SENATE BILL 6434

State of Washington 63rd Legislature 2014 Regular Session

By Senators O'Ban, Kohl-Welles, Fain, Kline, Bailey, Angel, Becker, Dammeier, and Chase

Read first time 01/24/14. Referred to Committee on Law & Justice.

1 AN ACT Relating to seizure and forfeiture of property for 2 patronizing a prostitute; and amending RCW 9A.88.150.

3 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

4 Sec. 1. RCW 9A.88.150 and 2012 c 140 s 1 are each amended to read 5 as follows:

6 (1) The following are subject to seizure and forfeiture and no 7 property right exists in them:

8 (a) Any property or other interest acquired or maintained in 9 violation of RCW 9.68A.100, 9.68A.101, or 9A.88.070 to the extent of 10 the investment of funds, and any appreciation or income attributable to 11 the investment, from a violation of RCW 9.68A.100, 9.68A.101, or 12 9A.88.070;

(b) All conveyances, including aircraft, vehicles, or vessels, which are used, or intended for use, in any manner to facilitate a violation of RCW 9.68A.100, 9.68A.101, ((or)) 9A.88.070, <u>or 9A.88.110</u>, except that:

17 (i) No conveyance used by any person as a common carrier in the18 transaction of business as a common carrier is subject to forfeiture

under this section unless it appears that the owner or other person in charge of the conveyance is a consenting party or privy to a violation of RCW 9.68A.100, 9.68A.101, ((or)) 9A.88.070, or 9A.88.110;

4 (ii) No conveyance is subject to forfeiture under this section by
5 reason of any act or omission established by the owner thereof to have
6 been committed or omitted without the owner's knowledge or consent;

7 (iii) A forfeiture of a conveyance encumbered by a bona fide 8 security interest is subject to the interest of the secured party if 9 the secured party neither had knowledge of nor consented to the act or 10 omission; and

(iv) When the owner of a conveyance has been arrested for a violation of RCW 9.68A.100, 9.68A.101, ((or)) 9A.88.070, or 9A.88.110, the conveyance in which the person is arrested may not be subject to forfeiture unless it is seized or process is issued for its seizure within ten days of the owner's arrest;

16 (c) Any property, contractual right, or claim against property used 17 to influence any enterprise that a person has established, operated, 18 controlled, conducted, or participated in the conduct of, in violation 19 of RCW 9.68A.100, 9.68A.101, or 9A.88.070;

(d) All proceeds traceable to or derived from an offense defined in RCW 9.68A.100, 9.68A.101, or 9A.88.070 and all moneys, negotiable instruments, securities, and other things of value significantly used or intended to be used significantly to facilitate commission of the offense;

(e) All books, records, and research products and materials, including formulas, microfilm, tapes, and data which are used, or intended for use, in violation of RCW 9.68A.100, 9.68A.101, or 9A.88.070;

29 (f) All moneys, negotiable instruments, securities, or other tangible or intangible property of value furnished or intended to be 30 31 furnished by any person in exchange for a violation of RCW 9.68A.100, 32 9.68A.101, ((or)) 9A.88.070, or 9A.88.110, all tangible or intangible personal property, proceeds, or assets acquired in whole or in part 33 34 with proceeds traceable to an exchange or series of exchanges in 35 violation of RCW 9.68A.100, 9.68A.101, or 9A.88.070, and all moneys, 36 negotiable instruments, and securities used or intended to be used to 37 facilitate any violation of RCW 9.68A.100, 9.68A.101, or 9A.88.070. A 38 forfeiture of money, negotiable instruments, securities, or other

tangible or intangible property encumbered by a bona fide security 1 2 interest is subject to the interest of the secured party if, at the time the security interest was created, the secured party neither had 3 4 knowledge of nor consented to the act or omission. No personal property may be forfeited under this subsection (1)(f), to the extent 5 of the interest of an owner, by reason of any act or omission, which 6 7 that owner establishes was committed or omitted without the owner's 8 knowledge or consent; and

9 (g) All real property, including any right, title, and interest in 10 the whole of any lot or tract of land, and any appurtenances or 11 improvements which are being used with the knowledge of the owner for 12 a violation of RCW 9.68A.100, 9.68A.101, ((or)) 9A.88.070, or 13 <u>9A.88.110</u>, or which have been acquired in whole or in part with proceeds traceable to an exchange or series of exchanges in violation 14 of RCW 9.68A.100, 9.68A.101, or 9A.88.070, if a substantial nexus 15 exists between the violation and the real property. However: 16

(i) No property may be forfeited pursuant to this subsection (1)(g), to the extent of the interest of an owner, by reason of any act or omission committed or omitted without the owner's knowledge or consent;

(ii) A forfeiture of real property encumbered by a bona fide security interest is subject to the interest of the secured party if the secured party, at the time the security interest was created, neither had knowledge of nor consented to the act or omission.

