## <u>SHB 2450</u> - H AMD 988

By Representative Short

## ADOPTED 03/29/2016

Strike everything after the enacting clause and insert the following:

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MEW SECTION. Sec. 1. The legislature finds that small critical access hospitals provide essential services to their communities. The legislature recognizes the need to offer small ritical access hospitals the opportunity to pilot different delivery and payment models than may be currently allowed under the ritical access hospital program. The legislature also intends to allow these participating hospitals to return to the critical access hospital program if they so choose.

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13 Sec. 2. RCW 74.09.5225 and 2014 c 57 s 2 are each amended to 14 read as follows:

15 (1) Payments for recipients eligible for medical assistance 16 programs under this chapter for services provided by hospitals, 17 regardless of the beneficiary's managed care enrollment status, 18 shall be made based on allowable costs incurred during the year, 19 when services are provided by a rural hospital certified by the 20 centers for medicare and medicaid services as a critical access 21 hospital. Any additional payments made by the authority for the 22 healthy options program shall be no more than the additional amounts 23 per service paid under this section for other medical assistance 24 programs.

(2)(a) Beginning on July 24, 2005, except as provided in (b) of
this subsection, a moratorium shall be placed on additional hospital
participation in critical access hospital payments under this

section. However, rural hospitals that applied for certification to
 the centers for medicare and medicaid services prior to January 1,
 2005, but have not yet completed the process or have not yet been
 approved for certification, remain eligible for medical assistance
 payments under this section.

6 (b)(i) For the purposes of state law, any rural hospital 7 approved by the department of health for participation in critical 8 access hospital payments under this section that participates in the 9 Washington rural health access preservation pilot identified by the 10 state office of rural health and ceases to participate in critical 11 access hospital payments may renew participation in critical access 12 hospital associated payment methodologies under this section at any 13 time.

14 (ii) The Washington rural health access preservation pilot is 15 subject to the following requirements:

(A) In the pilot formation or development, the department of
 health, health care authority, and Washington state hospital
 association will identify goals for the pilot project before any

19 hospital joins the pilot project;

(B) Participation in the pilot is optional and no hospital may
21 <u>be required to join the pilot;</u>

22 (C) Before a hospital enters the pilot program, the health care 23 authority must provide information to the hospital regarding how the 24 hospital could end its participation in the pilot if the pilot is 25 not working in its community; and

(D) The department of health, health care authority, and
Washington state hospital association will report interim progress
to the legislature no later than December 1, 2018, and will report
on the results of the pilot no later than six months following the
conclusion of the pilot. The reports will describe any policy
changes identified during the course of the pilot that would support
small critical access hospitals.

(3)(a) Beginning January 1, 2015, payments for recipients
 34 eligible for medical assistance programs under this chapter for

1 services provided by a hospital, regardless of the beneficiary's 2 managed care enrollment status, shall be increased to one hundred 3 twenty-five percent of the hospital's fee-for-service rates, when 4 services are provided by a rural hospital that:

5 (i) Was certified by the centers for medicare and medicaid 6 services as a sole community hospital as of January 1, 2013;

7 (ii) Had a level III adult trauma service designation from the 8 department of health as of January 1, 2014;

9 (iii) Had less than one hundred fifty acute care licensed beds 10 in fiscal year 2011; and

11 (iv) Is owned and operated by the state or a political 12 subdivision.

(b) The enhanced payment rates under this subsection shall be considered the hospital's medicaid payment rate for purposes of any other state or private programs that pay hospitals according to medicaid payment rates.

(c) Hospitals participating in the certified public expenditures how program may not receive the increased reimbursement rates provided in this subsection (3) for inpatient services.

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21 Sec. 3. RCW 70.41.090 and 1992 c 27 s 3 are each amended to 22 read as follows:

(1) No person or governmental unit of the state of Washington, acting separately or jointly with any other person or governmental unit, shall establish, maintain, or conduct a hospital in this state, or use the word "hospital" to describe or identify an institution, without a license under this chapter: PROVIDED, That the provisions of this section shall not apply to state mental institutions and psychiatric hospitals which come within the scope of chapter 71.12 RCW.

