#### SECOND ENGROSSED SECOND SUBSTITUTE HOUSE BILL 1971

State of Washington 63rd Legislature 2013 2nd Special Session

**By** House Appropriations (originally sponsored by Representatives Carlyle and Nealey)

READ FIRST TIME 04/09/13.

AN ACT Relating to communications services reform; amending RCW 1 2 82.14B.040, 82.14B.042, 82.14B.030, 82.14B.200, 80.36.430, 43.20A.725, 80.36.420, 80.36.450, 80.36.460, 80.36.470, and 80.36.610; reenacting 3 and amending RCW 82.14B.020 and 82.08.0289; adding new sections to 4 5 chapter 80.36 RCW; creating new sections; repealing RCW 82.72.010, 82.72.020, 82.72.030, 82.72.040, 82.72.050, 82.72.060, 82.72.070, 6 7 82.72.080, 82.72.090, and 80.36.600; prescribing penalties; providing effective dates; providing expiration dates; and declaring 8 an 9 emergency.

10 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

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### PART I Providing Communications Services Tax Reform

NEW SECTION. Sec. 101. (1) The legislature finds that:

(a) The communications industry is undergoing rapid change due to
technological advances and deregulation. The legislature further finds
that an industry that began with the telephone now includes cable,
wireless, and satellite communications, as well as the internet;
(b) Washington's tax system has not kept pace with this industry;

1 (c) There are a vast array of state taxes and other charges on 2 communications services in Washington that were established for a far 3 different technological, legal, and structural landscape than what 4 exists today;

5 (d) Many taxes and fees remain targeted to a specific technology 6 (e.g., telephone taxes or cable franchise fees), despite the blurring 7 of distinctions between technologies that provide similar services 8 (e.g., the telephone and internet telephony); and

9 (e) The convergence of formerly distinct communications 10 technologies renders the existing tax structure difficult to justify in 11 terms of economic efficiency or equity.

12 (2) It is the legislature's intent to address the vast disparity in 13 tax policy for communications services in an effort to minimize the 14 existing inequity, inefficiency, and administrative complexity while 15 preserving revenue sufficiency.

16 (3) With respect to section 107 of this act, the legislature 17 further finds that:

18 (a) The department of revenue has consistently interpreted the 19 phrase "a residential class of telephone service" as it would have been 20 understood when the residential telephone service exemption was enacted 21 in 1983;

22 (b) In 1983, all telephone service was divided into separate "local" and "toll" services for "residential" and "business" 23 classifications, as defined by regulatory tariffs filed with the 24 25 utilities and transportation commission. As a result, the department of revenue has consistently restricted the residential telephone 26 27 service exemption in RCW 82.08.0289 to nontoll telephone service provided under a residential customer regulatory tariff. This includes 28 traditional landline telephone service but excludes cellular telephone 29 service and voice over internet protocol telephone services, which are 30 31 not subject to regulatory tariffs;

32 (c) The department of revenue's interpretation of the residential 33 telephone service exemption has been upheld by the board of tax appeals 34 but was rejected by the Thurston county superior court in a 2011 35 decision; and

36 (d) Further litigation would be costly and could result in the 37 unintended expansion of the exemption to all telephone services that a 38 carrier treats as residential, such as cellular and voice over internet

1 protocol telephone services provided to nonbusiness customers, and to 2 long-distance service provided to residential customers for a flat 3 rate. This could result in extremely large and devastating revenue 4 impacts for the state and local governments.

5 (4) The legislature intends section 107 of this act to clarify 6 retroactively that, prior to this act, the residential telephone 7 service exemption in RCW 82.08.0289 has always applied only to 8 residential nontoll telephone service offered under a tariff filed with 9 the utilities and transportation commission, consistent with the 10 department of revenue's long-standing interpretation of the exemption.

## 11 Sec. 102. RCW 82.14B.020 and 2010 1st sp.s. c 19 s 2 are each 12 reenacted and amended to read as follows:

13 As used in this chapter:

14 (1) <u>"Consumer" means a person who purchases a prepaid wireless</u>
 15 <u>telecommunications service in a retail transaction.</u>

16 (2) "Emergency services communication system" means a multicounty 17 or countywide communications network, including an enhanced 911 18 emergency communications system, which provides rapid public access for 19 coordinated dispatching of services, personnel, equipment, and 20 facilities for police, fire, medical, or other emergency services.

21 (((<del>(2)</del>))) (3) "Enhanced 911 emergency communications system" means a public communications system consisting of a network, database, and on-22 23 premises equipment that is accessed by dialing or accessing 911 and that enables reporting police, fire, medical, or other emergency 24 situations to a public safety answering point. The system includes the 25 26 capability to selectively route incoming 911 voice or data to the 27 appropriate public safety answering point that operates in a defined 911 service area and the capability to automatically display the name, 28 address, and telephone number of incoming 911 voice or data at the 29 appropriate public safety answering point. "Enhanced 911 emergency 30 31 communications system" includes the modernization to next generation 911 systems. 32

33 (((3))) (4) "Interconnected voice over internet protocol service" 34 has the same meaning as provided by the federal communications 35 commission in 47 C.F.R. Sec. 9.3 on January 1, 2009, or a subsequent 36 date determined by the department.

(((4))) (5) "Interconnected voice over internet protocol service 1 line" means an interconnected voice over internet protocol service that 2 offers an active telephone number or successor dialing protocol 3 assigned by a voice over internet protocol provider to a voice over 4 5 internet protocol service customer that has inbound and outbound calling capability, which can directly access a public safety answering б 7 point when such a voice over internet protocol service customer has a 8 place of primary use in the state.

9 ((<del>(5)</del>)) <u>(6)</u> "Local exchange company" has the meaning ascribed to it 10 in RCW 80.04.010.

11 ((<del>(6)</del>)) <u>(7)</u> "Place of primary use" means the street address 12 representative of where the subscriber's use of the radio access line 13 or interconnected voice over internet protocol service line occurs, 14 which must be:

15 (a) The residential street address or primary business street16 address of the subscriber; and

17 (b) In the case of radio access lines, within the licensed service 18 area of the home service provider.

19 (((7))) (8) "Prepaid wireless telecommunications service" means a 20 telecommunications service that provides the right to use mobile 21 wireless service as well as other nontelecommunications services 22 including the download of digital products delivered electronically, 23 content, and ancillary services, which must be paid for in full in 24 advance and sold in predetermined units or dollars of which the number 25 declines with use in a known amount.

26 (9) "Private telecommunications system" has the meaning ascribed to 27 it in RCW 80.04.010.

(((<del>(8)</del>)) <u>(10)</u> "Radio access line" means the telephone number 28 assigned to or used by a subscriber for two-way local wireless voice 29 service available to the public for hire from a radio communications 30 service company. Radio access lines include, but are not limited to, 31 32 radio-telephone communications lines used in cellular telephone service, personal communications services, and network radio access 33 lines, or their functional and competitive equivalent. Radio access 34 lines do not include lines that provide access to one-way signaling 35 service, such as paging service, or to communications channels suitable 36 37 only for data transmission, or to nonlocal radio access line service,

such as wireless roaming service, or to a private telecommunications
 system.