(2) Real or personal property subject to forfeiture under this 25 26 section may be seized by any law enforcement officer of this state upon process issued by any superior court having jurisdiction over the 27 28 property. Seizure of real property shall include the filing of a lis 29 pendens by the seizing agency. Real property seized under this section 30 shall not be transferred or otherwise conveyed until ninety days after seizure or until a judgment of forfeiture is entered, whichever is 31 32 later: PROVIDED, That real property seized under this section may be transferred or conveyed to any person or entity who acquires title by 33 foreclosure or deed in lieu of foreclosure of a security interest. 34 35 Seizure of personal property without process may be made if:

36 (a) The seizure is incident to an arrest or a search under a search 37 warrant;

(b) The property subject to seizure has been the subject of a prior
 judgment in favor of the state in a criminal injunction or forfeiture
 proceeding; or

4 (c) The law enforcement officer has probable cause to believe that
5 the property was used or is intended to be used in violation of RCW
6 9.68A.100, 9.68A.101, ((or)) 9A.88.070, or 9A.88.110.

7 (3) In the event of seizure pursuant to subsection (2) of this 8 section, proceedings for forfeiture shall be deemed commenced by the seizure. The law enforcement agency under whose authority the seizure 9 was made shall cause notice to be served within fifteen days following 10 the seizure on the owner of the property seized and the person in 11 12 charge thereof and any person having any known right or interest 13 therein, including any community property interest, of the seizure and intended forfeiture of the seized property. 14 Service of notice of seizure of real property shall be made according to the rules of civil 15 procedure. However, the state may not obtain a default judgment with 16 17 respect to real property against a party who is served by substituted 18 service absent an affidavit stating that a good faith effort has been 19 made to ascertain if the defaulted party is incarcerated within the state, and that there is no present basis to believe that the party is 20 21 incarcerated within the state. Notice of seizure in the case of 22 property subject to a security interest that has been perfected by 23 filing a financing statement, or a certificate of title, shall be made 24 by service upon the secured party or the secured party's assignee at the address shown on the financing statement or the certificate of 25 26 title. The notice of seizure in other cases may be served by any 27 method authorized by law or court rule including, but not limited to, service by certified mail with return receipt requested. Service by 28 29 mail shall be deemed complete upon mailing within the fifteen day 30 period following the seizure.

(4) If no person notifies the seizing law enforcement agency in writing of the person's claim of ownership or right to possession of items specified in subsection (1) of this section within forty-five days of the service of notice from the seizing agency in the case of personal property and ninety days in the case of real property, the item seized shall be deemed forfeited. The community property interest in real property of a person whose spouse or domestic partner committed

a violation giving rise to seizure of the real property may not be
 forfeited if the person did not participate in the violation.

(5) If any person notifies the seizing law enforcement agency in 3 4 writing of the person's claim of ownership or right to possession of items specified in subsection (1) of this section within forty-five 5 days of the service of notice from the seizing agency in the case of 6 7 personal property and ninety days in the case of real property, the 8 person or persons shall be afforded a reasonable opportunity to be 9 heard as to the claim or right. The notice of claim may be served by any method authorized by law or court rule including, but not limited 10 11 to, service by first-class mail. Service by mail shall be deemed 12 complete upon mailing within the forty-five day period following 13 service of the notice of seizure in the case of personal property and within the ninety day period following service of the notice of seizure 14 in the case of real property. The hearing shall be before the chief 15 law enforcement officer of the seizing agency or the chief law 16 enforcement officer's designee, except where the seizing agency is a 17 state agency as defined in RCW 34.12.020(4), the hearing shall be 18 19 before the chief law enforcement officer of the seizing agency or an administrative law judge appointed under chapter 34.12 RCW, except that 20 21 any person asserting a claim or right may remove the matter to a court 22 of competent jurisdiction. Removal of any matter involving personal property may only be accomplished according to the rules of civil 23 procedure. The person seeking removal of the matter must serve process 24 25 against the state, county, political subdivision, or municipality that 26 operates the seizing agency, and any other party of interest, in 27 accordance with RCW 4.28.080 or 4.92.020, within forty-five days after 28 the person seeking removal has notified the seizing law enforcement 29 agency of the person's claim of ownership or right to possession. The 30 court to which the matter is to be removed shall be the district court the aggregate value of personal property is within 31 when the jurisdictional limit set forth in RCW 3.66.020. A hearing before the 32 seizing agency and any appeal therefrom shall be under Title 34 RCW. 33 In all cases, the burden of proof is upon the law enforcement agency to 34 35 establish, by a preponderance of the evidence, that the property is 36 subject to forfeiture.

The seizing law enforcement agency shall promptly return the article or articles to the claimant upon a determination by the

1 administrative law judge or court that the claimant is the present
2 lawful owner or is lawfully entitled to possession thereof of items
3 specified in subsection (1) of this section.