31 (2) After June 30, 1989, no hospital shall initiate a tertiary 32 health service as defined in RCW 70.38.025(14) unless it has 33 received a certificate of need as provided in RCW 70.38.105 and 34 70.38.115.

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(3) A rural health care facility licensed under RCW 70.175.100
formerly licensed as a hospital under this chapter may, within three
years of the effective date of the rural health care facility
license, apply to the department for a hospital license and not be
required to meet certificate of need requirements under chapter
70.38 RCW as a new health care facility and not be required to meet
new construction requirements as a new hospital under this chapter.
8 These exceptions are subject to the following: The facility at the
time of initial conversion was considered by the department to be in
compliance with the hospital licensing rules and the condition of
the physical plant and equipment is equal to or exceeds the level of
compliance that existed at the time of conversion to a rural health
care facility. The department shall inspect and determine compliance

15 (4) A rural hospital, as defined by the department, reducing the 16 number of licensed beds to become a rural primary care hospital 17 under the provisions of Part A Title XVIII of the Social Security 18 Act Section 1820, 42 U.S.C., 1395c et seq. may, within three years 19 of the reduction of licensed beds, increase the number of beds 20 licensed under this chapter to no more than the previously licensed 21 number of beds without being subject to the provisions of chapter 22 70.38 RCW and without being required to meet new construction 23 requirements under this chapter. These exceptions are subject to the 24 following: The facility at the time of the reduction in licensed 25 beds was considered by the department to be in compliance with the 26 hospital licensing rules and the condition of the physical plant and 27 equipment is equal to or exceeds the level of compliance that 28 existed at the time of the reduction in licensed beds. The 29 department may inspect and determine compliance with the hospital 30 rules prior to increasing the hospital license.

31 (5) If a rural hospital is determined to no longer meet critical 32 access hospital status for state law purposes as a result of 33 participation in the Washington rural health access preservation 34 pilot identified by the state office of rural health, the rural

1 hospital may renew its license by applying to the department for a 2 hospital license and the previously licensed number of beds without 3 being subject to the provisions of chapter 70.38 RCW and without 4 being required to meet new construction review requirements under 5 this chapter. These exceptions are subject to the following: The 6 hospital, at the time it began participation in the pilot, was 7 considered by the department to be in compliance with the hospital 8 licensing rules, and the condition of the physical plant and 9 equipment is equal to or exceeds the level of compliance that 10 existed at the time of the reduction in licensed beds. The 11 department may inspect and determine compliance with the hospital 12 licensing rules. If all or part of a formerly licensed rural 13 hospital is sold, purchased, or leased during the period the rural 14 hospital does not meet critical access hospital status as a result 15 of participation in the Washington rural health access preservation 16 pilot and the new owner or lessor applies to renew the rural 17 hospital's license, then the sale, purchase, or lease of part or all 18 of the rural hospital is subject to the provisions of chapter 70.38 19 RCW.

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21 Sec. 4. RCW 70.38.111 and 2014 c 225 s 106 are each amended to 22 read as follows:

(1) The department shall not require a certificate of need for24 the offering of an inpatient tertiary health service by:

(a) A health maintenance organization or a combination of health maintenance organizations if (i) the organization or combination of organizations has, in the service area of the organization or the service areas of the organizations in the combination, an enrollment of at least fifty thousand individuals, (ii) the facility in which the service will be provided is or will be geographically located so that the service will be reasonably accessible to such enrolled individuals, and (iii) at least seventy-five percent of the patients who can reasonably be expected to receive the tertiary health 1 service will be individuals enrolled with such organization or 2 organizations in the combination;

3 (b) A health care facility if (i) the facility primarily 4 provides or will provide inpatient health services, (ii) the 5 facility is or will be controlled, directly or indirectly, by a 6 health maintenance organization or a combination of health 7 maintenance organizations which has, in the service area of the 8 organization or service areas of the organizations in the 9 combination, an enrollment of at least fifty thousand individuals, 10 (iii) the facility is or will be geographically located so that the 11 service will be reasonably accessible to such enrolled individuals, 12 and (iv) at least seventy-five percent of the patients who can 13 reasonably be expected to receive the tertiary health service will 14 be individuals enrolled with such organization or organizations in 15 the combination; or