3 (((<del>9)</del>)) (<u>11</u>) "Radio communications service company" has the meaning 4 ascribed to it in RCW 80.04.010, except that it does not include radio 5 paging providers. It does include those persons or entities that 6 provide commercial mobile radio services, as defined by 47 U.S.C. Sec. 7 332(d)(1), and both facilities-based and nonfacilities-based resellers. 8 ((<del>(10)</del>)) <u>(12) "Retail transaction" means the purchase of prepaid</u>

9 wireless telecommunications service from a seller for any purpose other 10 than resale.

11 (13) "Seller" means a person who sells prepaid wireless 12 telecommunications service to another person.

13 (14) "Subscriber" means the retail purchaser of telecommunications 14 service, a competitive telephone service, or interconnected voice over 15 internet protocol service. <u>"Subscriber" does not include a consumer,</u> 16 <u>as defined in this section.</u>

17 (((11))) (15) "Switched access line" means the telephone service 18 line which connects a subscriber's main telephone(s) or equivalent main 19 telephone(s) to the local exchange company's switching office.

20 Sec. 103. RCW 82.14B.040 and 2010 1st sp.s. c 19 s 6 are each 21 amended to read as follows:

22 <u>Subject to the enactment into law of the 2013 amendments to RCW</u> 23 <u>82.08.0289 in section 107 of this act, the 2013 amendments to RCW</u> 24 <u>80.36.430 in section 108 of this act, and the 2013 amendments to RCW</u> 25 43.20A.725 in section 109 of this act:

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(1) Except as provided otherwise in subsection (2) of this section:

27 <u>(a)</u> The state enhanced 911 excise tax and the county enhanced 911 28 excise tax on switched access lines must be collected from the 29 subscriber by the local exchange company providing the switched access 30 line.

31 (((2))) (b) The state enhanced 911 excise tax and the county 32 enhanced 911 excise tax on radio access lines must be collected from 33 the subscriber by the radio communications service company, including 34 those companies that resell radio access lines, providing the radio 35 access line to the subscriber, and the seller of prepaid wireless 36 telecommunications service. 1 ((<del>(3)</del>)) <u>(c)</u> The state and county enhanced 911 excise taxes on 2 interconnected voice over internet protocol service lines must be 3 collected from the subscriber by the interconnected voice over internet 4 protocol service company providing the interconnected voice over 5 internet protocol service line to the subscriber.

6 (((4))) (d) The amount of the tax must be stated separately on the
7 billing statement which is sent to the subscriber.

8 (2)(a) The state and county enhanced 911 excise taxes imposed by 9 this chapter must be collected from the consumer by the seller of a 10 prepaid wireless telecommunications service for each retail transaction 11 occurring in this state.

12 (b) The department must transfer all tax proceeds remitted by a 13 seller under this subsection (2) as provided in RCW 82.14B.030 (2) and 14 (6).

15 (c) The taxes required by this subsection to be collected by the 16 seller must be separately stated in any sales invoice or instrument of 17 sale provided to the consumer.

18 Sec. 104. RCW 82.14B.042 and 2010 1st sp.s. c 19 s 7 are each 19 amended to read as follows:

20 <u>Subject to the enactment into law of the 2013 amendments to RCW</u> 21 <u>82.08.0289 in section 107 of this act, the 2013 amendments to RCW</u> 22 <u>80.36.430 in section 108 of this act, and the 2013 amendments to RCW</u> 23 <u>43.20A.725 in section 109 of this act:</u>

24 (1)(a) The state and county enhanced 911 excise taxes imposed by 25 this chapter must be paid by:

26 (i) The subscriber to the local exchange company providing the 27 switched access line, the radio communications service company 28 providing the radio access line, or the interconnected voice over 29 internet protocol service company providing the interconnected voice 30 over internet protocol service line; or

31 (ii) <u>The</u> <u>consumer</u> <u>to</u> <u>the</u> <u>seller</u> <u>of</u> <u>prepaid</u> <u>wireless</u>
32 <u>telecommunications service</u>.

33 (b) Each local exchange company, each radio communications service 34 company, and each interconnected voice over internet protocol service 35 company must collect from the subscriber, and each seller of prepaid 36 wireless telecommunications service must collect from the consumer, the 37 full amount of the taxes payable. The state and county enhanced 911

excise taxes required by this chapter to be collected by a company or 1 2 seller, are deemed to be held in trust by the company or seller until the department. Any local exchange company, 3 paid to radio communications seller \_\_ of \_\_ prepaid \_\_ wireless 4 service company, telecommunications service, or interconnected voice over internet 5 protocol service company that appropriates or converts the tax 6 7 collected to its own use or to any use other than the payment of the tax to the extent that the money collected is not available for payment 8 9 on the due date as prescribed in this chapter is guilty of a gross 10 misdemeanor.

(2) If any local exchange company, radio communications service 11 12 company, <u>seller\_of\_prepaid\_wireless\_telecommunications\_service</u>, or 13 interconnected voice over internet protocol service company fails to collect the state or county enhanced 911 excise tax or, after 14 collecting the tax, fails to pay it to the department in the manner 15 prescribed by this chapter, whether such failure is the result of its 16 17 own act or the result of acts or conditions beyond its control, the company or seller is personally liable to the state for the amount of 18 the tax, unless the company or seller has taken from the buyer in good 19 faith documentation, in a form and manner prescribed by the department, 20 21 stating that the buyer is not a subscriber or consumer or is otherwise 22 not liable for the state or county enhanced 911 excise tax.

(3) The amount of tax, until paid by the subscriber to the local 23 24 exchange company, the radio communications service company, the 25 interconnected voice over internet protocol service company, or to the 26 department, or until paid by the consumer to the seller of prepaid 27 wireless telecommunications service, or to the department, constitutes a debt from the subscriber to the company, or from the consumer to the 28 seller. Any company or seller that fails or refuses to collect the tax 29 as required with intent to violate the provisions of this chapter or to 30 gain some advantage or benefit, either direct or indirect, and any 31 32 subscriber or consumer who refuses to pay any tax due under this chapter is guilty of a misdemeanor. The state and county enhanced 911 33 34 excise taxes required by this chapter to be collected by the local 35 company, radio communications service exchange company, or 36 interconnected voice over internet protocol service company must be 37 stated separately on the billing statement that is sent to the 38 subscriber.

(4) If a subscriber has failed to pay to the local exchange 1 2 company, radio communications service company, or interconnected voice over internet protocol service company, or a consumer has failed to pay 3 to the seller of prepaid wireless telecommunications service, the state 4 or county enhanced 911 excise taxes imposed by this chapter and the 5 company or seller has not paid the amount of the tax to the department, 6 7 the department may, in its discretion, proceed directly against the subscriber or consumer for collection of the tax, in which case a 8 9 penalty of ten percent may be added to the amount of the tax for 10 failure of the subscriber or consumer to pay the tax to the company or seller, regardless of when the tax is collected by the department. 11 Tax 12 under this chapter is due as provided under RCW 82.14B.061.