4 (6) In any proceeding to forfeit property under this title, where 5 the claimant substantially prevails, the claimant is entitled to 6 reasonable attorneys' fees reasonably incurred by the claimant. In 7 addition, in a court hearing between two or more claimants to the 8 article or articles involved, the prevailing party is entitled to a 9 judgment for costs and reasonable attorneys' fees.

10 (7) When property is forfeited under this chapter, the seizing law 11 enforcement agency shall sell the property that is not required to be 12 destroyed by law and that is not harmful to the public.

(8)(a) When property is forfeited, the seizing agency shall keep a record indicating the identity of the prior owner, if known, a description of the property, the disposition of the property, the value of the property at the time of seizure, and the amount of proceeds realized from disposition of the property.

(b) Each seizing agency shall retain records of forfeited propertyfor at least seven years.

20 (c) Each seizing agency shall file a report including a copy of the 21 records of forfeited property with the state treasurer each calendar 22 quarter.

(d) The quarterly report need not include a record of forfeited property that is still being held for use as evidence during the investigation or prosecution of a case or during the appeal from a conviction.

(9)(a) By January 31st of each year, each seizing agency shall remit to the state treasurer the net proceeds of any property forfeited during the preceding calendar year. Money remitted shall be deposited in the prostitution prevention and intervention account under RCW 43.63A.740.

32 (b) The net proceeds of forfeited property is the value of the 33 forfeitable interest in the property after deducting the cost of 34 satisfying any bona fide security interest to which the property is 35 subject at the time of seizure; and in the case of sold property, after 36 deducting the cost of sale, including reasonable fees or commissions 37 paid to independent selling agents, and the cost of any valid 38 landlord's claim for damages under subsection (11) of this section.

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(c) The value of sold forfeited property is the sale price. The
 value of destroyed property and retained firearms or illegal property
 is zero.

4 (10) Upon the entry of an order of forfeiture of real property, the 5 court shall forward a copy of the order to the assessor of the county 6 in which the property is located. Orders for the forfeiture of real 7 property shall be entered by the superior court, subject to court 8 rules. Such an order shall be filed by the seizing agency in the 9 county auditor's records in the county in which the real property is 10 located.

(11) A landlord may assert a claim against proceeds from the sale of assets seized and forfeited under subsection (9) of this section, only if:

(a) A law enforcement officer, while acting in his or her official
capacity, directly caused damage to the complaining landlord's property
while executing a search of a tenant's residence;

(b) The landlord has applied any funds remaining in the tenant's deposit, to which the landlord has a right under chapter 59.18 RCW, to cover the damage directly caused by a law enforcement officer prior to asserting a claim under the provisions of this section:

(i) Only if the funds applied under (b) of this subsection are insufficient to satisfy the damage directly caused by a law enforcement officer, may the landlord seek compensation for the damage by filing a claim against the governmental entity under whose authority the law enforcement agency operates within thirty days after the search;

26 (ii) Only if the governmental entity denies or fails to respond to 27 the landlord's claim within sixty days of the date of filing, may the 28 landlord collect damages under this subsection by filing within thirty 29 days of denial or the expiration of the sixty day period, whichever 30 occurs first, a claim with the seizing law enforcement agency. The seizing law enforcement agency must notify the landlord of the status 31 of the claim by the end of the thirty day period. Nothing in this 32 section requires the claim to be paid by the end of the sixty day or 33 thirty day period; and 34

35 (c) For any claim filed under (b) of this subsection, the law 36 enforcement agency shall pay the claim unless the agency provides 37 substantial proof that the landlord either:

(i) Knew or consented to actions of the tenant in violation of RCW
 9.68A.100, 9.68A.101, ((or)) 9A.88.070, or 9A.88.110; or

3 (ii) Failed to respond to a notification of the illegal activity,
4 provided by a law enforcement agency under RCW 59.18.075, within seven
5 days of receipt of notification of the illegal activity.

6 (12) The landlord's claim for damages under subsection (11) of this 7 section may not include a claim for loss of business and is limited to:

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(a) Damage to tangible property and clean-up costs;

9 (b) The lesser of the cost of repair or fair market value of the 10 damage directly caused by a law enforcement officer;

11 (c) The proceeds from the sale of the specific tenant's property 12 seized and forfeited under subsection (9) of this section; and

13 (d) The proceeds available after the seizing law enforcement agency 14 satisfies any bona fide security interest in the tenant's property and 15 costs related to sale of the tenant's property as provided by 16 subsection (11) of this section.

17 (13) Subsections (11) and (12) of this section do not limit any 18 other rights a landlord may have against a tenant to collect for 19 damages. However, if a law enforcement agency satisfies a landlord's 20 claim under subsection (11) of this section, the rights the landlord 21 has against the tenant for damages directly caused by a law enforcement 22 officer under the terms of the landlord and tenant's contract are 23 subrogated to the law enforcement agency.

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