HOUSE BILL 2018

State of Washington	63rd Legislature	2013 Regular Session
By Representative Hunter		

Read first time 03/25/13. Referred to Committee on Appropriations.

AN ACT Relating to additional contribution rates for contributions made after the date the service is rendered for individual employers of the Washington state retirement systems; amending RCW 41.45.010, 41.45.050, and 41.45.060; creating a new section; and declaring an emergency.

6 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

7 <u>NEW SECTION.</u> Sec. 1. (1) The legislature affirms the findings of 177, Laws of 1994, that whenever employer or member 8 chapter 9 contributions are not made at the time service is rendered, the state retirement system trust funds lose investment income which is a major 10 source of pension funding. In that act, the legislature granted broad 11 12 authority to the department of retirement systems to charge employers 13 interest to compensate for the losses such events cause to the trust 14 funds.

15 (2) The legislature intends the grant of authority under RCW 16 41.45.060(1)(d) as an additional means to ensure that the contributions 17 collected from employers are sufficient to support the benefits 18 credited to their employees, and not as a substitute for the existing

authority of the director to collect contributions due from employers,
 such as that provided in RCW 41.50.120.

3 **Sec. 2.** RCW 41.45.010 and 2009 c 561 s 1 are each amended to read 4 as follows:

It is the intent of the legislature to provide a dependable and 5 б systematic process for funding the benefits provided to members and 7 retirees of the public employees' retirement system, chapter 41.40 RCW; the teachers' retirement system, chapter 41.32 RCW; the law enforcement 8 9 officers' and firefighters' retirement systems, chapter 41.26 RCW; the school employees' retirement system, chapter 41.35 RCW; the public 10 11 safety employees' retirement system, chapter 41.37 RCW; and the 12 Washington state patrol retirement system, chapter 43.43 RCW.

13 The funding process established by this chapter is intended to 14 achieve the following goals:

(1) To fully fund the public employees' retirement system plans 2 and 3, the teachers' retirement system plans 2 and 3, the school employees' retirement system plans 2 and 3, the public safety employees' retirement system plan 2, and the law enforcement officers' and firefighters' retirement system plan 2 as provided by law;

20 (2) To fully amortize the total costs of the law enforcement 21 officers' and firefighters' retirement system plan 1, not later than 22 June 30, 2024;

(3) To fully amortize the unfunded actuarial accrued liability in the public employees' retirement system plan 1 and the teachers' retirement system plan 1 within a rolling ten-year period, using methods and assumptions that balance needs for increased benefit security, decreased contribution rate volatility, and affordability of pension contribution rates;

(4) To establish long-term employer contribution rates which will remain a relatively predictable proportion of the future state budgets; ((and))

32 (5) To fund, to the extent feasible, all benefits for plan 2 and 3 33 members over the working lives of those members so that the cost of 34 those benefits are paid by the taxpayers who receive the benefit of 35 those members' service; and

36 (6) To require, consistent with section 1, chapter 177, Laws of
 37 1994, individual employers to pay contributions that reflect the cost

of lost investment returns and interest when contributions are made after the date for which service is credited, rather than allowing the cost of lost investment returns to be passed on to other retirement system employers and employees.

5 **Sec. 3.** RCW 41.45.050 and 2004 c 242 s 38 are each amended to read 6 as follows:

7 (1) Employers of members of the public employees' retirement 8 system, the teachers' retirement system, the school employees' 9 retirement system, the public safety employees' retirement system, and 10 the Washington state patrol retirement system shall make contributions 11 to those systems based on the rates established in RCW 41.45.060 and 12 41.45.070.

13 (2) The state shall make contributions to the law enforcement 14 officers' and firefighters' retirement system plan 2 based on the rates 15 established in RCW 41.45.060 and 41.45.070. The state treasurer shall 16 transfer the required contributions each month on the basis of salary 17 data provided by the department.

18 (3) The department shall bill employers, and the state shall make 19 contributions to the law enforcement officers' and firefighters' 20 retirement system plan 2, using the combined rates established in RCW 21 41.45.060 and 41.45.070 regardless of the level of appropriation 22 provided in the biennial budget. Any member of an affected retirement 23 system may, by mandamus or other appropriate proceeding, require the 24 transfer and payment of funds as directed in this section.