13 Sec. 105. RCW 82.14B.030 and 2010 1st sp.s. c 19 s 3 are each 14 amended to read as follows:

Subject to the enactment into law of the 2013 amendments to RCW
82.08.0289 in section 107 of this act, the 2013 amendments to RCW
80.36.430 in section 108 of this act, and the 2013 amendments to RCW
43.20A.725 in section 109 of this act:

(1) The legislative authority of a county may impose a county 19 20 enhanced 911 excise tax on the use of switched access lines in an 21 amount not exceeding seventy cents per month for each switched access The amount of tax must be uniform for each switched access line. 22 line. 23 Each county must provide notice of the tax to all local exchange 24 companies serving in the county at least sixty days in advance of the date on which the first payment is due. The tax imposed under this 25 subsection must be remitted to the department by local exchange 26 27 companies on a tax return provided by the department. The tax must be deposited in the county enhanced 911 excise tax account as provided in 28 29 RCW 82.14B.063.

30 (2)(a) The legislative authority of a county may also impose a 31 county enhanced 911 excise tax on the use of radio access lines:

32 (i) By subscribers whose place of primary use is located within the 33 county in an amount not exceeding seventy cents per month for each 34 radio access line. The amount of tax must be uniform for each radio 35 access line <u>under this subsection (2)(a)(i); and</u>

36 (ii) By consumers whose retail transaction occurs within the county

in an amount not exceeding seventy cents per retail transaction. The amount of tax must be uniform for each retail transaction under this subsection (2)(a)(ii).

(b) The county must provide notice of the tax to all radio 4 5 communications service companies serving in the county at least sixty days in advance of the date on which the first payment is due. The tax 6 7 imposed under this section must be remitted to the department by radio communications service companies, including those companies that resell 8 radio access lines, and sellers of prepaid wireless telecommunications 9 10 services, on a tax return provided by the department. The tax must be deposited in the county enhanced 911 excise tax account as provided in 11 12 RCW 82.14B.063.

13 (3)(a) The legislative authority of a county may impose a county 14 enhanced 911 excise tax on the use of interconnected voice over internet protocol service lines in an amount not exceeding seventy 15 cents per month for each interconnected voice over internet protocol 16 17 service line. The amount of tax must be uniform for each line and must be levied on no more than the number of voice over internet protocol 18 19 service lines on an account that are capable of simultaneous unrestricted outward calling to the public switched telephone network. 20

(b) The interconnected voice over internet protocol service company must use the place of primary use of the subscriber to determine which county's enhanced 911 excise tax applies to the service provided to the subscriber.

(c) The tax imposed under this section must be remitted to the department by interconnected voice over internet protocol service companies on a tax return provided by the department.

(d) The tax must be deposited in the county enhanced 911 excise taxaccount as provided in RCW 82.14B.063.

To the extent that 30 (e) a local exchange carrier and an 31 interconnected voice over internet protocol service company 32 contractually jointly provide a single service line, only one service company is responsible for remitting the enhanced 911 excise taxes, and 33 nothing in this section precludes service companies who jointly provide 34 service from agreeing by contract which of them ((shall)) must remit 35 the taxes collected. 36

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(4) Counties imposing a county enhanced 911 excise tax must provide

1 an annual update to the enhanced 911 coordinator detailing the 2 proportion of their county enhanced 911 excise tax that is being spent 3 on:

4 (a) Efforts to modernize their existing enhanced 911 communications5 system; and

6

(b) Enhanced 911 operational costs.

7 (5) A state enhanced 911 excise tax is imposed on all switched access lines in the state. The amount of tax may not exceed twenty-8 five cents per month for each switched access line. The tax must be 9 10 uniform for each switched access line. The tax imposed under this subsection must be remitted to the department by local exchange 11 12 companies on a tax return provided by the department. Tax proceeds 13 must be deposited by the treasurer in the enhanced 911 account created 14 in RCW 38.52.540.

15 (6)(a) A state enhanced 911 excise tax is imposed on <u>the use of</u> all 16 radio access lines:

17 (i) By subscribers whose place of primary use is located within the 18 state in an amount of twenty-five cents per month for each radio access 19 line. The tax must be uniform for each radio access line <u>under this</u> 20 <u>subsection (6)(a)(i); and</u>

(ii) By consumers whose retail transaction occurs within the state in an amount of twenty-five cents per retail transaction. The tax must be uniform for each retail transaction under this subsection (6)(a)(ii). Until July 1, 2018, a seller of prepaid wireless telecommunications service may charge an additional five cents per retail transaction as compensation for the cost of collecting and remitting the tax.

(b) The tax imposed under this section must be remitted to the 28 department by radio communications service companies, including those 29 companies that resell radio access lines, and sellers of prepaid 30 wireless telecommunications service, on a tax return provided by the 31 32 department. Tax proceeds must be deposited by the treasurer in the enhanced 911 account created in RCW 38.52.540. The tax imposed under 33 this section is not subject to the state sales and use tax or any local 34 35 tax.

36 (7) For purposes of the state and county enhanced 911 excise taxes 37 imposed by subsections (2) and (6) of this section, the retail 1 transaction is deemed to occur at the location where the transaction is
2 sourced to under RCW 82.32.520(3)(c).

3 state enhanced 911 excise tax is (8) А imposed on all interconnected voice over internet protocol service lines in the state. 4 5 The amount of tax may not exceed twenty-five cents per month for each interconnected voice over internet protocol service line whose place of 6 7 primary use is located in the state. The amount of tax must be uniform for each line and must be levied on no more than the number of voice 8 over internet protocol service lines on an account that are capable of 9 10 simultaneous unrestricted outward calling to the public switched telephone network. The tax imposed under this subsection must be 11 12 remitted to the department by interconnected voice over internet 13 protocol service companies on a tax return provided by the department. 14 Tax proceeds must be deposited by the treasurer in the enhanced 911 account created in RCW 38.52.540. 15

16  $\left(\left(\frac{(8)}{2}\right)\right)$  (9) For calendar year 2011, the taxes imposed by 17 subsections (5) and  $\left(\left(\frac{7}{7}\right)\right)$  (8) of this section must be set at their maximum rate. By August 31, 2011, and by August 31st of each year 18 thereafter, the state enhanced 911 coordinator must recommend the level 19 for the next year of the state enhanced 911 excise tax imposed by 20 21 subsections (5) and  $\left(\left(\frac{7}{7}\right)\right)$  (8) of this section, based on a systematic 22 cost and revenue analysis, to the utilities and transportation The commission must by the following October 31st 23 commission. 24 determine the level of the state enhanced 911 excise taxes imposed by 25 subsections (5) and  $\left(\left(\frac{7}{7}\right)\right)$  (8) of this section for the following year.