(c) A health care facility (or portion thereof) if (i) the facility is or will be leased by a health maintenance organization or combination of health maintenance organizations which has, in the service area of the organization or the service areas of the organizations in the combination, an enrollment of at least fifty thousand individuals and, on the date the application is submitted under subsection (2) of this section, at least fifteen years remain in the term of the lease, (ii) the facility is or will be geographically located so that the service will be reasonably five percent of the patients who can reasonably be expected to receive the tertiary health service will be individuals enrolled with such organization;

29 if, with respect to such offering or obligation by a nursing home, 30 the department has, upon application under subsection (2) of this 31 section, granted an exemption from such requirement to the 32 organization, combination of organizations, or facility.

33 (2) A health maintenance organization, combination of health34 maintenance organizations, or health care facility shall not be

1 exempt under subsection (1) of this section from obtaining a
2 certificate of need before offering a tertiary health service
3 unless:

4 (a) It has submitted at least thirty days prior to the offering
5 of services reviewable under RCW 70.38.105(4)(d) an application for
6 such exemption; and

7 (b) The application contains such information respecting the 8 organization, combination, or facility and the proposed offering or 9 obligation by a nursing home as the department may require to 10 determine if the organization or combination meets the requirements 11 of subsection (1) of this section or the facility meets or will meet 12 such requirements; and

13 (c) The department approves such application. The department 14 shall approve or disapprove an application for exemption within 15 thirty days of receipt of a completed application. In the case of a 16 proposed health care facility (or portion thereof) which has not 17 begun to provide tertiary health services on the date an application 18 is submitted under this subsection with respect to such facility (or 19 portion), the facility (or portion) shall meet the applicable 20 requirements of subsection (1) of this section when the facility 21 first provides such services. The department shall approve an 22 application submitted under this subsection if it determines that 23 the applicable requirements of subsection (1) of this section are 24 met.

(3) A health care facility (or any part thereof) with respect to which an exemption was granted under subsection (1) of this section may not be sold or leased and a controlling interest in such facility or in a lease of such facility may not be acquired and a health care facility described in (1)(c) which was granted an exemption under subsection (1) of this section may not be used by any person other than the lessee described in (1)(c) unless: (a) The department issues a certificate of need approving the sale, lease, acquisition, or use; or

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1 (b) The department determines, upon application, that (i) the 2 entity to which the facility is proposed to be sold or leased, which 3 intends to acquire the controlling interest, or which intends to use 4 the facility is a health maintenance organization or a combination 5 of health maintenance organizations which meets the requirements of 6 (1)(a)(i), and (ii) with respect to such facility, meets the 7 requirements of (1)(a)(ii) or (iii) or the requirements of (1)(b)(i) 8 and (ii).

9 (4) In the case of a health maintenance organization, an 10 ambulatory care facility, or a health care facility, which 11 ambulatory or health care facility is controlled, directly or 12 indirectly, by a health maintenance organization or a combination of 13 health maintenance organizations, the department may under the 14 program apply its certificate of need requirements to the offering 15 of inpatient tertiary health services to the extent that such 16 offering is not exempt under the provisions of this section or RCW 17 70.38.105(7).

18 (5)(a) The department shall not require a certificate of need 19 for the construction, development, or other establishment of a 20 nursing home, or the addition of beds to an existing nursing home, 21 that is owned and operated by a continuing care retirement community 22 that:

23 (i) Offers services only to contractual members;

(ii) Provides its members a contractually guaranteed range of
services from independent living through skilled nursing, including
some assistance with daily living activities;

(iii) Contractually assumes responsibility for the cost of services exceeding the member's financial responsibility under the contract, so that no third party, with the exception of insurance purchased by the retirement community or its members, but including the medicaid program, is liable for costs of care even if the member depletes his or her personal resources;

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(iv) Has offered continuing care contracts and operated a
 nursing home continuously since January 1, 1988, or has obtained a
 certificate of need to establish a nursing home;

4 (v) Maintains a binding agreement with the state assuring that 5 financial liability for services to members, including nursing home 6 services, will not fall upon the state;

7 (vi) Does not operate, and has not undertaken a project that 8 would result in a number of nursing home beds in excess of one for 9 every four living units operated by the continuing care retirement 10 community, exclusive of nursing home beds; and

(vii) Has obtained a professional review of pricing and longterm solvency within the prior five years which was fully disclosed to members.