25 (4) The contributions received for the public employees' retirement 26 system shall be allocated between the public employees' retirement 27 system plan 1 fund and the public employees' retirement system combined plan 2 and plan 3 fund as follows: The contributions necessary to 28 29 fully fund the public employees' retirement system combined plan 2 and 30 plan 3 employer contribution shall first be deposited in the public 31 employees' retirement system combined plan 2 and plan 3 fund. All remaining public employees' retirement system employer contributions 32 33 shall be deposited in the public employees' retirement system plan 1 34 fund.

35 (5) The contributions received for the teachers' retirement system 36 shall be allocated between the plan 1 fund and the combined plan 2 and 37 plan 3 fund as follows: The contributions necessary to fully fund the

1 combined plan 2 and plan 3 employer contribution shall first be 2 deposited in the combined plan 2 and plan 3 fund. All remaining 3 teachers' retirement system employer contributions shall be deposited 4 in the plan 1 fund.

(6) The contributions received for the school employees' retirement 5 system shall be allocated between the public employees' retirement 6 7 system plan 1 fund and the school employees' retirement system combined 8 plan 2 and plan 3 fund as follows: The contributions necessary to fully fund the combined plan 2 and plan 3 employer contribution shall 9 10 first be deposited in the combined plan 2 and plan 3 fund. All 11 remaining school employees' retirement system employer contributions shall be deposited in the public employees' retirement system plan 1 12 13 fund.

14 (7) The contributions received for the law enforcement officers' 15 and firefighters' retirement system plan 2 shall be deposited in the 16 law enforcement officers' and firefighters' retirement system plan 2 17 fund.

(8) The contributions received for the public safety employees' 18 retirement system shall be allocated between the public employees' 19 retirement system plan 1 fund and the public safety employees' 20 21 retirement system plan 2 fund as follows: The contributions necessary 22 to fully fund the plan 2 employer contribution shall first be deposited 23 in the plan 2 fund. All remaining public safety employees' retirement system employer contributions shall be deposited in the public 24 employees' retirement system plan 1 fund. 25

26 (9) The contributions received from an individual employer for a 27 contribution rate adopted under RCW 41.45.060(2)(d) shall be deposited 28 in the retirement system plan fund for which the rate was adopted, and 29 shall be credited towards the employer in that retirement system or 30 plan for contributions, interest, and lost investment returns.

31 **Sec. 4.** RCW 41.45.060 and 2009 c 561 s 3 are each amended to read 32 as follows:

(1) The state actuary shall provide preliminary actuarial valuation results based on the economic assumptions and asset value smoothing technique included in RCW 41.45.035 or adopted under RCW 41.45.030 or 41.45.035.

1 (2) Not later than July 31, 2008, and every two years thereafter, 2 consistent with the economic assumptions and asset value smoothing 3 technique included in RCW 41.45.035 or adopted under RCW 41.45.030 or 4 41.45.035, the council shall adopt and may make changes to:

5 (a) A basic state contribution rate for the law enforcement 6 officers' and firefighters' retirement system plan 1;

7 (b) Basic employer contribution rates for the public employees' 8 retirement system, the teachers' retirement system, and the Washington 9 state patrol retirement system; ((and))

10 (c) Basic employer contribution rates for the school employees' 11 retirement system and the public safety employees' retirement system 12 for funding both those systems and the public employees' retirement 13 system plan 1; and

(d) Additional individual employer contribution rates to compensate 14 for lost investment returns and interest when member or employer 15 contributions are paid other than immediately after service is 16 rendered, and when the amounts contributed are so insufficient as to 17 otherwise increase contribution rates for other employers or employees 18 within a retirement system or plan. The additional individual employer 19 20 contribution rates shall be sufficient to ensure that the cost of the 21 lost investment returns or interest are not borne by other employers or 22 employees through increases to the basic contribution rates adopted for 23 each system or plan.

The council may adopt annual rate changes for any plan for any rate-setting period. The contribution rates adopted by the council shall be subject to revision by the legislature.

(3) The employer and state contribution rates adopted by thecouncil shall be the level percentages of pay that are needed:

29 (a) To fully amortize the total costs of the law enforcement 30 officers' and firefighters' retirement system plan 1 not later than 31 June 30, 2024;

32 (b) To fully fund the public employees' retirement system plans 2 33 and 3, the teachers' retirement system plans 2 and 3, the public safety 34 employees' retirement system plan 2, and the school employees' 35 retirement system plans 2 and 3 in accordance with RCW 41.45.061, 36 41.45.067, and this section; and

37 (c) To fully fund the public employees' retirement system plan 1

and the teachers' retirement system plan 1 in accordance with RCW
 41.45.070, 41.45.150, and this section.