26 Sec. 106. RCW 82.14B.200 and 2010 1st sp.s. c 19 s 12 are each 27 amended to read as follows:

28 <u>Subject to the enactment into law of the 2013 amendments to RCW</u> 29 <u>82.08.0289 in section 107 of this act, the 2013 amendments to RCW</u> 30 <u>80.36.430 in section 108 of this act, and the 2013 amendments to RCW</u> 31 <u>43.20A.725 in section 109 of this act:</u>

(1) Unless a <u>seller</u>, local exchange company, radio communications service company, or interconnected voice over internet protocol service company has taken from the buyer documentation, in a form and manner prescribed by the department, stating that the buyer is not a subscriber, <u>consumer</u>, or is otherwise not liable for the tax, the burden of proving that a sale of the use of a switched access line,

1 radio access line, or interconnected voice over internet protocol 2 service line was not a sale to a subscriber<u>, consumer</u>, or was not 3 otherwise subject to the tax is upon the person who made the sale.

(2) If a <u>seller</u>, local exchange company, radio communications 4 5 service company, or interconnected voice over internet protocol service company does not receive documentation, in a form and manner prescribed 6 7 by the department, stating that the buyer is not a subscriber, consumer, or is otherwise not liable for the tax at the time of the 8 sale, have such documentation on file at the time of the sale, or 9 10 obtain such documentation from the buyer within a reasonable time after the sale, the <u>seller</u>, local exchange company, radio communications 11 service company, or interconnected voice over internet protocol service 12 13 company remains liable for the tax as provided in RCW 82.14B.042, 14 unless the seller, local exchange company, radio communications service company, or interconnected voice over internet protocol service company 15 16 can demonstrate facts and circumstances according to rules adopted by 17 the department that show the sale was properly made without payment of the state or county enhanced 911 excise tax. 18

19 (3) The penalty imposed by RCW 82.32.291 may not be assessed on 20 state or county enhanced 911 excise taxes due but not paid as a result 21 of the improper use of documentation stating that the buyer is not a 22 subscriber <u>or consumer</u> or is otherwise not liable for the state or 23 county enhanced 911 excise tax. This subsection does not prohibit or 24 restrict the application of other penalties authorized by law.

 25
 Sec. 107.
 RCW 82.08.0289 and 2007 c 6 s 1006 and 2007 c 6 s 1005

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 are each reenacted and amended to read as follows:

27 Subject to the enactment into law of the 2013 amendments to RCW 28 82.14B.040 in section 103 of this act, the 2013 amendments to RCW 29 82.14B.042 in section 104 of this act, the 2013 amendments to RCW 30 82.14B.030 in section 105 of this act, the 2013 amendments to RCW 31 82.14B.200 in section 106 of this act, the 2013 amendments to RCW 32 80.36.430 in section 108 of this act, and the 2013 amendments to RCW 33 43.20A.725 in section 109 of this act:

34 (1) <u>Until the effective date of this section, the tax levied by RCW</u>
35 82.08.020 ((shall)) <u>does</u> not apply to sales of:

- 36 (a) Local service;
- 37 (b) Coin-operated telephone service; and

(c) Mobile telecommunications services, including any toll service,
 provided to a customer whose place of primary use is outside this
 state.

4 (2) The definitions in RCW 82.04.065, as well as the definitions in 5 this subsection, apply to this section.

"Local service" means: (i) <u>Ancillary</u> services 6 (a) and 7 telecommunications service, as those terms are defined in RCW 82.04.065, other than toll service, provided to an individual 8 subscribing to a residential class of telephone service offered under 9 a tariff required to be filed with the Washington utilities and 10 transportation commission under Title 80 RCW; and (ii) fixed 11 12 interconnected voice over internet protocol service, other than the 13 nonlocal service allocation attributable to that service, sold by a provider to an individual classified as residential by that provider. 14

(b) "Toll service" <u>means long distance service regardless of the</u> <u>method of billing for such service, but</u> does not include customer access line charges for access to a toll calling network.

18 (c) "Coin-operated telephone service" means a telecommunications 19 service paid for by inserting money into a telephone accepting direct 20 deposits of money to operate.

(d) "Fixed interconnected voice over internet protocol service" means a service that meets the definition of interconnected voice over internet protocol service in 47 C.F.R. Sec. 9.3 on January 1, 2009, and that offers an active telephone number or successor dialing protocol assigned by a provider; provides inbound and outbound calling capability; and can be used for transmission of telephone calls only from a fixed location.

(e) <u>"Nonlocal service allocation" means the portion of the</u> 28 provider's fixed interconnected voice over internet protocol service 29 attributable to the provider's nationwide nonlocal service activity as 30 determined using a method sanctioned by the federal communications 31 commission in FCC 06-94 and reported to the federal communications 32 commission for the same calendar guarter. If the provider does not 33 report any nonlocal service activity to the federal communications 34 35 commission, the full revenue derived from the fixed interconnected 36 voice over internet protocol service is deemed part of the nonlocal 37 service allocation.

1 (f) "Provider" means a provider of a fixed interconnected voice 2 over internet protocol service that is, or is affiliated with a person 3 that is, subject to a franchise fee in this state under the authority 4 of Title 47 U.S.C. Sec. 542(a). A provider is affiliated with a person 5 if the provider and the person have one hundred percent common 6 ownership.

Sec. 108. RCW 80.36.430 and 2011 1st sp.s. c 50 s 968 are each amended to read as follows:

9 Subject to the enactment into law of the 2013 amendments to RCW 10 82.14B.040 in section 103 of this act, the 2013 amendments to RCW 11 82.14B.042 in section 104 of this act, the 2013 amendments to RCW 12 82.14B.030 in section 105 of this act, the 2013 amendments to RCW 13 82.14B.200 in section 106 of this act, and the 2013 amendments to RCW 14 82.08.0289 in section 107 of this act:

(1) The Washington telephone assistance program ((shall-be)) is 15 16 funded by ((a telephone assistance excise tax on all switched access 17 lines)) the legislature by means of a biennial general fund appropriation to the department and by funds from any federal 18 government or other programs for this purpose. ((Switched access lines 19 20 are-defined-in-RCW-82.14B.020. The-telephone-assistance-excise-tax shall be applied equally to all residential and business access lines 21 22 not to exceed fourteen cents per month. The department shall submit an 23 approved annual budget for the Washington telephone assistance program to-the-department-of-revenue-no-later-than-March-1st-prior-to-the 24 beginning of each fiscal year. The department of revenue shall then 25 26 determine the amount of telephone assistance excise tax to be placed on 27 each switched access line and shall inform local exchange companies and the-utilities-and-transportation-commission-of-this-amount-no-later 28 29 than May 1st. The department of revenue shall determine the amount of telephone assistance excise tax by dividing the total of the program 30 budget funded by the telephone assistance excise tax, as submitted by 31 the department, by the total number of switched access lines in the 32 prior-calendar-year. The-telephone-assistance-excise-tax-shall-be 33 34 separately-identified-on-each-ratepayer's-bill-as-the-"Washington 35 telephone assistance program." All money collected from the telephone 36 assistance excise tax shall be transferred to a telephone assistance 37 fund administered by the department.))