(b) A continuing care retirement community shall not be exempt under this subsection from obtaining a certificate of need unless: (i) It has submitted an application for exemption at least thirty days prior to commencing construction of, is submitting an application for the licensure of, or is commencing operation of a nursing home, whichever comes first; and

20 (ii) The application documents to the department that the 21 continuing care retirement community qualifies for exemption.

(c) The sale, lease, acquisition, or use of part or all of a continuing care retirement community nursing home that qualifies for exemption under this subsection shall require prior certificate of need approval to qualify for licensure as a nursing home unless the department determines such sale, lease, acquisition, or use is by a continuing care retirement community that meets the conditions of (a) of this subsection.

(6) A rural hospital, as defined by the department, reducing the number of licensed beds to become a rural primary care hospital under the provisions of Part A Title XVIII of the Social Security Act Section 1820, 42 U.S.C., 1395c et seq. may, within three years of the reduction of beds licensed under chapter 70.41 RCW, increase 34 the number of licensed beds to no more than the previously licensed
 number without being subject to the provisions of this chapter.

3 (7) A rural health care facility licensed under RCW 70.175.100 4 formerly licensed as a hospital under chapter 70.41 RCW may, within 5 three years of the effective date of the rural health care facility 6 license, apply to the department for a hospital license and not be 7 subject to the requirements of RCW 70.38.105(4)(a) as the 8 construction, development, or other establishment of a new hospital, 9 provided there is no increase in the number of beds previously 10 licensed under chapter 70.41 RCW and there is no redistribution in 11 the number of beds used for acute care or long-term care, the rural 12 health care facility has been in continuous operation, and the rural 13 health care facility has not been purchased or leased.

14 (8) A rural hospital determined to no longer meet critical 15 access hospital status for state law purposes as a result of 16 participation in the Washington rural health access preservation 17 pilot identified by the state office of rural health and formerly 18 licensed as a hospital under chapter 70.41 RCW may apply to the 19 department to renew its hospital license and not be subject to the 20 requirements of RCW 70.38.105(4)(a) as the construction, 21 development, or other establishment of a new hospital, provided 22 there is no increase in the number of beds previously licensed under 23 chapter 70.41 RCW. If all or part of a formerly licensed rural 24 hospital is sold, purchased, or leased during the period the rural 25 hospital does not meet critical access hospital status as a result 26 of participation in the Washington rural health access preservation 27 pilot and the new owner or lessor applies to renew the rural 28 hospital's license, then the sale, purchase, or lease of part or all 29 of the rural hospital is subject to the provisions of chapter 70.38 30 RCW.

31 (9)(a) A nursing home that voluntarily reduces the number of its 32 licensed beds to provide assisted living, licensed assisted living 33 facility care, adult day care, adult day health, respite care, 34 hospice, outpatient therapy services, congregate meals, home health,

1 or senior wellness clinic, or to reduce to one or two the number of 2 beds per room or to otherwise enhance the quality of life for 3 residents in the nursing home, may convert the original facility or 4 portion of the facility back, and thereby increase the number of 5 nursing home beds to no more than the previously licensed number of 6 nursing home beds without obtaining a certificate of need under this 7 chapter, provided the facility has been in continuous operation and 8 has not been purchased or leased. Any conversion to the original 9 licensed bed capacity, or to any portion thereof, shall comply with 10 the same life and safety code requirements as existed at the time 11 the nursing home voluntarily reduced its licensed beds; unless 12 waivers from such requirements were issued, in which case the 13 converted beds shall reflect the conditions or standards that then 14 existed pursuant to the approved waivers.