3 (4) The aggregate actuarial cost method shall be used to calculate 4 a combined plan 2 and 3 normal cost, a Washington state patrol 5 retirement system normal cost, and a public safety employees' 6 retirement system normal cost.

7 (5) A modified entry age normal cost method, as set forth in this 8 chapter, shall be used to calculate employer contributions to the 9 public employees' retirement system plan 1 and the teachers' retirement 10 system plan 1.

11 (6) The employer contribution rate for the public employees' 12 retirement system and the school employees' retirement system shall 13 equal the sum of:

(a) The amount required to pay the combined plan 2 and plan 3
normal cost for the system, subject to any minimum rates applied
pursuant to RCW 41.45.155; plus

(b) The amount required to amortize the unfunded actuarial accrued liability in plan 1 of the public employees' retirement system over a rolling ten-year period using projected future salary growth and growth in system membership, and subject to any minimum or maximum rates applied pursuant to RCW 41.45.150; plus

22 (c) The amounts required to amortize the costs of any benefit 23 improvements in plan 1 of the public employees' retirement system that 24 become effective after June 30, 2009. The cost of each benefit improvement shall be amortized over a fixed ten-year period using 25 26 projected future salary growth and growth in system membership. The 27 amounts required under this subsection are not subject to, and are 28 collected in addition to, any minimum or maximum rates applied pursuant 29 to RCW 41.45.150.

30 (7) The employer contribution rate for the public safety employees' 31 retirement system shall equal the sum of:

32 (a) The amount required to pay the normal cost for the system,
33 subject to any minimum rates applied pursuant to RCW 41.45.155; plus

34 (b) The amount required to amortize the unfunded actuarial accrued 35 liability in plan 1 of the public employees' retirement system over a 36 rolling ten-year period using projected future salary growth and growth 37 in system membership, and subject to any minimum or maximum rates 38 applied pursuant to RCW 41.45.150; plus

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(c) The amounts required to amortize the costs of any benefit 1 2 improvements in plan 1 of the public employees' retirement system that become effective after June 30, 2009. 3 The cost of each benefit 4 improvement shall be amortized over a fixed ten-year period using projected future salary growth and growth in system membership. 5 The 6 amounts required under this subsection are not subject to, and are 7 collected in addition to, any minimum or maximum rates applied pursuant 8 to RCW 41.45.150.

9 (8) The employer contribution rate for the teachers' retirement 10 system shall equal the sum of:

(a) The amount required to pay the combined plan 2 and plan 3 normal cost for the system, subject to any minimum rates applied pursuant to RCW 41.45.155; plus

(b) The amount required to amortize the unfunded actuarial accrued liability in plan 1 of the teachers' retirement system over a rolling ten-year period using projected future salary growth and growth in system membership, and subject to any minimum or maximum rates applied pursuant to RCW 41.45.150; plus

19 (c) The amounts required to amortize the costs of any benefit 20 improvements in plan 1 of the teachers' retirement system that become 21 effective after June 30, 2009. The cost of each benefit improvement 22 shall be amortized over a fixed ten-year period using projected future 23 salary growth and growth in system membership. The amounts required 24 under this subsection are not subject to, and are collected in addition 25 to, any minimum or maximum rates applied pursuant to RCW 41.45.150.

(9) The council shall immediately notify the directors of the office of financial management and department of retirement systems of the state and employer contribution rates adopted. The rates shall be effective for the ensuing biennial period, subject to any legislative modifications.

(10) The director shall collect those rates adopted by the council.
The rates established in RCW 41.45.062, or by the council, shall be
subject to revision by the legislature.

(11) The state actuary shall prepare final actuarial valuation
 results based on the economic assumptions, asset value smoothing
 technique, and contribution rates included in or adopted under RCW
 41.45.030, 41.45.035, and this section.

1 <u>NEW SECTION.</u> Sec. 5. This act is necessary for the immediate 2 preservation of the public peace, health, or safety, or support of the 3 state government and its existing public institutions, and takes effect 4 immediately.

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