(2) Local exchange companies ((shall)) <u>must</u> bill the ((fund)) 1 2 department for their expenses incurred in offering the telephone 3 assistance program, including administrative and program expenses. The department ((shall)) must disburse the money to the local exchange 4 5 companies. The department is exempted from having to conclude a contract with local exchange companies in order to effect this 6 7 reimbursement. The department ((<del>shall</del>)) must recover its 8 administrative costs ((from the fund)). The department may specify by rule the range and extent of administrative and program expenses that 9 10 will be reimbursed to local exchange companies.

(3) The department ((shall)) <u>must</u> enter into an agreement with the department of commerce for an amount not to exceed eight percent of the prior fiscal year's total revenue for the administrative and program expenses of providing community service voice mail services. The community service voice mail service may include toll-free lines in community action agencies through which recipients can access their community service voice mailboxes at no charge.

18 (((4) During the 2009-2011 and 2011-2013 biennia, the department 19 shall enter into an agreement with the WIN 211 organization for 20 operational support. During the 2011-2013 biennium, the department 21 shall provide five hundred thousand dollars per fiscal year for this 22 purpose.

23 (5) During the 2009 2011 biennium, the telephone assistance fund 24 shall also be used in support of the economic services administration 25 call centers and related operations.))

26 <u>(4) The department shall enter into an agreement with the</u> 27 <u>Washington information network 211 organization for operational</u> 28 <u>support, subject to the availability of amounts appropriated for this</u> 29 <u>purpose.</u>

30 Sec. 109. RCW 43.20A.725 and 2011 1st sp.s. c 50 s 944 are each amended to read as follows: 31 32 Subject to the enactment into law of the 2013 amendments to RCW 82.14B.040 in section 103 of this act, the 2013 amendments to RCW 33 34 82.14B.042 in section 104 of this act, the 2013 amendments to RCW 35 82.14B.030 in section 105 of this act, the 2013 amendments to RCW 82.14B.200 in section 106 of this act, and the 2013 amendments to RCW 36 37 82.08.0289 in section 107 of this act:

1 (1) The department, through the sole authority of the office or its 2 successor organization, ((shall)) <u>must</u> maintain a program whereby an 3 individual of school age or older who possesses a hearing or speech 4 impairment is provided with telecommunications equipment, software, 5 and/or peripheral devices, digital or otherwise, that is determined by 6 the office to be necessary for such a person to access and use 7 telecommunications transmission services effectively.

(2) The department, through the sole authority of the office or its 8 successor organization, ((shall)) must maintain a program where 9 telecommunications relay services of a human or electronic nature will 10 be provided to connect hearing impaired, deaf-blind, or speech impaired 11 12 persons with persons who do not have a hearing or speech impairment. 13 Such telecommunications relay services ((shall)) must provide the 14 ability for an individual who has a hearing or speech impairment to engage in voice, tactile, or visual communication by wire or radio with 15 a hearing individual in a manner that is functionally equivalent to the 16 17 ability of an individual who does not have a hearing or speech impairment to communicate using voice or visual communication services 18 by wire or radio subject to subsection (4)(b) of this section. 19

(3) The telecommunications relay service and equipment distribution program may operate in such a manner as to provide communications transmission opportunities that are capable of incorporating new technologies that have demonstrated benefits consistent with the intent of this chapter and are in the best interests of the citizens of this state.

26 (4) The office ((shall)) must administer and control the award of 27 money to all parties incurring costs in implementing and maintaining telecommunications services, programs, equipment, and technical support 28 services according to this section. The relay service contract 29 ((shall)) <u>must</u> be awarded to an individual company registered as a 30 31 telecommunications company by the utilities and transportation 32 commission, to a group of registered telecommunications companies, or to any other company or organization determined by the office as 33 qualified to provide relay services, contingent upon that company or 34 35 organization being approved as a registered telecommunications company 36 prior to final contract approval. The relay system providers and 37 telecommunications equipment vendors ((shall)) must be selected on the

1 basis of cost-effectiveness and utility to the greatest extent possible 2 under the program and technical specifications established by the 3 office.

4 (a) To the extent funds are available ((under the then current rate 5 and-not-otherwise-held-in-reserve-or-required-for-other)) for the purposes authorized by this chapter, the office may award contracts for 6 communications and related services and equipment for hearing impaired 7 or speech impaired individuals accessing or receiving services provided 8 by, or contracted for, the department to meet access obligations under 9 10 Title 2 of the federal Americans with disabilities act or related federal regulations. 11

12 (b) The office ((shall)) <u>must</u> perform its duties under this section 13 with the goal of achieving functional equivalency of access to and use of telecommunications services similar to the enjoyment of access to 14 and use of such services experienced by an individual who does not have 15 a hearing or speech impairment only to the extent that funds are 16 17 available ((under-the-then-current-rate-and-not-otherwise-held-in reserve or required for other)) for the purposes authorized by this 18 19 chapter.

(5) The program ((shall)) must be funded by ((a telecommunications 20 21 relay service (TRS) excise tax applied to each switched access line provided by the local exchange companies. The office shall determine, 22 in-consultation-with-the-office's-program-advisory-committee,-the 23 24 budget needed to fund the program on an annual basis, including both 25 operational costs and a reasonable amount for capital improvements such 26 as-equipment-upgrade-and-replacement. The-budget-proposed-by-the 27 office, together with documentation and supporting materials, shall be 28 submitted-to-the-office-of-financial-management-for-review-and approval. The approved budget shall be given by the department in an 29 annual-budget-to-the-department-of-revenue-no-later-than-March-1st 30 prior to the beginning of the fiscal year. The department of revenue 31 32 shall-then-determine-the-amount-of-telecommunications-relay-service excise tax to be placed on each switched access line and shall inform 33 local — exchange — companies — and — the — utilities — and — transportation 34 35 commission of this amount no later than May 1st. The department of 36 revenue shall determine the amount of telecommunications relay service 37 excise tax to be collected in the following fiscal year by dividing the 38 total of the program budget, as submitted by the office, by the total

1 number of switched access lines in the prior calendar year, as reported 2 to the department of revenue under chapter 82.14B-RCW, and shall not exercise-any-further-oversight-of-the-program-under-this-subsection 3 4 other than administering the collection of the telecommunications relay 5 service excise tax as provided in RCW 82.72.010 through 82.72.090. The б telecommunications relay service excise tax shall not exceed nineteen 7 cents per month per access line. The telecommunications relay service 8 excise tax shall be separately identified on each ratepayer's bill with the - following - statement: Funds - federal - ADA - requirement. All 9 10 proceeds from the telecommunications relay service excise tax shall be put - into - a - fund - to - be - administered - by - the - office - through - the 11 department. During-the-2009-2011-and-2011-2013-fiscal-biennia,-the 12 13 funds may also be used to provide individualized employment services 14 and-employment-related-counseling-to-people-with-disabilities,-and 15 technical assistance to employers about the employment of people with disabilities. "Switched access line" has the meaning provided in RCW 16 82.14B.020)) the legislature by means of a biennial general fund 17 appropriation to the department for the purposes of the program. 18

19 (6) The telecommunications relay service program and equipment vendors ((shall)) must provide services and equipment consistent with 20 21 the requirements of federal law for the operation of both interstate 22 and intrastate telecommunications services for the hearing impaired or speech impaired. The department and the utilities and transportation 23 24 commission ((shall be)) are responsible for ensuring compliance with 25 federal requirements and ((shall)) must provide timely notice to the 26 legislature of any legislation that may be required to accomplish 27 compliance.

