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SUBSTITUTE HOUSE BILL 1092

State of Washington 64th Legislature 2015 Regular Session

By House Judiciary (originally sponsored by Representatives Jinkins, Gregerson, Stanford, Bergquist, Goodman, and Rodne; by request of Attorney General)

READ FIRST TIME 02/03/15.

- 1 AN ACT Relating to bad faith assertions of patent infringement;
- 2 and adding a new chapter to Title 19 RCW.
- 3 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

The legislature finds that abusive patent 4 NEW SECTION. Sec. 1. litigation, and especially the assertion of bad faith infringement 5 6 claims, can harm Washington's economy. A person or business that receives a demand asserting such claims faces the threat of expensive 7 and protracted litigation and may determine that it has no choice but 8 to settle and to pay a licensing fee, even if the claim is meritless. 9 10 This is especially so for small and medium-sized entities 11 nonprofits lacking adequate resources to investigate and defend 12 themselves against the infringement claims. Not only do bad faith patent infringement claims impose a significant burden on individual 13 14 Washington businesses and other entities, they also undermine Washington's efforts to attract and nurture information technology 15 16 and knowledge-based businesses. Resources expended to avoid the 17 threat of bad faith litigation are no longer available to invest, 18 develop and produce new products, expand, or hire new workers, thereby harming Washington's economy. Through this legislation, the 19 20 legislature seeks to protect Washington's economy from abusive and

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- 1 bad faith assertions of patent infringement, while not interfering
- 2 with federal law or legitimate patent enforcement actions.
- 3 <u>NEW SECTION.</u> **Sec. 2.** The definitions in this section apply
- 4 throughout this chapter unless the context clearly requires
- 5 otherwise.
- 6 (1) "Assertion of patent infringement" means:
- 7 (a) Sending or delivering a demand to a target;
- 8 (b) Threatening a target with litigation asserting, alleging, or 9 claiming that the target has engaged in patent infringement;
- 10 (c) Sending or delivering a demand to the customers of a target;
 11 or
- (d) Otherwise making claims or allegations, other than those made in litigation against a target, that a target has engaged in patent infringement or that a target should obtain a license to a patent in order to avoid litigation.
- 16 (2) "Claim" means the scope of the patent owner's exclusive 17 rights to the use and control of the patent owner's invention.
- 18 (3) "Demand" means a letter, an email, or any other communication 19 asserting that a person has engaged in patent infringement.
- 20 (4) "Person" means any individual, corporation, partnership, 21 limited liability company, government, governmental subdivision, 22 institution of higher education, or any other legal or commercial
- 23 entity.
- 24 (5) "Target" means a person:
- 25 (a) Who has received a demand or against whom an assertion of 26 patent infringement has been made;
- 27 (b) Who has been threatened with litigation or against whom a lawsuit has been filed alleging patent infringement; or
- (c) Who has at least one customer who has received a demand letter asserting that the person's product, service, or technology has infringed a patent.
- NEW SECTION. Sec. 3. (1) A person may not make assertions of patent infringement in bad faith.
- 34 (2) A court may consider the following nonexclusive factors as 35 evidence that a person has made an assertion of patent infringement 36 in bad faith:
- 37 (a) The demand does not contain:

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- 1 (i) The patent number or numbers issued by the United States 2 patent office or foreign agency;
- 3 (ii) The name and address of the patent owner or owners or 4 assignee or assignees, if any; and
 - (iii) Factual allegations relating to the specific areas in which the target's product, service, or technology infringes the patent or is covered by the claims in the patent;
- 8 (b) The target requested the information described in (a) of this 9 subsection, and the person failed to provide the information within a 10 reasonable time;
- 11 (c) Before making a demand, the person did not conduct an 12 analysis comparing the claims in the patent to the target's product, 13 service, or technology;
- 14 (d) The person threatens legal action that cannot legally be 15 taken;
- 16 (e) The assertion of patent infringement contains false, 17 misleading, or deceptive information;
 - (f) The person, or a subsidiary or an affiliate of the person, has previously filed or threatened to file one or more lawsuits based on the same or substantially equivalent assertion of patent infringement, and a court found the person's assertion to be without merit or found the assertion contains false, misleading, or deceptive information; or
 - (g) Any other factor the court determines to be relevant.
- 25 (3) Nothing in the demand letter or patent assertion may be used 26 to move for declaratory judgment in underlying patent infringement 27 litigation.
 - (4) A court may consider the following factors as evidence that a person has made an assertion of patent infringement in good faith:
 - (a) If the demand does not contain the information set forth in subsection (2)(a) of this section, the person provides the information to the target within a reasonable period of time after such information is requested by the target;
 - (b) The person has:
- (i) Engaged in reasonable analysis to establish a reasonable, good faith basis for believing the target has infringed the patent; and
- 38 (ii) Attempted to negotiate an appropriate remedy in a reasonable 39 manner;
- 40 (c) The person has:

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- (i) Demonstrated reasonable business practices in previous 1 2 efforts to enforce the patent; or
 - (ii) Successfully enforced the patent, or a substantially similar patent, through litigation;
 - (d) The person has made a substantial investment in the use of the patent or in the production or sale of a product covered by the patent;
 - (e) The person is:

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- (i) An inventor of the patent or an original assignee;
- (ii) An institution of higher education or a technology transfer 11 organization affiliated with an institution of higher education; or
 - (iii) Any owner or licensee of a patent who is using the patent in connection with substantial research, development, protection, manufacturing, processing, or delivery of products or materials; or
 - (f) Any other factor the court determines to be relevant.
 - (5) Unless done in bad faith, nothing in this section may be construed to deem it an unfair or deceptive trade practice for any person who owns or has the right to license or enforce a patent to:
 - (a) Advise others of that ownership or right of license or enforcement;
- 21 (b) Communicate to others that the patent is available for license or sale; or 22
- 23 (c) Seek compensation on account of past or present a 24 infringement, or license to the patent, when it is reasonable to 25 believe that the person from whom compensation is sought may owe such 26 compensation or may need or want such a license to practice the 27 patent.
- (6) The provisions of this act do not apply to a demand letter or 28 29 civil action that includes a claim for relief arising under 35 U.S.C. Sec. 271(e)(2), 7 U.S.C. Sec. 136, 7 U.S.C. Sec. 2321, 21 U.S.C. Sec. 30 31 301, 35 U.S.C. Sec. 161, 42 U.S.C. Sec. 262, or 35 U.S.C Sec. 287.
- <u>NEW SECTION.</u> **Sec. 4.** The attorney general may bring an action 32 33 in the name of the state, or as parens patriae on behalf of persons residing in the state, to enforce this chapter. For actions brought 34 35 by the attorney general to enforce the provisions of this section, the legislature finds that the practices covered by this section are 36 matters vitally affecting the public interest for the purpose of 37 applying the consumer protection act, chapter 19.86 RCW. For actions 38 brought by the attorney general to enforce this chapter, a violation 39

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- 1 of this chapter is not reasonable in relation to the development and
- 2 preservation of business and is an unfair or deceptive act in trade
- 3 or commerce and an unfair method of competition for purposes of
- 4 applying the consumer protection act, chapter 19.86 RCW.
- 5 <u>NEW SECTION.</u> **Sec. 5.** If any provision of this act or its
- 6 application to any person or circumstance is held invalid, the
- 7 remainder of the act or the application of the provision to other
- 8 persons or circumstances is not affected.
- 9 <u>NEW SECTION.</u> **Sec. 6.** This chapter may be known and cited as the
- 10 "patent troll prevention act."
- 11 <u>NEW SECTION.</u> **Sec. 7.** Sections 1 through 4 and 6 of this act
- 12 constitute a new chapter in Title 19 RCW.

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