15 (b) To convert beds back to nursing home beds under this 16 subsection, the nursing home must:

(i) Give notice of its intent to preserve conversion options to
18 the department of health no later than thirty days after the
19 effective date of the license reduction; and

(ii) Give notice to the department of health and to the department of social and health services of the intent to convert beds back. If construction is required for the conversion of beds back, the notice of intent to convert beds back must be given, at a a minimum, one year prior to the effective date of license modification reflecting the restored beds; otherwise, the notice must be given a minimum of ninety days prior to the effective date of license modification reflecting the restored beds. Prior to any license modification to convert beds back to nursing home beds under this section, the licensee must demonstrate that the nursing home meets the certificate of need exemption requirements of this section.

The term "construction," as used in (b)(ii) of this subsection, is limited to those projects that are expected to equal or exceed the expenditure minimum amount, as determined under this chapter.

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1 (c) Conversion of beds back under this subsection must be 2 completed no later than four years after the effective date of the 3 license reduction. However, for good cause shown, the four-year 4 period for conversion may be extended by the department of health 5 for one additional four-year period.

6 (d) Nursing home beds that have been voluntarily reduced under 7 this section shall be counted as available nursing home beds for the 8 purpose of evaluating need under RCW 70.38.115(2) (a) and (k) so 9 long as the facility retains the ability to convert them back to 10 nursing home use under the terms of this section.

11 (e) When a building owner has secured an interest in the nursing 12 home beds, which are intended to be voluntarily reduced by the 13 licensee under (a) of this subsection, the applicant shall provide 14 the department with a written statement indicating the building 15 owner's approval of the bed reduction.

16 (((9))) (10)(a) The department shall not require a certificate 17 of need for a hospice agency if:

(i) The hospice agency is designed to serve the unique religious or cultural needs of a religious group or an ethnic minority and commits to furnishing hospice services in a manner specifically aimed at meeting the unique religious or cultural needs of the religious group or ethnic minority;

(ii) The hospice agency is operated by an organization that: (A) Operates a facility, or group of facilities, that offers a comprehensive continuum of long-term care services, including, at a minimum, a licensed, medicare-certified nursing home, assisted living, independent living, day health, and various community-based support services, designed to meet the unique social, cultural, and religious needs of a specific cultural and ethnic minority group;

(B) Has operated the facility or group of facilities for at
least ten continuous years prior to the establishment of the hospice
agency;

(iii) The hospice agency commits to coordinating with existinghospice programs in its community when appropriate;

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(iv) The hospice agency has a census of no more than forty
 2 patients;

3 (v) The hospice agency commits to obtaining and maintaining4 medicare certification;

5 (vi) The hospice agency only serves patients located in the same 6 county as the majority of the long-term care services offered by the 7 organization that operates the agency; and

8 (vii) The hospice agency is not sold or transferred to another 9 agency.

10 (b) The department shall include the patient census for an 11 agency exempted under this subsection ((-9)) (10) in its 12 calculations for future certificate of need applications.

13 ((<del>(10)</del>)) <u>(11)</u> To alleviate the need to board psychiatric 14 patients in emergency departments, for fiscal year 2015 the 15 department shall suspend the certificate of need requirement for a 16 hospital licensed under chapter 70.41 RCW that changes the use of 17 licensed beds to increase the number of beds to provide psychiatric 18 services, including involuntary treatment services. A certificate of 19 need exemption under this section shall be valid for two years." 20

21 Correct the title.

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<u>EFFECT:</u> Establishes legislative findings about the importance of small critical access hospitals and recognizes the need to allow them to test different delivery and payment models with the ability to return to critical access hospital status.

Establishes requirements for the Washington Rural Health Access Preservation pilot program, including (1) requiring the Department of Health (DOH), the Health Care Authority (HCA), and the Washington State Hospital Association (WSHA) to establish goals for the pilot; (2) stating that participation in the pilot is optional; (3) informing hospitals of the method for terminating participation in the pilot; and (4) reporting progress by the DOH, the HCA, and the WSHA by December 1, 2018 and within six months of the conclusion of the pilot, including changes that could support small critical access hospitals. --- END ---