(7) The department ((shall)) <u>must</u> adopt rules establishing eligibility criteria, ownership obligations, financial contributions, and a program for distribution to individuals requesting and receiving such telecommunications devices distributed by the office, and other rules necessary to administer programs and services consistent with this chapter.

NEW SECTION. Sec. 110. For services affected by the expiration of the exemption for local service under RCW 82.08.0289(1) that cover a billing period starting before and ending after the effective date of section 107 of this act, RCW 82.08.064(3)(a) is deemed to apply, and retail sales tax will apply to the first billing period starting on or after the effective date of section 107 of this act.

<u>NEW\_SECTION.</u> Sec. 111. Section 107 of this act applies
prospectively as well as retroactively to tax periods open for
assessment or refund of taxes under RCW 82.32.050 or 82.32.060,
including any refund claims or disputed assessments pending before the
department of revenue, board of tax appeals, or any court of law.

9 <u>NEW SECTION.</u> Sec. 112. In accordance with Article VIII, section 10 5 of the state Constitution, section 107 of this act does not authorize 11 refunds of sales tax validly collected before the effective date of 12 this section on fixed interconnected voice over internet protocol 13 service as defined in section 107 of this act.

14 <u>NEW SECTION.</u> Sec. 113. The following acts or parts of acts are 15 each repealed: 16 (1) RCW 82.72.010 (Definitions) and 2007 c 6 s 1010 & 2004 c 254 s 17 3;

18 (2) RCW 82.72.020 (Authorization to administer telephone program
 19 excise taxes) and 2004 c 254 s 4;

20 (3) RCW 82.72.030 (Collection of tax by local exchange company) and 21 2004 c 254 s 5;

22 (4) RCW 82.72.040 (Tax payment and collection requirements) and
23 2009 c 563 s 214 & 2004 c 254 s 6;

24 (5) RCW 82.72.050 (Administration of telephone program excise 25 taxes) and 2004 c 254 s 7;

26 (6) RCW 82.72.060 (Tax returns) and 2004 c 254 s 8;

27 (7) RCW 82.72.070 (Liability for payment of taxes) and 2009 c 563
28 s 215 & 2004 c 254 s 9;

(8) RCW 82.72.080 (Liability for payment of taxes upon termination,
 dissolution, or abandonment of business) and 2004 c 254 s 10; and

31 (9) RCW 82.72.090 (Applicability of chapter 82.32 RCW) and 2004 c 32 254 s 11.

33 <u>NEW SECTION.</u> **Sec. 114.** The repeals in section 113 of this act do 34 not affect any existing right acquired or liability or obligation

incurred under the statutes repealed or under any rule or order adopted under those statutes nor do they it affect any proceedings instituted under them.

4 **Sec. 115.** RCW 80.36.420 and 2003 c 134 s 3 are each amended to 5 read as follows:

6 The Washington telephone assistance program ((shall)) may be 7 available to participants of programs set forth in RCW 80.36.470. 8 <u>Within funds specifically appropriated by the legislature for the</u> 9 <u>Washington telephone assistance program, a</u>ssistance ((shall)) may 10 consist of the following components:

(1) A discount on service connection fees of fifty percent or more as set forth in RCW 80.36.460.

(2) A waiver of deposit requirements on local exchange service, asset forth in RCW 80.36.460.

(3) A discounted flat rate service for local exchange service,
which ((shall be)) is subject to the following conditions:

(a) The commission ((shall)) <u>must</u> establish a single telephone assistance rate for all local exchange companies operating in the state of Washington. The telephone assistance rate ((shall)) <u>must</u> include any federal end user charges and any other charges necessary to obtain local exchange service.

(b) The commission ((shall)) must, in establishing the telephone assistance rate, consider all charges for local exchange service, including federal end user charges, mileage charges, extended area service, and any other charges necessary to obtain local exchange service.

(c) The telephone assistance rate ((shall)) is only ((be)) available to eligible customers subscribing to the lowest priced local exchange flat rate service, where the lowest priced local exchange flat rate service, including any federal end user charges and any other charges necessary to obtain local exchange service, is greater than the telephone assistance rate.

(d) The cost of providing the service ((shall)) must be paid, to the maximum extent possible, by a waiver of all or part of federal end user charges and, to the extent necessary, from the ((telephone assistance-fund-created-by-RCW-80.36.430)) available\_appropriated funds. 1 (4) A discount on a community service voice mailbox that provides 2 recipients with (a) an individually assigned telephone number; (b) the 3 ability to record a personal greeting; and (c) a secure private 4 security code to retrieve messages.

5 **Sec. 116.** RCW 80.36.450 and 2003 c 134 s 6 are each amended to 6 read as follows:

7 <u>Within funds specifically appropriated by the legislature for the</u> 8 <u>Washington\_telephone\_assistance\_program, the Washington telephone</u> 9 assistance program ((shall)) <u>must</u> limit reimbursement to one 10 residential switched access line per eligible household, or one 11 discounted community service voice mailbox per eligible person.

12 **Sec. 117.** RCW 80.36.460 and 2003 c 134 s 7 are each amended to 13 read as follows:

14 Local exchange companies ((shall)) <u>must</u> waive deposits on local exchange service for eligible subscribers and provide a fifty percent 15 16 discount on the company's customary charge for commencing telecommunications service for eligible subscribers. ((Part or all of 17 18 the remaining fifty percent of service connection fees may be paid by funds-from-federal-government-or-other-programs-for-this-purpose.)) 19 20 The commission or other appropriate agency ((shall)) must make timely application for any available federal funds. The remaining portion of 21 22 the connection fee to be paid by the subscriber ((shall)) must be 23 expressly payable by installment fees spread over a period of months. A subscriber may, however, choose to pay the connection fee in a lump 24 25 sum. Costs associated with the waiver and discount ((shall)) must be 26 accounted for separately and recovered from the telephone assistance 27 ((fund)) appropriation.

28 **Sec. 118.** RCW 80.36.470 and 2003 c 134 s 8 are each amended to 29 read as follows:

30 (1) Adult recipients of department-administered programs for the 31 financially needy which provide continuing financial or medical 32 assistance, food stamps, or supportive services to persons in their own 33 homes are eligible for participation in the telephone assistance 34 program. The department ((shall)) <u>must</u> notify the participants of 35 their eligibility.

(2) Participants in community service voice mail programs are
eligible for participation in services available under RCW 80.36.420
(1), (2), and (3) after completing use of community service voice mail
services. Eligibility ((shall)) must be for a period including the
remainder of the current service year and the following service year.
Community agencies ((shall)) must notify the department of participants
eligible under this subsection.

