely completion of competency evaluations 7 and restorations of competency in order to stand trial in fifty percent 8 9 of cases submitted by any one county, the court of that county shall appoint a qualified expert or professional person, whom the prosecuting 10 attorney shall approve, to evaluate and report upon the mental 11 condition of the defendant. An expert or professional person appointed 12 13 by the court for an indigent person pursuant to the provisions of this chapter must be compensated for his or her services out of funds of the 14 department, in an amount determined by the department to be fair and 15 16 reasonable.

17 (d) The legislature recognizes the following nonexclusive list of 18 circumstances that may place achievement of targets for completion of 19 competency services described in (a) of this subsection out of the 20 department's reach in an individual case without aspersion to the 21 efforts of the department:

(i) Despite a timely request, the department has not received necessary medical clearance information regarding the current medical status of a defendant in pretrial custody for the purposes of admission to a state hospital;

(ii) The individual circumstances of the defendant make accurate completion of an evaluation of competency to proceed or stand trial dependent upon review of medical history information which is in the custody of a third party and cannot be immediately obtained by the department. Completion of a competency evaluation shall not be postponed for procurement of medical history information which is merely supplementary to the competency determination;

33 (iii) Completion of the referral is frustrated by lack of 34 availability or participation by counsel, jail or court personnel, 35 interpreters, or the defendant; or

36 (iv) An unusual spike in the receipt of evaluation referrals or in 37 the number of defendants requiring restoration services has occurred,

causing temporary delays until the unexpected excess demand for
competency services can be resolved.

3 (2) The department shall:

4 (a) Develop, document, and implement procedures to monitor the 5 clinical status of defendants admitted to a state hospital for 6 competency services that allow the state hospital to accomplish early 7 discharge for defendants for whom clinical objectives have been 8 achieved or may be achieved before expiration of the commitment period;

9 (b) Investigate the extent to which patients admitted to a state 10 hospital under this chapter overstay time periods authorized by law and 11 take reasonable steps to limit the time of commitment to authorized 12 periods; and

13 (c) Establish written standards for the productivity of forensic 14 evaluators and utilize these standards to internally review the 15 performance of forensic evaluators.

(3) Following any quarter in which a state hospital has failed to meet one or more of the performance targets in subsection (1) of this section after full implementation of the performance target, the department shall report to the executive and the legislature the extent of this deviation and describe any corrective action being taken to improve performance. This report must be made publicly available. An average may be used to determine timeliness under this subsection.

(4) Beginning December 1, 2013, the department shall report 23 24 annually to the legislature and the executive on the timeliness of services related to competency to proceed or stand trial and the 25 26 timeliness with which court referrals accompanied by charging 27 documents, discovery, and criminal history information are provided to the department relative to the signature date of the court order. 28 The report must be in a form that is accessible to the public and that 29 30 breaks down performance by county.

(5) This section does not create any new entitlement or cause of action related to the timeliness of competency evaluations or admission for inpatient services related to competency to proceed or stand trial, nor can it form the basis for contempt sanctions under chapter 7.21 RCW or a motion to dismiss criminal charges.

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