8 (3) Enrollment in the Washington telephone assistance program may 9 not result in expenditures that exceed the total amount of funds made 10 available by the legislature for the Washington telephone assistance 11 program. When the department finds that there is a danger of an 12 overexpenditure of appropriated funds, the department must close the 13 Washington telephone assistance program enrollment until the department 14 finds the danger no longer exists.

### PART II

### 16 Establishing a Temporary Universal Communications Services Program

NEW SECTION. Sec. 201. (1) The legislature finds that:

(a) The benefit that all consumers and communications providers
derive from connection to the legacy public telephone network is
enhanced by a universal service program that enables as many consumers
to be connected to the public network as possible; and

(b) Consumers in all areas of the state should continue to haveaccess to communications services at reasonable rates.

24 (2) The state has long relied on incumbent local exchange carriers 25 to provide a ubiquitous incumbent public network as carriers of last Significant changes are occurring in the communications 26 resort. marketplace, including: (a) The migration from customer reliance on 27 access lines for voice service to the use of broadband for a number of 28 communications applications; and (b) changes in federal regulations 29 30 governing: How communications providers compensate other providers for the use of the network; and eligibility for federal universal service 31 These changes are adversely affecting the ability of some 32 funds. communications providers to continue to offer communications services 33 34 in rural areas of the state of Washington at rates that are comparable 35 to those prevailing in urban areas. These changes, absent explicit federal and state universal service support for such communications 36

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1 providers, may lead, in the short term, to unreasonable telephone 2 service rate increases or cessation of service for some Washington 3 consumers. Therefore, it is in the best interest of the state to 4 ensure that incumbent local exchange carriers are able to continue to 5 provide services as the carrier of last resort.

(3) As a result of the foregoing and to enable all consumers in 6 7 Washington to access and benefit from a ubiquitous public network, the legislature intends to create a targeted and temporary universal 8 9 service program that supports the legacy public telephone network of 10 Washington's smaller incumbent communications providers and ensures access to the network during this transition to broadband services, is 11 12 operated in a transparent manner pursuant to rules adopted by the 13 utilities and transportation commission, and advances universal service 14 in a manner not inconsistent with the requirements of 47 U.S.C. Sec. 254, the federal telecommunications act of 1996. 15

16 <u>NEW SECTION.</u> Sec. 202. A new section is added to chapter 80.36
17 RCW to read as follows:

(1) The definitions in this section apply throughout this section
and sections 203 through 209 and 212 of this act unless the context
clearly requires otherwise.

(a) "Basic residential service" means those services set out in 47
 C.F.R. Sec. 54.101(a)(2011) and mandatory extended area service
 approved by the commission.

24 (b) "Basic telecommunications services" means the following 25 services:

- 26 (i) Single-party service;
- 27 (ii) Voice grade access to the public switched network;

28 (iii) Support for local usage;

29 (iv) Dual tone multifrequency signaling (touch-tone);

30 (v) Access to emergency services (911);

- 31 (vi) Access to operator services;
- 32 (vii) Access to interexchange services;
- 33 (viii) Access to directory assistance; and
- 34 (ix) Toll limitation services.

35 (c) "Communications provider" means a provider of communications 36 services that assigns a working telephone number to a final consumer

for intrastate wireline or wireless communications services or
 interconnected voice over internet protocol service, and includes local
 exchange carriers.

4 (d) "Communications services" includes telecommunications services5 and information services and any combination thereof.

6 (e) "Incumbent local exchange carrier" has the same meaning as set 7 forth in 47 U.S.C. Sec. 251(h).

8 (f) "Incumbent public network" means the network established by 9 incumbent local exchange carriers for the delivery of communications 10 services to customers that is used by communications providers for 11 origination or termination of communications services by or to 12 customers.

(g) "Interconnected voice over internet protocol service" means an interconnected voice over internet protocol service that: (a) Enables real-time, two-way voice communications; (b) requires a broadband connection from the user's location; (c) requires internet protocolcompatible customer premises equipment; and (d) permits users generally to receive calls that originate on the public network and to terminate calls to the public network.

(h) "Program" means the state universal communications servicesprogram created in section 203 of this act.

(i) "Telecommunications" has the same meaning as defined in 47U.S.C. Sec. 153(43).

(j) "Telecommunications act of 1996" means the telecommunicationsact of 1996 (P.L. 104-104, 110 Stat. 56).

(k) "Working telephone number" means a north American numbering plan telephone number, or successor dialing protocol, that is developed for use in placing calls to or from the public network, that enables a consumer to make or receive calls.

30 (2) This section expires July 1, 2020.

31 <u>NEW SECTION.</u> Sec. 203. A new section is added to chapter 80.36 32 RCW to read as follows:

A state universal communications services 33 (1)program is 34 established. The program is established to protect public safety and 35 welfare under the authority of the state to regulate telecommunications 36 under Article XII, section 19 of the state Constitution. The purpose 37 of the program is to support continued provision of basic

1 telecommunications services under rates, terms, and conditions 2 established by the commission during the time over which incumbent 3 communications providers in the state are adapting to changes in 4 federal universal service fund and intercarrier compensation support.

(2) Under the program, eligible communications providers may 5 receive distributions from the universal communications services 6 account created in section 208 of this act in exchange for the 7 affirmative agreement to provide continued services under the rates, 8 terms, and conditions established by the commission under this chapter 9 The commission must 10 for the period covered by the distribution. implement and administer the program under terms and conditions 11 12 established in sections 202 through 208 of this act. Expenditures for 13 the program may not exceed five million dollars per fiscal year.

14 (3) A communications provider is eligible to receive distributions15 from the account if:

(a) The communications provider is: (i) An incumbent local 16 17 exchange carrier serving fewer than forty thousand access lines in the state; or (ii) a radio communications service company providing 18 wireless two-way voice communications service to less than the 19 equivalent of forty thousand access lines in the state. For purposes 20 21 of determining the access line threshold in this subsection, the access 22 lines or equivalents of all affiliates must be counted as a single threshold, if the lines or equivalents are located in Washington; 23

(b) The customers of the communications provider are at risk of rate instability or service interruptions or cessations absent a distribution to the provider that will allow the provider to maintain rates reasonably close to the benchmark; and

(c) The communications provider meets any other requirements
 established by the commission pertaining to the provision of
 communications services, including basic telecommunications services.

(4)(a) Distributions to eligible communications providers are based 31 32 on a benchmark established by the commission. The benchmark is the rate the commission determines to be a reasonable amount customers 33 should pay for basic residential service provided over the incumbent 34 35 public network. However, if an incumbent local exchange carrier is 36 charging rates above the benchmark for the basic residential service, 37 that provider may not seek distributions from the fund for the purpose 38 of reducing those rates to the benchmark.

1 (b) To receive a distribution under the program, an eligible 2 communications provider must affirmatively consent to continue 3 providing communications services to its customers under rates, terms, 4 and conditions established by the commission pursuant to this chapter 5 for the period covered by the distribution.

6 (5) The program is funded from amounts deposited by the legislature 7 in the universal communications services account established in section 8 208 of this act. The commission must operate the program within 9 amounts appropriated for this purpose and deposited in the account.

10 (6) The commission must periodically review the accounts and 11 records of any communications provider that receives distributions 12 under the program to ensure compliance with the program and monitor the 13 providers' use of the funds.

14 (7) The commission must establish an advisory board, consisting of 15 a reasonable balance of representatives from different types of 16 communications providers and consumers, to advise the commission on 17 any rules and policies governing the operation of the program.

18 (8) The program terminates on June 30, 2019, and no distributions19 may be made after that date.

20 (9) This section expires July 1, 2020.

21 <u>NEW SECTION.</u> Sec. 204. A new section is added to chapter 80.36
22 RCW to read as follows:

(1) To implement the program, the commission must adopt rules forthe following purposes:

(a) Operation of the program, including criteria for: Eligibility for distributions; use of the funds; identification of any reports or data that must be filed with the commission, including, but not limited to, how a communication provider used the distributed funds; and the communications provider's infrastructure;

30 (b) Operation of the universal communications services account 31 established in section 208 of this act;

32 (c) Establishment of the benchmark used to calculate distributions;33 and

(d) Readoption, amendment, or repeal of any existing rules adopted
 pursuant to RCW 80.36.610 and 80.36.620 as necessary to be consistent
 with sections 202 through 209 of this act.

37 (2) This section expires July 1, 2020.

<u>NEW SECTION.</u> Sec. 205. A new section is added to chapter 80.36
 RCW to read as follows:

(1) In addition to any other penalties prescribed by law, the 3 commission may impose penalties for failure to make or delays in making 4 5 or filing any reports required by the commission for administration of In addition, the commission may recover amounts 6 the program. 7 determined to have been improperly distributed under section 203 of this act. For the purposes of this section, the provisions of RCW 8 80.04.380 through 80.04.405, inclusive, apply to all companies that 9 receive support from the universal communications services account 10 created in section 208 of this act. 11

(2) Any action taken under this section must be taken only after
providing the affected communications provider with notice and an
opportunity for a hearing, unless otherwise provided by law.

15 (3) Any amounts recovered under this section must be deposited in 16 the universal communications services account created in section 208 of 17 this act.

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(4) This section expires July 1, 2020.

19 <u>NEW SECTION.</u> Sec. 206. A new section is added to chapter 80.36
20 RCW to read as follows:

(1) The commission may delegate to the commission secretary or other staff the authority to resolve disputes and make other administrative decisions necessary to the administration and supervision of the program consistent with the relevant statutes and commission rules.

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(2) This section expires July 1, 2020.

NEW SECTION. Sec. 207. (1) To ensure that this act is implemented in a timely manner, the utilities and transportation commission must adopt rules under section 204 of this act prior to July 1, 2014. To ensure timely implementation of this act, the utilities and transportation commission may initiate efforts to establish an advisory board and other actions under sections 203 and 204 of this act prior to July 1, 2014.

34 (2) This section expires July 1, 2020.

<u>NEW SECTION.</u> Sec. 208. A new section is added to chapter 80.36
 RCW to read as follows:

(1) The universal communications services account is created in the 3 custody of the state treasurer. Revenues to the account consist of 4 5 moneys deposited in the account by the legislature and any penalties or other recoveries received pursuant to section 205 of this act. 6 7 Expenditures from the account may be used only for the purposes of the universal communications services program established in section 203 of 8 this act. Only the secretary of the commission or the secretary's 9 designee may authorize expenditures from the account. The account is 10 11 subject to allotment procedures under chapter 43.88 RCW, but an appropriation is not required for expenditures. 12

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(2) This section expires July 1, 2020.

14 **Sec. 209.** RCW 80.36.610 and 1998 c 337 s 2 are each amended to 15 read as follows:

16 (((1))) The commission is authorized to take actions, conduct 17 proceedings, and enter orders as permitted or contemplated for a state 18 commission under the ((federal)) telecommunications act of 1996((, P.L. 104-104-(110-Stat.-56),-but-the-commission's-authority-to-either 19 20 establish a new state program or to adopt new rules to preserve and 21 advance universal service under section 254(f) of the federal act is 22 limited to the actions expressly authorized by RCW 80.36.600)). The 23 commission may establish by rule fees to be paid by persons seeking 24 commission action under the ((federal)) telecommunications act of 1996, and by parties to proceedings under that act, to offset in whole or 25 26 part the commission's expenses that are not otherwise recovered through fees in implementing the act((, but new fees or assessments charged 27 telecommunications carriers to either establish a state program or to 28 adopt-rules-to-preserve-and-advance-universal-service-under-section 29 30 254(f) of the federal act do not take effect until the legislature has 31 approved a state universal service program.

32 (2) The legislature intends that under the future universal service
33 program established in this state:

34 (a) - Every - telecommunications - carrier - that - provides - intrastate 35 telecommunications - services - shall - contribute, - on - an - equitable - and 36 nondiscriminatory - basis, - to - the - preservation - and - advancement - of 37 universal service in the state; 1 (b) The contributions shall be competitively and technologically
2 neutral; and

3 (c) The universal service program to be established in accordance
4 with RCW 80.36.600 shall not be inconsistent with the requirements of
5 47 U.S.C. Sec. 254)).

6 <u>NEW SECTION.</u> Sec. 210. RCW 80.36.600 (Universal service program--7 Planning and preparation--Commission's duties--Approval of legislature 8 required--Definitions) and 1999 c 372 s 16 & 1998 c 337 s 1 are each 9 repealed.

10 <u>NEW SECTION.</u> Sec. 211. A new section is added to chapter 80.36
11 RCW to read as follows:

(1) The universal communications services program established insections 201 through 208 of this act terminates on June 30, 2019.

14 (2) This section expires July 1, 2020.

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NEW SECTION. Sec. 212. By December 1, 2017, and in compliance 15 with RCW 43.01.036, the Washington utilities and transportation 16 17 commission must report to the appropriate committees of the legislature, on the following: (1) Whether funding levels for each 18 19 small telecommunications company have been adequate to maintain reliable universal service; (2) the 20 future impacts on small 21 telecommunications companies from the elimination of funding under this 22 act; (3) the impacts on customer rates from the current level of funding and the future impacts when the funding terminates under this 23 24 act; and (4) the impacts on line and service delivery investments when the funding is terminated under this act. 25

### PART III

#### Miscellaneous Provisions

NEW SECTION. Sec. 301. (1) Except as provided otherwise in this section, part I of this act is necessary for the immediate preservation of the public peace, health, or safety, or support of the state government and its existing public institutions, and takes effect August 1, 2013.

(2) Sections 102 through 106 of this act take effect January 1,
 2014.

3 <u>NEW SECTION.</u> Sec. 302. Sections 201 through 206, 208, 209, and 4 211 of this act take effect July 1, 2014.

5 <u>NEW SECTION.</u> **Sec. 303.** Section 209 of this act expires July 1, 6 2020.

7 <u>NEW SECTION.</u> Sec. 304. If any provision of this act or its 8 application to any person or circumstance is held invalid, the 9 remainder of the act or the application of the provision to other 10 persons or circumstances is not affected.

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